

# **SOCIAL SECURITY YEARBOOK**

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**FEDERAL SECURITY AGENCY  
SOCIAL SECURITY BOARD  
WASHINGTON, D. C.**

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## ACKNOWLEDGMENTS

This Yearbook, to a greater extent than any previous issue, attempts to synthesize tabular and analytical materials originating in several offices of the Social Security Board in order to show developments in the Board's programs in relation to other social security measures against the economic background of 1942. In this approach, analytical text, with accompanying charts and comparative and analytical tables, prepared with the collaboration of all research units of the Board, are presented first, and basic tables for old-age and survivors insurance, employment security, and public assistance programs are assembled in separate tabular sections.

The Division of Coordination Studies, Bureau of Research and Statistics, prepared the sections entitled "Social Security and the National Economy" and "Social Insurance Benefits and Beneficiaries" from materials currently assembled and analyzed in that Division and basic data and interpretive text prepared by the analysis divisions of the program bureaus of the Board and of other Federal and State agencies. The Division of Finance and Economic Studies, Bureau of Research and Statistics, through similar collaboration with program bureaus and other offices, was responsible for "Financial Aspects of Social Security." The Statistics and Analysis Division of the Bureau of Public Assistance prepared "Public Aid."

The Analysis Division of the Bureau of Old-Age and Survivors Insurance, the Program Division of the Bureau of Employment Security, and the Statistics and Analysis Division of the Bureau of Public Assistance maintained continual collaboration with these units of the Bureau of Research and Statistics in the preparation and critical review of all material dealing with their respective areas of responsibility and furnished the tables and notes assembled in the tabular sections for individual programs. In addition, the War Manpower Commission—to which the United States Employment Service was transferred in December 1942—through its Statistics Division, Bureau of Program Requirements, supplied similar materials and services in connection with data on employment service operations.

The chronology, "Significant Developments in the Year," which appears at the beginning of the volume, and the bibliographic notes, publications lists, and index which follow the tabular sections, were prepared as in previous years by the Division of Publications and Review, Office of the Executive Director. This Division, working under the technical supervision of the Director of the Bureau of Research and Statistics and the Yearbook Advisory Committee, was also responsible for formulating the general outline, scope, and arrangement of the volume and for correlating, reviewing, and editing all the material presented.

*Annual Supplement to the*  
**SOCIAL SECURITY BULLETIN**

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**Social Security Yearbook**  
*for the calendar year*  
**1942**

*June 1943*

FEDERAL SECURITY AGENCY  
SOCIAL SECURITY BOARD  
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# Foreword: A Balance Sheet of Social Security in 1942

WAR entails shifts in social perspectives as well as in political boundaries. At the end of 1942, when the outline if not the substance of victory for the United Nations was beginning to take shape, it is significant that plans for post-war social security were in the forefront of public attention. The immediate demand for maximum production of war materials and food for the United States and her Allies has changed the economy within a few years from one with labor surplus and abandoned farms, shops, and factories to labor shortage and progressively increasing production. The war has provided higher incomes and greater opportunities for work than many people in the United States have ever known. It has set new values on the health, stamina, and working skills of men and women in all parts of the world, enhancing the value of human services as well as strategic materials, and has forced attention upon present and future efforts to develop and utilize human skills and natural resources. The maintenance of these gains for the purposes of peace is a challenge for the future.

The bases of programs for economic and social security have, therefore, been weighed in many countries in the light of these new and wider objectives. If, in war, a nation can ill afford the economic waste of unemployment, sickness, malnutrition, and lack of working skill and capacity, so in peace it should not tolerate waste of its human resources. New meaning thus attaches particularly to measures which would eradicate the causes, rather than merely alleviate the results, of unemployment, disability, and poverty. The objective of social security in the broadest meaning of that term is collective action to assure equality of opportunity for health, education, employment, and decent and healthful levels of living; to the maximum degree possible, its approach is positive, stressing preventive action rather than a merely palliative effort to relieve distress among the economic casualties of the Nation.

The depression of the 1930's widened the recognition of the helplessness of individuals, families, and communities in providing protection against economic catastrophe. Falling birth rates have

emphasized the need for more extensive protection of children. Aging populations have focused attention on the inability of most workers to provide for an independent old age. Over the years the transition from an agricultural to an industrial economy has centered the ownership and control of tools of production in the hands of relatively large corporate organizations and has changed the prevailing pattern of gainful occupation from self-employment to work for wages. Technological developments have demanded in many instances higher skills, longer periods of training, shorter working span, and greater strain in the competition for economic survival. Out of these developments, government in the United States, as in most industrialized nations, has been vested with responsibilities in the fields of public aid and social insurance and for extensive services in the fields of education, vocational training and rehabilitation, and public health. Such programs for social insurance, assistance, and community services are means through which individuals protect themselves cooperatively against economic hazards with which they are unable to cope as individuals.

A balanced and integrated program for social security would afford protection against all insurable risks of interruption or cessation of earnings, supplement the deficient incomes of handicapped groups, and maintain high levels of community services as safeguards against disease, ignorance, and substandard living conditions. Such a program must, of necessity, be flexible, capable of prompt adjustment to economic and social changes. Its operation must stress, as the occasion requires, one or more aspects of its integrated efforts—vocational training and job placements when the demand is for more and more skilled workers, insurance benefits for unemployed workers when jobs are lacking, work programs when private industry is moving in low gear. At all times, insurance benefits should be available for superannuated workers and for the dependents of those who die, insurance benefits for sick or disabled workers, assistance for the needy, and services to heal the sick, rehabilitate the dis-

abled, protect the health of the community, and give all children a fair start in life.

This Yearbook brings together a summary record of our progress toward this objective by the end of 1942 in terms of the social insurance and assistance programs established under the Social Security Act and related public legislation. The achievement is far more substantial than could have been hoped a decade ago when, with little public provision for comprehensive and orderly means of weathering economic risks, the country was in the depths of catastrophic depression.

Now Nation-wide measures are in effect for assistance to the needy aged and, with respect to industrial and commercial workers and their dependents, for old-age and survivors insurance. As of the end of 1942, about 3 aged persons out of 10 were receiving old-age assistance or retirement benefits under the Social Security Act or payments under other public retirement systems. At least 600,000 additional aged persons, it is estimated, were eligible for Federal old-age benefits but chose, with the present favorable opportunities for employment, to remain in jobs covered by old-age and survivors insurance. Tens of millions more in younger ages were acquiring credits toward benefits to be claimed when eventually they reach old age and retire.

Some of the most severe risks of childhood likewise were counteracted—nationally, for children of industrial and commercial workers under the basic Federal old-age and survivors insurance system; in all but three States, for needy children in certain types of families under the Federal-State program for aid to dependent children; and in many communities throughout the land, under the provisions of the Social Security Act for public health and for maternal and child health and welfare. Children, of course, benefited also from all other measures to sustain family income. In many instances, insurance or assistance payments to the aged reduced burdens which the middle generation could have carried only at sacrifice to their own families.

Throughout the country, moreover, hundreds of thousands of workers and their families had been able to offset part of their loss in earnings during unemployment in 1942 through the benefits payable under the State unemployment compensation laws and the Federal Railroad Unemploy-

ment Insurance Act. During the relatively brief but severe "conversion" unemployment in the early part of the year, the availability of these benefits was of great importance not only to the unemployed workers but also to the Nation's growing war effort. Throughout the year unemployment benefits helped to ease the dislocations of the war economy in areas where production could not be turned rapidly to war purposes and to tide over the inevitable breaks in the employment even of war workers when production changes, shortage of materials, and other factors caused temporary shut-downs.

By the end of 1942, substantially all the emergency programs established in the 1930's to provide work or distribute agricultural surpluses had been liquidated or slated for conclusion within a few months. A decade and more of depression was past history. Largely through one Federal law enacted in the midst of the depression period—the Social Security Act—the ground work had been laid for permanent measures to avert or temper economic insecurity. The goal of the social security program, in contrast to the objectives of the emergency programs, is to make permanent provision against risks that are present in both good times and bad. Part of this objective, as was foreseen by those who established the program, has been achieved through the law enacted in 1935 and amended in 1939. Part of the initial design remains to be filled in, and operation of the program has revealed some unforeseen gaps and shortcomings.

The following paragraphs are intended to add perspective to the impressive record of achievement summarized elsewhere in this volume by indicating some of the lacks and flaws still inherent in this country's provisions against risks of interruption or loss of earning capacity and against deficiencies in family income.

### *Interruption of Earnings—the Social Insurance Approach*

The chief causes of lack of earnings stem from the death of the family breadwinner or from his temporary or permanent lack of work when industrial operations are curtailed or when he loses his capacity to earn because of sickness, disability, or old age. Gaps in social insurance protection can be gauged by the fact that in 1942 the families

of millions of workers in agriculture, domestic service, work for nonprofit organizations, employment by State and local governments, and the families of self-employed persons lacked protection against all or most of these risks, while the protection afforded industrial and commercial workers was far from complete.

### *Unemployment*

By definition, a person is unemployed when he is capable of and available for work but unable to find a suitable job. The term thus excludes persons who are unemployable by reason of illness, physical or mental handicaps, or old age. In December 1942 employment had reached exceedingly high levels, yet according to the estimate of the Bureau of the Census, some 1.5 million persons were unemployed; of these only about one-sixth received unemployment benefits under State unemployment compensation laws.

Some of those who failed to draw benefits had worked in covered employment but lacked sufficient wage credits to meet the qualifying requirements. Many more were barred from participation in the program because of coverage restrictions, which exclude certain fields of employment and, in most States, firms with less than a given number of employees. December is a slack month for work on farms, for example, but no farm laborers were able to draw benefits on the basis of their employment in agriculture. In 36 States, unemployed workers were unable to receive benefits based on their employment with firms of less than 4-8 workers. No employees of nonprofit organizations and hardly any public employees or domestic servants could draw such benefits. Variations in State laws, moreover, operated to create wide differences in the amount and duration of the unemployment benefits for which insured workers qualified.

Now that unemployment benefits have been paid in all States for nearly 4 years, we may well take stock to determine the extent to which the program provides security against the risk of unemployment and is geared to handle the unemployment problems of post-war readjustment. At the end of the war, probably some 10 million men or more—and many women—will be in the military services. A large proportion of them may return to civilian life within the following year or so. At least 20 million men and women

(and perhaps millions more) will be engaged in war production—in arsenals, navy yards, shipyards, munitions plants, aircraft factories, and other war plants. Certainly, a large part of these millions of workers will have some unemployment during the reconversion of industry to peacetime production. Other millions who are not ordinarily employed—women, retired persons, and young people—will have been drawn into wartime jobs and, to at least some extent, will be forced out again when the war is ended. No matter how successful the Nation may be in avoiding catastrophic depression after the war, it seems inevitable that in the readjustment many millions of workers and demobilized men will be out of work at least temporarily.

In facing this situation, which is national in origin and in its implications for the future, we must recognize the gaps and anomalies arising from the variations in the 51 separate State unemployment compensation systems and from differences in the relative levels of State reserves for benefit payments. Now, at the very time when employment and pay rolls are at high levels and the potential benefit liabilities are very great, many States are reducing their effective contribution rates under experience-rating measures. When jobs are lacking after the war, some States may find it necessary to limit benefit payments or raise rates—in either case in just the circumstances in which such action is untimely. The present Federal-State system has resulted in significant disparities and discrepancies in the protection of unemployed workers even when employment conditions are favorable. It is a serious question whether the system has the unity and strength needed—by workers, employers, and the Nation as a whole—for post-war readjustments.

### *Costs and Losses Arising From Sickness and Disability*

Sickness and accidental injury of the breadwinner are major causes of interruption of earnings, yet except for disability after age 65 and that of workers injured in the course of their employment, there is no generally available social insurance provision against temporary or permanent incapacity for work. On an average day, some 7 million persons in the United States are incapacitated for work or their other usual pursuits. Of these, 2.5-3.0 million would be, but for their dis-

ability, in the active labor force. The annual wage loss from disability may be estimated at \$3 billion or more. This figure may be contrasted with the estimated total of some half billion dollars paid in 1942 to disabled persons under various public programs, including predominantly the veterans' program and workmen's compensation. In most countries, insurance against sickness and disability has been among the first developments in the social insurance field, for no one hazard is a greater threat to the economic security of workers' families than disabling illness, which curtails or cuts short family income and simultaneously increases expenditures.

The United States, moreover, is far behind many countries in Europe and South America in providing methods for paying the costs of medical care on a social insurance basis. Costs of medical services, including hospitalization, constitute a risk for substantially all the population. In any single year relatively few families incur heavy costs, but for those few the burden is likely to be both severe and unpredictable. While disabling illness is more common and more severe among low-income groups than among those in comfortable circumstances, under the present fee-for-service method of paying for medical care the low-income groups receive less care, on the average, while spending a larger percentage of their income for this purpose. Through social insurance, the worker can pay for medical services when he is working and he and his family can receive care when it is needed. If spread over the whole population at risk, the aggregate cost of adequate medical care can be borne by self-supporting families. Compensation for the wage losses and medical costs occasioned by sickness and disability is therefore a field to which the principle of social insurance is particularly applicable.

#### ***Old-Age Retirement and Death of the Family Wage Earner***

Broad as is the scope of the Federal program under the Social Security Act, it fails to give the protection of old-age and survivors insurance to a large part of the working population. Chief among its gaps is the exclusion from coverage of employment in agriculture, domestic service, governmental service, or in certain nonprofit organizations, and self-employment. As a result, many workers in these fields have no chance

to qualify under the program. Moreover, workers who shift between covered and noncovered employment either fail to qualify or get smaller benefits than they would have if all their employment had been covered. Because of the incompleteness of coverage, many persons who are now acquiring wage credits in wartime jobs in industry and commerce will lose this protection after the war when they return to previous occupations which have not been covered. Persons called from covered employment to the armed forces or civilian service for the Federal Government may lose insurance status based on the wage credits they have acquired in the past toward retirement benefits under this program, or may have their eventual benefits reduced by reason of their Federal service if that service, or if unemployment after demobilization, is of long duration.

#### ***Deficiency of Income—The Role of Public Aid***

Many risks to family income maintenance are not insurable in that they stem from individual and chance situations or combined misfortunes not common to large segments of the population in normal times. Such disasters, however, are none the less severe for their fortuitous character. Public aid operates to alleviate individual distress arising from income deficiency and to prevent its cumulative effect upon individuals, communities, and the Nation. In the absence of adequate measures for social insurance, and in the early years of a new program, assistance has to carry, on a needs basis, large burdens which could be borne more effectively by social insurance. At any time, moreover, social insurance, which is necessarily designed in accordance with the circumstances of large groups and the funds available from contributions, will require supplementation by assistance to meet the particular situations of some individuals.

. Partly because of the depression of the 1930's and partly because of delay in establishing social insurance programs, the present generation in the United States has inherited a large social debt from their fathers. This debt has been liquidated gradually to some extent through Federal-State public assistance programs, State and local general assistance programs, special Federal aid to needy farm families, and Federal work programs; to an

even larger extent, accumulated need is now being liquidated by increased employment and wages and opportunities for work.

For some persons, however, the wartime economy spells rising costs of living which more than offset their share, if any, in higher earnings. Some of these persons are unemployable, even in present circumstances; others are mothers with young children in need of their care. By the close of 1942, under the stimulus to employment induced by the war, the need for federally financed work programs had largely subsided. Despite the general increase in well-being, reflected in the decline in the number of recipients of public assistance, in certain groups and certain areas serious needs for assistance were still unmet.

### *Children*

From the standpoint of the Nation, children represent the real insurance against want, for in the future theirs will be the task of producing the goods and services upon which rests the Nation's well-being. Yet now, as in less prosperous times, the children of the United States are concentrated in the families which, by and large, are least able to give them the essentials of healthful growth and development.

At present, assistance to needy children under the Social Security Act is limited to Federal-State programs for monthly payments in behalf of children who have been deprived of parental support as a result of the death, physical or mental incapacity, or absence of one or both parents. At the end of 1942 some 346,000 families were receiving these payments in behalf of 843,000 children, at an average of a little more than \$36 per family per month for the entire country; in the various States, average payments ranged from \$64 to as little as \$16 per family.

No assistance is available under the Social Security Act to children whose need arises from causes other than those specified in the law. Among those who do qualify, there are great differences both in the availability of assistance and in the amounts of aid given, according to the resources of the State and the special eligibility and payment provisions of the State law. Since Federal grants can provide only a matching amount, within certain specified limits, the Federal funds available under this and the other assistance programs administered under the Social Security Act are

restricted to the amount the State can and wishes to provide for matching. Federal aid, therefore, may be least where the need for it is greatest. Despite the improvement in economic conditions in 1942, at the end of the year there were 11 States where the number of families on the waiting lists for aid to dependent children was 10 percent or more of that on the active roll. In 3 States, the number of families whose applications for aid to dependent children were pending exceeded the number who were receiving aid.

### *Handicapped Persons*

As a rule, physical and mental handicaps develop in middle or later life. Some persons, however, because of congenital defects or injury in childhood are never able to take a place in the labor force and so to participate in any available provision for insurance against disability. Blindness is the only handicap save age now recognized as ground for Federal-State public assistance; young and middle-aged persons crippled by heart defects, tuberculosis, arthritis, and the like receive no share of Federal funds for aid to the needy unless the family qualifies for aid to dependent children. General assistance, which could meet the basic needs of these groups, is without Federal participation and is inadequate or lacking in many parts of the country.

### *The Aged*

Eventually, if its coverage is made comprehensive, Federal old-age and survivors insurance should largely reduce want among aged persons by requiring from employers and from all workers during their earning years small periodic contributions to supply the funds from which old-age benefits are paid. Until all types of employment are covered, however, there will be many persons who fail to qualify for benefits or qualify for such small amounts that they need supplementary old-age assistance. By the end of 1942 relatively few aged persons in the United States had full insurance protection under any retirement program. Old-age assistance, therefore, is still by far the major source of public protection of the aged in point of the numbers of aged persons receiving payments.

All States now administer programs of old-age assistance with the aid of Federal matching grants under the Social Security Act. Through-

out the Nation, however, there is a wide diversity both in the assistance actually available to needy persons and in the criteria of need determined by the States. While the average monthly payment in the United States as a whole was a little more than \$23 in December 1942, the range in State averages was from scarcely more than \$9 a month to more than \$37. The number of recipients varied among the States from less than 1 in 10 of the population aged 65 and over to more than half the aged population. Many factors are responsible for these variations, which far transcend differences in extent of need in various parts of the country. Important among these factors are the public policy of the State and State fiscal capacity to provide the State assistance funds which determine the amount of the Federal matching grant.

### *Residual Needs*

Needy persons who fail to meet the specific requirements for the special types of public assistance have little recourse to aid except general assistance. Among such persons are those who cannot qualify for unemployment benefits, or whose benefits are too low for family maintenance or too short in duration to tide over the spell of unemployment; needy adults under age 65 who cannot qualify for old-age assistance; families in stranded communities where work is not available, or those with no employable member; families burdened with the high costs of illness; and families of workers who are incapacitated or for other reasons are unable to earn incomes sufficient to meet subsistence needs. General assistance is financed wholly from State and local funds and is needed most in the areas where financial resources are least. There is an incentive, moreover, for the States to use their available funds for the special types of public assistance, rather than for general assistance, and so obtain the additional amounts of matching Federal money. The availability of general assistance to needy persons is further restricted by residence and other requirements of the States and localities.

Aid to the needy was once solely a local responsibility. The depression of the 1930's underscored the fact that in an industrialized nation the costs and consequences of need transcend the resources and boundaries of local governments. Experi-

ence in both the bad years and the good years which have elapsed since the establishment of the social security program indicates the limitation of the present approach to public assistance in terms only of special groups, and the limitation of the present matching provisions for Federal aid, which are not geared to the whole problem of assistance and to the extent of the resources available in the States and localities.

### *Social Security Objectives in 1942*

Throughout much of the world, 1942 was a year of social stock taking. In the English-speaking countries, immediate threats to national survival were beginning to come under control, and attention could be directed toward the essentials which make that survival worth preserving. Spontaneously, in Great Britain, Australia, Canada, and the United States, public demands for specific implements to the Atlantic Charter produced proposals for integrated social security measures to assure equality of opportunity and freedom from want and from fear. Comprehensive measures for social security also were going forward in Latin-American countries, notably in Mexico.

For the United States, where measures for social security are relatively new and, in some respects, piecemeal in development, the chief proposals for change have been extension of uniform social insurance coverage to all types of gainful work and to additional risks and some device to adjust Federal grants-in-aid so as to raise the levels and extend the coverage of public assistance in areas of low economic resources. In his budget message in January 1942, the President recommended increase in the coverage of the old-age and survivors insurance system, expansion of unemployment compensation in a uniform national system, addition of payments for permanent and temporary disability and hospitalization, and modification of Federal grants for public assistance to accord with the financial needs of the States. During the course of the year, similar recommendations to strengthen, extend, and unify provisions for insurance and assistance were made by the Social Security Board and the two largest labor organizations and, early in 1943, by the National Resources Planning Board. Among other major recommendations made by the



Social Security Board, with formal concurrence by nonofficial groups, were the provision of Federal grants for general assistance on a variable matching basis and improvement in measures to promote health and provide care in sickness.

All these recommendations assume that insurance benefits should be adjusted to past wages, with specified minimum and maximum payments; that benefits should be adequate in amount and duration; that levels of payment, conditions of eligibility, and tests of the involuntary character of the risk incurred should be such as to preserve incentives to work; and that adequate public assistance should be available on an equitable basis to all needy persons and in all areas of the country.

Proposals for social security in the United States and elsewhere in this wartime year have been based on the conviction that measures for social insurance, assistance, and essential public services are necessary complements to a system of free enterprise. The existence and progress of such a system implies continuing social and economic

progress and, with progress, change. A strong integrated program of social security is one of the major safeguards to the national economy in the ordinary course of economic change and in periods of drastic readjustment such as that to be anticipated at the close of the war. At all times, such a program enables families and individuals to keep their footing and, so far as possible, to maintain their economic independence in the midst of changes in their personal circumstances—loss of a job, sickness or disability, death of the family breadwinner, the incapacity of old age.

The experience recorded in this volume for 1942 leaves no doubt that the people of the United States, by and large, greatly prefer to work for their security. Our present program and the extensions indicated above are means to enable a people as a whole to earn personal independence and social security by banding together to meet risks they cannot counter as individuals.

I. S. FALK, *Director,*  
*Bureau of Research and Statistics.*

JUNE 1943.

# Significant Developments in the Year<sup>1</sup>

*January 1:* **EMPLOYMENT SERVICE**—In accordance with the affirmative response of State Governors to the President's request of December 19, 1941, Social Security Board takes over facilities, personnel, and records of State employment services to centralize activities and effect fullest utilization of Nation's labor supply.

**UNEMPLOYMENT COMPENSATION**—Experience-rating provisions of State unemployment compensation laws, allowing variation in employer rates of contribution in accordance with employer's unemployment experience or status of his reserve account, become effective in 16 additional States—Arizona, Colorado, Delaware, Florida, Georgia, Iowa, Massachusetts, Michigan, Missouri, New Jersey, New Mexico, North Dakota, Ohio, Oklahoma, South Carolina, and Wyoming—bringing to 33 the number of States in which experience rating is in operation. Experience-rating provisions also become effective in Arkansas in April 1942. (See 1941 Yearbook, p. 1, item for January 1, for 17 States in which experience-rating provisions became effective prior to 1942.)

*January 5:* **UNEMPLOYMENT COMPENSATION**—Constitutionality of coverage under Pennsylvania unemployment compensation law of employers engaged in interstate commerce is upheld by United States Supreme Court, since such coverage does not trespass on Federal jurisdiction but is authorized by Federal law.

*January 6:* **EXTENSION OF SOCIAL SECURITY PROGRAM**—The President, in his budget message to Congress, recommends increasing coverage under old-age and survivors insurance program; providing benefits for permanent and temporary disability and hospitalization; expanding unemployment compensation in a uniform national system; increasing employee and employer contributions for social insurance purposes; and modifying Federal grants for public assistance to accord with the financial needs of the States.

*January 7:* **HEALTH AND WELFARE**—A statement of policy with respect to services to armed forces, signed by representatives of Office of Defense Health and Welfare Services, American Public Welfare Association, and American Red Cross, recognizes responsibility of government for basic maintenance of persons in need, designation of American Red Cross by Army and Navy as the official agency to render service to men in armed forces and their families, and mutual need of American Red Cross and governmental agencies for working agreements on State and local bases that will guide community planning and efficient operation of services to armed forces.

*January 9-10:* **EMPLOYMENT SECURITY**—Federal Advisory Council for Employment Security recommends:

<sup>1</sup> For similar summaries for 1934-39, 1940, and 1941, see Yearbooks for 1939, 1940, and 1941, respectively.

Expanding Farm Placement Service; placing war contracts where available labor resides to prevent problems of housing, transportation, schools, and other essential services; deferring irreplaceable workers in essential industries from induction into military service; training women for work in war industries; eliminating racial discrimination; discharging aliens only on basis of presumption of disloyalty; administering employment services, unemployment compensation, and old-age and survivors insurance by one Federal administrative authority, preferably Social Security Board; extending and coordinating all Federal, State, and local activities designed to increase opportunities for vocational training and employment of older persons and handicapped persons, including veterans.

*January 13:* **PUBLIC ASSISTANCE**—Social Security Board agrees to share administrative expenses of State public assistance agencies incurred in services of an exploratory and organizational nature for war or defense purposes, even though such activity may not be concerned directly with assistance program on which employee normally works.

*January 23:* **FARM LABOR—USES** and Farm Security Administration establish policy for migratory farm-labor camps, whereby latter will provide shelters and sanitary facilities while Farm Placement Service will establish placement offices to receive all requests for workers and refer all workers for employment.

*January 26:* **FARM LABOR—USES** effects agreement with Department of Agriculture whereby State statisticians of Agricultural Marketing Service make available to regional farm-placement representatives, State farm-placement supervisors, and local offices of USES certain current data on agricultural production and information concerning conditions of work and supply of labor already available on farms.

*February 6:* **CIVILIAN CONSERVATION CORPS**—Federal Security Administrator announces that all CCC camps must concentrate efforts on war projects concerned with work on military reservations or military areas for United States Army and with protection and development of natural resources essential to war effort.

**WAR CIVILIAN SECURITY**—The President allots \$5,000,000 from his Emergency Fund to Federal Security Administrator for temporary aid necessitated by enemy action to civilians, other than enemy aliens, residing in United States who are (1) disabled; (2) dependents of civilians killed, disabled, interned, or reported missing; or (3) otherwise in need of assistance or services.

**ENEMY ALIENS**—The President allocates \$500,000 to Federal Security Agency from his Emergency Fund for work with appropriate agencies to facilitate (1)



removal of enemy aliens from any area designated by appropriate Government agencies, and (2) relocation of and temporary aid to such persons or their dependents who have been affected by restrictive action related to exclusion from military zones or prohibited areas, detention, and internment. (See items for February 10 and April 8.)

**OLD-AGE AND SURVIVORS INSURANCE**—Social Security Board approves amendment of section 403.831 of Regulations No. 3 (as amended) to permit a claimant to qualify for widow's insurance benefits if she is the mother of an insured wage earner's child or was married to wage earner a year before his death, without requiring also that she meet the added requirements of "wife" as defined elsewhere in the law. (*Federal Register*, Apr. 3, 1942.)

**February 10: ENEMY ALIENS**—Social Security Board authorizes expenditure of funds to provide assistance and service in connection with removal, under authority of Department of Justice, of aliens on West Coast.

**PUBLIC ASSISTANCE**—Social Security Board authorizes State public assistance agencies to release to selective service boards information relevant to dependency obtained from Bureau of Old-Age and Survivors Insurance on same basis as information obtained from any other source.

**February 25: WAR CIVILIAN SECURITY**—Federal Security Administrator allocates, from the \$5,000,000 allotted for civilian war relief, \$500,000 to Public Health Service to provide temporary hospitalization and medical care for persons entitled to temporary aid. (See item for February 6.)

**February 26: WAR CIVILIAN SECURITY**—Federal Security Administrator allocates \$750,000 to Social Security Board, under authority of the President's letter of February 6, 1942, for payment of monthly benefits to dependents, living in United States, of civilians affected by enemy action occurring outside continental United States, and for temporary aid to such civilians themselves.

**February 27: NATIONAL YOUTH ADMINISTRATION**—Administrator of NYA abolishes all projects that do not contribute directly to war effort.

**March: LABOR INVENTORY**—USES, in cooperation with Selective Service System, starts occupational inventory of country's manpower to obtain information on major and secondary occupational skills of 40 million men, with special reference to a selected list of 225 occupations vital to war production.

**March 3: WAR CIVILIAN SECURITY**—Social Security Board delegates to Bureau of Old-Age and Survivors Insurance responsibility for administering temporary system to provide monthly benefit payments to dependents residing in continental United States of civilians affected by enemy action occurring outside continental United States.

**PUBLIC ASSISTANCE**—Social Security Board states conditions of Federal financial participation in payments made to patients who are "on visit" or "on

parole" from public mental hospitals or to guardians of such patients.

**March 11: WAR CIVILIAN SECURITY**—Federal Security Administrator authorizes Social Security Board to utilize funds (previously received for civilian war benefit payments) for assistance payments to needy civilians evacuated from Hawaii or Alaska, to furnish them with transportation to continental United States, and to provide funds for their living expenses for 30 days after arrival at destination; and allots an additional \$50,000 for this purpose. (See item for February 6.)

**March 13: FARM LABOR**—Secretary of Agriculture instructs agricultural war boards in States and counties to co-operate with USES in mobilizing manpower for work on farms.

**March 16-18: CHILD WELFARE**—Children's Bureau Commission on Children in Wartime, meeting in 3-day conference in Washington, recommends increased Federal grants for maternal and child health and child welfare programs under Social Security Act to meet needs of children in war production areas; advocates prohibiting employment of children under age 14; and adopts a "Children's Charter in Wartime."

**March 17: OLD-AGE AND SURVIVORS INSURANCE**—Social Security Board rules (1) that original determination of benefit awards, when based upon an obvious mistake of fact or law, shall be reopened retroactively and payments already made recovered or adjusted unless recovery or adjustment is waived under section 204 (b); and (2) that original determination of benefit awards, when not based upon obvious mistake of fact or law and not wholly arbitrary or unreasonable but no longer representing position of the Board, shall in any event be reopened prospectively only and shall not be reopened at all if beneficiary, who relied upon original determination, would be irreparably damaged by such reopening.

**March 18: WAR CIVILIAN SECURITY**—Federal Security Administrator extends authorization of February 26 to include payment of temporary aid and monthly benefits to dependents residing in Hawaii and Alaska of civilians affected by enemy action.

**March 19: ENEMY ALIENS**—Report of Select Committee Investigating National Defense Migration urges upon Congress establishment of an agency to resettle aliens moved from military zones on West Coast, and a plan for Americanization of loyal persons in this group. (See item 109 (d), p. 202.)

**March 20: WAR CIVILIAN SECURITY**—Social Security Board certifies first civilian war benefits—chiefly for dependents of workers on Guam and Wake Island.

**March 23: WAR CIVILIAN SECURITY AND AID TO ENEMY ALIENS**—The President amends allocation of \$500,000 for removal of enemy aliens (see item for February 6, Enemy aliens) to include removal of other persons and temporary care and transportation of such persons and their dependents whose presence is deemed dangerous to United States.

**March 24: WAR CIVILIAN SECURITY**—Federal Security Administrator modifies terms of allotment of \$750,000

(see items for February 6 and 26) to enable Social Security Board to provide cash assistance to persons who may be entitled to temporary aid.

**PUBLIC ASSISTANCE**—Social Security Board rules that condition of need must be found to exist with respect to individual applicant, and award based upon such determination should be made to ensure the security and well-being of applicant. In certain circumstances, however, individual need may comprehend requirements pertinent to the welfare of other individuals in the household.

*April:* **FARM LABOR**—Provision is made for 18 mobile camps for shelter and placement services for seasonal agricultural workers on eastern seaboard. (See item for January 23.)

*April 6:* **UNEMPLOYMENT COMPENSATION**—United States Supreme Court upholds validity of "common control" provision of Mississippi unemployment compensation law by dismissing appeal of a Mississippi employer from a decision of Mississippi Supreme Court which had held employer liable for contributions under State unemployment compensation law because he exercised control of two businesses with a total of 10 employees. (*Avent v. Mississippi Unemployment Compensation Commission et al*, 316 U. S. 641.)

*April 8:* **ENEMY ALIENS**—Federal Security Agency authorizes Social Security Board to include necessary assistance and services not provided by other agencies in behalf of Army, War Relocation Authority, or other governmental agency in removal of enemy aliens and other persons from prohibited areas, and in providing assistance and services as necessary to dependents of interned enemy aliens.

**MILITARY SERVICE**—Public Law No. 520 (77th Cong., 2d sess.) approved; provides for crediting current military service toward railroad retirement benefits.

*April 12:* **UNEMPLOYMENT COMPENSATION**—Agreement becomes effective between United States Government and Canadian Government with respect to coordination and integration of unemployment insurance of the two countries to avoid duplication of contributions and payments.

*April 14:* **FARM LABOR**—Social Security Board approves memorandum of Department of Agriculture, USES, Selective Service System, and National Service Board for Religious Objectors with respect to assignment of conscientious objectors to farms engaged in vital agricultural production.

**LABOR STANDARDS**—Social Security Board decides USES may make referrals to a position left vacant by reason of a labor dispute after determining that (1) such a dispute has interrupted work contributing to war effort and (2) such referrals are in accord with procedures for settlement of disputes set forth in Executive Order No. 9017.

*April 18:* **WAR MANPOWER COMMISSION**—War Manpower Commission, with Federal Security Administrator as Chairman, created by Executive Order No. 9139. Transferred to WMC are: Labor-supply functions of

Labor Division of War Production Board; National Roster of Scientific and Specialized Personnel of U. S. Civil Service Commission; and Office of Procurement and Assignment in Office of Defense Health and Welfare Services. Apprenticeship Section of Division of Labor Standards of Department of Labor and training functions of Labor Division of WPB are transferred by same order to Office of the Administrator of Federal Security Agency.

*April 28:* **PUBLIC ASSISTANCE**—Social Security Board approves release of information for war-related purposes by State public assistance agencies under proper safeguards and in consideration of their own laws and standards.

*April 29:* **CASH SICKNESS INSURANCE**—First State cash sickness compensation law enacted in Rhode Island, establishing under administration of State Unemployment Compensation Board a program for cash sickness benefits for workers covered by State unemployment compensation law, with weekly payments ranging from \$6.75 to \$18.00 to begin April 1, 1943.

*May 2-9:* **CHILD WELFARE**—Eighth Pan American Child Congress, held in Washington, D. C., launches a Western Hemisphere movement "to safeguard children in the war of today and the world of tomorrow."

*May 5:* **WAR MANPOWER COMMISSION**—Chairman of Social Security Board appointed Executive Director of WMC.

*May 21:* **LABOR UTILIZATION**—War Manpower Commission announces eight-point program to promote fullest utilization of Nation's manpower in statement directing (1) that USES prepare and maintain list of critical war occupations, (2) make preferential referrals of workers to employers engaged in war production, (3) analyze occupational questionnaires, interviewing workers skilled in critical war occupations and referring them to war production jobs, and (4) increase its activities to provide additional agricultural workers; (5) that war plants and products be classified by War Production Board in order of their urgency in war program; (6) that local selective service boards consult local employment service offices, when possible, before classifying individuals skilled in critical war occupations; (7) that number of mobile Farm Security labor camps be increased; and (8) that adequate transportation facilities for migrant agricultural workers be assured by Office of Defense Transportation and Farm Security Administration.

*May 22:* **OLD-AGE AND SURVIVORS INSURANCE**—Social Security Board amends section 403.202 of Regulations No. 3; in determining old-age and survivors insurance benefit rights, each quarter for which a person was paid wages of not less than \$50 in covered employment would be counted for purposes of determining "currently insured" status notwithstanding \$3,000 limitation.

*May 25:* **EXTENSION OF SOCIAL SECURITY PROGRAM**—The President, in his message to Congress regarding WPA appropriation, states that he expects "to make recommendations to the Congress for such legislation

as may be necessary to extend the protection of our social security measures to provide alternative means of meeting the needs presented by the residual group now being aided by the WPA."

*May 26:* WAR CIVILIAN SECURITY—Social Security Board approves expenditure of funds for temporary assistance and service to persons repatriated from Europe from allocation made by Federal Security Administrator to Board pursuant to the President's order of February 6, 1942.

*June 1:* OLD-AGE AND SURVIVORS INSURANCE—Central office of Bureau of Old-Age and Survivors Insurance moved from Washington to Baltimore; decentralization of claims adjudication review and benefit-payment operations is inaugurated with opening of first area office in Philadelphia.

*June 5:* OLD-AGE AND SURVIVORS INSURANCE—In cases involving a question of coverage under Railroad Retirement Act or old-age and survivors insurance program, Social Security Board decides to pay monthly old-age and survivors insurance benefits unless Railroad Retirement Board is making a current payment on basis of same wage record. Lump-sum payments will be made only if Railroad Retirement Board has not made such payment.

*June 9:* LABOR POLICY—War Manpower Commission establishes Management-Labor Policy Committee consisting of seven national labor leaders and seven leaders of war production and transportation management.

LABOR UTILIZATION—Social Security Board rules that local employment offices of USES shall first, and if necessary exclusively, use their facilities to serve employers whose activities are essential to war effort.

*June 17:* WAR MANPOWER COMMISSION—Director of Bureau of Employment Security appointed Chief of Industrial and Agricultural Employment Division of WMC.

*June 20:* LABOR UTILIZATION—A Negro Manpower Service is established within WMC.

*June 23:* FAMILY ALLOWANCES—Servicemen's Dependents Allowance Act of 1942 (Public, No. 625, 77th Cong., 2d sess.) approved; provides family allowances for dependents of enlisted men of Army, Navy, Marine Corps, and Coast Guard. (Later amendment provides for payment of such allowances prior to November 1, 1942, and first checks to servicemen's dependents are mailed out by Navy Department August 24, by War Department September 1, 1942.)

*June 30:* UNEMPLOYMENT COMPENSATION—Public Law No. 640 (77th Cong., 2d sess.) approved; postpones date on which Kentucky must transfer funds from State account to railroad unemployment insurance account in Federal unemployment trust fund to July 1, 1944 (or 180 days after adjournment of any special session of State Assembly that might be called prior to that time, whichever is earlier), in order to continue to receive Federal administrative grants.

*July 1:* WAR CIVILIAN SECURITY AND AID TO ENEMY ALIENS—Social Security Board authorizes continuing assistance, when necessary, on month-to-month

basis, for persons receiving temporary aid under temporary civilian assistance and enemy-alien allocations.

OLD-AGE AND SURVIVORS INSURANCE—Area office opened in New York City. (See item for June 1.)

HEALTH AND WELFARE—On recommendation of State and Territorial health officers, Children's Bureau allots to State health agencies part of Federal funds under title V, part 1, section 512 (b), of Social Security Act to provide maternity care for wives and medical care for infants of enlisted men in armed forces; 25 State plans approved to December 31, 1942.

*July 2:* DAY-CARE PROGRAM FOR CHILDREN—WPA appropriation act (Public, No. 651, 77th Cong., 2d sess.) provides \$6,000,000 earmarked for operation of nursery schools to assist in meeting problem of day care for children of working mothers.

EMPLOYMENT SERVICE—Labor-Federal Security Appropriation Act, 1943 (Public, No. 647, 77th Cong., 2d sess.) appropriates \$79,650,000 for grants to States under title III of Social Security Act, with proviso that "pending the return to State control after the war emergency of the Employment Service facilities, property, and personnel loaned by the States to the USES, no portion of the sum herein appropriated shall be expended by any Federal agency for any salary, to any individual engaged in employment service duties in any position within any local or field or State office, which substantially exceeds the salary which would apply to such position and individual if the relevant State merit system applied and if State operation of such office had continued without interruption," and that "no portion of the sum herein appropriated shall be expended by any Federal agency for the salary of any person who is engaged for more than half of the time, as determined by the State director of unemployment compensation, in the administration of the State unemployment compensation act, including claims taking but excluding registration for work." Act appropriates \$2,467,670 for USES for selecting, testing, and placing workers in occupations essential to war effort.

CIVILIAN CONSERVATION CORPS—Labor-Federal Security Appropriation Act, 1943 (Public, No. 647, 77th Cong., 2d sess.) abolishes CCC, providing \$8,000,000 for liquidation.

*July 3:* PUBLIC ASSISTANCE—Social Security Board approves formula which will charge to programs other than those under titles I, IV, and X of Social Security Act that portion of merit-system costs incurred in connection with holding examinations, establishing and maintaining eligible registers, and certifying persons from such registers which is attributable to employees working full time on such programs.

*July 6:* LABOR UTILIZATION—War Manpower Commission announces that birth certificates will no longer be required to prove American citizenship for persons seeking employment in plants working on secret or confidential Government contracts. New procedure developed by Army, Navy, WMC, and USES calls for simple declaration that applicant is a citizen,

signed in presence of an Army or Navy District Procurement, Factory, or Plant Protection representative. WMC also publishes list of 138 occupations essential to war production in which there is a national labor shortage.

*July 14:* PUBLIC ASSISTANCE—Social Security Board approves Kentucky plan for aid to the blind; first Federal grants certified August 26 cover quarters April-June and July-September 1942.

Social Security Board approves interpretation of residence requirements under public assistance programs indicating that Social Security Act refers to residence only and not to settlement or domicile insofar as such terms are more restrictive than residence. Board rules that a State may not discontinue assistance because a recipient is temporarily absent from State, or because a recipient moves from one locality to another within State.

CONFIDENTIAL CHARACTER OF USES INFORMATION—Social Security Board authorizes disclosure of information obtained by USES as follows: (1) Information from an application for work to a claimant for unemployment benefits under a State or Federal law or to his representative for presentation of claim; (2) information from claims-taking services of State or Federal unemployment compensation agency in accordance with instructions of such agency; (3) information from applicants for work or employers in connection with recruitment and placement functions to extent necessary for proper discharge of such functions; (4) information required by WMC to extent permitted by specific instructions of Director of USES; (5) labor-market information to properly authorized employees of Federal, State, and local agencies which need such information in connection with prosecution of war.

*July 24:* LABOR UTILIZATION—First field office of War Manpower Commission opens in Baltimore, a critical labor-supply area. This action is followed a week later by establishment of first local management-labor advisory committee.

*August 1:* OLD-AGE AND SURVIVORS INSURANCE—Area office opened in Chicago. (See items for June 1 and July 1.)

*August 6:* FARM LABOR—Chairman of War Manpower Commission and Secretary of Agriculture issue joint statement regarding recent agreement between State Department and Mexican Government to bring Mexican farm labor into United States.

*August 12:* DAY-CARE PROGRAMS FOR CHILDREN—War Manpower Commission instructs Office of Defense Health and Welfare Services to assume responsibility for promoting and coordinating development of programs for day care of children of working mothers. All Federal agencies operating programs related to child care are asked to cooperate with Office of Defense Health and Welfare Services in carrying out this function.

*August 20:* LABOR UTILIZATION—Chairman of War Manpower Commission urges Army, Navy, and Maritime

Commission to award war contracts in areas of labor surplus in order to avoid delays in war production.

*August 21:* LABOR UTILIZATION—War Manpower Commission urges all workers in mines, mills, and smelters producing copper, lead, zinc, and six other critical metals to remain in this essential field of production.

*August 22:* HEALTH AND WELFARE—President recommends to Chairmen of Senate Finance Committee and House Ways and Means Committee amendment of title V of Social Security Act to permit increased appropriations for grants to States for maternal and child welfare services during war period and for 6 months thereafter.

*August 28:* CHILD WELFARE—Children's Bureau Commission on Children in Wartime adopts program of State action.

DAY-CARE PROGRAM FOR CHILDREN—From his Emergency Fund the President allocates \$40,000 to Office of Defense Health and Welfare Services to promote and coordinate day-care programs for children of working mothers through grants to States for educational and public welfare programs under plans approved by Office of Education and Children's Bureau.

*September 1:* FARM LABOR—To aid in recruitment of farm labor, Social Security Board authorizes issuance of statement to be mailed with checks to beneficiaries under old-age and survivors insurance program to inform them that benefits are not subject to deduction for wages in agricultural employment.

OLD-AGE AND SURVIVORS INSURANCE—Area offices opened in New Orleans and San Francisco. (See items for June 1, July 1, and August 1.)

REGIONAL OFFICES—Social Security Board directs transfer of regional office for Region VII from Birmingham, Ala., to Atlanta, Ga., effective October 1, 1942; authorizes transfer of State of Arizona from Region XI to Region XII. These transfers are made in view of administrative desirability of having regional areas of the Board coterminous with those of War Manpower Commission.

*September 4:* WAR CIVILIAN SECURITY—Social Security Board authorizes exclusion of seamen from continuing civilian war benefits program in view of similar protection afforded seamen under existing laws. Aid to needy seamen or their dependents may, however, be provided under civilian war assistance program pending receipt of other benefits or compensation.

*September 8:* LABOR UTILIZATION—To prevent wasteful pirating and migration of war workers, War Manpower Commission establishes first "critical labor area" comprising Arizona, California, Colorado, Idaho, Montana, Nevada, New Mexico, Oregon, Texas, Utah, Washington, and Wyoming. All nonferrous-metal mining, milling, smelting, and refining, and all logging and lumbering industries and activities within the area are declared to be essential war production activities. Workers engaged in an essential activity shall not seek employment without first obtaining a certificate of separation from a representative of USES; likewise no employer in the area, whether in

essential or nonessential production, may hire a worker employed in a critical occupation except on presentation of certificate of separation.

*September 10:* INTER-AMERICAN CONFERENCE ON SOCIAL SECURITY—Inter-American Conference on Social Security opens in Santiago, Chile, under auspices of Chilean Government, with Chairman of Social Security Board as chairman of the United States delegation. Permanent Inter-American Committee on Social Security was created to provide a continuing organization.

*September 11:* LABOR UTILIZATION—Chairman of War Production Board orders a 48-hour week in Pacific Northwest lumber industry, first increase in a work-week ordered for any industry.

*September 14:* LABOR UTILIZATION—Attorney General issues an order allowing aliens who are unable to leave the country because of the war to accept employment without obtaining Government approval, and authorizes Immigration and Naturalization Service to grant temporary admission to Mexican agricultural workers where existing need is certified by USES.

*September 17:* LABOR UTILIZATION—Federal Works Administrator announces that WPA representatives will be placed in employment service offices to help channel qualified WPA workers to essential war production jobs. Chairman of War Manpower Commission testifies before House Select Committee Investigating National Defense Migration that some type of national service legislation is inevitable if Nation's labor supply is to be controlled effectively. (See item 109, p. 202.)

U. S. EMPLOYMENT SERVICE—Executive Order No. 9247 transfers to War Manpower Commission the USES, NYA, apprenticeship training service, and training-within-industry service, consolidating all authority over employment and employment training within Commission.

*September 23:* FARM LABOR—Mexican harvest workers begin to sign work contracts for service in California.

*October 5:* WAR CIVILIAN SECURITY AND AID TO ENEMY ALIENS—The President amends his allocation of February 6 to authorize Secretary of the Treasury to make payments from the \$5,000,000 allotted to Federal Security Administrator in order to provide temporary aid to civilians, including enemy aliens and civil or other personnel of the Federal Government, who are in need as a result of enemy attack or of action to meet such attack or danger thereof, and to expand war civilian security program to include disability benefits for persons in continental United States, Alaska, Hawaii, Puerto Rico, and Virgin Islands who are injured as a result of enemy action, and for certain members of civilian defense organizations who are injured in line of official duty. Death benefits are also provided for dependents, under same conditions as under original program.

*October 8:* LABOR UTILIZATION—War Production Board orders closing of gold mines to free miners for production of copper, zinc, and other war materials.

*October 9:* VOCATIONAL REHABILITATION—The President

asks Congress to establish within Federal Security Agency a single rehabilitation service as central authority to coordinate and expand State and Federal services for rehabilitation of civilians and military personnel. (*Congressional Record*, Oct. 9, 1942.)

*October 11:* LABOR UTILIZATION—War Production Board directs all Government procurement agencies to avoid placing contracts in labor-shortage areas as far as possible; War Manpower Commission certifies to these agencies 65 areas with existing shortage, 64 with anticipated shortage, and 96 with labor surplus.

*October 15:* DAY CARE FOR CHILDREN—Arkansas inaugurates plan for services to children of working mothers. By December 31, similar programs were in operation in seven other States.

*October 19:* LABOR UTILIZATION—Selective service headquarters issues list of 92 essential occupations in communications services to aid local draft boards in granting or refusing requests for occupational deferment.

*October 20:* LABOR UTILIZATION—Select Committee Investigating National Defense Migration submits sixth interim report (see item 109 (g), p. 202) recommending two major changes to effect manpower mobilization—(1) reorganization of manpower agencies to centralize functions under one head, and (2) sweeping realignment of entire war production program to gear demands of war production program for labor to available labor supplies.

*October 21:* OLD-AGE AND SURVIVORS INSURANCE—Revenue Act of 1942 (Public, No. 753, 77th Cong., 2d sess.) postpones for 1943 scheduled increase in rate of contributions under Federal Insurance Contributions Act. New law holds 1943 rate at 1 percent each for employers and employees and specifies that increase to 2 percent shall be effective for 1944 and 1945.

*October 24:* FARM LABOR—Senate agrees to resolution (S. Res. 299, 77th Cong., 2d sess.) creating a special committee to investigate existing shortage of agricultural labor in Pacific Coast and Rocky Mountain States and methods of relieving such shortage.

*November 2:* LABOR UTILIZATION—War Manpower Commission sends to the President the report of the labor-management committee recommending (1) that Selective Service System be placed under WMC; (2) that supervision of problems relating to production of goods and materials for armed services and civilians be placed under a single Government agency; (3) that USES be made the sole employing agency, excepting union hiring halls satisfactory to WMC; and (4) that voluntary enlistment in armed forces be terminated and all training programs coordinated.

*November 5:* WAR CIVILIAN SECURITY—In accord with the President's letter of October 5, Federal Security Administrator authorizes Social Security Board (1) to pay disability benefits to civilians who have been injured in performance of certain civilian defense activities or who sustain injuries as result of enemy action occurring after December 6, 1941, survivor benefits to be paid to survivors of such defense

workers and other civilians who die from such injuries, and (2) to expand temporary civilian war assistance program. (See item for October 5.)

*November 7: FARM LABOR*—War Manpower Commission's stabilization order, directed at keeping all necessary workers in dairy, livestock, and poultry production in their present jobs, becomes effective. Local selective service boards are to grant occupational deferment to all necessary men on such farms for whom replacements are not available; Army and Navy are to refrain from recruiting such workers; and a program for conserving, training, and recruiting labor in livestock, dairy, and poultry farms is to be put into effect.

*November 9: UNEMPLOYMENT COMPENSATION*—Amendment to District of Columbia unemployment compensation law (Public, No. 770, 77th Cong., 2d sess.) approved; postpones for 1 year effective date for experience-rating plan.

*November 13: MILITARY SERVICE*—Public Law No. 772 (77th Cong., 2d sess.) approved; reduces induction age to 18, and provides deferment to end of school year for students and until replacement for persons working in agricultural or essential industries.

*November 14: LABOR UTILIZATION*—Department of Labor, acting at request of War and Navy Departments and Maritime Commission, lowers age limit for girls in war industries from 18 to 16 years.

*November 20: LABOR UTILIZATION*—Management-Labor Policy Committee of War Manpower Commission recommends importation of 1,300 Mexican copper miners, who will receive prevailing wage rates and work under local conditions.

*November 24: MILITARY SERVICE*—Selective service Director forbids enlistments of essential aircraft and shipbuilding workers in armed forces; War Manpower Commission announces preparation of list of essential war jobs to guide local draft boards in determining occupational deferments.

*November 25: PUBLIC ASSISTANCE*—Social Security Board approves following recommendations for treatment of income of employed recipients: That the States be encouraged (1) to determine, upon a reasonable basis, minimum amount which any recipient of public assistance who is an actual or potential worker may be considered to need to cover expenses incident to employment; (2) to include the amount so determined in requirements of all employed or potential workers who are recipients of public assistance; and (3) to make additional provision for needs incident to employment that may exceed the minimum.

*December 1: EMPLOYMENT SECURITY*—USES transfer to War Manpower Commission effected. (See item for September 17.)

*December 2: WAR CIVILIAN SECURITY*—Law providing benefits for injury, disability, death, or enemy detention of employees of contractors with United States

(Public, No. 784, 77th Cong., 2d sess.) approved Certain persons receiving payments under civilian war benefits program administered by Social Security Board (see items for February 26, March 3, March 20, October 5, and November 5) become eligible for benefits under this act, which is administered by U. S. Employees' Compensation Commission.

*December 4: WORK PROJECTS ADMINISTRATION*—The President orders prompt liquidation of WPA, and termination of project operations by February 1, 1943, or as soon thereafter as feasible.

*December 5: LABOR UTILIZATION*—Executive Order No. 9279 transfers Selective Service System to War Manpower Commission, enlarges powers of USES, gives WMC exclusive charge of training workers for vital industries, and stops voluntary enlistments of men in the armed forces.

*December 7: WAR MANPOWER COMMISSION*—Chairman of WMC accepts resignation of Chairman of Social Security Board, who served as Executive Director of Commission, and of Director of Board's Bureau of Employment Security, who served as Chief of Commission's Division of Industrial and Agricultural Employment. Chairman of Social Security Board will continue to serve as representative of Federal Security Agency in WMC.

*December 18: OLD-AGE AND SURVIVORS INSURANCE*—Social Security Board amends section 403.711 (a) and (b) of Regulations No. 3 to authorize referees of Appeals Council to extend time within which request for hearing may be filed; and to authorize referees to revise their own decisions when it clearly appears that there was an error of fact or law in a decision or that decision was procured by fraud or misrepresentation.

*December 31: PUBLIC ASSISTANCE*—Department of Agriculture announces suspension of food stamp plan effective March 1, 1943.

*UNEMPLOYMENT COMPENSATION*—Social Security Board certifies to Secretary of the Treasury all 51 jurisdictions as having approved unemployment compensation laws permitting employers to credit against 90 percent of Federal unemployment tax for taxable year 1942 amounts paid as contributions under State laws. Board also certifies to Secretary of the Treasury experience-rating provisions of laws of 34 jurisdictions—Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Indiana, Iowa, Kansas, Kentucky, Massachusetts, Michigan, Minnesota, Missouri, Nebraska, New Hampshire, New Jersey, New Mexico, North Dakota, Ohio, Oklahoma, Oregon, South Carolina, South Dakota, Texas, Vermont, Virginia, West Virginia, Wisconsin, and Wyoming—for purposes of additional credit based on reduced rates of employer contributions allowed under such laws for taxable year 1942.



# Social Security and the National Economy

SOCIAL INSURANCE SYSTEMS providing protection against the loss of income are by nature closely linked to economic developments. Changes in the national economy are reflected in the operations of all these systems, but the immediate and long-term effects of changes in any year vary considerably according to the risk covered. For example, changes in industrial employment are reflected almost at once in the volume of payments under unemployment insurance and workmen's compensation programs, while such changes have less immediate effect, but important long-term effects, on retirement programs. Public aid to persons in need is also affected by economic conditions. While many families receiving such aid have no employable members, a favorable labor market opens up employment opportunities to some persons who previously received all or partial support from relief. Relatives and friends may also be able to contribute more largely. On the other hand, increasing costs of living may in some instances make the need for assistance more acute.

When war was declared on December 8, 1941, this country had been engaged in production for defense for about a year and a half. With the declaration of war, however, plans made and put into operation far overshadowed any changes resulting from the defense program. The demands of present-day warfare on physical resources, manpower, productive capacity—in short, on the total resources of a nation—entailed immediate and far-reaching changes in our economy. By the end of 1942, the transition from a pre-war to a war economy had been largely completed. Productive capacity, the volume of employment, and the production of war goods had all recorded impressive gains. Such gains, of course, were not achieved without affecting the habits and customs of every individual in the country. Controls, policies, and restrictions, which during the year were increasingly placed in the hands of Government, played an important and necessary part in achieving the record output of goods.

In the shift to a wartime economy, steps taken in 1941 as a result of the defense program gave a good start toward provision of the necessary productive capacity. The construction of indus-

trial plants in 1942, almost wholly through public expenditures, and the conversion of peacetime plants to war purposes, further expanded productive capacity. The effect of this expansion on production was soon evident. For the year 1942, industrial production as a whole increased 15 percent from the previous year; manufacturing production, 17 percent; and the manufacture of durable goods, in which the production of war materials is concentrated, 30 percent.

As the war program developed, manpower became increasingly important as the result of the demands of both industry and the armed forces. Since most able-bodied men were already in jobs, the available labor reserve consisted of women, children, and older persons, as well as the unemployed segment of the labor force. During the year all these sources were drawn upon. It is estimated that unemployment declined by 2.3 million, from 3.8 million in December 1941 to 1.5 million in December 1942. The number of women employed increased by 2.3 million, while the number of male workers decreased by 600,000. There was a gain of 1.4 million in the number of employed workers aged 55 years and over. The mobilization of manpower produced important shifts among industry groups and within industries. Employment in manufacturing and government recorded the largest increases, while there were declines in trade, self-employment, and domestic service. Thus, employment gains were concentrated in industries which are covered by social insurance systems.

Although labor shortages in 1942 were acute only in certain localities and occupations, several serious labor-supply problems were developing. Among these problems were labor turn-over, pirating of labor, conflicting demands of industry and the armed forces, training of inexperienced workers, and the need for care of children of mothers drawn into the labor force.

The war program also affected the population as consumers. War expenditures, increasing from slightly less than \$13 billion in 1941 to \$50 billion in 1942, generated a volume of income payments to individuals which exceeded all previous levels. This increase, coming when production of consumer goods was decreasing, caused a severe

pressure on prices which was not substantially checked until the issuance of the Government maximum price regulations in April. Inasmuch as prices of farm products were not covered by the regulations, food prices continued to rise, and in September the President requested Congress to amend the Emergency Price Control Act of 1942 so that the prices of farm products could be stabilized. Congress amended the act and directed the President to issue an order to stabilize all prices, wages, and salaries, as was done by Executive Order on October 3.

Although there was a decrease in the manufacture of some durable goods—notably automobiles, radios, and refrigerators—and shortages in some nondurable goods such as sugar, coffee, gasoline, and fuel oil, the consumer during 1942 was not greatly restricted. Considerable stocks of some durable goods were available in 1942, while rationing of scarce nondurable goods helped to spread the available supply. A very favorable crop year made it possible to supply the food needs of the civilian population as well as those of the military forces and, in addition, to ship food abroad under the lend-lease agreements.

### *Economic Trends as Reflected in Income Payments*

Income payments to individuals in 1942, including payments to the armed forces, amounted to \$115.5 billion, an increase of 25 percent over 1941, the previous high year of record (table 1). In comparing the 1942 data with those of previous

**Table 1.—Income payments to individuals, 1941 and 1942<sup>1</sup>**

[Corrected to Apr. 3, 1943]

| Type of payment  | Amount (in millions) |          | Percentage distribution |                  | Percentage change from 1941 |
|--|----------------------|----------|-------------------------|------------------|-----------------------------|
|  | 1942                 | 1941     | 1942                    | 1941             |                             |
| Total.....   | \$115,479            | \$92,229 | 100.0                   | 100.0            | +25.2                       |
| Compensation of employees <sup>2</sup> .....             | 79,522               | 60,356   | 68.9                    | 65.4             | +31.8                       |
| Entrepreneurial income, net rents, and royalties.....    | 23,145               | 18,139   | 20.0                    | 19.7             | +27.6                       |
| Dividends and interest.....                              | 9,331                | 9,633    | 8.1                     | 10.5             | -3.3                        |
| Direct relief <sup>3</sup> .....                         | 1,061                | 1,112    | .9                      | 1.2              | -4.6                        |
| Work relief <sup>4</sup> .....                           | 586                  | 1,213    | .5                      | 1.3              | -51.7                       |
| Social insurance and related payments <sup>5</sup> ..... | 1,823                | 1,737    | 1.6                     | 1.9              | +5.0                        |
| Veterans' bonus.....                                     | 11                   | 19       | ( <sup>6</sup> )        | ( <sup>6</sup> ) | -42.1                       |

<sup>1</sup> Estimates furnished by Department of Commerce, Bureau of Foreign and Domestic Commerce.

<sup>2</sup> Represents wage and salary payments minus deductions for employee contributions to social insurance and related programs; includes industrial pensions, payments to members of armed forces, and Government portion of payments to dependents of members of armed forces.

<sup>3</sup> Represents payments to recipients under special types of public assistance and general assistance, value of food stamps issued by Food Distribution Administration under food stamp plan, and subsistence payments certified through June 1942 by Farm Security Administration.

<sup>4</sup> Represents earnings of persons employed by National Youth Administration, Work Projects Administration, and, through August 1942, Civilian Conservation Corps. Excludes earnings of persons employed on other Federal agency projects financed from emergency funds; such earnings are included in compensation of employees.

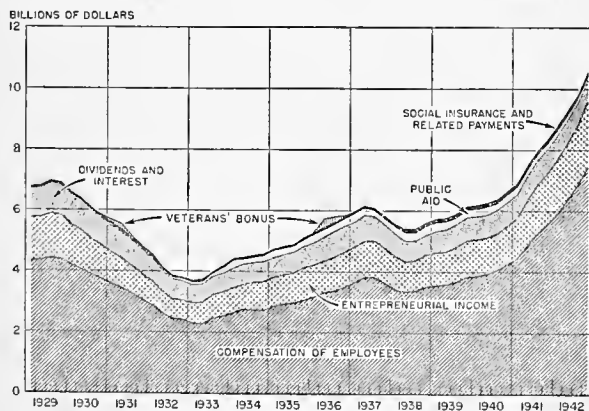
<sup>5</sup> Represents payments under programs of old-age and survivors insurance, railroad retirement, Federal, State, and local retirement, veterans' pensions, workmen's compensation, State unemployment compensation, and railroad unemployment insurance.

<sup>6</sup> Less than 0.05 percent.

years, several qualifications should be kept in mind. First, the restricted amount of consumer goods available for purchase and rationing and production controls limited the use of the income received. Second, the price of goods and services increased during the year, thus deflating somewhat the increase in purchasing power. Finally, taxes were increased substantially in order to finance war expenditures, and a sizable portion of income was used for the voluntary purchase of war bonds.

Allowance for price changes and for increase in population would reduce the increase in income payments to about 15 percent. In terms of 1941 dollars, income available to individuals, including the armed forces, for the purchase of goods and services and for savings (that is, total income less taxes) represented an increase of only 11 percent over 1941, while per capita consumer expenditures actually showed a slight decrease. If civilian expenditures alone are considered, it is estimated that there was a decrease of about 6 percent, in terms of 1941 prices, in the amount of money expended by consumers as compared with 1941,<sup>1</sup> because of the limitations on the

**Chart 1.—Income payments to individuals, 1929-42<sup>1</sup>**



<sup>1</sup> Monthly average for each quarter.

Source: Department of Commerce.

<sup>1</sup> Office of Price Administration, *Civilian Spending and Saving, 1941 and 1942*.



supply of goods and services available. With the rise in income, a considerably greater volume of consumer goods would ordinarily have been produced and purchased and the pressure on prices would have been less. With governmental attempts to prevent price increases for most goods and services, the net result of the rise in income was to increase savings to just about double the 1941 level. These savings were in a highly liquid form, for the most part in cash savings and war bonds redeemable on short notice; unless immobilized, they constitute a potential threat of further inflationary pressure on the price level.

Income payments in each month of the year were higher than in the previous month, a continuation of the upward trend which has been in effect since June 1940. Payments in December—\$10.8 billion—were \$2.1 billion above January and were at an annual rate of \$130 billion (table 2). There was no evidence at the year's end of any appreciable slackening in the amount of increase.

Most of the increase in income payments was concentrated in compensation paid to employees, which in 1942 amounted to \$79.5 billion. The increase from 1941 in total income payments was \$23.3 billion, while compensation of employees increased by \$19.2 billion. As a result, compensation of employees represented 69 percent of all payments in 1942, as compared with 65 percent in 1941. The increase in employment, longer hours of work, higher wage rates, the concentration of employment in industries with high wage rates, and more continuous work were all significant in increasing total compensation of employees, al-

**Table 3.—Annual average wage per employee in non-agricultural industries in 1942 and percentage change from 1941<sup>1</sup>**

| Industry                               | Average wage | Percentage change from 1941 |
|--|--------------|-----------------------------|
| Total, nonagricultural industries..... | \$1,660      | +14                         |
| Total, excluding government.....       | 1,773        | +17                         |
| Mining.....                            | 1,820        | +9                          |
| Manufacturing.....                     | 2,043        | +23                         |
| Contract construction.....             | 1,561        | +16                         |
| Transportation.....                    | 2,043        | +15                         |
| Power and gas.....                     | 2,063        | +9                          |
| Communication.....                     | 1,671        | +5                          |
| Trade.....                             | 1,435        | +8                          |
| Finance.....                           | 1,755        | +7                          |
| Government.....                        | 1,381        | +8                          |
| Service.....                           | 1,160        | +11                         |
| Miscellaneous.....                     | 1,668        | +13                         |

<sup>1</sup> Department of Commerce, *Survey of Current Business*, March 1943, p. 17.

though the relative influence of each of these factors cannot be determined. While the total wage bill rose in all industries, the increases in manufacturing and government accounted for about 75 percent of the total increase. Total wages paid in government, including military pay, were 64 percent above 1941 levels, while in manufacturing the increase was 43 percent.

The average annual wages per employee show the effect of increased wage rates, longer hours, and more continuous employment, inasmuch as the increase in employment is eliminated. There was considerable variation in the operation of these factors in different industries in 1942 (table 3). Average wages paid in manufacturing show the largest relative increase, reflecting the fact that the increase in employment has been concentrated in durable-goods industries with high hourly earnings, such as shipbuilding and aircraft

**Table 2.—Income payments to individuals, by month, 1942<sup>1</sup>**

[In millions; corrected to Apr. 3, 1943]

| Month          | Total     | Compensation of employees | Entrepreneurial income, net rents, and royalties | Dividends and interest | Public aid    |             | Social insurance and related payments | Veterans' bonus |
|----------------|-----------|---------------------------|--|------------------------|---------------|-------------|---------------------------------------|-----------------|
|                |           |                           |  |                        | Direct relief | Work relief |                                       |                 |
| Total.....     | \$115,479 | \$79,522                  | \$23,145   | \$9,331                | \$1,061       | \$586       | \$1,823                               | \$11            |
| January.....   | 8,713     | 5,789                     | 1,787  | 803                    | 94            | 77          | 162                                   | 1               |
| February.....  | 8,817     | 5,901                     | 1,787  | 801                    | 95            | 72          | 160                                   | 1               |
| March.....     | 8,928     | 6,026                     | 1,769  | 799                    | 94            | 75          | 164                                   | 1               |
| April.....     | 9,149     | 6,195                     | 1,843  | 792                    | 92            | 68          | 158                                   | 1               |
| May.....       | 9,258     | 6,329                     | 1,840  | 759                    | 89            | 58          | 152                                   | 1               |
| June.....      | 9,486     | 6,550                     | 1,858  | 784                    | 87            | 53          | 153                                   | 1               |
| July.....      | 9,652     | 6,716                     | 1,874  | 772                    | 86            | 45          | 158                                   | 1               |
| August.....    | 9,844     | 6,858                     | 1,946  | 766                    | 86            | 35          | 152                                   | 1               |
| September..... | 9,954     | 6,950                     | 1,981  | 761                    | 85            | 30          | 146                                   | 1               |
| October.....   | 10,230    | 7,173                     | 2,045  | 757                    | 85            | 26          | 143                                   | 1               |
| November.....  | 10,601    | 7,431                     | 2,169  | 755                    | 84            | 24          | 137                                   | 1               |
| December.....  | 10,847    | 7,604                     | 2,246  | 752                    | 84            | 23          | 138                                   | 1               |

<sup>1</sup> See footnotes, table 1. Compensation of employees, entrepreneurial income, net rents, and royalties, and dividends and interest adjusted for seasonal variation.

manufacture. Moreover, the increase in the work week has probably been greater in these industries than in others. The small percentage increase in average wage per government employee is due to the fact that members of the armed forces, with low average pay, are represented to a much greater degree in 1942.

Entrepreneurial income, net rents, and royalties also registered a substantial increase in 1942, mainly as a result of a further increase in farm income. Total payments of this type amounted to \$23.1 billion, 27.6 percent above the 1941 figure, while farm income, amounting to \$11.2 billion in 1942, increased 52 percent. The rise in farm income in 1942 was due both to a larger volume of production and to higher prices. It was not until late in 1942 that the Government was empowered to stabilize farm prices.

Dividends and interest amounted to \$9.3 billion in 1942, a decrease of 3 percent from 1941. Although gross profits of incorporated business increased considerably, a substantial increase in taxes left net profits at approximately the 1941 level. The needs of business for increased working capital and reserves for the post-war period also limited dividend payments. Interest payments in the year changed only slightly, for the reduction in interest from private sources was offset by increases from governmental sources.

**Table 4.—Public assistance and Federal work program earnings in the continental United States, 1941 and 1942<sup>1</sup>**

[Corrected to Jan. 30, 1943]

| Type of payment                                    | Amount<br>(in millions) |         | Percentage<br>distribution |       | Per-<br>centage<br>change<br>from<br>1941 |
|--|-------------------------|---------|----------------------------|-------|---|
|  | 1942                    | 1941    | 1942                       | 1941  |   |
| Public assistance (direct relief).....             | \$1,061                 | \$1,112 | 100.0                      | 100.0 | -4.6                                      |
| Special types of public assistance.....            | 779                     | 718     | 73.4                       | 64.6  | +8.5                                      |
| Old-age assistance.....                            | 596                     | 542     | 56.2                       | 48.7  | +10.0                                     |
| Aid to dependent children.....                     | 158                     | 153     | 14.9                       | 13.8  | +3.3                                      |
| Aid to the blind.....                              | 25                      | 23      | 2.3                        | 2.1   | +8.7                                      |
| General assistance.....                            | 181                     | 273     | 17.1                       | 24.5  | -33.7                                     |
| Subsistence payments to farmers.....               | 6                       | 12      | .6                         | 1.1   | -50.0                                     |
| Surplus-food stamps.....                           | 95                      | 109     | 8.9                        | 9.8   | -12.8                                     |
| Federal work program earnings (work relief).....   | 580                     | 1,212   | 100.0                      | 100.0 | -52.1                                     |
| Civilian Conservation Corps.....                   | 34                      | 156     | 5.9                        | 12.9  | -78.2                                     |
| National Youth Administration (student).....       | 11                      | 25      | 1.9                        | 2.1   | -56.0                                     |
| National Youth Administration (out-of-school)..... | 32                      | 94      | 5.5                        | 7.7   | -66.0                                     |
| Work Projects Administration.....                  | 503                     | 937     | 86.7                       | 77.3  | -46.3                                     |

<sup>1</sup> Totals differ from those in table 24, because value of food stamps is included here in public assistance, and earnings of persons employed on other Federal agency projects financed from emergency funds are excluded from Federal work program earnings.

<sup>2</sup> Data for January-June only; program excluded beginning July 1942. See table 24, footnote 6.

**Table 5.—Social insurance and related payments to individuals in the continental United States, 1941 and 1942**

[Corrected to May 4, 1943]

| Type of payment                           | Amount<br>(in millions) |         | Percentage<br>distribution |       | Per-<br>centage<br>change<br>from<br>1941 <sup>1</sup> |
|---|-------------------------|---------|----------------------------|-------|--|
|   | 1942                    | 1941    | 1942                       | 1941  |  |
| Total.....                                | \$1,823                 | \$1,737 | 100.0                      | 100.0 | +5.0   |
| Retirement, disability, and survivor..... | 1,473                   | 1,378   | 80.8                       | 79.3  | +6.9   |
| Old-age and survivors insurance.....      | 137                     | 94      | 7.5                        | 5.4   | +45.9  |
| Railroad retirement.....                  | 129                     | 125     | 7.1                        | 7.2   | +2.9   |
| Federal retirement.....                   | 150                     | 141     | 8.2                        | 8.1   | +6.4   |
| Civil service.....                        | 81                      | 76      | 4.5                        | 4.4   | +6.4   |
| Other Federal contributory.....           | 1                       | 1       | (2)                        | (2)   | 0  |
| Federal noncontributory.....              | 68                      | 64      | 3.7                        | 3.7   | +6.3   |
| State and local government.....           | 288                     | 284     | 15.8                       | 16.3  | +1.4   |
| Veterans' pensions.....                   | 441                     | 437     | 24.2                       | 25.2  | +9   |
| Workmen's compensation.....               | 328                     | 297     | 18.0                       | 17.1  | +10.4  |
| Unemployment insurance.....               | 350                     | 359     | 19.2                       | 20.7  | -2.4   |
| State unemployment insurance.....         | 344                     | 344     | 18.9                       | 19.8  | -1   |
| Railroad unemployment insurance.....      | 6                       | 15      | .3                         | .9    | -56.9  |

<sup>1</sup> Based on unrounded figures.

<sup>2</sup> Less than 0.05 percent.

<sup>3</sup> Estimates furnished by Department of Commerce, Bureau of Foreign and Domestic Commerce.

<sup>4</sup> Estimates furnished by Department of Commerce; exceed estimates of Social Security Board used in table 11 and shown in table 14 in that latter exclude payments for service-connected disability (analogous to workmen's compensation); payments under private endowment plans such as that of Carnegie Foundation; and systems which provide for purchase of annuities through private insurance companies.

Both direct and work relief payments declined in 1942. Direct relief payments of \$1.1 billion were 4.6 percent lower than in 1941, and work relief payments dropped 52 percent to \$600 million (table 4). The decline in direct relief was due to the fact that the decrease of 34 percent in general assistance more than offset the increase in the three special types of public assistance—aid to dependent children, aid to the blind, and old-age assistance. Work relief, reacting to the increased employment opportunities, decreased under all work programs in operation in 1942.<sup>2</sup>

Social insurance and related payments in 1942 amounted to \$1.8 billion, 5 percent more than in 1941 (table 5). The gain is the result of further growth in payments under retirement systems and a rise in the amount of workmen's compensation benefits, reflecting the gain in employment. Unemployment insurance payments under the State laws were at practically the same level in 1942 as in 1941. The maintenance of the 1941 level of payment despite a 20-percent drop in covered unemployment was due partly to the continuance during the first half of the year of pre-war labor-market problems, partly to unemployment resulting from conversion of plants to war purposes, to liberalization of benefit formulas, and to higher base-period earnings. By the end of the year, the

<sup>3</sup> See p. 69.

trend downward reflected clearly the effect of employment increases. Payments made in December 1942 were at the annual rate of \$139 million as compared with an annual rate of \$334 million in December 1941.

### State Differences

Variations in population, character of the economy, wage levels, and other factors make for marked differences among the States in the amount of income payments and in the composition of these payments.

Of the estimated \$114 billion income payments in the continental United States in 1942, the largest amount—\$14.4 billion—was paid to residents of New York, and the smallest—\$180 million—to residents of Nevada (table 6). On a per capita basis, however, payments in Nevada amounted to \$1,352, while in New York the per capita payment was only \$1,106. Per capita payments ranged from \$407 in Mississippi to \$1,352 in Nevada; the average for the United States was \$852. In 12 States income payments per capita were more than \$1,000, while in 6 States the amount per capita was below \$500.

The volume of social insurance and related payments and public aid on a per capita basis varied more among the States than did income payments, as is shown by the following comparisons of the range of payments.

|                               | Total<br>income | Social<br>insurance | Public<br>aid |
|-------------------------------|-----------------|---------------------|---------------|
| Ratio, high to low-----       | 3.3             | 6.5                 | 6.8           |
| Highest State per capita----- | \$1,352         | \$31.43             | \$26.45       |
| Lowest State per capita-----  | 407             | 4.89                | 3.90          |

It is, of course, to be expected that differences would occur among the States in the relative magnitude of social insurance and public aid payments. For social insurance there are such variables as coverage, maturity of programs, benefit provisions, and wage levels. Differences in public aid payments can be attributed to variations in the extent of need, adequacy of appropriations in relation to need, eligibility provisions, assistance levels, maturity of programs, and other factors. It should be noted that no conclusions can be drawn from the material presented here on the adequacy of social insurance and relief payments;

the only interpretation possible is with regard to the relative size and proportion of payments among the States.

For the continental United States, social insurance and related payments represented 1.6 percent of total income payments while public aid

Table 6.—Social insurance and public aid payments in the continental United States, in relation to total income payments, 1942, by State

| State                     | Income payments     |            | Social insurance payments <sup>1</sup> as percent of total income payments | Public aid payments <sup>2</sup> as percent of total income payments |
|---------------------------|---------------------|------------|--|--|
|                           | Total (in millions) | Per capita |  |  |
| Total-----                | \$114,039.0         | \$852      | 1.6  | 1.4  |
| Alabama-----              | 1,429.0             | 480        | 1.2  | 1.3  |
| Arizona-----              | 417.0               | 832        | 1.9  | 2.3  |
| Arkansas-----             | 1,033.9             | 514        | 1.2  | 1.7  |
| California-----           | 8,734.9             | 1,167      | 1.9  | 1.3  |
| Colorado-----             | 877.3               | 785        | 1.7  | 3.4  |
| Connecticut-----          | 2,307.6             | 1,296      | 1.0  | .5   |
| Delaware-----             | 332.0               | 1,185      | 1.0  | .5   |
| District of Columbia----- | 932.5               | 1,164      | 2.7  | .5   |
| Florida-----              | 1,363.0             | 655        | 1.9  | 1.8  |
| Georgia-----              | 1,613.1             | 498        | 1.3  | 1.5  |
| Idaho-----                | 354.6               | 758        | 1.2  | 2.1  |
| Illinois-----             | 7,907.7             | 979        | 1.6  | 1.6  |
| Indiana-----              | 2,902.6             | 827        | 1.5  | 1.4  |
| Iowa-----                 | 2,022.1             | 823        | 1.0  | 1.4  |
| Kansas-----               | 1,428.8             | 814        | 1.3  | 1.6  |
| Kentucky-----             | 1,343.4             | 477        | 1.9  | 1.7  |
| Louisiana-----            | 1,371.7             | 534        | 1.5  | 2.0  |
| Maine-----                | 663.8               | 786        | 1.5  | 1.4  |
| Maryland-----             | 2,105.9             | 1,077      | 1.3  | .5   |
| Massachusetts-----        | 4,481.6             | 1,024      | 1.6  | 1.8  |
| Michigan-----             | 5,361.4             | 960        | 1.6  | 1.2  |
| Minnesota-----            | 2,054.4             | 761        | 1.8  | 2.2  |
| Mississippi-----          | 914.7               | 407        | 1.2  | 1.8  |
| Missouri-----             | 2,920.2             | 762        | 1.5  | 1.7  |
| Montana-----              | 450.4               | 860        | 1.7  | 2.2  |
| Nebraska-----             | 994.8               | 774        | 1.1  | 1.8  |
| Nevada-----               | 179.8               | 1,352      | 1.2  | .8   |
| New Hampshire-----        | 343.1               | 719        | 1.7  | 1.7  |
| New Jersey-----           | 5,612.6             | 1,304      | 1.4  | .7   |
| New Mexico-----           | 279.4               | 558        | 1.5  | 2.9  |
| New York-----             | 14,385.9            | 1,106      | 2.1  | 1.4  |
| North Carolina-----       | 1,876.6             | 523        | 1.0  | 1.1  |
| North Dakota-----         | 424.8               | 721        | .9   | 1.8  |
| Ohio-----                 | 6,675.6             | 957        | 1.6  | 1.3  |
| Oklahoma-----             | 1,332.4             | 598        | 1.3  | 3.2  |
| Oregon-----               | 1,128.5             | 1,046      | 1.5  | 1.1  |
| Pennsylvania-----         | 8,694.4             | 894        | 1.5  | 1.3  |
| Rhode Island-----         | 742.6               | 1,016      | 1.8  | 1.0  |
| South Carolina-----       | 917.9               | 459        | 1.3  | 1.7  |
| South Dakota-----         | 429.0               | 725        | .8   | 2.1  |
| Tennessee-----            | 1,454.8             | 492        | 1.8  | 1.5  |
| Texas-----                | 4,553.8             | 677        | 1.1  | 1.8  |
| Utah-----                 | 483.9               | 850        | 1.3  | 2.4  |
| Vermont-----              | 240.8               | 698        | 1.4  | 1.2  |
| Virginia-----             | 2,044.0             | 697        | 1.2  | .6   |
| Washington-----           | 2,159.8             | 1,166      | 1.4  | 1.8  |
| West Virginia-----        | 1,115.1             | 598        | 1.7  | 2.2  |
| Wisconsin-----            | 2,413.2             | 786        | 1.5  | 1.6  |
| Wyoming-----              | 222.6               | 883        | 1.1  | 1.2  |

<sup>1</sup> Represents payments under programs of old-age and survivors insurance, railroad retirement, Federal, State, and local retirement, veterans' pensions, workmen's compensation, State unemployment compensation, and railroad unemployment insurance.

<sup>2</sup> Represents payments to recipients under special types of public assistance and general assistance; value of food stamps issued by Food Distribution Administration under food stamp plan; subsistence payments certified through June 1942 by Farm Security Administration; earnings of persons employed by National Youth Administration, Work Projects Administration, and, through August 1942, Civilian Conservation Corps. Excludes earnings of persons employed on other Federal agency projects financed from emergency funds; such earnings are included in compensation of employees.

Source: Income payments by State of residence, from Department of Commerce, *Survey of Current Business*, June 1943, pp. 11, 21; percentage columns based on data from Department of Commerce, Bureau of Foreign and Domestic Commerce.

payments accounted for 1.4 percent. On a per capita basis, social insurance payments accounted for \$13.46, and public aid payments for \$12.26, of the total per capita income payment of \$852.00.

Social insurance payments as a percent of total income payments ranged from 0.8 percent in South Dakota to 2.7 percent in the District of Columbia. More variation was evident among the States in the proportion of total income payments which took the form of public aid; the range was from 0.5 percent in Delaware, the District of Columbia, Connecticut, and Maryland to 3.4 percent in Colorado. In the five States with the lowest proportion of income payments in the form of social insurance, the average percentage was 1.0; in the five with the highest proportion, the average percentage was 2.1. For the five States with the lowest proportion of income payments in the form of public aid, the average percentage was 0.5, and for the five with the highest proportion, the average was 2.8 percent.

The lowest social insurance payment per capita—\$4.80—was made in Mississippi and the highest—\$31.43—in the District of Columbia. The low figure for Mississippi is due to the lack of certain protections, particularly workmen's compensation and State and local government retirement systems, as well as to the high proportion of agricultural employment and the relatively low wage levels in commerce and industry. The high per capita payment in the District of Columbia can be attributed to the concentration of former Federal employees receiving retirement payments under the civil-service retirement program.

For public aid payments per capita, Virginia had the lowest—\$3.90—and Colorado the highest—\$26.45. The combination of a low recipient rate and a low average payment is primarily responsible for the low per capita payment in Virginia. For Colorado, the high per capita amount is primarily the result of the large proportion of aged persons receiving high old-age assistance payments, which accounted for 64 percent of all public aid payments in the State.

In 20 States, social insurance represented a higher proportion of total income payments in 1942 than did public aid; in 2 States, social insurance and public aid payments were of the same magnitude; and in the remaining 27 States, public aid payments exceeded social insurance payments.

The 20 States in which social insurance payments exceeded public aid payments were, with few exceptions, the highly industrialized States; total income payments in these States accounted for 59 percent of all income payments. Of the 16 States with the highest per capita incomes in 1942, 13 were States in which social insurance payments exceeded payments for public aid.

### *Relation to Changes in Cost of Living*

The cost of living of wage earners and lower-salaried workers in 1942 was 10.7 percent above that in 1941, according to the index maintained by the Bureau of Labor Statistics. When this increase is compared with a 25-percent rise in total income payments and a 17-percent rise in average nonagricultural wages (excluding government), it is apparent that a considerable part of the increase in income was absorbed by higher living costs. Since there had been substantial increases in both cost of living and income payments in 1941, perhaps a more significant comparison can be made by relating changes to 1940:

| Item   | Percentage increase |              |
|--|---------------------|--------------|
|  | 1940 to 1941        | 1940 to 1942 |
| Cost of living, total.....   | 5.0                 | 16.3         |
| Food.....  | 9.2                 | 28.3         |
| Clothing.....  | 4.5                 | 22.1         |
| Fuel, electricity, ice.....  | 2.5                 | 5.7          |
| House furnishings.....   | 6.8                 | 21.6         |
| Rent.....  | 1.5                 | 3.7          |
| Miscellaneous.....   | 2.9                 | 9.7          |
| Income payments, total.....  | 20.6                | 51.0         |
| Average nonagricultural wage and salary payments (excluding government)..... | 11.9                | 30.6         |
| Average general assistance payment <sup>1</sup> .....                        | -3.1                | .5           |
| Average old-age assistance payment <sup>1</sup> .....                        | 4.5                 | 10.9         |
| Average primary old-age and survivors insurance benefit <sup>2</sup> .....   | .5                  | 1.9          |
| Average State unemployment benefit <sup>3</sup> .....                        | 4.5                 | 19.7         |

<sup>1</sup> Computed on basis of average for year.

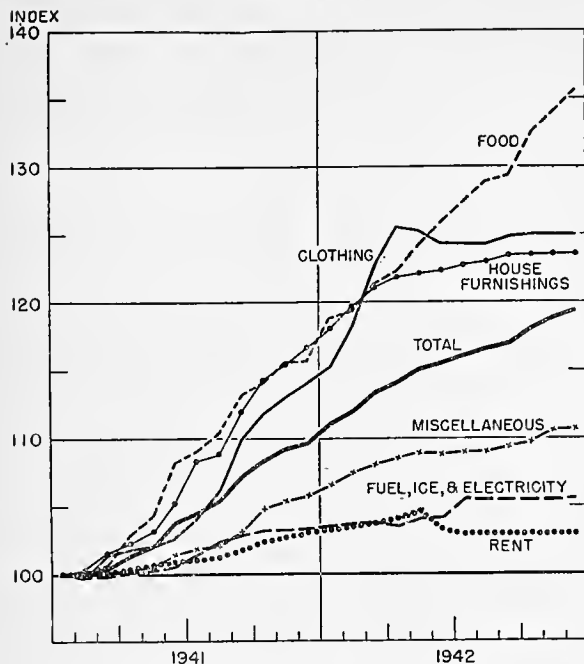
<sup>2</sup> For old-age and survivors insurance, percentage shown represents increase in average primary benefit in current-payment status in December of each year.

<sup>3</sup> Computed on basis of average weekly payment during year for total unemployment.

The cost of living in 1941 was 5 percent, and in 1942 was 16.3 percent, above the 1940 level (chart 2). Particularly large increases occurred during 1942 in the costs of food and clothing. For persons with small incomes the fact that food

**Chart 2.—Index of cost of living, by month, 1941–42<sup>1</sup>**

[January 1941=100]



<sup>1</sup> Cost of goods purchased by wage earners and lower-salaried workers in large cities.

Source: Bureau of Labor Statistics.

and clothing costs, two of the most important items in their budgets, were more than 20 percent above 1940 levels was serious. For persons receiving social insurance benefits under long-term risk programs, such as retirement programs, the monthly payment is related to prior average wages and there is no provision to adjust benefit amounts to current increases in living costs. Some adjustment occurs automatically under the short-term risk programs, since the rise in wages which generally follows increased living costs is soon reflected in increased benefits. Thus, the increase in the average primary benefit under the old-age and survivors insurance program over the 2-year period was less than 2 percent, while the average unemployment benefit increased 19.7 percent. The latter increase, however, reflects not only increased wages but also more liberal benefit formulas under many State unemployment compensation laws. Although most States have increased public assistance payments, the percentage increase in the average payment has been less than the percentage rise in the cost of living. For some recipients the difference is probably offset by additional personal resources, but data

are not available to measure the extent of this factor.

While the rise in total income payments has exceeded the rise in the cost of living, a considerable concentration of the increase probably occurred in incomes in certain groups of the population, especially among persons engaged in war industries. Thus workers in industries not closely related to war activities, as well as persons with fixed incomes, were at a relative disadvantage in 1942 in the purchase of goods and services.

### **Changing Composition of the Labor Force**

As the demand for labor increased during 1942, there was a considerable change in the composition of the labor force as a result of the types of workers entering the labor market, the withdrawal of men of draft age from the labor force, and the shifting of workers to war industries with higher wage rates and longer hours. From the viewpoint of social insurance protection, such shifts are important for several reasons. With the present limited coverage, concentration of employment in certain industries has significance for eligibility, while shifts to industries and occupations with higher wage rates and more continuous employment affect the level of benefits. In addition to these shifts between and within industries and occupations, changes in the age, sex, and race structure of the labor force are important, because patterns of employment and wages vary with these factors and consequently affect benefit rights and payments.

At the end of 1941, according to estimates of the Bureau of the Census, the labor force numbered 54.0 million persons, of whom 50.2 million were employed and 3.8 million were unemployed. At that time it was estimated that it would be necessary to induct about 4 million men into the armed forces and to augment the employed labor force by 3 million—a total increase of 7 million employed persons. Unemployed workers numbering 3.8 million could be counted on to take jobs as labor demands increased, but an additional 3–4 million new workers would be needed. Since employment had risen during 1940 and 1941 under the impetus of the defense program, it was improbable that many able-bodied young men out of school were not in the labor force. The main

sources of available labor were to be found among women, children, and the older age groups. Census estimates as summarized in the following tabulation indicate the extent to which women and the unemployed were drawn into employment in 1942:

|                                      | December<br>1941 | December<br>1942<br>(In millions) | Change from<br>1941 to 1942 |
|--------------------------------------|------------------|-----------------------------------|-----------------------------|
| Total labor force <sup>1</sup> ..... | 54.0             | 53.4                              | -0.6                        |
| Male.....                            | 40.2             | 37.9                              | -2.3                        |
| Female.....                          | 13.8             | 15.5                              | +1.7                        |
| Employed.....                        | 50.2             | 51.9                              | +1.7                        |
| Male.....                            | 37.6             | 37.0                              | -.6                         |
| Female.....                          | 12.6             | 14.9                              | +2.3                        |
| Unemployed.....                      | 3.8              | 1.5                               | -2.3                        |
| Male.....                            | 2.6              | .9                                | -1.7                        |
| Female.....                          | 1.2              | .6                                | -.6                         |

<sup>1</sup> Excluding armed forces and institutional population.

The net decrease in the male civilian labor force amounted to 2.3 million, while the estimated increase in the armed forces was 4.3 million men. Net additions to the male labor force in the age groups below 20 and over 44 totaled 1.1 million. Thus it would appear that at least 3.4 million men were inducted into the armed forces from the civilian labor force. The difference between the increase in the armed forces and the gross decrease in the male labor force—900,000—can be assumed to have come from two sources: the enlistment of youths aged 16–20 just out of school who had not yet entered the labor force; and the number of men taken into the armed forces from the labor force whose withdrawal was offset by additions to the labor force. While information as to the exact size of these two groups is not available, most of the 900,000 were probably accounted for by the considerable number of enlistments in the age groups below 20 during 1942, inasmuch as enlistment was permitted until December 7. The net addition of 1.7 million women to the labor force failed to offset the decrease in the number of men, and as a consequence the total labor force in December 1942 was 0.6 million below that in December 1941.

Since the induction of men into the armed forces included both employed and unemployed males, the source of the men added to the employed labor force cannot be determined precisely. The net decrease was 0.6 million and the decrease in the number unemployed was 1.7 million, but it is not known how many of these went into the

employed labor force and how many into the armed forces. It is probable, however, that few of the men unemployed in December 1941—2.6 million—were able-bodied young men, and consequently that the bulk of the reduction in unemployment among males represented additions to the employed labor force. On this basis, the net decrease of 0.6 million in employed males represents the addition of 1.1–1.5 million new workers plus 1.7 million workers previously unemployed less 3.4–3.8 million males inducted into the armed forces from the labor force.

The increase in the number of women employed—2.3 million—represented 1.7 million new workers plus 600,000 who were previously in the unemployed labor force.

Thus the shifts during the year would appear to be somewhat as follows:

|   | Total   | Male<br>(In millions) | Female |
|---|---------|-----------------------|--------|
| Net change in employment.....                               | 1.7     | -0.6                  | 2.3    |
| Net number of new workers added to labor force in 1942..... | 2.8–3.2 | 1.1–1.5               | 1.7    |
| Reduction in unemployment.....                              | 2.3     | 1.7                   | .6     |
| Total addition to employed labor force.....                 | 5.1–5.5 | 2.8–3.2               | 2.3    |
| Less males inducted from labor force.....                   | 3.4–3.8 | 3.4–3.8               | ---    |

It would appear, therefore, that more than half the new entrants into the labor market were women, a decided shift from the ratios existing in previous years. This shift in the proportions of men and women entering the labor market and the withdrawal of men for the armed forces resulted in an increase in the proportion of women in the labor market from 25.6 percent of all workers in December 1941 to 29.0 percent in December 1942.

In addition to the shifts in the sex composition of the labor force, important changes took place

| Age group              | December 1942 (in millions) |        | Change from December 1941 (in millions) |        |
|------------------------|-----------------------------|--------|---|--------|
|                        | Male                        | Female | Male                                    | Female |
| Total labor force..... | 37.9                        | 15.5   | -2.3                                    | 1.7    |
| 14–19.....             | 3.4                         | 2.1    | .5                                      | .3     |
| 20–24.....             | 2.6                         | 2.9    | -1.5                                    | 0      |
| 25–34.....             | 8.3                         | 3.8    | -1.4                                    | .3     |
| 35–44.....             | 8.5                         | 3.1    | -.5                                     | .4     |
| 45–54.....             | 7.7                         | 2.1    | 0                                       | .4     |
| 55–64.....             | 5.1                         | 1.1    | .3                                      | .2     |
| 65 and over.....       | 2.3                         | .4     | .3                                      | .1     |

in the age structure. In general there was a relative increase in the youngest and oldest age groups, and for men a decrease in the age groups 20-44.

Among men aged 20-44 there was a net decrease of 3.4 million in the labor force, in contrast to the increase of 1.1 million workers in the younger and older age groups. Of the total increase of 1.7 million women workers, 1.1 million were in the ages 25-54; all age groups except that of 20-24 years showed increases, and it is probable that withdrawals for the various women's auxiliary forces offset additions to the labor force in this age group. The shifts which occurred during the year in the age structure raised the median ages considerably—for men from 38.8 to 40.5 years, and for women from 31.3 to 32.2 years. The age group 65 and over represented about the same percentage of the labor force in both years, but in December 1942 the number of aged workers was 2.7 million as compared with 2.3 million a year earlier.

#### *Applicants for Account Numbers*

Applications for account numbers under the old-age and survivors insurance system in 1942 reflect the increase in job opportunities, especially in war industries covered by the old-age and survivors insurance program, and also the effect of the induction of men into the armed forces. Applicants for account numbers include not only workers entering the labor force for the first time but also workers who are transferring to covered employment from other jobs. For the older applicants, the figures also include workers reentering the labor market who had not been covered previously by the program.

A factor to take into consideration in interpreting changes in the number of applicants by age group is the fact that the proportion of account holders in each age group varies considerably; for some age groups the proportion of men who do not have account numbers is now rather small. Consequently, variation is to be expected among the different age groups in the relative changes from year to year.

The significance of these data is also affected by the fact that a substantial proportion of the applicants for new accounts do not enter covered employment during the year of application. In 1940 only 52 percent, and in 1941 only 63 percent,

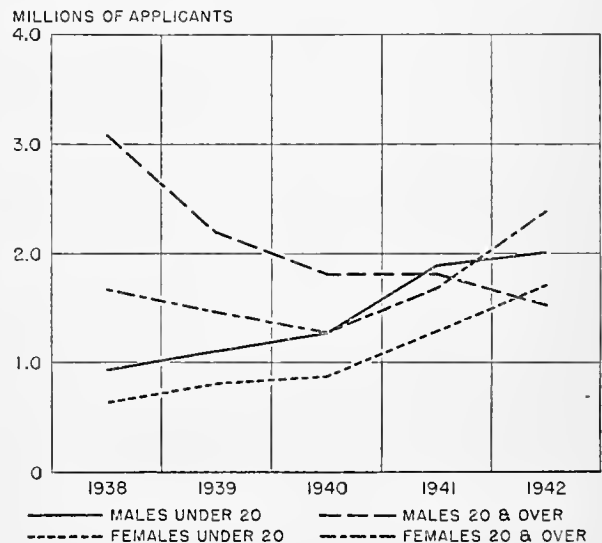
received taxable wages during the same year. Seventy percent of those who applied for new account numbers in 1940, however, had received taxable wages by the end of 1941.<sup>2</sup> It is estimated that about three-fourths of those who took out account numbers in 1942 obtained covered employment in that same year. About a fourth of the estimated 7.7 million workers who entered covered employment for the first time, therefore, had received account numbers in previous years.

Applications in 1942 totaled 7.6 million, as compared with 6.7 million in 1941 and 5.2 million in 1940. Under normal conditions it would be expected that the account numbers issued each year, following the initial registration, would decrease in volume until a relatively stable level was reached. Each year's applicants, under such conditions, would consist primarily of two groups—young persons entering the labor market for the first time and persons already in the labor force who were shifting from noncovered to covered employment.

Changes in 1942 in this selected group paralleled, in general, the changes in the composition of the total labor force. In general, increases from 1941 occurred in the younger and older male age groups, and decreases in the ages 17-39, while for women significant increases occurred in each age group except the 19-year group (table 7 and chart 4).

Male applicants for account numbers in 1942

**Chart 3.—Old-age and survivors insurance: Applicants for account numbers, by sex and specified age group, 1938-42**





**Table 7.—Old-age and survivors insurance: Applicants for account numbers, 1942, and change from 1941, by age and sex**

| Age group        | 1942      |           | Change from 1941 |           |
|------------------|-----------|-----------|------------------|-----------|
|                  | Male      | Female    | Male             | Female    |
| Total.....       | 3,547,376 | 4,090,040 | -154,091         | 1,113,923 |
| Under 15.....    | 234,681   | 65,628    | 143,029          | 51,609    |
| 15-19.....       | 1,778,644 | 1,641,710 | -15,562          | 367,346   |
| 15.....          | 292,986   | 154,519   | 147,710          | 110,380   |
| 16.....          | 509,130   | 411,205   | 125,575          | 183,467   |
| 17.....          | 455,312   | 423,592   | -26,909          | 81,829    |
| 18.....          | 342,741   | 412,647   | -132,466         | 6,600     |
| 19.....          | 178,475   | 239,747   | -129,472         | -14,930   |
| 20-24.....       | 226,179   | 486,087   | -247,108         | 27,194    |
| 25-29.....       | 118,851   | 338,766   | -102,503         | 54,372    |
| 30-34.....       | 147,376   | 342,273   | -54,619          | 89,287    |
| 35-39.....       | 166,468   | 347,492   | -25,887          | 119,550   |
| 40-44.....       | 169,716   | 303,577   | 725              | 133,169   |
| 45-49.....       | 179,430   | 237,591   | 18,037           | 111,842   |
| 50-54.....       | 162,619   | 162,386   | 31,456           | 82,635    |
| 55-59.....       | 134,713   | 95,598    | 25,339           | 45,127    |
| 60-64.....       | 105,807   | 46,869    | 30,174           | 22,121    |
| 60.....          | 25,080    | 12,942    | 7,976            | 6,374     |
| 61.....          | 20,506    | 9,799     | 3,515            | 4,037     |
| 62.....          | 21,830    | 9,653     | 7,420            | 5,058     |
| 63.....          | 19,615    | 7,951     | 5,653            | 3,598     |
| 64.....          | 18,766    | 6,524     | 5,610            | 3,054     |
| 65 and over..... | 122,174   | 21,683    | 42,966           | 9,624     |
| 65.....          | 18,172    | 5,323     | 5,344            | 2,298     |
| 66.....          | 16,224    | 3,983     | 5,969            | 1,971     |
| 67.....          | 13,727    | 2,910     | 5,340            | 1,397     |
| 68.....          | 11,886    | 2,263     | 4,473            | 1,146     |
| 69.....          | 9,895     | 1,650     | 2,436            | 589       |
| 70 and over..... | 52,270    | 5,554     | 19,404           | 2,223     |
| Unknown.....     | 718       | 370       | -138             | 47        |

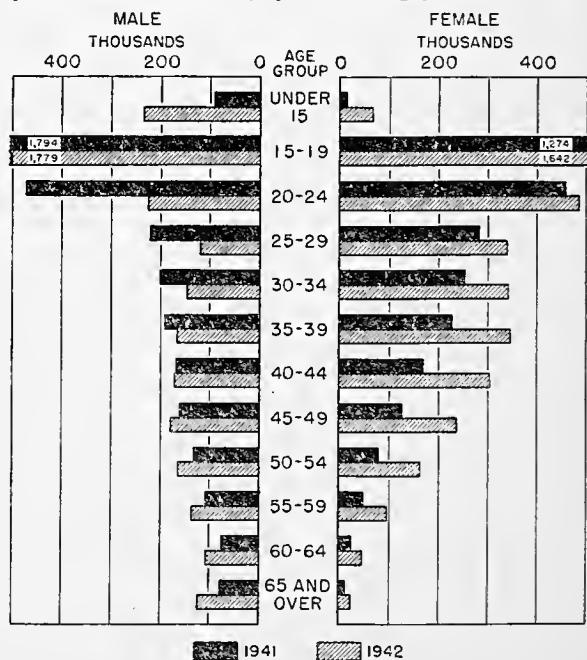
totaled 3.5 million, a decrease of 154,000 from 1941. The decrease is the net result of the fact that applications in the ages 17-39 were 719,000 fewer than in 1941, while increases in ages under 17 and ages 40 and over amounted to only 565,000. Particularly heavy decreases occurred in the ages 18-29, while the largest increases occurred in the number of applicants aged 16 or under and those aged 60 and over. It is believed that the reduction in the number of male applicants of certain ages was chiefly the result of the fact that the proportion of men in those ages who did not have account numbers was small. The induction of persons into service with the armed forces was perhaps a secondary factor in the decrease in most of these age groups, especially since a large proportion of men entering such service already had account numbers. The increases at very young ages and in the groups aged 45 and over indicate increased employment opportunities in covered employment.

Female applicants numbered 4 million, an increase of slightly more than one-third over 1941 figures. The increase of 1 million applica-

tions was concentrated in the ages 15-17 and 35-50; each of these two groups accounted for about one-third of the increase. This concentration indicates that the increased demand for labor is probably drawing into the labor market young girls who would ordinarily have remained in school, and is also bringing in housewives and other women not ordinarily members of the labor force. The same situation with regard to women aged 18-24 is noted among the applicants as that indicated in the estimates of change in the total labor force, namely, a small increase relative to other groups, probably due to the relative depletion of persons without account numbers in these ages as well as to the fact that nurses, women's military corps, and other women's auxiliary groups are largely drawn from these ages.

The year 1942 was the first since the beginning of the program in which the number of female applicants exceeded men. Women outnumbered men in the ages 18-49 and equaled men in the 50-54 age group.

The proportionate increase in the number of Negro applicants was equivalent to that for white applicants. In 1942, as in 1941, therefore, the ratio of Negroes to total applicants was the same—11.8 percent. For Negro applicants as for white, the number of men decreased

**Chart 4.—Old-age and survivors insurance: Applicants for account numbers, by sex and age, 1941 and 1942**



and the number of women increased. The decrease for Negro men was greater than that for white men—10 percent as compared with 3 percent—while the 61-percent increase in Negro women applicants exceeded considerably the 35-percent increase for white women. Thus 12.9 percent of all male applicants in 1942 were Negroes, as compared with 13.8 percent in 1941; for Negro women, the comparable percentages were 11.0 in 1942 and 9.3 percent in 1941.

### Employment Service Placements

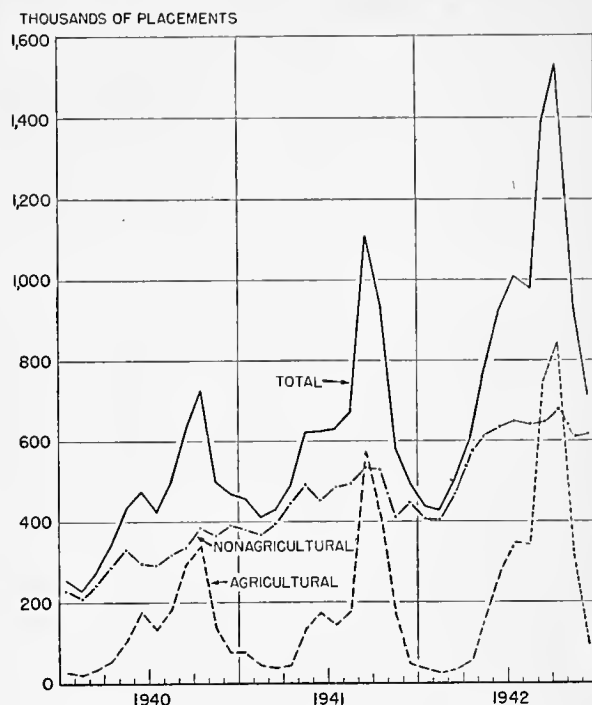
The active file of the USES<sup>3</sup> decreased sharply in 1942 as employment opportunities increased. In November 1942, the latest date for which figures are available, the active file included 1,895,000 persons as compared with 4,234,000 in November 1941. Applications for work in the first part of 1942 equaled those in the same period in 1941; beginning with September, the volume fell off sharply. The large registration early in the year probably resulted from conversion unemployment.

Placements made during the year numbered 10.2 million, of which 6.9 million were in non-agricultural industries and 3.3 million in agriculture. Compared with 1941 figures, nonagricultural placements increased by 28 percent and agricultural placements by 64 percent, with a resulting increase of 38 percent in the total. For the country as a whole, agricultural placements accounted for almost one-third of all placements, and in seven States represented more than half of all placements.

Nonagricultural placements were higher in 1942 than in 1941 in all but 15 States; most of the decreases were in States where agriculture is a major industry. Especially large increases took place in States where the manufacture of war goods was important or where construction of camps and war plants was concentrated. Nonagricultural placements more than doubled in Rhode Island, Nebraska, Arkansas, Idaho, and Utah. In Rhode Island about three-fourths of the placements were in manufacturing, while in the other 4 States the largest volume was in construction.

For the country as a whole, 37 percent of all nonagricultural placements were in manufacture,

Chart 5.—Employment service: Nonagricultural and agricultural placements, by month, 1940-42



23 percent in construction, and 18 percent in service. Trade and government accounted for most of the remaining 22 percent. Placements in trade, finance, and service industries declined in the last 2 quarters of the year, reflecting the probable contraction in industries which are not directly related to the war effort.

Forty-three out of every hundred nonagricultural placements were in the unskilled occupations and twenty out of every hundred in service jobs, while placements in skilled and semiskilled jobs accounted for 13 and 14 percent, respectively. These figures reflect not so much the needs of industry for certain occupational groups as limited availability of skilled and semiskilled workers for placement. With a shortage of such workers, there was extensive training and upgrading of employees in war industries.

Nearly all placements of nonwhite persons were in service and in unskilled work, each of which accounted for more than 45 percent of the total for the nonwhite group. For white persons, unskilled occupations accounted for 42 percent of all placements and other occupations individually accounted for only slightly more than 10 percent, except professional and managerial occupations

<sup>3</sup> In 1942 the USES was administered by the Social Security Board until December, when it was transferred to the War Manpower Commission to consolidate manpower activities during the war emergency.

in which only 1 percent of the placements were made.

Although the proportion of placements of women in 1942 was smaller than in 1941, women accounted for a larger proportion of placements in all except the service occupations.

### Employment and Wages

The extent of social insurance protection can be changed by either or both of two methods. Legal provisions can be amended to extend coverage to new groups; action of this type was negligible in 1942. Changes in the extent of coverage can also result from shifts within the labor force and between the labor force and the nonworking population. When benefit payments under social insurance systems are directly related to wages in covered employment, changes in the amount of wages paid to covered workers or in the volume of covered employment may broaden social insurance protection.

The increase in total civilian employment in 1942, largely concentrated in employment covered by the old-age and survivors insurance program and in Federal Government employment, brought many additional workers into social insurance and related systems. The increase in total wages and salaries reflects not only the increase in employment but a rise in annual earnings which will result in larger benefits for many workers already covered. On the other hand, the withdrawal of workers from covered employment for military service and shifts within the labor force meant that for many workers there was a change in the type of protection available to them, in most cases a shift to less comprehensive protection. In addition, many workers inducted into the armed forces had built up social insurance rights which, in the absence of legal protection, either lapsed or were in danger of lapsing in 1942.

### Employment Covered by Social Insurance and Related Systems

Average total civilian employment in 1942 was 51.9 million as compared with 48.8 million in 1941. The increase of 3 million workers is the net result of additions to the labor force less withdrawals for induction into the armed forces or on account of death, illness, retirement, or other reasons. These additions to and subtractions from the labor force

had various effects upon the type and extent of social insurance protection. Of the 7 million workers added to the employed labor force in 1942, a considerable number were entering covered employment for the first time. Approximately 45 million workers were employed at some time during the year in employment covered by the old-age and survivors insurance program, as compared

**Table 3.—Old-age and survivors insurance: Estimated number of persons employed at some time during calendar year 1942 in included and excluded services <sup>1</sup>**

| Type of service   | Minimum-maximum estimates (in thousands of persons) |
|---|---|
| A. Services included under Federal old-age and survivors insurance program                            | 45,000  |
| B. Services excluded from coverage:   |   |
| 1. Agricultural workers, including sharecroppers  | 4,000-5,000   |
| 2. Self-employed farm owners and tenants  | 4,800-5,500   |
| 3. Unpaid family workers in agriculture   | 3,000-3,350   |
| 4. Domestic workers in private homes and fraternities   | 2,000-2,200   |
| 5. Workers covered by Railroad Retirement Act <sup>2</sup>  | 2,250-2,350   |
| 6. Casual employees <sup>3</sup>  | 750-1,000   |
| 7. Public employees:  |   |
| State and local employees <sup>4</sup>  | 3,300-3,600   |
| Federal civilian employees <sup>5</sup>   | 3,400-3,800   |
| 8. Workers in nonprofit organizations   | 700-1,100   |
| 9. Students employed by schools and colleges in which enrolled <sup>6</sup>                           | 25-40   |
| 10. Employees of foreign governments and their instrumentalities <sup>7</sup>                         | 15-25   |
| 11. Student nurses and interns <sup>8</sup>   | 5-10  |
| 12. Persons engaged on work relief programs <sup>9</sup>  | 1,750-2,000   |
| 13. Fishermen employed on vessels of 10 tons or less (except halibut and salmon fishermen)            | 15-20   |
| 14. Newsboys, under age 18 <sup>10</sup>  | 275-325   |
| 15. Other employees in miscellaneous occupations <sup>11</sup>  | 100-300   |
| 16. Self-employed persons, such as owners, operators, and professional persons, not counted elsewhere | 5,200-6,200   |

<sup>1</sup> Excludes armed forces. Excluded services should not be totaled because workers who were employed in more than 1 type of service during year are included more than once.

<sup>2</sup> Includes persons excluded under Social Security Act, as amended, sec. 209 (b) (9), i. e., persons employed by carriers and representatives of certain railway labor organizations.

<sup>3</sup> Many of these casual workers are also included in group of employees in domestic service, nonprofit organizations, or other excluded services.

<sup>4</sup> Represents public-school teachers and other employees of State and local governments and their instrumentalities. Many of these workers are covered by State and municipal retirement systems.

<sup>5</sup> Represents civilian employees of Federal Government and its totally owned instrumentalities. Many such workers are covered by retirement acts for employees of Alaska Railroad, Canal Zone, Federal Civil Service, U. S. Naval Academy, Coast and Geodetic Survey, Coast Guard, Federal Reserve System, Foreign Service, Hawaiian judiciary, Lighthouse Service, Bureau of the Comptroller of the Currency, Public Health Service, public schools and police and fire departments of District of Columbia, Tennessee Valley Authority, and United States judiciary.

<sup>6</sup> Represents mainly students employed by nonprofit institutions but also includes those employed by profit-making institutions whose remuneration did not exceed \$45 in any quarter.

<sup>7</sup> Represents all such employees registered with State Department and estimated number of clerical and other assistants. It is assumed that most of these persons would be excluded on reciprocal basis provided for in Social Security Act, as amended, sec. 209 (b) (12).

<sup>8</sup> Represents student nurses and interns not included as public employees under B. 7 or as workers in nonprofit organizations under B. 8.

<sup>9</sup> Represents persons employed on CCC, NYA, and WPA projects and on other Federal agency projects financed from emergency funds; excludes those employed on regular Federal construction projects.

<sup>10</sup> Represents newsboys engaged in delivery or distribution of newspapers, shopping news, and handbills, not including delivery or distribution to any point for subsequent delivery or distribution.

<sup>11</sup> Represents categories of workers listed in Social Security Act, as amended, sec. 209 (b) (10) (A) (B) (C) (D), i. e., certain persons in tax-exempt institutions, employees of agricultural or horticultural associations, and employees of employees' voluntary beneficiary associations. No estimate is available for seamen excluded under sec. 209 (b) (5), which exempts employment on or in connection with foreign vessels; no data are available on which to base estimate of nonagricultural family employment, excluded under sec. 209 (b) (4).

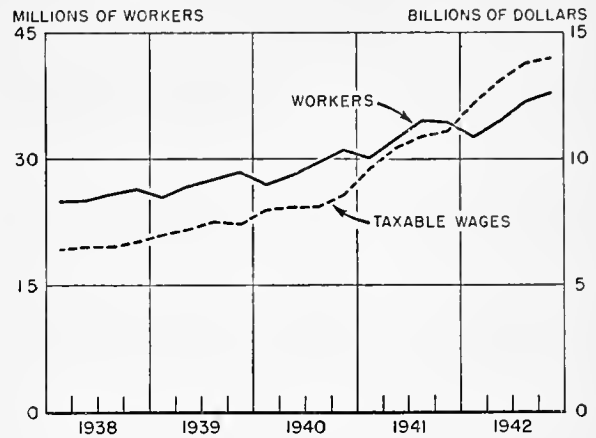
with 40.8 million in 1941. There was a similar increase in coverage under the State unemployment compensation systems, which included some 40.6 million workers in 1942 and only 37.5 million in 1941. Offsetting these gains in coverage, however, is the fact that the major part of the 4.3-million increase in the armed forces in 1942 was drawn from the labor force. It is estimated that about 2 million workers in employment covered by the old-age and survivors insurance program were taken into the armed forces and only a slightly smaller number from employment covered also by the State unemployment compensation programs.

For the old-age and survivors insurance program, the only data available on the extent of coverage are the total number of workers employed during each of the 4 quarters of the year. Employment figures as of a specified date are not available. The figures for employment during the quarter, however, indicate that the number of workers covered by the program increased considerably in 1942 (chart 6). The average for the 4 quarters of 1942—35.5 million—was 7.9 percent above the comparable figure for 1941, while the fourth quarter of 1942 was 10.1 percent above the same quarter of 1941. The demand for labor in the production of war goods is reflected in changes in employment under this program, which covers all industrial and commercial employment.

Average monthly employment under the State unemployment compensation laws in 1942 amounted to 29.0 million, an increase of almost 9 percent over 1941. Employment under this program represented 69 percent of average non-agricultural employment in 1942 as compared with 68 percent in 1941. At the end of the year there were 30 million workers in employment covered by the program, about 70 percent of nonagricultural employment. The increase was, of course, concentrated in industries closely related to the war effort. The largest gains were in certain of the manufacturing industries and in construction. Employment in trade, finance, and public utilities decreased, as it did in some of the manufacturing industries not essential to the war effort.

There were differences among the States in both the rate and direction of change in covered employment. Large increases were shown in States with war contracts for the manufacture of war goods or for the construction of factories, camps,

**Chart 6.—Old-age and survivors insurance: Workers with taxable wages and total taxable wages, by quarter, 1938–42<sup>1</sup>**



<sup>1</sup> See table 53.

and other war needs. On the other hand, decreases occurred in States in which little war activity was centered.

Governmental and railroad employment also increased during the year. Civilian employment in the Federal service in 1942 averaged 20 percent above that in 1941 and by December included almost 3 million workers. According to the most recent information available, approximately 90 percent, or 2.7 million, of these employees were covered by the civil-service retirement system. The increase in employment in the Federal Government service was concentrated in the War and Navy Departments, which operate arsenals, navy yards, and other types of activity related to the war effort.

Employment in State and local governments changed only slightly from 1941 levels; the average for both years was about 3.1 million. Of this number, it is estimated that about 50 percent, or 1.5 million, were covered under State and local retirement systems.

The railroad industry experienced increased activity as a result of the war program; average employment in 1942 was 11 percent above 1941 levels. Employees in the railroad industry are covered by two systems—the Railroad Retirement Act and the Railroad Unemployment Insurance Act.

### *Wages and Salaries in Covered Employment*

Total wages and salaries in 1942, including military pay, amounted to \$80.3 billion, an in-

crease of 32 percent over 1941, the previous high year for wage and salary payment (table 9). Of this amount, it is estimated that 84.5 percent was paid in employment covered by retirement systems and 71.4 percent in employment covered by unemployment insurance systems. Both these proportions were lower than in 1941 inasmuch as total pay rolls, including pay to the armed forces, increased at a faster rate than did covered pay rolls.

The retirement systems for which pay-roll data are presented in table 9 cover all industrial, commercial, and railroad employment, most employment in the Federal Government, and a somewhat smaller section of employment in State and local government services. Some small systems covering employment in the Federal service are not

included because comparable data are lacking; employment covered by these systems is small, however, and the inclusion of the missing groups would not raise the percentage of pay rolls covered much above 85 percent.

Total wages, both taxable and nontaxable, paid in 1942 in employment covered by the old-age and survivors insurance program amounted to \$58.2 billion, an increase of 27.5 percent over the amount in 1941. While the wage bill increased in all lines of employment covered by this program, the increase, of course, was concentrated in industries closely related to the war effort. Detailed data from employer reports to the Board for 1942 are not available, but estimates of the Department of Commerce give some indication of this concentration. Wages and salaries paid in manufacturing

**Table 9.—Selected social insurance and related programs: Estimated pay rolls in covered employment in relation to all wages and salaries, by specified period, 1937-42**

[Corrected to Apr. 13, 1943]

| Period                | All wages and salaries <sup>1</sup> | Pay rolls covered by retirement programs <sup>2</sup> |  |                                  |                                       |   | Pay rolls covered by unemployment insurance programs <sup>2</sup> |   |  |  |
|-----------------------|-------------------------------------|---|--|----------------------------------|---------------------------------------|---|---|---|--|--|
|                       |                                     | Total   | Old-age and survivors insurance <sup>3</sup> | Railroad retirement <sup>4</sup> | Civil-service retirement <sup>5</sup> | State and local government <sup>6</sup> | Total   | State unemployment insurance <sup>7</sup> | Railroad unemployment insurance <sup>8</sup> |  |
|                       |                                     | Amount (in millions)                                  |  |                                  |                                       |   |   |   |  |  |
| Calendar year:        |                                     |   |  |                                  |                                       |   |   |   |  |  |
| 1937.....             | \$45,053                            | \$37,705  | \$32,532                                     | \$2,265                          | \$1,050                               | \$1,858                                 | ( <sup>9</sup> )  | ( <sup>9</sup> )                          | \$2,265                                      |  |
| 1938.....             | 41,247                              | 33,755  | 28,635                                       | 2,010                            | 1,139                                 | 1,971                                   | \$28,210  | \$26,200                                  | 2,010  |  |
| 1939.....             | 44,313                              | 36,892  | 31,488                                       | 2,149                            | 1,221                                 | 2,034                                   | 31,218  | 29,069                                    | 2,149  |  |
| 1940.....             | 48,771                              | 41,704  | 35,652                                       | 2,272                            | 1,430                                 | 2,350                                   | 34,722  | 32,450                                    | 2,272  |  |
| 1941.....             | 60,957                              | 52,832  | 45,645                                       | 2,685                            | 1,912                                 | 2,590                                   | 44,831  | 42,146                                    | 2,685  |  |
| 1942.....             | 80,293                              | 67,865  | 58,208                                       | 3,337                            | 3,600                                 | 2,720                                   | 57,316  | 53,979                                    | 3,337  |  |
| 1942                  |                                     |   |  |                                  |                                       |   |   |   |  |  |
| January-March.....    | 16,942                              | 14,573  | 12,440                                       | 762                              | 643                                   | 728                                     | 12,278  | 11,516                                    | 762  |  |
| April-June.....       | 18,959                              | 16,215  | 13,778                                       | 816                              | 887                                   | 734                                     | 13,561  | 12,745                                    | 816  |  |
| July-September.....   | 20,741                              | 17,376  | 15,040                                       | 864                              | 946                                   | 526                                     | 14,860  | 13,996                                    | 864  |  |
| October-December..... | 23,651                              | 19,701  | 16,950                                       | 895                              | 1,124                                 | 732                                     | 16,617  | 15,722                                    | 895  |  |
|                       |                                     | Percent of all wages and salaries                     |  |                                  |                                       |   |   |   |  |  |
| Calendar year:        |                                     |   |  |                                  |                                       |   |   |   |  |  |
| 1937.....             | 100.0                               | 83.7  | 72.2   | 5.0                              | 2.4                                   | 4.1                                     | ( <sup>9</sup> )  | ( <sup>9</sup> )                          | 5.0  |  |
| 1938.....             | 100.0                               | 81.8  | 69.4   | 4.9                              | 2.7                                   | 4.8                                     | 68.4  | 63.5                                      | 4.9  |  |
| 1939.....             | 100.0                               | 83.3  | 71.1   | 4.8                              | 2.8                                   | 4.6                                     | 70.4  | 65.6                                      | 4.8  |  |
| 1940.....             | 100.0                               | 85.5  | 73.1   | 4.7                              | 2.9                                   | 4.8                                     | 71.2  | 66.5                                      | 4.7  |  |
| 1941.....             | 100.0                               | 86.7  | 74.9   | 4.4                              | 3.1                                   | 4.3                                     | 73.5  | 69.1                                      | 4.4  |  |
| 1942.....             | 100.0                               | 84.5  | 72.5   | 4.2                              | 4.4                                   | 3.4                                     | 71.4  | 67.2                                      | 4.2  |  |
| 1942                  |                                     |   |  |                                  |                                       |   |   |   |  |  |
| January-March.....    | 100.0                               | 86.0  | 73.4   | 4.5                              | 3.8                                   | 4.3                                     | 72.5  | 68.0                                      | 4.5  |  |
| April-June.....       | 100.0                               | 85.5  | 72.7   | 4.3                              | 4.6                                   | 3.9                                     | 71.5  | 67.2                                      | 4.3  |  |
| July-September.....   | 100.0                               | 83.8  | 72.5   | 4.2                              | 4.6                                   | 2.5                                     | 71.7  | 67.5                                      | 4.2  |  |
| October-December..... | 100.0                               | 83.3  | 71.7   | 3.8                              | 4.7                                   | 3.1                                     | 70.3  | 66.5                                      | 3.8  |  |

<sup>1</sup> Basic data furnished by Department of Commerce, Bureau of Foreign and Domestic Commerce. Represents estimated wages and salaries paid in cash and kind in continental United States and, in addition, Army and Navy pay rolls in all other areas; includes employee contributions to social insurance and related programs. Because estimates of all wages and salaries are built up by industry groups, amount in covered and noncovered employment cannot be determined precisely. Although estimated amount in covered employment included within this total differs from pay rolls in covered employment as given in this table, difference is so small that it does not invalidate relationship of covered pay rolls to total. Commerce estimates relate to calendar quarters; data are adjusted to include bonus payments in 4th quarter rather than distributed throughout year. Estimates for pay rolls covered by old-age and survivors insurance, railroad retirement, and unemployment insurance relate to pay periods ended in calendar quarters.

<sup>2</sup> All programs except civil-service retirement and State and local govern-

ment cover pay rolls in continental United States, Alaska, and Hawaii. Civil-service retirement pay rolls include wages and salaries of employees covered by Alaska Railroad and Panama Canal Zone Retirement Acts.

<sup>3</sup> Represents taxable wages plus estimated nontaxable wages in excess of \$3,000 per year.

<sup>4</sup> Represents taxable wages plus nontaxable wages in excess of \$300 per month.

<sup>5</sup> Based on fiscal-year data.

<sup>6</sup> Based on total pay rolls, excluding noncovered employees.

<sup>7</sup> Represents taxable wages plus nontaxable wages earned in employment covered by program; excludes earnings of railroad workers covered by State laws through June 1939. Data for 1942 estimated.

<sup>8</sup> For January 1937-June 1939, includes earnings of railroad workers covered by State unemployment compensation laws.

<sup>9</sup> Not available.

and construction, which in 1941 accounted for about 40 percent of all wages and salaries, increased by more than 40 percent in 1942 and accounted for 43 percent of the total. In other covered employments wage payments increased, but in every case by less than 20 percent, and represented, consequently, a smaller proportion of total wages and salaries. While these increases in the wage total reflect the employment of an increased number of workers, they resulted primarily from higher wage rates, longer hours, and more continuous employment. Thus, the average of the number of employees in covered employment during each of the 4 quarters of 1942 was 7.9 percent above the 1941 average, while covered pay rolls increased 27.5 percent. It is important to note that wages paid in covered employment in 1942 include wages received for at least part of the year by an estimated 2 million employees who left covered employment for the armed forces. For that reason, the comparisons of average quarterly employment and wages with 1941 data overstate the effect of the increases on continuing social insurance protection under this program.

Wages and salaries paid in the railroad industry increased 24.3 percent over 1941 to \$3.3 billion. The wage increase granted railroad workers in the last quarter of 1941 accounted for a considerable part of the increase, inasmuch as it was effective only in the latter part of 1941 but in all months of 1942. Employment also increased, however, as is shown by the fact that wages increased in each quarter of the year, although at a rate below total wages and salaries. Thus, wages paid to railroad workers represented only 4.2 percent of total wages in 1942 as compared with 4.4 percent in 1941; each quarter showed a decrease in the relative proportion to total wages.

The 88-percent increase in 1942 for wages and salaries paid in Federal employment covered by the civil-service retirement system was the result of two factors. An amendment to the retirement act, effective January 1942, brought many thousands of Government employees under the Civil Service Retirement Act, and many thousands of new workers were added to the Federal Government pay roll as a result of the war. Pay rolls covered by the Civil Service Retirement Act, therefore, increased more than total pay rolls in 1942 and represented 4.4 percent of total pay rolls as compared with 3.1 percent in 1941.

The portion of State and local government pay rolls which was covered by retirement systems in 1942 increased only slightly over 1941, and represented only 3.4 percent of total pay rolls in 1942 as compared with 4.3 percent in 1941. The \$130 million increase in covered pay rolls resulted largely from the extension of coverage to employees previously excluded, inasmuch as total covered and noncovered pay rolls of State and local governments increased only \$33 million.

A large majority of the workers covered by the old-age and survivors insurance program are also covered by the State unemployment compensation laws, and all railroad workers are covered by both the Railroad Retirement Act and the Railroad Unemployment Insurance Act. The principal differences in coverage under the old-age and survivors insurance program and the State unemployment compensation laws result from the size-of-firm exclusions and the "20 weeks" provision. In all but 12 States, as of the end of 1942, firms with less than a specified number of employees, usually less than 8, were excluded from coverage under the State unemployment compensation laws, and in most of the States, firms in operation less than 20 weeks in the current or preceding calendar year were excluded. Wages paid in employment covered by the State laws represented 67.2 percent of total pay rolls in 1942, as compared with 72.5 percent for wages in employment covered by the old-age and survivors insurance program.

Wages for employment covered by State unemployment compensation laws amounted in 1942 to \$54 billion, an increase of 28.1 percent over 1941. The somewhat smaller increase in wages paid under the old-age and survivors insurance program indicates the further concentration of pay rolls in the larger firms, since many small firms are included in the old-age and survivors insurance wage figure but not in that for unemployment compensation.

A comparison of wages under the State unemployment compensation laws in the third quarter of 1942 with the comparable quarter of 1941 shows increases in all but one industry group, though employment decreased in some of these industries. The largest increases were in construction—76 percent, and in manufacturing—41 percent. In manufacturing, wages paid in durable-goods industries increased 57 percent as against an increase of 18 percent for nondurable goods.

**Covered Wages, by State**

The distribution of 1942 wages and salaries by State and industry groups, as estimated by the Department of Commerce, permits a comparison among States of the amount and proportion of wages paid in employment covered by retirement and unemployment insurance programs (table 10). The classifications used in building up the estimates for total wages and salaries do not allow a precise determination of covered and noncovered wages, but the error resulting from this cause is believed to be too small to invalidate comparisons of a general nature.

To obtain the total wages paid in employment covered by the old-age and survivors insurance program, it was necessary to deduct from total wages those paid to employees in the railroad industry, agriculture, government, private education, and domestic service, and to assume that half the wages paid in a small group of miscellaneous industries were covered and the remainder were not covered. The amount of error in such estimates is probably small in each State and therefore does not preclude State comparisons. Data on the amount of wages covered by State unemployment compensation programs are available from reports from State agencies. The methods used in obtaining covered wages by program result in some minor discrepancies which are the result of the estimating procedures and will probably be reconciled when final figures are available.

A comparison of the States on the basis of covered employment in an average week of 1942, instead of covered wages, would probably show in general the same relationships among States, but covered wages would represent a higher proportion of total wages than covered employment of total employment. The latest data on total employment by State are those of the 1940 census. The States with the largest proportion of covered wages under the old-age and survivors insurance program in 1942 were, with few exceptions, those with the largest proportion of covered employment as of March 1940, estimated from 1940 census data.<sup>4</sup> Of the 12 States with the highest percentage of covered wages in 1942, all but 3 were States with the highest percentages of covered workers in 1940. The three exceptions were Indiana, Wisconsin, and Delaware, which ranked

**Table 10.—Estimated wages and salaries in the continental United States and percent paid in employment covered by old-age and survivors insurance and unemployment compensation, and in other specified employments, by State, 1942**

[Corrected to Apr. 13, 1943]

| State                     | All wages and salaries <sup>1</sup> (in millions) | Percent of total wages and salaries paid in—                       |  |                     |                       |                  |             |           |
|---------------------------|---|--|--|---------------------|-----------------------|------------------|-------------|-----------|
|                           |   | Employment covered by old-age and survivors insurance <sup>2</sup> | Employment covered by State unemployment insurance programs <sup>3</sup> | Railroad employment | Government employment | Domestic service | Agriculture | All other |
| Total.....                | \$79,077.0  | 73.2   | 68.3   | 4.1                 | 15.0                  | 1.7              | 2.0         | 4.0       |
| Alabama.....              | 1,030.0   | 69.1   | 60.2   | 4.6                 | 19.6                  | 2.3              | 1.9         | 2.5       |
| Arizona.....              | 278.9   | 56.5   | 55.5   | 6.3                 | 20.1                  | 1.4              | 4.7         | 1.0       |
| Arkansas.....             | 559.7   | 65.2   | 46.8   | 6.2                 | 18.8                  | 1.5              | 4.9         | 3.4       |
| California.....           | 6,198.9   | 70.9   | 67.7   | 2.5                 | 16.8                  | 1.2              | 3.6         | 5.0       |
| Colorado.....             | 551.2   | 59.5   | 56.3   | 6.8                 | 22.2                  | 1.3              | 5.8         | 4.4       |
| Connecticut.....          | 1,813.9   | 87.4   | 80.1   | 1.5                 | 5.9                   | 1.7              | 9           | 2.6       |
| Delaware.....             | 211.6   | 78.1   | 75.4   | 4.6                 | 10.3                  | 2.2              | 1.8         | 3.0       |
| District of Columbia..... | 1,091.4   | 31.8   | 30.6   | 1.4                 | 60.5                  | 2.1              | —           | 4.2       |
| Florida.....              | 925.9   | 49.5   | 46.7   | 4.5                 | 32.4                  | 5.3              | 3.7         | 4.6       |
| Georgia.....              | 1,124.7   | 55.8   | 49.1   | 5.8                 | 28.1                  | 3.4              | 3.3         | 3.6       |
| Idaho.....                | 211.9   | 58.8   | 63.9   | 7.3                 | 17.6                  | 1.4              | 11.1        | 3.8       |
| Illinois.....             | 5,601.3   | 78.7   | 73.7   | 5.2                 | 9.9                   | 1.3              | 1.9         | 4.0       |
| Indiana.....              | 2,023.0   | 80.1   | 77.1   | 4.9                 | 9.2                   | 1.2              | 1.4         | 3.2       |
| Iowa.....                 | 837.5   | 64.5   | 52.6   | 8.5                 | 14.0                  | 1.6              | 6.5         | 4.9       |
| Kansas.....               | 774.1   | 63.8   | 54.6   | 10.3                | 16.5                  | 1.6              | 3.8         | 4.3       |
| Kentucky.....             | 812.5   | 62.6   | 58.4   | 8.2                 | 20.0                  | 2.3              | 2.7         | 4.2       |
| Louisiana.....            | 951.0   | 58.0   | 55.4   | 8.1                 | 26.3                  | 3.6              | 3.5         | 3.5       |
| Maine.....                | 479.7   | 72.0   | 61.9   | 3.6                 | 16.0                  | 1.8              | 2.5         | 4.1       |
| Maryland.....             | 1,466.8   | 74.0   | 68.7   | 4.3                 | 14.2                  | 2.0              | 1.4         | 3.7       |
| Massachusetts.....        | 3,293.6   | 77.0   | 72.3   | 2.1                 | 14.7                  | 1.7              | —           | 3.8       |
| Michigan.....             | 4,233.4   | 85.3   | 83.1   | 1.8                 | 8.5                   | 1.1              | —           | 2.6       |
| Minnesota.....            | 1,119.4   | 67.8   | 65.5   | 7.4                 | 13.8                  | 2.7              | 3.7         | 4.6       |
| Mississippi.....          | 455.0   | 46.9   | 43.7   | 6.1                 | 36.9                  | 2.3              | 4.0         | 3.8       |
| Missouri.....             | 1,880.0   | 71.6   | 62.7   | 6.4                 | 14.4                  | 1.5              | 1.6         | 4.5       |
| Montana.....              | 240.1   | 54.4   | 54.2   | 10.2                | 19.5                  | 1.5              | 10.5        | 3.9       |
| Nebraska.....             | 457.5   | 57.3   | 48.4   | 9.9                 | 19.1                  | 1.6              | 5.7         | 6.4       |
| Nevada.....               | 130.1   | 69.9   | 76.9   | 8.2                 | 15.8                  | —                | 2.8         | 2.5       |
| New Hampshire.....        | 242.0   | 75.2   | 70.5   | 3.6                 | 11.8                  | 3.1              | 2.3         | 4.0       |
| New Jersey.....           | 3,507.6   | 79.9   | 72.2   | 3.2                 | 11.3                  | 1.4              | —           | 3.4       |
| New Mexico.....           | 169.5   | 47.4   | 45.1   | 9.6                 | 33.7                  | 1.5              | 7.2         | —         |
| New York.....             | 10,788.5  | 77.0   | 70.5   | 2.8                 | 11.7                  | 1.9              | —           | 5.9       |
| North Carolina.....       | 1,161.8   | 68.2   | 63.3   | 5.4                 | 19.4                  | 2.6              | 2.9         | 3.5       |
| North Dakota.....         | 135.5   | 39.1   | 27.4   | 10.6                | 20.4                  | 3.1              | 22.1        | 4.7       |
| Ohio.....                 | 4,985.4   | 81.1   | 78.5   | 4.4                 | 9.1                   | 1.3              | —           | 3.3       |
| Oklahoma.....             | 741.1   | 62.4   | 53.8   | 5.3                 | 22.7                  | 1.3              | 3.8         | 4.5       |
| Oregon.....               | 824.1   | 73.8   | 68.0   | 4.4                 | 14.2                  | —                | 3.6         | 3.1       |
| Pennsylvania.....         | 6,504.6   | 79.3   | 76.4   | 4.8                 | 10.4                  | 1.5              | —           | 3.3       |
| Rhode Island.....         | 564.8   | 83.8   | 82.8   | 1.2                 | 12.1                  | 1.4              | —           | 1.0       |
| South Carolina.....       | 639.2   | 54.2   | 51.1   | 3.7                 | 31.3                  | 2.8              | 4.9         | 3.1       |
| South Dakota.....         | 156.7   | 47.2   | 35.7   | 7.0                 | 27.1                  | 2.2              | 10.2        | 6.3       |
| Tennessee.....            | 945.2   | 63.5   | 61.4   | 6.2                 | 16.3                  | 2.8              | 2.0         | 4.2       |
| Texas.....                | 2,868.0   | 62.0   | 52.6   | 5.1                 | 23.2                  | 1.8              | 3.7         | 4.2       |
| Utah.....                 | 350.8   | 58.5   | 56.5   | 7.4                 | 28.4                  | —                | 1.7         | 3.4       |
| Vermont.....              | 156.9   | 69.5   | 59.4   | 5.9                 | 11.9                  | 3.1              | 5.9         | 3.7       |
| Virginia.....             | 1,388.7   | 59.9   | 53.6   | 5.0                 | 27.0                  | 2.6              | 2.2         | 3.3       |
| Washington.....           | 1,627.1   | 70.4   | 62.0   | 2.8                 | 18.8                  | —                | 3.2         | 4.1       |
| West Virginia.....        | 844.2   | 80.8   | 73.9   | 5.6                 | 8.6                   | 1.3              | —           | 2.9       |
| Wisconsin.....            | 1,594.1   | 78.3   | 72.3   | 3.3                 | 10.5                  | 1.5              | 2.9         | 3.5       |
| Wyoming.....              | 123.1   | 45.7   | 45.3   | 10.9                | 28.3                  | 1.2              | 10.5        | 3.4       |

<sup>1</sup> Represents estimated wages and salaries paid in cash and kind in continental United States, including pay to armed forces; includes employee contributions to social insurance and related programs.

<sup>2</sup> In Idaho and Nevada, proportion of total wages covered by old-age and survivors insurance program is less than proportion covered by State unemployment insurance programs. Such variation results from differences in estimating and will undoubtedly be reconciled when more nearly complete data are available.

<sup>3</sup> Based on preliminary estimates made from reports received from State agencies.

Source: Department of Commerce, Bureau of Foreign and Domestic Commerce, for all data except wages paid in employment covered by State unemployment insurance programs, which are reported to Bureau of Employment Security by State agencies.

<sup>4</sup> See 1941 Yearbook, pp. 17-20.



sixth, tenth, and eleventh on the basis of the proportion of covered wages in 1942 but were the sixteenth, twentieth, and fifteenth States when ranked in the proportion of covered workers in 1940. The concentration of war industries in certain States, with resulting increases in employment and wages, and the migration of workers, probably accounted for the shifts in these 3 States as well as for the changes in ranking for other States. Similarities are also evident among the low-ranking States. Of the 12 States with the smallest percentages of covered wages in 1942, 8 were States with the smallest proportions of covered employment in 1940.

According to Department of Commerce estimates, \$79.1 billion was paid out in the continental United States in 1942 in wages and salaries. Approximately \$58 billion, or 73 percent of this amount, was paid to workers in employment covered by the old-age and survivors insurance system; a slightly smaller amount—\$54 billion or 68 percent of total wages—was received by workers also covered under the State unemployment insurance programs. The difference of \$4 billion was paid to workers covered under the old-age and survivors insurance program but not under State unemployment compensation programs because of the size-of-firm or the "20 weeks in operation" requirement for coverage under State programs. Workers in the railroad industry, covered under the railroad retirement and railroad unemployment insurance programs, received about \$3.3 billion, or 4.1 percent of all wages. Employees of Federal, State, and local governments, including members of the armed forces, received \$11.9 billion in wages, of which a little more than half was paid for employment under retirement systems.

As would be expected, there were wide variations among the States in the proportion of wages and salaries covered by the old-age and survivors insurance and the State unemployment insurance programs. In general, the heavily industrialized States show the highest proportion of covered wages under the old-age and survivors insurance

program, while the agricultural States show the smallest proportion. In 6 States, at least 80 cents of every dollar paid in wages was paid to workers in employment covered by the program, while in 14 States the ratio was 75 cents or more out of each dollar paid in wages; on the other hand, in 7 States less than 50 cents of each dollar was paid in wages to workers in covered employment. The highest proportion of wages paid in covered employment—87 percent—occurred in Connecticut, and the lowest proportion—32 percent—in the District of Columbia where more than 60 percent of all wages was paid in Government employment, largely covered under the Civil Service Retirement Act.

Under State unemployment compensation programs, covered wages accounted for more than 80 percent of total wages in only three States, and in only eight States was the proportion as high as 75 percent. There was a considerable range among the States in the ratio of covered wages to total wages. In Michigan, with the highest ratio, covered wages represented 83 percent of total wages, and in North Dakota, with the lowest ratio, only 27 percent.

Wages paid to public employees, including pay to the armed forces in the United States, amounted to \$11.9 billion. Only about half of this amount, however, was paid to employees covered by governmental retirement systems. In 12 States the wages paid in governmental employment represented more than one-fourth of total wages in the States, but the concentration of Army posts in these States indicates that only a relatively small percentage of the amount was paid to civilian employees and consequently only a small percentage was paid in wages covered by contributory retirement systems.

There was considerable variation among the States in the proportion of total wages represented by railroad wages. In four States the proportion was 10–11 percent, while such wages represented less than 2 percent of total wages in four other States.

# Social Insurance Beneficiaries and Benefits

THE LABOR REQUIREMENTS of the war-production program, the considerable decrease in unemployment, and the induction of large numbers of men into the armed forces affected the social insurance programs in several ways in 1942. Several million workers left covered employment to enter the armed forces and Federal civilian employment, jeopardizing their benefit rights under unemployment compensation and old-age and survivors insurance but building up new—though in most respects more limited—rights under veterans' or civil-service retirement programs. To replace these workers and to meet the work schedules of an expanding war effort, millions of new workers were drawn from the labor reserve, raising covered employment to peak levels. With unemployment at a minimum, payments for compensable wage loss dropped by December to the lowest level since the unemployment insurance programs have been in full operation. Gains in man-hours worked, on the other hand, were accompanied by a rise in the volume of work-connected disabilities and a growth, therefore, in workmen's compensation payments. The number of persons receiving retirement or survivor benefits continued to increase, but at a reduced rate, as large numbers of aged workers who became eligible for retirement remained at their jobs and beneficiaries of all types left the rolls to take advantage of a tight labor market.

## *Effect of War on Insurance Rights*

The acquisition of benefit rights by the several million workers who in 1942 took a job for the first time or who changed jobs varied with the character of the risk. Since eligibility for insurance against work-connected disability is gained immediately upon employment in an industry or job covered by a workmen's compensation law, rights to workmen's compensation were available to all new workers taking such jobs in the District of Columbia, in 46 States, or in the Federal service. Not all new workers had acquired unemployment compensation rights by the end of the year, however. The eligibility requirements which in most States necessitate a worker's having employment in at least 2 quarters to qualify for benefits, and the operation of the lag quarter between the end

of the base period and the beginning of the benefit year, made it impossible for most workers who entered employment in the second half of the year to acquire unemployment benefit rights in 1942. More serious, since unemployment was not a major risk in 1942, was their inability to show the 6 quarters of coverage required to make survivors eligible for benefit in the event of the wage earner's death. The volume of such unprotected employment will tend to grow smaller with the continuance of the war but will remain substantial as long as new workers enter the labor market in considerable numbers.

Generally speaking, full employment tends to reduce the volume of current benefit payments not only by reducing unemployment but also by deferring the retirement of older workers eligible for benefits. In 1942, labor-market opportunities influenced the continuance at work of some of the 600,000 aged workers who were eligible for retirement benefits under the old-age and survivors insurance program but did not file their claims for payments. Contributing also to the reduction in the volume of anticipated benefit payments was the return to covered employment of an increasing proportion of primary annuitants under the old-age and survivors insurance program, raising the percentage of primary benefits in suspension because of employment from 9 percent at the end of 1941 to 14 percent at the end of 1942.<sup>1</sup> During the same period, the percentage of other types of benefits under the old-age and survivors insurance program suspended for the same reason increased from 5 to 8 percent. A smaller proportion but an increasing number of annuities under the railroad and civil-service retirement systems were suspended because the annuitant returned to covered employment. Other beneficiaries held jobs in noncovered employment which did not require suspension of benefits.

While millions of entrants in the labor market were acquiring social insurance protection for the first time, other millions were losing old rights by induction into the armed forces, by transfer to Federal civilian employment, and by movement across State lines. The rights lost or jeopardized

<sup>1</sup>Benefits in suspension as a percentage of benefits in force exclusive of frozen benefits. If frozen benefits are included, the corresponding percentages are 13.1 and 16.6. See page 51.



differed from group to group, as did the new rights acquired by some as a result of these shifts.

### ***Members of Armed Forces***

At the year end, the benefit-right status of the estimated 2 million workers who left employment covered by old-age and survivors insurance and the slightly smaller number leaving employment covered by unemployment compensation to enter the armed forces was largely a matter of conjecture. Legislatures in 42 States had acted to preserve unemployment compensation rights by freezing their status at the time of induction. Since for the overwhelming majority the tenure of military service will last for the duration of the war, the preservation of such rights has no immediate significance, and it may be affected in any event by Federal programs to ease the problems associated with demobilization. In the absence of Federal legislation concerning old-age and survivors insurance, rights under that program have lapsed or will lapse during and after military service at various times depending on age and the amount of previous covered employment.

For nearly all who die or are disabled in service, veterans' benefits for themselves or their dependents and the availability at low cost of National Service Life Insurance furnished a more than adequate substitute for protection under the old-age and survivors insurance system. Those with survivor rights under the Social Security Act possessed double protection for their survivors, but only while such rights lasted. On the other hand, return to covered employment at the end of the war would find large numbers without survivor rights—which are available only to survivors of wage earners with a minimum of 6 quarters of coverage in the last 12, or with coverage in half the quarters since January 1, 1937, or since age 21. For this group, furthermore, potential old-age and survivors benefits would be somewhat reduced by absence from covered employment during the war years. A small number of individuals gained by the amendment of the Railroad Retirement Act granting credit for war service to certain classes of railroad employees.

### ***Federal Civilian Employees***

At a somewhat more serious disadvantage with respect to benefit rights at the close of 1942 were the estimated 1 million workers who moved during

the year from covered employment to jobs in Federal civilian establishments. By December 31 a large number had lost unemployment compensation rights. Old-age and survivors insurance rights had lapsed for those with a relatively brief experience in covered industry and would run out for a few more in 1943. Unlike the men who were inducted into the armed forces, new workers in Government shipyards, arsenals, and other civilian units of the Federal Government had no compensating rights under veterans' programs and no safeguards of their unemployment compensation rights. Annuity rights under the civil-service retirement system accrue only after 5 years of employment. Survivor annuities are available only to survivors of annuitants and only if a reduced primary annuity is elected. The outlook for most persons who would return to private industry at the end of the war was a permanent small impairment of their rights under the Social Security Act. Those with a minimum of 5 years of Federal service could claim a deferred annuity; the rest would be entitled only to a refund of contributions. Rights under unemployment compensation would have to be built up anew; under old-age and survivors insurance, many would have no protection for their survivors until at least 6 quarters in covered employment had been obtained. Under existing legislation, however, there could be no making up the reduction in the average wage resulting from the exclusion of Federal wages from wages credited for benefit purposes.

### ***Migrant Industrial Workers***

War-induced migration affected the benefit rights of still a third group of workers. Movement across State lines has no effect upon benefit rights under old-age and survivors insurance as long as the worker stays in covered employment. Migration may be an important factor, however, in the impairment of unemployment compensation rights, because of the existence of 51 separate State unemployment compensation systems. At the same time, some workers may acquire rights in more than 1 State.

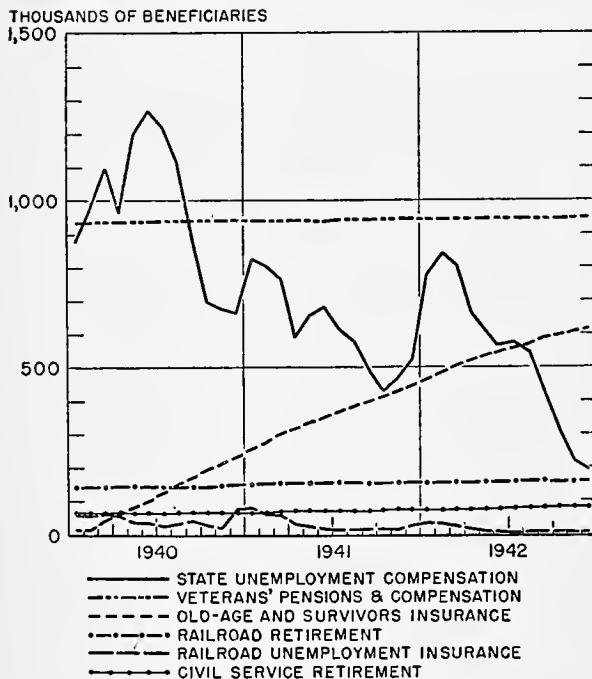
### ***Civilian War Benefits***

The year 1942 witnessed the initiation of new programs for groups with special needs arising out of our participation in the war.<sup>2</sup> First payments

<sup>2</sup> For discussion of emergency war aid to civilians, see page 81.

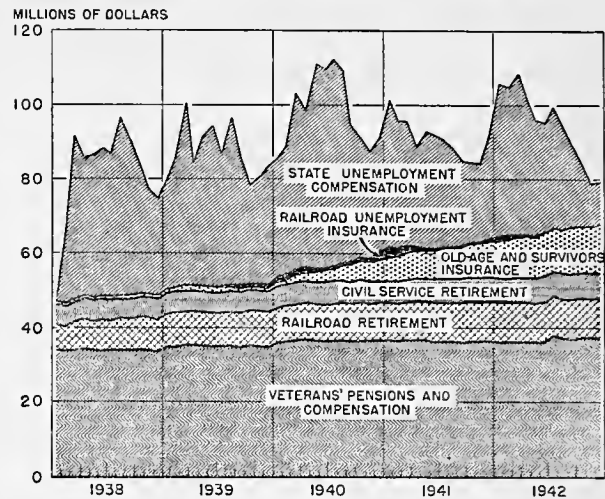
were made in March by the Bureau of Old-Age and Survivors Insurance, under an allocation from the President's Emergency Fund, to the dependents residing in the United States of civilians killed, disabled, missing, or interned as a result of enemy action outside the United States. In October there was authorized the extension of the program to include civilians injured in the United States as a result of enemy action and certain members of civilian defense organizations injured or killed in line of official duty in this country. As of December 2, administration of benefits to dependents of employees of the Government or of contractors with the Government who are killed, disabled, or interned as a result of enemy action beyond the continental limits of the United States was transferred to the U. S. Employees' Compensation Commission. At the year end, 1,258 beneficiaries who had been awarded a total of \$33,174 in monthly benefits, based on the wages of approximately 670 workers, and claims relating to approximately 180 workers were transferred from the civilian war benefits rolls of the Bureau of Old-Age and Survivors Insurance to the U. S. Employees' Compensation Commission. Approxi-

**Chart 7.—Selected social insurance and related programs: Individuals receiving weekly or monthly payments, by month, 1940-42<sup>1</sup>**



<sup>1</sup> See footnotes to table 13 for type of beneficiaries under different programs

**Chart 8.—Selected social insurance and related programs: Payments to individuals, by month, 1938-42**



mately 190 beneficiaries with total monthly benefits of \$4,984, paid with respect to 100 workers, were continued on the war benefit rolls.

### **Payments and Beneficiaries Under Social Insurance and Related Programs**

Payments to individuals under social insurance and related programs totaled \$1,823 million in 1942, an increase of 5 percent over 1941 (table 5). Since income payments rose 25 percent, the proportion which social insurance comprised of all income payments declined from 1.9 to 1.6 percent. The continued growth in social insurance benefits, while lagging behind national income, is in contrast to the drop in total outlay for work and direct relief, which has fallen continuously since 1938 and which dropped below social insurance payments for the first time in 1942.

Trends in the volume of social insurance payments in recent years have been influenced in part by changes in the incidence of unemployment, but more significantly by the inauguration and rapid early growth of new systems. Annual payments passed the billion dollar mark for the first time in 1937, the year in which benefits were first paid under the Railroad Retirement Act of 1937. Gains over the previous year of 50 percent in 1938 and 11 percent in 1940 were identified closely with the issuance of the first large-scale payments under State unemployment compensation laws and monthly old-age and survivors insurance benefits, respectively. The 1940 increase was also affected

by high unemployment compensation payments. The drop of 4 percent in the total payments in 1941 was due largely to a decline in unemployment compensation which more than offset increasing payments under old-age and survivors insurance. Increased payments under an expanding old-age and survivors insurance program, coupled with a rising volume of workmen's compensation payments, were the principal components in the 5-percent increase in 1942.

The significance of annual changes in aggregate payments must be sought, therefore, not only in the magnitudes involved but also in the mutations in the composition of the social insurance benefit flow. This caution is especially true for a period in which the piecemeal early growth and the as yet incomplete development of social insurance result in wide discrepancies in current coverage of population and risks and in the nature of the protection afforded.

At the end of 1942, the old-age and survivors insurance program of the Social Security Board covered about two-thirds of employment in the United States. Another 12 percent, roughly, was covered by the Railroad Retirement Act, Federal civil service, and State and local government retirement plans. In 1942, however, only some 18 percent of payments to retired individuals was accounted for by the Federal old-age and survivors insurance system. The explanation lies in the maturity of the other systems, which have already passed their period of most rapid expansion, and in the smaller average benefit paid under old-age and survivors insurance. These benefits were smaller than those of other programs, in part because of differences in the wage structures covered by the several systems but also because the size of the benefit is influenced to some extent by length of covered employment, and coverage under this program did not begin until January 1, 1937. The Railroad Retirement Act, by contrast, gives even greater weight to length of employment but grants credit for service prior to the passage of the act; and the Federal and many of the State and local government retirement systems have been in operation for many years.

Another factor making for differences in the size of the average benefit is the benefit formula. Since, in a contributory system the level of benefits is related to the contribution rate, benefits may be expected to be higher in systems requiring an

employee contribution of 5 percent—as in the Federal civil service, to choose one example—than in old-age and survivors insurance, in which the full-scheduled employee contribution, covering both survivor and retirement rights, is set at 3 percent. Compensating somewhat for the lower primary benefit is the provision in the old-age and survivors insurance program for supplementary benefits to eligible wives and children of retired workers, a factor which will have increasing significance with the expected development of this program.

Effective general protection for survivors is provided only under old-age and survivors insurance. Under the railroad and civil-service retirement programs, payments to survivors, other than lump-sum, are made only upon election by the annuitant, whose own benefit is reduced in proportion. Survivor benefits of varying character were paid in 1942 under about 44 percent of the approximately 1,700 State and local government retirement systems. Monthly and lump-sum payments to survivors are also made under workmen's compensation, but in many States the aggregate amount and duration of payments are very limited. The only system comparable in survivor protection to old-age and survivors insurance is that of the Veterans Administration. Payments to veterans' survivors bulked larger in 1942 than benefits to survivors under old-age and survivors insurance, largely because of the newness of the latter program. Only about one-fifth of all social insurance payments to survivors were made to beneficiaries under the Social Security Board program. This ratio may be expected to rise with the maturity of the program.

A somewhat different picture is presented by insurance against loss of wage income because of disability. No provision was made for this risk in the Social Security Act. Both short-term and long-term benefits for work-connected disability are available under State and Federal workmen's compensation laws. Payments to workers retired for disability after specified periods of service are made under the railroad program and under Federal, State, and local government retirement systems; the benefits are generally smaller than the benefits for age retirement under the same systems, largely because of the shorter period of service on which they are based.

In recent years, payments to disabled veterans

have comprised the largest segment of aggregate disability benefits. The volume of such benefits has remained fairly stable. Expenditures for workmen's compensation, on the other hand, have varied with changes in employment. In 1942, these two programs accounted for about 90 percent of all outlays for disability benefits.

The program showing the greatest annual fluctuation in payments is unemployment compensation. Approximately 60 percent of employment in the United States is covered under State and railroad unemployment insurance. Coverage provisions have changed little in recent years. The sharp ups and downs in payments have been related to changes in the volume of unemployment and in the wage level, and, to a lesser extent, to modifications in benefit formulas.

### Total Payments in 1941 and 1942

Changes from 1941 to 1942 in annual totals may be analyzed in terms of auspices and risk. The first analysis measures the absolute and relative changes in the current financial obligations of the individual systems, with their differing scope and coverage; the second relates the changes to the character of the risk covered.

The system experiencing the most rapid growth in 1942 was the old-age and survivors insurance program of the Social Security Board. The gain of 46 percent in payments under this program was in sharp contrast to increases of 6–10 percent in benefits paid under the Federal civil-service retirement systems, Federal noncontributory retirement systems, and workmen's compensation, and to increases of less than 5 percent reported by the Railroad Retirement Board, the Veterans Administration, and State and local government retirement systems. No appreciable changes occurred from 1941 to 1942 in total payments under State unemployment compensation programs and Federal contributory programs other than those administered by the United States Civil Service Commission. The only program to report a substantial decline in payments was railroad unemployment compensation, which reported a drop of 57 percent in benefits. Few changes took place in the relative importance of the several programs. In both 1941 and 1942, payments to veterans and their survivors accounted for the largest proportion of all benefits paid, and State unemployment compensation for the second largest

**Table 11.—Social insurance and related programs: Payments, by risk covered, 1941 and 1942**

[Corrected to May 4, 1943]

| Type of risk   | Amount (in thousands) |             | Percentage distribution |       | Percentage change from 1941 |
|--|-----------------------|-------------|-------------------------|-------|-----------------------------|
|  | 1942                  | 1941        | 1942                    | 1941  |                             |
| Total <sup>1</sup> .....                             | \$1,593,362           | \$1,504,256 | 100.0                   | 100.0 | +5.9                        |
| Retirement <sup>2</sup> .....                        | 444,757               | 393,456     | 27.9                    | 26.2  | +13.0                       |
| Survivor.....  | 251,646               | 228,993     | 15.8                    | 15.2  | +9.9                        |
| Monthly benefits.....                                | 213,010               | 193,072     | 13.4                    | 12.8  | +10.3                       |
| Lump-sum payments.....                               | 38,636                | 35,921      | 2.4                     | 2.4   | +7.6                        |
| Disability.....                                      | 513,170               | 499,962     | 32.2                    | 33.2  | +2.6                        |
| Unemployment.....                                    | 350,353               | 358,856     | 22.0                    | 23.9  | -2.4                        |
| Refunds to employees leaving government service..... | 33,436                | 22,989      | 2.1                     | 1.5   | +45.4                       |

<sup>1</sup> Totals differ from those in table 5 because of exclusion of certain items identified in footnote 4 of that table and omission of payments for medical care under workmen's compensation.

<sup>2</sup> Includes all payments under Federal noncontributory and contributory retirement systems other than those administered by Civil Service Commission although a very small but unknown fraction were disability or survivor payments.

segment, with workmen's compensation a close third. Slight increases in the percentage of total payments were shown by old-age and survivors insurance, Federal retirement programs, and workmen's compensation. The other programs declined in relative importance, as will be noted in table 5.

There were also significant changes from 1941 to 1942 in the relative increases in payments covering various risks (table 11). Payments under retirement programs gained 13 percent in 1942; payments under programs for survivors, 10 percent; and benefits paid under disability programs, 3 percent. Unemployment compensation payments declined 2 percent. These changes reflect the varying influence in 1942 of expanded employment, an increased volume of work-connected disability, and continued growth of recently established retirement and survivor programs. The rate and direction of the change differed with the risk. Rising employment, for instance, cut down the flow of unemployment benefits but augmented workmen's compensation payments and had an inhibiting effect upon what might have been a considerably higher incidence of retirement by aged workers.

The over-all percentage changes by risk conceal mixed trends within the programs. While total benefits paid for retirement were up 13 percent in 1942, and survivor payments gained 10 percent, monthly benefits to survivors rose 63.8 percent under the old-age and survivors insurance program of the Social Security Board, a rather steeper rise

than the 45.6-percent increase in retirement benefits under the same program. Percentage increases were the same for retirement and survivor payments under State and local government retirement systems, while under the veterans' program retirement payments increased substantially and survivor payments decreased slightly.

Refunds to employees leaving the service of Federal, State, and local governments are of a somewhat different character from the other payments discussed in this section. They represent not payments for the occurrence of a risk but reimbursements for contributions made to cover a risk which did not mature, and in general reflect losses in coverage. As a result of the high turnover in public employment in 1942, such refunds increased 45 percent above 1941. The increase was somewhat more marked among State and local government systems, whose refunds rose 47 percent, than in the Federal service, for which refunds increased 38 percent. In both years, State and local government refunds accounted for about four-fifths of total refunds. The old-age and survivors insurance and railroad retirement programs do not provide refunds.

There were few shifts from 1941 to 1942 in the ranking of payments by risk. Disability payments comprised the largest segment in both years. Payments to retired persons ranked second in 1941 and 1942. Unemployment compensation accounted for the third largest segment in both years.

### *Monthly Trends*

Comparisons of annual aggregates often conceal monthly changes which, especially for the most recent 12-month period, may be indicative of trends for the immediate future. For all the social insurance and related programs for which monthly data are available, payments aggregated \$91.7 million in December 1941 and \$79.6 million in December 1942 (table 12), an over-all decrease of 13 percent in 12 months. This decrease was attributable to the unemployment compensation program. State unemployment compensation agencies disbursed \$344.3 million in benefits in 1941 and \$344.1 million in benefits in 1942, a change of less than 1 percent. From December 1941 to December 1942, however, unemployment benefit payments decreased 58.5 percent. The explanation lies in the heavy payments made in the first half of 1942, attributable in part to

conversion unemployment, which offset the very sharp decline in payments in the latter half of the year.

Railroad unemployment benefits also showed a decided decrease from December 1941 to December 1942—83.3 percent—but changes in payments under other programs for the same period were much smaller. Monthly retirement, disability, and survivor payments (exclusive of workmen's compensation and State and local government retirement systems, for which no monthly data are available) rose 7.7 percent in the aggregate, with the greatest gain—34.9 percent—shown by the old-age and survivors program of the Social Security Board. Payments by the Civil Service Commission, exclusive of refunds to employees leaving the service, were up 5.4 percent. The Railroad Retirement Board and the Veterans Administration both reported increases of 2.5 percent.

When payments are identified by type of benefit or the relation of the payee to the insured, mixed trends are revealed. Reflecting the influence of rising employment in 1942, payments to survivors under old-age and survivors insurance increased more rapidly than retirement benefits. Payments in force on December 31, 1942, were up 37 percent for primary benefits and 41 percent for wife's benefit as compared with December 31, 1941, but the corresponding increases for survivor payments were 51 percent for child's benefit, 90 percent for widow's benefit, 49 percent for widow's current benefit, and 54 percent for parent's benefit. The increase in payments to aged and disabled veterans was somewhat larger, on the other hand, than in payments to survivors of veterans, as increasing numbers of Spanish-American War veterans reached age 62 and became eligible for old-age pensions.

Shifts in the payment flows are reflected in the altered distribution of payments by program, when the 2 months are compared (table 12). Unemployment benefits comprised 31.4 percent of all benefits in December 1941 but shrank to 14.7 percent of the total 12 months later. The ratio of payments to retired and disabled persons and to survivors rose from 68.1 to 84.6 percent. In both months, benefits paid by the Veterans Administration comprised the largest segment of the total, but their share increased from 40 to

47 percent. The share of the old-age and survivors insurance program went up from 10 to 16 percent, of the railroad retirement program from 12 to 14 percent, and of benefits under the Civil Service Commission's programs from 7 to 8 percent.

In December 1942, fewer persons than in December 1941 were receiving social insurance and related benefits under the programs for which such information is available. The decline, however, was only 8 percent, as compared with a drop of 13 percent in benefit payments. This disparity is largely accounted for by the reduced importance of unemployment compensation, which, because of the high average benefit, affected the percentage

change in payments more than that in beneficiaries (despite an increase from \$11.53 to \$13.16 in the average weekly benefit for total unemployment). On the other hand, the low average benefit of the old-age and survivors insurance program, which gained in importance, tended to minimize the effect on the total of the percentage increase in benefits and to maximize the effect of the percentage increase in beneficiaries under this program.

Persons receiving State unemployment benefits numbered 523,000 in December 1941 and 192,600 a year later. The decrease—63.2 percent—was a little in excess of the 58.5-percent reduction in unemployment compensation payments over the

Table 12.—Selected social insurance and related programs: Payments to individuals, by specified period, 1936–42<sup>1</sup>  
[Corrected to May 4, 1943]

| Year and month          | Total     | Retirement, disability, and survivor payments |  |                                  |                                       |                    |  |                                  |                    |  |                     |                          |                                 | Re-funds under Civil Service Commission to employees leaving service | Unemployment insurance payments |   |  |  |
|-------------------------|-----------|---|--|----------------------------------|---------------------------------------|--------------------|--|----------------------------------|--------------------|--|---------------------|--------------------------|---------------------------------|--|---------------------------------|---|--|--|
|                         |           | Total   | Monthly retirement and disability payments   |                                  |                                       |                    | Survivor payments                            |                                  |                    |  |                     |                          |                                 |  | Total                           | State unemployment insurance <sup>7</sup> | Railroad unemployment insurance <sup>8</sup> |  |
|                         |           |   | Old-age and survivors insurance <sup>2</sup> | Railroad retirement <sup>3</sup> | Civil-service retirement <sup>4</sup> | Veterans' pensions | Monthly                                      |                                  |                    | Lump-sum                                     |                     |                          |                                 |  |                                 |   |  |  |
|                         |           |   |  |                                  |                                       |                    | Old-age and survivors insurance <sup>2</sup> | Railroad retirement <sup>3</sup> | Veterans' pensions | Old-age and survivors insurance <sup>2</sup> | Railroad retirement | Civil-service retirement | Veterans' pensions <sup>5</sup> |  |                                 |   |  |  |
| Amount (in thousands)   |           |   |  |                                  |                                       |                    |  |                                  |                    |  |                     |                          |                                 |  |                                 |   |  |  |
| Calendar year:          |           |   |  |                                  |                                       |                    |  |                                  |                    |  |                     |                          |                                 |  |                                 |   |  |  |
| 1936                    | \$461,760 | \$458,765                                     |  |                                  | \$683                                 | \$51,630           | \$299,001                                    |                                  |                    | \$2  | \$99,992            |                          |                                 | \$4,062  | \$3,395                         | \$2,864                                   | \$131  |  |
| 1937                    | 505,143   | 499,532                                       |  | 40,001                           | 53,694                                | 299,660            |  |                                  | 444                | 96,370                                       | \$1,278             |                          | 4,401                           | 3,684  | 3,479                           | 2,132                                     | 2,132  |  |
| 1938                    | 972,926   | 575,814                                       |  | 96,766                           | 56,118                                | 301,277            |  |                                  | 1,383              | 101,492                                      | 10,478              | \$291                    | 4,604                           | 3,405  | 3,326                           | 393,786                                   | 393,786                                      |  |
| 1939                    | 1,046,006 | 608,095                                       |  | 107,282                          | 58,331                                | 307,512            |  |                                  | 1,451              | 109,192                                      | 13,896              | 1,926                    | 4,952                           | 3,553  | 2,846                           | 435,065                                   | 429,298                                      |  |
| 1940                    | 1,191,908 | 654,042                                       | \$21,075                                     | 114,166                          | 62,019                                | 317,851            | \$7,784                                      | 1,448                            | 105,696            | 11,736                                       | 2,497               | 5,810                    | 3,960                           | 3,277  | 534,589                         | 518,700                                   | 15,889                                       |  |
| 1941                    | 1,090,102 | 726,631                                       | 55,141                                       | 119,913                          | 64,933                                | 320,561            | 25,454                                       | 1,559                            | 111,799            | 13,328                                       | 3,421               | 6,170                    | 4,352                           | 4,615  | 358,856                         | 344,321                                   | 14,555                                       |  |
| 1942                    | 1,137,074 | 780,364                                       | 80,304                                       | 122,806                          | 68,115                                | 325,262            | 41,702                                       | 1,603                            | 111,196            | 15,034                                       | 4,114               | 6,108                    | 4,120                           | 6,357  | 350,353                         | 344,084                                   | 6,269  |  |
| December 1941           | 91,749    | 62,516  | 5,611  | 10,189                           | 5,519                                 | 26,750             | 2,736  | 134                              | 9,245              | 1,131  | 362                 | 502                      | 337                             | 460  | 28,773                          | 27,847                                    | 926  |  |
| December 1942           | 105,607   | 62,670  | 5,811  | 10,102                           | 5,557                                 | 26,710             | 2,827  | 128                              | 9,233              | 1,267  | 258                 | 424                      | 353                             | 484  | 42,453                          | 41,056                                    | 1,397  |  |
| January                 | 104,775   | 62,941  | 6,074  | 10,161                           | 5,549                                 | 26,669             | 2,997  | 133                              | 9,155              | 1,291  | 301                 | 274                      | 337                             | 622  | 41,212                          | 39,884                                    | 1,328  |  |
| February                | 108,187   | 63,436  | 6,243  | 10,223                           | 5,532                                 | 26,661             | 3,109  | 127                              | 9,173              | 1,185  | 306                 | 509                      | 368                             | 465  | 44,286                          | 43,035                                    | 1,251  |  |
| March                   | 101,431   | 63,952  | 6,430  | 10,198                           | 5,572                                 | 26,681             | 3,240  | 128                              | 9,211              | 1,397  | 238                 | 497                      | 360                             | 468  | 37,011                          | 36,311                                    | 700  |  |
| April                   | 96,281    | 63,744  | 6,544  | 10,068                           | 5,594                                 | 26,646             | 3,313  | 125                              | 9,182              | 1,239  | 256                 | 402                      | 375                             | 514  | 32,023                          | 31,704                                    | 319  |  |
| May                     | 95,580    | 64,581  | 6,660  | 10,210                           | 5,637                                 | 26,658             | 3,431  | 141                              | 9,212              | 1,278  | 449                 | 547                      | 358                             | 547  | 30,452                          | 30,226                                    | 226  |  |
| June                    | 99,608    | 66,278  | 6,824  | 10,288                           | 5,677                                 | 28,027             | 3,545  | 140                              | 9,233              | 1,186  | 514                 | 503                      | 341                             | 551  | 32,779                          | 32,625                                    | 154  |  |
| July                    | 94,605    | 65,685  | 6,873  | 10,262                           | 5,743                                 | 27,491             | 3,569  | 139                              | 9,256              | 957  | 389                 | 690                      | 316                             | 445  | 28,475                          | 28,252                                    | 223  |  |
| August                  | 89,645    | 66,508  | 7,141  | 10,257                           | 5,772                                 | 27,360             | 3,805  | 137                              | 9,251              | 1,529  | 299                 | 612                      | 345                             | 536  | 22,601                          | 22,395                                    | 206  |  |
| September               | 84,457    | 66,813  | 7,175  | 10,308                           | 5,802                                 | 27,517             | 3,863  | 134                              | 9,486              | 1,239  | 349                 | 609                      | 331                             | 558  | 17,086                          | 16,896                                    | 190  |  |
| October                 | 78,801    | 66,425  | 7,191  | 10,326                           | 5,820                                 | 27,350             | 3,921  | 135                              | 9,372              | 1,104  | 344                 | 553                      | 309                             | 645  | 11,731                          | 11,574                                    | 157  |  |
| November                | 79,567    | 67,333  | 7,338  | 10,402                           | 5,858                                 | 27,493             | 4,082  | 137                              | 9,432              | 1,362  | 413                 | 489                      | 327                             | 521  | 11,713                          | 11,558                                    | 155  |  |
| Percentage distribution |           |   |  |                                  |                                       |                    |  |                                  |                    |  |                     |                          |                                 |  |                                 |   |  |  |
| December 1941           | 100.0     | 68.1  | 6.1  | 11.1                             | 6.0                                   | 29.2               | 3.0  | 0.1                              | 10.1               | 1.2  | 0.4                 | 0.5                      | 0.4                             | 0.5  | 31.4                            | 30.4                                      | 1.0  |  |
| December 1942           | 100.0     | 84.6  | 9.2  | 13.1                             | 7.4                                   | 34.5               | 5.1  | .2                               | 11.9               | 1.7  | .5                  | .6                       | .4                              | .7   | 14.7                            | 14.5                                      | .2   |  |

<sup>1</sup> Data exclude cost of administration. Payments under old-age and survivors insurance and railroad retirement include retroactive payments and payments under railroad unemployment insurance are amounts certified; payments under civil-service retirement and veterans' pensions administered by Veterans Administration are disbursements minus cancellations; State unemployment insurance payments are checks issued by State agencies. See footnotes to table 13 for type of beneficiaries under different programs.

<sup>2</sup> Partly estimated.

<sup>3</sup> Amounts certified minus cancellations. Monthly payments to survivors include annuities to widows under joint and survivor elections and 12-month death-benefit annuities to widows and next of kin.

<sup>4</sup> Monthly retirement payments include accrued annuities to date of death paid to survivors. Data for calendar years 1936–39 estimated on basis of data for fiscal years.

<sup>5</sup> Includes, for period January 1937–August 1939, payments to covered workers at age 65 totaling \$9.9 million, which are not survivor payments.

<sup>6</sup> Payments for burial expenses of deceased veterans.

<sup>7</sup> Annual figures adjusted for voided benefit checks; monthly figures unadjusted.

<sup>8</sup> 1942 annual figures adjusted for underpayments and recoveries of overpayments; monthly figures unadjusted.



same period. A similar picture is presented by the railroad unemployment insurance program.

Conversely, the relative increase in beneficiaries under the old-age and survivors insurance program was somewhat more accelerated than the growth in payments. Between December 1941 and December 1942, the number of individuals receiving benefits under the old-age and survivors insurance program went up 38 percent, while payments gained 35 percent, largely because of the relatively greater increase in the number of survivor beneficiaries. In the railroad retirement, veterans', and civil-service programs, the percentage increase in beneficiaries was, on the whole, somewhat smaller than the corresponding gain in payments.

A rather striking contrast in rates of change is shown by the volume of refunds by the Civil Service Commission to separated employees and the number of persons receiving refunds. Persons increased 109 percent from December to December, but funds paid out rose only 13 percent. The average refund per employee dropped from

approximately \$130 to about \$70, reflecting a decided trend to a shorter period of service for separated employees.

### State Differences in Volume of Payments

When social insurance payments are distributed among the States by residence of the beneficiary or the State making the payment (table 14) some interesting differences among States emerge. These differences in 1942, as in earlier years, reflect the varying influence of the character of employment, size of the covered population, incidence of unemployment, wage level, and State legislation upon the flow of payments in each State.

Forty-four percent of all payments were concentrated in five States (table 15). These States, with 34 percent of the population in 1940 and 41 percent of total income payments in the continental United States in 1942, accounted for 66 percent of the payments under State and local government retirement plans, 50 percent of State

Table 13.—Selected social insurance and related programs: Individuals receiving payments, by month, 1942

[In thousands; corrected to May 4, 1943]

| Month          | Retirement, disability, and survivor beneficiaries |                                   |                                       |                                   |  |                                    |                                   |                                 |                      |                          |                      | Separated employees receiving refunds under Civil Service Commission <sup>9</sup> | Unemployment insurance beneficiaries            |  |
|----------------|--|-----------------------------------|---------------------------------------|-----------------------------------|--|------------------------------------|-----------------------------------|---------------------------------|----------------------|--------------------------|----------------------|---|---|--|
|                | Monthly retirement and disability beneficiaries    |                                   |                                       |                                   | Survivor beneficiaries                       |                                    |                                   |                                 |                      |                          |                      |   |   |  |
|                |  |                                   |                                       |                                   | Monthly                                      |                                    |                                   | Lump-sum <sup>8</sup>           |                      |                          |                      |   |   |  |
|                | Old-age and survivors insurance <sup>1</sup>       | Rail-road retirement <sup>2</sup> | Civil-service retirement <sup>3</sup> | Vet-erans' pen-sions <sup>4</sup> | Old-age and survivors insurance <sup>5</sup> | Rail-road retire-ment <sup>6</sup> | Vet-erans' pen-sions <sup>7</sup> | Old-age and survivors insurance | Rail-road retirement | Civil-service retirement | Vet-erans' pen-sions |   | State unem-employ-ment insur-ance <sup>10</sup> | Railroad unem-employ-ment insur-ance <sup>11</sup> |
| January .....  | 282.5  | 152.8                             | 69.3                                  | 622.3                             | 176.1  | 3.6                                | 317.9                             | 9.1                             | 0.9                  | 0.5                      | 3.5                  | 4.1   | 796.6   | 35.1   |
| February.....  | 292.9  | 153.3                             | 69.1                                  | 622.5                             | 185.2  | 3.6                                | 315.4                             | 9.3                             | 1.0                  | .3                       | 3.3                  | 4.2   | 837.6   | 33.6   |
| March.....     | 301.5  | 153.5                             | 69.2                                  | 622.8                             | 192.3  | 3.6                                | 315.5                             | 8.6                             | 1.0                  | .6                       | 3.8                  | 4.2   | 803.1   | 29.2   |
| April.....     | 310.6  | 153.8                             | 69.3                                  | 622.7                             | 200.8  | 3.6                                | 315.7                             | 10.1                            | 1.0                  | .6                       | 3.7                  | 4.3   | 668.3   | 16.9   |
| May.....       | 316.8  | 153.4                             | 69.7                                  | 622.9                             | 207.9  | 3.6                                | 316.6                             | 9.0                             | .8                   | .5                       | 3.5                  | 4.9   | 609.7   | 7.2  |
| June.....      | 322.3  | 153.3                             | 70.0                                  | 623.0                             | 215.3  | 3.6                                | 316.8                             | 9.2                             | 1.4                  | .6                       | 3.5                  | 5.1   | 552.7   | 4.7  |
| July.....      | 328.7  | 153.8                             | 70.4                                  | 623.1                             | 222.5  | 3.7                                | 317.6                             | 8.5                             | 1.3                  | .5                       | 3.6                  | 5.5   | 574.9   | 3.3  |
| August.....    | 333.2  | 153.8                             | 70.9                                  | 623.5                             | 226.7  | 3.8                                | 318.5                             | 6.9                             | 1.3                  | .8                       | 3.3                  | 4.8   | 543.0   | 4.6  |
| September..... | 341.2  | 154.3                             | 71.4                                  | 623.1                             | 236.1  | 3.8                                | 315.5                             | 10.8                            | 1.1                  | .7                       | 3.5                  | 6.3   | 422.7   | 4.3  |
| October.....   | 345.4  | 154.5                             | 71.7                                  | 623.6                             | 242.5  | 3.8                                | 315.8                             | 8.8                             | 1.0                  | .7                       | 3.4                  | 7.7   | 310.4   | 3.9  |
| November.....  | 346.6  | 154.7                             | 72.2                                  | 624.0                             | 247.8  | 3.8                                | 316.1                             | 7.9                             | 1.0                  | .7                       | 3.2                  | 8.9   | 221.5   | 3.3  |
| December.....  | 351.8  | 154.9                             | 72.7                                  | 624.1                             | 255.1  | 3.8                                | 315.9                             | 9.7                             | 1.2                  | .6                       | 3.3                  | 7.3   | 192.6   | 3.3  |

<sup>1</sup> Represents primary beneficiaries and their wives and children for whom benefits were certified under Social Security Act.

<sup>2</sup> Represents annuitants and pensioners on roll as of 20th of month; includes disability annuitants.

<sup>3</sup> Represents principally annuitants under civil-service retirement and disability system but includes also annuitants under Canal Zone and Alaska Railroad retirement and disability systems administered by Civil Service Commission; includes persons receiving survivor benefits under joint and survivor elections. Figures not adjusted for suspension of annuities of persons reemployed under National Defense Acts of June 28, 1940, and Jan. 24, 1942.

<sup>4</sup> Represents veterans receiving pensions and compensation during month under Veterans Administration program.

<sup>5</sup> Represents widows, parents, and children for whom benefits were certified under Social Security Act.

<sup>6</sup> Represents widows receiving survivor benefits under joint and survivor elections, and next of kin receiving 12-month death-benefit annuities; num-

ber on roll as of 20th of month. Widows receiving both survivor and death-benefit annuities are counted twice, but 2 or more individuals sharing 1 death-benefit annuity are counted as 1.

<sup>7</sup> Represents widows, parents, and children of deceased veterans on whose account payments were made during month.

<sup>8</sup> For old-age and survivors insurance, represents deceased wage earners whose survivors received payments under either 1935 or 1939 act; for railroad retirement, represents deceased workers whose survivors received payments certified in month ended on 20th calendar day; for civil-service retirement, represents employees who died before retirement age and annuitants with unexpended balances whose survivors received payments; for veterans' pensions, represents survivors or other persons entitled to reimbursement for expenditures in connection with burial of deceased veterans.

<sup>9</sup> See footnote 3 for programs covered.

<sup>10</sup> Represents average weekly number of benefit recipients.

<sup>11</sup> Represents average number of persons receiving benefits for unemployment in a 14-day registration period.



Table 14.—Selected social insurance and related programs: Payments to individuals, by State, 1942

[Corrected to May 4, 1943]

| State   | Amount (in thousands)                                      |  |                                  |                                       |                                 |   |           | Percentage distribution                   |  |  |  |                                  |                                       |                                 |   |       |   |  |       |
|---|--|--|----------------------------------|---------------------------------------|---------------------------------|---|-----------|---|--|--|--|----------------------------------|---------------------------------------|---------------------------------|---|-------|---|--|-------|
|   | Retirement, disability, and survivor payments <sup>1</sup> |  |                                  |                                       |                                 |   |           | Unemployment insurance payments           |  | Retirement, disability, and survivor payments <sup>1</sup> |  |                                  |                                       |                                 |   |       | Unemployment insurance payments           |  |       |
|   | Total <sup>1</sup>   | Old-age and survivors insurance <sup>2</sup> | Railroad retirement <sup>3</sup> | Civil-service retirement <sup>4</sup> | Veterans' pensions <sup>5</sup> | State and local government <sup>6</sup> | Total     | State unemployment insurance <sup>7</sup> | Railroad unemployment insurance <sup>8</sup> | Total <sup>1</sup>   | Old-age and survivors insurance <sup>2</sup> | Railroad retirement <sup>3</sup> | Civil-service retirement <sup>4</sup> | Veterans' pensions <sup>5</sup> | State and local government <sup>6</sup> | Total | State unemployment insurance <sup>7</sup> | Railroad unemployment insurance <sup>8</sup> |       |
| Total.....  | \$1,277,632  | \$927,279                                    | \$137,040                        | \$128,523                             | \$68,115                        | \$436,458                               | \$157,143 | \$350,353                                 | \$344,084                                    | \$6,269  | 100.0  | 100.0                            | 100.0                                 | 100.0                           | 100.0                                   | 100.0 | 100.0                                     | 100.0  | 100.0 |
| Alabama.....  | 14,177   | 10,834                                       | 1,664                            | 1,414                                 | 545                             | 6,983                                   | 228       | 3,343                                     | 3,281  | 62   | 1.1  | 1.2                              | 1.2                                   | 1.1                             | .8                                      | 1.6   | .1  | 1.0  | 1.0   |
| Arizona.....  | 5,516  | 5,026  | 370                              | 385                                   | 204                             | 3,928                                   | 139       | 490                                       | 472  | 18   | .4   | .5                               | .3                                    | .3                              | .3                                      | .9    | .1  | .1   | .3    |
| Arkansas.....   | 10,397   | 9,312  | 702                              | 1,157                                 | 341                             | 6,983                                   | 129       | 1,085                                     | 987  | 98   | .8   | 1.0                              | .5                                    | .9                              | 1.6                                     | .1    | .3  | .3   | 1.6   |
| California.....                                       | 109,819  | 72,514                                       | 8,638                            | 6,940                                 | 4,564                           | 41,464                                  | 10,908    | 37,305                                    | 37,173                                       | 132  | 8.6  | 7.8                              | 6.3                                   | 5.4                             | 6.7                                     | 9.5   | 6.9                                       | 10.6   | 10.8  |
| Colorado.....   | 11,565   | 10,612                                       | 997                              | 1,671                                 | 545                             | 6,547                                   | 852       | 953                                       | 823  | 130  | .9   | 1.1                              | .7                                    | 1.3                             | .8                                      | 1.5   | .5  | .3   | 2.1   |
| Connecticut.....                                      | 15,034   | 11,813                                       | 2,657                            | 900                                   | 545                             | 5,237                                   | 2,474     | 3,221                                     | 3,212  | 9  | 1.2  | 1.3                              | 1.9                                   | .7                              | .8                                      | 1.2   | 1.6                                       | .9   | .9    |
| Delaware.....   | 2,194  | 1,682  | 366                              | 643                                   | 136                             | 437                                     | 100       | 512                                       | 504  | 8  | .2   | .2                               | .3                                    | .5                              | .2                                      | .1    | .1  | .1   | .1    |
| District of Columbia.....                             | 17,065   | 15,914                                       | 633                              | 385                                   | 7,424                           | 5,674                                   | 1,798     | 1,151                                     | 1,148  | 3  | 1.3  | 1.7                              | .5                                    | .3                              | 10.9                                    | 1.3   | 1.1                                       | .3   | (9)   |
| Florida.....  | 20,146   | 15,407                                       | 1,998                            | 1,671                                 | 1,567                           | 9,602                                   | 569       | 4,739                                     | 4,648  | 91   | 1.6  | 1.7                              | 1.5                                   | 1.3                             | 2.3                                     | 2.2   | .4  | 1.4  | 1.4   |
| Georgia.....  | 17,513   | 12,979                                       | 1,590                            | 1,671                                 | 885                             | 8,293                                   | 540       | 4,534                                     | 4,401  | 133  | 1.4  | 1.4                              | 1.2                                   | 1.3                             | 1.3                                     | 1.9   | .3  | 1.3  | 1.3   |
| Idaho.....  | 2,956  | 2,069  | 307                              | 385                                   | 68                              | 1,309                                   | 0         | 887                                       | 828  | 59   | .2   | .2                               | .3                                    | .1                              | .3                                      | 0     | .3  | .2   | .9    |
| Illinois.....   | 98,555   | 59,864                                       | 10,161                           | 9,511                                 | 3,883                           | 20,514                                  | 15,795    | 38,691                                    | 38,105                                       | 586  | 7.7  | 6.4                              | 7.4                                   | 7.4                             | 5.7                                     | 4.7   | 10.1                                      | 11.0   | 11.1  |
| Indiana.....  | 35,222   | 25,483                                       | 3,737                            | 5,269                                 | 1,771                           | 12,221                                  | 2,485     | 9,739                                     | 9,614  | 125  | 2.8  | 2.7                              | 2.7                                   | 4.1                             | 2.6                                     | 2.8   | 1.6                                       | 2.8  | 2.8   |
| Iowa.....   | 16,533   | 14,210                                       | 1,698                            | 3,599                                 | 1,362                           | 6,983                                   | 568       | 2,323                                     | 2,063  | 260  | 1.3  | 1.5                              | 1.2                                   | 2.8                             | 2.0                                     | 1.6   | .4  | .7   | .6    |
| Kansas.....   | 13,838   | 11,874                                       | 1,109                            | 2,828                                 | 1,158                           | 6,547                                   | 232       | 1,964                                     | 1,814  | 150  | 1.1  | 1.3                              | .8                                    | 2.2                             | 1.7                                     | 1.5   | .1  | .6   | .5    |
| Kentucky.....   | 18,811   | 16,171                                       | 1,948                            | 2,313                                 | 749                             | 10,911                                  | 250       | 2,640                                     | 2,516  | 124  | 1.5  | 1.7                              | 1.4                                   | 1.8                             | 1.1                                     | 2.5   | .2  | .8   | .7    |
| Louisiana.....  | 14,671   | 9,432  | 1,321                            | 1,028                                 | 409                             | 6,110                                   | 564       | 5,239                                     | 5,147  | 92   | 1.1  | 1.0                              | 1.0                                   | .8                              | .6                                      | 1.4   | .4  | 1.5  | 1.5   |
| Maine.....  | 7,237  | 6,018  | 1,050                            | 771                                   | 681                             | 3,055                                   | 461       | 1,219                                     | 1,182  | 37   | .6   | .6                               | .8                                    | .6                              | 1.0                                     | .7    | .3  | .5   | .3    |
| Maryland.....   | 18,745   | 14,897                                       | 1,989                            | 2,442                                 | 2,248                           | 6,110                                   | 2,108     | 3,848                                     | 3,827  | 21   | 1.5  | 1.6                              | 1.5                                   | 1.9                             | 3.3                                     | 1.4   | 1.3                                       | 1.1  | 1.1   |
| Massachusetts.....                                    | 51,401   | 30,724                                       | 7,032                            | 2,828                                 | 3,406                           | 17,022                                  | 9,436     | 11,677                                    | 11,581                                       | 96   | 4.0  | 4.3                              | 5.1                                   | 2.2                             | 5.0                                     | 3.9   | 6.0                                       | 3.3  | 3.4   |
| Michigan.....   | 69,782   | 28,606                                       | 5,800                            | 3,842                                 | 1,567                           | 12,657                                  | 5,240     | 41,176                                    | 40,952                                       | 224  | 5.5  | 3.1                              | 4.2                                   | 2.6                             | 2.3                                     | 2.9   | 3.3                                       | 11.8   | 11.9  |
| Minnesota.....  | 26,918   | 20,709                                       | 2,228                            | 3,727                                 | 1,294                           | 10,475                                  | 2,985     | 6,209                                     | 5,616  | 593  | 2.1  | 2.2                              | 1.6                                   | 2.9                             | 1.9                                     | 2.4   | 1.9                                       | 1.8  | 1.6   |
| Mississippi.....                                      | 10,475   | 8,843  | 595                              | 900                                   | 341                             | 6,983                                   | 24        | 1,632                                     | 1,578  | 54   | .8   | 1.0                              | .4                                    | .7                              | .5                                      | 1.6   | (9)                                       | .5   | .9    |
| Missouri.....   | 33,218   | 24,727                                       | 3,257                            | 4,370                                 | 2,316                           | 13,967                                  | 817       | 8,491                                     | 8,130  | 361  | 2.6  | 2.7                              | 2.4                                   | 3.4                             | 3.4                                     | 3.2   | .5  | 2.4  | 2.5   |
| Montana.....  | 5,066  | 3,766  | 436                              | 771                                   | 136                             | 2,182                                   | 241       | 1,300                                     | 1,224  | 76   | .4   | .4                               | .3                                    | .6                              | .2                                      | .5    | .2  | .4   | 1.8   |
| Nebraska.....   | 8,996  | 6,967  | 670                              | 1,542                                 | 613                             | 3,492                                   | 650       | 1,127                                     | 969  | 158  | .6   | .8                               | .5                                    | 1.2                             | .9                                      | .8    | .4  | .3   | 2.5   |
| Nevada.....   | 9,996  | 7,909  | 96                               | 128                                   | 0                               | 437                                     | 48        | 287                                       | 273  | 14   | .1   | .1                               | .1                                    | .1                              | .1                                      | (9)   | .2  | .1   | .2    |
| New Hampshire.....                                    | 4,538  | 3,736  | 753                              | 643                                   | 545                             | 1,746                                   | 49        | 892                                       | 794  | 8  | .4   | .4                               | .6                                    | .5                              | .4                                      | (9)   | .2  | .2   | .1    |
| New Jersey.....                                       | 51,783   | 33,861                                       | 6,670                            | 4,755                                 | 1,907                           | 10,475                                  | 10,054    | 17,922                                    | 17,812                                       | 110  | 4.1  | 3.7                              | 4.9                                   | 3.7                             | 2.8                                     | 2.4   | 6.4                                       | 5.1  | 5.2   |
| New Mexico.....                                       | 3,503  | 2,975  | 197                              | 385                                   | 136                             | 2,182                                   | 75        | 528                                       | 501  | 27   | .3   | .3                               | .1                                    | .3                              | .2                                      | .5    | (9)                                       | .2   | .4    |
| New York.....   | 192,910  | 126,728                                      | 19,804                           | 10,153                                | 7,356                           | 33,171                                  | 56,244    | 66,182                                    | 65,574                                       | 608  | 15.1   | 13.7                             | 14.5                                  | 7.9                             | 10.8                                    | 7.6   | 35.9                                      | 18.9   | 19.1  |
| North Carolina.....                                   | 14,354   | 11,319                                       | 1,906                            | 1,157                                 | 749                             | 7,420                                   | 87        | 3,083                                     | 2,981  | 54   | 1.1  | 1.2                              | 1.4                                   | .9                              | 1.1                                     | 1.7   | .1  | .9   | .9    |
| North Dakota.....                                     | 2,592  | 2,074  | 164                              | 885                                   | 136                             | 1,309                                   | 80        | 518                                       | 366  | 152  | .2   | .2                               | .1                                    | .3                              | .2                                      | .3    | .1  | .1   | 2.4   |
| Ohio.....   | 69,605   | 54,951                                       | 9,205                            | 8,997                                 | 3,065                           | 24,442                                  | 9,242     | 14,654                                    | 14,387                                       | 267  | 5.4  | 5.9                              | 6.7                                   | 7.0                             | 4.5                                     | 5.6   | 5.9                                       | 4.2  | 4.2   |
| Oklahoma.....   | 12,933   | 10,079                                       | 1,042                            | 900                                   | 477                             | 7,420                                   | 240       | 2,854                                     | 2,786  | 68   | 1.0  | 1.1                              | .8                                    | .7                              | .7                                      | 1.7   | .2  | .8   | 1.1   |
| Oregon.....   | 10,846   | 9,052  | 1,156                            | 1,157                                 | 545                             | 5,674                                   | 520       | 1,794                                     | 1,769  | 25   | .8   | 1.0                              | .9                                    | .9                              | .8                                      | 1.3   | .3  | .5   | .4    |
| Pennsylvania.....                                     | 91,823   | 76,638                                       | 14,669                           | 18,636                                | 4,632                           | 27,497                                  | 11,204    | 15,185                                    | 14,963                                       | 222  | 7.2  | 8.3                              | 10.7                                  | 14.5                            | 6.8                                     | 6.3   | 7.1                                       | 4.3  | 4.3   |
| Rhode Island.....                                     | 10,018   | 5,309  | 1,190                            | 257                                   | 477                             | 2,182                                   | 1,203     | 4,709                                     | 4,704  | 5  | .8   | .6                               | .9                                    | .2                              | .7                                      | .5    | .8  | 1.3  | 1.4   |
| South Carolina.....                                   | 8,814  | 6,963  | 972                              | 643                                   | 409                             | 4,801                                   | 138       | 1,851                                     | 1,822  | 29   | .7   | .7                               | .7                                    | .5                              | .6                                      | 1.1   | .1  | .5   | .5    |
| South Dakota.....                                     | 2,873  | 2,579  | 230                              | 385                                   | 204                             | 1,746                                   | 14        | 294                                       | 219  | 75   | .2   | .3                               | .2                                    | .3                              | .3                                      | .4    | (9)                                       | .1   | 1.2   |
| Tennessee.....  | 22,098   | 16,400                                       | 1,647                            | 2,185                                 | 1,090                           | 10,039                                  | 1,439     | 5,698                                     | 5,594  | 104  | 1.7  | 1.8                              | 1.2                                   | 1.7                             | 1.6                                     | 2.3   | .9  | 1.6  | 1.6   |
| Texas.....  | 31,219   | 26,930                                       | 3,426                            | 3,727                                 | 1,499                           | 17,895                                  | 383       | 4,289                                     | 4,075  | 214  | 2.4  | 2.9                              | 2.5                                   | 2.9                             | 2.2                                     | 4.1   | .2  | 1.2  | 1.2   |
| Utah.....   | 3,723  | 2,684  | 463                              | 514                                   | 136                             | 1,309                                   | 262       | 1,039                                     | 992  | 47   | .3   | .3                               | .3                                    | .4                              | .2                                      | .3    | .2  | .3   | .3    |
| Vermont.....  | 2,807  | 2,476  | 433                              | 385                                   | 272                             | 1,309                                   | 77        | 331                                       | 316  | 15   | .2   | .3                               | .3                                    | .3                              | .4                                      | .3    | (9)                                       | .1   | .2    |
| Virginia.....   | 17,437   | 14,658                                       | 1,901                            | 2,828                                 | 2,354                           | 6,983                                   | 562       | 2,779                                     | 2,732  | 47   | 1.4  | 1.6                              | 1.4                                   | 2.2                             | 3.5                                     | 1.6   | .4  | .8   | .7    |
| Washington.....                                       | 17,986   | 15,375                                       | 2,207                            | 2,056                                 | 1,294                           | 7,856                                   | 1,962     | 2,611                                     | 2,549  | 62   | 1.4  | 1.7                              | 1.6                                   | 1.6                             | 1.9                                     | 1.8   | 1.2                                       | .7   | 1.0   |
| West Virginia.....                                    | 11,582   | 9,236  | 2,113                            | 1,928                                 | 341                             | 4,365                                   | 489       | 2,346                                     | 2,303  | 43   | .9   | 1.0                              | 1.5                                   | 1.5                             | .5                                      | 1.0   | .3  | .7   | .7    |
| Wisconsin.....  | 24,095   | 19,683                                       | 3,168                            | 2,956                                 | 1,226                           | 9,166                                   | 3,167     | 4,412                                     | 4,119  | 293  | 1.9  | 2.1                              | 2.3                                   | 2.3                             | 1.8                                     | 2.1   | 2.0                                       | 1.3  | 1.2   |
| Wyoming.....  | 1,781  | 1,369  | 160                              | 257                                   | 68                              | 873                                     | 11        | 412                                       | 353  | 59   | .1   | .1                               | .1                                    | .2                              | .1                                      | .2    | (9)                                       | .1   | .9    |
| Outside continental United States <sup>10</sup> ..... | 12,293   | 11,967                                       | 440                              | 643                                   | 409                             | 10,475                                  | .....     | 326                                       | 305  | 21   | 1.0  | 1.3                              | .3                                    | .5                              | .6                                      | 2.4   | .1  | .1   | .3    |

<sup>1</sup> Excludes Veterans Administration lump-sum payments and lump-sum payments under 3 retirement acts administered by Civil Service Commission, and monthly payments under Canal Zone and Alaska Railroad Retirement Acts, which are included in table 12. Includes \$75,000 certified in lump-sum payments under 1935 Social Security Act, not distributed by State.

<sup>2</sup> Includes \$75,000 certified in lump-sum payments under 1935 act, not distributed by State.

<sup>3</sup> Estimated; total payments for year distributed by State on basis of percentage distribution of annuities and pensions in force June 30, 1942. Includes lump-sum payments.

<sup>4</sup> Estimated; total payments for year distributed by State on basis of percentage distribution of annuities in force May 1, 1939, by mailing address. Excludes under 3 retirement acts administered by Civil Service Commission lump-sum payments amounting to \$6,108,000, refunds amounting to \$6,357,000, and monthly payments under Canal Zone and Alaska Railroad Retirement Acts.

<sup>5</sup> Estimated; total payments for year distributed by State on basis of payments in June 1942. Excludes \$4,110,000 of lump-sum payments.

<sup>6</sup> Estimates prepared jointly by Social Security Board, Bureau of Research and Statistics, Division of Coordination Studies, and Bureau of the Census, Division of State and Local Government, on basis of data collected by Bureau of the Census. A majority of reports received related to fiscal year ended June 1941. Following types of programs are excluded: Retirement systems set up after end of fiscal year 1941; systems which make payments only for service-connected disability (analogous to workmen's compensation); private endowment plans such as that of Carnegie Foundation; and systems which provide for purchase of annuities through private insurance companies.

<sup>7</sup> State by which payment was made. Figures adjusted for voided benefit checks.

<sup>8</sup> Estimates furnished by Railroad Retirement Board; figures adjusted for underpayments and recoveries of overpayments.

<sup>9</sup> Less than 0.05 percent.

<sup>10</sup> Represents U. S. Territories and island possessions, and foreign countries.

unemployment benefits, 46 percent of payments under old-age and survivors insurance, 42 percent of benefits under the Railroad Retirement Act, 35 percent of civil-service retirement payments, 34 percent of payments to veterans and their survivors, and 29 percent of railroad unemployment benefits.

The concentration of old-age and survivors insurance payments reflects in the main the pattern of covered employment. The 10 States<sup>3</sup> with 65 percent of the benefits in 1942 had 61 percent of the workers covered under old-age and survivors insurance in March 1940 and 61 percent of the workers receiving taxable wages during 1941.

The State distribution of unemployment benefits is also determined primarily by the coverage pattern. Differences in State legislation, however, and in the volume of unemployment in 1942 introduced additional factors of variation. Conversion unemployment and liberalized benefit provisions lifted Michigan's unemployment compensation payments to the highest in the country after New York, although Michigan ranked only eighth in volume of old-age and survivors insurance benefits. Pennsylvania, by contrast, ranked second in old-age and survivors insurance payments but sixth in unemployment benefits.

Railroad unemployment payments were greatest in States with the largest railroad mileage and hence did not follow the distribution of State unemployment benefits. New York ranked first in both programs, but Minnesota, eleventh in State benefits, was second in railroad benefits. Other States with a relatively high ratio of railroad to State benefits were Missouri, Wisconsin, and Iowa. The distribution of railroad annuities by State, however, is more like that of old-age and survivors insurance than it is like that of railroad unemployment benefits.

The District of Columbia accounted for 10.9 percent of all civil-service annuities, reflecting the concentration of Federal employees in the Washington metropolitan area. The District ranked thirty-seventh in value of old-age and survivors insurance payments but first in value of civil-service annuities; Maryland was eighteenth in old-age and survivors insurance and tenth in civil-service; Virginia was twenty-first in old-age and

**Table 15.—Social insurance and related programs: Payments in five States as percent of total payments, 1942**

| Type of payment                           | Total | Total, 5 States | New York | California | Illinois | Pennsylvania | Ohio |
|---|-------|-----------------|----------|------------|----------|--------------|------|
| Total.....                                | 100.0 | 44.0            | 15.1     | 8.6        | 7.7      | 7.2          | 5.4  |
| Retirement, disability, and survivor..... | 100.0 | 42.1            | 13.7     | 7.8        | 6.4      | 8.3          | 5.9  |
| Old-age and survivors insurance.....      | 100.0 | 45.6            | 14.5     | 6.3        | 7.4      | 10.7         | 6.7  |
| Railroad retirement.....                  | 100.0 | 42.2            | 7.9      | 5.4        | 7.4      | 14.5         | 7.0  |
| Civil-service retirement.....             | 100.0 | 34.5            | 10.8     | 6.7        | 5.7      | 6.8          | 4.5  |
| Veterans' pensions.....                   | 100.0 | 33.7            | 7.6      | 9.5        | 4.7      | 6.3          | 5.6  |
| State and local government.....           | 100.0 | 65.9            | 35.9     | 6.9        | 10.1     | 7.1          | 5.9  |
| Unemployment insurance.....               | 100.0 | 49.0            | 18.9     | 10.6       | 11.0     | 4.3          | 4.2  |
| State unemployment insurance.....         | 100.0 | 49.5            | 19.1     | 10.8       | 11.1     | 4.3          | 4.2  |
| Railroad unemployment insurance.....      | 100.0 | 29.0            | 9.7      | 2.1        | 9.4      | 3.5          | 4.3  |

survivors insurance and eighth in civil-service payments. With these exceptions, the distribution of civil-service annuities is not unlike that of old-age and survivors insurance.

The volume of public employment, the extent of coverage, and the maturity of the system are the important factors influencing the distribution of benefits under State and local retirement systems. New York accounted for 36 percent of all payments and Illinois for 10 percent. Seven States<sup>4</sup> accounted for 78 percent of all payments. These seven were also the first seven in value of old-age and survivors insurance benefits, reflecting the heavy concentration and greater maturity of State and local government retirement systems in the larger industrialized States.

The distribution of payments to veterans and their survivors is not affected by industrial patterns and follows more closely the population distribution. Nine of the ten States ranking first in amount of old-age and survivors insurance benefits received by residents are also among the first ten in value of payments made by the Veterans Administration, but this association reflects only the concentration of population in these States. The southern States, which rank low in coverage under old-age and survivors insurance, generally ranked higher in veterans' payments than in payments under any other system.

Few changes took place between 1941 and 1942 in the State distribution of benefit payments. Probably the most significant shifts occurred in unemployment compensation. Conversion unemployment in the first half of 1942 affected some

<sup>3</sup> Massachusetts, New Jersey, Michigan, Texas, Indiana, in addition to the 5 States shown in table 15.

<sup>4</sup> New York, Illinois, Pennsylvania, California, New Jersey, Massachusetts, Ohio.

States more than others. Michigan, for instance, went from sixth place to second in the value of unemployment benefits, Indiana from eleventh to ninth, and Missouri from fifteenth to tenth. More favorable employment conditions, on the other hand, sent California from second to fourth place, Pennsylvania from fourth to sixth, and Massachusetts from fifth to eighth place.

### Comparative Levels of Benefits for Various Risks

Social insurance benefits paid for wage losses sustained as a result of unemployment, death, or retirement for age or disability have in common their character as protection from risks so extensive and so serious that public policy requires that the costs be socially shared. The programs now in effect, however, differ widely in coverage, in character of the risk compensated, and in benefit formula. These variations are reflected in the level of payments to beneficiaries of the different programs. A thorough analysis of the benefits available under any program would necessitate an examination of minimum and maximum benefit amounts and the distribution of payments to individuals and to family groups meeting various qualifications. Some details with respect to the benefits paid during 1942 under specific programs are discussed subsequently. For the purposes of interprogram comparison, a single generalized measure of the benefit level—the average payment—is useful; the average benefit in December 1942 is assumed to be typical for the year for old-age retirement, disability, and survivor benefits.

In 1942, payments to workers retired for age averaged \$81, \$77, \$66, \$57, and \$23 a month, respectively, under the civil-service, State and local government, railroad retirement, veterans', and old-age and survivors insurance systems (table 16). The average benefit for a man and wife under the latter program was \$35. Disability payments averaged \$68, \$67, \$59, and \$42 a month, respectively, under the railroad, civil-service, and State and local government retirement systems, and the veterans' program. Unemployment benefits, paid on a weekly and biweekly basis, had an average monthly value during the year of \$55 for a full month of unemployment after the waiting period under the State unemployment compensation laws and \$53 for a full month of unemployment after the initial

Table 16.—Selected social insurance and related programs: Average monthly benefits, December 1942

| Type of benefit        | Covered industrial and commercial workers | Railroad workers  | Covered government employees |                              |                   |
|------------------------|---|-------------------|------------------------------|------------------------------|-------------------|
|                        |   |                   | Federal civilian             | State and local <sup>1</sup> | Veterans          |
| Primary benefit:       |   |                   |                              |                              |                   |
| Age.....               | <sup>2</sup> \$23                         | <sup>3</sup> \$66 | <sup>4</sup> \$81            | <sup>5</sup> \$77            | <sup>6</sup> \$57 |
| Disability.....        |   | <sup>7</sup> 68   | 67                           | <sup>8</sup> 59              | <sup>9</sup> 42   |
| Unemployment.....      | <sup>10</sup> 55                          | <sup>11</sup> 53  |                              |                              |                   |
| Survivor benefit:      |   |                   |                              |                              |                   |
| Widow.....             | <sup>12</sup> 20                          | <sup>13</sup> 32  | <sup>14</sup> 30             | ( <sup>15</sup> )            | <sup>16</sup> 45  |
| Widow and 1 child..... | <sup>17</sup> 32                          |                   |                              | ( <sup>18</sup> )            | <sup>19</sup> 53  |

<sup>1</sup> Average benefit in last month of fiscal year 1942, usually June. Estimated by Social Security Board, Bureau of Research and Statistics, Division of Coordination Studies, from data of Bureau of the Census.

<sup>2</sup> Old-age and survivors insurance primary benefit in current-payment status. Average benefit including entitled wife aged 65 or over is \$35. Supplementary benefits may be awarded also to dependent children under age 18 of primary beneficiary.

<sup>3</sup> Average employee annuity.

<sup>4</sup> Based on employees retired after reaching statutory retirement age.

<sup>5</sup> Average monthly monetary benefits exclusive of insurance and adjusted compensation. Excludes emergency, provisional, probationary, and temporary officers of World War I and retired reserve officers of the Regular Establishment.

<sup>6</sup> Represents total and partial disabilities.

<sup>7</sup> Average monthly monetary benefits exclusive of insurance and adjusted compensation. Represents total and partial disabilities. Average payment for service-connected total disability was \$99.

<sup>8</sup> Average 1942 benefit under State unemployment compensation laws for month of total unemployment after waiting period.

<sup>9</sup> Average 1942 benefit for month of total unemployment after first registration period. Computed by Railroad Retirement Board.

<sup>10</sup> Old-age and survivors insurance widow's benefits in current-payment status.

<sup>11</sup> Average survivor annuity in force.

<sup>12</sup> Based on 56 annuities, 50 of which were awarded to widows.

<sup>13</sup> Not available. Average payment to surviving family was \$54.

<sup>14</sup> Represents specified payment under Veterans Administration of \$45 to widow aged 50 or over for service-connected death of veteran of Spanish-American War, World War I, or World War II. Widow under 50 receives \$38.

<sup>15</sup> Old-age and survivors insurance widow's current benefits plus average child's benefit in current-payment status.

<sup>16</sup> Represents specified payment under Veterans Administration of \$38 and \$15, respectively, to widow under 50 and child aged 10 or over for service-connected death of veteran of Spanish-American War, World War I, or World War II. First child under 10 receives \$10; widow aged 50 or over receives \$45.

registration period under the railroad unemployment insurance program.

### Retirement for Age

Persons retired because of age received an average of \$23 a month under the old-age and survivors insurance program, \$66 under the railroad retirement program, \$81 under civil service, and \$77 under the State and local government retirement systems. Payments to veterans on the basis of age alone were made almost entirely to persons who served in the Spanish-American War; the average for the group was \$57.

Several factors explain the rather low payment of \$23 under the old-age insurance provisions of the Social Security Act. In the first place, a supplementary payment of half the primary benefit is made to the wife if she has reached age 65 and is not herself entitled to a primary benefit equal to or exceeding the supplementary benefit. Likewise, a payment of half the primary benefit is

made for a dependent child under age 18. These benefits, which may increase the amount paid on the basis of the retired worker's wages to twice the amount of the primary benefit, were taken into consideration in devising the benefit formula. In the second place, the employment opportunities for aged workers in the years in which benefits have been payable (1940 on) have kept many workers with higher average wages from retiring. In 1940, primary benefits awarded to retired workers averaged \$23, but primary benefits computed for deceased workers aged 65 and over averaged \$26. In the third place, length of service, which is one of the factors in the benefit formula, was necessarily limited in 1942 because of the brief time the program had been in operation.

According to the formula, the primary benefit equals (a) 40 percent of the first \$50 of average monthly wages plus 10 percent of average monthly wages in excess of \$50 but not over \$250, plus (b) 1 percent of (a) for each year in which taxable wages of \$200 were credited. Inasmuch as wages have been taxable only since 1936, not more than 6 percent could be added for a benefit awarded in 1942. Under the social security program, furthermore, total wages are divided not by the number of quarters in which those wages were earned but by the number of quarters elapsed since the worker could first have earned taxable wages or since he became 22 years of age. Inclusion of the quarters in which no wages were earned reduces the amount of the average wage and, in turn, the amount of the primary benefit.

The employee annuity under the railroad retirement program is computed as follows: The number of years of service in the railroad industry, up to 30, both before and after the passage of the Railroad Retirement Act, is multiplied by the sum of 2 percent of the first \$50 of average monthly compensation, 1½ percent of the next \$100, and 1 percent of the next \$150. The average monthly compensation is obtained by dividing total compensation by the number of months in which such compensation was earned. Not only are years of service given greater weight in the benefit formula than under old-age and survivors insurance but years of service prior to the passage of the act are taken into account; consequently, the increase in the benefit for years of service is in most cases much greater than is possible under the old-age and survivors insurance program.

Annuities under the Civil Service Retirement Act, which averaged \$81 a month in 1942, are computed on the basis of a number of factors. While the chief emphasis is on years of service and amount of salary, sex and age of the annuitant also affect the amount of the payment. The annuity is increased slightly if the employee elects a forfeiture basis, whereby any balance to his credit at the time of his death is forfeited to the fund; it is reduced if he chooses a joint and survivorship annuity under which a designated beneficiary receives (after the employee's death and for the remainder of his own life) an annuity equal to, or 50 percent of, the reduced annuity of the employee. Voluntary deposits may be made by the employee to increase the amount of his annuity. Average salary is based on the best 5 consecutive years. The civil-service retirement system is more liberal in this respect than either the railroad or old-age and survivors insurance program. Years of service are generally longer than is possible under old-age and survivors insurance, because the system is older, because government employment is generally regular, and because service prior to its establishment can be included. Annuitants on the roll June 30, 1942, had had an average of 28 years of service before retirement.

The average of \$77 per month under the retirement systems of the State and local governments also ranks high among average retirement payments. Benefits of some 1,700 systems are included in this average, and there is considerable variety in their provisions. Long years of service and regularity of employment are probably the principal factors in the size of the average. There is evidence, furthermore, that protection under these systems is concentrated among the higher-paid public employees—teachers, police, and firemen—and that many retirement systems exclude part-time and temporary workers.

### **Survivors**

Survivor benefits are usually related to the deceased worker's primary benefit, which is based on the wages he received prior to death or retirement. Under the old-age and survivors insurance program, the widow's benefit is three-fourths of the primary benefit of the deceased wage earner, and the benefit for a surviving child is 50 percent of the primary benefit. Since the maximum amount payable on the basis of a single wage

record is twice the primary benefit (or 80 percent of the average monthly wage or \$85, whichever is less), in no family, irrespective of its numbers, can a larger total amount of benefits be paid than that payable to a widow and three children or four children alone (in the former case, the maximum causes some reduction in the computed amount). As indicated in more detail below, monthly survivor benefits are paid under the civil-service and railroad retirement programs only to a survivor (under the railroad retirement program, only to a spouse) of an annuitant who elected a reduced annuity during his own lifetime. The survivor annuity most frequently elected is 50 percent of the worker's annuity.

For a surviving widow, the average benefit in 1942 was \$20 under the old-age and survivors insurance program, \$32 under the railroad retirement system, and \$30 under the civil-service system. The amounts paid to veterans' survivors differ according to whether the cause of death was service or non-service-connected, and also according to the age of the widow or child, as well as the number of children in the family. Payments in service-connected cases are ordinarily higher and are paid irrespective of other income. The benefit payable to a widow of a veteran of the Spanish-American War, World War I, or World War II whose death was service-connected, is \$38 if the widow is under 50 and \$45 if she is 50 years of age or over; the first child receives \$10 a month if under 10 years of age and \$15 if 10 years or over. Each other child receives \$8 a month if under 10 years of age, otherwise \$13 a month. (These provisions were in effect in 1942; Public Law No. 144, approved July 13, 1943, increases amounts payable to survivors.)

### **Disability**

No provision is made in the Social Security Act for payments for wage loss because of disability. Under the railroad retirement program such payments averaged \$68 a month, and under the civil-service retirement system, \$67 (table 16). Payments under both programs are made only for total disability. In the railroad system, total and permanent disability either at age 60 or after 30 years of service is a condition of eligibility; for civil-service employees, proof is required of total disability for useful and efficient service in the grade or class of position occupied, and the indi-

vidual must have had at least 5 years of Government service.

Among the 1,700 retirement systems of State and local governments, there is considerable diversity in the disability requirements; however, both partial and total disability are compensated under some of these programs; in the last month of the 1942 fiscal year, such payments averaged \$59. While the average payment to veterans for all types of partial and total disability was only \$42, average amounts for total disability, whether service-connected or not, were \$100 for veterans of the Civil War, \$65 for veterans of the Spanish-American War, and \$55 for those of World War I. The average payment was higher in the latter two groups for service-connected disability.

### **Unemployment**

Unemployment payments for a full month of unemployment averaged \$53 a month under railroad unemployment insurance and \$55 under the State unemployment compensation program. In both the State and the railroad unemployment insurance programs, benefits are based on previous wages. The wage level of the railroad industry is higher than that of many industries covered by the State programs. The formulas relating benefits to wages differ, however, between the railroad and State systems, as well as among the States themselves.

To be eligible for railroad unemployment insurance benefits, an unemployed worker must have earned at least \$150 in covered employment in the base year. He receives benefits for not more than 7 of the 14 days in his first registration period and for not more than 10 of the 14 days in subsequent registration periods, with the daily benefit amount, ranging from \$1.75 to \$4.00, related to his earnings in the base year.

Under the State unemployment compensation laws, eligibility requirements are more restrictive than those of the railroad unemployment insurance program in some States and less restrictive in others. There is a wide range also in the weekly benefit amount paid by different States to workers with the same amount of wages in their base periods.<sup>5</sup> Most of the States, however, relate the payment for total unemployment to a fraction

<sup>5</sup> Reticker, Ruth, "Variations in Benefit Rights Under State Unemployment Compensation Laws," *Social Security Bulletin*, Vol. 5, No. 6 (June 1942), pp. 4-11.

( $\frac{1}{20}$ – $\frac{1}{26}$ ) of the wages in the calendar quarter of the "base period" in which the worker's wages were highest—a formula which is usually more favorable to the worker than the annual-wage formula used by railroad unemployment insurance. On the other hand, the ratio of benefits to annual wages in the railroad formula is higher than those in most of the seven States using this type of formula.

### State Differences in Average Insurance Benefits

The average benefit varies not only among programs but also among States under the same program (table 17). Differences were least for the two Federal programs. For old-age and survivors insurance primary benefits, the average for the highest State was only 1.4 times that for the lowest State, and for railroad employee annuities, the ratio was 1.3. Among the State programs, variations in State laws introduced additional factors; for unemployment compensation and the State and local government retirement programs, averages for the highest States were, respectively, 2.4 and 3.6 times those of the lowest States. The extent of variation in State averages is influenced by the character of benefit formulas used, and by differences among States in average earnings.

Payments under each of the Federal systems—old-age and survivors insurance, railroad retirement, and railroad unemployment insurance—are computed on the basis of formulas which are national in scope. Moreover, particularly in the case of old-age and survivors insurance, the weighting of the benefit formula in favor of the low-paid worker decreases the effect of State differences in wage levels. Under unemployment compensation, on the other hand, no two State benefit formulas are exactly alike, and under State and local government retirement systems there is a benefit formula for each of the approximately 1,700 systems in operation.

In general, payments under old-age and survivors insurance and under State unemployment compensation laws tend to be high in the States with a high per capita income and low in the States with a low per capita income. The correlation, of course, reflects the linking of benefit to average wage. There is no pronounced relationship of this kind, however, in the railroad employee annuities or in the State and local gov-

ernment payments. Several factors, other than differences in wage levels, affect the State average railroad annuities. Annuitants with high payments may migrate to States they find especially desirable. Certain types of annuitants are concentrated in States where railroad systems have headquarters.

Table 17.—Selected social insurance and related programs: Average monthly benefits, by State, 1942<sup>1</sup>

| State                     | Old-age and survivors insurance |                             | State and local government <sup>2</sup> | Railroad employee annuities <sup>3</sup> | State unemployment insurance |
|---------------------------|---------------------------------|-----------------------------|---|--|------------------------------|
|                           | Primary benefit                 | Primary plus wife's benefit |   |  |                              |
| Total.....                | \$23                            | \$35                        | \$71                                    | \$66                                     | \$55                         |
| High.....                 | 25                              | 38                          | 93                                      | 75                                       | 71                           |
| Median.....               | 22                              | 34                          | 62                                      | 65                                       | 48                           |
| Low.....                  | 18                              | 27                          | 26                                      | 69                                       | 30                           |
| Alabama.....              | 20                              | 30                          | 63                                      | 60                                       | 04                           |
| Alaska.....               | 24                              | ( <sup>4</sup> )            |   |  | 61                           |
| Arizona.....              | 22                              | 35                          | 55                                      | 75                                       | 51                           |
| Arkansas.....             | 19                              | 29                          | 26                                      | 65                                       | 33                           |
| California.....           | 24                              | 36                          | 63                                      | 70                                       | 65                           |
| Colorado.....             | 23                              | 35                          | 57                                      | 69                                       | 46                           |
| Connecticut.....          | 24                              | 37                          | 71                                      | 67                                       | 65                           |
| Delaware.....             | 22                              | 34                          | 80                                      | 71                                       | 40                           |
| District of Columbia..... | 24                              | 36                          | * 91                                    | 71                                       | 56                           |
| Florida.....              | 23                              | 36                          | 54                                      | 73                                       | 46                           |
| Georgia.....              | 19                              | 29                          | 63                                      | 66                                       | 40                           |
| Hawaii.....               | 20                              | 31                          |   |  | 48                           |
| Idaho.....                | 21                              | 33                          |   | 68                                       | 63                           |
| Illinois.....             | 24                              | 37                          | 69                                      | 65                                       | 62                           |
| Indiana.....              | 23                              | 34                          | 49                                      | 65                                       | 56                           |
| Iowa.....                 | 21                              | 32                          | 50                                      | 64                                       | 45                           |
| Kansas.....               | 21                              | 32                          | 60                                      | 65                                       | 46                           |
| Kentucky.....             | 21                              | 32                          | 44                                      | 59                                       | 36                           |
| Louisiana.....            | 20                              | 30                          | 59                                      | 62                                       | 43                           |
| Maine.....                | 21                              | 33                          | 44                                      | 60                                       | 38                           |
| Maryland.....             | 22                              | 34                          | 64                                      | 67                                       | 66                           |
| Massachusetts.....        | 24                              | 36                          | 67                                      | 65                                       | 48                           |
| Michigan.....             | 23                              | 36                          | 68                                      | 66                                       | 71                           |
| Minnesota.....            | 24                              | 36                          | 50                                      | 63                                       | 54                           |
| Mississippi.....          | 18                              | 27                          | ( <sup>5</sup> )                        | 60                                       | 39                           |
| Missouri.....             | 22                              | 34                          | 80                                      | 65                                       | 54                           |
| Montana.....              | 23                              | 36                          | 41                                      | 63                                       | 49                           |
| Nebraska.....             | 21                              | 32                          | 81                                      | 67                                       | 46                           |
| Nevada.....               | 23                              | ( <sup>5</sup> )            | 62                                      | 68                                       | 58                           |
| New Hampshire.....        | 21                              | 32                          | 69                                      | 65                                       | 40                           |
| New Jersey.....           | 25                              | 38                          | 93                                      | 69                                       | 59                           |
| New Mexico.....           | 20                              | 32                          | 59                                      | 63                                       | 41                           |
| New York.....             | 24                              | 36                          | 91                                      | 67                                       | 56                           |
| North Carolina.....       | 19                              | 29                          | 64                                      | 65                                       | 30                           |
| North Dakota.....         | 22                              | 33                          | 40                                      | 59                                       | 46                           |
| Ohio.....                 | 24                              | 36                          | 54                                      | 67                                       | 54                           |
| Oklahoma.....             | 22                              | 33                          | 64                                      | 65                                       | 62                           |
| Oregon.....               | 22                              | 34                          | 64                                      | 68                                       | 59                           |
| Pennsylvania.....         | 23                              | 36                          | 71                                      | 69                                       | 51                           |
| Rhode Island.....         | 19                              | 35                          | 59                                      | 63                                       | 54                           |
| South Carolina.....       | 19                              | 29                          | 65                                      | 62                                       | 36                           |
| South Dakota.....         | 22                              | 34                          | ( <sup>5</sup> )                        | 60                                       | 39                           |
| Tennessee.....            | 19                              | 30                          | 68                                      | 62                                       | 41                           |
| Texas.....                | 20                              | 31                          | 70                                      | 68                                       | 38                           |
| Utah.....                 | 23                              | 35                          | 63                                      | 69                                       | 62                           |
| Vermont.....              | 22                              | 34                          | 42                                      | 66                                       | 44                           |
| Virginia.....             | 20                              | 32                          | 62                                      | 63                                       | 41                           |
| Washington.....           | 23                              | 35                          | 53                                      | 65                                       | 56                           |
| West Virginia.....        | 22                              | 34                          | 41                                      | 62                                       | 46                           |
| Wisconsin.....            | 23                              | 36                          | 53                                      | 62                                       | 54                           |
| Wyoming.....              | 22                              | 34                          | ( <sup>5</sup> )                        | 71                                       | 61                           |

<sup>1</sup> See table 16 for source and description of data.

<sup>2</sup> Average for age, disability, and survivor payments.

<sup>3</sup> Average for age and disability payments.

<sup>4</sup> Not computed; number of wife's benefits less than 50.

<sup>5</sup> Includes only school, police, and fire employees; other types of local government employees are covered by Federal civil-service retirement system.

\* Not computed; number of beneficiaries less than 50.



The benefit formula is the chief factor in variation in average payments under State and local government retirement systems, but high payments in some States with low per capita incomes may result from the limitation of coverage to the higher-paid workers.

### Retirement Insurance

Social insurance benefits to persons retired for age were paid in 1942 under the old-age and survivors insurance system (covering the majority of workers in private industry), the Railroad Retirement Act, various contributory and noncontributory retirement plans of Federal, State, and local governments, and under the veterans' program. These programs vary in the size of the groups covered, in age at retirement, in service requirements for benefit eligibility, and in the level of benefits paid. Reference is made elsewhere<sup>6</sup> to coverage under each of the major programs.

The minimum retirement age is set at 65 for old-age and survivors insurance; 65 for railroad retirement (optional at age 60 with 30 years' service); 70 for Federal employees under the systems administered by the Civil Service Commission (optional at age 60 with 30 years' service, or between ages 62 and 70 with 15 years' service); and is variable under the different State and local government retirement systems, depending upon occupation, years of service, and other factors which are not uniform among systems. Payments are made to Spanish-American War veterans upon attainment of age 62.

Service requirements for benefit eligibility differ widely. Under the old-age and survivors insurance program, earnings of \$50 or more in covered employment in half the quarters elapsing since 1936 or age 21 and before age 65, with a minimum of 6 quarters of such coverage, or a total of 40 quarters altogether, qualify a claimant for benefit at age 65. Service in covered employment of any length, no matter how brief, establishes eligibility for railroad retirement benefits; the small annuity payable for brief periods of service may be converted into a lump-sum benefit. A minimum of 5 years of service is required to qualify an applicant for a Federal civil-service annuity. For those leaving the service before retirement age, contributions of 5 years or more purchase a deferred

annuity at age 62; persons involuntarily separated not for cause may, however, choose a reduced annuity beginning at age 55. The corresponding factors governing eligibility for retirement under State and local government plans differ among systems. Pensions to nondisabled Spanish-American War veterans based on age are generally payable to all honorably discharged veterans with a minimum service of 90 days.

Benefits under these retirement plans are, with the exception of veterans' pensions, related to wages earned in covered employment. The level of benefits also reflects, in general, the level of contributions under the system. The formulas are weighted, as a rule, in favor of the lower-paid employee. The old-age and survivors insurance program differs from the others in providing supplementary benefits to wives 65 and over and to dependent children under 18 of primary beneficiaries.

In December 1942, approximately 694,000 persons<sup>7</sup> were receiving monthly age retirement

<sup>7</sup> Including entitled wives and children of primary beneficiaries under old-age and survivors insurance.

**Table 18.—Social insurance and related programs: Retirement beneficiaries, payments, and average monthly benefits, 1941 and 1942<sup>1</sup>**

| Program                                       | Beneficiaries         |               |                             | Annual payments       |           |                             | Average monthly benefit, December 1942 |
|---|-----------------------|---------------|-----------------------------|-----------------------|-----------|-----------------------------|--|
|   | Number (in thousands) |               | Percentage change from 1941 | Amount (in thousands) |           | Percentage change from 1941 |  |
|   | December 1942         | December 1941 |                             | 1942                  | 1941      |                             |  |
| Total.....                                    | 2 694.0               | 2 593.0       | +17.0                       | \$375,757             | \$328,456 | +14.4                       | -----                                  |
| Old-age and survivors insurance.....          | 2 351.8               | 2 271.5       | +29.6                       | 80,304                | 55,141    | +45.6                       | \$23.5                                 |
| Railroad retirement.....                      | 114.1                 | 111.8         | +2.1                        | 90,785                | 87,685    | +3.5                        | \$66                                   |
| Civil-service retirement <sup>6</sup> .....   | 53.4                  | 50.9          | +4.9                        | 53,266                | 51,167    | +4.1                        | \$1                                    |
| State and local government <sup>7</sup> ..... | 126.7                 | 117.2         | +8.1                        | 117,900               | 110,100   | +7.1                        | \$77                                   |
| Veterans' pensions.....                       | 48.0                  | 41.6          | +15.4                       | 33,502                | 24,363    | +37.5                       | \$57                                   |

<sup>1</sup> Data partly estimated. Excludes Federal noncontributory and contributory retirement payments other than those administered by Civil Service Commission; therefore annual payments differ from total retirement payments in table 11. Beneficiaries represent number of benefits in force at end of month.

<sup>2</sup> Includes a few individuals receiving benefits under more than 1 program.

<sup>3</sup> Includes 77,778 wives aged 65 and over, and 9,977 dependent minor children of living beneficiaries entitled to supplementary benefits.

<sup>4</sup> Primary benefit only; average benefit including entitled wife is \$35.

<sup>5</sup> Average employee annuity.

<sup>6</sup> Based on employees retired after reaching statutory retirement age. Number of beneficiaries and annual payments for all persons retired for causes other than disability; average monthly benefits based on employees retired after reaching statutory retirement age.

<sup>7</sup> Number of beneficiaries and average monthly benefit in last month of fiscal year, usually June; annual payments for corresponding fiscal year.

<sup>8</sup> Average monthly monetary benefits exclusive of insurance and adjusted compensation. Excludes emergency, provisional, probationary, and temporary officers of World War I and retired reserve officers of Regular Establishment.

<sup>6</sup> See page 26.



benefits under the five programs for which detailed data are available, an increase of 17 percent over December 1941 (table 18). Annual benefit payments under these programs to persons retired for age increased 14 percent from \$328 million in 1941 to \$376 million in 1942. If payments under the smaller contributory retirement systems for Federal employees and the noncontributory systems for Federal judges and military personnel are included, total retirement payments in 1942 amounted to \$445 million, an increase of 13 percent over 1941 (table 11).

As in 1941, the principal factor in the growth of the programs was the continued expansion of the old-age retirement system under the Social Security Act. The number of persons receiving retirement benefits under this system increased 30 percent from December 1941 to December 1942 as compared with a rise of 15 percent in the number of persons receiving veterans' old-age pensions, 8 percent in the number of beneficiaries under State and local retirement systems, 5 percent under the civil-service retirement system, and 2 percent under the railroad retirement program. These differences are due largely to contrasts in the relative maturity of the programs. Retirement systems usually experience their most rapid growth in their early years and tend to show smaller year-to-year fluctuations as terminations by death become more nearly equal to additions to the rolls.

The net result of the disparities in the rate of growth of the several systems was an increase from 46 percent in 1941 to 51 percent in 1942 in the proportion of old-age beneficiaries under the Social Security Act to all old-age beneficiaries under these programs, and a decrease from 19 to 16 percent in the proportion of railroad retirement beneficiaries and from 20 to 18 percent in the proportion of State and local retirement beneficiaries and from 9 to 8 percent in the proportion of civil-service beneficiaries. In both December 1941 and December 1942, persons receiving old-age pensions under veterans' programs represented 7 percent of all beneficiaries.

Because the volume of annual payments reflects in part the number of months during which persons on the rolls at the end of the year have received benefits, the two programs which experienced a marked rise in number of beneficiaries during 1942 showed an even greater increase in payments as

compared with 1941. The largest increment in payments, 46 percent—as in number of beneficiaries—occurred under the old-age and survivors insurance program. The increase of 38 percent in payments under the veterans' program, accompanying the increase of 15 percent in the number of veterans receiving old-age pensions, represented in large measure the accession to the rolls of additional veterans of the Spanish-American War. Each of the other programs showed increases in annual payments much smaller and of more nearly the same magnitude as the increase in number of beneficiaries.

During 1942, retirement benefits paid by State and local government systems accounted for the largest proportion of the total—31 percent, a somewhat smaller ratio than in 1941. Railroad retirement benefits constituted 27 percent of the total in 1941 and 24 percent in 1942. The proportion of benefit payments accounted for by the Social Security Act went up from 17 to 21 percent, and by veterans' programs from 7 to 9 percent. The civil-service programs accounted for 16 percent in 1941 and 14 percent in 1942.

Average monthly payments under these programs showed few changes in 1942. At the year end, the average benefit paid to persons retired for age under the civil-service system was \$81. State and local government, railroad, and veterans' systems paid benefits averaging \$77, \$66 (employee annuities), and \$57, respectively. The average benefit for primary beneficiaries in force under the old-age and survivors insurance program in December 1942 was \$23; combined benefits for a primary beneficiary and his eligible wife averaged \$35.

### *Old-Age and Survivors Insurance*

The year 1942 marked the third during which monthly benefits were payable under the old-age and survivors insurance program. The number of primary beneficiaries—313,500—and the number of wives of primary beneficiaries—88,800—on the rolls on December 31, 1942, was larger than at any time since the system had been in operation. The greater percentage increase during the year in wife's than in primary benefits in force—39 as compared with 36-percent increase from December 1941 to December 1942—is due to the fact that a number of wives whose husbands had been awarded benefits in earlier years attained age

65 and became eligible for benefits in 1942. The effect of the war on employment opportunities for older persons was apparent both in the slowing down of the growth in the number of primary benefits in force and in the extent of the suspensions of previously awarded benefits because the beneficiary had earnings of \$15 or more a month in covered employment.

It is estimated that approximately 600,000 persons eligible for primary benefits in 1942 did not retire and claim benefits. A substantial proportion of these individuals had wives who would also have been entitled to benefits. It is estimated that among male workers attaining age 65 during a year with fully insured status at the end of the year, the proportion becoming entitled to primary benefits during the year of attainment decreased from about 25 percent in 1940 to about 22 percent in 1941 and 18 percent in 1942. While the number on the rolls has increased less rapidly than anticipated, many persons now aged 65 or over or nearing age 65 are building up benefit rights which will make it possible for them to retire at the end of the war. The effect of the widespread postponement of retirement by aged persons is apparent also in the continuing high median age of persons awarded benefits in 1942 and in the small size of average benefits.

*Awards.*—The total number of monthly benefits awarded under the old-age and survivors insurance program in 1942 was 258,100, a decrease of 4 percent as compared with awards made in 1941. Awards of survivor benefits, which are relatively little affected by labor-market conditions but are affected by growth of the insured population, increased 6 percent in 1942 as compared with 1941.<sup>8</sup> In contrast, the number of primary benefits awarded in 1942—99,600—was 13 percent less than in 1941 (table 19). Awards of wife's benefits declined only 8 percent, reflecting the effect of the backlog of potential claims for wife's benefits which results from requiring the same "retirement" age for both husband and wife. Since, on the average, the wife is about 5 years younger than her husband, the number to whom awards are made in any one year includes a varying proportion whose husbands became entitled in earlier years. Of the 33,250 persons awarded wife's benefits in 1942, 8,343, or about one-fourth,

**Table 19.—Old-age and survivors insurance: Number and percentage distribution of primary and wife's benefits awarded, 1940-42, and percentage change from preceding year, 1941-42, by race and sex**

| Type of benefit | Number  |         |        | Percentage change from— |              | Percentage distribution |       |       |
|-----------------|---------|---------|--------|-------------------------|--------------|-------------------------|-------|-------|
|                 | 1940    | 1941    | 1942   | 1940 to 1941            | 1941 to 1942 | 1940                    | 1941  | 1942  |
| Primary.....    | 132,335 | 114,660 | 99,622 | -13.4                   | -13.1        | 100.0                   | 100.0 | 100.0 |
| White.....      | 126,828 | 109,290 | 95,316 | -13.8                   | -12.8        | 95.8                    | 95.3  | 95.7  |
| Other.....      | 5,507   | 5,370   | 4,306  | -2.5                    | -19.8        | 4.2                     | 4.7   | 4.3   |
| Male.....       | 117,433 | 100,814 | 86,641 | -14.2                   | -14.1        | 88.7                    | 87.9  | 87.0  |
| Female.....     | 14,902  | 13,846  | 12,981 | -7.1                    | -6.2         | 11.3                    | 12.1  | 13.0  |
| Wife's.....     | 34,555  | 36,213  | 33,250 | +4.8                    | -8.2         | 100.0                   | 100.0 | 100.0 |
| White.....      | 33,811  | 35,279  | 32,542 | +4.3                    | -7.8         | 97.8                    | 97.4  | 97.9  |
| Other.....      | 744     | 934     | 708    | +25.5                   | -24.2        | 2.2                     | 2.6   | 2.1   |

were entitled subsequent to the husband's entitlement in 1940 or 1941.

The proportion of primary benefits awarded to women in 1942 was 13 percent as compared with 12 percent in the previous year, reflecting a somewhat more pronounced decline in the awards to men in 1942. It would appear that relatively fewer women than men reaching age 65 and having insured status were able or willing to continue at work. Awards of primary benefits declined 20 percent from 1941 for nonwhite workers, as compared with 13 percent for white workers. The number of awards to nonwhites was not sufficient, however, to alter significantly the general ratios of nonwhite to total awards. As in previous years, approximately 95 percent of primary benefits awarded to males and 98 percent of wife's benefits were awarded to white workers.

In 1942, as in 1941, the median age of both white and nonwhite males awarded primary benefits was 68. The median age of female primary beneficiaries awarded benefits in 1942 was 67, as in 1940 and 1941. Age at retirement is influenced by eligibility for benefit, health, and employment opportunities. Prior to the 1939 amendments to the Social Security Act, persons aged 65 or over were not able to accumulate wage credits; an increasing number of older persons, consequently, first attained insured status in 1941 and 1942. Moreover, in both 1941 and 1942 the continued employment of several hundred thousand otherwise eligible workers tended to reduce the number of awards made to persons aged 65 and therefore to increase the proportion of the relatively older group among new beneficiaries. This tendency

<sup>8</sup> See page 66.

appeared less marked among women workers.

Of the 86,641 men who received awards of primary benefits in 1942, 24,907, or 28.7 percent, also benefited by awards to their wives, and 3,375, or 3.9 percent, by awards to their children. In only a few cases did both a wife and child of the primary beneficiary receive benefits; in the remaining cases of awards to children of primary beneficiaries, either the wife was not entitled or there was no wife. Altogether, 28,262 retired male workers, or almost one-third of the total, were in family groups receiving both primary and supplementary benefits. These ratios remained unchanged between 1941 and 1942. Benefits were awarded in 1942 to 37,902 married male primary beneficiaries whose wives were not entitled to benefits because they had not reached age 65, and to 23,832 male primary beneficiaries who were single, widowed, divorced, or of unknown marital status.

Awards to retired women in 1942, by contrast, were almost entirely on a nonfamily basis. Of the 12,981 women to whom primary awards were made in 1942, only 10 benefited by the awarding of supplementary child's benefits. Under the act, the husband of a retired woman is not eligible for a supplementary benefit; dependent children under 18 are entitled only in the absence of the father. The relative infrequency of the latter condition and the infrequency of children under 18 among women aged 65 or over, account for the small number of supplementary benefits awarded the families of retired women.

*Terminations.*—Primary benefits terminated in 1942 numbered 17,457, an increase of 56 percent over 1941. Wife's benefits were terminated for 8,304 individuals, an increase of 58 percent. Since the death of the primary beneficiary—or for wife's benefit, of either the primary beneficiary or the wife—is the reason for termination in all but a negligible number of cases, the volume of separations from the retirement benefit roll may be expected to increase with the growth in the roll itself. For the same reason, the rate of increase should be largest in the early years of the system and should level off as the system matures. The number of primary benefits and of wife's benefits terminated in 1941 was 186 and 222 percent greater, respectively, than the number of terminations in 1940. A large proportion of the terminations of wife's benefits—the great majority of

those caused by the death of the husband—result in awards of widow's benefits and thus do not result in loss of protection for the woman.<sup>9</sup>

Absolute or relative changes in the volume of terminations do not reveal the relation of terminations to benefits in force. One measure of this relationship is the termination rate, which is derived by dividing the number of terminations during the year by the average of the number of benefits in force at the beginning and end of the year. This rate, for primary benefits, was 6.1 in 1940, 6.2 in 1941, and 6.4 in 1942. The corresponding rates for wife's benefit were 9.9, 10.8, and 10.9. The latter may be expected to be somewhat higher than the former because wife's benefits are terminated by the death of either the primary beneficiary or the wife. The increase in the two ratios from 1940 to 1942 is no doubt related to the slowing of the rise in the volume of new benefits over this period and to the larger proportion of older beneficiaries, who have a higher death rate than those close to age 65.

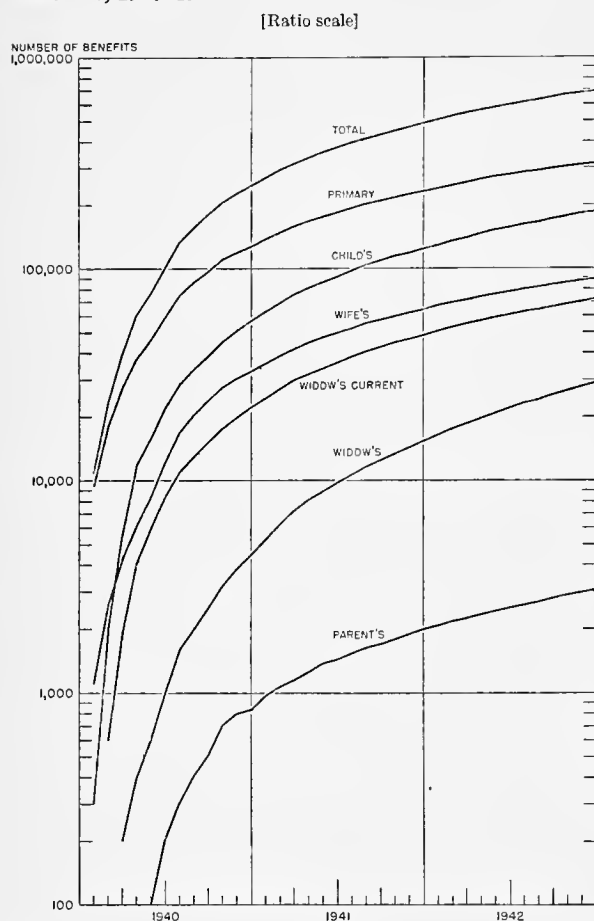
*Monthly benefits in force at end of year.*—The decline in awards and the increase in terminations resulted in a smaller net gain in the size of the benefit roll in 1942 as compared with 1941. Primary benefits in force December 31 increased from 231,310 in 1941 to 313,484 in 1942, a rise of 36 percent as compared with a gain of 81 percent in the previous year. Wife's benefits in force as of December 31, 1942, totaled 88,828, an increase of 39 percent as compared with 94 percent in 1941. Somewhat less marked reductions in the rate of increase occurred for other types of benefit.<sup>10</sup>

At any one time, a varying proportion of benefits are in deferred or conditional-payment status for failure to meet conditions specified in the act. When a benefit is in deferred-payment status, no payment is made for a definite period, usually because of employment which has terminated or pending full deduction for a lump-sum payment made under the 1935 act. A benefit in conditional-payment status differs from one in deferred-payment status by the indeterminate character of the period during which no payment is made. Such conditional-payment benefits are of two types: suspensions and frozen benefits. Frozen benefits are benefits that have never been paid; they represent the crystallizing of benefit rights by an

<sup>9</sup> See page 56.

<sup>10</sup> See pages 54-55.

**Chart 9.—Old-age and survivors insurance: Number of monthly benefits in force, by type of benefit and month, 1940–42**



eligible worker who wishes to continue in covered employment but who is earning less than his previous average monthly wage or who fears that his earnings will decline and therefore prefers to have his benefit calculated at the level represented by his earnings to date. Supplementary benefits are frozen with the primary benefit. Suspensions are generally benefits on which payments had once been made but were subsequently suspended for an indefinite period.

Of the three types, suspended benefits have bulked the largest. For primary beneficiaries, the number of suspended benefits increased from 20,238 at the end of 1941 to 42,734 at the end of 1942, a gain of 111 percent. Suspended wife's benefits rose 128 percent from 4,158 to 9,474. Suspended benefits accounted for 64.6 percent of all primary benefits not in current-payment status in December 1941 and 80.1 percent in December

1942. Benefits in suspension represented a similarly high proportion of wife's benefits not in current-payment status.

Frozen benefits constituted in 1941 and 1942 the second largest group of benefits in nonpayment status. In contrast to suspensions, however, frozen benefits showed little rise in absolute numbers. Primary frozen benefits numbered 8,491 on December 31, 1941, and 8,961 a year later; wife's frozen benefits, 2,157 and 2,423, respectively. As a proportion of total primary benefits in force, frozen primary benefits decreased from 4 percent in December 1941 to 3 percent in December 1942. Reference has already been made to the estimate of 600,000 workers who were eligible by the end of 1942 but had not filed for benefit. The relatively small number of frozen benefits in both 1941 and 1942 would suggest that the higher wages paid in these years as compared with the period 1937–40 have persuaded the overwhelming majority of aged workers that it is to their advantage not to freeze their benefit.

Benefits in deferred-payment status have never been large in the 3 years 1940–42. Both primary and wife's benefits in deferred status declined in 1942—primary benefits, from 2,615 to 1,660; wife's benefits, from 498 to 297. The decrease is accounted for, in large part, by the increasing infrequency among beneficiaries of persons who received lump-sum payments at age 65 under the 1935 act, for which subsequent deductions from monthly benefits are required. At the end of 1942, benefits in deferred-payment status comprised only 3.1 percent of primary benefits not in current-payment status, and 2.4 percent of wife's benefits not in current-payment status.

At the end of 1942, a total of 53,355 primary benefits and 12,194 wife's benefits were not in current-payment status. They comprised 17.0 percent and 13.7 percent, respectively, of benefits in force on December 31. The corresponding ratios a year earlier were 13.6 and 10.7 percent. The increase is accounted for primarily by augmented employment opportunities. Of the primary benefits not in current-payment status on December 31, 1942, all but a negligible number—1,188, or 2.2 percent of the 53,355 benefits so classified—were in nonpayment status because of the employment of the beneficiary. For wife's benefits, employment of the primary beneficiary accounted for 96.3 percent of the benefits in non-

payment status at the end of 1942; employment of the wife, for 1.7 percent; and all other reasons, for 2.0 percent.

Put another way, primary benefits not in current-payment status because of employment increased from 13.1 percent of all primary benefits in force on December 31, 1941, to 16.6 percent on December 31, 1942; wife's benefits not in current-payment status for the same reason increased from 10.4 percent to 13.5 percent. If frozen benefits are eliminated from the comparison because they have never been in current-payment status and only benefits currently suspended because of employment are considered, the corresponding ratios are 9 percent and 14 percent for primary benefits.

The average monthly primary benefit awarded in 1942 was \$23.64, approximately 4 percent more than the 1941 average of \$22.72. The increase presumably reflects the influence of the upward trend in wages since 1940 and, to a lesser extent, the added increment with increasing years of coverage of workers who received benefit awards. As will be seen from the tabulation below, both sexes and both white and nonwhite workers shared in the rise.

| Type of benefit | 1940    | 1941    | 1942    |
|-----------------|---------|---------|---------|
| Primary.....    | \$22.71 | \$22.72 | \$23.64 |
| Male.....       | 23.26   | 23.29   | 24.31   |
| White.....      | 23.51   | 23.60   | 24.61   |
| Other.....      | 17.63   | 17.32   | 17.92   |
| Female.....     | 18.38   | 18.51   | 19.18   |
| White.....      | 18.51   | 18.63   | 19.31   |
| Other.....      | 14.12   | 14.57   | 14.81   |
| Wife.....       | 12.15   | 12.03   | 12.46   |
| White.....      | 12.22   | 12.10   | 12.53   |
| Other.....      | 9.13    | 9.20    | 9.42    |

In 1942, as in previous years, the average benefit awarded was substantially lower for nonwhite than for white workers and lower for women than for men, reflecting the differences in previous earnings and job opportunities of these groups.

The average wife's benefit also increased in 1942, though slightly less than the primary benefit. The wife's benefit is calculated as 50 percent of the primary benefit, but the average awarded reflects also variations in the proportions and in the benefits of primary beneficiaries with and without entitled wives. In 1942, the average wife's benefit awarded as a percent of the average primary benefit was 50.9 for white males and 52.6 percent for nonwhite. In 1942, as in earlier years, the primary award to workers with an

entitled wife was somewhat higher than to a worker on behalf of whose wages no supplementary benefits were awarded. Since many eligible workers with relatively high wages and adequate employment opportunities are not retiring, both the primary and the wife's benefits in 1942 were lower than they would have been had all eligible workers applied for benefits.

Since the old-age and survivors insurance program is a family benefit program, somewhat greater significance attaches to the average family benefit than to the average benefit per individual. In 1942, monthly awards to a retired man with no entitled wife or children averaged \$24.12; to a man and his eligible wife, \$37.39; to a man with one or more eligible children, \$38.97; to a man, entitled wife, and one or more entitled children, \$47.70. The averages for a woman alone and for a woman and entitled child were \$19.13 and \$22.70, respectively.

For all family groupings but one, the average family benefit increased between 1941 and 1942. In the male worker family groups, the increase ranged from \$1.08 for "worker only" to \$1.97 for worker and one or more entitled children.

### *Railroad Retirement System*

Peak employment in the railroad industry in 1942 had the effect of reducing the volume of accessions to the annuity system established under the Railroad Retirement Act and of slowing the rate of increase in the annuity rolls. It is estimated that approximately 120,000 railroad workers eligible for retirement were still on the job at the end of the year. Some 20,000 annuitants and pensioners had gone back to work, but only 271 were in railroad employment or employed by their last employer.

Under the Railroad Retirement Act of 1937, an annuitant may not receive payment of his annuity for any month in which he renders compensated service to an employer covered by the act or to the last person by whom he was employed before his annuity began to accrue. Similarly, an annuitant under the 1935 act may not receive his annuity for any month in which he renders compensated service to a carrier. Pensioners, on the other hand, do not forfeit their monthly payments on returning to service.<sup>11</sup>

<sup>11</sup> Railroad Retirement Board, *Monthly Review*, Vol. 4, No. 3 (March 1943), p. 63.

The Railroad Retirement Board administers a retirement program which provides for two types of benefits—annuities payable at age 65 or at age 60 with 30 years of service, and pensions to persons on employer pension rolls taken over by the Board in 1937 and subsequently. New accruals for age annuities in the year ended June 30, 1942, numbered 12,130, a decrease of 13.9 percent from 1941. Terminations by death removed 6,322 annuitants from the rolls. The net result was an increase in the number of annuities payable for the month from 99,799 in June 1941 to 105,502 in June 1942.<sup>12</sup> This gain of 5.7 percent compares with an increment of 8.9 percent in the previous 12 months.

The pensioners represent a closed group, although occasional additions are made as a result of rulings with respect to specific employers or employees. In 1941–42, 3,516 pensioners, of whom 1,583 were age retirants, were removed by death, reducing the number of pensioner beneficiaries retired for age from 13,003 in June 1941 to 11,395 in June 1942. Of the 21,000 pensioners retired for age for whom responsibility was assumed by the Board as of July 1, 1937, only a little more than half were on the rolls at the end of 1942. Pensioners as a proportion of persons receiving railroad retirement benefits because of age decreased from 21 percent in June 1938 to 10 percent in June 1942.

The net gain in the age annuity rolls in 1942 more than balanced the net loss in the size of the pension rolls. For both rolls combined—representing the aggregate of railroad workers retired for age—benefits payable increased from 112,802 on June 30, 1941, to 116,397 a year later, or 3.6 percent.

Average monthly benefits payable under the Railroad Retirement Act have shown few changes since payments were first made in 1937. The average for annuities beginning at age 65 or over was \$65.31 in June 1941 and \$65.78 in June 1942. The average pensions paid in the same months to persons retired for age were \$60.94 and \$61.37, respectively.

### **Civil-Service Retirement Systems**

As in the case of other retirement systems, those administered by the U. S. Civil Service Commis-

sion<sup>13</sup> experienced a decrease in 1942 in the rate of growth. New annuitants retired for age declined 10.1 percent from 5,446 in 1941 to 4,896 in 1942.<sup>14</sup> In part, the drop in accessions may be attributed to the augmented personnel requirements of the Federal Government in time of war, which induced many employees under age 70 to defer their retirement. Taken in conjunction with a 10.2-percent increase in terminations—from 2,811 in 1941 to 3,099 in 1942—the drop in awards resulted in a net gain in the age annuity rolls of only 3.6 percent as compared with an increase of 5.6 percent from 1940 to 1941. Annuitants retired for age numbered 47,235 on June 30, 1940; 49,870 on June 30, 1941; and 51,667 on June 30, 1942. Men comprised 91.2 percent of the age annuitants on the rolls at the end of the 1942 fiscal year. The sex ratio has changed little in recent years.

### **State and Local Retirement Systems**

Almost 127,000 former State and local government employees were receiving age or service retirement allowances at the end of the fiscal year ended in 1942, which varied in date among the systems. Payments for the last month of the year totaled \$9,720,000, an average of \$77 per beneficiary.

The slightly more than 1,700 retirement plans in operation in 1942 in 47 States and the District of Columbia covered approximately 50 percent of the estimated total employment in State and local governments in the United States and a little more than 60 percent of the pay roll. Eligibility for retirement and methods of computing benefits vary widely. Some systems cover persons in hazardous occupations who are permitted to retire without regard to age after 15 years of service. At the other extreme are plans for members of the judiciary whose retirement age is commonly set at 70. The benefit formula is usually based upon some combination of years of service, contribution, and average salary, although noncontributory plans, usually for firemen and policemen, with benefits related to salary, are not infrequent.

The geographical distribution of annuitants is influenced by variations among States in legis-

<sup>12</sup> Data in this and the following two paragraphs are on an accrual basis, i. e., the number of benefits payable with respect to the month specified, including those initially certified subsequent to that month. Data in table 18, however, are on an in-force basis.

<sup>13</sup> Under the Civil Service, Canal Zone, and Alaska Railroad Retirement Acts.

<sup>14</sup> Fiscal years ended June 30. Age annuitants include all persons retired for causes other than disability.



lation and in coverage. At the end of 1941 six States—California, Illinois, Massachusetts, New York, Ohio, Pennsylvania—accounted for two-thirds of all beneficiaries. Factors controlling this concentration do not change significantly in a year. The same observation applies to the range in average monthly benefit by State, which was from \$26 in Arkansas to \$93 in New Jersey at the end of 1942.

### *Old-Age Annuities for Veterans*

Benefits available to living veterans under veterans' legislation are predominantly for disability. A small but growing number of beneficiaries, however, are receiving annuities on the basis of age. Such annuitants comprise two groups—veterans of the Spanish-American War (including Philippine Insurrection and Boxer Rebellion) and emergency, probational, provisional, temporary, and reserve officers in World War I. Spanish-American War veterans receiving age annuities numbered 29,206 in June 1940; 35,944 in June 1941; and 41,998 in June 1942. With the World War I officers added, the number of veterans receiving age annuities totaled 44,703 in June 1942, a rise of 16 percent from the 38,565 in June 1941. Since most Spanish-American War veterans are now past the minimum age for age annuities (62 years), the growth in the number of age annuitants carried by the Veterans Administration under present legislation will probably not be as rapid in the near future as in recent years.

The average monthly benefit paid Spanish-American War veterans receiving old-age pensions was \$56.61 in June 1941 and \$57.43 in June 1942. The corresponding average benefits for World War I officers were \$136.85 and \$137.50, respectively.

### *Survivor Insurance*

Protection to survivors was provided on a social insurance basis during 1942 under old-age and survivors insurance, the programs of the Veterans Administration, workmen's compensation, State and local government retirement systems, and the emergency civilian war benefits program. Survivor payments are also made on a very limited basis under the railroad retirement program and the Federal civil-service retirement system.

Monthly benefits are awarded under old-age and survivors insurance to widows aged 65 or over, to

a widow under 65 who has an entitled dependent child of the deceased worker in her care, to dependent children under 18, and to parents aged 65 or over if neither widow nor child survived the worker and if the parent was dependent on the worker at the time of his death. The deceased worker must, of course, have met the eligibility requirements with regard to the number of quarters in which he earned at least \$50 in covered employment.

The veterans' program is somewhat more liberal in its selection of survivors, particularly in the case of service-connected deaths, since the veterans' benefit rights provided reflect not only the presumptive need of the family but also the obligation of the Nation to compensate the survivors of the men who have fought or were ready to fight its battles. When a veteran dies from service-connected causes, his widow usually receives a benefit regardless of her age, her employment status, or the presence of children; children may receive pensions beyond the age of 18 if in school or incapable of self-support; and dependent parents qualify regardless of age or the time at which dependency arises. If the veteran dies from non-service-connected causes, the eligibility conditions for widows and children are more stringent and parents cannot qualify at all.

Under the railroad retirement program, two types of monthly benefits are payable to survivors. A survivor annuity is paid to the surviving spouse of a deceased employee annuitant who had elected a reduced annuity during his lifetime. In addition, annuities for a 12-month period only are payable under the 1935 act to survivors of a deceased annuitant whose railroad employment had ceased before June 24, 1937.

The provision for survivor benefits under the Federal civil-service retirement system is similar to that of railroad retirement—the annuitant must take a reduced payment during his life to provide a benefit for his survivor, with the difference that the beneficiary need not be the spouse. Benefits are also available to survivors under some, but not all, State and local government retirement systems and under workmen's compensation laws. Provisions under both systems vary among the States.

Lump-sum death payments are made under all the programs as payment for funeral expenses, as a return of contributions, or, in some of the State and local government systems, in lieu of salary for



a specified period. Under old-age and survivors insurance, a lump-sum payment equal to six times the primary benefit is paid if no survivor was entitled to monthly benefits for the month in which the worker died, but burial expenses only—not in excess of six times the primary benefit—are reimbursed if no spouse, child, or parent survived. The lump-sum benefit under the Railroad Retirement Act is equal to 4 percent of wages earned after December 31, 1936, less the annuity paid. The amounts paid under Federal, State, and local retirement systems are primarily a return of contributions less annuity paid out. The lump-sum payments made by the Veterans Administration are for funeral expenses.

Payments to survivors in monthly benefits and lump-sum death payments totaled \$252 million in 1942 (table 20). Survivors of veterans, who received \$111 million in monthly benefits and \$4 million in lump-sum payments, accounted for the largest share—46 percent. Payments under the old-age and survivors insurance program ranked second, with \$42 million in monthly benefits and \$15 million in lump-sum payments. An estimated \$40 million went to survivors under workmen's compensation laws, and about \$28 million to survivors of State and local government workers. About \$6 million was paid to survivors under the railroad retirement program, of which 72 percent was in the form of lump-sum payments. Survivors of Federal civil-service employees received \$6 million in benefits, of which all but a negligible amount was in the form of lump-sum payments.

The \$252 million disbursed to survivors in 1942 was about 10 percent more than was paid in 1941. Four-fifths of this increase was attributable to the relatively new old-age and survivors insurance program, under which monthly benefits increased 64 percent and lump-sum payments 13 percent over their 1941 amounts.

The number of monthly beneficiaries under each of the programs, except that for veterans, showed gains from December 1941 to December 1942 (table 21). By far the largest increase—51 percent—took place under old-age and survivors insurance; increases under the other programs were less than 10 percent, and the decrease in beneficiaries under the veterans' program was less than 1 percent.

More than 300,000 survivors were receiving monthly payments under the veterans' program in

December 1942; 255,000 were receiving monthly benefits under old-age and survivors insurance; 3,800 under railroad retirement; and less than 100 under the civil-service program. Data on the number of survivor beneficiaries under the State and local government systems are not available, but survivors of about 28,000 workers were receiving benefits.

### Old-Age and Survivors Insurance

Contrary to the trend observed in awards for retired workers and their wives, which declined from 1941, awards of monthly benefits to survivors under the old-age and survivors insurance program increased 6 percent in 1942. Terminations also rose, but not enough to offset the rise in awards.

**Table 20.—Social insurance and related programs: Payments to survivors, 1941 and 1942<sup>1</sup>**

| Program                                       | 1942      |                  |                   | 1941      |                  |                   |
|---|-----------|------------------|-------------------|-----------|------------------|-------------------|
|   | Total     | Monthly benefits | Lump-sum payments | Total     | Monthly benefits | Lump-sum payments |
| Amount (in thousands)                         |           |                  |                   |           |                  |                   |
| Total.....                                    | \$251,646 | \$213,010        | \$38,636          | \$228,993 | \$193,072        | \$35,921          |
| Old-age and survivors insurance.....          | 56,736    | 41,702           | 15,034            | 38,782    | 25,454           | 13,328            |
| Railroad retirement.....                      | 5,717     | 1,603            | 4,114             | 4,980     | 1,559            | 3,421             |
| Civil-service retirement.....                 | 6,127     | 19               | 6,108             | 6,170     | ( <sup>2</sup> ) | 6,170             |
| State and local government <sup>3</sup> ..... | 27,750    | 18,490           | 9,260             | 25,910    | 17,260           | 8,650             |
| Veterans' pensions.....                       | 115,316   | 111,196          | 4,120             | 116,151   | 111,799          | 4,352             |
| Workmen's compensation.....                   | 40,000    | 40,000           | ( <sup>2</sup> )  | 37,000    | 37,000           | ( <sup>2</sup> )  |
| Percentage distribution                       |           |                  |                   |           |                  |                   |
| Total.....                                    | 100.0     | 100.0            | 100.0             | 100.0     | 100.0            | 100.0             |
| Old-age and survivors insurance.....          | 22.6      | 19.6             | 38.9              | 16.9      | 13.2             | 37.1              |
| Railroad retirement.....                      | 2.3       | .7               | 10.6              | 2.2       | .8               | 9.5               |
| Civil-service retirement.....                 | 2.4       | ( <sup>2</sup> ) | 15.8              | 2.7       | -----            | 17.2              |
| State and local government <sup>3</sup> ..... | 11.0      | 8.7              | 24.0              | 11.3      | 8.9              | 24.1              |
| Veterans' pensions.....                       | 45.8      | 52.2             | 10.7              | 50.7      | 57.9             | 12.1              |
| Workmen's compensation.....                   | 15.9      | 18.8             | -----             | 16.2      | 19.2             | -----             |
| Percentage change from 1941                   |           |                  |                   |           |                  |                   |
| Total.....                                    | +9.9      | +10.3            | +7.6              | -----     | -----            | -----             |
| Old-age and survivors insurance.....          | +46.3     | +63.8            | +12.8             | -----     | -----            | -----             |
| Railroad retirement.....                      | +14.8     | +2.8             | +20.3             | -----     | -----            | -----             |
| Civil-service retirement.....                 | -.7       | -----            | -1.0              | -----     | -----            | -----             |
| State and local government <sup>3</sup> ..... | +7.1      | +7.1             | +7.1              | -----     | -----            | -----             |
| Veterans' pensions.....                       | -.7       | -.5              | -5.3              | -----     | -----            | -----             |
| Workmen's compensation.....                   | +8.1      | +8.1             | -----             | -----     | -----            | -----             |

<sup>1</sup> Data partly estimated.

<sup>2</sup> No program in 1941.

<sup>3</sup> For fiscal year, which usually ends in June.

<sup>4</sup> Includes small but unknown amount of lump-sum payments.

<sup>5</sup> Included in monthly benefits.

<sup>6</sup> Less than 0.05 percent.

As a result, the number of monthly survivor benefits in force increased from 188,396 on December 31, 1941, to 289,305 on December 31, 1942, a net gain of 54 percent.

*Benefits and lump-sum payments, by family composition.*—Nearly two-thirds of the 155,000 deceased workers on the basis of whose wages monthly survivor benefits were first awarded or lump-sum payments were first made in 1942 were married men, 24.3 percent were divorced, separated, widowed, or single men, and only 9.9 percent were women.<sup>15</sup>

Not all deceased workers leave survivors immediately eligible for monthly benefits. Deaths tend to be heaviest for insured workers in the 50-64 age group. In this group the widow is usually not old enough to qualify for widow's benefits and the children are grown, so that neither child's nor widow's current benefits can be awarded. Furthermore, as noted earlier, a considerable number of deceased workers were not married or were women, whose survivor rights are rather limited. It is not surprising, therefore, that the awards made with respect to about two-thirds of all deceased workers' accounts consisted of lump-sum death payments, which are made only if no survivor is entitled to a monthly benefit for the month in which the worker died. Widows receiving such lump-sum payments represent, of course, a large reserve of potential claimants for monthly benefits, since they can qualify for widow's benefits on reaching age 65 if they have not remarried and if the deceased worker was fully insured.

Another group of survivors receiving lump-sum payments were dependent parents who at age 65 will qualify for a parent's benefit. The proportion is not expected to be large, however, since only a small number of the fully insured workers had surviving parents and no widow or children, and dependency on the deceased wage earner at the time of his death is an additional qualification for parent's benefits. Slightly more than a tenth of the deceased women workers were survived by children who did not qualify for child's benefits. Under the Social Security Act, a surviving child of a woman worker is unable to qualify if the father was contributing to its support or if it was living with its father or father by adoption at the time of the mother's death.

For reasons related to the earlier deaths of non-white workers and therefore to the greater likelihood that there will be surviving children under 18, lump-sum payments to survivors of nonwhite married men were relatively less frequent than for all married men.

While monthly benefits were awarded to survivors of only slightly more than a third of the

**Table 21.—Social insurance and related programs: Survivor beneficiaries, payments, and average benefits, 1941 and 1942<sup>1</sup>**

| Program                         | Beneficiaries    |                  |                                | Annual payments          |           |                                | Average monthly benefit,<br>December 1942 |
|---------------------------------|------------------|------------------|--------------------------------|--------------------------|-----------|--------------------------------|---|
|                                 | Number           |                  | Percentage change<br>from 1941 | Amount<br>(in thousands) |           | Percentage change<br>from 1941 |   |
|                                 | December<br>1942 | December<br>1941 |                                | 1942                     | 1941      |                                |   |
|                                 |                  |                  |                                |                          |           |                                |   |
| Total                           | (2)              | (2)              | -----                          | \$213,010                | \$193,072 | +10.3                          | (1)                                       |
| Old-age and survivors insurance | 255,100          | 168,500          | +51.4                          | 41,702                   | 25,454    | +63.8                          | \$16                                      |
| Railroad retirement             | 3,800            | 3,600            | +5.6                           | 1,603                    | 1,559     | +2.8                           | 36  |
| Civil-service retirement        | * 56             | (4)              | -----                          | 19                       | (4)       | -----                          | 30  |
| State and local government      | 28,000           | 26,000           | +7.7                           | 18,490                   | 17,260    | +7.1                           | 54  |
| Veterans' pensions              | 315,900          | 318,500          | -.8                            | 111,196                  | 111,799   | -.5                            | 30  |
| Workmen's compensation          | (5)              | (5)              | -----                          | * 40,000                 | * 37,000  | +8.1                           | (5) ?                                     |
| Lump-sum payments               |                  |                  |                                |                          |           |                                |   |
| Total                           | (2)              | (2)              | -----                          | \$38,636                 | \$35,921  | +7.6                           | -----                                     |
| Old-age and survivors insurance | 9,700            | 8,200            | +18.3                          | 15,034                   | 13,328    | +12.8                          | -----                                     |
| Railroad retirement             | 1,200            | 1,200            | 0                              | 4,114                    | 3,421     | +20.3                          | -----                                     |
| Civil-service retirement        | 600              | 500              | +20.0                          | 6,108                    | 6,170     | -1.0                           | -----                                     |
| State and local government      | (5)              | (5)              | -----                          | * 9,260                  | * 8,650   | +7.1                           | -----                                     |
| Veterans' pensions              | 3,300            | 3,200            | +3.1                           | 4,120                    | 4,352     | -5.3                           | -----                                     |
| Workmen's compensation          | (5)              | (5)              | -----                          | (10)                     | (10)      | -----                          | -----                                     |

<sup>1</sup> Data partly estimated. Beneficiaries represent number of benefits in force at end of month.

<sup>2</sup> Not computed; data for workmen's compensation not available.

<sup>3</sup> As of June 30, 1942.

<sup>4</sup> No program in 1941.

<sup>5</sup> Number of cases (not survivors) in last month of fiscal year, usually June.

<sup>6</sup> For fiscal year, which usually ends in June.

<sup>7</sup> Payment per case in last month of fiscal year, usually June.

<sup>8</sup> Not available.

<sup>9</sup> Includes a small but unknown amount of lump-sum payments.

<sup>10</sup> Included in monthly benefits.

deceased workers, they went to the families of 46.1 percent of the married men, 9.9 percent of other men, and 7.3 percent of the women. Thus, more than 90 percent of the deceased workers on whose wages monthly benefits were awarded in 1942 were married men. When the number of beneficiaries is considered, the proportion for married men is even larger, because they have a higher

<sup>1</sup> These data refer to initial entitlements only.

average number of eligible survivors than the other groups.

A widow and one or more children comprised the family group which appeared most frequently in the 1942 awards of monthly survivor benefits. Such families numbered 30,752, or 59.1 percent of all family groups awarded monthly benefits. In about half the cases there was only one child beneficiary, and in only about a fifth of the cases were there three or more. The requirement in the act that family benefits be limited to twice the primary benefit doubtless affects the latter proportion, since the entitlement of an additional child would not increase the amount payable to the family. In families with four children entitled, the widow usually does not file a claim, because entitlement is, as a rule, more limiting to her activities than to those of the children; her benefits are suspended if she earns \$15 or more in covered employment and they are terminated if she remarries. While the child's benefit is suspended as a result of failure to attend school if the child is between the ages of 16 and 18, or because of covered employment, the younger children are not usually affected by either of these disqualifications; hence claims are often filed for them rather than for the widow.

Aged widows without children comprised the second most frequent group in the initial survivor entitlements of 1942, numbering 11,073, or 21.3 percent. Nearly half of these awards resulted from the termination of a wife's benefit because of the death of the primary beneficiary.

Children as sole beneficiaries constituted the third largest group awarded benefits in 1942. In 4,889 cases a widow survived but did not file a claim for benefits; in 3,032 cases there was no widow; and in 863 cases the deceased worker was the mother. Only a small number—981—of deceased workers were survived by entitled dependent parents aged 65 or over, and nearly three-fourths of these deceased workers were men.

*Monthly awards by type.*—With subsequent entitlements included, the awards of monthly benefits to survivors in 1942 numbered 125,244, 6 percent higher than 1941 and an increase of 42 percent above 1940.<sup>16</sup> This rise is in striking contrast to the 1942 awards of primary and wife's

benefits, which decreased 12 percent from their 1941 total and 20 percent from their 1940 total.

Awards under subsequent entitlement are awards to survivors of workers with respect to whose wages some other survivor benefit with an earlier date of entitlement or a lump-sum payment has been awarded. They may be based on the wages of workers who died in 1940, 1941, or 1942. The number of these entitlements was a larger proportion of total awards in 1942 than in either of the previous years, as would be expected with the larger reservoir of potential claims from widows and parents who were under age 65 when the worker died.

Of the 125,244 survivor awards made in 1942, 77,384 were for child's benefits, 31,820 for widow's current, 14,774 for widow's, and 1,266 for parent's benefits. These figures represent varying increases over the awards of 1941. Widow's benefits awarded rose 34.1 percent; widow's current benefits, 4.3 percent; and child's, 2.3 percent. The number of parent's benefits awarded changed negligibly.

The race and age of survivors to whom benefits were awarded in 1942 did not differ greatly from those of beneficiaries in the 1941 awards. Reflecting the larger proportion of deaths at early ages<sup>17</sup> and the larger families of Negroes, persons of races other than white again received a larger proportion (9.0 percent) of survivor benefits than of primary (4.3 percent) and wife's benefits (2.1 percent). The ratios of nonwhite to total awards were highest for the survivors of younger workers: 10.9 percent of child's benefits, 9.4 percent of parent's benefits, and 7.1 percent of widow's current benefits, but only 3.0 percent of widow's benefits.

Most of the child's benefits—58.3 percent—were awarded to children 10 years of age and over, but for benefits awarded to children of races other than white, among whom there is a larger percentage of deaths of workers at earlier ages, the percentage was 49.9. Most awards of widow's current benefits were made to women aged 40–44, with an only slightly smaller number in the 45–49 age group. Again, the beneficiaries in the nonwhite races were younger—30–34 was the age group at which most awards were made; only 44.8

<sup>16</sup> Child's benefits awarded to children of primary beneficiaries (about 6 percent of total child's benefits) are included with survivor benefits in this section. Child's supplementary benefits constituted a smaller proportion of total child's benefits in 1942 than in 1941 (8 percent) or in 1940 (14 percent).

<sup>17</sup> Deceased white married male workers under age 50 on whose wages awards were made in 1940, the latest year for which such data are available, comprised 39.9 percent of all such workers. The nonwhite ratio in this age group was 61.8 percent.

percent of the white widows were under age 40, but 66.5 percent of the widows of other races fell in that age group.

Between the two aged survivor groups—widows and parents—there was a marked difference in age. About 25 percent of widow's benefits were awarded at age 65, but only 10 percent of the parent's benefits were awarded at that age; this difference is probably another indication that the number of widows qualified for benefits except as to age is proportionately larger than that of parents. Nearly 57 percent of the parents, but only 27 percent of the widows, were over 70 years of age. For both parent's and widow's benefits, a proportionately larger number of white persons were in the older age groups.

The figures cited in the preceding paragraphs include initial and subsequent entitlements. Since the ratio of subsequent entitlements varies among types of benefit, a brief examination of the differences is indicated. Aged widows who reached 65 after the death of the insured worker accounted for the largest number of subsequent entitlements of survivors. In 1942, such entitlements were more than twice as numerous as in 1941. This increase is not surprising when considered in relation to the large number of lump-sum death payments awarded on the basis of wages of married men.

Children comprised the second largest group of subsequent entitlements of survivors. Among them were children who were eligible when the first benefits were awarded but who did not file a claim because the entitlement of other members of the family brought the payment to the maximum; others were born after the death of the father. The third largest group consisted of widows eligible for widow's current benefits for which they had previously not filed a claim. A small number of dependent parents of workers on whose account lump-sum payments had previously been made became subsequently entitled in 1942 on reaching age 65.

*Terminations.*—The termination rate<sup>18</sup> of 10.2 for survivor benefits in 1942 was markedly higher than the 6.4 rate for primary beneficiaries. The rate for widow's benefits, however, was only 4.4, while those for parent's, child's, and widow's current benefits were, respectively, 8.7, 9.6, and

13.9. All these rates, except that for child's benefits, were slightly higher than in 1941.

Death of the beneficiary was a much more significant cause of termination in the older beneficiary groups than in the younger; 96.4 percent of parent's benefits terminated in 1942 were for death of beneficiary, 93.1 percent of widow's benefits, 3.5 percent of widow's current benefits, and only 1.7 percent of child's benefits.

Widow's and parent's benefits are both stopped if the beneficiary dies, remarries, or becomes entitled to an equal or larger benefit, but neither remarriage nor entitlement to an equal or larger benefit occurs very frequently among persons entitled to these benefits. Accordingly, the termination rate is determined largely by the death rate and is lower for widows because of both their younger age and their sex.

For widow's current benefits, attainment of age 18 of the last entitled child was the most frequent cause of termination in 1942, representing 57.2 percent of all benefits terminated during the year, while remarriage ended 35.3 percent. Had death been the only reason for termination, as it is in primary benefits, only 3.5 percent of the 1942 terminations of widow's current benefits would have occurred.

More than 90 percent of the terminations of child's benefits were the result of the child's attainment of age 18. Marriage or adoption of the beneficiary accounted for most of the remaining terminations. Terminations were at a somewhat lower rate for children of nonwhite races, chiefly because they were younger and a smaller proportion of them attained age 18 during the year.

Survivor benefits terminated in 1942 numbered 24,308, or 72 percent more than the 14,126 terminated in 1941. The large percentage increase is to be expected in the early years of an expanding program.

*Benefits in force at end of year.*—Survivor benefits in force on December 31, 1942, numbered 289,305, a net increase of 53.6 percent over those in force a year earlier.<sup>19</sup> Child's benefits, totaling 185,720, comprised nearly two-thirds of the group, widow's current benefits were next with 71,574, while the aged beneficiaries, widows and parents, numbering 28,966 and 3,045, respectively, were only 11.1 percent of the total.

<sup>18</sup> Approximates terminations per 100 beneficiaries; obtained by dividing the number of terminations in 1942 by the average number of benefits in force at the beginning and end of the year and multiplying by 100.

<sup>19</sup> Includes child's benefits payable to children of primary beneficiaries.

Increases during 1942 ranged from 48.9 percent for widow's current benefits to 91.0 percent for widow's benefits. In widow's benefits a high award rate and a low termination rate were responsible for the large increase. Widow's current benefits, on the other hand, had a relatively low award rate and a relatively high termination rate. Child's benefits and parent's benefits, which increased 50.8 percent and 52.7 percent, respectively, during the year, likewise had relatively low award rates and high termination rates.

These trends are a continuation of those evident in 1941, and comparisons over the 2-year period are even more striking. Widow's benefits in force on December 31, 1942, were 637 percent of those in force December 31, 1940, while widow's current benefits were only 324 percent of their total 2 years earlier. For child's and parent's benefits the percentages were 328 and 366, respectively.

While two-thirds of primary and wife's benefits combined were payable to male beneficiaries at the year end and only one-third to female, the proportions were just reversed for survivor benefits. Inasmuch as there are about nine times as many deceased male workers as female workers with insured status, the surviving spouse is usually a woman. Moreover, no benefits are payable to the surviving widower of the deceased female worker on the presumption that he is not usually dependent upon her. Among surviving parents, dependence on the wage earner at death is a requirement, and since this dependency is more frequently found among mothers than fathers, 78.4 percent of the parent's benefits in force were for women and only 21.6 percent for men. The child's benefit, consequently, is the only survivor benefit in which male beneficiaries share approximately equally with female beneficiaries.

Of the 289,305 survivors entitled to benefits on December 31, 1942, the number receiving payments totaled 261,579. The other 27,726—of whom 14,139 were entitled to widow's current benefits, 13,215 to child's benefits, 335 to widow's benefits, and 37 to parent's benefits—had temporarily relinquished their payments for some reason specified in the Social Security Act; virtually all the widow's current benefits were in deduction status because of covered employment. Employment of the beneficiary ranked first among the reasons for suspension of child's benefits. Failure to attend school regularly was the next

most frequent reason for deduction, though many of these children may also have been employed.

Widow's current benefits in conditional-payment status have exhibited an upward trend over the last 2 years. On December 31, 1940, only 7.2 percent of widow's current benefits in force were in this status; on December 31, 1941, the percentage was 11.7, and on December 31, 1942, it was 19.6. This percentage is higher than that for primary beneficiaries—16.5— but an element not to be overlooked is that many persons otherwise eligible for primary benefits have not filed claims, hence the number of beneficiaries is much below the number of persons eligible. So far as is known, a similar postponement of widow's current benefits has not occurred; unlike a primary beneficiary, the widow would, of course, derive no advantage from not filing a claim immediately, since the benefit, based on her deceased husband's earnings in covered employment, could not increase as a result of further earnings.

A higher percentage of widow's current benefits was in deduction status in the States on the Pacific Coast and in some of the States on the Atlantic seaboard (New Hampshire, Delaware, California, Connecticut, Washington, Oregon), and a lower percentage in a group of States including several in the South (West Virginia, Kentucky, Louisiana, Arkansas, New Mexico, Alabama, Mississippi). Opportunities for work in covered employment are doubtless greater for women in the first group of States than in the second.

*Average benefits awarded.*—Reflecting the better work opportunities of the war period, average benefits awarded in 1942 were slightly higher than those of 1941. Average widow's benefits, however, decreased slightly, probably as a result of the large proportion of entitlements in which the benefit is based on wages of workers who died or retired in earlier years.

Widow's current and widow's benefits, which are three-fourths of the primary benefit amount, computed on the wages of the deceased worker, averaged \$19.56 and \$20.05, respectively. Parent's and child's benefits, which are half the primary benefit, averaged \$13.19 and \$12.28.

Reflecting the lower wages of nonwhite workers, average benefits to their survivors, as in other years, were lower than those to survivors of white workers. The greatest difference appeared in the averages for widow's current benefits; for white

widows it was \$20.02 and for nonwhite, \$13.49. The smallest difference appeared in the averages for parent's benefits; for white parents it was \$13.44 and for other parents, \$10.78. The relatively small difference in this instance may be partly explainable by the \$10 minimum for total benefits with respect to an individual's wages. Since the parent's benefit is awarded either alone or in connection with another parent's benefit (which occurred in only 11 percent of the initial entitlements), the individual benefit is more frequently raised to \$10 than is the case when several benefits are awarded on the basis of the same wage record.

In 1942, the average monthly award per family was \$40.98 in the case of a widow with one or more children; \$27.10, one or more children of male deceased workers; \$19.94, widow; \$14.84, either or both parents of male deceased workers; \$13.72, either or both parents of female deceased workers; \$12.51, one or more children of female deceased workers. In all 3 years 1940-42 the highest average was found in the group comprising a widow and one or more children.

The primary benefit of the worker reflects his wage level and also the regularity of his covered employment. For all workers on whose wages monthly benefits were first awarded in 1942, the average primary benefit amount was \$24.43; for retired men the primary benefit amount was \$24.33; for deceased men, it was \$26.09. As has previously been indicated, employment and wages in 1942 were so attractive that the older men did not withdraw from the labor market, as a rule, unless their health demanded it. Those who did had probably experienced irregular employment, ill health, difficulty in finding steady work, or frequent interchange between covered and non-covered employment; and this very intermittency results in a low average monthly wage and low primary benefit.

Primary benefits of deceased insured workers are probably more nearly representative of primary benefits of the insured population generally, though even here protracted illness preceding death may reduce the insured worker's average monthly wage. On the other hand, the age distribution of deceased insured workers does not correspond to that of living insured workers, since the former group includes relatively few very young workers and few female workers, both of whom have low primary benefits.

### *Pensions to Survivors of Veterans*

Half the 236,000 deceased veterans whose survivors were receiving benefits on June 30, 1942, had served in World War I, 27 percent in the Spanish-American War, and 16 percent in the Civil War. One survivor of a veteran of the War of 1812 was still on the pension rolls; 95 widows of Mexican War veterans were in receipt of benefits; while pensions were being paid to 3,634 widows, 72 children, and 10 other survivors of 3,676 veterans of the Indian wars. Benefits were also being paid to 2,135 survivors of 1,329 men who died as a result of service in the armed forces in the present war. The remaining deceased veterans—5 percent—on whose behalf survivor benefits were being paid were at time of death in the regular military establishment during a period of peace. The number of veterans' survivors receiving benefits and the value of their compensation did not change appreciably between 1941 and 1942.

Of the 317,000 veterans' survivors, 158,000 were widows, nearly 77,000 were children of veterans (including some adults), and 82,000 were parents of veterans. This distribution is in striking contrast to that of survivors under the Federal old-age and survivors insurance program, two-thirds of whom were children. The explanation lies partly in differences in the maturity of the two programs and partly in the eligibility requirements. Nearly four-fifths of the children receiving payments under the veterans' program were survivors of veterans of World War I; survivors of veterans of earlier wars are overwhelmingly adults. Under the old-age and survivors insurance program, furthermore, a widow under age 65 is entitled to benefit only if she has a child of the deceased worker in her care. There is no similar provision under the veterans' program, and the number of widows should therefore be proportionately larger. Moreover, veterans' benefits, unlike old-age and survivors insurance benefits, are not suspended because of the employment of the beneficiary.

In June 1942 monthly benefits to survivors of veterans amounted to more than \$9 million, representing an average payment of about \$38 per family. Highest average family benefits—\$48—were paid to survivors of Mexican War veterans, and next highest—\$44—to families surviving World War I veterans, with payments based on



service-connected deaths averaging \$47 and those based on non-service-connected deaths, \$35. The lowest average payment—\$25—was made to families of deceased members of the Regular Establishment, based on peacetime service.

Lump-sum payments amounting to \$4.1 million were made in 1942 to cover burial expenses of more than 40,000 veterans.

### *Railroad Retirement System*

Payments to survivors under the Railroad Retirement Act are of three types: (1) a survivor annuity payable for life to the spouse of an annuitant who for this purpose elected a reduced annuity during his lifetime; (2) a death-benefit annuity payable for 12 months to the surviving spouse or dependent next of kin of an employee who relinquished his rights to return to compensated service before June 24, 1937, and was otherwise eligible for an annuity; and (3) a lump-sum death payment equal to 4 percent of credited compensation less annuities paid on the basis of that compensation.

In 1942, initial certifications were made on the basis of employment records of 14,000 deceased workers, and in 13,000 cases the lump-sum death payment was made. Payments on 400 survivor annuities and on nearly 900 12-month death-benefit annuities were initiated. Payments during 1942 totaled \$5.7 million, of which \$4.1 million was for lump-sum death payments and \$1.6 million for survivor annuities and death-benefit annuities.

On December 31, 1942, survivor annuities averaging \$32 a month were payable to 3,230 widows or widowers of employee annuitants, an increase of 311 over the number in force a year earlier. These benefits are stopped only for death of the annuitant, hence the termination rate is low. Death-benefit annuities in force on December 31, 1942, numbered 592 and averaged \$36 a month. The turn-over among these annuitants is very high, because the benefits are of only 12 months' duration.

### *Civil-Service Retirement Systems*

As under the railroad retirement program, monthly payments to survivors under the Civil Service Retirement Act and the Canal Zone Retirement Act are made only if the annuitant has elected a reduced annuity for himself; there is, however, no restriction on the relationship of the

survivor. There are no similar provisions in the Alaska Railroad Retirement Act. On June 30, 1942, there were 50 widows, 2 sons, 2 daughters, 1 brother, and 1 grandson on the benefit rolls, all under the Civil Service Retirement Act. Payments averaged \$30 a month.

Under all three acts administered by the Civil Service Commission, lump-sum payments equal to the employee's contributions plus accumulated interest are made to designated beneficiaries of workers who die in active service. Survivors of annuitants receive the unexpended balance of employee contributions unless the annuitants have elected an increased annuity which entails forfeiting this balance to the retirement fund or unless they are survived by a person entitled to a survivor annuity. Lump-sum payments to survivors totaled \$6.1 million in 1942, a slight decrease from the amount paid in the previous year.

### *Workmen's Compensation*

All but one of the State and Federal workmen's compensation laws provide monthly benefits to the surviving wife and children—and in many States to other dependents if there is no wife or child—of a worker whose death results from a work-connected accident or, in a limited number of States, occupational disease. The amount of the benefit payment and the duration of payments vary greatly from State to State. In many States, the payments are made for no more than 3 or 5 years. In seven States, payments are made during the lifetime of the widow except that, in virtually every State, the widow's benefit ceases if she remarries; frequently she receives a final lump-sum payment of several hundred dollars upon remarriage. A number of States permit the commutation of monthly payments into a single lump-sum payment, but this practice is becoming less frequent.

There are no comparable statistics on workmen's compensation payments or beneficiaries under the different State laws. It may be estimated,<sup>20</sup> however, that approximately \$40 million was paid to survivors in workmen's compensation cases in 1942, an increase of 8 percent over 1941.

### *State and Local Retirement Systems*

Monthly payments amounting to \$1.5 million were made to 28,000 families of deceased State

<sup>20</sup> See page 62, footnote 21.

and local employees at the end of the 1942 fiscal year. In addition to these payments, which averaged \$54 a month, lump-sum death payments for burial expenses or the refund of contributions after death were made under many State and local systems.

Although approximately 44 percent of the State and local government retirement systems had survivors on their rolls in June 1942, many of the 1,700 systems do not provide annuities for survivors; others make monthly survivor payments only in the case of service-connected death; and still another group provides survivor annuities only if the retirant has elected a reduced retirement allowance. Systems covering policemen and firemen commonly make provision for the widows of members who die while on active duty as well as for the widows of retirants and, in some instances, provide additional amounts for dependent children.

### Disability Insurance

In 1942, social insurance protection against wage loss resulting from disability was available only to limited segments of the population. A substantial proportion of the workers in industry and commerce and in government employment had some assurance of both compensation for wage loss and the receipt of medical care in the event of injury or disablement arising out of employment. Totally and partially disabled veterans of this war and of previous wars and members of the peacetime military forces were entitled to continuing payments for service-connected, and in certain circumstances for non-service-connected, disablements. Employees of the Federal Government with at least 5 years of credited service might receive disability benefits in amounts related to the length of their service in case of total inability to perform their duties. Totally disabled railroad workers who had at least 30 years of service to their credit or who had reached age 60 were eligible to retire on disability benefits. About 700 State and local government retirement systems were paying some type of disability benefit in 1942, in many cases for work-connected disablements, in other cases for ordinary disability after short or long periods of service.

Approximately \$513 million was paid during 1942 in cash benefits to disabled individuals

(table 22). More than half this amount—\$292 million—went to veterans, almost one-third—\$163 million—was paid in the form of workmen's compensation. Of the remainder, \$32 million was paid under the Railroad Retirement Act, \$15 million under the three systems administered by the Civil Service Commission, and \$11 million

**Table 22.—Social insurance and related programs: Disability beneficiaries, payments, and average benefits, 1941 and 1942 <sup>1</sup>**

| Program                                       | Beneficiaries         |               |                             | Annual payments       |            |                             | Average monthly benefit, December 1942 |
|---|-----------------------|---------------|-----------------------------|-----------------------|------------|-----------------------------|--|
|   | Number (in thousands) |               | Percentage change from 1941 | Amount (in thousands) |            | Percentage change from 1941 |  |
|   | December 1942         | December 1941 |                             | 1942                  | 1941       |                             |  |
| Total .....                                   | (1)                   | (2)           | -----                       | \$513, 170            | \$499, 962 | +2.6                        | (3)                                    |
| Workmen's compensation.....                   | (3)                   | (3)           | -----                       | 163, 000              | 147, 000   | +10.9                       | (3)                                    |
| Veterans' pensions.....                       | 576.1                 | 581.1         | -0.9                        | 291, 760              | 296, 198   | -1.5                        | \$42                                   |
| Railroad retirement.....                      | 40.8                  | 41.1          | -0.7                        | 32, 021               | 32, 228    | -0.6                        | \$68                                   |
| Civil-service retirement.....                 | 19.3                  | 17.7          | +9.0                        | 14, 849               | 13, 766    | +7.9                        | 67                                     |
| State and local government <sup>4</sup> ..... | 16.3                  | 15.0          | +8.7                        | 11, 540               | 10, 770    | +7.1                        | 59                                     |

<sup>1</sup> Data partly estimated. Beneficiaries represent number of benefits in force at end of month.

<sup>2</sup> Not computed; data for workmen's compensation program not available.

<sup>3</sup> Not available.

<sup>4</sup> Average employee annuity.

<sup>5</sup> Number of beneficiaries and average monthly benefit in last month of fiscal year, usually June; annual payments for corresponding fiscal year.

under State and local retirement systems. Total estimated cash disability benefits in 1941 were \$500 million. The 2.6-percent increase from 1941 to 1942 resulted primarily from the 11-percent increase in disability payments under workmen's compensation. Disability payments were also higher under civil-service and State and local government retirement systems. Disability benefits to veterans were \$296 million in 1941 as compared with \$292 million in 1942. There are no adequate estimates of the number of persons receiving workmen's compensation. Approximately 653,000 persons were receiving disability benefits under the veterans, civil-service, State and local, and railroad retirement systems in December 1942.

### Workmen's Compensation

Workmen's compensation laws were in operation in 1942 in the District of Columbia and in every State except Mississippi. In general, these laws were restricted to industrial and commercial establishments, and in a number of States only

so-called hazardous industries or occupations were covered. Almost half the State laws included only employers with more than a specified number of employees. Twenty States provided no compensation for occupational diseases and in very few States was coverage for occupational diseases at all complete. Moreover, the character and amount of the benefits provided varied greatly from State to State. Most Federal employees were protected against work-connected accidents under the U. S. Employees' Compensation Act; in December 1942, similar protection was extended to employees of the Government or of contractors with the Government who are killed, disabled, or interned as a result of enemy action outside the United States. While longshoremen and harbor workers were covered under a special Federal workmen's compensation law, railroad workers had no guaranteed benefit rights in case of work-connected disablement.

Of the \$328 million paid under workmen's compensation laws in 1942, about \$125 million represents the cost of medical care both for persons who received cash benefits and for the much larger number of workers who were disabled for so short a period that they were entitled to medical benefits only. Of the cash benefits paid, approximately 80 percent or \$163 million went to disabled workers and their dependents and approximately 20 percent to the survivors of workers killed in work-connected accidents. The ratio of disability payments to total payments varied greatly from State to State, depending on the maturity of the system, the average duration of payments to disabled persons and to survivors permitted by the State laws, the character of the covered industries, and similar factors.<sup>21</sup>

### *Veterans' Benefits*

By far the largest portion of the \$292 million paid in 1942 to disabled veterans—\$201 million—went to veterans of World War I; about \$72 million was paid to disabled Spanish-American War veterans, about \$16 million to members of the regular armed forces disabled as a result of mili-

tary service in time of peace, and the remainder to veterans of the Indian wars, the Civil War, and World War II.

Disability benefits are payable to veterans of all wars on account of service-connected disability. They are payable to veterans of the Spanish-American War and World War I on account of other permanent disabilities as well, when the veteran has an annual income of less than \$1,000 if single or less than \$2,500 if he is married or has minor children. Approximately \$106 million or 36.3 percent of all disability benefits paid in 1942 were for non-service-connected disabilities. More than 98 percent of the payments to Spanish-American War veterans and 17 percent of the payments to World War I veterans were of this character.

Approximately 576,000 veterans, or 93 percent of all the veterans receiving monthly payments from the Veterans Administration in December 1942, received benefits on account of total or partial disability. The number of veterans of the Civil War and the Indian wars currently receiving benefits is, of course, decreasing; the average age of veterans of the Civil War receiving pensions in June 1942 was 97 and of veterans of the Indian wars, 82. The number of veterans of the Spanish-American War who were receiving disability benefits also decreased from 1941 to 1942, although as was indicated earlier,<sup>22</sup> the number of these veterans receiving old-age pensions increased markedly. Of the 105,000 Spanish-American War veterans receiving disability benefits, 98.6 percent were suffering from disabilities of non-service-connected origin. The average monthly benefit for this group, in June 1942, was \$56.94, while for those with service-connected disabilities the average monthly benefit was \$78.08.

Approximately 430,000 veterans of World War I were receiving disability benefits in June 1942. About 82,000 were suffering from permanent total disability of non-service-connected origin; for all in this group the monthly benefits were either \$40 a month or \$6 if the veteran was receiving institutional care at Government expense and had no dependents. Of the 348,000 World War I veterans receiving benefits in June 1942 by reason of service-connected disability, 7.3 percent were temporarily disabled, 9.9 percent were suffering from perma-

<sup>21</sup> There are no reported statistics on workmen's compensation payments on a comparable basis for all States. The estimate of total payments is based on data reported by insurance companies for insured risks and special data from State workmen's compensation agencies on which were based estimates of payments by self-insurers. The ratios for types of payment were derived from data on incurred costs for policy years 1928-38 supplied by the National Council on Compensation Insurance.

<sup>22</sup> See page 53.

nent total disability, and the remainder from permanent partial disability. The average monthly payment to all veterans with service-connected disabilities was \$39.78; for those with permanent total disabilities the average was \$99.74.

### *Civil-Service Retirement Systems*

Employees of the Federal Government who are covered by the Civil Service Retirement Act or the Alaska Railroad or Panama Canal Zone Retirement Acts are entitled to disability benefits at any age after 5 years of credited service when "totally disabled for useful and efficient service in the grade or class of position occupied." If the disability results from a work-connected injury or accident, the employee may choose between a disability benefit under the civil-service retirement system and a workmen's compensation benefit under the U. S. Employees' Compensation Act.

Of the total number of annuitants on the rolls in June 1942 under the three retirement systems administered by the Civil Service Commission, 18,000 or 26 percent were receiving disability benefits. The proportion of disability annuitants has increased slightly each year since the beginning of the program except 1931, 1933, and 1934, when large numbers of Federal workers were retired involuntarily. The majority of the disability annuitants, as of the total annuitants, are men. A much larger proportion of all women than of all men annuitants, however, receive disability rather than retirement benefits. In June 1942, 23 percent of the men and 49 percent of the women on the retirement rolls were receiving benefits by reason of disability. This difference is partly accounted for by the fact that most of the men were in occupations for which the statutory retirement age prior to the 1942 amendments to the act was 62 or 65 years, while most of the women were in occupations for which the regular retirement age was 70. The higher the statutory retirement age, the larger will be the proportion of persons who are unable to continue working until that age.

The proportion of the total monthly payments under the civil-service retirement systems going to disability beneficiaries is slightly lower than the ratio of disability to total annuitants, since disability benefits are on the average lower than regular retirement benefits and both types of benefit are lower for women than for men. In June

1942 disability annuities represented 21.8 percent of the total annuities payable to persons on the roll. The average annual disability benefit under the Civil Service Retirement Act was \$799 for persons retired before the amendments of January 24, 1942, and \$907 for persons retired subsequently. These amounts may be compared with the average annual benefits of \$966 and \$1,073 payable to persons retired at the regular retirement age, and of \$1,188 and \$1,333 payable to persons retired voluntarily at age 60 after 30 years of service. The civil-service benefits are heavily weighted for years of service, and the amounts payable to persons disabled after relatively few years are consequently smaller than those payable to persons who work in Government service until the regular retirement age. Of the 18,000 disabled annuitants on the roll of the civil-service retirement system in June 1942, 23 percent had had less than 15 years' service and 20 percent had had 30 or more years of service at the time they claimed disability benefits.

### *Railroad Retirement System*

Benefits are payable under the Railroad Retirement Act to railroad workers "totally and permanently disabled for regular employment for hire" who have either reached age 60 or had 30 years of railroad service. The effect of this provision is to give a certain flexibility to the age of retirement. It does not, however, give any protection against loss of income as a result of disability to younger railroad workers or to those who are in the industry for only part of their working lifetime.

The ratio of disability to total employee annuities has increased slightly each year since the system has been in operation. In June 1942, 26,300 persons, or 20 percent of the persons to whom employee annuities were payable, and 15,800 pensioners, or 58 percent of all pensioners, were retired for disability. While the proportion of disability annuitants having 30 years of service has been decreasing each year since 1937, 72 percent of all the persons receiving disability benefits in 1942 had had 30 years of service and 28 percent had retired at or after age 60 with less than 30 years' service.

Because of the long period of credited service, the average benefits of persons receiving disability benefits based on 30 years of service are

higher than those of any other group under the railroad program. In June 1942 the average monthly benefit for this class of annuitant was \$80.37. On the other hand, the average benefit for disabled workers with less than 30 years of service was \$34.76, the lowest average amount payable to any group under the railroad program.

### *State and Local Retirement Systems*

Two out of every five of the approximately 1,700 State and local retirement systems in the country were paying disability allowances in 1942. These systems carried more than 16,000 disabled annuitants on their rolls for the last month of the 1942 fiscal year. The monthly payments of \$951,000 averaged about \$59 per beneficiary. Both the number of persons receiving disability benefits and the amount paid increased slightly from 1941 to 1942.

Definitions of disability vary from system to system. In some public employee retirement systems, the only type of disability which is compensated is that which results directly from performance of duty. In most such cases, the employee may choose between the disability benefits of the retirement system and any workmen's compensation payments to which he may be entitled. In an occasional system the number of years of service required before an employee may be retired as disabled is so great as to resemble retirement for age rather than for disability. On the other hand, many of the State and local retirement systems retire an employee for either ordinary or service-connected disability after a relatively short period of service if he is unable to perform his duties efficiently.

The methods used by State and local retirement systems for computing disability benefits are diverse. When benefits are computed as a flat percentage of salary, service-connected disability annuities may be figured as a higher proportion than are age retirement benefits; for ordinary disability in such systems, the benefit is usually a lower proportion of previous earnings than a retirement benefit. In systems which relate all benefits to years of service or to contributions, disability payments tend to be low, because disabled annuitants will usually have had shorter service than will age retirants. In 1942 the average monthly disability allowance paid by

State and local retirement systems was \$18 less than the average monthly old-age benefit.

### *Unemployment Insurance*

Protection against the risk of unemployment is available to fewer workers than the number covered under the various retirement systems. The State unemployment insurance programs cover workers in the same types of employment as does the old-age and survivors insurance program. Only 12 States, however, include all employers with one or more employees. The remaining States exclude from coverage workers in small firms, usually those with less than eight, six, or four employees. All but 2 of the States exclude workers in firms which operate less than a specified number of weeks—usually 20—in a year, or have a pay roll of less than a specified amount. Service for Federal, State, and local governments is generally not subject to unemployment insurance protection, while retirement systems cover a sizable proportion of the employees in such service. Railroad workers are covered under the railroad unemployment insurance program. In March 1940, the last period for which complete data are available, approximately 52 percent of all employment was covered by State unemployment compensation laws and the railroad unemployment insurance program, while between 63 and 65 percent of total employment was covered under the old-age and survivors insurance, railroad retirement, and Federal, State, and local government retirement programs.

In 1941, almost 40 million workers in commercial, industrial, and railroad employment earned wages which could have served as a basis for determining their eligibility for unemployment benefits in 1942. Under both the State programs and the railroad program, the number of beneficiaries declined substantially during 1942. By the end of the year, payments and number of beneficiaries were smaller under the two programs than at any previous time.

### *State Unemployment Compensation Programs*

*Claims for benefits.*—Of the 37.2 million workers who earned wages during 1941 in employment covered by State unemployment compensation laws, and who may therefore be considered as included in the unemployment compensation

program in 1942, 3.6 million or about 10 percent of the valid "new" claims for unemployment benefits were filed during 1942. Since in all States a worker must be unemployed for at least 2 weeks after his new claim is filed before he becomes eligible to receive a benefit check,<sup>23</sup> only 2.8 million of these workers actually received one or more benefit checks. During 1942, 1.1 million workers received all the benefits to which their State laws entitled them and may be presumed, in most cases, to have suffered additional unemployment for which no compensation was available.

Each of these figures indicates a distinct improvement in the unemployment situation in 1942, as compared with pre-war 1941:

|                       | 1942<br>[in millions] | 1941<br>[in millions] |
|-----------------------|-----------------------|-----------------------|
| Valid new claims..... | 3.6                   | 4.6                   |
| Beneficiaries.....    | 2.8                   | 3.4                   |
| Exhaustions.....      | 1.1                   | 1.6                   |

Although the number of unemployment compensation claimants decreased from 1941 to 1942, the proportion of these claimants who were unemployed long enough to receive a benefit check did not change materially. These proportions by calendar quarter were:

|                     | 1942<br>[Percent] | 1941<br>[Percent] |
|---------------------|-------------------|-------------------|
| First quarter.....  | 83                | 81                |
| Second quarter..... | 70                | 74                |
| Third quarter.....  | 85                | 76                |
| Fourth quarter..... | 75                | 76                |

Moreover, the average duration of covered unemployment (that is, unemployment covered by continued claims<sup>24</sup>) was about the same for the smaller group of 1942 claimants as for the larger group in 1941. Thus, the ratio of weeks of covered unemployment (continued claims) to the number of valid new claims filed<sup>25</sup> was 9.4 in both 1941 and 1942. Likewise, the average number of different spells of covered unemployment—1.4 per claimant—was about the same in each year.

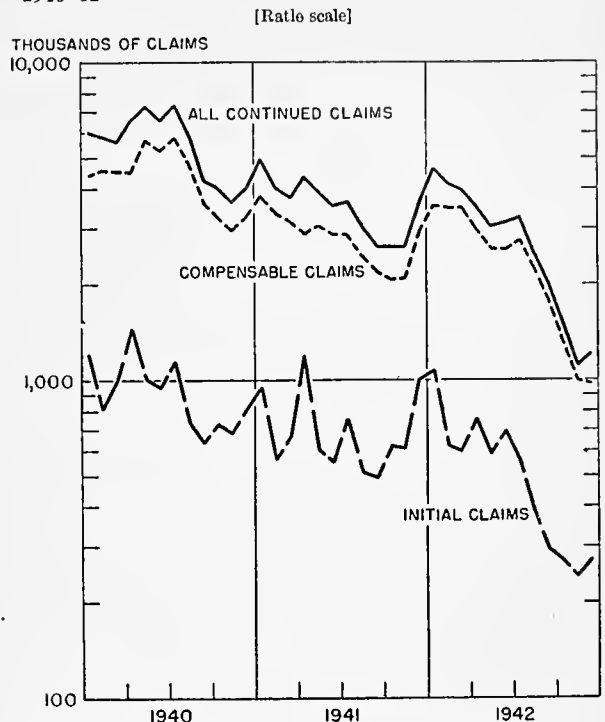
*Volume of covered unemployment.*—During 1942 claims were filed for 33.8 million weeks of unemployment covered by State unemployment compensation laws, a decrease of 20 percent over the volume of unemployment for which benefits were claimed in 1941. Almost all the decrease is

<sup>23</sup> That is, after a noncompensable waiting period of 1 week, a week of compensable unemployment must elapse before the worker can receive benefits. About half the States require a 2-week waiting period.

<sup>24</sup> Continued claims include waiting-period and compensable claims.

<sup>25</sup> These two items are not entirely comparable, since many continued claims filed during a calendar year will relate to new claims filed in the latter part of the preceding calendar year.

Chart 10.—Unemployment compensation: Initial and continued claims received in local offices, by month, 1940–42



attributable to the last few months of the year, when claim loads dropped to the unprecedented low level of 1.1 million per month. During the first half of the year claim loads, though slowly declining, stayed above the 3 million per month level and were generally close to the levels for the corresponding months of the preceding year (chart 10).

Continuance into the first war months of the pre-war levels of covered unemployment was due partly to unemployment incident to conversion to war work and partly to the temporary continuance of pre-war labor-market problems such as those in the textile and apparel industries. The outstanding example of conversion unemployment is, of course, the Michigan automobile and parts industry. This industry, which prior to the war employed less than 1.5 percent of the Nation's covered workers, was responsible for 4 percent of the Nation-wide total of covered unemployment during 1942. As a result, Michigan was the State with by far the highest proportionate volume of unemployment during 1942. Six other States, however—California, Illinois, Louisiana, New York, Rhode Island, Tennessee—faced substan-



tial unemployment problems during the year, each having an average of at least 1 week of unemployment per covered worker; in these States, the problem of war conversion unemployment was not so predominant a factor. For example, 38 percent of the covered unemployment in Rhode Island and 17 percent in Tennessee were directly attributable to the textile industry, 25 percent of the New York problem was attributable to the apparel industry, and 16 percent of the California unemployment arose from the food-processing industry, all industries which had given rise to considerable covered unemployment in pre-war years.

The sharp decline in covered unemployment in the second half of the year was not shared equally by all sections of the country. In States west of the Mississippi River, the number of claims filed during the third quarter of 1942 was 42 percent less than that in the corresponding quarter of 1941, while the decline in the eastern half of the country (excluding New York, where third-quarter data were not comparable because of administrative changes) was only 16 percent. In the fourth quarter of 1942, claims in the western half of the country dropped 74 percent below the fourth-quarter 1941 level, whereas claims in the eastern half were only 50 percent below 1941 figures. As a result, in the last quarter of 1942 the western States were reporting only 17 percent of the Nation's covered unemployment, although they had within their boundaries 25 percent of the country's covered workers. This situation represented a reversal of the pre-war period, which was typified in the western States by claim loads slightly higher than the proportion of the covered population in these States.

The decline in volume of unemployment was outstandingly slow in Illinois and New York. These States, which together include only 19 percent of the covered workers in the country, reported 40 percent of the Nation-wide total of covered unemployment during the fourth quarter of 1942.

*Characteristics of claimants.*—The general upturn in employment which began in the spring of 1942 was accompanied by shifts in the size and composition of claimant groups. Spot studies of the occupational and personal characteristics of claimants, conducted during August–September 1942 in selected labor-shortage areas of California, Illinois,

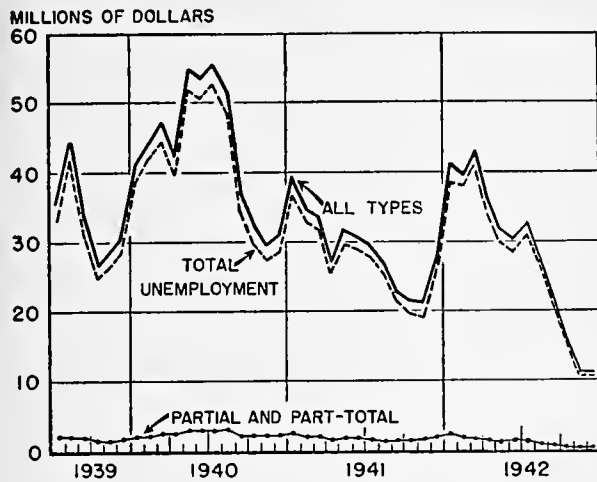
Maryland, Ohio, Virginia, and Washington, give some indication of the nature and extent of these shifts. In the Illinois areas there were more beneficiaries during the survey weeks than during an average week of 1941. By September 1942, this State had apparently failed to absorb into covered employment a fair proportion of the workers who had been laid off during the conversion period. In every other area studied, claim loads during August–September 1942 were sharply down, from 27 to 96 percent below the 1941 average weekly number of beneficiaries.

As claim loads dwindled, the proportion of women, older workers, and handicapped claimants increased. About 43 percent of the claimants in the shortage areas studied were women, compared to about 29 percent of the estimated United States nonagricultural employed labor force and 36 percent of the unemployed labor force during August–September 1942.<sup>26</sup> In the Washington areas studied, women constituted almost 100 percent of the claimants. In all the areas surveyed, from 6 to 10 percent of the claimants were 65 years of age or older, or more than double the relative number of workers in this age group in the total labor force, according to the 1940 census. A high proportion of claimants, in some instances one-third of the total, presented special placement problems—largely problems of age or ill health—while draft status and noncitizenship accounted for a smaller number of placement handicaps.

*Types of unemployment compensated.*—Ninety-two percent of the unemployment compensated under the State programs during 1942 was total unemployment (i. e., the claimant reported either no earnings or earnings of less than a specified amount—usually \$2 or \$3—during the week); 5.3 percent of the unemployment was “partial” unemployment (i. e., the claimant reported some earnings in a regular job), and the remaining 2.7 percent was “part-total” unemployment (i. e., the claimant reported odd-job earnings). The ratio of weeks of partial unemployment to number of covered workers exceeded 10 percent in only three States—Illinois, New Jersey, West Virginia. The coal-mining, apparel, iron and steel, and glass industries accounted for most of the partial and part-total unemployment in these States.

<sup>26</sup> Bureau of the Census, *Monthly Report on the Labor Force*, May 7, 1943.

**Chart 11.—Unemployment compensation: Amount of benefits, by type of unemployment and month, July 1939–December 1942**



The percentage of all unemployment compensation claims which were filed from outside the State of liability was about the same in 1942 as in 1941, 6 percent. As usual, the largest number of interstate claims were filed by claimants who had moved to California and Florida, although the percentage of all interstate claims emanating from these States decreased from 16 percent in 1941 to 12 percent in 1942.

**Payments.**—During 1942 the 51 State agencies paid out \$346 million to claimants for unemployment compensation, almost exactly the same amount as in 1941. The fact that the dollar amount of benefits did not decrease although there was a 20-percent decrease in the number of weeks of covered unemployment is accounted for (1) by an increase from 1941 to 1942 in the proportion of weeks of covered unemployment which were compensable, and (2) by an increase of 13 percent in the average amount of money paid out for each week of compensable unemployment.

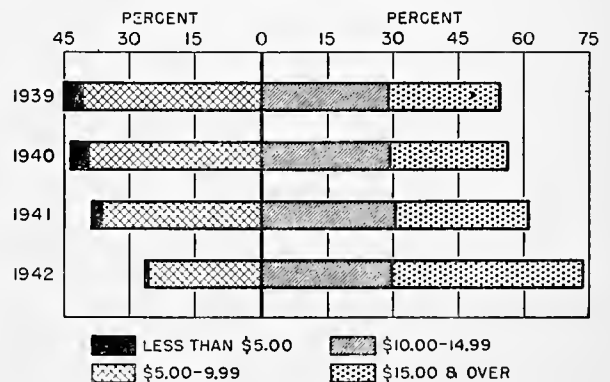
The increase in proportion of compensable weeks among total weeks of covered unemployment was due primarily to the action of a number of State legislatures (including New York, Michigan, Ohio, Pennsylvania, Missouri) in shortening the length of the waiting period required before a benefit check might be issued. A less important cause was the fact that in 1942, as compared with 1941, a larger proportion of covered unemployment occurred in States with a 1-week waiting period. As a result of these two factors, the

number of compensable weeks of unemployment in 1942 was only 12 percent below the 1941 figure, although the total number of weeks of covered unemployment fell 20 percent.

The 13-percent increase from 1941 to 1942 in the average payment for each compensable week, which almost exactly offset the 12-percent decrease in number of weeks compensated, was due partly to the fact that at one time or another in these 2 years 16 State legislatures changed the formula by which the weekly benefit amount of claimants was determined, and partly to the larger average base-period earnings of the claimants themselves, since in all States claimants with larger earnings in some specified past "base period" or in one quarter of that base period are entitled to larger amounts of unemployment compensation per week. It is difficult to determine the exact relative effect of these two factors, but some indication of the increase in average base-period wages is given by the fact that from 1940 to 1941 the average annual wage per covered worker increased from \$880 to \$950.

There were wide variations among States in the average amount of benefits paid in 1942 per week of total unemployment, with six States—Arkansas, Kentucky, Maine, North Carolina, South Carolina, Texas—paying an average of less than \$9 per week, while six other States—Alaska, California, Illinois, Michigan, Utah, Wyoming—paid an average of more than \$14 per week. Although these variations stem principally from State-to-State differences in wage rates and annual wages per worker, the variations were accentuated by

**Chart 12.—Unemployment compensation: Percentage distribution of weeks of total unemployment compensated, by amount of weekly benefit payments, 1939–42**



differences in benefit formulas in these two groups of States. Three States in the first group used an annual-earnings plan to compute the weekly benefit amount, while the other three paid eligible claimants  $\frac{1}{2}$  of their highest quarterly earnings. On the other hand, all six States with the highest weekly benefit amounts paid eligible claimants  $\frac{1}{2}$  of highest quarterly earnings.

### *Railroad Unemployment Insurance*

The Railroad Unemployment Insurance Act, administered by the Railroad Retirement Board, insures railroad workers against the risk of unemployment. In 1941, about 2 million persons had worked during the year for employers covered by the act; approximately 1.4 million workers were eligible for benefits in January-June 1942 and 1.6 million in July-December.

*Claims for benefits.*—The claims experience of a group of workers is readily traced over the period of a benefit year, which in the railroad unemployment insurance program is uniform for all employees, beginning in July and ending in June. Almost a million and a half workers were eligible for benefits in the year ended in June 1942, but only 90,000 filed applications for certificate of benefit rights. Of this number, 1,900 were not qualified (usually because they did not have \$150 of wages in the base period), 74,000 drew benefits in 1 or more registration periods,<sup>27</sup> and most of the remaining 14,100 were reemployed before they drew any benefits. One out of seven beneficiaries (14 percent) exhausted his benefit rights—a much smaller percentage than that for workers covered by State unemployment compensation laws.<sup>28</sup>

*Volume of covered unemployment.*—The railroad industry did not suffer dislocations in 1942 such as those of some of the industries covered by the State unemployment compensation laws. Employment on class I steam railroads (which comprises about 85 percent of all employment covered) declined seasonally from December 1941 to Janu-

ary 1942, remained about the same in February, and then increased every month through August. September maintained the August level. Declines in October and November were slight, and in December employment again moved up despite the fact that there is usually a decline in this period.

**Table 23.—Railroad unemployment insurance: Summary of operations, 1941 and 1942**

| Item                              | 1942        | 1941         | Percent-<br>age<br>change<br>from<br>1941 |
|-----------------------------------|-------------|--------------|---|
| Applications received.....        | 41,300      | 101,700      | —59.4                                     |
| Claims received.....              | 353,200     | 833,500      | —57.0                                     |
| Amount of benefits certified..... | \$6,269,000 | \$14,535,000 | —56.6                                     |
| Number of payments certified..... | 310,400     | 740,100      | —58.1                                     |

Although unemployment claims fell to lower monthly figures than in any previous period in the history of the program, unemployment did not decline as rapidly as employment rose. The chief reason for this difference is that many workers who become unemployed are not where workers are needed or do not have the skills required for jobs available in their own localities. Seasonal factors in the industry also affect changes in the volume of unemployment, particularly for maintenance-of-way laborers.

In March, June, September, and December 1942, the weekly average number of payments were, respectively, 48 percent, 61 percent, 70 percent, and 88 percent lower than in the corresponding months of 1941.

*Payments.*—Unemployment insurance benefit payments fell from \$14.5 million in 1941 to \$6.3 million in 1942—a decrease of 57 percent (table 12). Benefits declined steadily from the January level of \$1.4 million a month to the low of \$154,000 in July; in August, payments rose to \$223,000, reflecting lay-offs in some of the northern States and the effect of a new benefit year in July. The decline from August to the end of the year brought the December payments to \$155,000—slightly higher than the total for July but 83 percent below the figure for December 1941.

<sup>27</sup> A normal registration period covers 14 days; compensation is paid for days of unemployment in excess of 7 in the first registration period and in excess of 4 in subsequent periods.

<sup>28</sup> See p. 65.

# Public Aid

DURING 1942, with the speeding up of the war effort and increase in manpower requirements, the number of persons in the United States dependent upon public aid declined sharply. Marked changes occurred in 1942 in the network of public aid provisions to adjust to changing conditions (chart 13).

With growing labor shortages, the comprehensive system of Federal work programs established in the depression of the 1930's was drastically curtailed (table 24). The program of the Civilian Conservation Corps was liquidated by order of Congress at the start of the fiscal year beginning July 1942. As the demands for industrial workers increased, the National Youth Administration shifted the focus of its out-of-school work program from employment of youth to training of youth, and this program is no longer deemed a public aid program. The student aid program of the NYA was greatly reduced in 1942; at the end of the year, the number of youths employed on work projects was about one-fourth the number employed a year earlier. Throughout 1942, employment on projects of the Work Projects Administration was progressively reduced. In December 1942, when the President issued an Executive Order stipulating that this program be liquidated by February 1943 or as soon thereafter as possible, WPA employment was at less than one-third its level in December 1941 and one-tenth that in December 1938.

The Federal work programs were not the only public aid organizations to be greatly affected by war conditions. In July 1942 the Farm Security Administration, which provided subsistence grants to farmers to balance home and loan plans, discontinued all subsistence payments except in cases of natural disasters such as drought and flood. At the end of 1942 the Food Distribution Administration, because of the disappearance of agricultural surpluses, announced the suspension of the food stamp plan, effective March 1, 1943. Commodity distribution of the Food Distribution Administration was also substantially reduced by the end of 1942.

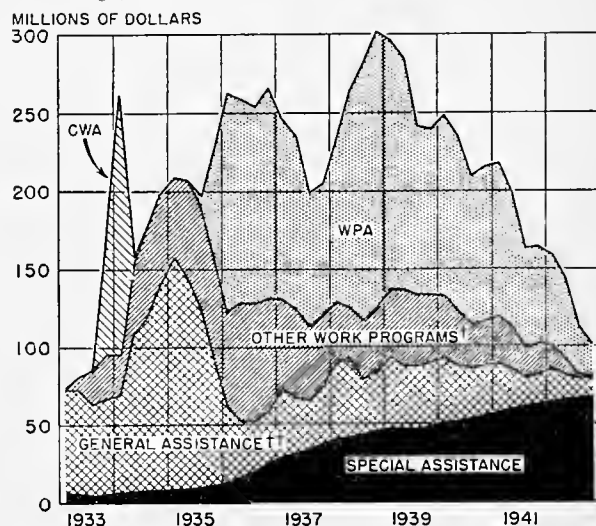
At the close of 1942, steps had been taken either to modify or to terminate most of the public aid measures created during the depression

to relieve unemployment or to dispose of agricultural surpluses. The public aid structure was stripped to hardly more than the public assistance programs for the aged, blind, and dependent children, under the Social Security Act, and to general assistance, which is a State and local responsibility. The public assistance programs also declined during the year. The number of cases on the general assistance rolls dropped to about three-fifths the level of December 1941. For the first time, the programs of old-age assistance and aid to dependent children also declined below the level of the preceding December. Of all the public aid provisions, aid to the blind alone experienced a minor rise in the number of recipients.

As the number of persons in need of public aid was declining, the average cost of requirements of those remaining on the rolls was increasing. According to the Bureau of Labor Statistics, the cost of living of wage earners and lower-salaried workers in large cities rose 10.7 percent during 1942.<sup>1</sup> Because the cost of food represents a larger share of total living costs in families

<sup>1</sup> See page 20.

**Chart 13.—Public assistance and Federal work programs in the continental United States: Assistance and earnings, 1933-42<sup>1</sup>**



<sup>1</sup> Monthly average for each quarter.

† Represents CCC, NYA, FERA, and other Federal projects.

†† Includes small amount of subsistence payments under Farm Security Administration for November 1935-June 1942.

receiving public aid than in those with higher income, and since the cost of food increased 17.4 percent during the year, the average rise in cost of living for these families was probably greater than 10.7 percent.

No adjustment to meet rising living costs was made during the year in wage rates for the work programs. Wage rates for WPA, however, had been increased in November 1941 by administrative order. Among public assistance agencies

there was general recognition of the increased needs resulting from rising prices, and payments were revised upward in most States to meet these needs. This adjustment lagged behind rising prices, and in general the increase in payments was less than the rise in living costs. In the case of some recipients, income from sources other than public assistance increased and may have been sufficient to meet added cost of requirements, but for families without other resources the increase

**Table 24.—Public assistance and Federal work programs in the continental United States: Recipients, persons employed, assistance, and earnings, 1933-42<sup>1</sup>**

[In thousands; corrected to Jan. 30, 1943]

| Program  | 1933        | 1934        | 1935        | 1936        | 1937        | 1938        | 1939        | 1940        | 1941        | 1942             |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|------------------|
| Number of recipients and persons employed, December  |             |             |             |             |             |             |             |             |             |                  |
| Recipients of assistance:  |             |             |             |             |             |             |             |             |             |                  |
| Old-age assistance.....  | 107         | 206         | 378         | 1,106       | 1,577       | 1,776       | 1,909       | 2,066       | 2,234       | 2,226            |
| Aid to dependent children:   |             |             |             |             |             |             |             |             |             |                  |
| Families.....  | 112         | 113         | 117         | 162         | 228         | 280         | 315         | 370         | 390         | 349              |
| Children.....  | 286         | 280         | 286         | 404         | 565         | 684         | 760         | 891         | 941         | 849              |
| Aid to the blind.....  | 25          | 33          | 35          | 46          | 56          | 67          | 70          | 73          | 77          | 79               |
| Cases receiving general assistance <sup>2</sup> .....  | 3,246       | 5,368       | 2,886       | 1,510       | 1,626       | 1,631       | 1,558       | 1,239       | 798         | 459              |
| Cases aided under special programs of Federal Emergency Relief Administration <sup>3</sup> .....       | 101         | 459         | 96          | 11          |             |             |             |             |             |                  |
| Cases for which subsistence payments were certified by Farm Security Administration <sup>4</sup> ..... |             |             | 130         | 135         | 109         | 115         | 96          | 45          | 26          | ( <sup>5</sup> ) |
| Persons employed under Federal work programs:  |             |             |             |             |             |             |             |             |             |                  |
| Civilian Conservation Corps <sup>6</sup> .....   | 290         | 330         | 459         | 328         | 284         | 275         | 266         | 246         | 126         | ( <sup>5</sup> ) |
| National Youth Administration: <sup>7</sup>  |             |             |             |             |             |             |             |             |             |                  |
| Student work program.....  |             |             | 283         | 411         | 304         | 372         | 434         | 449         | 333         | 86               |
| Out-of-school work program.....  |             |             |             | 178         | 136         | 240         | 296         | 326         | 283         | ( <sup>5</sup> ) |
| Work Projects Administration <sup>8</sup> .....  |             |             | 2,667       | 2,243       | 1,594       | 3,156       | 2,109       | 1,826       | 1,023       | 300              |
| Civil Works Program <sup>9</sup> .....   | 3,597       |             |             |             |             |             |             |             |             |                  |
| Other Federal agency projects financed from emergency funds <sup>9</sup> .....                         | 264         | 331         | 408         | 506         | 235         | 167         | 141         | 22          | 2           | ( <sup>5</sup> ) |
| Amount of assistance and earnings, calendar year   |             |             |             |             |             |             |             |             |             |                  |
| Total assistance and earnings.....   | \$1,223,329 | \$2,380,865 | \$2,532,512 | \$3,119,013 | \$2,653,918 | \$3,236,600 | \$3,185,447 | \$2,723,408 | \$2,227,527 | \$1,547,073      |
| Total assistance.....  | 836,919     | 1,341,687   | 1,665,382   | 680,950     | 840,306     | 1,007,566   | 1,067,889   | 1,053,266   | 1,002,503   | 965,922          |
| Old-age assistance.....  | 26,071      | 32,244      | 64,966      | 155,241     | 310,442     | 392,354     | 430,480     | 474,952     | 541,519     | 595,952          |
| Aid to dependent children.....   | 40,504      | 40,686      | 41,727      | 49,654      | 70,451      | 97,442      | 114,949     | 133,243     | 153,153     | 158,497          |
| Aid to the blind.....  | 5,839       | 7,073       | 7,970       | 12,813      | 16,171      | 18,958      | 20,752      | 21,826      | 22,901      | 24,673           |
| General assistance <sup>2</sup> .....  | 758,752     | 1,200,615   | 1,433,182   | 439,004     | 406,881     | 476,203     | 482,653     | 404,963     | 272,649     | 180,529          |
| Relief under special programs of Federal Emergency Relief Administration <sup>3</sup> .....            | 5,753       | 61,069      | 114,996     | 3,873       | 467         |             |             |             |             |                  |
| Subsistence payments certified by Farm Security Administration <sup>4</sup> .....                      |             |             | 2,541       | 20,365      | 35,894      | 22,579      | 19,055      | 18,282      | 12,281      | \$ 6,271         |
| Total earnings of persons employed under Federal work programs.....                                    | 386,410     | 1,039,178   | 867,130     | 2,438,063   | 1,813,612   | 2,229,034   | 2,117,558   | 1,670,142   | 1,225,024   | 581,151          |
| Civilian Conservation Corps <sup>6</sup> .....   | 140,736     | 260,957     | 332,851     | 292,397     | 245,756     | 230,318     | 230,513     | 215,846     | 155,604     | \$ 34,030        |
| National Youth Administration: <sup>7</sup>  |             |             |             |             |             |             |             |             |             |                  |
| Student work program.....  |             |             | 6,364       | 26,329      | 24,287      | 19,598      | 22,707      | 26,864      | 25,118      | 11,328           |
| Out-of-school work program.....  |             |             |             | 28,883      | 32,664      | 41,560      | 51,538      | 65,211      | 94,032      | \$ 32,069        |
| Work Projects Administration <sup>8</sup> .....  |             |             | 238,018     | 1,592,039   | 1,186,266   | 1,751,053   | 1,565,515   | 1,269,617   | 937,366     | 503,054          |
| Civil Works Program <sup>9</sup> .....   | 214,956     | 503,060     |             |             |             |             |             |             |             |                  |
| Other Federal agency projects financed from emergency funds <sup>9</sup> .....                         | 30,718      | 275,161     | 289,897     | 498,415     | 324,639     | 186,505     | 247,285     | 92,604      | 12,904      | \$ 730           |

<sup>1</sup> Partly estimated and subject to revision. For definitions of terms see 1940 Yearbook, pp. 309-311; *Public Assistance, 1940* (preprinted from 1940 Yearbook), pp. 39-41; or *Social Security Bulletin*, Vol. 4, No. 9 (September 1941), pp. 50-52. For monthly data see *Social Security Bulletin*, Vol. 6, No. 2 (February 1943), pp. 23-26.

<sup>2</sup> Data for January 1933-March 1937 from WPA.

<sup>3</sup> Data from WPA.

<sup>4</sup> Data from FSA.

<sup>5</sup> Data on amount for January-June only; program excluded beginning July 1942 because of liquidation or change in character or magnitude. CCC is being liquidated; FSA will make subsistence payments only to farm families in need because of natural disasters; NYA out-of-school work program no longer specifies need as a basis for enrollment; and other Federal agency projects financed from emergency funds are of negligible importance.

<sup>6</sup> Data from CCC. Beginning July 1941, earnings of persons enrolled estimated by CCC by multiplying average monthly number of persons enrolled by average of \$67.20 for each month for enrollees other than Indians and \$20.50 for Indians.

<sup>7</sup> Data for September 1935-June 1939 from WPA; for subsequent months from NYA. Beginning July 1941, number employed on out-of-school work program based on average of weekly employment counts during month.

<sup>8</sup> Data from WPA. Beginning July 1942, represents sum of pay rolls approved.

<sup>9</sup> Data from Bureau of Labor Statistics. Beginning October 1941, represents employment and earnings on projects financed from Public Works Administration funds only. Data not available for other Federal agency projects financed under emergency relief appropriation acts.

**Table 25.—Public assistance and Federal work programs in the continental United States: Percentage distribution of assistance and earnings, by program, for each year, 1933-42<sup>1</sup>**

| Program   | 1933  | 1934  | 1935  | 1936  | 1937  | 1938  | 1939  | 1940  | 1941  | 1942  |
|---|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Total assistance and earnings.....  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Total assistance.....   | 68.4  | 56.4  | 65.8  | 21.8  | 31.7  | 31.1  | 33.5  | 38.7  | 45.0  | 62.4  |
| Old-age assistance.....   | 2.1   | 1.4   | 2.0   | 5.0   | 11.7  | 12.1  | 13.5  | 17.4  | 24.3  | 33.5  |
| Aid to dependent children.....  | 3.3   | 1.7   | 1.6   | 1.6   | 2.7   | 3.0   | 3.6   | 4.9   | 6.9   | 10.2  |
| Aid to the blind.....   | .5    | .3    | .3    | .4    | .6    | .6    | .7    | .8    | 1.0   | 1.6   |
| General assistance.....   | 62.0  | 60.4  | 56.0  | 14.1  | 15.3  | 14.7  | 15.1  | 14.9  | 12.2  | 11.7  |
| Relief under special programs of Federal Emergency Relief Administration..... | .5    | 2.6   | 4.6   | .1    | (?)   |       |       |       |       |       |
| Subsistence payments certified by Farm Security Administration.....           |       |       | .1    | .6    | 1.4   | .7    | .6    | .7    | .6    | 1.4   |
| Total earnings of persons employed under Federal work programs.....           | 31.6  | 43.6  | 34.2  | 78.2  | 68.3  | 68.9  | 66.5  | 61.3  | 55.0  | 37.6  |
| Civilian Conservation Corps.....  | 11.5  | 11.0  | 13.1  | 9.4   | 9.3   | 7.1   | 7.2   | 7.9   | 7.0   | 12.2  |
| National Youth Administration:  |       |       |       |       |       |       |       |       |       |       |
| Student work program.....   |       |       | .3    | .8    | .9    | .6    | .7    | 1.0   | 1.1   | .7    |
| Out-of-school work program.....   |       |       |       | .9    | 1.2   | 1.3   | 1.6   | 2.4   | 4.2   | 12.1  |
| Work Projects Administration.....   |       |       | 9.4   | 51.1  | 44.7  | 54.1  | 49.2  | 46.6  | 42.1  | 32.5  |
| Civil Works Program.....  | 17.6  | 21.1  |       |       |       |       |       |       |       |       |
| Other Federal agency projects financed from emergency funds.....              | 2.5   | 11.5  | 11.4  | 16.0  | 12.2  | 5.8   | 7.8   | 3.4   | .6    | 1.1   |

<sup>1</sup> See footnotes, table 24.<sup>2</sup> Less than 0.05 percent.<sup>3</sup> Data for January-June only; program excluded beginning July 1942. See table 24, footnote 5.

in assistance payments was probably insufficient in most instances to meet the rise in cost of living.

In 1942, total expenditures for public aid in the United States amounted to \$1.5 billion, of which

more than three-fifths was for assistance and less than two-fifths for work program earnings. The significant shifts that have taken place in the relative importance of the two forms of public aid

**Table 26.—Public assistance and Federal work programs in the continental United States: Recipients, persons employed, assistance, and earnings, by month, 1942<sup>1</sup>**

[In thousands; corrected to Jan. 30, 1943]

| Month          | Total                                     | Special types of public assistance |                           |          | General assistance | Farm Security Administration | Civilian Conservation Corps | National Youth Administration |                      | Work Projects Administration | Other Federal agency projects financed from emergency funds |                            |
|----------------|---|------------------------------------|---------------------------|----------|--------------------|------------------------------|-----------------------------|-------------------------------|----------------------|------------------------------|---|----------------------------|
|                |   | Old-age assistance                 | Aid to dependent children |          |                    |                              |                             | Aid to the blind              | Student work program |                              |   | Out-of-school work program |
|                |   |                                    | Families                  | Children |                    |                              |                             |                               |                      |                              |   |                            |
|                | Number of recipients and persons employed |                                    |                           |          |                    |                              |                             |                               |                      |                              |   |                            |
| January.....   | 2,240                                     | 395                                | 953                       | 78       | 836                | 42                           | 115                         | 306                           | 234                  | 995                          | 2   |                            |
| February.....  | 2,241                                     | 399                                | 960                       | 78       | 817                | 46                           | 107                         | 256                           | 231                  | 998                          | 2   |                            |
| March.....     | 2,245                                     | 401                                | 965                       | 78       | 785                | 38                           | 95                          | 247                           | 220                  | 933                          | 1   |                            |
| April.....     | 2,245                                     | 400                                | 963                       | 78       | 723                | 24                           | 76                          | 237                           | 205                  | 837                          | (?)   |                            |
| May.....       | 2,248                                     | 398                                | 958                       | 79       | 657                | 14                           | 64                          | 215                           | 181                  | 759                          | (?)   |                            |
| June.....      | 2,250                                     | 395                                | 949                       | 79       | 607                | 12                           | 63                          | 133                           | 184                  | 671                          | (?)   |                            |
| July.....      | 2,249                                     | 390                                | 937                       | 79       | 566                | (?)                          | (?)                         | 17                            | (?)                  | 505                          | (?)   |                            |
| August.....    | 2,248                                     | 386                                | 928                       | 79       | 551                | (?)                          | (?)                         | 0                             | (?)                  | 428                          | (?)   |                            |
| September..... | 2,245                                     | 382                                | 919                       | 79       | 528                | (?)                          | (?)                         | 2                             | (?)                  | 382                          | (?)   |                            |
| October.....   | 2,242                                     | 374                                | 899                       | 79       | 503                | (?)                          | (?)                         | 52                            | (?)                  | 357                          | (?)   |                            |
| November.....  | 2,233                                     | 366                                | 879                       | 79       | 470                | (?)                          | (?)                         | 81                            | (?)                  | 332                          | (?)   |                            |
| December.....  | 2,226                                     | 349                                | 849                       | 79       | 459                | (?)                          | (?)                         | 86                            | (?)                  | 300                          | (?)   |                            |
|                | Amount of assistance and earnings         |                                    |                           |          |                    |                              |                             |                               |                      |                              |   |                            |
| Total.....     | \$1,547,073                               | \$595,952                          | \$158,497                 | \$24,673 | \$180,529          | \$6,271                      | \$34,030                    | \$11,328                      | \$32,009             | \$503,054                    | \$730   |                            |
| January.....   | 162,100                                   | 47,931                             | 13,304                    | 2,029    | 20,141             | 1,404                        | 7,686                       | 1,842                         | 5,747                | 61,763                       | 253   |                            |
| February.....  | 157,485                                   | 48,526                             | 13,546                    | 2,017    | 19,225             | 1,663                        | 7,135                       | 1,675                         | 5,656                | 57,807                       | 235   |                            |
| March.....     | 159,465                                   | 48,284                             | 13,633                    | 2,029    | 18,820             | 1,383                        | 6,332                       | 1,670                         | 5,407                | 61,786                       | 121   |                            |
| April.....     | 150,339                                   | 48,458                             | 13,584                    | 2,037    | 17,179             | 907                          | 5,071                       | 1,637                         | 5,101                | 56,306                       | 59  |                            |
| May.....       | 141,406                                   | 48,888                             | 13,446                    | 2,038    | 15,394             | 496                          | 4,262                       | 1,555                         | 4,787                | 50,506                       | 34  |                            |
| June.....      | 135,734                                   | 49,115                             | 13,314                    | 2,052    | 14,149             | 418                          | 3,544                       | 937                           | 5,311                | 46,866                       | 28  |                            |
| July.....      | 120,168                                   | 49,581                             | 13,219                    | 2,054    | 13,647             | (?)                          | (?)                         | 150                           | (?)                  | 41,517                       | (?)   |                            |
| August.....    | 109,689                                   | 50,039                             | 13,330                    | 2,069    | 13,313             | (?)                          | (?)                         | 0                             | (?)                  | 30,938                       | (?)   |                            |
| September..... | 104,889                                   | 50,321                             | 13,054                    | 2,080    | 12,991             | (?)                          | (?)                         | 11                            | (?)                  | 26,432                       | (?)   |                            |
| October.....   | 103,759                                   | 50,915                             | 12,848                    | 2,084    | 12,552             | (?)                          | (?)                         | 425                           | (?)                  | 24,935                       | (?)   |                            |
| November.....  | 100,902                                   | 51,726                             | 12,588                    | 2,084    | 11,536             | (?)                          | (?)                         | 704                           | (?)                  | 22,264                       | (?)   |                            |
| December.....  | 101,137                                   | 52,168                             | 12,631                    | 2,100    | 11,582             | (?)                          | (?)                         | 722                           | (?)                  | 21,934                       | (?)   |                            |

<sup>1</sup> See footnotes, table 24.<sup>2</sup> Less than 500 persons.<sup>3</sup> Data for January-June only; program excluded beginning July 1942. See table 24, footnote 5.



is indicated by the fact that in 1936, the year in which the social security programs began to operate and the Federal work programs got into full swing, expenditures for assistance comprised roughly one-fifth of the public aid bill and work program earnings about four-fifths (table 25).

In 1942, public aid costs represented a substantially smaller share of national income pay-

ments than in earlier years—1.3 percent as contrasted with 2.4 percent in 1941 and 4.9 percent in 1938, the year in which costs were largest in relation to income payments in the Nation.

During 1942 the war markedly affected public assistance programs in many ways. Fewer persons were in need, and consequently applications for assistance declined. Demands for workers

**Table 27.—Public assistance and Federal work programs in the continental United States: Assistance and earnings, by State, 1942<sup>1</sup>**

[In thousands; corrected to Jan. 30, 1943]

| State                     | Total <sup>2</sup> | Assistance to recipients                        |                           |                  |                    |   | Earnings of persons employed under Federal work programs |                               |   |                              |  |
|---------------------------|--------------------|---|---------------------------|------------------|--------------------|---|--|-------------------------------|---|------------------------------|--|
|                           |                    | Special types of public assistance <sup>3</sup> |                           |                  | General assistance | Subsistence payments certified by the Farm Security Administration <sup>4</sup> | Civilian Conservation Corps <sup>4</sup>                 | National Youth Administration |   | Work Projects Administration | Other Federal agency projects financed from emergency funds <sup>5</sup> |
|                           |                    | Old-age assistance                              | Aid to dependent children | Aid to the blind |                    |   |  | Student work program          | Out-of-school work program <sup>4</sup> |                              |  |
| Total <sup>2</sup> .....  | \$1,547,073        | \$595,952                                       | \$158,497                 | \$24,673         | \$180,529          | \$6,271   | \$34,030   | \$11,328                      | \$32,009                                | \$503,054                    | \$730  |
| Alabama.....              | 17,183             | 2,437   | 1,027                     | 76               | 257                | 548   | 1,353  | 257                           | 885                                     | 10,339                       | 4  |
| Arizona.....              | 8,754              | 3,980   | 910                       | 166              | 649                | 147   | 672  | 46                            | 114                                     | 2,071                        |  |
| Arkansas.....             | 15,121             | 2,801   | 1,148                     | 150              | 290                | 421   | 1,176  | 118                           | 589                                     | 8,428                        |  |
| California.....           | 112,567            | 68,796  | 8,207                     | 4,024            | 6,979              | 477   | 747  | 678                           | 834                                     | 21,823                       |  |
| Colorado.....             | 28,369             | 18,080  | 2,133                     | 255              | 2,073              | 67  | 299  | 129                           | 292                                     | 4,906                        | 44   |
| Connecticut.....          | 12,028             | 6,185   | 1,147                     | 76               | 1,874              | (7)   | 61   | 104                           | 243                                     | 2,338                        |  |
| Delaware.....             | 1,462              | 355   | 189                       |                  | 139                | 1   | 16   | 15                            | 59                                      | 688                          |  |
| District of Columbia..... | 4,744              | 1,122   | 487                       | 112              | 486                |   | 108  | 72                            | 103                                     | 2,212                        | 42   |
| Florida.....              | 22,990             | 7,228   | 1,593                     | 494              | 595                | 68  | 711  | 131                           | 557                                     | 11,613                       |  |
| Georgia.....              | 23,586             | 7,036   | 1,262                     | 285              | 465                | 774   | 1,428  | 284                           | 1,248                                   | 10,804                       |  |
| Idaho.....                | 7,275              | 2,872   | 1,125                     | 83               | 204                | 44  | 138  | 57                            | 187                                     | 2,565                        |  |
| Illinois.....             | 122,333            | 47,756  | 8,882                     | 2,724            | 23,362             | 31  | 1,082  | 647                           | 1,705                                   | 35,960                       | 184  |
| Indiana.....              | 38,598             | 16,630  | 5,384                     | 678              | 3,301              | 15  | 387  | 275                           | 679                                     | 11,248                       | 2  |
| Iowa.....                 | 26,380             | 14,575  | 503                       | 2,731            | 503                | 14  | 258  | 217                           | 620                                     | 6,742                        |  |
| Kansas.....               | 21,258             | 8,588   | 2,728                     | 390              | 1,894              | 27  | 378  | 193                           | 533                                     | 6,527                        |  |
| Kentucky.....             | 22,018             | 6,670   | 191                       | 4                | 481                | 170   | 1,954  | 203                           | 873                                     | 11,471                       |  |
| Louisiana.....            | 24,399             | 5,890   | 4,742                     | 280              | 1,417              | 518   | 1,080  | 241                           | 617                                     | 9,613                        |  |
| Maine.....                | 8,404              | 4,046   | 291                       | 898              | 291                | 24  | 103  | 57                            | 414                                     | 1,313                        |  |
| Maryland.....             | 11,161             | 3,768   | 2,079                     | 165              | 1,715              | 15  | 198  | 112                           | 296                                     | 2,813                        |  |
| Massachusetts.....        | 76,514             | 33,439  | 8,154                     | 329              | 8,792              | 2   | 347  | 378                           | 1,023                                   | 24,051                       |  |
| Michigan.....             | 62,440             | 21,664  | 10,537                    | 435              | 7,839              | 117   | 889  | 442                           | 1,199                                   | 19,317                       |  |
| Minnesota.....            | 40,700             | 16,935  | 3,677                     | 340              | 4,334              | 145   | 857  | 258                           | 697                                     | 13,457                       |  |
| Mississippi.....          | 14,534             | 2,923   | 623                       | 169              | 33                 | 329   | 1,277  | 174                           | 601                                     | 8,404                        |  |
| Missouri.....             | 48,144             | 19,899  | 4,518                     | 1,020            | 2,689              | 174   | 1,199  | 282                           | 770                                     | 17,590                       | 2  |
| Montana.....              | 9,226              | 3,363   | 929                       | 93               | 446                | 66  | 326  | 70                            | 153                                     | 3,762                        | 15   |
| Nebraska.....             | 16,231             | 6,934   | 1,906                     | 188              | 711                | 39  | 286  | 136                           | 319                                     | 5,693                        | 20   |
| Nevada.....               | 1,489              | 811   | 32                        | 11               | 76                 | 1   | 79   | 11                            | 19                                      | 449                          |  |
| New Hampshire.....        | 5,283              | 1,995   | 475                       | 94               | 867                | 6   | 35   | 45                            | 103                                     | 1,663                        |  |
| New Jersey.....           | 35,130             | 8,152   | 3,137                     | 212              | 5,040              | 7   | 328  | 220                           | 512                                     | 17,520                       |  |
| New Mexico.....           | 7,391              | 1,031   | 842                       | 56               | 168                | 150   | 683  | 49                            | 204                                     | 4,178                        | 31   |
| New York.....             | 180,452            | 39,095  | 16,688                    | 949              | 65,097             | 28  | 1,011  | 1,081                         | 2,818                                   | 53,682                       | 4  |
| North Carolina.....       | 19,691             | 4,852   | 1,998                     | 406              | 341                | 172   | 1,213  | 325                           | 1,157                                   | 9,226                        | (?)  |
| North Dakota.....         | 6,636              | 2,112   | 936                       | 37               | 388                | 13  | 385  | 86                            | 201                                     | 2,478                        |  |
| Ohio.....                 | 82,840             | 41,263  | 5,308                     | 992              | 7,885              | 26  | 988  | 544                           | 1,151                                   | 24,628                       | 55   |
| Oklahoma.....             | 38,579             | 18,765  | 4,962                     | 592              | 508                | 72  | 1,652  | 253                           | 1,014                                   | 10,757                       | 2  |
| Oregon.....               | 11,378             | 6,048   | 1,083                     | 156              | 1,101              | 78  | 143  | 113                           | 208                                     | 2,448                        |  |
| Pennsylvania.....         | 111,455            | 27,665  | 23,845                    | 4,984            | 12,730             | 48  | 1,603  | 791                           | 1,945                                   | 37,842                       | 3  |
| Rhode Island.....         | 6,920              | 2,102   | 783                       | 26               | 1,577              | 1   | 53   | 106                           | 33                                      | 2,238                        |  |
| South Carolina.....       | 15,914             | 2,654   | 768                       | 103              | 237                | 740   | 892  | 199                           | 529                                     | 9,478                        | 313  |
| South Dakota.....         | 8,038              | 3,403   | 634                       | 47               | 450                | 39  | 546  | 86                            | 191                                     | 2,642                        |  |
| Tennessee.....            | 20,709             | 5,498   | 3,206                     | 242              | 177                | 34  | 1,389  | 226                           | 811                                     | 9,126                        |  |
| Texas.....                | 76,254             | 41,221  | 2,754                     | 878              | 825                | 353   | 2,773  | 624                           | 2,067                                   | 24,761                       |  |
| Utah.....                 | 10,705             | 4,710   | 1,522                     | 56               | 995                | 10  | 126  | 102                           | 159                                     | 2,716                        | 7  |
| Vermont.....              | 2,749              | 1,104   | 279                       | 43               | 307                | 11  | 37   | 33                            | 97                                      | 839                          |  |
| Virginia.....             | 11,141             | 2,452   | 1,205                     | 167              | 580                | 40  | 972  | 252                           | 491                                     | 4,781                        |  |
| Washington.....           | 36,281             | 25,806  | 2,484                     | 421              | 1,729              | 70  | 235  | 175                           | 511                                     | 4,849                        |  |
| West Virginia.....        | 24,039             | 4,858   | 4,501                     | 271              | 1,619              | 16  | 844  | 147                           | 945                                     | 10,837                       |  |
| Wisconsin.....            | 36,926             | 15,308  | 5,263                     | 555              | 4,498              | 108   | 638  | 309                           | 878                                     | 9,368                        |  |
| Wyoming.....              | 2,484              | 1,072   | 289                       | 45               | 176                | 17  | 93   | 26                            | 82                                      | 684                          | (?)  |

<sup>1</sup> See footnotes, table 24.

<sup>2</sup> Totals represent sums of unrounded data.

<sup>3</sup> Figures in italics represent programs administered without Federal participation; for footnotes to State data see tables 145-147.

<sup>4</sup> Data for January-June only; program excluded beginning July 1942. See table 24, footnote 6.

<sup>5</sup> Partly estimated; does not represent sum of State figures because total excludes payments in 3 States for medical care, hospitalization, and/or burial only and includes estimated amount of payments in Rhode Island to cases aided by local officials in January and February.

<sup>6</sup> Includes \$28,390 not distributed by State.

<sup>7</sup> Less than \$500.

drew from assistance rolls into employment some persons who a few months earlier had been considered unemployable. The rise in the cost of living resulted in shrinkage in the assistance dollar. Mounting prices forced assistance payments to higher levels. In some States declining case loads freed funds to increase assistance payments for those remaining in need. In some States taxes earmarked for public assistance yielded larger revenues, while in others they produced smaller returns. In most States the public assistance programs showed a considerable measure of responsiveness to changing social and economic conditions occurring in the first war year.

### Old-Age Assistance

In 1942, Federal-State programs of old-age assistance were administered in 48 States, the District of Columbia, Alaska, and Hawaii. At the end of 1942, in these 51 jurisdictions 2.2 million aged persons were receiving old-age assistance. For the continental United States, recipients represented 238 per 1,000 persons 65 years of age and

**Table 28.—Old-age assistance: Percentage change in number of recipients, and number of States with increase or decrease in number of recipients, by month, 1942**

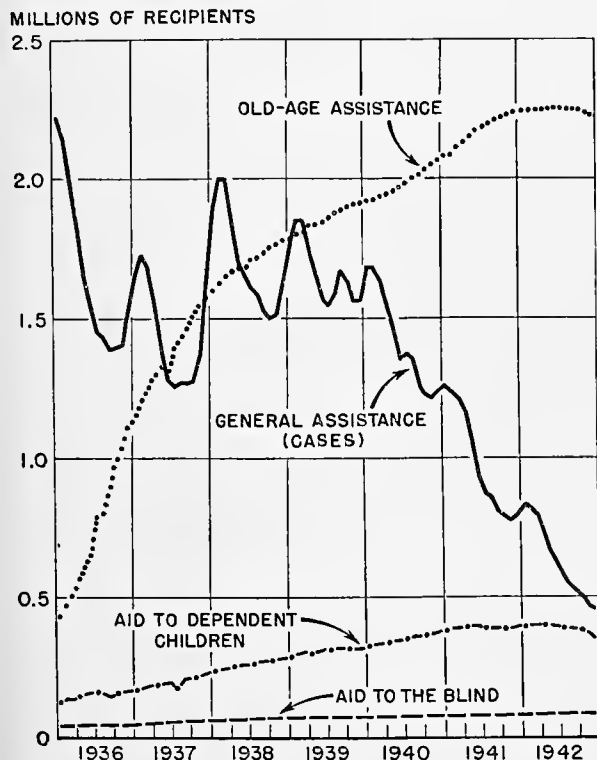
| Month          | Percentage change from preceding month | Number of States <sup>1</sup> with— |                               |
|----------------|--|-------------------------------------|-------------------------------|
|                |  | Increase from preceding month       | Decrease from preceding month |
| January.....   | +0.2                                   | 31                                  | 20                            |
| February.....  | +1                                     | 22                                  | 29                            |
| March.....     | +2                                     | 25                                  | 25                            |
| April.....     | ( <sup>2</sup> )                       | 19                                  | 32                            |
| May.....       | +1                                     | 24                                  | 27                            |
| June.....      | +1                                     | 19                                  | 31                            |
| July.....      | -1                                     | 19                                  | 32                            |
| August.....    | ( <sup>2</sup> )                       | 18                                  | 33                            |
| September..... | -1                                     | 14                                  | 37                            |
| October.....   | -2                                     | 8                                   | 43                            |
| November.....  | -4                                     | 8                                   | 43                            |
| December.....  | -3                                     | 9                                   | 42                            |

<sup>1</sup> Excludes States with no change from preceding month.

<sup>2</sup> Decrease of less than 0.05 percent.

over in the population. Expenditures for old-age assistance in 51 States totaled \$597 million in 1942, of which about half was from Federal funds, about two-fifths from State, and the balance from local sources. The average old-age assistance payment in the United States was \$23.43.

**Chart 14.—Public assistance in the continental United States: Recipients, by month, 1936-42**

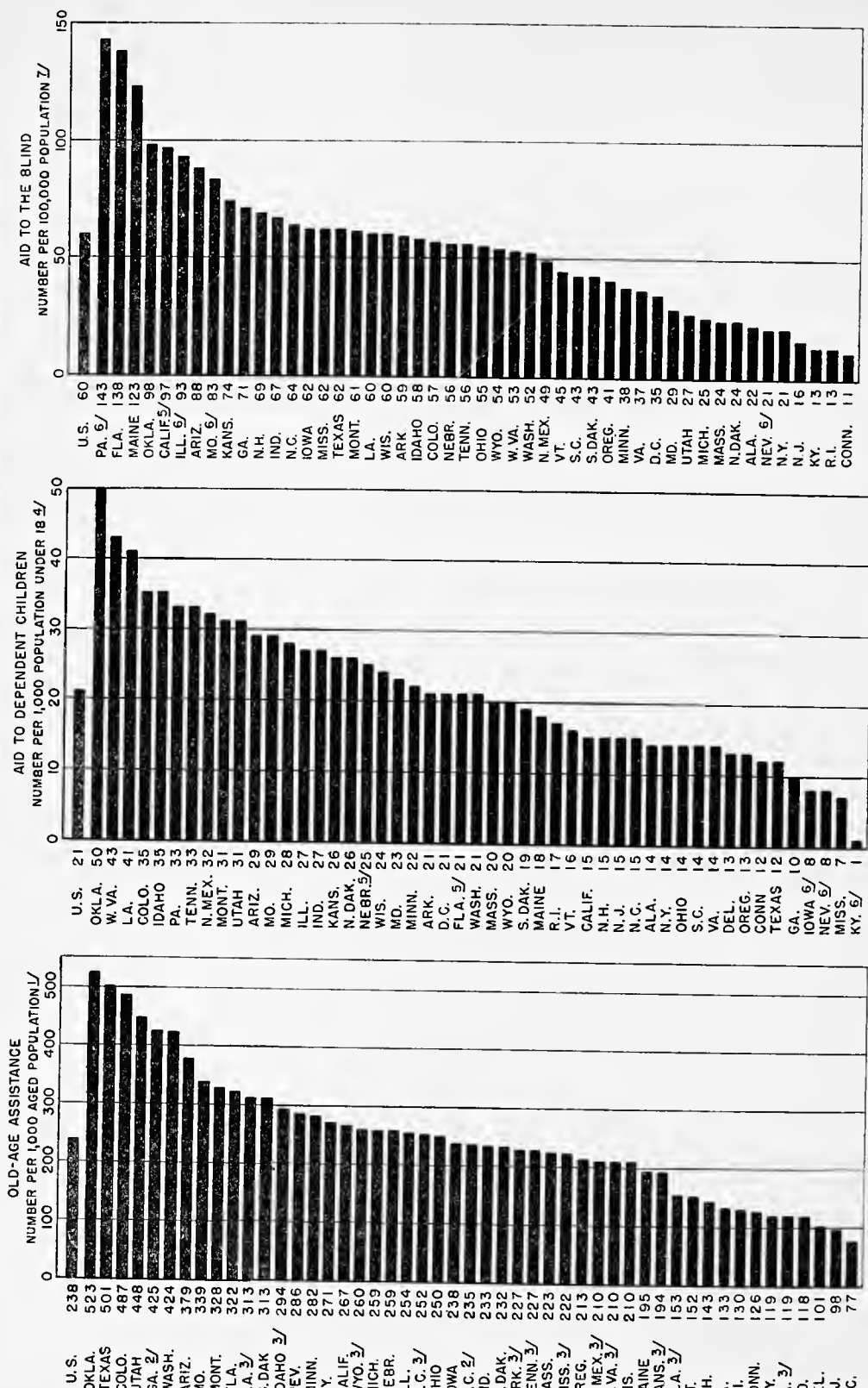


### Coverage

The year 1942 was the first since the enactment of the Social Security Act to witness a net decline in the number of recipients (table 24 and chart 14). The upward trend of the previous 6 years continued through the first half of 1942, although at a sharply decelerated rate. In each month thereafter the total number of recipients in the 51 States as a group declined as monthly reductions in case loads occurred in increasing numbers of States (table 140). This decline is noteworthy both because the aged population is increasing and because the decline represents a reversal of trend. In December case loads dropped in 42 States, and in October and November, in 43 States. In only 3 States—Georgia, Louisiana, and Texas—were increases reported for each of these 3 months, and the increases were small.

In the country as a whole, the drop in the number of recipients of old-age assistance from December 1941 to December 1942 was only 0.4 percent. Case loads decreased from December 1941 to December 1942 in 36 States. The declines amounted to 10 percent or more in Delaware, Hawaii, Kentucky, and Maryland. Increases in the number of recipients occurred in 15 States,

Chart 15.—Special types of public assistance in the continental United States: Recipient rates, by State, December 1942



<sup>1/</sup> Based on population 65 years of age and over as of April 1942, estimated by Social Security Board.  
<sup>2/</sup> Rate may be underestimated. In Georgia a single payment may be made to husband and wife, but this procedure is not usual; in North Carolina, practice differs in various counties.  
<sup>3/</sup> Rate may be underestimated, because only 1 recipient is reported when single payment is made to husband and wife.

<sup>4/</sup> Based on census data on population under 18 years of age as of Apr. 1, 1940.

<sup>5/</sup> Includes programs administered under State law without Federal participation.

<sup>6/</sup> Relates to programs administered under State law without Federal participation.

<sup>7/</sup> Based on civilian population as of May 1, 1942, estimated by Bureau of Census from sugar-ration registrations. Excludes Delaware, which has no aid to blind program.

and were 10 percent or more in Florida, Georgia, and Texas.

The downturn in the trend of the case load was produced by an increase in the number of recipients for whom assistance was discontinued and a decrease in the number of persons applying for old-age assistance (table 30). In 1942, more than 334,000 cases were closed, an increase over 1941 of 15 percent. As in previous years, death was the principal reason for closing cases. The number of persons leaving the rolls because they were no longer in need increased approximately one-third in each 6-month period from the second half of 1941 through the second half of 1942. In the latter half of 1942, aid was discontinued for 55,000 individuals who were no longer needy. Old-age assistance was discontinued in this half year for a considerable number of aged persons receiving allowances under the Servicemen's Dependents Allowance Act; in the 14 States reporting, almost 1,000 cases had been closed in the period for this reason. On the other hand, fewer persons left the rolls because of the receipt of other types of public aid such as WPA earnings.

The decline in applications for old-age assistance was a more important factor than case closings in reducing assistance rolls. About 398,000 applications for old-age assistance were received in 1942, a drop of 36 percent from the previous year. In 1942, because of labor shortages, more persons attaining age 65 were employed than formerly. Furthermore, a larger proportion of the persons reaching eligible age were presumably able to

**Table 30.—Special types of public assistance: Applications received and cases closed in States with approved plans, by program, 1942 <sup>1</sup>**

| Program                       | Num-ber of States | Applica-tions received | Cases closed | Percentage change from 1941 |              |
|-------------------------------|-------------------|------------------------|--------------|-----------------------------|--------------|
|                               |                   |                        |              | Applica-tions received      | Cases closed |
| Old-age assistance.....       | 51                | 397,685                | 334,139      | -36.5                       | +15.3        |
| Aid to dependent children.... | 43                | 122,160                | 152,506      | -36.4                       | +26.2        |
| Aid to the blind.....         | 43                | 13,233                 | 8,504        | -15.9                       | +8.2         |

<sup>1</sup> Excludes States which did not have approved plans for all months of 1941 and 1942.

obtain support from relatives. Servicemen's allowances doubtless also kept some aged persons from needing old-age assistance.

At the end of 1942, as in previous years, the ratio of recipients of old-age assistance to aged population varied sharply among the States (chart 15). In two States, more than half the aged population was on the assistance rolls in December 1942. In two States, at the opposite extreme, less than 1 aged person in 10 was receiving an old-age assistance payment. Many factors account for the differences in recipient rates, among them differences in the extent of need, eligibility conditions, agency policies, and availability of funds.

### Payments

Despite the downward trend in case load, total expenditures for old-age assistance increased in 1942 (chart 16). Payments in the 51 States amounted to \$597 million (table 145), an increase of \$54.5 million or 10 percent over 1941. Several factors account for this increase. In a few States case loads continued to rise. In a large number of States standards for requirements, especially for food, were reprinted to adjust to the rising cost of living. In four States the maximums on the amount of payments were raised. A few States were able to set levels of individual payments at more nearly the full amount of need established by the State or local public assistance agency.

About \$18 million of the net increase of \$54.5 million in total payments occurred in two States—Texas and Washington. During 1941, the Texas legislature passed an act requiring the Public Welfare Department to make payments to all eligible persons. The full effect of this amend-

**Table 29.—Special types of public assistance and general assistance: Number of States with specified percentage change in number of recipients from December 1941 to December 1942, by program**

| Percentage change  | Number of States   |                                      |                  |                            |
|--------------------|--------------------|--------------------------------------|------------------|----------------------------|
|                    | Old-age assistance | Aid to dependent children (familles) | Aid to the blind | General assistance (cases) |
| Total.....         | 51                 | 50                                   | 44               | 45                         |
| Increase:          |                    |                                      |                  |                            |
| Under 5.0.....     | 9                  | 4                                    | 12               | 1                          |
| 5.0-9.9.....       | 3                  | 0                                    | 2                | 1                          |
| 10.0-19.9.....     | 2                  | 1                                    | 2                | 0                          |
| 20.0 and over..... | 1                  | 3                                    | 2                | 0                          |
| Decrease:          |                    |                                      |                  |                            |
| Under 5.0.....     | 24                 | 7                                    | 14               | 2                          |
| 5.0-9.9.....       | 8                  | 6                                    | 8                | 1                          |
| 10.0-19.9.....     | 4                  | 13                                   | 4                | 2                          |
| 20.0 and over..... | -----              | 16                                   | -----            | 38                         |

<sup>1</sup> Excludes States for which data are estimated, States with less than 100 recipients, and States which had no programs in December 1941.

ment was not felt until 1942. In Washington, the enactment of an initiative petition resulted in changes in conditions of eligibility which had the effect of increasing payments to recipients as well as of making more persons eligible for assistance. Although this change in State law was put into effect early in 1941, it continued to result in a rise in payments for several months in 1942.

Increases in total payments and decreases in case loads are reflected in a general rise in the levels of payments. The average payment for old-age assistance in December 1942 was \$23.43 (table 31), an increase of \$2.16 or 10 percent over the average of the previous December. From December 1941 to December 1942 the average payment increased in 50 States (table 32) and declined only in West Virginia. In the other States, increases in the averages ranged from \$0.04 in South Carolina to \$11.15 in Colorado. In 29 States, average payments increased \$1 or more (table 33). In almost two-thirds of the States the increases in average payments were less than 10 percent, and in more than one-third of the

States, less than 5 percent. On the other hand, in Arkansas the average payment was up 85 percent, in Missouri 51 percent, in Colorado 37 percent, and in Hawaii 27 percent. During 1942, both Arkansas and Missouri increased the proportion of established need that might be met by payments and revised their budget standards for food. Arkansas also raised the maximum payment from \$25 to \$30. Thus, unusual situations explain the relatively high percentage increases in average payments in a few States, which in turn influence the national average.

**Table 31.—Special types of public assistance and general assistance: Average payment per recipient, by State and program, December 1942**

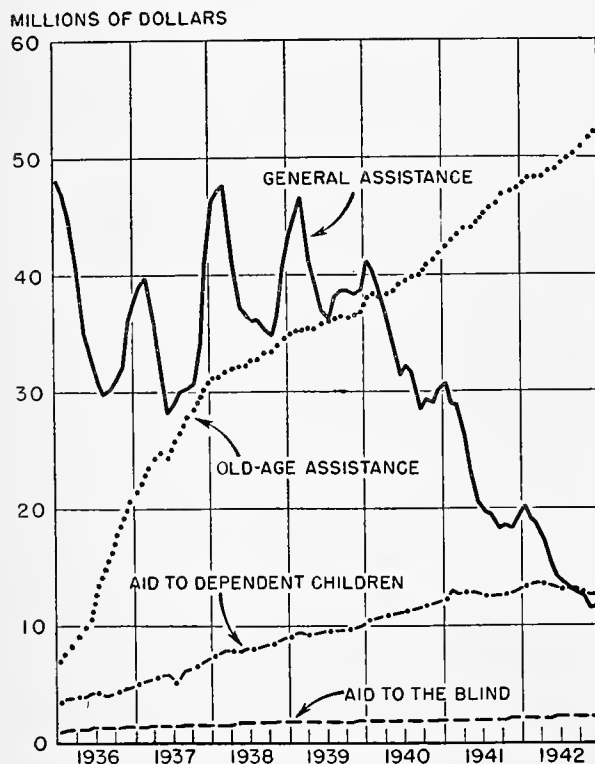
| State                     | Old-age assistance | Aid to dependent children (family) | Aid to the blind | General assistance (case) |
|---------------------------|--------------------|------------------------------------|------------------|---------------------------|
| Total .....               | \$23.43            | \$36.25                            | \$26.56          | \$25.21                   |
| Alabama.....              | 9.84               | 16.53                              | 10.53            | 10.06                     |
| Alaska.....               | 29.81              | 51.10                              | ( <sup>1</sup> ) | 45.67                     |
| Arizona.....              | 37.22              | 34.91                              | 35.04            | 24.09                     |
| Arkansas.....             | 14.71              | 22.23                              | 16.20            | 6.72                      |
| California.....           | 36.91              | 57.48                              | 46.95            | 23.93                     |
| Colorado.....             | 41.06              | 31.68                              | 33.92            | 21.46                     |
| Connecticut.....          | 29.88              | 61.03                              | 31.71            | 30.28                     |
| Delaware.....             | 13.07              | 35.81                              | ( <sup>1</sup> ) | ( <sup>1</sup> )          |
| District of Columbia..... | 27.62              | 39.11                              | 33.76            | 24.81                     |
| Florida.....              | 14.40              | 24.28                              | 15.41            | 7.54                      |
| Georgia.....              | 9.29               | 23.08                              | 12.20            | 8.20                      |
| Hawaii.....               | 16.51              | 44.07                              | 18.72            | 21.99                     |
| Idaho.....                | 26.80              | 34.86                              | 27.38            | 16.40                     |
| Illinois.....             | 27.57              | 32.50                              | 30.99            | 26.79                     |
| Indiana.....              | 20.90              | 32.01                              | 28.25            | 16.95                     |
| Iowa.....                 | 22.06              | 19.61                              | 27.93            | 18.33                     |
| Kansas.....               | 24.27              | 37.85                              | 25.69            | 20.05                     |
| Kentucky.....             | 10.20              | ( <sup>2</sup> )                   | 12.47            | ( <sup>3</sup> )          |
| Louisiana.....            | 14.40              | 28.26                              | 18.13            | 19.73                     |
| Maine.....                | 21.70              | 43.76                              | 22.95            | 25.87                     |
| Maryland.....             | 20.12              | 34.31                              | 23.35            | 25.49                     |
| Massachusetts.....        | 34.23              | 64.08                              | 25.46            | 28.61                     |
| Michigan.....             | 22.01              | 47.55                              | 28.16            | 26.45                     |
| Minnesota.....            | 22.88              | 35.55                              | 28.60            | 22.27                     |
| Mississippi.....          | 9.05               | 20.17                              | 10.63            | 4.37                      |
| Missouri.....             | 19.67              | 30.73                              | ( <sup>1</sup> ) | 23.51                     |
| Montana.....              | 23.56              | 31.79                              | 25.46            | 17.65                     |
| Nebraska.....             | 20.85              | 31.63                              | 22.08            | 13.93                     |
| Nevada.....               | 31.49              | 25.19                              | 35.85            | 16.54                     |
| New Hampshire.....        | 24.07              | 50.03                              | 24.23            | ( <sup>3</sup> )          |
| New Jersey.....           | 23.43              | 32.11                              | 25.47            | 25.59                     |
| New Mexico.....           | 19.08              | 36.59                              | 22.67            | 15.22                     |
| New York.....             | 28.95              | 53.42                              | 30.04            | 37.44                     |
| North Carolina.....       | 10.40              | 17.51                              | 15.39            | 7.79                      |
| North Dakota.....         | 19.13              | 33.65                              | 20.99            | 16.45                     |
| Ohio.....                 | 26.97              | 40.27                              | 21.93            | 20.56                     |
| Oklahoma.....             | 21.92              | 22.60                              | 23.72            | ( <sup>1</sup> )          |
| Oregon.....               | 24.71              | 50.09                              | 30.59            | 25.17                     |
| Pennsylvania.....         | 25.87              | 48.21                              | 29.78            | 21.65                     |
| Rhode Island.....         | 24.93              | 55.57                              | 23.11            | 38.52                     |
| South Carolina.....       | 10.15              | 16.12                              | 10.36            | 8.14                      |
| South Dakota.....         | 19.56              | 29.01                              | 15.59            | 15.49                     |
| Tennessee.....            | 12.36              | 19.61                              | 12.64            | ( <sup>3</sup> )          |
| Texas.....                | 20.05              | 21.33                              | 23.18            | 11.10                     |
| Utah.....                 | 27.08              | 47.40                              | 29.57            | 27.98                     |
| Vermont.....              | 17.97              | 32.86                              | 22.60            | 21.29                     |
| Virginia.....             | 10.62              | 20.99                              | 13.35            | 10.96                     |
| Washington.....           | 33.74              | 49.32                              | 35.97            | 24.05                     |
| West Virginia.....        | 17.17              | 30.54                              | 22.02            | 10.64                     |
| Wisconsin.....            | 24.16              | 41.95                              | 24.56            | 24.06                     |
| Wyoming.....              | 26.78              | 34.67                              | 30.17            | 19.56                     |

<sup>1</sup> No program in operation.

<sup>2</sup> Not computed; data on cases and payments estimated.

<sup>3</sup> Not computed; unduplicated count of cases receiving assistance under State and local programs not available.

**Chart 16.—Public assistance in the continental United States: Payments to recipients, by month, 1936-42**



**Table 32.—Special types of public assistance and general assistance: Number of States with specified percentage change in average payments to recipients from December 1941 to December 1942, by program**

| Percentage change  | Number of States   |                           |                  |                    |
|--------------------|--------------------|---------------------------|------------------|--------------------|
|                    | Old-age assistance | Aid to dependent children | Aid to the blind | General assistance |
| Total.....         | 51                 | 1 50                      | 1 47             | 1 45               |
| Increase:          |                    |                           |                  |                    |
| Under 5.0.....     | 18                 | 19                        | 15               | 7                  |
| 5.0-9.9.....       | 13                 | 13                        | 17               | 11                 |
| 10.0-19.9.....     | 13                 | 7                         | 8                | 13                 |
| 20.0 and over..... | 6                  | 9                         | 4                | 7                  |
| Decrease:          |                    |                           |                  |                    |
| Under 5.0.....     | 1                  | 2                         | 3                | 6                  |
| 5.0-9.9.....       |                    |                           |                  | 1                  |

<sup>1</sup> Excludes States for which data are estimated or unduplicated count of cases is not available, States with less than 100 recipients or in which change was less than 0.05 percent, and States which had no programs in December 1941.

### Aid to Dependent Children

In 1942, Federal-State programs for aid to dependent children were in operation in 47 States. Four States—Alaska, Iowa, Kentucky, Nevada—were administering such programs without Federal participation. At the end of 1942, 849,000 children in 349,000 families in the continental United States were receiving aid to dependent children (table 24). The children on the rolls represented 21 per 1,000 children under 18 in the population. Total payments in the continental United States

to families with dependent children amounted in 1942 to \$158 million, of which 40 percent was from Federal funds, 42 percent from State funds, and 18 percent from local funds. The average payment per family in the United States and Territories was \$36.25.

### Coverage

For the first time since the passage of the Social Security Act, the number of families receiving aid to dependent children in the United States showed a decline from the previous year. In the country as a whole, the number of families aided decreased about 11 percent from December 1941 to December 1942. The decline has been continuous since March 1942. In 16 States, the number of families on the rolls at the end of the year was at least one-fifth smaller than at the end of 1941.<sup>2</sup>

In a few States, trends in coverage in 1942 varied strikingly from the national trend. The Federal-State programs in Connecticut, Illinois, and Texas, all of which began to make payments with Federal participation late in 1941, continued to grow in 1942. Increasing case loads in these States were primarily responsible for the continued rise in the case load for the country as a whole in

<sup>2</sup> Alaska, Arizona, California, Delaware, Hawaii, Idaho, Maryland, Massachusetts, Nebraska, New Jersey, Oregon, Pennsylvania, Utah, Washington, Wisconsin, Wyoming.

**Table 33.—Special types of public assistance and general assistance: States in which average payment per recipient increased or decreased by \$1 or more from December 1941 to December 1942, by program**

| Amount of change  | Old-age assistance   | Aid to dependent children <sup>1</sup><br>(family)                                  | Aid to the blind <sup>2</sup>  | General assistance <sup>3</sup> (case)   |
|-------------------|--|---|--|--|
| Increase:         |  |   |  |  |
| \$10.00 or more.. | Colorado.....  | Alaska, Connecticut, New Mexico, Pennsylvania.<br>Rhode Island.....                 |  |  |
| 9.00-9.99.....    |  | Arkansas, California, Washington.   |  |  |
| 8.00-8.99.....    |  | Missouri.....   | Arkansas, Indiana.....   | Missouri.  |
| 7.00-7.99.....    | Arkansas, Missouri.....  | Hawaii, Oregon.....   |  | Hawaii, Oregon.  |
| 6.00-6.99.....    |  | Massachusetts.....  | Idaho, New Mexico, Oregon, Wyoming.  | Arizona, New Mexico.   |
| 5.00-5.99.....    | Massachusetts.....   | Michigan, New York.....   | Hawaii, Michigan, Oklahoma.....  | Louisiana, Washington, Wyoming.  |
| 4.00-4.99.....    |  | Idaho, Kansas, Maine, New Hampshire, Oklahoma, Utah, Wisconsin.                     |  |  |
| 3.00-3.99.....    | Arizona, Hawaii, Idaho, Michigan, New Mexico, Ohio, Oklahoma, Pennsylvania, Rhode Island.                      | Alabama, Delaware, District of Columbia, Indiana, North Dakota.                     | Arizona, Connecticut, District of Columbia, Iowa, Montana, New York, Utah.   | Colorado, Idaho, Illinois, Kansas, Maine, Maryland, Pennsylvania.  |
| 2.00-2.99.....    | Illinois, Indiana, Montana, New York, Oregon, Tennessee, Wyoming.  | Arizona, Colorado, Georgia, Illinois, Louisiana, Maryland, Montana, Texas, Wyoming. | Alabama, Colorado, Kansas, Louisiana, Maryland, Massachusetts, Minnesota, Nebraska, New Jersey, Ohio, Rhode Island, Tennessee. | Alabama, California, Indiana, Iowa, Montana, Nebraska, Nevada, North Dakota, South Dakota, Texas, Vermont. |
| 1.00-1.99.....    | District of Columbia, Kansas, Louisiana, Maryland, Nevada, New Hampshire, New Jersey, North Dakota, Wisconsin. |   |  |  |
| Decrease:         |  |   |  |  |
| \$1.00-1.99.....  |  |   |  | New York, Wisconsin.   |

<sup>1</sup> Excludes Kentucky, which had no State-wide program in operation.  
<sup>2</sup> Excludes Alaska and Delaware, which had no program; Kentucky, for which data for December 1941 are not available; and Missouri, for which data are estimated.

<sup>3</sup> Excludes Alaska, for which data for December 1941 are not available; Delaware, Kentucky, New Hampshire, and Tennessee, for which data for December 1942 are estimated; and Oklahoma, for which unduplicated count of cases receiving assistance under State and local programs is not available.



the first 3 months of 1942, and obscured the steepness of the declines in most States in subsequent months (table 141). On the other hand, removal of nearly 11,000 families from the rolls in Texas in December 1942 because of inadequate funds tended to exaggerate the general decline in December. The number of families receiving aid to dependent children increased from December 1941 to December 1942 in five States in addition to those named above—Georgia, New Hampshire, New Mexico, South Dakota, West Virginia. Three of these States came under the act in 1936 but had inadequate appropriations for aid to dependent children until 1942.

Increases in the number of families for whom aid to dependent children was discontinued and a drop in the number of applications received for aid to dependent children contributed to the general decline in case loads. In the States administering Federal-State programs throughout 1941 and 1942, more than 152,000 cases were closed, an increase of 26 percent over 1941 (table 30). Nearly 100,000 families left the rolls because they were no longer in need. Most of these families became self-supporting through the employment of a family member. In the 16 States reporting, aid was discontinued for about 1,200 families because they received an allowance under the Servicemen's Dependents Allowance Act. Receipt of other public aid accounted for the discontinuance of aid to 6,000 families.

The increase in the demand for labor in 1942 and increased ability of relatives to support children were reflected in a decline of 36 percent in

the number of applications for aid to dependent children received in 1942 as compared with 1941 in the States administering Federal-State programs of aid to dependent children throughout both years.

At the end of 1942 there was striking variation among States in the number of children receiving aid to dependent children in relation to the number of children in the population. In 4 States, less than 10 per 1,000 children under 18 were aided, and in 3 States, 40 or more per 1,000 (chart 15). The wide variations in the degree of coverage are greater than can be explained by differences in the extent of need. Among the factors accounting for the extreme variations are differences in State eligibility conditions, standards of assistance, and availability of funds.

### Payments

Although case loads declined in 1942, expenditures for aid to dependent children increased (chart 16). Total payments in 1942 amounted to \$159 million (table 146), an increase of more than \$5 million, or approximately 3.4 percent, over 1941. Expenditures for this program declined substantially, however, in many of the more industrial States where the relatively large declines in case loads also occurred. The industrial States with sharp reductions in 1942, listed in order of the magnitude of the decrease, are Pennsylvania, New York, New Jersey, California, Massachusetts, and Ohio. Sizable reductions occurred also in Indiana, Maryland, Wisconsin, and Iowa, where the larger urban centers are becoming increasingly industrialized.

In 30 States, amounts expended for assistance were larger in 1942 than in 1941. In 8 States, total payments were from \$300,000 to \$6.0 million greater than in 1941. Two of these States—Illinois and Connecticut—are highly industrialized, but both inaugurated their Federal-State programs late in 1941. Texas and Mississippi, which also came under the act in 1941, had sizable increases in payments. Other States in which expenditures increased in substantial amounts are West Virginia, Oklahoma, Florida, and Kansas.

In December 1942 the average payment for aid to dependent children was \$36.25 per family (table 31), an increase of \$2.62 or 8 percent over December 1941. Average payments increased in

**Table 34.—Aid to dependent children: Percentage change in number of recipients, and number of States with increase or decrease in number of recipients, by month, 1942**

| Month          | Percentage change from preceding month | Number of States <sup>1</sup> with— |                               |
|----------------|--|-------------------------------------|-------------------------------|
|                |  | Increase from preceding month       | Decrease from preceding month |
| January.....   | +1.4                                   | 27                                  | 22                            |
| February.....  | +1.8                                   | 23                                  | 26                            |
| March.....     | +1.6                                   | 19                                  | 30                            |
| April.....     | -.2                                    | 21                                  | 29                            |
| May.....       | -.5                                    | 17                                  | 33                            |
| June.....      | -.9                                    | 6                                   | 43                            |
| July.....      | -1.3                                   | 12                                  | 38                            |
| August.....    | -.9                                    | 7                                   | 43                            |
| September..... | -1.0                                   | 10                                  | 39                            |
| October.....   | -2.1                                   | 5                                   | 45                            |
| November.....  | -2.4                                   | 6                                   | 44                            |
| December.....  | -4.6                                   | 2                                   | 48                            |

<sup>1</sup> Excludes Kentucky, for which data are estimated, and States with no change from preceding month.

all States except Mississippi and South Carolina; the increases ranged from only \$0.01 in Ohio to \$15.97 in Connecticut. Increases of \$1 or more occurred in 35 States (table 33). In 32 of the 48 States with higher average payments, the increase was less than 10 percent (table 32). The ability of the States to increase payments for aid to dependent children in sufficient amounts to meet the rising cost of living was seriously limited by the maximums in the Federal act on the amounts of payments in which the Federal Government will participate. The Federal Government pays half the cost of assistance to a family up to a maximum of \$18 a month for one dependent child and \$12 for each additional child aided.

### *Aid to the Blind*

In December 1942, 45 States were administering programs for aid to the blind with Federal participation. In 4 additional States—Illinois, Missouri, Nevada, Pennsylvania—State programs for aid to the blind were operated without Federal grants. About 79,000 persons in the United States were receiving aid to the blind in December 1942 (table 143). Of this number, nearly 55,000 were being aided in States with Federal-State programs. Expenditures for aid to the blind in 1942 in all States totaled \$24.7 million, of which 30.4 percent was from Federal funds, 53.4 percent from State funds, and 16.2 percent from local funds. The average assistance payment for all States combined was \$26.56.

#### *Coverage*

Aid to the blind is the only type of public aid which reached more persons at the end of 1942 than at the end of 1941. Nevertheless, this program also has been responsive to changing conditions. The net increase of 1,800 in the total number of recipients is more than accounted for by the expansion of two new Federal-State programs—the Texas program, initiated in October 1941, and the Kentucky program which started in December 1942. There was a decrease of about 1 percent from December 1941 in the total number of recipients in the other 43 States with Federal-State programs. Among these States there were increases of 5 percent or more in the number of recipients from December 1941 in the District of Columbia, Georgia, Louisiana, Mississippi, Montana. Decreases of 5 percent or more occurred

**Table 35.—Aid to the blind: Percentage change in number of recipients, and number of States with increase or decrease in number of recipients, by month, 1942**

| Month          | Percentage change from preceding month | Number of States <sup>1</sup> with— |                               |
|----------------|--|-------------------------------------|-------------------------------|
|                |  | Increase from preceding month       | Decrease from preceding month |
| January.....   | +0.5                                   | 24                                  | 19                            |
| February.....  | +3                                     | 23                                  | 24                            |
| March.....     | +3                                     | 19                                  | 26                            |
| April.....     | +4                                     | 22                                  | 19                            |
| May.....       | +1                                     | 26                                  | 18                            |
| June.....      | +4                                     | 25                                  | 20                            |
| July.....      | -3                                     | 18                                  | 24                            |
| August.....    | +3                                     | 21                                  | 21                            |
| September..... | +2                                     | 13                                  | 30                            |
| October.....   | -2                                     | 12                                  | 32                            |
| November.....  | -2                                     | 10                                  | 35                            |
| December.....  | +4                                     | 12                                  | 31                            |

<sup>1</sup> Excludes States with no change from preceding month.

in 12 States—Connecticut, Kansas, Maine, Maryland, Massachusetts, Nebraska, New Jersey, Oregon, Utah, Washington, Wisconsin, Wyoming.

As in the programs of old-age assistance and aid to dependent children, the number of applications for aid to the blind declined and the number of cases closed increased in 1942 (table 30). In the 43 States operating Federal-State programs for aid to the blind throughout 1941 and 1942, the number of applications for aid declined by one-sixth from 1941. On the other hand, the number of persons leaving the rolls increased about one-twelfth. There was a marked increase in the proportion of recipients who were dropped from the rolls because they were no longer needy. The number of cases closed because of the receipt of allowances under the Servicemen's Dependents Allowance Act was small but relatively as important as for old-age assistance.

At the close of 1942, the States varied greatly in the number of recipients of aid to the blind per 100,000 total population (chart 15). In three States the recipient rate was more than 100 per 100,000 general population, whereas in four States the rate was less than 20 per 100,000. Differences in the prevalence of blindness and in practices with respect to the program under which aged blind persons are aided, as well as differences in eligibility conditions, standards of assistance, and availability of funds, account for these variations.

#### *Payments*

In 1942 total expenditures for aid to the needy blind in the United States amounted to \$24.7

million (table 147), an increase of \$1.8 million or approximately 8 percent over 1941. In Texas, where the new Federal-State program for aid to the blind expanded throughout 1942, payments increased \$800,000 over the previous year. In California total payments decreased from 1941 because of a decline in case load. In most States total expenditures have increased as levels of payments have risen (chart 16).

In December 1942 the average payment for aid to the blind—\$26.56 (table 31)—represented an increase over December 1941 of \$0.75 or only 3 percent. Although this increase was smaller than that for either of the other two special types of public assistance over the same period, the average payment for aid to the blind had increased much more sharply from December 1940 to December 1941 than had the averages for old-age assistance and aid to dependent children. From December 1941 to December 1942 average payments increased in all States except North Dakota, South Carolina, and Texas; in only 12 States, however, were the increases as much as 10 percent (table 32).

### General Assistance

In December 1942, 459,000 cases in the United States were receiving general assistance. Expenditures in 1942 for this type of aid, which is wholly a State and local responsibility, totaled \$181 million, of which 49 percent was from State funds and 51 percent from local funds. The average payment per general assistance case in December 1942 was \$25.21.

#### Coverage

Throughout 1942 the trend in the general assistance case load was greatly affected by expanding employment opportunities. For the country as a whole there were steady month-by-month decreases in general assistance cases not broken by the usual seasonal rise in the winter months (table 144). In December 1942 the rolls were at three-fifths the level of December 1941. The continuous decline in the number of cases receiving general assistance was maintained despite an even more rapid decline in WPA employment.

In 13 States the general assistance load dropped in each month of 1942. In 10 additional States the downward trend continued uninterrupted until December, when there was a slight seasonal

**Table 36.—General assistance: Percentage change in number of recipients, and number of States with increase or decrease in number of recipients, by month, 1942**

| Month          | Percentage change from preceding month | Number of States <sup>1</sup> with— |                               |
|----------------|--|-------------------------------------|-------------------------------|
|                |  | Increase from preceding month       | Decrease from preceding month |
| January.....   | +4.7                                   | 39                                  | 8                             |
| February.....  | -2.3                                   | 10                                  | 37                            |
| March.....     | -3.9                                   | 7                                   | 39                            |
| April.....     | -7.8                                   | 3                                   | 44                            |
| May.....       | -9.1                                   | 3                                   | 43                            |
| June.....      | -7.6                                   | 4                                   | 41                            |
| July.....      | -6.8                                   | 3                                   | 44                            |
| August.....    | -2.7                                   | 10                                  | 37                            |
| September..... | -4.0                                   | 4                                   | 43                            |
| October.....   | -4.8                                   | 7                                   | 40                            |
| November.....  | -6.7                                   | 5                                   | 42                            |
| December.....  | -2.2                                   | 26                                  | 18                            |

<sup>1</sup> Excludes Kentucky and Tennessee and, for December 1942, Delaware and New Hampshire, for which data are estimated, and States with no change from preceding month.

upturn. In the remaining States monthly rises were slight and sporadic. Although some seasonal rise occurred in December in 26 States, the increase amounted to less than 2 percent in 14 of these States, and the net effect of these increases was too slight to reverse the national trend (table 36).

In all but 2 States—Alabama and New Mexico—the number of general assistance cases on the rolls was smaller in December 1942 than in December 1941. In 24 of the 45 States for which complete data were reported, case loads declined 40 percent or more. Reduction in cases of less than 20 percent occurred only in Arizona, Arkansas, Maryland, Mississippi, and South Carolina.

By December 1942 relatively few persons considered employable were receiving general assistance even in localities where agency policies provide general assistance to cases with employable persons. Cases with employable persons, which tend to be larger than other cases, comprised a smaller proportion of the load in December 1942 than in December 1941 and one-person cases a larger share. The average number of persons per case was estimated to be 2.2 in December 1942 as compared with 2.5 in December 1941. Less than half as many persons were receiving general assistance at the end of 1942 as at the end of the previous year.

#### Payments

Total payments to cases receiving general assistance in 1942 declined \$92.3 million from 1941,

or about one-third. Only 8 States—Alabama, Arizona, Arkansas, Colorado, Mississippi, New Mexico, South Carolina, West Virginia, all but 3 of which were southern States—spent more for general assistance in 1942 than in the previous year. The total increase in these States was negligible, amounting to only \$0.3 million. In the remaining 41 States expenditures for assistance declined. Decreases of more than 25 percent occurred in 19 States. In California and Pennsylvania total payments decreased more than 50 percent. In Louisiana, where the total was reduced 39 percent, the decline was attributable primarily to suspension of the State program from June to October when the legislature failed to provide sufficient funds.

In December 1942 the average payment per general assistance case in the United States was \$25.21 (table 31), which represented an increase of \$0.83 or 3 percent above the average payment in December 1941. Interpretation of the changes in the levels of general assistance payments is difficult because of the changing composition of the case load, the declining number of persons per case, and the possibility that other resources of recipients increased.

The States vary strikingly in the changes from December 1941 to December 1942 in average payments. In 7 States—Connecticut, Massachusetts, Minnesota, New York, South Carolina, West Virginia, Wisconsin—the average payment decreased. In New York the decrease amounted to \$1.87 and in Wisconsin to \$1.69. In all other States, average payments increased by amounts ranging from \$0.03 in the District of Columbia to \$7.75 in Missouri. In 26 States average payments increased \$1 or more (table 33). In 18 States the increase was less than 10 percent and in 20 States, more than 10 percent (table 32).

### *War Emergency Programs*

In addition to the civilian war benefits program described earlier, the Social Security Board administers Federal funds through State public assistance agencies for assistance to civilians and aid to enemy aliens to meet certain specified needs arising from the war. Of the emergency funds allocated for this purpose, \$98,000 was spent for these programs in 1942, of which nearly \$53,000

was for civilian war assistance and \$45,000 for aid to enemy aliens.<sup>3</sup>

Agreements with State public assistance agencies are made by the Social Security Board, and designated State agencies receive Federal funds from Presidential emergency allocations as advances or reimbursement for their expenditures under these programs.

### *Civilian War Assistance*

The civilian war assistance program is a temporary program to provide assistance of short duration to meet emergency need resulting from enemy attack or of action to meet such attack or the danger thereof. The assistance program covers essentially the same groups of civilians and civilian defense workers as those eligible for civilian war benefits (see pp. 33–34). Aid is available for shipwrecked persons or their dependents; persons repatriated to the United States; stranded persons from war-stricken areas; and civilians evacuated from Alaska, Hawaii, other Pacific islands, Puerto Rico, the Virgin Islands, and from danger points in the United States.

Insofar as possible, Federal funds allotted to the Social Security Board for the program are expended through established State and local public assistance agencies, on the principle that existing programs and services should be strengthened and not duplicated by the creation of paralleling emergency agencies. Assistance may be given in cash or, when necessary, in kind. Some civilians may wish to repay the Government, but no enforceable contract for repayment is required. Assistance payments may be made on an emergency basis to cover needs in a crisis, and on a month-to-month basis, for such time as funds are available, when financial assistance is required beyond the emergency situation.

### *Aid to Enemy Aliens*

Emergency funds have been used also, through Presidential authorization, to provide assistance and services for enemy aliens, their dependents, and other persons in need because of restrictive action of the Federal Government. The aid has

<sup>3</sup> For chronology of authorizations for these programs and their relation to the program for civilian war benefits, see "Significant Developments in the Year," items for February 6, 10, 26; March 11, 18, 23, 24; April 8; May 26; July 1; September 4; October 5; and November 5.

included Federal funds and services for assisting the dependents of enemy aliens after the internment of the head of the family, and relocating and temporarily assisting persons who have been removed from prohibited areas or whose source of livelihood has been interrupted as a result of restrictions imposed by the Department of Justice and the Army.

### *Need Remaining at the End of 1942*

Despite the fact that 1942 was a year of full employment and that case loads declined during the year, a substantial volume of need remained at its close, only a part of which was being met. Practically the entire burden of public aid rested upon the public assistance agencies. It is estimated that in December 1942 between 4.8 and 5.8 million persons were benefiting from the three special types of public assistance and general assistance. Some additional persons were in need but were unable to get assistance because of restrictive eligibility conditions, shortages of funds, or in some instances the absence of any provision for general assistance.

In some States there were substantial waiting lists for the special types of public assistance at the end of 1942. In 5 States the number of applications pending for old-age assistance was at least one-tenth as great as the number of recipients. Applications pending for aid to the blind in 3 States and for aid to dependent children in 11 States were 10 percent or more of the number of cases on the rolls. In 3 States—Florida, Georgia, Mississippi—the number of families whose applications for aid to dependent children were pending exceeded the number of recipients. Experience indicates that the great majority of applicants are eligible for the type of aid for which they have applied.

In a few States, it was still necessary in 1942 to postpone assistance for persons whose applications

had been investigated and approved until the closing of other cases released sufficient funds to permit payments to these applicants. Pending applications for aid to dependent children in a few States were accepted on a monthly quota basis during 1942 as funds were available. In at least one State, intake was practically "frozen" for all programs in the latter part of the year and applications were denied on the ground of inadequacy of funds. Applications were discouraged for the same reason in some other States. In Texas, nearly 11,000 families for whom aid to dependent children was discontinued in December were still in need; their need was less than that of those who remained on the rolls, however, since the discontinuance of assistance meant that they had resources which met at least 30 percent of their requirements.

In many localities general assistance agencies were excluding entire groups from assistance. Among groups excluded in certain localities were families with a member adjudged employable, aliens, and families receiving other types of public aid. Because of financial stringencies, some localities—notably in Mississippi, Tennessee, and Texas—have no general assistance program.

In 1942, agencies administering public aid programs made great effort to increase payments to meet needs more nearly adequately. Inevitably, adjustments in payments lagged behind the rise in living costs. In general, the increases in payments were not so great as the increase in prices. Maximums on payments and limited appropriations affected the ability of some agencies to increase payments in amounts sufficient to maintain assistance standards.

The year 1942 may be characterized as one of great adaptation in all public aid programs. The public assistance programs exhibited a high degree of resilience in a period of major social and economic change.

# Financial Aspects of Social Security

WARTIME EMPLOYMENT and earnings in 1942 had both immediate and long-range financial impacts on social security measures. Currently, there was a marked decrease in expenditures for unemployment insurance benefits and for assistance and work program earnings of persons in need, and a less rapid rise than would otherwise have been expected in total payments under retirement programs. Rising pay rolls resulted in large increases in insurance contributions and other receipts under the tax measures used to finance social insurance. With respect to Federal financing, however, social insurance receipts as well as social security expenditures had a relatively smaller part than in earlier years in total income and outgo because of the great expansion of other Federal fiscal operations.

In the long run also, the effect of the war economy will be marked. The rise in insurance contributions evidences potential rights to benefits accruing for some persons who, except for wartime employment, might not have entered the coverage of any of the insurance programs, and for others whose rights will be substantially greater than those they could have obtained in ordinary circumstances. Both the immediate and long-range impacts of the war upon financing differ markedly among the various social security programs according to the nature of the risk covered, the stage of development of the program, and—for the insurance programs—the specific provisions for maintaining the insurance status of persons formerly in covered employment and of those who may leave such employment after the war.

The following pages indicate the place of expenditures for social security and related purposes in national income in 1942 and outline the year's developments in the collection of social security contributions, the maintenance of social security trust funds, and the financing of public assistance.

## *Expenditures for Social Security*

Expenditures at all levels of government for social security and related programs <sup>1</sup> during fiscal

years ended in 1942 are estimated at \$5.5 billion, a decrease of 11.0 percent from those in 1941 (table 37). These expenditures represented 4.6 percent of the national income in 1942 or approximately \$41 per capita of the total population. Approximately half the expenditures were derived from Federal funds.

Since comprehensive data on State and local expenditures for all governmental functions will not be available until the 1942 decennial census of State and local governments is completed, it is not yet possible to determine the relation of social security and related expenditures to those for all other governmental purposes or to compare them with outlays for other specific functions. Because of the increases in Federal expenditures for war and in the level of economic activity, social security and related expenditures at all levels of government undoubtedly represented a far smaller proportion of total public expenditures than the 26.6 percent recorded in 1940-41. If State and local expenditures for all purposes other than social insurance, public aid, health and medical services, and other welfare programs were maintained at approximately their 1941 levels (about \$7.3 billion), the total outlays of all levels of government would have amounted to \$42.6 billion with 13.0 percent representing social security and related expenditures, 13.0 percent general community services, and 74.0 percent all other, including national defense. Total Federal expenditures in the fiscal year 1941-42 amounted to \$32.5 billion, of which 8.5 percent was for social security and related purposes, 3.3 percent for general community services, and 88.2 percent for war activities and other Federal functions (table 38).

Federal, State, and local expenditures under programs for which the Social Security Board grants Federal funds to States amounted to \$1,385 million in the fiscal years ended in 1942, or 25 percent of all social security and related expenditures, of which Federal funds represented 42 percent and State and local funds, 58 percent.

expenditures for services and administration, as well as money payments to individuals, but exclude additions to trust funds. In programs which involve intergovernmental transfers of funds, expenditures have been attributed to the level making the initial outlay, whether in the form of grants or otherwise. See 1941 Yearbook, pp. 34-39.

<sup>1</sup> Comprise public disbursements under programs to offset interruption or cessation of earnings and deficiencies in income. Disbursements include



**Table 37.—Government expenditures<sup>1</sup> for social security and related programs, by source of funds, fiscal years ended in 1941 and 1942<sup>2</sup>**

[In millions<sup>3</sup>]

| Program   | 1941-42            |                      |                     | 1940-41            |                      |                     |
|---|--------------------|----------------------|---------------------|--------------------|----------------------|---------------------|
|   | Total expenditures | Source of funds      |                     | Total expenditures | Source of funds      |                     |
|   |                    | Federal <sup>4</sup> | State and local     |                    | Federal <sup>4</sup> | State and local     |
| Total.....  | \$5,524.2          | \$2,747.8            | \$2,776.4           | \$6,205.5          | \$3,175.8            | \$3,029.7           |
| Public aid.....   | 2,755.1            | 1,676.9              | 1,081.2             | 3,484.6            | 2,146.8              | 1,337.8             |
| Special types of public assistance.....                                   | 802.5              | 377.3                | <sup>5</sup> 425.2  | 714.4              | 330.6                | <sup>5</sup> 383.7  |
| General relief.....   | 264.0              |                      | <sup>5</sup> 264.0  | 392.0              |                      | <sup>5</sup> 392.0  |
| Subsistence payments to farmers <sup>6</sup> .....                        | 9.0                | 9.0                  |                     | 14.1               | 14.1                 |                     |
| Civilian Conservation Corps.....  | 162.7              | 162.7                |                     | 257.4              | 257.4                |                     |
| National Youth Administration <sup>7</sup> .....                          | 98.7               | 87.8                 | 10.8                | 104.0              | 89.8                 | 14.2                |
| Work Projects Administration.....   | 1,263.6            | 882.4                | <sup>8</sup> 381.2  | 1,832.5            | 1,284.6              | <sup>8</sup> 547.9  |
| Agricultural commodity distribution and stamp programs <sup>9</sup> ..... | 157.7              | 157.7                |                     | 170.3              | 170.3                |                     |
| Social insurance and related programs.....                                | 1,880.2            | 917.8                | 962.4               | 1,847.3            | 866.1                | 981.2               |
| Employment security.....  | 445.0              | 73.6                 | <sup>10</sup> 371.4 | 503.8              | 68.0                 | <sup>10</sup> 435.7 |
| Railroad unemployment insurance <sup>11</sup> .....                       | 11.6               | 11.6                 |                     | 21.2               | 21.2                 |                     |
| Old-age and survivors insurance <sup>11</sup> .....                       | 137.0              | 137.0                |                     | 91.2               | 91.2                 |                     |
| Railroad retirement <sup>11</sup> .....                                   | 133.8              | 133.8                |                     | 125.0              | 125.0                |                     |
| Veterans' pensions <sup>12</sup> .....                                    | 470.8              | 470.8                |                     | 472.7              | 472.7                |                     |
| Workmen's compensation.....   | 312.2              | 12.2                 | <sup>13</sup> 300.0 | 276.8              | 13.3                 | <sup>13</sup> 263.5 |
| Public employee retirement and disability.....                            | 369.8              | <sup>14</sup> 78.8   | <sup>15</sup> 291.0 | 356.7              | 74.7                 | <sup>15</sup> 282.0 |
| Health and medical services <sup>16</sup> .....                           | 740.4              | 141.5                | 598.9               | 712.5              | 135.6                | 576.9               |
| Public health services <sup>17</sup> .....                                | 166.2              | 44.1                 | 122.1               | 157.3              | 41.0                 | 116.3               |
| Hospitals <sup>18</sup> .....   | 557.0              | 87.1                 | 469.8               | 538.9              | 84.8                 | 454.1               |
| Maternal and child health services.....                                   | 10.0               | 6.1                  | <sup>19</sup> 3.9   | 9.3                | 5.6                  | <sup>19</sup> 3.6   |
| Services for crippled children.....                                       | 7.1                | 4.1                  | <sup>19</sup> 3.0   | 7.0                | 4.1                  | <sup>19</sup> 2.9   |
| Other welfare services.....   | 145.5              | 11.6                 | 133.9               | 161.1              | 27.4                 | 133.7               |
| Vocational rehabilitation.....  | 5.4                | 2.8                  | <sup>20</sup> 2.6   | 4.8                | 2.3                  | <sup>20</sup> 2.4   |
| Child welfare services.....   | 1.6                | 1.6                  | ( <sup>21</sup> )   | 1.6                | 1.6                  | ( <sup>21</sup> )   |
| Institutional and other care.....   | 138.4              | <sup>22</sup> 7.2    | <sup>23</sup> 131.3 | 154.8              | <sup>22</sup> 23.5   | <sup>23</sup> 131.3 |

<sup>1</sup> Includes administrative expenditures; represents expenditures from general, special, and trust accounts; excludes transfers to such accounts and loans.

<sup>2</sup> Fiscal years of Federal Government, most States, and some localities ended June 30; fiscal years of other States and localities cover various 12-month periods ended within year.

<sup>3</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures.

<sup>4</sup> From U. S. Budgets for 1942-43 and 1943-44, unless otherwise specified.

<sup>5</sup> For 1940-41, based on *Social Security Bulletin*, Vol. 4, No. 11 (November 1941), pp. 29-33, and *Financial Statistics for Public Assistance in Selected States, 1940-41*, Social Security Board; for 1941-42, based on *Source of Funds Expended for Public Assistance, Fiscal Year 1941-42*, and *Supplement*, Social Security Board.

<sup>6</sup> For 1940-41, based on data in *Social Security Bulletin*, Vol. 4, No. 9 (September 1941), p. 38; for 1941-42, based on data in *Social Security Bulletin*, Vol. 5, No. 9 (September 1942), p. 33.

<sup>7</sup> Excludes expenditures for national defense training. State and local expenditures, furnished by National Youth Administration, represent sponsors' funds; 1940-41 figure revised.

<sup>8</sup> Represents sponsors' funds; for 1940-41 from WPA *Statistical Bulletin*, January 1942, p. 6; for 1941-42, from *Third Annual Report*, Federal Works Agency, 1942, p. 141.

<sup>9</sup> Represents purchase of agricultural commodities for distribution through school lunches and State welfare agencies and food and cotton stamp programs. For 1940-41, based on *Report of the Administrator of the Surplus Marketing Administration*, 1941, p. 5; for 1941-42, supplied by Marketing Reports Division, Department of Agriculture.

## Social Insurance and Related Programs

Total expenditures under social insurance and related programs rose slightly to \$1,880 million in the fiscal years ended in 1942. They amounted to 34.0 percent of total governmental expenditures for all social security and related programs in 1941-42 compared with 29.8 percent in 1940-41. Federal payments formed a somewhat larger percentage of the total than in the previous year. These figures include benefit payments and administrative expenses from general and trust funds, but do not include increments to trust funds in the form of appropriations from general funds or from other sources. They also include workmen's compensation expenditures by both public and private agencies when made under provisions of Federal or State laws.

A diversity of trend characterized expenditures under separate social insurance programs, some showing a substantial increase over 1940-41 and others a decrease. Since social insurance benefits are typically available as a matter of right to persons who meet requirements specified by law, variation in the expenditures under these programs primarily reflects differences in the risks and the effect of economic conditions on the incidence of these risks.

Expenditures under the old-age and survivors insurance program—which are made exclusively at the Federal level and include monthly benefits,

<sup>10</sup> For 1940-41, from *Sixth Annual Report of the Social Security Board, 1941*, pp. 182, 192; for 1941-42, from Social Security Board, Bureau of Employment Security.

<sup>11</sup> Based on data in *Daily Statement of the U. S. Treasury*; for 1940-41, from Statement of July 10, 1941; for 1941-42, from Statement of July 15, 1942.

<sup>12</sup> Excludes expenditures from Government life insurance fund. Data estimated from U. S. Budgets for 1942-43 and 1943-44, and from Annual Reports of the Secretary of the Treasury for 1940-41 and 1941-42 on basis of information furnished by the Veterans Administration. Expenditures for payments to veterans made by States in connection with old-age assistance programs included under special types of public assistance; other expenditures for this purpose made by States included under institutional and other care because separate data not available.

<sup>13</sup> Excludes administrative expenses. Based on data in 1941 Yearbook, p. 9, and in this Yearbook, p. 18.

<sup>14</sup> Includes retirement payments for Lighthouse Service for which 1941-42 figure not available. 1940-41 figure used.

<sup>15</sup> Excludes administrative expenses. Based on data in 1941 Yearbook, p. 9, and in this Yearbook, p. 18.

<sup>16</sup> Excludes expenditures for health primarily incidental to performance of other functions, such as those in connection with Army, Navy, and education.

<sup>17</sup> Federal figures revised to include health expenditures under Bureau of Indian Affairs. State and local figure for 1940-41 from Bureau of the Census, *American Government Expenditures: 1941*; 1941-42 figure estimated.

<sup>18</sup> Federal expenditures for veterans' hospitals estimated from U. S. Budgets for 1942-43 and 1943-44 on basis of information furnished by the Veterans Administration. State and local figure for 1940-41 from Bureau of the Census, *American Government Expenditures: 1941*; 1941-42 figure estimated.

<sup>19</sup> Represents only amounts expended for matching Federal funds. Data from U. S. Children's Bureau.

<sup>20</sup> From U. S. Office of Education.

<sup>21</sup> Not available.

<sup>22</sup> Includes expenditures for migratory labor camps and American Printing House for the Blind. 1941-42 data for Naval Home not available, 1940-41 figure used. Refugee relief included in 1940-41 but classified under "war activities" (table 38) in 1941-42. Data for grants to States for veterans' homes from Annual Reports of Secretary of Treasury for 1940-41 and 1941-42.

<sup>23</sup> For 1940-41, from Bureau of the Census, *American Government Expenditures: 1941*; 1941-42 figure not available, 1940-41 figure used.

lump-sum payments, and allocable expenses of agencies participating in its administration—rose nearly 50 percent from 1940–41 to 1941–42. The major portion of this increase resulted from the larger number of annuitants on the rolls. The number of annuitants may be expected to continue to increase for many years. Only after the system has been in operation for nearly a generation will the number of permanent withdrawals from the benefit rolls because of the death of annuitants, remarriage of widows, and attainment of age 18 by child beneficiaries, approximate the number of additions to the rolls.

In contrast, expenditures were relatively stable in the two fiscal periods for retirement and survivor insurance programs of greater maturity. Railroad retirement expenditures increased slightly, while those for veterans' pensions were approximately the same for 1940–41 and 1941–42 and expenditures under retirement and disability plans for public employees increased slightly as additional annuitants were entered on the rolls. Expenditures under workmen's compensation programs rose moderately, reflecting the larger population at risk and the higher incidence of industrial accidents resulting from intensified production and use of inexperienced workers.

Expenditures under the employment security program decreased approximately 12 percent from 1940–41 to 1941–42. These expenditures include, at the Federal level, grants to States for administration of unemployment compensation and the affiliated functions of employment services and expenditures of the Bureau of Employment Security, including expenditures for direct operation of employment services for the latter half of the fiscal year, and, at the State level, benefit payments to recipients. The railroad unemployment insurance program showed a trend parallel to that of Federal-State unemployment compensation, with a substantial decrease in expenditures.

### Public Aid

Total governmental outlays in fiscal years ended in 1942 for public aid under assistance, Federal work projects, and related programs, amounted to \$2,758 million, 21 percent less than in the previous corresponding period. Of these expenditures, 61 percent represented Federal funds, while State and local funds accounted for 39 percent. The programs included were financed,

**Table 38.—Federal expenditures, by major function and type of program, fiscal years 1940–41 and 1941–42<sup>1</sup>**

[In millions<sup>2</sup>]

| Purpose  | 1941–42    | 1940–41            |
|--|------------|--------------------|
| Total.....   | \$32,509.0 | \$13,015.9         |
| Social security and related purposes.....                            | 2,747.8    | 3,175.8            |
| Public aid.....  | 1,676.9    | 2,146.8            |
| Social insurance and related programs.....                           | 917.8      | 866.1              |
| Health and medical services.....                                     | 141.5      | <sup>3</sup> 135.6 |
| Other welfare services <sup>4</sup> .....                            | 11.6       | 27.4               |
| General community services.....                                      | 1,077.2    | 789.2              |
| Education.....   | 37.1       | <sup>5</sup> 37.1  |
| Libraries.....   | 3.7        | 3.5                |
| Recreation.....  | 16.4       | 23.0               |
| Sanitation <sup>6</sup> .....  | 11.5       | 11.5               |
| Housing.....   | 331.7      | 87.2               |
| Public roads.....  | 152.6      | 175.0              |
| Conservation and development of natural resources <sup>6</sup> ..... | 524.1      | 451.9              |
| All other <sup>7</sup> .....   | 28,684.0   | 9,050.9            |
| War activities <sup>4</sup> .....                                    | 25,715.5   | 6,349.3            |
| General governmental functions.....                                  | 1,708.4    | 1,590.9            |
| Interest on public debt.....   | 1,260.1    | 1,110.7            |

<sup>1</sup> See footnotes, table 37, for definitions and source of data.

<sup>2</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures.

<sup>3</sup> Revised to include expenditures for health and education programs of Bureau of Indian Affairs.

<sup>4</sup> Refugee relief included in 1940–41 under "institutional and other care" in "other welfare services" (table 37) but classified in 1941–42 under "war activities."

<sup>5</sup> For 1940–41, from Bureau of the Census, *American Government Expenditures: 1941*; 1941–42 figure not available, 1940–41 figure used.

<sup>6</sup> Includes expenditures for power, flood control, river and harbor improvements, improvement of water facilities, forest work, and fish and wildlife conservation.

<sup>7</sup> Excludes debt retirement and expenditures from trust accounts.

for the most part, out of general governmental revenues, and the expenditures represented payments to needy individuals and administrative expenses.

Expenditures for the three special types of public assistance were a larger component of total expenditures for public aid than in fiscal years ended in 1941—29 percent as compared with 20 percent. Public expenditures under all other programs classified under the heading of public aid (table 37) were lower in fiscal years ended in 1942 than in the 1941 period. The program showing the largest dollar decline from 1940–41 to 1941–42 was that of the Work Projects Administration, for which Federal and State expenditures decreased by more than half a billion dollars. General relief expenditures of the States and localities declined by approximately \$128 million, and expenditures of the Civilian Conservation Corps by approximately \$95 million. Outlays for some of these programs were sharply curtailed by statutory changes, particularly in the autumn of 1942.

The decline in total governmental expenditures for public aid was not accompanied by any appreciable change in the relative proportions of

expenditures financed from Federal and State-local funds. State and local governments bore 39 percent of total costs in 1941-42 as contrasted with 38 percent in 1940-41.

### *Health and Medical Services*

Public outlays for various types of health and medical services in the fiscal years ended in 1942 did not change appreciably from the preceding year at the Federal level or at the State and local level. These services accounted for 13 percent of total governmental expenditures for social security and related purposes, a slightly larger percentage than in 1940-41.

The expenditures covered by this group do not include health and medical expenditures made in connection with other governmental functions such as outlays for medical care by the War and Navy Departments and State and local expenditures for school health programs. They are omitted because they cannot be separated readily from expenditures for the functions in connection with which they occurred, and because the inclusion of military expenditures would distort considerably public outlays for the health of civilians.

Federal expenditures for civilian public health services in 1941-42 consisted largely of Federal grants to States for public health work and venereal disease control and administrative expenses of Federal agencies in connection with various types of public health programs. Expenditures for Federal grants to States for public health work have remained at about the same level for 3 fiscal years. The State and local figures for public health include expenditures which were matched by Federal grants as well as those for other types of public health services, but do not include outlays for sanitation.

Governmental outlays were also made both for the direct operation of public hospitals and in the form of grants to institutions partially supported from private funds. A large proportion of hospital expenditures at the Federal level was made in connection with veterans' facilities. Federal grants to States for the operation of maternal and child health programs and services for crippled children differed little from those in 1940-41 and in each year were close to the maximum amount authorized in the Social Security Act.

### *Other Welfare Services*

The fourth main category of governmental expenditure for social security and related programs includes vocational rehabilitation, child welfare services, a variety of types of institutional care especially important at the State-local level and miscellaneous welfare services. Lack of data has made it necessary to use the 1940-41 figures for State and local institutional and other care in 1941-42.

### *General Community Services*

Federal expenditures for the broad category of items listed in table 38 as "general community services" increased in 1941-42 by 36 percent over the previous fiscal year. Most of this increase consisted of expenditures for housing, which almost quadrupled during the year and were largely for the purpose of providing living facilities for workers employed in war work.

### *Federal Grants to States*

About 5 percent of all Federal grants to States in the fiscal year 1941-42 were for health and welfare services, including health, maternal and child welfare, vocational rehabilitation, and homes for disabled veterans. In some States such grants formed a much larger percentage of total Federal grants received. They constituted 20 percent in Alaska, 15 percent in Hawaii, about 45 percent of total grants to Puerto Rico, and the entire amount received by the Virgin Islands. The latter two jurisdictions are not eligible to receive Federal grants for public assistance under the Social Security Act or for administrative grants for unemployment compensation programs.

Federal funds made available to the States for public assistance for the Nation as a whole represented 57 percent of the total Federal grants to States in the fiscal year ended in 1942. The proportion, however, varied widely from State to State, ranging from a low of 16 percent for Nevada to a high of 76 percent for Colorado. Federal public assistance grants in this year were larger than those in the previous fiscal year in all States but Alabama, Hawaii, Maryland, and Missouri.

### *Per Capita Distribution of Public Assistance Grants*

Federal grants to States during the fiscal year 1941-42 totaled approximately \$655 million (table

0). More than half this amount—\$374 million or 57 percent—represented grants for public assistance. There were wide differences among the States in the relative amount of these grants. For example, California with 5.6 percent of the total population in 1942 received 11.2 percent of total public assistance grants, or a larger proportion than that received by 10 southern States combined in which 19.9 percent of the population was living.<sup>2</sup> In addition to California, relatively large shares of public assistance grants were received in Colorado, Washington, Oklahoma, Utah, and Arizona. The 24 States in which the percentage share of the population exceeded the percentage share of the public assistance grants in this fiscal year included all southern States except Texas and Oklahoma, and also the densely populated Middle Atlantic States of New York, New Jersey, and Pennsylvania.

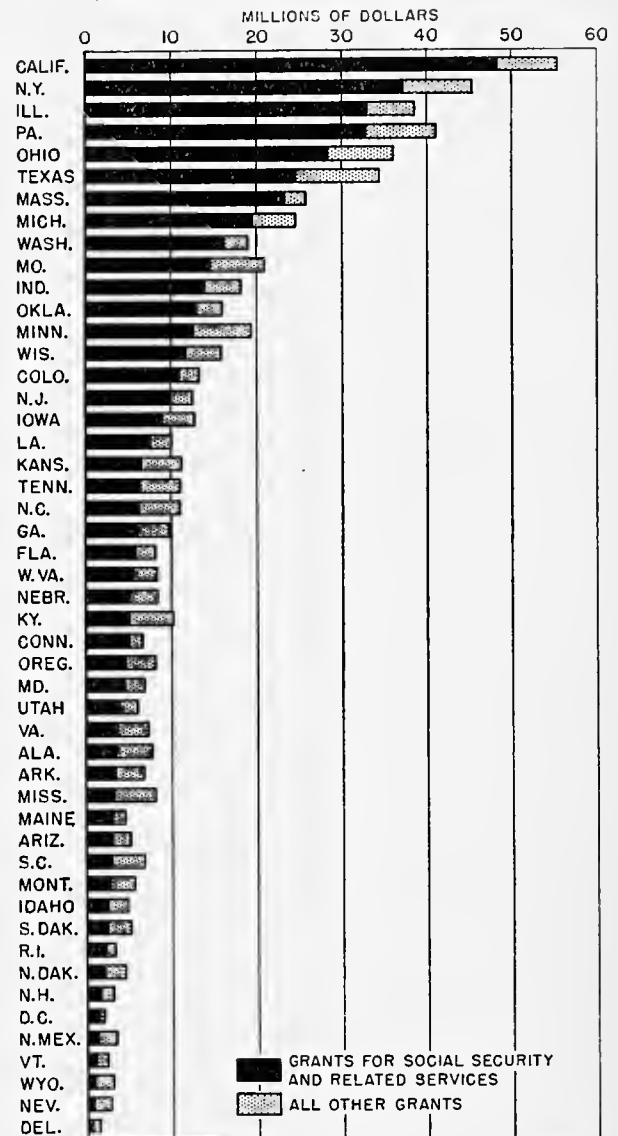
For the Nation as a whole, Federal grants for public assistance amounted to \$2.86 per capita in 1942 (table 41). The per capita figure varied from \$8.60 in Colorado to \$0.56 in Alabama, a range almost three times the size of the national average. Alabama received one-fifth as much as the national figure, and Colorado three times as much. For six States—Colorado, Washington, Oklahoma, Utah, Arizona, California—the per capita amount was more than \$5. In contrast, there were four States—Alabama, Virginia, Mississippi, South Carolina—in which it was less than \$1. Half the States received per capita amounts above the United States average and half below.

This variation in the distribution of Federal grants among the States was the result of several factors, including differences in the extent of need for public assistance, in State resources, and in policies with respect to the various programs. Some account is taken of differences in general need when the figures for total grants are converted to a per capita basis. The distribution of funds among individual programs, discussed later, reflects to some extent differences in State policies. In order to show the relation between differences in the amount of grants and in fiscal capacity, per capita income payments and State and local tax collections are also shown in table 41.

Comparison of the per capita distribution of public assistance grants with State per capita

income payments shows that, while there was no marked tendency for States with high per capita incomes to receive high per capita grants, the States which received low Federal grants per inhabitant were those in which per capita income was low. Of the 14 southern States ranking lowest in the per capita income scale, 12 were relatively low in per capita amounts of Federal grants for public assistance, Texas and Oklahoma being the exceptions. This fact suggests that the low-income States either do not have the resources

Chart 17.—Federal grants to States: Total grants and grants for social security and related services, by State, fiscal year 1941-42<sup>1</sup>



<sup>1</sup> See table 39.

<sup>2</sup> Oklahoma, Louisiana, North Carolina, Arkansas, Georgia, Tennessee, Alabama, Kentucky, South Carolina, Mississippi.

for financing larger programs and obtaining larger Federal matching grants, or do not choose to do

so. Figures on per capita State and local tax collections show that States with low per capita

Table 39.—Federal grants to States, fiscal year 1941-42 <sup>1</sup>[In thousands <sup>2</sup>]

| State                                   | Total     | Social security and related services |   |   |  | Education <sup>6</sup> | Public roads | Development and conservation of natural resources <sup>7</sup> |
|---|-----------|--------------------------------------|---|---|--|------------------------|--------------|--|
|   |           | Total                                | Assistance payments and administration <sup>3</sup> | Employment security administration <sup>4</sup> | Health and welfare services <sup>5</sup> |                        |              |  |
| Total, 1940-41.....                     | \$653,324 | \$427,007                            | \$329,845   | \$66,195  | \$30,967                                 | \$25,254               | \$171,042    | \$30,022   |
| Total, 1941-42.....                     | 659,466   | 483,199                              | 374,568   | 74,034  | 34,598                                   | 25,686                 | 119,518      | 31,062   |
| Alabama.....                            | 7,787     | 3,580                                | 1,636   | 819   | 1,124                                    | 657                    | 2,567        | 983  |
| Alaska.....                             | 640       | 495                                  | 282   | 87  | 126                                      | 50                     | .....        | 96   |
| Arizona.....                            | 5,158     | 3,163                                | 2,580   | 322   | 261                                      | 175                    | 1,462        | 358  |
| Arkansas.....                           | 6,830     | 3,520                                | 2,008   | 753   | 758                                      | 509                    | 1,909        | 891  |
| California.....                         | 55,484    | 48,570                               | 41,562  | 5,464   | 1,545                                    | 1,060                  | 4,780        | 1,073  |
| Colorado.....                           | 13,367    | 10,991                               | 10,139  | 496   | 356                                      | 264                    | 1,662        | 450  |
| Connecticut.....                        | 6,636     | 5,214                                | 3,432   | 1,354   | 428                                      | 283                    | 871          | 268  |
| Delaware.....                           | 1,415     | 635                                  | 305   | 228   | 101                                      | 178                    | 425          | 178  |
| District of Columbia <sup>8</sup> ..... | 1,995     | 1,485                                | 885   | 321   | 279                                      | 53                     | 458          | .....  |
| Florida.....                            | 8,202     | 5,889                                | 4,400   | 814   | 676                                      | 356                    | 1,408        | 548  |
| Georgia.....                            | 9,843     | 6,172                                | 3,916   | 1,068   | 1,188                                    | 710                    | 1,951        | 1,010  |
| Hawaii.....                             | 1,401     | 763                                  | 406   | 147   | 210                                      | 175                    | 257          | 206  |
| Idaho.....                              | 4,863     | 2,600                                | 2,051   | 313   | 236                                      | 198                    | 1,563        | 502  |
| Illinois.....                           | 38,718    | 33,107                               | 26,469  | 5,085   | 1,553                                    | 1,133                  | 3,668        | 810  |
| Indiana.....                            | 18,273    | 14,034                               | 11,286  | 1,967   | 781                                      | 641                    | 2,911        | 688  |
| Iowa.....                               | 12,703    | 9,044                                | 7,683   | 732   | 629                                      | 485                    | 2,465        | 709  |
| Kansas.....                             | 11,216    | 6,669                                | 5,622   | 576   | 471                                      | 382                    | 3,603        | 562  |
| Kentucky.....                           | 10,231    | 5,227                                | 3,338   | 896   | 993                                      | 615                    | 3,514        | 875  |
| Louisiana.....                          | 9,988     | 7,614                                | 5,922   | 899   | 793                                      | 498                    | 1,163        | 713  |
| Maine.....                              | 4,575     | 3,212                                | 2,530   | 460   | 222                                      | 203                    | 827          | 333  |
| Maryland.....                           | 6,881     | 4,631                                | 3,252   | 866   | 513                                      | 369                    | 1,539        | 343  |
| Massachusetts.....                      | 25,849    | 23,484                               | 19,460  | 3,271   | 754                                      | 588                    | 1,484        | 292  |
| Michigan.....                           | 24,644    | 19,654                               | 14,783  | 3,855   | 1,016                                    | 858                    | 3,210        | 921  |
| Minnesota.....                          | 19,570    | 12,748                               | 10,699  | 1,407   | 642                                      | 541                    | 5,447        | 833  |
| Mississippi.....                        | 8,140     | 3,355                                | 1,934   | 538   | 883                                      | 566                    | 3,264        | 955  |
| Missouri.....                           | 20,944    | 14,747                               | 11,603  | 2,293   | 850                                      | 728                    | 4,619        | 850  |
| Montana.....                            | 5,648     | 2,841                                | 2,287   | 325   | 229                                      | 197                    | 2,204        | 406  |
| Nebraska.....                           | 8,419     | 5,355                                | 4,526   | 447   | 382                                      | 324                    | 2,237        | 503  |
| Nevada.....                             | 2,760     | 747                                  | 437   | 193   | 116                                      | 138                    | 1,691        | 185  |
| New Hampshire.....                      | 3,043     | 1,731                                | 1,215   | 352   | 164                                      | 158                    | 928          | 227  |
| New Jersey.....                         | 12,525    | 10,138                               | 6,136   | 3,275   | 727                                      | 588                    | 1,450        | 349  |
| New Mexico.....                         | 3,410     | 1,430                                | 911   | 202   | 318                                      | 192                    | 1,472        | 316  |
| New York.....                           | 45,399    | 37,486                               | 25,551  | 10,112  | 1,823                                    | 1,800                  | 5,290        | 822  |
| North Carolina.....                     | 11,060    | 6,313                                | 3,889   | 1,185   | 1,239                                    | 790                    | 2,779        | 1,178  |
| North Dakota.....                       | 4,515     | 2,164                                | 1,670   | 244   | 250                                      | 209                    | 1,746        | 396  |
| Ohio.....                               | 36,201    | 28,539                               | 23,356  | 3,957   | 1,227                                    | 1,094                  | 5,710        | 858  |
| Oklahoma.....                           | 16,039    | 13,183                               | 11,653  | 813   | 717                                      | 555                    | 1,515        | 785  |
| Oregon.....                             | 8,142     | 4,759                                | 3,447   | 995   | 318                                      | 333                    | 2,392        | 658  |
| Pennsylvania.....                       | 41,181    | 33,073                               | 25,254  | 5,956   | 1,863                                    | 1,496                  | 5,603        | 1,009  |
| Puerto Rico.....                        | 1,904     | 879                                  | .....   | .....   | 879                                      | 359                    | 362          | 303  |
| Rhode Island.....                       | 3,302     | 2,304                                | 1,397   | 697   | 210                                      | 186                    | 659          | 154  |
| South Carolina.....                     | 6,804     | 3,139                                | 1,713   | 621   | 805                                      | 476                    | 2,439        | 750  |
| South Dakota.....                       | 5,140     | 2,569                                | 2,139   | 185   | 253                                      | 193                    | 1,962        | 416  |
| Tennessee.....                          | 11,009    | 6,458                                | 4,433   | 1,082   | 943                                      | 640                    | 3,018        | 892  |
| Texas.....                              | 34,547    | 24,774                               | 20,612  | 2,399   | 1,762                                    | 1,256                  | 6,905        | 1,613  |
| Utah.....                               | 6,076     | 3,989                                | 3,394   | 378   | 216                                      | 191                    | 1,621        | 275  |
| Vermont.....                            | 2,346     | 1,140                                | 720   | 238   | 182                                      | 174                    | 802          | 231  |
| Virgin Islands.....                     | 7         | 7                                    | .....   | .....   | 7  | .....                  | .....        | .....  |
| Virginia.....                           | 7,328     | 3,801                                | 2,056   | 908   | 837                                      | 583                    | 2,171        | 773  |
| Washington.....                         | 19,093    | 16,338                               | 14,500  | 1,439   | 399                                      | 342                    | 1,543        | 870  |
| West Virginia.....                      | 8,386     | 5,649                                | 4,368   | 763   | 518                                      | 405                    | 1,769        | 563  |
| Wisconsin.....                          | 15,930    | 11,846                               | 9,989   | 1,178   | 680                                      | 618                    | 2,692        | 774  |
| Wyoming.....                            | 3,021     | 1,067                                | 741   | 183   | 143                                      | 113                    | 1,535        | 306  |
| Central office <sup>9</sup> .....       | 875       | 875                                  | .....   | 875   | .....                                    | .....                  | .....        | .....  |

<sup>1</sup> Represents checks issued. Excludes Federal payments directly to individuals and private organizations under federally administered programs, to governmental units other than States, and payments which are shared taxes rather than grants.

<sup>2</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures.

<sup>3</sup> Old-age assistance, aid to dependent children, and aid to the blind under Social Security Act.

<sup>4</sup> Unemployment compensation administration and employment service administration under Social Security Act and, for July-December 1941 under Wagner-Peyser Act; beginning January 1942, includes Federal expenditures for operation of employment service in States.

<sup>5</sup> Maternal and child welfare services and public health under Social Security Act; vocational rehabilitation under Social Security Act and under Federal Vocational Rehabilitation Act of 1920, as amended; venereal disease control; and State and territorial homes for disabled soldiers and sailors.

<sup>6</sup> Agricultural and mechanic arts colleges, vocational education, and State marine schools.

<sup>7</sup> Forestry, wildlife restoration, agricultural experiment stations, and agricultural extension work.

<sup>8</sup> Excludes annual lump-sum payment by Federal Government to defray part of local expenses for use of District as seat of Government.

<sup>9</sup> Represents Federal expenditures beginning January 1942 for office supplies; amount not distributed by State.

Source: *Annual Report of the Secretary of the Treasury on the State of the Finances for Fiscal Year Ended June 30, 1942*, table 102, except grants for vocational education and vocational rehabilitation furnished by Office of Education; grants for employment security administration, assistance payments, maternal and child health, and public health furnished by Treasury Department, Office of the Commissioner of Accounts and Deposits; and grants under Wagner-Peyser Act furnished by Social Security Board, Bureau of Accounts and Audits.

incomes are likewise low in per capita tax collections. There also appears to be some correlation in ranking among the States in the upper part of the arrays. While these differences in per capita State and local tax collections result, in part, from the fact that some States choose to tax themselves more heavily than others, they also reflect variations among States in fiscal resources.

### State Differences in Fiscal Capacity

Since Federal grants to States for public assistance are on a matching basis, Federal aid to the

needy in individual States is limited by the amounts which the States are able and willing to provide for these programs. The effectiveness of the matching provisions of the Social Security Act is therefore influenced by differences in the economic and fiscal capacities of the States. In 33 States the percentage share of total Federal aid in 1941-42 exceeded that of Federal aid for public assistance, suggesting that fiscal capacity may have been a limiting factor in the extent to which States were able to avail themselves of Federal funds for public assistance. Distribution of grants accord-

**Table 40.—Distribution of population, Federal aid, income payments, and State and local tax collections in the continental United States, by State and specified period**

| States (ranked according to 1942 per capita income) | Population, 1942 <sup>1</sup> (in thousands) | Amount (in thousands)             |                   |                                    |  | Percentage distribution |                      |                   |                       |
|---|--|-----------------------------------|-------------------|------------------------------------|--|-------------------------|----------------------|-------------------|-----------------------|
|   |  | Federal aid, 1941-42 <sup>2</sup> |                   | Income payments, 1942 <sup>3</sup> | State and local tax collections, 1941 <sup>4</sup> | Population, 1942        | Federal aid, 1941-42 |                   | Income payments, 1942 |
|   |  | Total                             | Public assistance |                                    |  |                         | Total                | Public assistance |                       |
| Total.....  | 133,782                                      | \$654,636                         | \$373,880         | \$114,039,000                      | \$9,104,414  | 100.0                   | 100.0                | 100.0             | 100.0                 |
| Nevada.....   | 133  | 2,760                             | 437               | 179,800                            | 11,412   | .1                      | .4                   | .1                | .2                    |
| New Jersey.....                                     | 4,305  | 12,525                            | 6,136             | 5,612,600                          | 403,678  | 3.2                     | 1.9                  | 1.6               | 4.9                   |
| Connecticut.....                                    | 1,781  | 6,636                             | 3,432             | 2,307,600                          | 158,417  | 1.3                     | 1.0                  | .9                | 2.0                   |
| Delaware.....                                       | 280  | 1,415                             | 305               | 332,000                            | 17,785   | .2                      | .2                   | .1                | .3                    |
| California.....                                     | 7,485  | 55,484                            | 41,562            | 8,734,900                          | 673,972  | 5.6                     | 8.6                  | 11.2              | 7.7                   |
| Washington.....                                     | 1,853  | 19,093                            | 14,500            | 2,159,800                          | 124,090  | 1.4                     | 2.9                  | 3.9               | 1.9                   |
| District of Columbia.....                           | 844  | 1,995                             | 885               | 982,500                            | 40,834   | .6                      | .3                   | .2                | .9                    |
| New York.....                                       | 13,006                                       | 45,399                            | 25,551            | 14,385,900                         | 1,543,762  | 9.7                     | 6.9                  | 6.8               | 12.6                  |
| Maryland.....                                       | 1,955  | 6,881                             | 3,252             | 2,105,900                          | 120,969  | 1.5                     | 1.1                  | .9                | 1.8                   |
| Oregon.....   | 1,079  | 8,142                             | 3,447             | 1,128,500                          | 78,710   | .8                      | 1.2                  | .9                | 1.0                   |
| Massachusetts.....                                  | 4,376  | 25,849                            | 19,460            | 4,481,600                          | 396,531  | 3.3                     | 3.9                  | 5.2               | 3.9                   |
| Rhode Island.....                                   | 731  | 3,302                             | 1,397             | 742,600                            | 57,057   | .5                      | .5                   | .4                | .7                    |
| Illinois.....                                       | 8,077  | 38,718                            | 26,469            | 7,907,700                          | 625,905  | 6.0                     | 5.9                  | 7.2               | 6.9                   |
| Michigan.....                                       | 5,587  | 24,644                            | 14,783            | 5,361,400                          | 409,823  | 4.2                     | 3.8                  | 4.0               | 4.7                   |
| Ohio.....   | 6,977  | 36,201                            | 23,356            | 6,675,600                          | 500,480  | 5.2                     | 5.5                  | 6.2               | 5.9                   |
| Pennsylvania.....                                   | 9,729  | 41,181                            | 25,254            | 8,694,400                          | 708,336  | 7.3                     | 6.3                  | 6.8               | 7.6                   |
| Wyoming.....  | 252  | 3,021                             | 741               | 222,600                            | 17,738   | .2                      | .5                   | .2                | .2                    |
| Montana.....  | 524  | 5,648                             | 2,287             | 450,400                            | 39,731   | .4                      | .9                   | .6                | .4                    |
| Utah.....   | 569  | 6,076                             | 3,394             | 483,900                            | 36,747   | .4                      | .9                   | .9                | .4                    |
| Arizona.....  | 501  | 5,158                             | 2,580             | 417,000                            | 34,979   | .4                      | .8                   | .7                | .4                    |
| Indiana.....  | 3,508  | 18,273                            | 11,286            | 2,902,600                          | 212,545  | 2.6                     | 2.8                  | 3.0               | 2.5                   |
| Iowa.....   | 2,457  | 12,703                            | 7,683             | 2,022,100                          | 171,897  | 1.8                     | 1.9                  | 2.1               | 1.8                   |
| Kansas.....   | 1,755  | 11,216                            | 5,622             | 1,428,800                          | 111,920  | 1.3                     | 1.7                  | 1.5               | 1.3                   |
| Maine.....  | 844  | 4,575                             | 2,530             | 663,800                            | 52,311   | .6                      | .7                   | .7                | .6                    |
| Wisconsin.....                                      | 3,069  | 15,930                            | 9,989             | 2,413,200                          | 221,746  | 2.3                     | 2.4                  | 2.7               | 2.1                   |
| Colorado.....                                       | 1,117  | 13,367                            | 10,139            | 877,300                            | 82,374   | .8                      | 2.0                  | 2.7               | .8                    |
| Nebraska.....                                       | 1,247  | 8,419                             | 4,526             | 964,800                            | 65,450   | .9                      | 1.3                  | 1.2               | .8                    |
| Missouri.....                                       | 3,834  | 20,944                            | 11,603            | 2,620,200                          | 197,055  | 2.9                     | 3.2                  | 3.1               | 2.6                   |
| Minnesota.....                                      | 2,674  | 19,570                            | 10,699            | 2,034,400                          | 191,662  | 2.0                     | 3.0                  | 2.9               | 1.8                   |
| Idaho.....  | 481  | 8,863                             | 2,051             | 364,600                            | 32,574   | .4                      | .7                   | .5                | .3                    |
| South Dakota.....                                   | 592  | 5,140                             | 2,130             | 429,000                            | 40,326   | .4                      | .8                   | .6                | .4                    |
| North Dakota.....                                   | 589  | 4,515                             | 1,670             | 424,800                            | 34,661   | .4                      | .7                   | .4                | .4                    |
| New Hampshire.....                                  | 477  | 3,043                             | 1,215             | 343,100                            | 40,932   | .4                      | .5                   | .3                | .3                    |
| Vermont.....  | 345  | 2,346                             | 720               | 240,800                            | 29,682   | .3                      | .4                   | .2                | .3                    |
| Virginia.....                                       | 2,934  | 7,328                             | 2,056             | 2,044,000                          | 110,761  | 2.2                     | 1.1                  | .5                | 1.8                   |
| Texas.....  | 6,726  | 34,547                            | 20,612            | 4,553,800                          | 287,343  | 5.0                     | 5.3                  | 5.5               | 4.0                   |
| Florida.....  | 2,080  | 8,202                             | 4,400             | 1,363,000                          | 124,191  | 1.6                     | 1.3                  | 1.2               | 1.2                   |
| West Virginia.....                                  | 1,864  | 8,386                             | 4,368             | 1,115,100                          | 89,244   | 1.4                     | 1.3                  | 1.2               | 1.0                   |
| Oklahoma.....                                       | 2,229  | 16,039                            | 11,653            | 1,332,400                          | 105,720  | 1.7                     | 2.5                  | 3.1               | 1.2                   |
| New Mexico.....                                     | 501  | 3,410                             | 911               | 279,400                            | 24,553   | .4                      | .5                   | .2                | .3                    |
| Louisiana.....                                      | 2,567  | 9,988                             | 5,922             | 1,371,700                          | 129,803  | 1.9                     | 1.5                  | 1.6               | 1.2                   |
| North Carolina.....                                 | 3,591  | 11,060                            | 3,889             | 1,876,600                          | 153,414  | 2.7                     | 1.7                  | 1.0               | 1.6                   |
| Arkansas.....                                       | 2,012  | 6,830                             | 2,008             | 1,033,900                          | 52,032   | 1.5                     | 1.0                  | .5                | .9                    |
| Georgia.....  | 3,239  | 8,843                             | 3,916             | 1,613,100                          | 104,845  | 2.4                     | 1.5                  | 1.0               | 1.4                   |
| Tennessee.....                                      | 2,958  | 11,009                            | 4,433             | 1,454,800                          | 110,895  | 2.2                     | 1.7                  | 1.2               | 1.3                   |
| Alabama.....  | 2,980  | 7,787                             | 1,636             | 1,429,000                          | 93,285   | 2.2                     | 1.2                  | .4                | 1.3                   |
| Kentucky.....                                       | 2,819  | 10,231                            | 3,338             | 1,343,400                          | 97,142   | 2.1                     | 1.6                  | .9                | 1.2                   |
| South Carolina.....                                 | 2,001  | 6,804                             | 1,713             | 917,900                            | 67,643   | 1.5                     | 1.0                  | .5                | .8                    |
| Mississippi.....                                    | 2,248  | 8,140                             | 1,934             | 914,700                            | 67,452   | 1.7                     | 1.2                  | .5                | .8                    |

<sup>1</sup> Estimated by Bureau of the Census.

<sup>2</sup> For grants programs included and source of data, see table 39.

<sup>3</sup> By State of residence, from Department of Commerce, *Survey of Current Business*, June 1943, pp. 21, 22.

<sup>4</sup> From Department of Commerce, *Financing Federal, State and Local Governments: 1941*, pp. 114-123.

<sup>5</sup> Excludes expenditures of \$875,000 for central-office supplies under employment security administration.



ing to population, area, and similar factors, which characterizes some of the other Federal aid programs, resulted in a distribution more favorable to the low-income States in some cases than did the distribution which was proportional only to State and local funds expended.

Perhaps the most useful and impressive reflection of the variation in the fiscal capacity of the

**Table 41.—Per capita Federal public assistance grants, income payments, and State and local tax collections, and ratio to United States average, in the continental United States, by State and specified period**

| State (ranked according to 1942 per capita income) | Per capita Federal grants for public assistance, 1942 <sup>1</sup> | Per capita income payments, 1942 <sup>1</sup> | Per capita State and local tax collections, 1941 <sup>2</sup> | Per capita amounts as percent of U. S. average |                 |                                 |
|--|--|---|---|--|-----------------|---------------------------------|
|  |  |   |   | Federal grants for public assistance           | Income payments | State and local tax collections |
| Total.....   | \$2.86   | \$852   | \$69  | 100  | 100             | 100                             |
| Nevada.....  | 2.94   | 1,352   | 94  | 103  | 159             | 136                             |
| New Jersey.....                                    | 1.34   | 1,304   | 95  | 47   | 153             | 138                             |
| Connecticut.....                                   | 2.07   | 1,296   | 91  | 72   | 152             | 132                             |
| Delaware.....                                      | 1.05   | 1,186   | 65  | 37   | 139             | 94                              |
| California.....                                    | 5.39   | 1,167   | 93  | 188  | 137             | 135                             |
| Washington.....                                    | 7.44   | 1,166   | 69  | 260  | 137             | 100                             |
| District of Columbia.....                          | 1.07   | 1,164   | 54  | 37   | 137             | 78                              |
| New York.....                                      | 1.94   | 1,106   | 117   | 68   | 130             | 170                             |
| Maryland.....                                      | 1.65   | 1,077   | 63  | 58   | 126             | 91                              |
| Oregon.....  | 3.34   | 1,046   | 73  | 117  | 123             | 106                             |
| Massachusetts.....                                 | 4.63   | 1,024   | 91  | 162  | 120             | 132                             |
| Rhode Island.....                                  | 1.94   | 1,016   | 78  | 68   | 119             | 113                             |
| Illinois.....                                      | 3.72   | 979   | 78  | 130  | 115             | 113                             |
| Michigan.....                                      | 2.79   | 960   | 75  | 98   | 113             | 109                             |
| Ohio.....  | 3.35   | 957   | 72  | 117  | 112             | 104                             |
| Pennsylvania.....                                  | 2.51   | 894   | 72  | 88   | 105             | 104                             |
| Wyoming.....                                       | 2.98   | 883   | 72  | 104  | 104             | 104                             |
| Montana.....                                       | 4.39   | 860   | 74  | 153  | 101             | 107                             |
| Utah.....  | 5.72   | 850   | 66  | 200  | 100             | 96                              |
| Arizona.....                                       | 5.39   | 832   | 69  | 188  | 98              | 100                             |
| Indiana.....                                       | 3.52   | 827   | 61  | 123  | 97              | 88                              |
| Iowa.....  | 3.14   | 823   | 69  | 110  | 97              | 100                             |
| Kansas.....  | 3.44   | 814   | 63  | 120  | 96              | 91                              |
| Maine.....   | 3.13   | 786   | 63  | 109  | 92              | 91                              |
| Wisconsin.....                                     | 3.18   | 786   | 71  | 111  | 92              | 103                             |
| Colorado.....                                      | 8.60   | 785   | 74  | 301  | 92              | 107                             |
| Nebraska.....                                      | 3.85   | 774   | 51  | 135  | 91              | 74                              |
| Missouri.....                                      | 3.07   | 762   | 52  | 107  | 89              | 75                              |
| Minnesota.....                                     | 4.02   | 761   | 70  | 141  | 89              | 101                             |
| Idaho.....   | 4.11   | 758   | 66  | 144  | 89              | 96                              |
| South Dakota.....                                  | 3.58   | 725   | 66  | 125  | 85              | 96                              |
| North Dakota.....                                  | 2.78   | 721   | 57  | 97   | 85              | 83                              |
| New Hampshire.....                                 | 2.58   | 719   | 84  | 90   | 84              | 122                             |
| Vermont.....                                       | 2.15   | 698   | 84  | 75   | 82              | 122                             |
| Virginia.....                                      | .71  | 697   | 39  | 25   | 82              | 57                              |
| Texas.....   | 3.24   | 677   | 44  | 113  | 79              | 64                              |
| Florida.....                                       | 2.36   | 655   | 62  | 83   | 77              | 90                              |
| West Virginia.....                                 | 2.72   | 598   | 48  | 95   | 70              | 70                              |
| Oklahoma.....                                      | 5.90   | 598   | 47  | 206  | 70              | 68                              |
| New Mexico.....                                    | 2.05   | 558   | 47  | 72   | 65              | 68                              |
| Louisiana.....                                     | 2.28   | 534   | 53  | 80   | 63              | 77                              |
| North Carolina.....                                | 1.00   | 523   | 43  | 35   | 61              | 62                              |
| Arkansas.....                                      | 1.06   | 514   | 26  | 37   | 60              | 38                              |
| Georgia.....                                       | 1.53   | 498   | 33  | 53   | 58              | 48                              |
| Tennessee.....                                     | 1.68   | 492   | 38  | 59   | 58              | 55                              |
| Alabama.....                                       | .56  | 480   | 32  | 20   | 56              | 46                              |
| Kentucky.....                                      | 1.25   | 477   | 35  | 44   | 56              | 51                              |
| South Carolina.....                                | .98  | 459   | 34  | 34   | 54              | 49                              |
| Mississippi.....                                   | .93  | 407   | 31  | 33   | 48              | 45                              |

<sup>1</sup> Based on checks issued in calendar year 1942 furnished by Treasury Department, Office of Commissioner of Accounts and Deposits.

<sup>2</sup> By State of residence, from Department of Commerce, *Survey of Current Business*, June 1943, p. 11.

<sup>3</sup> Based on data from Department of Commerce, *Financing Federal, State and Local Governments: 1941*, pp. 114-123.

States is the difference in the amount of income received by the residents of the States. That such differences exist is evidenced by the following comparisons: In 1942, New York received 12.6 percent of the total income payments and California 7.7 percent—almost as much as the 22.7 percent received by all the southern States, whose combined population is more than double that of the two States.

State per capita income in 1942 varied from \$1,352 in Nevada to \$407 in Mississippi; for the United States as a whole the figure was \$852. As a result of expanding activity in connection with the war economy, these figures are considerably higher than they have been in the past, but on a relative basis the variation is about the same. Per capita income in 17 States and the District of Columbia was above the national average. These States accounted for almost two-thirds of total income payments, but only about half the population (64 and 52 percent, respectively). At the lower extreme, 5 States—Tennessee, Alabama, Kentucky, South Carolina, Mississippi—with a combined population of about 10 percent of the national total received approximately 5 percent of total income payments.

Per capita State and local tax collections also show substantial variations among the States, ranging from \$117 in New York to \$26 in Arkansas. Of the 18 States ranking above the national average in per capita income, all but 4 also rank above the national average in State and local tax collections. The low ranking States are generally the same in the two series.

The correlation among the per capita amounts in the lower range of the distributions of Federal grants, State income, and State tax collections, suggests that fiscal capacity plays an important part in the determination of the size of public assistance payments. In realization of these factors, the Social Security Board has recommended a modification of the matching provisions of the act to take account of differences in the relative fiscal capacity of the States through a system of grants in which Federal matching would be in inverse ratio to the relative fiscal capacity of the State.

### Federal Cash Outgo

In the calendar year 1942 the total cash outgo from the United States Treasury for programs

under the Social Security Act and the insurance programs administered by the Railroad Retirement Board amounted to \$1,132 million, 6.6 percent more than in 1941 (table 42). This amount was closely approached only in 1940. The quarterly outgo declined, however, during 1942 until the fourth quarter was nearly one-fourth below the first quarter. This decline reflected the increase in employment throughout the year.

The 1942 cash outgo of the Federal Government under these programs amounted to only 2 percent of total Federal cash outgo, as compared with 5 percent in 1941 and approximately 10 percent in the 3 preceding years (chart 18). The proportion declined throughout the year, falling below 1½ percent in the October–December quarter. The 1942 decrease resulted mainly from the rapid rise in Federal expenditures for war activi-

Table 42.—Total Federal cash income and outgo and social security cash income and outgo, 1936–42 <sup>1</sup>

[In millions <sup>2</sup>]

| Classification   | 1936              | 1937              | 1938              | 1939              | 1940             | 1941             | 1942             |                        |                  |                         |                                |
|--|-------------------|-------------------|-------------------|-------------------|------------------|------------------|------------------|------------------------|------------------|-------------------------|--------------------------------|
|  |                   |                   |                   |                   |                  |                  | Total            | Jan-<br>uary-<br>March | April-<br>June   | July-<br>Septem-<br>ber | Octo-<br>ber-<br>Decem-<br>ber |
| CASH INCOME  |                   |                   |                   |                   |                  |                  |                  |                        |                  |                         |                                |
| Total.....   | \$4,606           | \$7,063           | \$6,992           | \$6,551           | \$7,569          | \$10,859         | \$19,272         | \$5,549                | \$4,423          | \$4,586                 | \$4,714                        |
| Social security.....   | 65                | 1,234             | 1,503             | 1,629             | 1,800            | 2,117            | 2,564            | 666                    | 599              | 625                     | 673                            |
| Federal insurance contributions.....                                     |                   | 493               | 474               | 568               | 637              | 789              | 1,012            | 223                    | 247              | 264                     | 279                            |
| Taxes on carriers and their employees.....                               | ( <sup>3</sup> )  | 93                | 111               | 113               | 130              | 143              | 193              | 47                     | 45               | 49                      | 52                             |
| State deposits in Federal unemployment trust fund.....                   | 65                | 567               | 829               | 830               | 861              | 1,008            | 1,139            | 287                    | 271              | 277                     | 304                            |
| Federal unemployment tax.....  | ( <sup>3</sup> )  | * 81              | 89                | 102               | 105              | 98               | 124              | 86                     | 13               | 12                      | 12                             |
| Railroad unemployment insurance contributions <sup>5</sup> .....         |                   |                   |                   | 16                | 67               | 74               | 96               | 23                     | 23               | 24                      | 26                             |
| All other.....   | 4,541             | 5,829             | 5,489             | 4,922             | 5,769            | 8,742            | 16,708           | 4,883                  | 3,824            | 3,960                   | 4,041                          |
| CASH OUTGO   |                   |                   |                   |                   |                  |                  |                  |                        |                  |                         |                                |
| Total.....   | 8,742             | 7,394             | 8,687             | 9,483             | 10,317           | 20,841           | 57,972           | 9,036                  | 13,181           | 16,604                  | 19,151                         |
| Social security <sup>6</sup> .....                                       | 109               | 286               | 837               | 919               | 1,114            | 1,062            | 1,132            | 317                    | 280              | 293                     | 242                            |
| Grants to States under Social Security Act.....                          | 103               | 224               | 302               | 334               | 392              | 452              | 481              | 116                    | 105              | 133                     | 127                            |
| Old-age assistance <sup>7</sup> .....                                    | 77                | 160               | 196               | 217               | 247              | 288              | 306              | 72                     | 66               | 84                      | 85                             |
| Aid to dependent children <sup>7</sup> .....                             | 9                 | 19                | 28                | 34                | 59               | 68               | 71               | 13                     | 15               | 21                      | 17                             |
| Aid to the blind <sup>7</sup> .....                                      | 3                 | 5                 | 5                 | 6                 | 7                | 8                | 8                | 2                      | 2                | 2                       | 2                              |
| Unemployment compensation administration <sup>7</sup> <sup>8</sup> ..... | 3                 | 24                | 56                | 60                | 58               | 66               | 73               | 18                     | 17               | 20                      | 17                             |
| Public health work <sup>8</sup> .....                                    | 6                 | 8                 | 8                 | 8                 | 11               | 11               | 11               | 3                      | 3                | 3                       | 2                              |
| Maternal and child health services <sup>10</sup> .....                   | 2                 | 4                 | 4                 | 4                 | 5                | 6                | 6                | 1                      | 2                | 1                       | 2                              |
| Services for crippled children <sup>10</sup> .....                       | 2                 | 2                 | 3                 | 3                 | 4                | 4                | 4                | 1                      | 1                | 1                       | 1                              |
| Child welfare services <sup>10</sup> .....                               | 1                 | 1                 | 2                 | 1                 | 2                | 2                | 1                | ( <sup>3</sup> )       | ( <sup>3</sup> ) | ( <sup>3</sup> )        | ( <sup>3</sup> )               |
| Insurance payments to individuals.....                                   | 1                 | 38                | 510               | 558               | 684              | 569              | 610              | 190                    | 165              | 150                     | 105                            |
| Old-age and survivors insurance:   |                   |                   |                   |                   |                  |                  |                  |                        |                  |                         |                                |
| Under Social Security Act.....   |                   | 1                 | 10                | 14                | 35               | 88               | 131              | 29                     | 32               | 34                      | 36                             |
| Under Railroad Retirement Act.....                                       | 1                 | 35                | 96                | 110               | 117              | 124              | 128              | 32                     | 32               | 32                      | 32                             |
| Unemployment insurance:  |                   |                   |                   |                   |                  |                  |                  |                        |                  |                         |                                |
| State withdrawals from Federal unemploy-<br>ment trust fund.....         | ( <sup>3</sup> )  | 2                 | 404               | 429               | 517              | 342              | 344              | 125                    | 99               | 83                      | 37                             |
| Under Railroad Unemployment Insurance<br>Act.....                        |                   |                   |                   | 5                 | 15               | 15               | 7                | 4                      | 2                | 1                       | ( <sup>3</sup> )               |
| Federal administrative expenses:   |                   |                   |                   |                   |                  |                  |                  |                        |                  |                         |                                |
| Under Social Security Act.....   | 4                 | 22                | 22                | 21                | 31               | 31               | 32               | 8                      | 8                | 8                       | 8                              |
| Social Security Board <sup>11</sup> .....                                | 3                 | 21                | 21                | 20                | 26               | 25               | 25               | 7                      | 6                | 6                       | 6                              |
| Bureau of the Census.....  | ( <sup>3</sup> )  | ( <sup>3</sup> )  | ( <sup>3</sup> )  | ( <sup>3</sup> )  | ( <sup>3</sup> ) | ( <sup>3</sup> ) | ( <sup>3</sup> ) | ( <sup>3</sup> )       | ( <sup>3</sup> ) | ( <sup>3</sup> )        | ( <sup>3</sup> )               |
| Children's Bureau.....   | ( <sup>3</sup> )  | ( <sup>3</sup> )  | ( <sup>3</sup> )  | ( <sup>3</sup> )  | ( <sup>3</sup> ) | ( <sup>3</sup> ) | ( <sup>3</sup> ) | ( <sup>3</sup> )       | ( <sup>3</sup> ) | ( <sup>3</sup> )        | ( <sup>3</sup> )               |
| Treasury Department.....   | ( <sup>12</sup> ) | ( <sup>12</sup> ) | ( <sup>12</sup> ) | ( <sup>12</sup> ) | 5                | 6                | 6                | 2                      | 2                | 2                       | 2                              |
| Under railroad acts: Railroad Retirement Board.....                      | 1                 | 2                 | 3                 | 6                 | 7                | 10               | 9                | 3                      | 2                | 2                       | 2                              |
| Under Railroad Retirement Act.....                                       | 1                 | 2                 | 3                 | 3                 | 3                | 6                | 7                | 2                      | 2                | 2                       | 1                              |
| Under Railroad Unemployment Insurance Act.....                           |                   |                   | ( <sup>3</sup> )  | 3                 | 4                | 3                | 2                | 1                      | 1                | 1                       | ( <sup>3</sup> )               |
| All other.....   | 8,633             | 7,108             | 7,850             | 8,564             | 9,203            | 19,779           | 56,840           | 8,719                  | 12,901           | 16,311                  | 18,909                         |
| Excess of cash income (+) or cash outgo (-):                             |                   |                   |                   |                   |                  |                  |                  |                        |                  |                         |                                |
| Total.....   | -4,136            | -331              | -1,695            | -2,932            | -2,748           | -9,982           | -38,699          | -3,487                 | -8,757           | -12,018                 | -14,437                        |
| Social security.....   | -44               | +948              | +666              | +710              | +686             | +1,055           | +1,432           | +349                   | +319             | +333                    | +431                           |
| All other.....   | -4,092            | -1,279            | -2,361            | -3,642            | -3,434           | -11,037          | -40,131          | -3,836                 | -9,076           | -12,351                 | -14,868                        |

<sup>1</sup> Cash income and outgo represent flow of cash, exclusive of borrowed cash, into and out of Treasury. Data include expenditures from trust funds; exclude transactions between Government agencies (i. e., transfers to trust accounts from general fund, investment of funds in special issues, repayment of sums borrowed), and other transactions, such as issuance or redemption of public-debt obligations other than redemption of adjusted service bonds. Data thus differ from those in *Daily Statement of the U. S. Treasury*, which presents Government's budgetary position, and from operating data of Social Security Board and other agencies, such as certification of benefits, shown elsewhere in this Yearbook.

<sup>2</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures.

<sup>3</sup> Less than \$500,000.

<sup>4</sup> Includes \$40.6 million subsequently refunded to States which did not collect taxes on 1936 pay rolls and in which employers paid full tax to Federal Government.

<sup>5</sup> Represents total contributions of which 10 percent is deposited with Treasury and appropriated to railroad unemployment insurance adminis-

tration fund and 90 percent is deposited in railroad unemployment insurance account in unemployment trust fund.

<sup>6</sup> Represents cash outgo under Social Security Act (except for vocational rehabilitation), Railroad Retirement Act, and Railroad Unemployment Insurance Act. Excludes grants to States under Wagner-Peyser Act for employment service administration, for which checks issued amounted to \$3.1 million in 1941.

<sup>7</sup> Certified by Social Security Board.

<sup>8</sup> For January–November 1942, includes Federal expenditures for operation of employment service in States.

<sup>9</sup> Certified by Public Health Service.

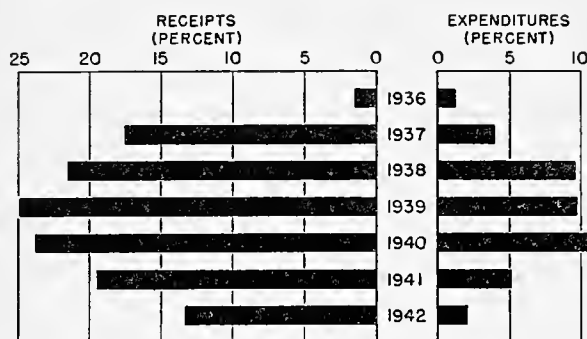
<sup>10</sup> Certified by Children's Bureau.

<sup>11</sup> For July 1940–December 1941, includes administrative expenses under Wagner-Peyser Act.

<sup>12</sup> Not available.

Source: Total Federal cash income and outgo from *Bulletin of the Treasury Department*, January 1943; other data from *Daily Statement of the U. S. Treasury*.

**Chart 18.—Social security receipts and expenditures as percent of total Federal receipts and expenditures, 1936-42<sup>1</sup>**



<sup>1</sup> Based on data in table 42.

ties, which in 1942 were almost 4 times the 1941 amount and nearly 20 times that in 1940 (table 43). More than 85 percent of total Federal cash outgo in 1942 consisted of expenditures for war activities; the percentage for the last quarter of the year was appreciably higher.

Federal grants to States to cover unemployment compensation administrative expenses in the calendar year 1942 (including Federal expenditures for direct operation of employment services during the first 11 months) were approximately 11 percent larger than in 1941. This increase was caused primarily by the responsibilities placed on employment services in connection with manpower mobilization.

Federal grants to States during 1942 for aid in financing assistance payments to individuals and administrative costs totaled \$385 million (on a checks-cashed basis), of which approximately 80 percent was for old-age assistance, 18 percent for aid to dependent children, and 2 percent for aid to the blind. This represented a continuation of the increases in the annual amount of such grants which have occurred in each year since 1936, although the 1942 increase was at a smaller rate. The quarterly flow of Federal grants more or less paralleled the movement throughout the year of total expenditures for the separate programs.

### *Financing Social Insurance and Related Programs*

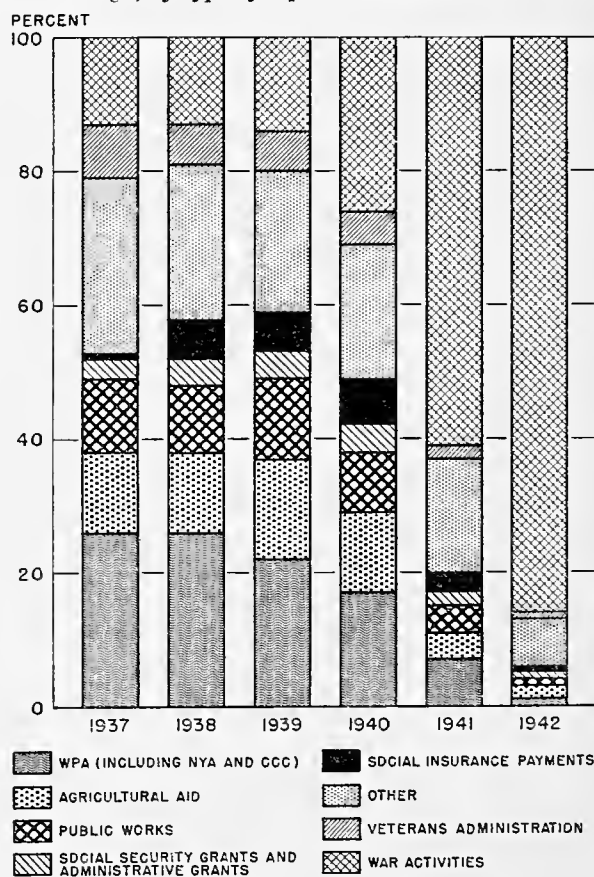
#### *Contributions*

In the calendar year 1942, approximately 50 million workers contributed toward protection for

themselves and their families under social insurance and related programs. At the same time, more than 2 million employers contributed on behalf of their employees. About 45 million workers paid old-age and survivors insurance contributions, 2.7 million contributed toward retirement and disability protection under laws administered by the Federal Civil Service Commission, approximately 1.5 million toward State and local retirement programs, and approximately 2 million toward the railroad retirement system. Among workers covered by the Federal old-age and survivors insurance program, 6 million made employee contributions during the year toward unemployment compensation in five States which required employee contributions for this program, and in one State—Rhode Island—employees contributed toward cash sickness benefits.

In the last quarter of 1942, 2.2 million employers, engaged largely in industry and trade, paid

**Chart 19.—Percentage distribution of Federal cash outgo, by type of expenditure, 1937-42<sup>1</sup>**



<sup>1</sup> Based on data in table 43.

contributions toward Federal old-age and survivors insurance. Approximately 900,000 of these employers also contributed toward unemployment compensation, both under State statutes and the Federal Unemployment Tax Act. About 4,000 railroad carriers and employers in related fields contributed during 1942 toward unemployment compensation, retirement, survivor, and disability protection for railroad employees. The Federal Government and many States and localities made contributions on behalf of their employees under retirement and invalidity systems. In addition, large numbers of employers also made payments to private insurance companies or State funds to provide protection against work-connected disabilities under workmen's compensation programs.

These social insurance contributions in the aggregate amounted to more than \$3 billion in 1942 (table 44), about 2.5 percent of the national income. Employee contributions amounted to about \$900 million or 31 percent of the total, and employer contributions to about \$2.1 billion or 69 percent, excluding premiums paid for workmen's compensation.

Specific statutory provisions determine the allocation of financial responsibilities for meeting the

**Table 43.—Federal cash outgo, 1937-42**

(In millions)

| Program  | 1937    | 1938    | 1939    | 1940     | 1941     | 1942     |
|--|---------|---------|---------|----------|----------|----------|
| Total.....   | \$7,394 | \$8,687 | \$9,483 | \$10,317 | \$20,841 | \$57,972 |
| War activities.....  | 973     | 1,114   | 1,357   | 2,684    | 12,656   | 49,862   |
| Agricultural aid <sup>1</sup> .....  | 877     | 1,035   | 1,413   | 1,250    | 924      | 1,032    |
| Public works <sup>2</sup> .....  | 817     | 814     | 1,155   | 880      | 668      | 621      |
| Federal work programs <sup>3</sup> .....   | 1,898   | 2,306   | 2,119   | 1,774    | 1,465    | 711      |
| Social security grants to States and Federal administrative expenses for social security programs <sup>4</sup> ..... | 247     | 327     | 360     | 430      | 493      | 522      |
| Social insurance payments <sup>5</sup> .....   | 38      | 510     | 558     | 684      | 569      | 610      |
| Veterans Administration.....   | 552     | 570     | 552     | 557      | 553      | 560      |
| All other <sup>6</sup> .....   | 1,962   | 2,011   | 1,970   | 2,058    | 3,513    | 4,054    |

<sup>1</sup> Represents agricultural adjustment program, Agricultural Marketing Administration, Commodity Credit Corporation, Farm Credit Administration, Federal Farm Mortgage Corporation, Federal land banks, Farm Security Administration, Farm Tenant Act, Rural Electrification Administration, and Department of Agriculture departmental expenditures.

<sup>2</sup> Represents Public Buildings Administration, Public Roads Administration, Public Works Administration, Federal Public Housing Authority, river and harbor work and flood control, Tennessee Valley Authority, forest roads and trails, and reclamation projects.

<sup>3</sup> Represents Civilian Conservation Corps, National Youth Administration, and Work Projects Administration; beginning July 1942, NYA included in war activities.

<sup>4</sup> Represents grants to States under Social Security Act and administrative expenses under Social Security, Railroad Retirement, and Railroad Unemployment Insurance Acts, and, for July 1940-December 1941, under Wagner-Peyser Act; for January-November 1942, includes Federal expenditures for operation of employment service in States.

<sup>5</sup> Represents old-age and survivors insurance payments under Social Security and Railroad Retirement Acts, railroad unemployment insurance benefits, and State withdrawals from Federal unemployment trust fund.

<sup>6</sup> Represents general departmental expenditures (except Department of Agriculture), interest on public debt, etc.

Source: Data furnished by Treasury Department. 1941 data represent revision of figures in 1941 Yearbook.

**Table 44.—Employer and employee contributions for selected social insurance programs, 1941 and 1942 <sup>1</sup>**

(In millions)

| Program and tax                                     | 1942    |                    |                    | 1941    |                    |                    |
|---|---------|--------------------|--------------------|---------|--------------------|--------------------|
|   | Total   | Em-<br>ploy-<br>er | Em-<br>ploy-<br>ee | Total   | Em-<br>ploy-<br>er | Em-<br>ploy-<br>ee |
| Total.....  | \$3,062 | \$2,126            | \$938              | \$2,510 | \$1,815            | \$697              |
| Retirement insurance:                               |         |                    |                    |         |                    |                    |
| Federal insurance contributions                     | 1,012   | 506                | 506                | 789     | 395                | 395                |
| Taxes on carriers and their employees               | 193     | 97                 | 97                 | 148     | 74                 | 74                 |
| Federal civil-service retirement contributions      | 264     | 2 107              | 157                | 174     | 2 103              | 71                 |
| State and local government retirement contributions | 234     | 2 126              | 108                | 221     | 2 121              | 100                |
| Unemployment insurance:                             |         |                    |                    |         |                    |                    |
| State unemployment contributions                    | 1,139   | 1,070              | 70                 | 1,006   | 950                | 57                 |
| Federal unemployment taxes                          | 124     | 124                |                    | 98      | 98                 |                    |
| Railroad unemployment insurance contributions       | 96      | 96                 |                    | 74      | 74                 |                    |

<sup>1</sup> See footnotes, table 45.

<sup>2</sup> Represents Government contribution.

costs of social insurance programs and the timing and rates of contributions. Typically, both employer and employee contributions are required under the various retirement, survivor, and disability programs, in recognition of the joint responsibility of both groups for providing security against dependency and loss of earnings due to old age, death, or permanent disablement. Contributions for unemployment compensation, both under State programs and the Federal railroad unemployment insurance system, were paid solely by employers in 1942 except under five State programs. Workmen's compensation premiums also were paid only by employers, in recognition of their responsibility for providing protection against work-connected death or disability; in a few States, employees contributed toward medical care or hospitalization costs in connection with workmen's compensation.

**Contribution rates.**—The amounts paid by contributors in 1942 under the different programs varied because of differences both in employments and pay rolls covered and in contribution rates. Contributions for old-age and survivors insurance were payable at 1 percent of wages (excluding amounts in excess of \$3,000 per annum) by both employers and employees. Employees covered by the railroad retirement program and their employers each paid 3 percent of the first \$300 of monthly wages.

Federal employees covered by the Civil Service Retirement Act paid contributions equivalent to

3½ percent of their earnings for the first 6 months of 1942, and 5 percent for the second 6 months. Federal employees under the Alaska Railroad and Canal Zone retirement and disability systems contributed 5 percent throughout the year.

Unemployment contributions were levied on employers at 3 percent for the Federal railroad unemployment insurance program and at a standard rate of 2.7 percent under all State unemployment programs, except in Michigan where the rate was 3 percent. Because experience rating was in effect during 1942 in 34 States, the average rate paid varied considerably among the States, ranging from a low of 0.9 percent to the standard 2.7-percent rate in States without experience rating in effect. The Federal unemployment tax, against which employers offset their contributions to State unemployment compensation laws, represented 3 percent of taxable wages paid by employers of eight or more workers. Because of credit offsets, the collections under this tax amounted to about 0.3 percent of such wages. Employee contributions at rates of 1 percent in Alabama, California, and New Jersey were required under unemployment compensation throughout 1942, and in Kentucky for the first half of the year. In Rhode Island, employees contributed 1.5 percent of their wages until June 1, 1942, and thereafter 0.5 percent for unemployment compensation and 0.5 percent for cash sickness benefits.

Of the approximately \$3.0 billion collected in social insurance contributions in 1942, \$2.8 billion came from contributors other than government. These tax payments are summarized in table 45 for each year from 1936 through 1942. The changes reflect rate and other modifications in contribution provisions, more widespread compliance, and fluctuations in taxable pay rolls resulting from variation in business conditions. The additional 1½ percent of salaries payable under the Federal Civil Service Retirement Act and rate reductions under experience-rating provisions in 17 additional States represent the major statutory changes affecting contributions for social insurance purposes in 1942. The increase in total contributions from 1941 to 1942, accordingly, was largely caused by expanding employment and pay rolls. Collections in 1942 were 24 percent higher than in 1941 and 46 percent above 1940.

*Retirement and survivor insurance.*—Forty-one percent of the increase in social insurance collections over 1941 was caused by larger collections under the Federal Insurance Contributions Act, which rose 28 percent and accounted for more than one-third of total social insurance collections. The quarterly amount of total collections rose continuously throughout the year and in the last quarter was 25 percent higher than in the first. The rise began with the last quarter of 1940 and was caused by the increase in covered employment and wages. Despite the marked rise in contributions, the rate of increase was less than the expansion in pay rolls in manufacturing industries as indicated by the Bureau of Labor Statistics index of weekly wages, which rose more than 40 percent during 1942. In many other industries, rates of increase were substantially less. With the rise in wage rates, a somewhat larger proportion of total earnings was probably nontaxable in 1942 than in previous years because of the \$3,000 limitation on taxable wages.

Collections under the Carriers Taxing Act increased more than 30 percent over 1941, con-

**Table 45.—Taxes under selected social insurance programs, 1936–42**

| [In millions]  |       |         |         |         |         |         |         |
|--|-------|---------|---------|---------|---------|---------|---------|
| Program and tax  | 1936  | 1937    | 1938    | 1939    | 1940    | 1941    | 1942    |
| Total.....   | \$182 | \$1,360 | \$1,587 | \$1,760 | \$1,940 | \$2,286 | \$2,829 |
| Retirement insurance:  |       |         |         |         |         |         |         |
| Federal insurance contributions <sup>1</sup>                     |       | 493     | 474     | 568     | 637     | 789     | 1,012   |
| Taxes on carriers and their employees <sup>2</sup>               | (3)   | 93      | 111     | 113     | 130     | 148     | 193     |
| Federal civil-service retirement contributions <sup>4</sup>      | 34    | 37      | 39      | 42      | 50      | 71      | 157     |
| State and local government retirement contributions <sup>5</sup> | 83    | 89      | 96      | 94      | 97      | 100     | 108     |
| Unemployment insurance:  |       |         |         |         |         |         |         |
| State unemployment contributions <sup>6</sup>                    | 7 65  | 7 567   | 778     | 825     | 854     | 1,006   | 1,139   |
| Federal unemployment taxes <sup>8</sup>                          | (3)   | 9 81    | 89      | 102     | 105     | 98      | 124     |
| Railroad unemployment insurance contributions <sup>10</sup>      |       |         |         | 16      | 67      | 74      | 96      |

<sup>1</sup> Tax effective Jan. 1, 1937, payable by employers and employees.

<sup>2</sup> Tax effective Mar. 1, 1936, payable by carriers and employees.

<sup>3</sup> Less than \$500,000.

<sup>4</sup> Represents contributions under civil-service, Alaska Railroad, and Canal Zone retirement and disability programs; calendar-year data estimated by averaging fiscal-year data; includes voluntary contributions under civil-service retirement and disability system since Aug. 4, 1939.

<sup>5</sup> Estimates furnished by Department of Commerce, Bureau of Foreign and Domestic Commerce.

<sup>6</sup> For 1938–42, represents contributions plus penalties and interest collected from employers and contributions from employees, deposited in State clearing accounts. Data include contributions based on wages from railroad industry prior to July 1, 1939.

<sup>7</sup> Represents State deposits of contributions under State unemployment compensation laws in Federal unemployment trust fund.

<sup>8</sup> Tax effective Jan. 1, 1936, payable by employers only.

<sup>9</sup> Includes \$40,561,886 subsequently refunded to States which did not collect taxes on 1936 pay rolls and in which employers paid full tax to Federal Government.

<sup>10</sup> Tax effective July 1, 1939, payable by employers only.

inuing the annual increases since the program began in 1937. The 1942 rise reflected the expansion in railroad employment resulting from war-swollen traffic and the effect of increased hours of work and the higher wage rates effective after December 1, 1941.

Contributions under the Federal civil-service retirement systems in 1942 were more than double those in 1941, more than three times the amount in 1940, and approximately four times the 1936-39 average. This rise was caused by the 43-percent increase in the contribution rate under the Civil Service Retirement Act in the middle of 1942 and by the great wartime increase in Federal civilian personnel. Contributions under State and local retirement systems over the 7-year period covered by the table have shown a gradual but continuous upward trend.

Collections for retirement and survivor programs amounted to \$1,470 million in 1942, or 52 percent of total contributions for social insurance and related programs. This ratio was 45 percent in 1938 and has increased steadily each year.

*Unemployment insurance.*—Taxes paid by employers under the Federal Unemployment Tax Act amounted to \$124 million, or 4.4 percent of social insurance collections in 1942. These payments, which constitute part of the general revenues of the Treasury, may be compared with the \$73 million of Federal grants to States in 1942 for unemployment compensation administration and for Federal expenditures for operation of employment services in the States.

State unemployment compensation contributions accounted for 40 percent of social insurance collections in 1942, and railroad unemployment insurance contributions for 3.4 percent. Nearly one-fourth of the increase in total collections from 1941 to 1942 resulted from the rise in contributions under State laws. Railroad unemployment insurance contributions rose approximately 30 percent, paralleling the increase in collections under the Carriers Taxing Act.

Aggregate collections under State unemployment compensation laws rose 13 percent in 1942 despite the fact that experience-rating provisions were in effect in 34 States, in contrast to 17 States

during 1941.<sup>3</sup> Collections increased by more than one-fourth in 19 States, while decreases occurred in only 7 States, with the largest drop in Delaware. In each of these 7 States experience rating became effective for the first time in 1942. In the other 10 States in which experience rating was instituted in 1942, tax collections increased because the rise in pay rolls more than offset the loss of revenue from reduced contribution rates.

As a result of experience-rating provisions, the average 1942 contribution rate for State unemployment insurance for the Nation as a whole was 2.1 percent for employers and, including employee contributions, was 2.3 percent of taxable pay rolls, as compared with 2.6 percent and 2.7 percent, respectively, in 1941. The reduction in employer contributions in 1942 because of experience rating is estimated at \$293 million, or 36 percent of the total collections which would have been received in the 34 States if standard rates had obtained.

If it is assumed that the distribution by amount of 1942 pay rolls in the 34 States with experience rating was similar to that in 1941, employers in these States paid an average of 1.7 percent instead of the standard 2.7 percent. The average yield was less than 1.0 percent in Delaware, less than 2.0 percent in 18 other States, between 2.0 and 2.4 in 14 States, and 2.7 percent in Wyoming.

*Variations in employer rates.*—Approximately 65 percent of all employers subject to unemployment compensation laws in 34 experience-rating States were eligible for rate modifications in 1942 as compared with 60 percent in 17 States in the preceding year. Below-standard rates were assigned to 67 percent of all rated accounts in contrast to 55 percent in 1941. Rates in excess of 2.7 percent were imposed on 8.5 percent of all rated accounts as compared with 13.3 percent in 1941.

A number of diverse factors, including the type of experience-rating provision, the initial date of rate modifications, benefit-payment experience, and economic conditions, were responsible for the variation in rates assigned to employers under

<sup>3</sup> Comparisons between 1941 and 1942 exclude 5 States for which the data are not comparable because contributions for the two periods relate to wages paid during different numbers of months—North Carolina, North Dakota, Texas, West Virginia, Wisconsin.



Table 46.—Status of selected social insurance trust funds and of public debt, 1936–42

[In millions <sup>1</sup>]

| Account  | 1936             | 1937    | 1938    | 1939    | 1940    | 1941    | 1942    |                  |            |                  |                  |
|--|------------------|---------|---------|---------|---------|---------|---------|------------------|------------|------------------|------------------|
|  |                  |         |         |         |         |         | Total   | January-March    | April-June | July-September   | October-December |
| Total, Selected Social Insurance Trust Funds   |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Receipts.....  | \$65             | \$1,183 | \$1,340 | \$1,579 | \$1,850 | \$2,140 | \$2,608 | \$533            | \$645      | \$785            | \$645            |
| Expenditures.....  | 1                | 38      | 810     | 558     | 824     | 603     | 638     | 197              | 171        | 157              | 113              |
| Excess receipts (+) or expenditures (—)  | +64              | +1,145  | +830    | +1,021  | +1,026  | +1,537  | +1,970  | +336             | +474       | +628             | +532             |
| Balance, end of period.....  | 111              | 1,515   | 2,339   | 3,397   | 4,135   | 5,672   | 7,642   | 6,008            | 6,482      | 7,109            | 7,642            |
| Investments.....   | 64               | 1,188   | 2,002   | 3,021   | 4,047   | 5,558   | 7,516   | 5,924            | 6,432      | 6,946            | 7,516            |
| Cash and credits to funds.....   | 47               | 327     | 337     | 375     | 88      | 113     | 125     | 84               | 50         | 161              | 125              |
| FEDERAL OLD-AGE AND SURVIVORS INSURANCE TRUST FUND <sup>1</sup>  |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Receipts.....  |                  | 516     | 358     | 593     | 650     | 845     | 1,085   | 224              | 316        | 265              | 280              |
| Appropriations and transfers <sup>2</sup> .....  |                  | 514     | 343     | 566     | 607     | 789     | 1,012   | 223              | 247        | 264              | 279              |
| Interest on investments.....   |                  | 2       | 15      | 27      | 43      | 56      | 72      | 1                | 70         | 1                | 1                |
| Expenditures.....  |                  | 1       | 10      | 14      | 62      | 114     | 159     | 36               | 39         | 41               | 43               |
| Benefit payments.....  |                  | 1       | 10      | 14      | 35      | 88      | 131     | 29               | 32         | 34               | 36               |
| Reimbursements for administrative expenses under Social Security Act Amendments of 1939, sec. 201 (f)..... |                  |         |         |         | 26      | 26      | 28      | 6                | 7          | 7                | 8                |
| Balance, end of period.....  |                  | 766     | 1,132   | 1,724   | 2,031   | 2,762   | 3,688   | 2,950            | 3,227      | 3,452            | 3,688            |
| Investments (3-percent special Treasury notes).....  |                  | 513     | 862     | 1,435   | 1,370   | 984     | 433     | 948              | 524        | 472              | 433              |
| Investments (2½-percent special Treasury notes).....   |                  |         |         |         | 647     | 1,328   | 1,328   | 1,328            | 1,328      | 1,328            | 1,328            |
| Investments (2½-percent special Treasury notes).....   |                  |         |         |         |         | 424     | 603     | 603              | 603        | 603              | 603              |
| Investments (2½-percent special Treasury notes).....   |                  |         |         |         |         |         | 678     | 678              | 678        | 678              | 678              |
| Investments (2½-percent special Treasury notes).....   |                  |         |         |         |         |         | 240     | 240              | 240        | 240              | 240              |
| Investments (2-percent special Treasury notes).....  |                  |         |         |         |         |         | 180     |                  |            |                  | 180              |
| Investments (2½-percent Treasury bonds).....   |                  |         |         |         |         |         | 193     | 44               | 68         | 93               | 193              |
| Balance to credit of fund account.....   |                  | 251     | 268     | 282     | 4       | 9       | 5       | 9                | 5          | 5                | 5                |
| Balance to credit of disbursing officer.....   |                  | 2       | 1       | 7       | 10      | 17      | 27      | 17               | 20         | 31               | 27               |
| RAILROAD RETIREMENT ACCOUNT  |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Receipts.....  |                  | 92      | 143     | 99      | 122     | 144     | 218     | 1                | 2          | 215              | ( <sup>4</sup> ) |
| Transfers from appropriations.....   |                  | 92      | 142     | 97      | 120     | 141     | 215     |                  |            | 215              |                  |
| Interest on investments.....   |                  |         | 1       | 2       | 2       | 3       | 3       | 1                | 2          | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Expenditures: Benefit payments.....  | 1                | 35      | 96      | 110     | 117     | 124     | 128     | 32               | 32         | 32               | 32               |
| Balance, end of period.....  | 46               | 111     | 135     | 148     | 146     | 166     | 256     | 135              | 105        | 287              | 256              |
| Investments (3-percent special Treasury notes).....  |                  | 50      | 76      | 77      | 85      | 90      | 174     | 91               | 92         | 173              | 174              |
| Balance to credit of appropriations.....   | 45               | 50      | 31      | 54      | 48      | 63      | 69      | 32               | 2          | 102              | 69               |
| Balance to credit of disbursing officer.....   | 1                | 11      | 28      | 16      | 12      | 12      | 13      | 12               | 12         | 12               | 13               |
| UNEMPLOYMENT TRUST FUND  |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Receipts.....  | 65               | 575     | 839     | 887     | 1,078   | 1,151   | 1,305   | 308              | 327        | 304              | 365              |
| State accounts (deposits).....   | 65               | 567     | 829     | 830     | 861     | 1,008   | 1,139   | 287              | 271        | 277              | 304              |
| Railroad unemployment insurance account:   |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Deposits by Railroad Retirement Board.....   |                  |         |         | 14      | 60      | 66      | 86      | 21               | 20         | 22               | 23               |
| Advance from Treasury (act of June 25, 1938).....  |                  |         |         | 16      |         |         |         |                  |            |                  |                  |
| Transfers from States (act of June 25, 1938) <sup>5</sup> .....  |                  |         |         | 1       | 98      | 8       |         |                  |            |                  |                  |
| Transfers from railroad unemployment insurance administration fund (act of Oct. 10, 1940).....             |                  |         |         |         |         | 11      | 6       |                  |            | 6                |                  |
| Interest on investments.....   | 1                | 8       | 9       | 27      | 60      | 58      | 74      | ( <sup>4</sup> ) | 36         | ( <sup>4</sup> ) | 38               |
| Expenditures.....  | ( <sup>4</sup> ) | 2       | 404     | 435     | 645     | 365     | 351     | 129              | 100        | 84               | 38               |
| State accounts:  |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Withdrawals by States.....   | ( <sup>4</sup> ) | 2       | 404     | 429     | 517     | 342     | 344     | 125              | 99         | 83               | 37               |
| Transfers to railroad unemployment insurance account (act of June 25, 1938) <sup>5</sup> .....             |                  |         |         | 1       | 98      | 8       |         |                  |            |                  |                  |
| Railroad unemployment insurance account:   |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Benefit payments.....  |                  |         |         | 5       | 15      | 15      | 7       | 4                | 2          | 1                | ( <sup>4</sup> ) |
| Repayment of advance (act of June 25, 1938).....   |                  |         |         | 15      |         |         |         |                  |            |                  |                  |
| Balance, end of period.....  | 65               | 638     | 1,072   | 1,525   | 1,958   | 2,744   | 3,698   | 2,923            | 3,150      | 3,370            | 3,698            |
| Investments (2½-percent certificates of indebtedness).....   | 64               | 625     | 1,064   | 1,509   | 1,945   | 2,444   |         | 2,399            |            |                  |                  |
| Investments (2½-percent certificates of indebtedness).....   |                  |         |         |         |         | 288     |         | 511              |            |                  |                  |
| Investments (2½-percent certificates of indebtedness).....   |                  |         |         |         |         |         | 3,127   |                  | 3,114      | 3,127            | 3,127            |
| Investments (2½-percent certificates of indebtedness).....   |                  |         |         |         |         |         | 411     |                  |            | 182              | 411              |
| Investments (2-percent certificates of indebtedness).....  |                  |         |         |         |         |         | 59      |                  |            |                  | 59               |
| Investments (2½-percent Treasury bonds).....   |                  |         |         |         |         |         | 90      |                  | 25         | 50               | 90               |
| Balance to credit of trust account.....  | 1                | 13      | 8       | 6       | 7       | 10      | 9       | 10               | 8          | 8                | 9                |
| Balance to credit of disbursing account (railroad unemployment benefits and refunds).....                  |                  |         |         | 10      | 5       | 2       | 2       | 4                | 3          | 3                | 2                |
| Public Debt  |                  |         |         |         |         |         |         |                  |            |                  |                  |
| Total interest-bearing public debt.....  | 33,700           | 36,709  | 38,899  | 41,445  | 44,458  | 57,451  | 107,308 | 61,940           | 71,968     | 85,847           | 107,308          |
| Old-age and survivors insurance trust fund investments.....  |                  | 513     | 862     | 1,435   | 2,016   | 2,736   | 3,655   | 2,923            | 3,202      | 3,415            | 3,655            |
| Railroad retirement investments.....   |                  | 50      | 76      | 77      | 85      | 90      | 174     | 91               | 92         | 173              | 174              |
| Unemployment trust fund investments.....   | 64               | 625     | 1,064   | 1,509   | 1,945   | 2,732   | 3,687   | 2,910            | 3,139      | 3,359            | 3,687            |
| Other Government holdings.....   | 2,006            | 2,723   | 3,027   | 3,255   | 3,318   | 3,691   | 4,370   | 3,763            | 3,897      | 4,159            | 4,370            |
| All other holdings.....  | 31,630           | 32,798  | 33,870  | 35,169  | 37,094  | 48,202  | 95,422  | 52,253           | 61,638     | 74,741           | 95,422           |

<sup>1</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures.<sup>2</sup> Prior to 1940, data represent operation of old-age reserve account.<sup>3</sup> Beginning July 1940, trust fund appropriations equal taxes collected under Federal Insurance Contributions Act. Prior to July 1940, transfers were (See next page for continuation of footnotes.)

experience rating. The proportion of accounts with reduced rates varied in 1942 from 30 percent in California to 98 percent in Hawaii.

Contribution rates in most experience-rating States tended to show concentration at the minimum or maximum rates rather than distributions throughout the entire rate schedule. Nine States had high percentages of employers at the lowest rate, 8 showed a clustering at the maximum, and an additional 8 had large proportions at both extremes. Only 8 of the 34 States with experience rating showed no evidence of such concentration.

The proportion of employers in different industries who had reduced rates in 1942 varied considerably from State to State because of differences in experience-rating plans, the number of years these plans had been in effect, and employment patterns in specific industries. A relatively large proportion of employers obtained rate reductions in industries normally characterized by stable employment, such as finance and trade. In industries such as mining and construction in which employment was irregular and seasonal, fewer employers received rate reductions. The high percentage of reduced rates in Hawaii and Delaware may have been due, in part at least, to the fact that employers in finance and trade were relatively numerous.

Except in Hawaii, the proportion of employers with reduced rates was lower for construction in each State than for all industries combined. Manufacturing employers, although accounting for the largest share of total taxable pay rolls, had only 19 percent of all rated accounts. In some States, however—including Alabama, New Jersey, Vermont—they constituted more than 30 percent of all employers eligible for experience-rating modifications. In other States—principally Arkansas, Arizona, Delaware, Hawaii, New Mexico, Wyoming—this proportion was below 10 percent. For the 34 States as a whole, rates above 2.7 percent were assigned to 7 percent of the manufacturing employers with rated accounts. Rate

reductions were relatively common among employers in the paper and allied products, non-electrical machinery, and iron and steel industries. A high proportion of employers with rates above 2.7 percent were in the petroleum and coal-products industries and stone, clay, and glass-products industries.

The 1942 experience, in general, exhibited no more marked relationship than in 1941 between rate changes and size of firm as measured in terms of annual pay roll. For all 34 States combined, the proportion of rate reductions was generally larger the higher the pay roll. Employers with pay rolls of more than \$1 million received the highest proportion of rate reduction in 30 of the 34 States. In 3 of the remaining 4 States, the next highest pay-roll class showed the highest percentage of reductions. In 7 States reduced rates were assigned to all employers with pay rolls of \$1 million or more. Variations among States in the proportion of accounts in given pay-roll groups receiving reduced rates were, of course, also influenced by the particular industries in which the firms were classified.

### *Social Insurance Trust Funds*

Contributions under social insurance systems in 1942 laid the basis for protection against major economic hazards for millions of workers. Most of the moneys collected as contributions under social insurance programs in 1942 flowed through the Federal Treasury. Included as a part of the cash income of the Treasury—though not necessarily of its budgetary income—were Federal insurance contributions; collections under the Carriers Taxing Act, Federal Unemployment Tax Act, and the Railroad Unemployment Insurance Act; and contributions collected under State unemployment compensation laws which were deposited in State accounts in the unemployment trust fund. This group of collections amounted to \$2.6 billion, 21.1 percent more than in the previous year, and represented 13.3 percent of total cash receipts of the Federal Treasury in 1942 as compared with 19.5 percent in 1941. The decline in the relative importance of social insurance receipts was caused by the proportionately larger rise in cash receipts from other sources which, because of new taxes and increased rates and number of taxpayers under existing levies, in 1942 were almost double those of the previous year.

*Footnotes to table 46—Continued.*

<sup>a</sup> Made from appropriations amounting to \$265 million for 1936-37; \$500 million for 1937-38; \$360 million for 1938-39, plus additional \$30 million made available by 1940 Treasury Department Appropriation Act; and \$550 million for 1939-40. Excludes \$1 million made available for investment in June 1940 from amounts to credit of fund account.

<sup>b</sup> Less than \$500,000.

<sup>c</sup> Includes amounts certified by Social Security Board to Secretary of the Treasury in behalf of State of Connecticut for payment into railroad unemployment insurance account in accordance with Railroad Unemployment Insurance Act, sec. 13.

Source: *Daily Statement of the U. S. Treasury.*

Except for State deposits in the unemployment trust fund and the 90 percent of railroad unemployment insurance contributions deposited in the railroad unemployment insurance account of the fund, all social insurance contributions are first covered into the Treasury as general revenues. Only a small portion of these receipts is left in the general revenues, however, since most of the receipts are earmarked, directly or indirectly, for social insurance purposes. All collections under the Federal Insurance Contributions Act went into the general fund, but equivalent amounts were appropriated directly to the Federal old-age and survivors insurance trust fund. Similarly, collections under the Carriers Taxing Act became a part of the general fund, but appropriations made to the railroad retirement account more than offset such revenues. Ninety percent of the collections under the Railroad Unemployment Insurance Act was deposited by the Railroad Retirement Board in the unemployment trust fund, and the remaining 10 percent, which became a part of general revenues, was equivalent to Federal expenditures for administrative expenses of the program.

Although social insurance contributions diminished in proportion to total Federal cash income in 1942, State unemployment compensation taxes formed a larger percentage of total State tax collections in the fiscal years ended in 1942 than in the preceding year. The percentage for 1942 was 22, making such taxes the second largest single source of State tax revenues. Total State collections in fiscal years ended in 1942 increased 13 percent over those ended in 1941, whereas unemployment compensation contributions rose approximately 23 percent.<sup>4</sup>

Social insurance receipts exceeded social insurance expenditures in 1942 by approximately \$1.9 billion. This excess was larger than in previous years because of the war, which led to larger social security revenues on the one hand, and to lower social security expenditures on the other, than would have been the case in peacetime—or will be the case when industry is reconverted from production of armament to goods and services for civilian use.

The basic function of trust funds is to smooth out over time the uneven annual relationships between revenues and disbursements for current

**Table 47.—Receipts, benefit payments, and assets of social insurance trust funds, 1942**

| [In millions]  |          |                  |                         |
|--|----------|------------------|-------------------------|
| Fund   | Receipts | Benefit payments | Assets at end of period |
| Total.....   | \$2,899  | \$691            | \$8,614                 |
| Old-age and survivors insurance trust fund.....                  | 1,085    | 131              | 3,688                   |
| Railroad retirement account.....                                 | 215      | 128              | 256                     |
| Civil-service retirement and disability funds <sup>1</sup> ..... | 2 294    | 3 81             | 972                     |
| Unemployment trust fund.....                                     | 4 1,205  | 6 351            | 3,698                   |

<sup>1</sup> Represents civil-service, Alaska Railroad, and Canal Zone retirement and disability funds.

<sup>2</sup> Includes estimated interest of \$30 million and Government contribution of \$107 million.

<sup>3</sup> Includes refunds to employees leaving service.

<sup>4</sup> Represents State deposits in State accounts, deposits by Railroad Retirement Board in railroad unemployment insurance account, transfers from railroad unemployment insurance administration fund, and interest.

<sup>5</sup> Represents State withdrawals and railroad unemployment insurance benefits.

Source: Treasury Department.

risks such as unemployment, and to provide accumulations to meet the increasing liabilities for retirement and survivor benefits. In periods of high employment, such as prevailed in 1942, revenues are larger than disbursements, and the resulting surplus is stored for years of lower employment when disbursements may exceed revenues; in the latter case, accumulated funds are drawn upon for expenditure without necessitating change in contribution rates.

The combined assets of the three trust funds established by the Social Security Act and Railroad Retirement Act rose during 1942 to \$7.6 billion and, when the assets of the civil-service retirement systems are included, totaled \$8.6 billion (table 47). The assets of the social security and railroad retirement funds increased by \$2.0 billion in 1942, as compared with \$1.5 billion in 1941 and \$0.7 billion in 1940. The sources of the 1942 increments consisted of the excess of contributions over disbursements, and Federal interest payments on the investments of the three funds, which totaled \$149 million in 1942. Approximately 98.4 percent of the assets of the three funds were held in securities of the United States Government at the end of the year. The combined holdings of such securities by the three funds were equivalent to 7 percent of the total Federal interest-bearing debt at the end of the year.

*Old-age and survivors insurance trust fund.*—Contributions collected under the Federal Insurance Contributions Act from workers and their

<sup>4</sup> Bureau of the Census, *State Finances: 1942*, Vol. 2, No. 2, table 2.

employers are appropriated to the old-age and survivors insurance trust fund to meet the current costs of benefit payments and administration and provide a reserve to meet future obligations of the system. With increases in covered workers and their taxable wages, amounts collected under this act have risen sharply from \$568 million in 1939 to \$789 million in 1941 and \$1,012 million in 1942.

Expenditures for old-age and survivors insurance rose throughout 1942. Monthly benefit expenditures at the end of the year were nearly one-third above those at the beginning of the year. The increase would have been very much larger but for the high level of employment accompanying the war, since, with present employment opportunities, current beneficiaries represent for the most part persons who are unemployed, widows who need to give full time to the care of young children, or children. It is estimated that as of June 30, 1942, there were in addition some 585,000 aged workers and 165,000 aged wives who were eligible for benefits but had deferred filing claims for payments.

Expenditures for administering the old-age and survivors insurance program, including expenses of collecting taxes under the Federal Insurance Contributions Act, claims and benefit procedures, and the maintenance of wage records, amounted to \$28 million for 1942 as compared with \$26 million for 1941. Monthly outlays for administration ranged from \$2.1 million in January to \$2.5 million in December 1942.

The war affected the financing of old-age and survivors insurance by increasing markedly the numbers of both contributors and potential beneficiaries and modifying the age and sex composition of the contributing group. These changes have important effects on the liabilities of the old-age and survivors insurance trust fund. Additional benefit rights accumulated by new entrants and the interruption of benefit accumulation for those who left covered employment will affect future disbursements and the relationship between disbursements and contributions.

The assets of the old-age and survivors insurance trust fund increased \$926 million during 1942. This increase raised the assets to \$3.7 billion, one-third above those at the end of 1941. The net increase in investments of the fund during the year closely paralleled the increase in assets, amounting to \$919 million. This net figure was the resultant

of purchases totaling \$1,471 million and redemptions of \$552 million. Of the new investments acquired by the fund, \$1,277 million consisted of special Treasury notes with about a 5-year maturity, while \$193 million of 2½-percent publicly offered Treasury bonds were purchased on original issue at par plus accrued interest, with maturities ranging from 20 to 30 years. The Treasury notes acquired during 1942 bear interest rates varying from 2 percent to 2¾ percent, depending upon the average rate of interest on the interest-bearing public debt which prevailed at the end of the month preceding the date on which they were issued. Redemptions during 1942 consisted exclusively of 3-percent notes issued to the original old-age reserve account. The average interest rate on investments held at the end of the year was 2.44 percent, as contrasted with 2.66 percent at the end of 1941. The decline in average yield resulted from the decline during 1942 in the average rate of interest for the entire public debt—the rate which determined the yield of special Federal obligations issued to the fund.

*Railroad retirement account.*—The assets of the railroad retirement account increased \$90 million, or about 54 percent, during 1942, \$3 million of the increase representing interest on investments of the account. Receipts of the account increased from \$144 million in 1941 to \$218 million in 1942, while expenditures for benefit payments amounted to \$128 million, only \$4 million more than in 1941. The investment assets at the end of the year consisted exclusively of special Treasury notes bearing interest at a rate of 3 percent.

*Unemployment trust fund.*—The unemployment trust fund is divided into 52 separate accounts, representing an individual account for each State, Alaska, Hawaii, and the District of Columbia, and a railroad unemployment insurance account. The fund is invested as a single unit with Federal interest payments credited quarterly to the separate accounts on the basis of average daily balances.

States withdraw funds as needed for the payment of benefits from the Federal unemployment trust fund in which contributions collected by States under their unemployment compensation laws are deposited. Withdrawals from State accounts in the calendar year 1942 were less than 1 percent above those during 1941, and were one-

third less than during 1940. Withdrawals declined sharply during each quarter of 1942, and in the October–December quarter were less than one-third of those in the first quarter.

For the Nation as a whole, expenditures for unemployment benefits were very nearly the same in 1942 as in 1941; there was, however, considerable variation from State to State. The general downward trend was all the more significant, since several States had liberalized their benefit rates or shortened their waiting periods, or both. The fairly steady decline throughout the year in monthly expenditures for unemployment benefits in the Nation as a whole was matched by generally similar declines in nearly all States, although the magnitude and rate of the decline varied.

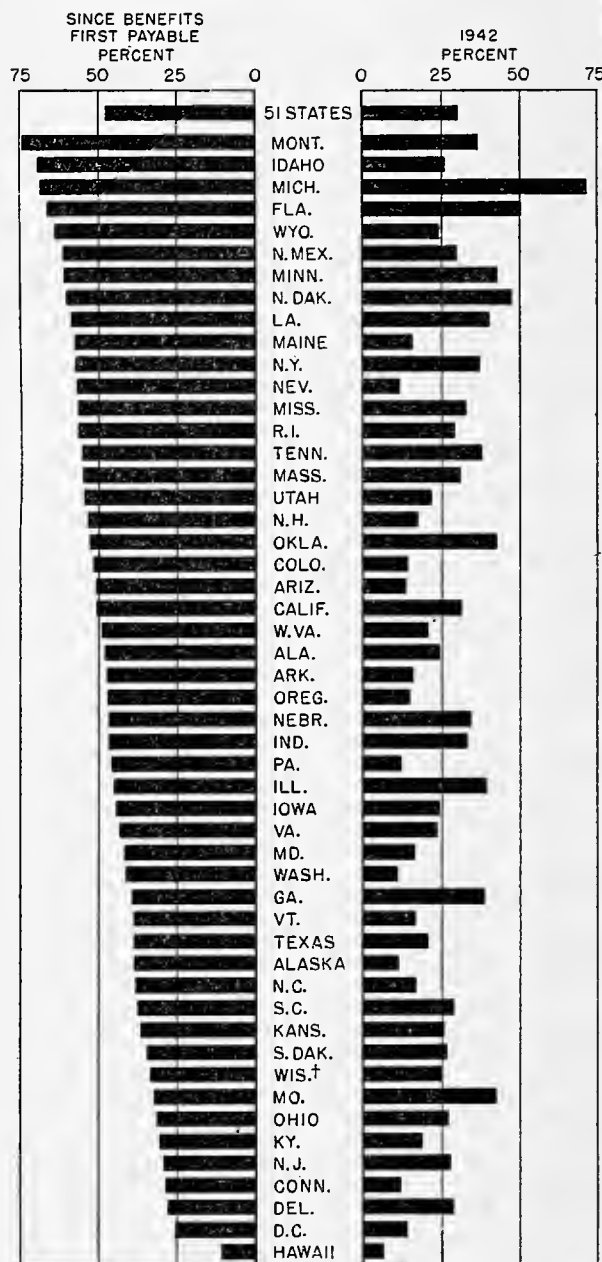
Total benefits paid under State programs by December 31, 1942, represented from 40 to 52 percent of cumulative collections and interest in 19 States, from 20 to 39 percent in 30, and less than 20 percent in 2 jurisdictions; Hawaii has paid out in benefits only 7 percent of its total receipts.

For the Nation as a whole, the average ratio of benefit expenditures to collections under unemployment compensation was 30 percent in 1942 as compared with 34 percent in 1941 and 61 percent in 1940. The 1942 ratio fell to less than 20 percent in 17 jurisdictions. Only 13 States showed a rise in the benefit-contribution ratio from 1941 to 1942. In Florida and Michigan, the ratio exceeded 50 percent, rising in Michigan from 23 to 72 percent from 1941 to 1942.

Total funds available for unemployment benefits at the end of 1942, including amounts in State clearing accounts and benefit-payment accounts, amounted to nearly \$3.4 billion. Against these accumulations, which have resulted from high employment, must be balanced the obligations incurred by States for future benefit payments to servicemen with wage credits under their laws who may be unable for long periods to find jobs after they are demobilized, and the possible load of compensable unemployment among civilian workers when the economy is reconverted to peacetime operations. The reserves of individual States at the end of 1942 ranged from amounts sufficient to finance benefit payments of \$20 a week for 26 weeks for 23–105 percent of the workers in employments covered by State laws in September 1942.

Substantial increases occurred during 1942 in the funds available for unemployment benefits for each of the States, although the rate of increase varied widely. Available funds increased by

**Chart 20.—Unemployment compensation: Benefits paid as percent of contributions collected, by State, since benefits first payable and in 1942<sup>1</sup>**



<sup>1</sup> See table 131. Date at which benefits were first payable varies among States.

† Ratio since benefits first payable based on collections and benefits paid beginning January 1938, since data for earlier period not comparable with initial period of benefit payments in other States.

more than 50 percent in 13 jurisdictions; increases ranged from 15 percent in Michigan to 142 percent in Nevada. If taxable wages are taken as a crude indicator of future liability for benefits, however, the ratio of funds available to current taxable wages increased by only about 3 percent for the Nation as a whole, and less for many States.

Assets of the unemployment trust fund, including the railroad unemployment insurance account, increased by \$954 million during 1942, the largest annual increase since the system was established. Total assets of the fund at the end of the year were \$3.7 billion, \$10 million more than those of the old-age and survivors insurance trust fund. Investment operations of the unemployment trust fund during the year resulted in a net increase of \$955 million in investment holdings. New securities acquired during the year amounted to \$4,111 million, including the reinvestment of \$3,081 million of special certificates of indebtedness which matured on June 30. Most of the new investments acquired were special certificates of indebtedness bearing interest at a rate of 2½ percent and with a maximum maturity of a year. The fund also acquired \$90 million of 2½-percent Treasury bonds. The average rate of interest on securities held by the fund at the end of 1942 was 2.24 percent.

### Source of Public Assistance Funds

Of the total expenditures for the four public assistance programs in 1942, State governments supplied approximately 43 percent, the Federal Government about 39 percent, and local governments about 18 percent (table 48). These percentages are based on a total of \$998 million, which includes expenditures for assistance and administration under State plans approved by the Social Security Board, and expenditures for assistance only under the general assistance programs and special programs administered under State laws from State or local funds without Federal participation.<sup>5</sup> Federal funds constituted 49 percent of the total expenditure for old-age assistance, as compared with 41 percent for aid to dependent children and 32 percent for aid to the blind. Total expenditures under all State public assistance plans

approved by the Board amounted in 1942 to \$816 million, of which approximately 47 percent represented Federal funds.

Approximately 83 percent of all public assistance expenditures was for the three special types of public assistance—\$628 million or 63 percent for old-age assistance, \$172 million or 17 percent for aid to dependent children, and \$26 million or 3 percent for aid to the blind. Payments for general assistance amounted to \$172 million or 17 percent of the total.

Total assistance expenditures in 1942 were 4 percent below the comparable 1941 total of \$1,035 million. There was no decrease in the amount of Federal funds but a substantial decrease in State and local funds—in particular, in funds for general assistance, which decreased by approximately 37 percent. As a result, the Federal share of the total increased from 34 percent in 1941 to 39 percent in 1942. With respect to approved State plans for 1941 and 1942, the proportions of total costs borne by each of the three levels of govern-

**Table 48.—Expenditures for special types of public assistance and general assistance, by program and source of funds, 1942<sup>1</sup>**

| Program                                    | Expenditures from— |               |             |             |
|--|--------------------|---------------|-------------|-------------|
|  | Total              | Federal funds | State funds | Local funds |
| Amount (in thousands)                      |                    |               |             |             |
| Total.....                                 | \$997,814          | \$387,100     | \$430,714   | \$180,000   |
| Special types of public assistance:        |                    |               |             |             |
| Old-age assistance.....                    | 628,028            | 308,778       | 260,089     | 59,161      |
| Aid to dependent children....              | 171,981            | 70,066        | 71,616      | 30,299      |
| Aid to the blind.....                      | 26,165             | 8,256         | 13,557      | 4,352       |
| General assistance.....                    | 171,640            |               | 85,452      | 86,188      |
| Percentage distribution by program         |                    |               |             |             |
| Total.....                                 | 100.0              | 100.0         | 100.0       | 100.0       |
| Special types of public assistance:        |                    |               |             |             |
| Old-age assistance.....                    | 63.0               | 79.8          | 60.5        | 32.9        |
| Aid to dependent children....              | 17.2               | 18.1          | 16.6        | 16.8        |
| Aid to the blind.....                      | 2.6                | 2.1           | 3.1         | 2.4         |
| General assistance.....                    | 17.2               |               | 19.8        | 47.9        |
| Percentage distribution by source of funds |                    |               |             |             |
| Total.....                                 | 100.0              | 38.8          | 43.2        | 18.0        |
| Special types of public assistance:        |                    |               |             |             |
| Old-age assistance.....                    | 100.0              | 49.2          | 41.4        | 9.4         |
| Aid to dependent children....              | 100.0              | 40.8          | 41.6        | 17.6        |
| Aid to the blind.....                      | 100.0              | 31.6          | 51.8        | 16.6        |
| General assistance.....                    | 100.0              |               | 49.8        | 50.2        |

<sup>1</sup> Represents expenditures for assistance to recipients and administration under State plans approved by Social Security Board, for assistance under such programs administered under State laws without Federal participation, and for assistance under general assistance programs. For detailed figures by State and for explanatory footnotes, see tables 50 and 51.

<sup>5</sup> Includes data for 50 programs for old-age assistance and aid to dependent children, and 48 programs for aid to the blind and general assistance. Excludes all programs in Hawaii and general assistance in Massachusetts.



ment were virtually the same in each year, hence differences in the total for both special and general assistance reflect changes in expenditures for general assistance by States and localities.

### State Variations in Source of Funds

There was considerable variation among States in the proportion of funds provided at the three levels of government (table 49). The variation in the Federal share was the result of differences

Table 49.—Expenditures for special types of public assistance and general assistance, by State and source of funds, 1942<sup>1</sup>

| State <sup>2</sup><br>(ranked according to percentage of Federal funds) | Amount (in thousands) |               |             |             | Percentage distribution |               |             |             |
|---|-----------------------|---------------|-------------|-------------|-------------------------|---------------|-------------|-------------|
|   | Total                 | Federal funds | State funds | Local funds | Total                   | Federal funds | State funds | Local funds |
| Total, 50 States.....   | \$997,814             | \$387,100     | \$430,714   | \$180,000   | 100.0                   | 38.8          | 43.2        | 18.0        |
| Tex.....  | 47,344                | 23,428        | 23,091      | 825         | 100.0                   | 49.5          | 48.8        | 1.7         |
| Okl.....  | 25,842                | 12,683        | 12,807      | 352         | 100.0                   | 49.1          | 49.5        | 1.4         |
| Tenn.....   | 9,623                 | 4,694         | 3,505       | 1,424       | 100.0                   | 48.8          | 36.4        | 14.8        |
| Miss.....   | 4,036                 | 1,954         | 2,042       | 40          | 100.0                   | 48.4          | 50.6        | 1.0         |
| N. C.....   | 8,291                 | 3,897         | 2,188       | 2,206       | 100.0                   | 47.0          | 26.4        | 26.6        |
| Idaho.....  | 4,546                 | 2,130         | 2,121       | 295         | 100.0                   | 46.8          | 46.7        | 6.5         |
| Alaska.....   | 592                   | 277           | 315         | -----       | 100.0                   | 46.8          | 53.2        | -----       |
| Wash.....   | 31,778                | 14,715        | 16,179      | 884         | 100.0                   | 46.3          | 50.9        | 2.8         |
| Ark.....  | 4,635                 | 2,138         | 2,497       | -----       | 100.0                   | 46.1          | 53.9        | -----       |
| Ga.....   | 9,850                 | 4,514         | 4,349       | 987         | 100.0                   | 45.8          | 44.2        | 10.0        |
| Nebr.....   | 10,373                | 4,746         | 4,791       | 836         | 100.0                   | 45.7          | 46.2        | 8.1         |
| Ala.....  | 4,237                 | 1,911         | 1,262       | 1,064       | 100.0                   | 45.1          | 29.8        | 25.1        |
| Mont.....   | 5,102                 | 2,300         | 1,627       | 1,175       | 100.0                   | 45.1          | 31.9        | 23.0        |
| S. Dak.....   | 4,780                 | 2,153         | 2,164       | 463         | 100.0                   | 45.0          | 45.3        | 9.7         |
| Ariz.....   | 5,933                 | 2,665         | 3,268       | -----       | 100.0                   | 44.9          | 55.1        | -----       |
| Ind.....  | 26,127                | 11,710        | 7,461       | 6,956       | 100.0                   | 44.8          | 28.6        | 26.6        |
| Fla.....  | 10,745                | 4,809         | 5,141       | 795         | 100.0                   | 44.8          | 47.8        | 7.4         |
| Mass.....   | 44,433                | 19,891        | 14,538      | 10,004      | 100.0                   | 44.8          | 32.7        | 22.5        |
| Ky.....   | 7,892                 | 3,516         | 3,707       | 669         | 100.0                   | 44.5          | 47.0        | 8.5         |
| N. Mex.....   | 2,292                 | 1,015         | 1,272       | 5           | 100.0                   | 44.3          | 55.5        | .2          |
| Wyo.....  | 1,687                 | 746           | 599         | 342         | 100.0                   | 44.2          | 35.5        | 20.3        |
| Calif.....  | 92,079                | 40,565        | 21,618      | 29,896      | 100.0                   | 44.0          | 23.5        | 32.5        |
| Nev.....  | 965                   | 424           | 225         | 316         | 100.0                   | 44.0          | 23.3        | 32.7        |
| N. Dak.....   | 3,735                 | 1,627         | 1,364       | 744         | 100.0                   | 43.6          | 36.5        | 19.9        |
| Mo.....   | 29,662                | 12,794        | 16,625      | 143         | 100.0                   | 43.3          | 56.2        | .5          |
| S. C.....   | 4,100                 | 1,773         | 2,188       | 139         | 100.0                   | 43.2          | 53.4        | 3.4         |
| W. Va.....  | 11,908                | 5,090         | 6,403       | 415         | 100.0                   | 42.7          | 53.8        | 3.5         |
| Ohio.....   | 57,325                | 24,431        | 28,214      | 4,680       | 100.0                   | 42.6          | 49.2        | 8.2         |
| Colo.....   | 23,033                | 9,808         | 11,614      | 1,611       | 100.0                   | 42.6          | 50.4        | 7.0         |
| Va.....   | 5,004                 | 2,097         | 1,667       | 1,240       | 100.0                   | 41.9          | 33.3        | 24.8        |
| La.....   | 13,764                | 5,728         | 7,820       | 216         | 100.0                   | 41.6          | 56.8        | 1.6         |
| Vt.....   | 1,800                 | 748           | 676         | 376         | 100.0                   | 41.5          | 37.6        | 20.9        |
| Oreg.....   | 8,822                 | 3,641         | 3,346       | 1,835       | 100.0                   | 41.3          | 37.9        | 20.8        |
| Minn.....   | 26,346                | 10,857        | 9,034       | 6,455       | 100.0                   | 41.2          | 34.3        | 24.5        |
| Iowa.....   | 19,299                | 7,879         | 8,130       | 3,290       | 100.0                   | 40.8          | 42.2        | 17.0        |
| Utah.....   | 7,851                 | 3,203         | 3,480       | 1,168       | 100.0                   | 40.8          | 44.3        | 14.9        |
| Kans.....   | 14,501                | 5,900         | 3,337       | 5,264       | 100.0                   | 40.7          | 23.0        | 36.3        |
| Maine.....  | 6,751                 | 2,648         | 2,989       | 1,114       | 100.0                   | 39.2          | 44.3        | 16.5        |
| Del.....  | 749                   | 291           | 339         | 119         | 100.0                   | 38.9          | 45.2        | 15.9        |
| Md.....   | 8,366                 | 3,231         | 3,226       | 1,909       | 100.0                   | 38.6          | 38.6        | 22.8        |
| Wis.....  | 26,429                | 10,161        | 6,965       | 9,303       | 100.0                   | 38.4          | 26.4        | 35.2        |
| Conn.....   | 9,577                 | 3,666         | 4,307       | 1,604       | 100.0                   | 38.3          | 45.0        | 16.7        |
| D. C.....   | 2,385                 | 911           | 1,268       | 206         | 100.0                   | 38.2          | 53.2        | 8.6         |
| Mich.....   | 41,840                | 15,449        | 21,878      | 4,513       | 100.0                   | 36.9          | 52.3        | 10.8        |
| N. H.....   | 3,574                 | 1,269         | 941         | 1,364       | 100.0                   | 35.5          | 26.3        | 38.2        |
| Ill.....  | 85,240                | 29,682        | 46,974      | 8,584       | 100.0                   | 34.8          | 55.1        | 10.1        |
| N. J.....   | 17,039                | 5,878         | 5,867       | 5,294       | 100.0                   | 34.5          | 34.4        | 31.1        |
| Pa.....   | 74,169                | 24,466        | 49,643      | -----       | 100.0                   | 33.0          | 67.0        | -----       |
| R. I.....   | 4,764                 | 1,419         | 2,456       | 889         | 100.0                   | 29.8          | 51.5        | 18.7        |
| N. Y.....   | 126,759               | 25,572        | 43,196      | 57,991      | 100.0                   | 20.2          | 34.1        | 45.7        |

<sup>1</sup> Includes expenditures for assistance to recipients and administration under State plans approved by Social Security Board and for assistance to recipients under programs administered under State laws from State and/or local funds without Federal participation.

<sup>2</sup> For explanatory footnotes by State, see tables 50 and 51.

among States in the extent of payments to individual recipients not eligible under the Social Security Act and for payments in excess of the specified maximums above which there is no Federal participation, payments made under State plans not approved by the Social Security Board, and general assistance payments. In New York, for example, where general assistance payments constituted more than half of total assistance payments, the Federal share of total expenditures amounted to only 20.2 percent, the lowest proportion for any State. In contrast, Federal funds in Texas amounted to practically half the total funds expended, and general assistance payments made up only 2 percent of total assistance payments. General assistance payments were a proportionately lower part of total payments in States in which Federal funds were a proportionately higher part of total funds.

In about 20 States, the Federal share of total assistance costs exceeded that of either the State or its localities, although in the Nation as a whole the States provided more than the Federal Government. State shares varied from 23 percent in Kansas to 67 percent in Pennsylvania, with 29 States supplying more than the average of 43.2 percent of funds. State laws vary as to the extent and type of local sharing in costs. In Pennsylvania, Alaska, and Arizona, total costs were met entirely from State and Federal funds, with no local financial participation. In 7 States, in contrast, more than 30 percent of total costs was financed from local funds. In New York and New Hampshire the local share exceeded the share from either of the other two sources, amounting in the former State to almost half the total cost. Local funds constituted less than 5 percent of total funds in 9 States, while in 18 States the local share exceeded 20 percent.

The Federal share in the assistance programs of the States in 1942 showed an increase over the 1941 percentages, with the larger increases in States where the Federal share was relatively small. The decline in general assistance and the expansion of the special categories occasioned this increase in the Federal share. While the State percentage for the Nation as a whole declined slightly from 1941 to 1942, the trend was not downward in all States. Substantial decreases in the percentage of the cost financed from State funds occurred in the figures for several States,

including the District of Columbia,<sup>6</sup> California, New Jersey, Pennsylvania, and Montana, while significant increases were noted in Georgia, Rhode Island, and New Hampshire. The percentages representing the share of the localities in total costs declined in most of the States, with relatively large decreases in the northeastern States—Rhode Island, New Hampshire, Connecticut, Maine, Delaware.

### *State Variations in Programs*

Variations among the States in sources of funds, by governmental level, are in part a result of marked differences among the individual programs in the proportion of expenditures provided from Federal, State, and local funds. About 49 percent of all funds expended for old-age assistance came from the Federal Government and only 9 percent from local funds (table 50). In contrast, no Federal funds were provided for general assistance, and local funds constituted about 50 percent of the total payments. For aid to the blind, Federal funds constituted nearly one-third of total expenditures, and State funds slightly more than half. The Federal Government and the State governments supplied about equal proportions of the total expended for aid to dependent children, with the localities providing the remainder—about 18 percent.

That the Federal Government plays a substantial part in old-age assistance is evidenced by the fact that in no State did the Federal share of costs fall below 45.6 percent in 1942. The State and local shares differed much more from State to State than the Federal share. In 22 of the 50 States there was no local sharing in the costs of the program. The State shares varied from 54.2 percent in South Carolina to 23.9 percent in California. In States in which there was local financial participation, the State share exceeded the local share in all except California and Kansas; the share of the localities varied from 26.7 percent in New York to 5.6 percent in Georgia.<sup>7</sup>

The Federal share of expenditures for aid to dependent children was somewhat below the proportion for old-age assistance for the Nation as a

whole (table 50). During the first 3 quarters of 1942 there were 47 States with approved plans for aid to dependent children, with Federal funds going to Kentucky under an approved plan only in the last quarter of the year. Federal funds constituted 41.1 percent of funds expended under State approved plans in 1942, and 40.8 percent of total funds expended for aid to dependent children in all States, about the same proportions as in 1941. The Federal share varied more widely from State to State than under old-age assistance, ranging from 50.0 percent in 16 States to 29.9 percent in New York. In 12 States, Federal contributions toward aid to dependent children were less than 40.0 percent of total contributions. Little change occurred between 1941 and 1942 in the Federal proportion for most States.

State financial participation in aid to dependent children varied from 64.0 percent in New Hampshire to 15.7 percent in Kansas. Ten States assumed entire responsibility for that part of the program not financed by the Federal Government.<sup>8</sup> While the State share averaged 41.6 percent for all 50 States, there were 13 States in which it fell below 30.0 percent, and 9 States in which the local share exceeded the State share. The proportion of costs borne by localities varied from 5.3 percent in Georgia to 49.2 percent in New York.<sup>9</sup> In 8 States local financial participation exceeded 30.0 percent. In three of the four programs administered without Federal participation, the localities met all, or nearly all, the costs.

Under approved State plans for aid to the blind, the Federal Government met 47.5 percent of total costs (table 50). However, in 3 States without approved plans and with large expenditures for aid to the blind—Illinois, Missouri, and Pennsylvania—and in 3 additional States in which programs or supplementary plans were administered without Federal participation, State and local expenditures were sufficiently high to reduce the Federal percentage for the continental United States from 47.5 percent to 31.6 percent and to raise the State share from 35.4 percent to 51.8 percent. The Federal share under individual approved State plans varied only slightly—from

<sup>6</sup> Although the District of Columbia is classed as a State in accordance with the terms of the Social Security Act, it has no political subdivisions, hence in many respects might be considered a locality with equal justification.

<sup>7</sup> Excluding seven States in which localities participated only in administrative costs to the extent of approximately 0.5 percent of total costs.

<sup>8</sup> In addition, there were seven States in which very small proportions of the total cost—less than 0.5 percent—were paid by localities; small expenditures consisted of local expenditures for administrative costs.

<sup>9</sup> Excluding States in which localities participated only in administrative costs to the extent of less than 0.5 percent.

40.5 percent in California to 50 percent in 29 States—while State participation ranged from 3.5 percent in New Jersey to 51.1 percent in Wyoming. In 17 States the entire costs were shared equally by the Federal and State governments. In Missouri and Pennsylvania the entire cost was met from State funds, and in Illinois the State and local

governments shared equally in the costs. Of the 44 States with approved plans for which data are available, 24 had no local participation in costs, and in the other 20 States local participation varied from 47.5 percent in New Jersey to 2.4 percent in Indiana, excluding the local shares of 0.5 percent or less in Mississippi, Michigan,

Table 50.—Expenditures for special types of public assistance, by State, program, and source of funds, 1942 <sup>1</sup>

| State   | Old-age assistance   |                         |             |                  | Aid to dependent children <sup>2</sup> |                         |             |                  | Aid to the blind <sup>3</sup> |                         |             |                  |
|---|----------------------|-------------------------|-------------|------------------|--|-------------------------|-------------|------------------|-------------------------------|-------------------------|-------------|------------------|
|   | Total (in thousands) | Percentage distribution |             |                  | Total (in thousands)                   | Percentage distribution |             |                  | Total (in thousands)          | Percentage distribution |             |                  |
|   |                      | Federal funds           | State funds | Local funds      |  | Federal funds           | State funds | Local funds      |                               | Federal funds           | State funds | Local funds      |
| Total, 50 States <sup>4</sup> .....                                     | \$628,028            | 49.2                    | 41.4        | 9.4              | \$171,981                              | 40.8                    | 41.6        | 17.6             | \$26,165                      | 31.6                    | 51.8        | 16.6             |
| Total, under plans approved by Social Security Board <sup>5</sup> ..... | 628,028              | 49.2                    | 41.4        | 9.4              | 170,591                                | 41.1                    | 42.0        | 16.9             | 17,414                        | 47.5                    | 35.4        | 17.1             |
| Alabama.....  | 2,696                | 47.0                    | 29.9        | 23.1             | 1,201                                  | 50.0                    | 25.7        | 24.3             | 87                            | 50.0                    | 25.8        | 24.2             |
| Alaska.....   | 564                  | 49.2                    | 50.8        | .....            | 288                                    | .....                   | 100.0       | .....            | .....                         | .....                   | .....       | .....            |
| Arizona.....  | 4,134                | 50.5                    | 49.5        | .....            | 981                                    | 50.0                    | 50.0        | .....            | 174                           | 50.0                    | 50.0        | .....            |
| Arkansas.....   | 2,977                | 48.8                    | 51.2        | .....            | 1,206                                  | 50.0                    | 50.0        | .....            | 164                           | 50.0                    | 50.0        | .....            |
| California.....   | 71,605               | 50.0                    | 23.9        | 26.1             | 9,112                                  | 33.3                    | 35.7        | 31.0             | 4,269                         | 40.5                    | 29.3        | 30.2             |
| Colorado.....   | 18,523               | 46.0                    | 53.3        | .7               | 2,296                                  | 50.0                    | 24.9        | 25.1             | 279                           | 50.0                    | 24.8        | 25.2             |
| Connecticut.....  | 6,399                | 50.7                    | 49.3        | .....            | 1,227                                  | 31.6                    | 40.4        | 28.0             | 80                            | 42.5                    | 57.5        | .....            |
| Delaware.....   | 390                  | 47.8                    | 52.2        | .....            | 221                                    | 47.4                    | 29.9        | 22.7             | .....                         | .....                   | .....       | .....            |
| District of Columbia.....   | 1,219                | 48.3                    | 51.7        | .....            | 563                                    | 46.6                    | 53.4        | .....            | 120                           | 50.0                    | 50.0        | .....            |
| Florida.....  | 7,861                | 47.9                    | 52.1        | .....            | 1,737                                  | 44.3                    | 44.3        | 11.4             | 552                           | 49.8                    | 50.0        | .2               |
| Georgia.....  | 7,733                | 47.7                    | 46.7        | 5.6              | 1,333                                  | 50.0                    | 44.7        | 5.3              | 318                           | 50.0                    | 44.5        | 5.5              |
| Idaho.....  | 2,986                | 50.2                    | 49.8        | .....            | 1,177                                  | 50.0                    | 50.0        | .....            | 87                            | 50.0                    | 50.0        | .....            |
| Illinois <sup>6</sup> .....   | 49,538               | 50.3                    | 49.7        | .....            | 4,616                                  | 49.5                    | 50.1        | .4               | 2,724                         | .....                   | 60.0        | 60.0             |
| Indiana.....  | 17,624               | 49.4                    | 29.8        | 20.8             | 5,795                                  | 45.4                    | 32.0        | 22.6             | 746                           | 50.0                    | 47.6        | 2.4              |
| Iowa.....   | 15,324               | 49.7                    | 50.0        | .3               | 720                                    | .....                   | 100.0       | .....            | 526                           | 50.0                    | 25.6        | 24.4             |
| Kansas.....   | 9,190                | 48.2                    | 25.2        | 26.6             | 2,957                                  | 42.5                    | 15.7        | 41.8             | 434                           | 49.1                    | 14.6        | 36.3             |
| Kentucky.....   | 7,168                | 48.7                    | 51.3        | .....            | 1,196                                  | 1.0                     | 3.1         | 95.9             | 47                            | 50.0                    | 50.0        | .....            |
| Louisiana.....  | 6,600                | 46.7                    | 53.3        | .....            | 5,430                                  | 45.8                    | 54.2        | .....            | 320                           | 49.7                    | 50.3        | .....            |
| Maine.....  | 4,249                | 49.6                    | 50.4        | .....            | 940                                    | 41.3                    | 29.6        | 29.1             | 304                           | 50.0                    | 50.0        | .....            |
| Maryland.....   | 4,147                | 47.6                    | 35.6        | 16.8             | 2,334                                  | 50.0                    | 37.3        | 12.7             | 179                           | 50.0                    | 16.4        | 33.6             |
| Massachusetts.....  | 35,376               | 48.3                    | 32.7        | 19.0             | 8,708                                  | 30.2                    | 32.1        | 37.7             | 349                           | 50.0                    | 50.0        | .....            |
| Michigan.....   | 22,696               | 49.6                    | 50.4        | ( <sup>9</sup> ) | 10,858                                 | 36.5                    | 55.2        | 8.3              | 458                           | 49.9                    | 50.1        | ( <sup>9</sup> ) |
| Minnesota.....  | 17,667               | 50.2                    | 31.8        | 18.0             | 3,970                                  | 45.4                    | 20.0        | 34.6             | 375                           | 49.6                    | 45.5        | 4.9              |
| Mississippi.....  | 3,159                | 48.5                    | 51.3        | .2               | 662                                    | 50.0                    | 49.9        | .1               | 182                           | 50.0                    | 49.9        | .1               |
| Missouri.....   | 21,193               | 49.0                    | 50.7        | .3               | 4,819                                  | 50.0                    | 49.7        | .3               | 1,080                         | .....                   | 100.0       | .....            |
| Montana.....  | 3,565                | 49.3                    | 33.2        | 17.5             | 987                                    | 49.8                    | 33.9        | 16.3             | 104                           | 49.8                    | 32.7        | 17.5             |
| Nebraska.....   | 7,309                | 49.7                    | 50.3        | .....            | 2,154                                  | 47.1                    | 47.1        | 5.8              | 109                           | 50.0                    | 50.0        | ( <sup>9</sup> ) |
| Nevada.....   | 846                  | 50.1                    | 26.1        | 23.8             | 32                                     | .....                   | 100.0       | .....            | 11                            | .....                   | 25.5        | 74.5             |
| New Hampshire.....  | 2,116                | 49.3                    | 27.2        | 23.5             | 492                                    | 36.0                    | 64.0        | .....            | 99                            | 50.0                    | 50.0        | .....            |
| New Jersey.....   | 8,825                | 47.6                    | 34.6        | 17.8             | 3,354                                  | 46.5                    | 21.4        | 32.1             | 241                           | 49.0                    | 3.5         | 47.5             |
| New Mexico.....   | 1,134                | 47.4                    | 52.6        | .....            | 922                                    | 48.4                    | 51.6        | .....            | 63                            | 49.3                    | 50.7        | .....            |
| New York.....   | 42,512               | 46.2                    | 27.1        | 26.7             | 18,023                                 | 29.9                    | 20.9        | 49.2             | 1,121                         | 48.5                    | 22.8        | 28.7             |
| North Carolina.....   | 5,247                | 48.5                    | 28.1        | 23.4             | 2,209                                  | 50.0                    | 26.8        | 23.2             | 494                           | 50.0                    | 24.6        | 25.4             |
| North Dakota.....   | 2,284                | 48.5                    | 40.4        | 11.1             | 1,022                                  | 48.8                    | 25.3        | 25.9             | 41                            | 50.0                    | 46.9        | 3.1              |
| Ohio.....   | 42,445               | 50.5                    | 49.5        | .....            | 5,855                                  | 41.5                    | 28.3        | 30.2             | 1,140                         | 49.7                    | 16.3        | 34.0             |
| Oklahoma.....   | 19,510               | 50.1                    | 49.9        | .....            | 5,209                                  | 49.9                    | 50.0        | .1               | 615                           | 50.0                    | 50.0        | .....            |
| Oregon.....   | 6,384                | 49.2                    | 32.1        | 18.7             | 1,172                                  | 35.8                    | 40.4        | 23.8             | 166                           | 48.4                    | 32.4        | 19.2             |
| Pennsylvania.....   | 30,162               | 48.1                    | 51.9        | .....            | 26,343                                 | 37.8                    | 62.2        | .....            | 4,984                         | .....                   | 100.0       | .....            |
| Rhode Island.....   | 2,253                | 49.0                    | 51.0        | .....            | 838                                    | 35.9                    | 52.9        | 11.2             | 29                            | 50.0                    | 50.0        | .....            |
| South Carolina.....   | 2,889                | 45.6                    | 54.2        | .2               | 851                                    | 47.0                    | 52.8        | .2               | 123                           | 45.2                    | 54.4        | .4               |
| South Dakota.....   | 3,590                | 49.7                    | 50.0        | .3               | 688                                    | 49.8                    | 49.8        | .4               | 52                            | 49.7                    | 49.8        | .5               |
| Tennessee.....  | 5,805                | 49.5                    | 38.7        | 11.8             | 3,389                                  | 50.0                    | 34.3        | 15.7             | 252                           | 50.0                    | 38.0        | 12.0             |
| Texas.....  | 42,181               | 50.4                    | 49.6        | .....            | 3,385                                  | 50.0                    | 50.0        | ( <sup>9</sup> ) | 954                           | 50.0                    | 50.0        | .....            |
| Utah.....   | 4,878                | 50.2                    | 34.9        | 14.9             | 1,933                                  | 37.4                    | 47.8        | 14.8             | 63                            | 48.4                    | 37.2        | 14.4             |
| Vermont.....  | 1,155                | 50.1                    | 49.9        | .....            | 292                                    | 50.0                    | 26.1        | 23.9             | 47                            | 50.0                    | 50.0        | .....            |
| Virginia.....   | 2,795                | 45.9                    | 32.7        | 21.4             | 1,424                                  | 50.0                    | 28.4        | 21.6             | 205                           | 50.0                    | 29.1        | 20.9             |
| Washington.....   | 26,907               | 50.0                    | 50.0        | .....            | 2,701                                  | 38.5                    | 61.5        | .....            | 445                           | 50.0                    | 50.0        | .....            |
| West Virginia.....  | 5,222                | 48.7                    | 51.3        | .....            | 4,801                                  | 50.0                    | 50.0        | .....            | 294                           | 50.0                    | 50.0        | .....            |
| Wisconsin.....  | 15,856               | 50.4                    | 28.9        | 20.7             | 5,495                                  | 34.2                    | 32.0        | 33.8             | 551                           | 50.0                    | 29.6        | 20.4             |
| Wyoming.....  | 1,140                | 49.3                    | 30.3        | 20.4             | 323                                    | 50.0                    | 30.9        | 19.1             | 48                            | 48.9                    | 51.1        | .....            |

<sup>1</sup> Includes expenditures for assistance to recipients and administration under State plans approved by Social Security Board and for assistance to recipients under programs administered under State laws from State and/or local funds without Federal participation. Excludes expenditures for personnel merit systems.

<sup>2</sup> Figures in italics represent programs administered without Federal participation.

<sup>3</sup> Excludes Hawaii, for which administrative expenses not available.

<sup>4</sup> Includes program without Federal participation.

<sup>5</sup> Includes recipients aged 60 but under 65 years.

<sup>6</sup> Includes expenditures for personnel merit system.

<sup>7</sup> Includes administrative expenditures of \$5,000 for October-December 1942 under approved plan; first Federal funds available under approved plan for October 1942.

<sup>8</sup> Represents assistance payments for December 1942 and administrative expenditures for April-December 1942; first Federal funds available under approved plan for April 1942.

<sup>9</sup> Less than 0.05 percent.

<sup>10</sup> Expenditures under State plan less than \$500.

South Carolina, and South Dakota, which were used for administrative purposes only.

For the continental United States, general assistance costs were shared about equally by the State and local governments, with no financial participation on the part of the Federal Government (table 51). In 2 States, all costs were met from State funds, while in 13 States all funds were provided by localities. In 15 of the remaining States, at least 50 percent of the costs was borne by the State governments.

### *Distribution of Funds Among Programs*

Of all funds expended for the various types of public assistance, by far the greater portion—63 percent—was spent on old-age assistance (table 52). This figure varied by States from 34 percent in New York and 41 percent in Pennsylvania to 91 and 95 percent in Kentucky and Alaska, respectively. Expenditures for aid to dependent children constituted approximately 17 percent of total assistance funds. In Louisiana, New Mexico, and West Virginia, 40 percent of the total was spent on this program, while in Iowa, Kentucky, Nevada, and Alaska, less than 5 percent was so expended.

Expenditures for aid to the blind constituted less than 3 percent of total assistance expenditures in the Nation as a whole, with 20 States spending a proportionately larger share. General assistance accounted for the remaining 17 percent of the national total for public assistance, with the proportion varying widely among individual States. In the southern States, a relatively low proportion was spent on this program. In the northeastern States, however, the proportion was significant; New York, for example, spent more than half its public assistance total on general assistance. While the differences may be partially explained on other grounds, doubtless they also reflect State differences in fiscal capacity.<sup>10</sup> In States with relatively low fiscal capacity, the availability of Federal funds for one program as compared with another may be a factor in the allocation of State funds among programs.

Total Federal funds for assistance were apportioned among the three special assistance programs in 1942 about as in 1941. Approximately 80 percent was expended for old-age assistance in

comparison with 18 percent for aid to dependent children and 2 percent for aid to the blind. Approved plans for old-age assistance have been in operation in all States for some years, hence for most States this program accounted for a large proportion of Federal assistance expenditures—more than 80 percent in 18 States. In 4 States, however—Louisiana, New Mexico, Pennsylvania, West Virginia—Federal expenditures for aid to dependent children were more than 40 percent of

**Table 51.—Expenditures for general assistance to cases, by State and source of funds, 1942<sup>1</sup>**

| State   | Total<br>(in thou-<br>sands) | Percentage distri-<br>bution <sup>2</sup> |                |
|---|------------------------------|---|----------------|
|   |                              | State<br>funds                            | Local<br>funds |
| Total, continental United States <sup>3</sup> ..... | \$171,640                    | 49.8                                      | 50.2           |
| Alabama.....  | 253                          | 49.3                                      | 50.7           |
| Arizona.....  | 644                          | 100.0                                     | —              |
| Arkansas.....                                       | 4288                         | 100.0                                     | (4)            |
| California.....                                     | 7,093                        | —   | 100.0          |
| Colorado.....                                       | 1,935                        | 56.9                                      | 43.1           |
| Connecticut.....                                    | 1,871                        | 32.6                                      | 67.4           |
| Delaware.....                                       | 138                          | 50.0                                      | 50.0           |
| District of Columbia.....                           | 483                          | 57.3                                      | 42.7           |
| Florida.....  | 595                          | —   | 100.0          |
| Georgia.....  | 466                          | —   | 100.0          |
| Idaho.....  | 296                          | .3  | 99.7           |
| Illinois.....                                       | 23,362                       | 69.3                                      | 30.7           |
| Indiana.....  | 1,962                        | —   | 100.0          |
| Iowa.....   | 2,729                        | 12.2                                      | 87.8           |
| Kansas.....   | 1,920                        | 25.7                                      | 74.3           |
| Kentucky.....                                       | 481                          | —   | 100.0          |
| Louisiana <sup>7</sup> .....                        | 1,414                        | 84.7                                      | 15.3           |
| Maine.....  | 1,258                        | 33.2                                      | 66.8           |
| Maryland.....                                       | 1,706                        | 49.8                                      | 50.2           |
| Massachusetts.....                                  | (9)                          | (2)                                       | (9)            |
| Michigan.....                                       | 7,828                        | 53.9                                      | 46.1           |
| Minnesota.....                                      | 4,334                        | 56.5                                      | 43.5           |
| Mississippi.....                                    | 33                           | —   | 100.0          |
| Missouri <sup>7</sup> .....                         | 2,530                        | 97.4                                      | 2.6            |
| Montana.....  | 446                          | 16.6                                      | 83.4           |
| Nebraska.....                                       | 711                          | —   | 100.0          |
| Nevada.....   | 76                           | 1.5                                       | 98.5           |
| New Hampshire.....                                  | 867                          | —   | 100.0          |
| New Jersey.....                                     | 4,619                        | 45.2                                      | 54.8           |
| New Mexico <sup>7</sup> .....                       | 173                          | 96.7                                      | 3.3            |
| New York.....                                       | 65,103                       | 42.5                                      | 57.5           |
| North Carolina.....                                 | 341                          | —   | 100.0          |
| North Dakota.....                                   | 388                          | 42.3                                      | 57.7           |
| Ohio.....   | 7,885                        | 68.0                                      | 32.0           |
| Oklahoma.....                                       | 508                          | 31.9                                      | 68.1           |
| Oregon.....   | 1,100                        | 70.0                                      | 30.0           |
| Pennsylvania.....                                   | 12,620                       | 100.0                                     | —              |
| Rhode Island.....                                   | 1,644                        | 51.6                                      | 48.4           |
| South Carolina.....                                 | 237                          | 44.8                                      | 55.2           |
| South Dakota.....                                   | 450                          | —   | 100.0          |
| Tennessee.....                                      | 177                          | —   | 100.0          |
| Texas.....  | 824                          | —   | 100.0          |
| Utah.....   | 977                          | 85.0                                      | 15.0           |
| Vermont.....  | 306                          | —   | 100.0          |
| Virginia.....                                       | 580                          | 49.9                                      | 50.1           |
| Washington.....                                     | 1,725                        | 48.7                                      | 51.3           |
| West Virginia.....                                  | 1,591                        | 73.9                                      | 26.1           |
| Wisconsin.....                                      | 4,497                        | 10.0                                      | 90.0           |
| Wyoming.....  | 176                          | 73.4                                      | 26.6           |

<sup>1</sup> Amounts cannot be compared with annual data based on monthly series.

<sup>2</sup> Percentage distribution based on unrounded data.

<sup>3</sup> Excludes Massachusetts; data not available.

<sup>4</sup> Excludes local funds; data not available.

<sup>5</sup> Estimated.

<sup>6</sup> Includes \$123,205 expended by county commissioners.

<sup>7</sup> Data on payments from local funds incomplete.

<sup>8</sup> Includes \$121,865 estimated as expended by local relief officials for January-August.

<sup>9</sup> Partly estimated.

total Federal funds for assistance in the State. In States with approved plans for aid to the blind, the proportion of Federal funds expended for that program varied from less than 1 percent in Connecticut, Massachusetts, and Kentucky, to slightly more than 6 percent in North Carolina and the District of Columbia, respectively.

State assistance funds as a whole were likewise expended largely on old-age assistance in 1942. Approximately 60 percent of all State assistance funds were expended for old-age assistance, in

comparison with about 50 percent in 1941. A substantial decrease occurred in the proportion of State assistance funds spent for general assistance—20 percent in 1942 as compared with about 33 percent in 1941. Expenditures for aid to dependent children from State funds increased from 14 percent of the 1941 State assistance total to about 17 percent of the 1942 total. The proportion expended for aid to the blind remained about the same as in 1941—approximately 3 percent.

By State, the proportions of total State assist-

**Table 52.—Percentage distribution of expenditures for special types of public assistance and general assistance, by State, source of funds, and program, 1942<sup>1</sup>**

| State <sup>2</sup>                  | Total funds        |                           |                  |                    | Federal funds      |                           |                  | State funds        |                           |                  |                    | Local funds        |                           |                  |                    |
|-------------------------------------|--------------------|---------------------------|------------------|--------------------|--------------------|---------------------------|------------------|--------------------|---------------------------|------------------|--------------------|--------------------|---------------------------|------------------|--------------------|
|                                     | Old-age assistance | Aid to dependent children | Aid to the blind | General assistance | Old-age assistance | Aid to dependent children | Aid to the blind | Old-age assistance | Aid to dependent children | Aid to the blind | General assistance | Old-age assistance | Aid to dependent children | Aid to the blind | General assistance |
| Total, 50 States <sup>3</sup> ..... | 63.0               | 17.2                      | 2.6              | 17.2               | 79.8               | 18.1                      | 2.1              | 60.5               | 16.6                      | 3.1              | 19.8               | 32.9               | 16.8                      | 2.4              | 47.9               |
| Alabama.....                        | 63.6               | 28.3                      | 2.1              | 6.0                | 66.3               | 31.4                      | 2.3              | 63.9               | 24.5                      | 1.7              | 9.9                | 58.6               | 27.4                      | 2.0              | 12.0               |
| Alaska.....                         | 95.3               | 4.7                       | —                | —                  | 100.0              | —                         | —                | 91.1               | 8.9                       | —                | —                  | —                  | —                         | —                | —                  |
| Arizona.....                        | 69.7               | 16.5                      | 2.9              | 10.9               | 78.3               | 18.4                      | 3.3              | 62.6               | 15.0                      | 2.7              | 19.7               | —                  | —                         | —                | —                  |
| Arkansas.....                       | 64.3               | 26.0                      | 3.5              | 6.2                | 68.0               | 28.2                      | 3.8              | 61.1               | 24.1                      | 3.3              | 11.5               | —                  | —                         | —                | —                  |
| California.....                     | 77.7               | 10.0                      | 4.6              | 7.7                | 88.2               | 7.5                       | 4.3              | 79.2               | 15.0                      | 5.8              | —                  | 62.6               | 9.4                       | 4.3              | 23.7               |
| Colorado.....                       | 80.4               | 10.0                      | 1.2              | 8.4                | 86.9               | 11.7                      | 1.4              | 85.0               | 4.9                       | .6               | 9.5                | 8.1                | 35.8                      | 4.3              | 51.8               |
| Connecticut.....                    | 66.9               | 12.8                      | .8               | 19.5               | 88.5               | 10.6                      | .9               | 73.2               | 11.5                      | 1.1              | 14.2               | —                  | 21.4                      | —                | 78.6               |
| Delaware.....                       | 52.1               | 29.5                      | —                | 18.4               | 63.9               | 36.1                      | —                | 60.1               | 19.5                      | —                | 20.4               | —                  | 42.0                      | —                | 58.0               |
| District of Columbia.....           | 51.1               | 23.6                      | 5.0              | 20.3               | 64.6               | 28.8                      | 6.6              | 49.8               | 23.7                      | 4.7              | 21.8               | —                  | —                         | —                | 100.0              |
| Florida.....                        | 73.2               | 16.2                      | 5.1              | 5.5                | 78.3               | 16.0                      | 5.7              | 79.6               | 15.0                      | 5.4              | —                  | —                  | 25.0                      | .1               | 74.9               |
| Georgia.....                        | 78.6               | 13.5                      | 3.2              | 4.7                | 81.7               | 14.8                      | 3.5              | 83.0               | 13.7                      | 3.3              | —                  | 43.9               | 7.2                       | 1.7              | 47.2               |
| Idaho.....                          | 65.7               | 25.9                      | 1.9              | 6.5                | 70.4               | 27.6                      | 2.0              | 70.1               | 27.8                      | 2.1              | (4)                | —                  | —                         | —                | 100.0              |
| Illinois.....                       | 58.1               | 11.3                      | 3.2              | 27.4               | 83.9               | 16.1                      | —                | 52.5               | 10.2                      | 2.9              | 34.4               | —                  | .5                        | 15.9             | 83.6               |
| Indiana.....                        | 67.4               | 22.2                      | 2.9              | 7.5                | 74.3               | 22.5                      | 3.2              | 70.4               | 24.8                      | 4.8              | —                  | 52.7               | 18.8                      | .3               | 28.2               |
| Iowa.....                           | 79.5               | 3.7                       | 2.7              | 14.1               | 96.7               | —                         | 3.3              | 94.2               | —                         | 1.7              | 4.1                | 1.4                | 21.9                      | 3.9              | 72.8               |
| Kansas.....                         | 63.4               | 20.4                      | 3.0              | 13.2               | 75.1               | 21.3                      | 3.6              | 69.4               | 13.9                      | 1.9              | 14.8               | 46.4               | 23.5                      | 3.0              | 27.1               |
| Kentucky.....                       | 90.8               | 2.5                       | .6               | 6.1                | 99.2               | .1                        | .7               | 99.2               | .2                        | .6               | —                  | —                  | 28.1                      | —                | 71.9               |
| Louisiana.....                      | 47.9               | 39.5                      | 2.3              | 10.3               | 53.8               | 43.4                      | 2.8              | 45.0               | 37.6                      | 2.1              | 15.3               | —                  | —                         | —                | 100.0              |
| Maine.....                          | 63.0               | 13.9                      | 4.5              | 18.6               | 79.6               | 14.7                      | 5.7              | 71.6               | 9.3                       | 5.1              | 14.0               | —                  | 24.6                      | —                | 75.4               |
| Maryland.....                       | 49.6               | 27.9                      | 2.1              | 20.4               | 61.1               | 36.1                      | 2.8              | 45.8               | 27.0                      | .9               | 26.3               | 36.5               | 15.5                      | 3.1              | 44.9               |
| Massachusetts <sup>3</sup> .....    | 79.6               | 19.6                      | .8               | (3)                | 85.9               | 13.2                      | .9               | 79.6               | 19.2                      | 1.2              | (3)                | 67.2               | 32.8                      | —                | (3)                |
| Michigan.....                       | 54.2               | 26.0                      | 1.1              | 18.7               | 72.8               | 25.7                      | 1.5              | 52.3               | 27.4                      | 1.0              | 19.3               | —                  | 20.0                      | —                | 80.0               |
| Minnesota.....                      | 67.0               | 15.1                      | 1.4              | 16.5               | 81.7               | 16.6                      | 1.7              | 62.3               | 8.8                       | 1.9              | 27.1               | 49.2               | 21.3                      | .3               | 29.2               |
| Mississippi.....                    | 78.3               | 16.4                      | 4.5              | .8                 | 78.4               | 16.9                      | 4.7              | 79.3               | 16.2                      | 4.5              | —                  | 15.0               | 2.5                       | (4)              | 82.5               |
| Missouri.....                       | 71.6               | 16.2                      | 3.3              | 8.6                | 81.2               | 18.8                      | —                | 64.7               | 14.4                      | 6.1              | 14.8               | 44.8               | 9.8                       | —                | 45.4               |
| Montana.....                        | 70.0               | 19.3                      | 2.0              | 8.7                | 76.4               | 21.3                      | 2.3              | 72.8               | 20.6                      | 2.1              | 4.5                | 53.1               | 13.7                      | 1.5              | 31.7               |
| Nebraska.....                       | 70.4               | 20.8                      | 1.9              | 6.9                | 75.5               | 21.4                      | 2.1              | 76.7               | 21.2                      | 2.1              | —                  | —                  | 15.0                      | —                | 85.0               |
| Nevada.....                         | 87.7               | 3.3                       | 1.1              | 7.9                | 100.0              | —                         | —                | 98.3               | —                         | 1.3              | .4                 | 63.6               | 10.1                      | 2.5              | 23.8               |
| New Hampshire.....                  | 59.1               | 13.8                      | 2.8              | 24.3               | 82.2               | 13.9                      | 3.9              | 61.2               | 33.5                      | 5.3              | —                  | 36.4               | —                         | —                | 63.6               |
| New Jersey.....                     | 51.8               | 19.7                      | 1.4              | 27.1               | 71.5               | 26.5                      | 2.0              | 52.1               | 12.2                      | .1               | 35.6               | 29.7               | 20.3                      | 2.2              | 47.8               |
| New Mexico.....                     | 49.6               | 40.2                      | 2.7              | 7.5                | 53.0               | 43.9                      | 3.1              | 46.9               | 37.4                      | 2.5              | 13.2               | —                  | —                         | —                | 100.0              |
| New York.....                       | 33.5               | 14.2                      | .9               | 51.4               | 76.8               | 21.1                      | 2.1              | 26.7               | 8.7                       | .6               | 64.0               | 19.6               | 15.3                      | .6               | 64.5               |
| North Carolina.....                 | 63.3               | 26.6                      | 6.0              | 4.1                | 65.3               | 28.4                      | 6.3              | 67.3               | 27.1                      | 5.6              | —                  | 55.6               | 23.2                      | 5.7              | 15.5               |
| North Dakota.....                   | 61.1               | 27.4                      | 1.1              | 10.4               | 68.0               | 30.7                      | 1.3              | 67.7               | 18.9                      | 1.4              | 12.0               | 34.2               | 35.6                      | .1               | 30.1               |
| Ohio.....                           | 74.0               | 10.2                      | 2.0              | 13.8               | 87.8               | 9.9                       | 2.3              | 74.4               | 5.9                       | .7               | 19.0               | —                  | 37.8                      | 8.3              | 53.9               |
| Oklahoma.....                       | 75.4               | 20.2                      | 2.4              | 2.0                | 77.1               | 20.5                      | 2.4              | 76.0               | 20.3                      | 2.4              | 1.3                | —                  | 1.7                       | —                | 98.3               |
| Oregon.....                         | 72.3               | 13.3                      | 1.9              | 12.5               | 86.3               | 11.5                      | 2.2              | 61.3               | 14.1                      | 1.6              | 23.0               | 65.1               | 15.2                      | 1.7              | 18.0               |
| Pennsylvania.....                   | 40.8               | 35.5                      | 6.7              | 17.0               | 59.3               | 40.7                      | —                | 31.6               | 33.0                      | 10.0             | 25.4               | —                  | —                         | —                | —                  |
| Rhode Island.....                   | 47.3               | 17.6                      | .6               | 34.5               | 77.8               | 21.2                      | 1.0              | 46.8               | 18.0                      | .6               | 34.6               | —                  | 10.6                      | —                | 89.4               |
| South Carolina.....                 | 70.4               | 20.8                      | 3.0              | 5.8                | 74.2               | 22.6                      | 3.2              | 71.6               | 20.5                      | 3.1              | 4.8                | 4.3                | 1.4                       | (4)              | 94.3               |
| South Dakota.....                   | 75.1               | 14.4                      | 1.1              | 9.4                | 82.9               | 15.9                      | 1.2              | 82.9               | 15.9                      | 1.2              | —                  | 2.4                | .4                        | (4)              | 97.2               |
| Tennessee.....                      | 60.4               | 35.2                      | 2.6              | 1.8                | 61.2               | 36.1                      | 2.7              | 64.1               | 33.2                      | 2.7              | —                  | 48.1               | 37.4                      | 2.1              | 12.4               |
| Texas.....                          | 89.2               | 7.1                       | 2.0              | 1.7                | 90.8               | 7.2                       | 2.0              | 90.6               | 7.3                       | 2.1              | —                  | —                  | .1                        | —                | 99.9               |
| Utah.....                           | 62.2               | 24.6                      | .8               | 12.4               | 76.4               | 22.6                      | 1.0              | 48.8               | 26.6                      | .7               | 23.9               | 62.2               | 24.5                      | .8               | 12.5               |
| Vermont.....                        | 64.2               | 16.2                      | 2.6              | 17.0               | 77.4               | 19.5                      | 3.1              | 85.2               | 11.2                      | 3.6              | —                  | —                  | 18.6                      | —                | 81.4               |
| Virginia.....                       | 55.8               | 28.5                      | 4.1              | 11.6               | 61.1               | 34.0                      | 4.9              | 54.9               | 24.2                      | 3.6              | 17.3               | 48.2               | 24.8                      | 3.5              | 23.5               |
| Washington.....                     | 84.7               | 8.5                       | 1.4              | 5.4                | 91.4               | 7.1                       | 1.5              | 83.1               | 10.3                      | 1.4              | 5.2                | —                  | —                         | —                | 100.0              |
| West Virginia.....                  | 43.8               | 40.3                      | 2.5              | 13.4               | 49.9               | 47.2                      | 2.9              | 41.8               | 37.5                      | 2.3              | 18.4               | —                  | —                         | —                | 100.0              |
| Wisconsin.....                      | 60.0               | 20.8                      | 2.2              | 17.0               | 78.6               | 18.5                      | 2.9              | 65.7               | 25.3                      | 2.5              | 6.5                | 35.3               | 20.0                      | 1.3              | 43.4               |
| Wyoming.....                        | 67.7               | 19.1                      | 2.8              | 10.4               | 75.3               | 21.6                      | 3.1              | 57.6               | 16.7                      | 4.2              | 21.5               | 68.2               | 18.1                      | —                | 13.7               |

<sup>1</sup> Includes expenditures for assistance to recipients and administration under State plans approved by Social Security Board, for assistance under programs administered under State laws without Federal participation, and for assistance under general assistance programs.

<sup>2</sup> For explanatory footnotes by State, see tables 50 and 51.

<sup>3</sup> Excludes expenditures for all programs in Hawaii and for general assistance in Massachusetts; data not available.

<sup>4</sup> Less than 0.05 percent.

ance expenditures spent for individual programs varied as follows: for old-age assistance, from 27 percent in New York to 98 percent in Nevada and 99 percent in Kentucky, where plans for the other two special types of assistance were not approved until 1942; for aid to dependent children, from less than 5 percent in Colorado to 37 percent in New Mexico and 38 percent in Louisiana and West Virginia; for aid to the blind, from less than 1 percent in eight States to 10 percent in Pennsylvania, where the program is financed entirely by State funds; and for general assistance, from less than 1 percent in Idaho and Nevada to 64 percent in New York.

Approximately half the total assistance funds provided by localities in 1942 was expended for general assistance. This proportion represents a decrease from 1941, when approximately 60 percent of total local assistance funds was so spent. With the decrease in outlays for general assistance,

an increasing share of local assistance funds—33 percent as compared with 23 percent in 1941—was spent for old-age assistance, with only minor changes in the proportion spent for aid to dependent children and aid to the blind.

In the 27 States with local financial participation in old-age assistance, the extent of this participation varied widely—from 1 percent in Iowa to 68 percent in Wyoming, with 10 States using more than 50 percent of local assistance funds to finance old-age assistance programs. In 6 States, local assistance funds were used exclusively for general assistance, and in 20 additional States more than 50 percent of such funds was used to finance this program. In 5 States—Colorado, Delaware, North Dakota, Ohio, Tennessee—a substantial share of local assistance funds was used for aid to dependent children. Relatively large shares in Illinois and Ohio were used to finance the program for aid to the blind.



# Tabular Data on Insurance and Assistance Under the Social Security Act

## Old-Age and Survivors Insurance

This section describes the significant aspects of covered employment and taxable wages in 1941, indicates the limitations and sources of the wage-record data, and defines terms used in connection with monthly benefits and lump-sum payments. See table of contents for reference to analysis of

applications for account numbers, workers and wages, and beneficiaries and benefits in 1942.

### Covered Employment, 1941

The most recent tabulations of annual data on employment and wages under the old-age and sur-

**Table 53.—Old-age and survivors insurance: Summary of selected data, 1937–42**

[Corrected to May 1, 1943]

| Year and quarter      | Employee accounts established <sup>1</sup> (in thousands) | Workers with taxable wages during period <sup>2</sup> (in thousands) | Taxable wages <sup>3</sup>       |                    | Monthly benefits certified (in thousands) |                     | Lump-sum payments certified        |                       |                             |                       |
|-----------------------|---|--|----------------------------------|--------------------|---|---------------------|------------------------------------|-----------------------|-----------------------------|-----------------------|
|                       |   |  | Total <sup>3</sup> (in millions) | Average per worker | Number <sup>4</sup>                       | Amount <sup>5</sup> | Under 1939 amendments <sup>6</sup> |                       | Under 1935 act <sup>7</sup> |                       |
|                       |   |  |                                  |                    |   |                     | Number <sup>7</sup>                | Amount (in thousands) | Number <sup>7</sup>         | Amount (in thousands) |
| <b>Calendar year:</b> |   |  |                                  |                    |   |                     |                                    |                       |                             |                       |
| 1937.....             | \$ 37,225   | 32,671   | \$29,397                         | \$900              |   |                     |                                    |                       | 53,236                      | \$1,278               |
| 1938.....             | 6,319   | 31,224   | 26,193                           | 839                |   |                     |                                    |                       | 213,670                     | 10,478                |
| 1939.....             | 5,568   | 33,162   | 29,157                           | 879                |   |                     |                                    |                       | 174,839                     | 13,896                |
| 1940.....             | 5,227   | 35,334   | 32,873                           | 930                | 1,413                                     | \$28,859            | 61,468                             | \$8,905               | 36,181                      | 2,831                 |
| 1941.....             | 6,678   | 40,820   | 41,959                           | 1,028              | 4,284                                     | 80,595              | 93,156                             | 13,148                | 4,327                       | 180                   |
| 1942.....             | 7,637   | 45,049   | 53,195                           | 1,181              | 6,583                                     | 122,007             | 106,180                            | 14,959                | 1,816                       | 79                    |
| <b>1938</b>           |   |  |                                  |                    |   |                     |                                    |                       |                             |                       |
| January–March.....    | 1,700   | 25,008   | 6,445                            | 258                |   |                     |                                    |                       | 61,664                      | 2,147                 |
| April–June.....       | 1,435   | 25,132   | 6,521                            | 259                |   |                     |                                    |                       | 54,722                      | 2,491                 |
| July–September.....   | 1,707   | 25,975   | 6,503                            | 250                |   |                     |                                    |                       | 46,945                      | 2,624                 |
| October–December..... | 1,477   | 25,526   | 6,724                            | 253                |   |                     |                                    |                       | 50,338                      | 3,216                 |
| <b>1939</b>           |   |  |                                  |                    |   |                     |                                    |                       |                             |                       |
| January–March.....    | 1,143   | 25,473   | 7,030                            | 276                |   |                     |                                    |                       | 57,907                      | 3,966                 |
| April–June.....       | 1,227   | 26,873   | 7,210                            | 268                |   |                     |                                    |                       | 56,862                      | 4,509                 |
| July–September.....   | 1,546   | 27,668   | 7,486                            | 271                |   |                     |                                    |                       | 35,274                      | 3,069                 |
| October–December..... | 1,652   | 28,489   | 7,431                            | 261                |   |                     |                                    |                       | 24,796                      | 2,352                 |
| <b>1940</b>           |   |  |                                  |                    |   |                     |                                    |                       |                             |                       |
| January–March.....    | 1,125   | 27,029   | 8,063                            | 298                | 61  | 1,242               | 5,355                              | 821                   | 20,529                      | 1,910                 |
| April–June.....       | 1,133   | 28,055   | 8,118                            | 289                | 243                                       | 5,180               | 16,384                             | 2,416                 | 9,512                       | 620                   |
| July–September.....   | 1,472   | 29,604   | 8,122                            | 274                | 457                                       | 9,482               | 19,151                             | 2,747                 | 3,700                       | 133                   |
| October–December..... | 1,497   | 31,131   | 8,570                            | 275                | 652                                       | 12,955              | 20,578                             | 2,921                 | 2,440                       | 118                   |
| <b>1941</b>           |   |  |                                  |                    |   |                     |                                    |                       |                             |                       |
| January–March.....    | 1,341   | 30,068   | 9,587                            | 319                | 838                                       | 16,148              | 24,375                             | 3,458                 | 1,643                       | 71                    |
| April–June.....       | 1,860   | 32,474   | 10,361                           | 319                | 1,001                                     | 18,877              | 22,299                             | 3,172                 | 1,135                       | 45                    |
| July–September.....   | 2,068   | 34,687   | 10,897                           | 314                | 1,153                                     | 21,527              | 23,490                             | 3,288                 | 809                         | 33                    |
| October–December..... | 1,409   | 34,399   | 11,114                           | 323                | 1,292                                     | 24,043              | 22,992                             | 3,230                 | 740                         | 31                    |
| <b>1942</b>           |   |  |                                  |                    |   |                     |                                    |                       |                             |                       |
| January–March.....    | 1,216   | 32,722   | 12,229                           | 374                | 1,457                                     | 27,061              | 26,354                             | 3,715                 | 604                         | 27                    |
| April–June.....       | 1,984   | 34,556   | 13,119                           | 380                | 1,598                                     | 29,617              | 27,840                             | 3,896                 | 491                         | 21                    |
| July–September.....   | 2,279   | 36,931   | 13,820                           | 374                | 1,709                                     | 31,767              | 25,843                             | 3,655                 | 374                         | 17                    |
| October–December..... | 2,158   | 37,875   | 14,027                           | 370                | 1,819                                     | 33,562              | 26,143                             | 3,693                 | 347                         | 14                    |

<sup>1</sup> Cumulative total for 1936–39 includes 504,000 voided account numbers for which no accounts were established.

<sup>2</sup> Partly estimated; based on employer reports to Bureau of Internal Revenue. Workers adjusted for duplication of individuals with more than 1 account discovered through Jan. 15, 1942.

<sup>3</sup> Not adjusted for nontaxable wages erroneously reported and wages excluded in benefit computations. Wages in excess of \$3,000 a year paid to worker by any 1 employer are not taxable. Beginning 1940, all wages in excess of \$3,000 a year received by worker are excluded in benefit computations.

<sup>4</sup> Represents number of payments certified for primary, supplementary, and survivor benefits; not adjusted for retroactive payments included in 1

certification. Differs from number of beneficiaries since from 1 to 12 payments could be certified for 1 beneficiary during a year.

<sup>5</sup> Includes retroactive payments.

<sup>6</sup> Represents payments with respect to workers who died after December 1939 with no survivor entitled to monthly benefits for month in which worker died.

<sup>7</sup> Represents deceased workers, with respect to whose wages payments were made.

<sup>8</sup> Represents payments with respect to workers who died prior to January 1940 and, through Aug. 9, 1939, payments to workers at age 65.

<sup>9</sup> Includes 17,202,000 accounts established in 1936.

vivors insurance program show that the number of workers in covered employment in 1941 was 16 percent greater than in 1940.<sup>1</sup> Despite this large increase, the marked stability in the proportion who were women (28 percent) which has been noted in previous years persisted in 1941 (table

<sup>1</sup> For 1940 data, see *Social Security Yearbook, 1941*, pp. 125-143. A detailed description and analysis of the data for 1940, as well as tables derived from the 1940 tabulations, are presented in *Old-Age and Survivors Insurance Statistics, 1940*, published by the Bureau of Old-Age and Survivors Insurance.

**Table 54.—Old-age and survivors insurance: Average taxable wage and percentage distribution of workers with taxable wages, by specified characteristic, 1940 and 1941<sup>1</sup>**

[Corrected to May 1, 1943]

| Characteristic                     | 1940    | 1941      |
|------------------------------------|---------|-----------|
| Average taxable wage               |         |           |
| Total.....                         | 2 \$930 | 2 \$1,028 |
| White <sup>2</sup> .....           | 943     | 1,052     |
| Negro.....                         | 434     | 500       |
| Male.....                          | 1,048   | 1,182     |
| White <sup>3</sup> .....           | 1,099   | 1,244     |
| Negro.....                         | 463     | 542       |
| Female.....                        | 542     | 573       |
| White <sup>3</sup> .....           | 553     | 586       |
| Negro.....                         | 277     | 283       |
| Percentage distribution of workers |         |           |
| Total.....                         | 100.0   | 100.0     |
| White <sup>3</sup> .....           | 93.0    | 92.5      |
| Negro.....                         | 7.0     | 7.5       |
| Male.....                          | 72.3    | 71.8      |
| White <sup>3</sup> .....           | 66.4    | 65.5      |
| Negro.....                         | 5.9     | 6.3       |
| Female.....                        | 27.7    | 28.2      |
| White <sup>3</sup> .....           | 26.6    | 27.0      |
| Negro.....                         | 1.1     | 1.2       |
| Age group: <sup>4</sup>            |         |           |
| Under 20.....                      | 8.4     | 10.7      |
| 20-24.....                         | 18.3    | 18.0      |
| 25-29.....                         | 16.4    | 15.7      |
| 30-34.....                         | 13.9    | 13.1      |
| 35-39.....                         | 11.1    | 11.1      |
| 40-44.....                         | 9.4     | 9.0       |
| 45-49.....                         | 7.6     | 7.7       |
| 50-54.....                         | 6.1     | 5.9       |
| 55-59.....                         | 4.2     | 4.3       |
| 60-64.....                         | 2.6     | 2.6       |
| 65 and over.....                   | 2.0     | 1.9       |
| Amount of taxable wages:           |         |           |
| \$1-199.....                       | 22.8    | 21.0      |
| 200-399.....                       | 10.8    | 10.6      |
| 400-599.....                       | 9.6     | 8.6       |
| 600-799.....                       | 10.2    | 8.8       |
| 800-999.....                       | 8.7     | 8.2       |
| 1,000-1,199.....                   | 7.4     | 7.0       |
| 1,200-1,399.....                   | 6.6     | 6.2       |
| 1,400-1,599.....                   | 5.5     | 5.6       |
| 1,600-1,799.....                   | 4.3     | 4.8       |
| 1,800-1,999.....                   | 3.6     | 4.2       |
| 2,000-2,199.....                   | 2.5     | 3.4       |
| 2,200-2,399.....                   | 1.7     | 2.5       |
| 2,400-2,599.....                   | 1.3     | 2.0       |
| 2,600-2,799.....                   | 1.0     | 1.5       |
| 2,800-2,999.....                   | .7      | 1.1       |
| 3,000.....                         | 3.3     | 4.5       |

<sup>1</sup> See table 55, footnote 1. Data for 1940 and 1941 not strictly comparable with those for 1937, 1938, and 1939 in 1941 Yearbook, p. 125, because of amendments to 1935 act and differences in tabulating procedure.

<sup>2</sup> Adjusted to represent all workers and taxable wages. For adjusted data for 1937, 1938, and 1939, see table 53.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Age at birthday in specified year.

54). A slight increase in the proportion of Negro workers—from 7.0 to 7.5 percent—suggests that opportunities for covered employment were perhaps somewhat improved for them with the expansion of industrial activity in 1941.

The data on age distribution in 1941 (table 54) as compared with 1940 show a marked increase from 8.4 to 10.7 percent in the proportion of workers under 20 years of age. While there was a slight decline in the percentages for most groups in the ages 20-44, the proportions in the older ages differed only slightly from those of the previous year. These changes in age distribution occurred for both men and women. They indicate that both young persons and workers aged 45 and over were recruited in relatively large numbers by covered industry in 1941.

This conclusion is supported by the data on new entrants to covered employment in 1941. As many as 6.5 million workers, representing 16 percent of all covered workers during the year, received taxable wages for the first time in 1941. Forty-one percent of these new entrants were under age 20, as compared with 35 percent of the new entrants in 1940. The proportion of the new entrants in 1941 who were in ages 20-44 was somewhat smaller than in 1940, while that in ages 45 and over was almost the same. The proportion of women and Negroes among new entrants was somewhat higher in 1941 than in 1940.

Of all workers in covered employment in 1941, 59 percent received wage credits in all 4 quarters of the year (table 58), a proportion slightly larger than that for 1940. The proportion who were 2-quarter workers, 13 percent, in 1941 was also somewhat higher than in 1940. The 1 and 2-quarter workers together, however, constituted a slightly larger proportion of all workers in 1941 (27 percent) than in 1940 (26 percent).

In 1941, as in 1940, the percentages representing 4-quarter workers were higher for men than for women, and for white workers than for Negroes. The variation from State to State in the proportion of 4-quarter workers was large, ranging <sup>2</sup> from 68 percent in Connecticut to 42 percent in Arkansas and North Dakota (table 67). The percentages tended to be relatively high in the industrialized States of the North and relatively low in the agricultural States of the South.

<sup>2</sup> Alaska and Hawaii are omitted from this comparison, because of the seasonal factors involved as well as war-incurred delays in reporting.

Each employer who pays taxable wages in any quarter reports the amount paid to each individual employee as a separate wage item for that quarter. Therefore, by counting the number of wage items that are reported for any worker, it is possible to determine the number of employers from whom that worker received taxable wages

during the quarter. Such information has been tabulated for workers receiving taxable wages in the third quarter of 1941. These data (tables 72-75) provide a statistical measure of labor mobility among firms within covered employment.

Of all workers who received taxable wages in July-September 1941, 85 percent had such wages

Table 55.—Old-age and survivors insurance: Workers with taxable wages in 1941 and amount of such wages, by State, sex, and race <sup>1</sup>

| State                       | Total       |               | Male         |               |                    |               |                  |                  | Female      |               |                    |               |                  |                  |
|-----------------------------|-------------|---------------|--------------|---------------|--------------------|---------------|------------------|------------------|-------------|---------------|--------------------|---------------|------------------|------------------|
|                             | Workers     | Taxable wages | Total        |               | White <sup>2</sup> |               | Negro            |                  | Total       |               | White <sup>2</sup> |               | Negro            |                  |
|                             |             |               | Workers      | Taxable wages | Workers            | Taxable wages | Workers          | Taxable wages    | Workers     | Taxable wages | Workers            | Taxable wages | Workers          | Taxable wages    |
| Adjusted total <sup>3</sup> | 40,820,000  | \$41,959,000  |              |               |                    |               |                  |                  |             |               |                    |               |                  |                  |
| Tabulated total             | 39,866,350  | 40,287,316    | 28, 615, 600 | \$33,837,711  | 26, 094, 975       | \$32,471,211  | 2,520,625        | \$1,366,500      | 11,250,750  | \$6,449,605   | 10,766,325         | \$6,312,286   | 484, 425         | \$187, 319       |
| Alabama                     | 602, 300    | 448, 629      | 487, 775     | 399, 413      | 328, 525           | 317, 413      | 159, 250         | 82, 000          | 114, 525    | 49, 217       | 98, 200            | 45, 524       | 16, 325          | 3, 692           |
| Alaska                      | 31, 625     | 35, 156       | 27, 275      | 33, 109       | 27, 275            | 33, 109       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 4, 350      | 2, 048        | 4, 350             | 2, 048        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Arizona                     | 113, 050    | 98, 114       | 90, 075      | 88, 326       | 86, 670            | 86, 717       | 3, 425           | 1, 609           | 22, 975     | 9, 788        | 22, 325            | 9, 672        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Arkansas                    | 279, 709    | 148, 253      | 225, 350     | 131, 030      | 163, 700           | 110, 018      | 61, 650          | 21, 012          | 54, 350     | 17, 222       | 48, 725            | 16, 237       | 5, 625           | 985              |
| California                  | 2, 540, 825 | 2, 738, 327   | 1, 818, 200  | 2, 316, 488   | 1, 789, 125        | 2, 297, 048   | 29, 075          | 19, 440          | 722, 625    | 421, 839      | 716, 175           | 419, 510      | 6, 450           | 2, 329           |
| Colorado                    | 272, 175    | 227, 558      | 196, 825     | 194, 325      | 193, 825           | 192, 637      | 3, 000           | 1, 688           | 75, 350     | 33, 233       | 74, 450            | 33, 009       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Connecticut                 | 897, 975    | 1, 016, 360   | 561, 900     | 836, 291      | 543, 850           | 822, 065      | 18, 050          | 14, 225          | 246, 075    | 180, 069      | 241, 375           | 178, 409      | 4, 700           | 1, 660           |
| Delaware                    | 122, 575    | 141, 560      | 93, 050      | 125, 187      | 81, 150            | 117, 919      | 11, 900          | 7, 268           | 29, 525     | 16, 374       | 26, 550            | 15, 812       | 2, 975           | 562              |
| District of Columbia        | 259, 425    | 243, 385      | 174, 450     | 191, 108      | 122, 700           | 159, 357      | 51, 750          | 31, 751          | 84, 975     | 52, 277       | 71, 475            | 46, 184       | 13, 500          | 6, 093           |
| Florida                     | 554, 125    | 347, 945      | 406, 725     | 292, 704      | 285, 000           | 250, 366      | 121, 725         | 42, 338          | 147, 400    | 55, 241       | 123, 875           | 50, 635       | 23, 525          | 4, 606           |
| Georgia                     | 768, 175    | 483, 672      | 547, 150     | 383, 355      | 366, 175           | 322, 042      | 180, 975         | 61, 314          | 221, 025    | 100, 317      | 189, 075           | 94, 208       | 31, 950          | 6, 109           |
| Hawaii                      | 116, 300    | 87, 922       | 85, 900      | 76, 403       | 85, 775            | 76, 296       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 30, 400     | 11, 519       | 30, 350            | 11, 501       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Idaho                       | 109, 575    | 83, 041       | 84, 125      | 74, 545       | 83, 900            | 74, 402       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 25, 450     | 9, 096        | 25, 425            | 9, 096        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Illinois                    | 2, 983, 650 | 3, 317, 930   | 2, 038, 025  | 2, 731, 802   | 1, 917, 350        | 2, 642, 926   | 120, 675         | 88, 876          | 945, 625    | 586, 128      | 903, 275           | 570, 033      | 42, 350          | 16, 095          |
| Indiana                     | 1, 133, 100 | 1, 199, 785   | 829, 825     | 1, 042, 416   | 792, 150           | 1, 010, 921   | 37, 675          | 31, 495          | 303, 275    | 157, 369      | 296, 700           | 155, 405      | 6, 575           | 1, 964           |
| Iowa                        | 498, 350    | 404, 657      | 352, 850     | 339, 426      | 348, 250           | 336, 067      | 4, 600           | 3, 358           | 145, 500    | 65, 232       | 144, 025           | 64, 831       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Kansas                      | 347, 100    | 251, 395      | 259, 600     | 218, 630      | 249, 200           | 213, 269      | 10, 400          | 5, 361           | 87, 500     | 32, 765       | 86, 200            | 32, 349       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Kentucky                    | 887, 300    | 385, 401      | 381, 375     | 335, 927      | 336, 350           | 310, 384      | 45, 025          | 25, 544          | 106, 925    | 49, 474       | 100, 475           | 47, 752       | 6, 450           | 1, 722           |
| Louisiana                   | 550, 290    | 334, 908      | 438, 575     | 342, 091      | 286, 700           | 284, 432      | 151, 875         | 57, 659          | 111, 625    | 42, 817       | 90, 575            | 38, 388       | 21, 050          | 4, 429           |
| Maine                       | 282, 300    | 223, 036      | 198, 850     | 184, 639      | 198, 550           | 184, 465      | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 83, 450     | 38, 398       | 83, 250            | 38, 322       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Maryland                    | 660, 700    | 659, 994      | 481, 075     | 568, 772      | 389, 375           | 509, 955      | 91, 700          | 58, 817          | 179, 625    | 91, 223       | 156, 375           | 86, 570       | 23, 250          | 4, 652           |
| Massachusetts               | 1, 646, 825 | 1, 791, 341   | 1, 087, 375  | 1, 431, 245   | 1, 073, 650        | 1, 420, 832   | 13, 725          | 10, 413          | 559, 450    | 360, 096      | 555, 375           | 358, 683      | 4, 075           | 1, 414           |
| Michigan                    | 1, 921, 650 | 2, 517, 237   | 1, 451, 250  | 2, 228, 604   | 1, 378, 025        | 2, 144, 620   | 79, 225          | 83, 984          | 470, 400    | 288, 694      | 459, 375           | 285, 072      | 11, 025          | 3, 622           |
| Minnesota                   | 603, 925    | 558, 438      | 424, 525     | 460, 013      | 422, 350           | 458, 553      | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 179, 400    | 98, 425       | 178, 925           | 98, 201       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Mississippi                 | 301, 425    | 164, 321      | 235, 250     | 140, 463      | 135, 375           | 109, 043      | 99, 675          | 31, 420          | 65, 175     | 23, 858       | 55, 650            | 22, 342       | 10, 525          | 1, 516           |
| Missouri                    | 1, 050, 325 | 962, 090      | 729, 375     | 784, 888      | 672, 550           | 752, 901      | 56, 825          | 31, 987          | 320, 850    | 177, 203      | 307, 300           | 173, 362      | 13, 650          | 3, 841           |
| Montana                     | 125, 200    | 111, 366      | 97, 400      | 98, 329       | 97, 075            | 98, 111       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 27, 800     | 13, 037       | 27, 675            | 13, 021       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Nebraska                    | 228, 800    | 163, 463      | 156, 650     | 184, 697      | 152, 075           | 132, 435      | 3, 975           | 2, 262           | 69, 150     | 28, 707       | 68, 425            | 28, 578       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Nevada                      | 40, 325     | 39, 122       | 32, 850      | 35, 656       | 32, 550            | 35, 580       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 7, 475      | 3, 467        | 7, 450             | 3, 459        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| New Hampshire               | 158, 900    | 136, 703      | 104, 775     | 106, 772      | 104, 375           | 106, 584      | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 54, 125     | 29, 931       | 53, 875            | 29, 870       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| New Jersey                  | 1, 615, 775 | 1, 901, 312   | 1, 122, 625  | 1, 576, 177   | 1, 049, 750        | 1, 525, 443   | 72, 875          | 50, 734          | 493, 150    | 325, 135      | 475, 675           | 319, 825      | 17, 475          | 5, 309           |
| New Mexico                  | 91, 125     | 62, 281       | 71, 425      | 55, 352       | 69, 600            | 54, 832       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 19, 700     | 6, 929        | 19, 350            | 6, 878        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| New York                    | 5, 160, 675 | 5, 908, 444   | 3, 476, 400  | 4, 705, 457   | 3, 338, 675        | 4, 609, 645   | 137, 725         | 95, 812          | 1, 684, 275 | 1, 202, 988   | 1, 639, 025        | 1, 184, 623   | 45, 250          | 18, 364          |
| North Carolina              | 852, 300    | 557, 504      | 591, 950     | 428, 814      | 442, 250           | 376, 283      | 149, 700         | 52, 532          | 260, 350    | 128, 690      | 221, 650           | 118, 702      | 38, 700          | 9, 987           |
| North Dakota                | 74, 750     | 45, 799       | 53, 100      | 37, 087       | 53, 050            | 36, 995       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 21, 650     | 8, 711        | 21, 625            | 8, 681        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Ohio                        | 2, 425, 450 | 2, 898, 229   | 1, 779, 875  | 2, 513, 986   | 1, 681, 875        | 2, 431, 329   | 98, 000          | 82, 657          | 645, 375    | 384, 243      | 629, 850           | 379, 350      | 15, 725          | 4, 893           |
| Oklahoma                    | 390, 575    | 294, 802      | 295, 975     | 256, 428      | 279, 125           | 250, 000      | 16, 850          | 6, 428           | 94, 600     | 38, 374       | 92, 550            | 37, 934       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Oregon                      | 354, 475    | 345, 056      | 258, 175     | 295, 648      | 257, 550           | 295, 207      | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 96, 300     | 49, 408       | 96, 125            | 49, 361       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Pennsylvania                | 3, 323, 850 | 3, 796, 909   | 2, 419, 500  | 3, 269, 797   | 2, 303, 600        | 3, 169, 862   | 115, 900         | 99, 935          | 904, 350    | 527, 111      | 881, 625           | 517, 326      | 22, 725          | 9, 785           |
| Rhode Island                | 320, 000    | 334, 735      | 202, 675     | 257, 858      | 197, 775           | 254, 811      | 4, 900           | 3, 047           | 117, 325    | 76, 877       | 116, 325           | 76, 507       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| South Carolina              | 453, 575    | 277, 356      | 336, 975     | 222, 740      | 218, 150           | 185, 638      | 118, 825         | 37, 102          | 116, 600    | 54, 616       | 104, 150           | 52, 718       | 12, 450          | 1, 899           |
| South Dakota                | 81, 575     | 55, 499       | 58, 775      | 46, 704       | 57, 200            | 46, 127       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 22, 800     | 8, 795        | 22, 750            | 8, 787        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Tennessee                   | 667, 275    | 476, 240      | 489, 925     | 393, 035      | 388, 525           | 347, 647      | 101, 400         | 45, 388          | 177, 350    | 83, 206       | 159, 325           | 79, 308       | 18, 025          | 3, 898           |
| Texas                       | 1, 532, 750 | 1, 143, 467   | 1, 163, 125  | 999, 265      | 1, 007, 850        | 937, 172      | 155, 275         | 62, 092          | 369, 625    | 144, 202      | 349, 075           | 139, 701      | 20, 550          | 4, 500           |
| Utah                        | 127, 875    | 104, 185      | 92, 800      | 92, 495       | 92, 475            | 92, 358       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 35, 075     | 11, 690       | 34, 975            | 11, 674       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Vermont                     | 94, 975     | 73, 359       | 68, 600      | 62, 429       | 68, 200            | 62, 242       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 26, 375     | 10, 930       | 26, 350            | 10, 926       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Virginia                    | 754, 650    | 583, 814      | 563, 900     | 495, 978      | 412, 925           | 423, 250      | 150, 975         | 72, 698          | 190, 750    | 87, 835       | 155, 450           | 78, 457       | 35, 300          | 9, 348           |
| Washington                  | 567, 625    | 614, 354      | 416, 950     | 533, 706      | 414, 325           | 531, 711      | 2, 625           | 1, 995           | 150, 675    | 80, 648       | 149, 775           | 80, 311       | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| West Virginia               | 483, 800    | 488, 188      | 398, 525     | 446, 283      | 366, 200           | 412, 173      | 32, 325          | 34, 110          | 84, 775     | 41, 904       | 82, 125            | 41, 149       | 2, 650           | 755              |
| Wisconsin                   | 838, 850    | 902, 589      | 609, 100     | 775, 247      | 605, 075           | 771, 547      | 4, 025           | 3, 700           | 229, 750    | 127, 341      | 229, 100           | 127, 124      | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Wyoming                     | 59, 025     | 51, 421       | 46, 800      | 46, 571       | 46, 400            | 46, 341       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 12, 225     | 4, 851        | 12, 175            | 4, 829        | ( <sup>4</sup> ) | ( <sup>4</sup> ) |

<sup>1</sup> Based on 4-percent sample which contains wage records of 1,594,654 workers and \$1,611,492,633 in taxable wages identified for posting to individual accounts by July 1, 1942. Taxable wages exclude wages in excess of first \$3,000 a year earned in covered employment by any 1 worker. Excludes workers of unknown sex and/or race, wage items not identified for posting, and wage items reported too late for inclusion. Number of workers presented to last digit for convenience in summation; figures are not accurate to last

digit because data based on sample. Wage totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures. Cents omitted in tabulating individual earnings.

<sup>2</sup> Represents all races other than Negro.

<sup>3</sup> Adjusted for all exclusions indicated in footnote 1, as well as for duplication of workers with more than 1 account discovered through Jan. 15, 1942

<sup>4</sup> Not computed; sample contains less than 100 workers.

from only one employer, 11 percent received taxable wages from two employers, and 4 percent from three or more employers (table 72). The data show less mobility among white men than among Negro men; 83.8 percent of all white men, as compared with 76.5 percent of all Negro men, had only one employer, while 7.6 percent of all Negro men, as compared with 4.2 percent of all white men, had three or more employers. In the

case of women, however, white and Negro workers show almost the same degree of mobility; the proportion with only one employer during the quarter was 90 percent for white women and 91 percent for Negro women.

As might be expected, the extent of employee mobility tends to vary inversely with age, but this variation is somewhat less regular for Negro workers than for white workers. The differences

**Table 56.—Old-age and survivors insurance: Workers with taxable wages in 1941 only and amount of such wages, by State, sex, and race <sup>1</sup>**

[Wages in thousands]

| State                       | Total     |               | Male      |               |                    |               |                  |                  | Female           |                  |                    |                  |                  |                  |
|-----------------------------|-----------|---------------|-----------|---------------|--------------------|---------------|------------------|------------------|------------------|------------------|--------------------|------------------|------------------|------------------|
|                             |           |               | Total     |               | White <sup>2</sup> |               | Negro            |                  | Total            |                  | White <sup>2</sup> |                  | Negro            |                  |
|                             | Workers   | Taxable wages | Workers   | Taxable wages | Workers            | Taxable wages | Workers          | Taxable wages    | Workers          | Taxable wages    | Workers            | Taxable wages    | Workers          | Taxable wages    |
| Adjusted total <sup>3</sup> | 6,693,000 |               |           |               |                    |               |                  |                  |                  |                  |                    |                  |                  |                  |
| Tabulated total             | 6,537,075 | \$1,811,024   | 1,076,025 | \$1,341,088   | 3,575,950          | \$1,245,325   | 500,075          | \$95,763         | 2,461,050        | \$469,936        | 2,309,850          | \$452,304        | 151,200          | \$17,632         |
| Alabama                     | 137,850   | 33,350        | 103,600   | 28,152        | 69,625             | 21,685        | 33,975           | 6,467            | 34,250           | 5,198            | 28,500             | 4,658            | 5,750            | 509              |
| Alaska                      | 3,775     | 1,383         | 3,150     | 1,266         | 3,150              | 1,266         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Arizona                     | 19,975    | 4,989         | 14,200    | 4,149         | 13,550             | 3,979         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 5,775            | 840              | 5,450              | 801              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Arkansas                    | 60,825    | 10,407        | 46,575    | 8,520         | 33,375             | 6,610         | 13,200           | 1,910            | 14,250           | 1,887            | 12,000             | 1,659            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| California                  | 386,300   | 123,614       | 238,175   | 94,984        | 231,075            | 92,936        | 7,100            | 2,048            | 148,125          | 28,630           | 145,550            | 28,352           | 2,575            | 278              |
| Colorado                    | 49,000    | 10,285        | 30,450    | 7,588         | 30,025             | 7,465         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 18,550           | 2,697            | 18,250             | 2,668            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Connecticut                 | 119,575   | 48,454        | 65,975    | 33,123        | 62,775             | 31,994        | 3,200            | 1,130            | 53,600           | 15,330           | 52,025             | 15,059           | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Delaware                    | 20,300    | 8,570         | 13,650    | 7,314         | 11,550             | 6,793         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 6,650            | 1,256            | 5,850              | 1,159            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| District of Columbia        | 41,850    | 11,410        | 22,325    | 6,984         | 15,075             | 5,446         | 7,250            | 1,537            | 19,525           | 4,426            | 15,525             | 3,666            | 4,000            | 761              |
| Florida                     | 100,675   | 17,592        | 62,475    | 12,506        | 43,100             | 10,219        | 19,375           | 2,287            | 38,200           | 5,085            | 29,425             | 4,206            | 8,775            | 880              |
| Georgia                     | 159,525   | 29,229        | 107,500   | 21,491        | 66,050             | 16,200        | 41,450           | 5,292            | 52,025           | 7,738            | 41,225             | 6,969            | 10,800           | 769              |
| Hawaii                      | 18,025    | 4,749         | 11,675    | 3,629         | 11,675             | 3,629         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 6,350            | 1,120            | 6,350              | 1,120            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Idaho                       | 21,650    | 4,515         | 13,625    | 3,321         | 13,575             | 3,320         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 8,025            | 1,194            | 8,025              | 1,194            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Illinois                    | 450,100   | 130,523       | 248,075   | 87,160        | 222,775            | 80,554        | 25,300           | 6,606            | 202,025          | 43,363           | 188,450            | 41,313           | 13,575           | 2,050            |
| Indiana                     | 199,350   | 59,180        | 124,900   | 45,952        | 119,300            | 44,419        | 5,600            | 1,534            | 74,450           | 13,228           | 72,125             | 12,975           | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Iowa                        | 87,325    | 20,439        | 53,425    | 15,424        | 52,675             | 15,216        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 33,900           | 5,015            | 33,450             | 4,958            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Kansas                      | 76,600    | 13,630        | 50,100    | 10,433        | 47,725             | 10,118        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 26,500           | 3,197            | 25,875             | 3,143            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Kentucky                    | 98,675    | 21,123        | 71,000    | 16,529        | 63,025             | 14,833        | 7,975            | 1,696            | 27,675           | 4,593            | 25,825             | 4,336            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Louisiana                   | 109,900   | 20,076        | 79,350    | 16,440        | 45,850             | 12,107        | 33,500           | 4,334            | 30,550           | 3,636            | 23,425             | 2,976            | 7,125            | 660              |
| Maine                       | 47,825    | 10,983        | 29,125    | 7,970         | 29,075             | 7,963         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 18,700           | 3,014            | 18,600             | 3,000            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Maryland                    | 110,825   | 34,555        | 69,675    | 26,812        | 53,700             | 22,758        | 15,975           | 4,054            | 41,150           | 7,743            | 34,425             | 6,996            | 6,725            | 748              |
| Massachusetts               | 215,225   | 65,745        | 119,700   | 45,040        | 117,525            | 44,471        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 95,525           | 20,706           | 93,950             | 20,412           | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Michigan                    | 270,675   | 89,659        | 161,225   | 67,445        | 151,950            | 63,978        | 9,275            | 3,467            | 109,450          | 22,214           | 104,950            | 21,555           | 4,500            | 658              |
| Minnesota                   | 98,200    | 22,743        | 61,050    | 16,046        | 60,750             | 16,007        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 37,150           | 6,698            | 37,100             | 6,675            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Mississippi                 | 84,450    | 16,321        | 63,350    | 13,086        | 34,950             | 9,402         | 28,400           | 3,684            | 21,100           | 3,235            | 16,875             | 2,909            | 4,225            | 326              |
| Missouri                    | 204,275   | 56,101        | 130,725   | 43,144        | 118,150            | 40,234        | 12,575           | 2,911            | 73,550           | 12,956           | 68,825             | 12,433           | 4,725            | 523              |
| Montana                     | 20,850    | 3,989         | 13,400    | 2,763         | 13,325             | 2,751         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 7,450            | 1,226            | 7,460              | 1,222            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Nebraska                    | 45,325    | 7,446         | 25,775    | 4,959         | 25,225             | 4,867         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 19,550           | 2,488            | 19,200             | 2,460            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Nevada                      | 5,775     | 1,465         | 3,975     | 1,227         | 3,925              | 1,202         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| New Hampshire               | 24,775    | 5,782         | 14,450    | 3,775         | 14,300             | 3,761         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 10,325           | 2,007            | 10,225             | 1,996            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| New Jersey                  | 234,100   | 82,457        | 136,850   | 57,935        | 122,225            | 54,107        | 14,625           | 3,828            | 97,250           | 24,522           | 91,625             | 23,763           | 5,625            | 759              |
| New Mexico                  | 22,425    | 3,901         | 16,000    | 3,290         | 15,800             | 3,269         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 6,425            | 611              | 6,125              | 563              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| New York                    | 693,100   | 224,480       | 393,675   | 155,079       | 370,300            | 149,405       | 23,375           | 5,673            | 299,425          | 69,401           | 286,500            | 67,641           | 12,925           | 1,761            |
| North Carolina              | 161,800   | 33,589        | 112,925   | 25,433        | 78,600             | 20,645        | 34,325           | 4,788            | 48,875           | 8,156            | 42,050             | 7,611            | 6,825            | 545              |
| North Dakota                | 18,175    | 2,548         | 11,800    | 1,807         | 11,800             | 1,807         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 6,375            | 741              | 6,375              | 741              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Ohio                        | 391,275   | 133,868       | 237,825   | 101,586       | 218,425            | 94,811        | 19,400           | 6,775            | 153,450          | 32,282           | 147,250            | 31,446           | 6,200            | 836              |
| Oklahoma                    | 77,125    | 12,294        | 51,200    | 9,181         | 48,525             | 8,689         | 2,675            | 493              | 25,925           | 3,112            | 25,375             | 3,055            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Oregon                      | 63,575    | 19,415        | 40,475    | 15,587        | 40,400             | 15,559        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 23,100           | 3,828            | 23,075             | 3,826            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Pennsylvania                | 481,475   | 154,072       | 290,475   | 115,654       | 273,425            | 110,769       | 17,050           | 4,886            | 191,000          | 38,418           | 184,875            | 37,376           | 6,125            | 1,041            |
| Rhode Island                | 46,450    | 16,456        | 24,875    | 11,011        | 24,450             | 10,861        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 21,575           | 5,445            | 21,350             | 5,396            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| South Carolina              | 96,025    | 19,040        | 72,125    | 14,908        | 38,725             | 10,824        | 33,400           | 4,084            | 23,900           | 4,132            | 19,650             | 3,806            | 4,250            | 326              |
| South Dakota                | 17,675    | 2,764         | 11,125    | 1,856         | 10,875             | 1,818         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 6,550            | 908              | 6,550              | 908              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Tennessee                   | 143,925   | 33,612        | 103,125   | 27,137        | 81,825             | 23,392        | 21,300           | 3,745            | 40,800           | 6,475            | 34,500             | 5,891            | 6,000            | 584              |
| Texas                       | 293,275   | 47,767        | 190,175   | 36,018        | 166,300            | 32,582        | 23,875           | 3,436            | 103,100          | 11,749           | 96,975             | 11,038           | 6,125            | 711              |
| Utah                        | 22,775    | 5,067         | 12,925    | 4,091         | 12,850             | 4,072         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 9,850            | 976              | 9,800              | 970              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Vermont                     | 16,300    | 3,028         | 9,825     | 2,231         | 9,750              | 2,223         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 6,475            | 797              | 6,450              | 792              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Virginia                    | 150,525   | 38,363        | 104,550   | 31,322        | 73,625             | 25,640        | 30,925           | 5,683            | 45,975           | 7,041            | 36,950             | 6,159            | 9,025            | 882              |
| Washington                  | 97,325    | 30,741        | 60,400    | 24,316        | 59,875             | 24,203        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 36,925           | 6,425            | 36,625             | 6,366            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| West Virginia               | 75,500    | 19,395        | 53,700    | 16,223        | 50,875             | 15,396        | 2,825            | 827              | 21,800           | 3,172            | 20,825             | 3,049            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Wisconsin                   | 134,575   | 37,671        | 82,625    | 27,602        | 81,925             | 27,496        | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 51,950           | 10,070           | 51,500             | 10,051           | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Wyoming                     | 10,200    | 2,188         | 6,675     | 1,589         | 6,550              | 1,573         | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 3,525            | 599              | 3,525              | 599              | ( <sup>4</sup> ) | ( <sup>4</sup> ) |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Represents all races other than Negro.

<sup>3</sup> Adjusted for all exclusions indicated in footnote 1, as well as for duplica-

tion of workers with more than 1 account discovered through Jan. 15, 1942.

<sup>4</sup> Not computed; sample contains less than 100 workers.

between the averages for workers entering covered employment for the first time in 1941 and those for workers with previous wage credits are small.

For workers under age 20, however, the average number of wage items was relatively high among those with previous wage credits, especially men.

**Table 57.—Old-age and survivors insurance: Workers with taxable wages in 1941 and in 1941 only, by race, sex, amount of 1941 taxable wages, and number of quarters with taxable wages <sup>1</sup>**

| Race, sex, and amount of taxable wages | Workers with taxable wages in 1941 |                        |                 |                 |            | Workers with taxable wages in 1941 only |                        |                 |                 |            |
|--|------------------------------------|------------------------|-----------------|-----------------|------------|---|------------------------|-----------------|-----------------|------------|
|  | Total                              | With taxable wages in— |                 |                 |            | Total                                   | With taxable wages in— |                 |                 |            |
|  |                                    | 1 quarter only         | 2 quarters only | 3 quarters only | 4 quarters |   | 1 quarter only         | 2 quarters only | 3 quarters only | 4 quarters |
| Adjusted total <sup>2</sup> .....      | 40,820,000                         |                        |                 |                 |            | 6,693,000                               |                        |                 |                 |            |
| Tabulated total.....                   | 39,866,350                         | 5,287,300              | 5,319,850       | 5,753,450       | 23,505,750 | 6,537,075                               | 2,466,650              | 2,034,250       | 1,316,600       | 719,575    |
| <b>\$1-199.....</b>                    | 8,385,900                          | 4,647,850              | 2,513,175       | 877,625         | 347,250    | 3,792,475                               | 2,287,450              | 1,145,350       | 305,500         | 54,175     |
| 200-399.....                           | 4,228,900                          | 459,875                | 1,568,275       | 1,303,700       | 897,050    | 1,235,625                               | 145,275                | 588,050         | 390,725         | 111,575    |
| 400-599.....                           | 3,448,350                          | 77,975                 | 623,275         | 1,183,125       | 1,563,975  | 658,125                                 | 21,325                 | 183,875         | 308,400         | 144,525    |
| 600-799.....                           | 3,520,750                          | 21,350                 | 248,200         | 753,275         | 2,497,925  | 354,625                                 | 5,925                  | 67,675          | 139,475         | 141,550    |
| 800-999.....                           | 3,268,575                          | 6,175                  | 101,225         | 479,700         | 2,681,475  | 190,500                                 | (3)                    | 26,525          | 76,625          | 85,900     |
| 1,000-1,199.....                       | 2,781,450                          | 3,900                  | 43,800          | 301,325         | 2,432,425  | 110,700                                 | (3)                    | 10,000          | 43,800          | 55,775     |
| 1,200-1,399.....                       | 2,464,000                          | 2,675                  | 22,075          | 181,750         | 2,257,500  | 67,275                                  | (3)                    | 4,850           | 22,200          | 39,500     |
| 1,400-1,599.....                       | 2,237,975                          | (3)                    | 10,250          | 111,625         | 2,114,000  | 43,300                                  | (3)                    | (3)             | 11,075          | 29,300     |
| 1,600-1,799.....                       | 1,918,900                          | (3)                    | 6,625           | 69,225          | 1,839,175  | 26,025                                  | (3)                    | (3)             | 5,475           | 18,875     |
| 1,800-1,999.....                       | 1,674,900                          | (3)                    | 4,300           | 44,625          | 1,624,850  | 16,475                                  | (3)                    | (3)             | 3,725           | 11,625     |
| 2,000-2,199.....                       | 1,358,475                          | (3)                    | 2,825           | 30,400          | 1,324,075  | 11,000                                  | (3)                    | (3)             | (3)             | 7,975      |
| 2,200-2,399.....                       | 1,009,575                          | (3)                    | (3)             | 22,450          | 985,075    | 6,825                                   | (3)                    | (3)             | (3)             | 4,650      |
| 2,400-2,599.....                       | 770,950                            | (3)                    | (3)             | 13,875          | 754,175    | 5,550                                   | (3)                    | (3)             | (3)             | 3,950      |
| 2,600-2,799.....                       | 575,500                            | (3)                    | (3)             | 8,450           | 565,100    | 3,950                                   | (3)                    | (3)             | (3)             | 2,800      |
| 2,800-2,999.....                       | 442,125                            | (3)                    | 3,150           | 15,825          | 422,725    | 2,675                                   | (3)                    | (3)             | (3)             | (3)        |
| 3,000.....                             | 1,783,025                          | 59,850                 | 167,725         | 356,475         | 1,198,975  | 11,950                                  | (3)                    | (3)             | 2,925           | 5,575      |
| <b>White male <sup>4</sup>.....</b>    | 26,094,975                         | 2,917,200              | 3,119,450       | 3,658,250       | 16,400,075 | 3,575,950                               | 1,254,700              | 1,119,025       | 761,425         | 440,800    |
| <b>\$1-199.....</b>                    | 4,103,975                          | 2,380,675              | 1,195,150       | 390,100         | 138,050    | 1,831,450                               | 1,108,800              | 552,075         | 145,150         | 25,425     |
| 200-399.....                           | 2,186,975                          | 368,250                | 876,100         | 605,450         | 337,175    | 672,000                                 | 115,475                | 317,850         | 187,575         | 51,100     |
| 400-599.....                           | 1,763,700                          | 72,750                 | 475,625         | 642,050         | 573,275    | 393,500                                 | 19,650                 | 141,175         | 166,675         | 66,000     |
| 600-799.....                           | 1,729,590                          | 19,900                 | 219,725         | 533,175         | 956,450    | 246,725                                 | 5,325                  | 61,400          | 104,750         | 75,250     |
| 800-999.....                           | 1,771,750                          | 5,650                  | 94,800          | 394,025         | 1,277,275  | 153,575                                 | (3)                    | 25,000          | 66,975          | 60,350     |
| 1,000-1,199.....                       | 1,813,475                          | 3,325                  | 41,875          | 270,175         | 1,498,100  | 97,400                                  | (3)                    | 9,550           | 40,775          | 46,100     |
| 1,200-1,399.....                       | 1,862,500                          | (3)                    | 21,150          | 169,625         | 1,669,600  | 60,725                                  | (3)                    | 4,575           | 20,950          | 34,700     |
| 1,400-1,599.....                       | 1,863,025                          | (3)                    | 9,925           | 106,550         | 1,744,725  | 40,350                                  | (3)                    | (3)             | 10,475          | 27,150     |
| 1,600-1,799.....                       | 1,707,125                          | (3)                    | 6,400           | 66,500          | 1,633,400  | 25,025                                  | (3)                    | (3)             | 5,425           | 17,975     |
| 1,800-1,999.....                       | 1,554,200                          | (3)                    | 4,100           | 43,100          | 1,505,975  | 15,600                                  | (3)                    | (3)             | 3,575           | 11,050     |
| 2,000-2,199.....                       | 1,288,050                          | (3)                    | 2,700           | 29,600          | 1,254,825  | 10,550                                  | (3)                    | (3)             | (3)             | 7,725      |
| 2,200-2,399.....                       | 970,100                            | (3)                    | (3)             | 21,775          | 946,425    | 6,725                                   | (3)                    | (3)             | (3)             | 4,625      |
| 2,400-2,599.....                       | 746,200                            | (3)                    | (3)             | 13,300          | 730,500    | 5,100                                   | (3)                    | (3)             | (3)             | 3,725      |
| 2,600-2,799.....                       | 558,900                            | (3)                    | (3)             | 8,175           | 548,950    | 3,700                                   | (3)                    | (3)             | (3)             | 2,675      |
| 2,800-2,999.....                       | 432,200                            | (3)                    | 3,075           | 15,375          | 413,325    | 2,650                                   | (3)                    | (3)             | (3)             | (3)        |
| 3,000.....                             | 1,743,550                          | 58,000                 | 164,250         | 349,275         | 1,172,025  | 10,875                                  | (3)                    | (3)             | 2,700           | 5,150      |
| <b>White female <sup>4</sup>.....</b>  | 10,766,325                         | 1,806,425              | 1,683,775       | 1,604,250       | 5,671,875  | 2,309,850                               | 934,500                | 716,700         | 442,275         | 216,375    |
| <b>\$1-199.....</b>                    | 3,179,025                          | 1,723,650              | 966,400         | 342,350         | 146,625    | 1,497,275                               | 908,825                | 450,350         | 118,350         | 19,750     |
| 200-399.....                           | 1,531,375                          | 17,750                 | 562,975         | 522,775         | 372,850    | 453,675                                 | 22,750                 | 225,725         | 163,475         | 41,725     |
| 400-599.....                           | 1,293,625                          | 4,200                  | 121,575         | 448,300         | 719,550    | 222,625                                 | (3)                    | 34,925          | 123,900         | 62,550     |
| 600-799.....                           | 1,456,250                          | (3)                    | 21,400          | 180,425         | 1,253,150  | 89,825                                  | (3)                    | 3,850           | 27,600          | 57,900     |
| 800-999.....                           | 1,275,450                          | (3)                    | 4,650           | 64,925          | 1,205,375  | 28,000                                  | (3)                    | (3)             | 5,950           | 21,050     |
| 1,000-1,199.....                       | 825,725                            | (3)                    | (3)             | 21,950          | 801,825    | 8,825                                   | (3)                    | (3)             | (3)             | 6,875      |
| 1,200-1,399.....                       | 503,375                            | (3)                    | (3)             | 7,900           | 494,075    | 4,350                                   | (3)                    | (3)             | (3)             | 3,350      |
| 1,400-1,599.....                       | 299,500                            | (3)                    | (3)             | 3,200           | 295,800    | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 1,600-1,799.....                       | 157,825                            | (3)                    | (3)             | (3)             | 155,850    | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 1,800-1,999.....                       | 90,000                             | (3)                    | (3)             | (3)             | 88,525     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 2,000-3,000.....                       | 154,175                            | 2,500                  | 4,000           | 9,425           | 138,250    | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| <b>Negro male.....</b>                 | 2,520,625                          | 431,625                | 413,525         | 416,500         | 1,258,975  | 500,075                                 | 202,775                | 154,025         | 90,900          | 52,375     |
| <b>\$1-199.....</b>                    | 850,375                            | 412,600                | 269,725         | 118,050         | 50,000     | 342,100                                 | 195,750                | 106,825         | 32,675          | 6,850      |
| 200-399.....                           | 415,275                            | 17,750                 | 108,950         | 142,950         | 145,625    | 86,900                                  | 6,475                  | 36,225          | 29,775          | 14,425     |
| 400-599.....                           | 330,900                            | (3)                    | 25,200          | 80,750          | 223,925    | 37,250                                  | (3)                    | 7,625           | 15,425          | 13,775     |
| 600-799.....                           | 288,375                            | (3)                    | 7,025           | 37,550          | 243,625    | 16,825                                  | (3)                    | (3)             | 6,825           | 7,450      |
| 800-999.....                           | 200,800                            | (3)                    | (3)             | 20,225          | 178,775    | 8,625                                   | (3)                    | (3)             | 3,675           | 4,225      |
| 1,000-1,199.....                       | 136,525                            | (3)                    | (3)             | 9,125           | 126,875    | 4,400                                   | (3)                    | (3)             | (3)             | 2,750      |
| 1,200-1,399.....                       | 96,375                             | (3)                    | (3)             | 4,175           | 92,125     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 1,400-1,599.....                       | 74,775                             | (3)                    | (3)             | (3)             | 72,800     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 1,600-1,799.....                       | 50,550                             | (3)                    | (3)             | (3)             | 49,525     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 1,800-1,999.....                       | 30,475                             | (3)                    | (3)             | (3)             | 30,125     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 2,000-2,199.....                       | 20,675                             | (3)                    | (3)             | (3)             | 20,425     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 2,200-3,000.....                       | 26,525                             | (3)                    | (3)             | (3)             | 25,150     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| <b>Negro female.....</b>               | 484,425                            | 132,050                | 103,100         | 74,450          | 174,825    | 151,200                                 | 74,675                 | 44,500          | 22,009          | 10,025     |
| <b>\$1-199.....</b>                    | 252,525                            | 130,925                | 81,900          | 27,125          | 12,575     | 121,650                                 | 74,075                 | 36,100          | 9,325           | (3)        |
| 200-399.....                           | 95,275                             | (3)                    | 20,250          | 32,525          | 41,400     | 23,050                                  | (3)                    | 8,250           | 9,900           | 4,325      |
| 400-599.....                           | 60,125                             | (3)                    | (3)             | 12,025          | 47,225     | 4,750                                   | (3)                    | (3)             | (3)             | (3)        |
| 600-799.....                           | 46,875                             | (3)                    | (3)             | (3)             | 44,700     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |
| 800-3,000.....                         | 29,625                             | (3)                    | (3)             | (3)             | 28,925     | (3)                                     | (3)                    | (3)             | (3)             | (3)        |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Adjusted for all exclusions indicated in footnote 1, as well as for duplication of workers with more than 1 account discovered through Jan. 15, 1942.

<sup>3</sup> Not computed; sample contains less than 100 workers.

<sup>4</sup> Represents all races other than Negro.

In interpreting the statistics on number of they reflect movement from employer to employer wage items, it should be borne in mind that only within covered industry. There is also,

**Table 58.—Old-age and survivors insurance: Workers with taxable wages in 1941 and in 1941 only, by age group, sex, race, and number of quarters with taxable wages <sup>1</sup>**

| Age group, <sup>2</sup> sex, and race | Workers with taxable wages in 1941 |                        |                  |                  |                  | Workers with taxable wages in 1941 only |                        |                  |                  |                  |
|---------------------------------------|------------------------------------|------------------------|------------------|------------------|------------------|---|------------------------|------------------|------------------|------------------|
|                                       | Total                              | With taxable wages in— |                  |                  |                  | Total                                   | With taxable wages in— |                  |                  |                  |
|                                       |                                    | 1 quarter only         | 2 quarters only  | 3 quarters only  | 4 quarters       |   | 1 quarter only         | 2 quarters only  | 3 quarters only  | 4 quarters       |
| Adjusted total <sup>3</sup> .....     | 40,820,000                         |                        |                  |                  |                  | 6,693,000                               |                        |                  |                  |                  |
| Tabulated total.....                  | 39,866,350                         | 5,287,300              | 5,319,850        | 5,753,450        | 23,505,750       | 6,637,075                               | 2,466,650              | 2,034,250        | 1,316,600        | 719,575          |
| Under 20.....                         | 4,271,075                          | 1,151,475              | 1,154,700        | 903,175          | 1,061,725        | 2,649,000                               | 967,875                | 891,650          | 560,625          | 228,850          |
| 20-24.....                            | 7,136,650                          | 1,051,575              | 1,111,325        | 1,172,475        | 3,800,275        | 1,159,575                               | 396,100                | 349,475          | 246,625          | 167,375          |
| 25-29.....                            | 6,261,150                          | 746,425                | 746,475          | 838,025          | 3,930,225        | 564,575                                 | 220,500                | 167,400          | 107,300          | 69,375           |
| 30-34.....                            | 6,234,350                          | 549,325                | 544,025          | 655,200          | 3,485,800        | 490,050                                 | 195,525                | 141,950          | 92,275           | 60,300           |
| 35-39.....                            | 4,416,600                          | 432,875                | 431,725          | 552,700          | 2,999,300        | 429,825                                 | 172,000                | 125,025          | 81,175           | 51,625           |
| 40-44.....                            | 3,576,050                          | 355,100                | 361,175          | 464,750          | 2,395,025        | 349,300                                 | 140,400                | 101,650          | 66,125           | 41,125           |
| 45-49.....                            | 3,056,350                          | 311,450                | 314,200          | 390,600          | 2,040,100        | 297,550                                 | 121,250                | 86,900           | 55,550           | 33,850           |
| 50-54.....                            | 2,345,325                          | 246,100                | 244,350          | 307,350          | 1,547,625        | 223,625                                 | 93,400                 | 64,700           | 40,425           | 25,100           |
| 55-59.....                            | 1,706,050                          | 193,025                | 154,325          | 222,000          | 1,106,700        | 175,050                                 | 74,425                 | 50,050           | 31,575           | 19,000           |
| 60-64.....                            | 1,041,600                          | 128,675                | 119,325          | 133,050          | 660,550          | 108,050                                 | 47,875                 | 30,625           | 18,675           | 10,875           |
| 65-69.....                            | 517,600                            | 73,750                 | 65,225           | 69,600           | 309,025          | 54,625                                  | 23,225                 | 15,375           | 9,075            | 6,950            |
| 70 and over.....                      | 255,675                            | 38,125                 | 34,175           | 35,575           | 147,800          | 32,750                                  | 12,800                 | 8,675            | 6,325            | 4,950            |
| Unknown.....                          | 48,875                             | 9,400                  | 8,825            | 8,950            | 21,700           | 3,100                                   | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| White male <sup>5</sup> .....         | 26,094,975                         | 2,917,200              | 3,119,450        | 3,658,250        | 16,400,075       | 3,575,950                               | 1,254,700              | 1,119,025        | 761,425          | 440,800          |
| Under 20.....                         | 2,464,925                          | 612,000                | 672,100          | 537,875          | 642,950          | 1,490,450                               | 508,475                | 509,475          | 330,150          | 142,350          |
| 20-24.....                            | 4,010,050                          | 533,500                | 586,875          | 653,350          | 2,236,325        | 578,900                                 | 179,525                | 173,175          | 130,925          | 95,275           |
| 25-29.....                            | 3,921,925                          | 368,450                | 391,725          | 485,300          | 2,676,450        | 263,850                                 | 91,425                 | 77,125           | 54,825           | 40,475           |
| 30-34.....                            | 3,376,550                          | 272,625                | 289,975          | 392,050          | 2,421,900        | 233,500                                 | 84,050                 | 68,025           | 47,700           | 33,725           |
| 35-39.....                            | 2,936,875                          | 225,400                | 241,275          | 355,125          | 2,115,075        | 208,925                                 | 77,175                 | 69,700           | 42,650           | 29,400           |
| 40-44.....                            | 2,432,125                          | 197,875                | 219,000          | 317,075          | 1,698,175        | 185,525                                 | 68,825                 | 53,600           | 37,275           | 25,825           |
| 45-49.....                            | 2,225,550                          | 194,450                | 211,350          | 287,500          | 1,532,250        | 179,975                                 | 68,025                 | 53,325           | 36,025           | 22,600           |
| 50-54.....                            | 1,798,475                          | 169,050                | 176,675          | 239,375          | 1,213,375        | 148,675                                 | 58,800                 | 43,050           | 28,850           | 17,975           |
| 55-59.....                            | 1,373,200                          | 141,950                | 143,525          | 181,575          | 906,150          | 127,150                                 | 51,600                 | 37,050           | 24,000           | 14,500           |
| 60-64.....                            | 861,175                            | 101,950                | 96,400           | 112,200          | 550,625          | 84,375                                  | 36,425                 | 23,575           | 15,400           | 8,975            |
| 65-69.....                            | 439,925                            | 61,150                 | 55,100           | 59,925           | 263,750          | 44,625                                  | 18,600                 | 12,850           | 7,675            | 5,500            |
| 70 and over.....                      | 226,400                            | 33,400                 | 30,500           | 31,850           | 130,650          | 28,675                                  | 11,225                 | 7,650            | 5,625            | 4,175            |
| Unknown.....                          | 27,800                             | 5,400                  | 4,950            | 5,050            | 12,400           | ( <sup>4</sup> )                        | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| White female <sup>5</sup> .....       | 10,766,325                         | 1,806,425              | 1,683,775        | 1,604,250        | 5,671,875        | 2,309,850                               | 934,500                | 716,700          | 442,275          | 216,375          |
| Under 20.....                         | 1,541,700                          | 448,150                | 407,850          | 315,100          | 370,600          | 985,600                                 | 384,025                | 326,275          | 201,325          | 73,975           |
| 20-24.....                            | 2,603,175                          | 398,375                | 411,775          | 417,050          | 1,375,975        | 428,850                                 | 154,625                | 130,250          | 88,350           | 55,625           |
| 25-29.....                            | 1,816,150                          | 287,175                | 266,225          | 263,200          | 999,650          | 216,225                                 | 93,975                 | 64,350           | 38,050           | 19,850           |
| 30-34.....                            | 1,391,850                          | 205,575                | 185,425          | 188,800          | 812,050          | 190,675                                 | 83,025                 | 55,125           | 33,075           | 19,450           |
| 35-39.....                            | 1,107,575                          | 154,900                | 138,600          | 143,225          | 671,250          | 166,700                                 | 72,775                 | 49,050           | 29,025           | 15,850           |
| 40-44.....                            | 831,500                            | 111,525                | 100,325          | 102,725          | 516,925          | 122,325                                 | 53,775                 | 35,875           | 21,400           | 11,275           |
| 45-49.....                            | 614,775                            | 83,625                 | 71,800           | 73,675           | 385,675          | 86,800                                  | 40,075                 | 24,050           | 14,175           | 8,500            |
| 50-54.....                            | 407,175                            | 54,750                 | 47,900           | 47,975           | 256,550          | 54,875                                  | 25,475                 | 15,775           | 8,300            | 5,325            |
| 55-59.....                            | 243,025                            | 34,950                 | 28,825           | 27,650           | 151,600          | 34,350                                  | 16,250                 | 9,400            | 5,225            | 3,475            |
| 60-64.....                            | 129,275                            | 17,000                 | 14,950           | 16,000           | 82,325           | 15,775                                  | 7,450                  | 4,700            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 65-69.....                            | 72,600                             | 9,525                  | 8,700            | 8,400            | 45,975           | 7,400                                   | 2,950                  | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 70 and over.....                      | 7,525                              | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 3,400            | ( <sup>4</sup> )                        | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Unknown.....                          |                                    |                        |                  |                  |                  |   |                        |                  |                  |                  |
| Negro male.....                       | 2,520,625                          | 431,625                | 413,525          | 416,500          | 1,258,975        | 500,075                                 | 202,775                | 154,025          | 90,900           | 52,375           |
| Under 20.....                         | 230,950                            | 74,700                 | 65,425           | 45,875           | 44,950           | 148,625                                 | 61,650                 | 48,725           | 26,550           | 11,700           |
| 20-24.....                            | 431,075                            | 87,225                 | 88,525           | 87,150           | 168,175          | 111,150                                 | 41,750                 | 33,550           | 21,700           | 14,150           |
| 25-29.....                            | 426,675                            | 64,850                 | 66,825           | 73,250           | 221,750          | 55,900                                  | 21,825                 | 17,475           | 9,575            | 7,025            |
| 30-34.....                            | 378,725                            | 61,600                 | 51,800           | 69,875           | 215,550          | 44,975                                  | 18,875                 | 12,750           | 7,900            | 5,450            |
| 35-39.....                            | 306,400                            | 39,175                 | 40,375           | 44,725           | 182,125          | 38,950                                  | 16,075                 | 11,775           | 7,200            | 4,900            |
| 40-44.....                            | 263,825                            | 35,650                 | 33,425           | 38,275           | 156,475          | 31,750                                  | 12,900                 | 9,525            | 6,000            | 3,325            |
| 45-49.....                            | 188,400                            | 27,450                 | 26,200           | 25,775           | 108,975          | 25,500                                  | 10,450                 | 8,150            | 4,600            | ( <sup>4</sup> ) |
| 50-54.....                            | 123,250                            | 18,850                 | 16,650           | 17,775           | 69,975           | 16,825                                  | 7,525                  | 5,050            | 2,825            | ( <sup>4</sup> ) |
| 55-59.....                            | 80,650                             | 14,150                 | 10,225           | 11,800           | 44,475           | 11,825                                  | 5,675                  | 3,050            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 60-64.....                            | 46,700                             | 8,550                  | 7,250            | 5,375            | 25,525           | 7,200                                   | 3,550                  | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 65-69.....                            | 31,825                             | 7,100                  | 4,600            | 4,550            | 15,575           | 6,075                                   | 2,925                  | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 70 and over.....                      | 12,150                             | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | 5,425            | ( <sup>4</sup> )                        | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Unknown.....                          |                                    |                        |                  |                  |                  |   |                        |                  |                  |                  |
| Negro female.....                     | 484,425                            | 132,050                | 103,100          | 74,450           | 174,825          | 151,200                                 | 74,675                 | 44,500           | 22,000           | 10,025           |
| Under 20.....                         | 33,500                             | 16,625                 | 9,325            | 4,325            | 3,225            | 24,325                                  | 13,725                 | 7,175            | 2,600            | ( <sup>4</sup> ) |
| 20-24.....                            | 91,350                             | 32,475                 | 24,150           | 14,925           | 19,800           | 40,675                                  | 20,200                 | 12,500           | 5,650            | ( <sup>4</sup> ) |
| 25-29.....                            | 96,400                             | 25,950                 | 21,700           | 16,275           | 32,475           | 28,600                                  | 13,275                 | 8,450            | 4,850            | ( <sup>4</sup> ) |
| 30-34.....                            | 87,225                             | 19,625                 | 16,825           | 14,475           | 36,300           | 20,900                                  | 9,575                  | 6,050            | 3,600            | ( <sup>4</sup> ) |
| 35-39.....                            | 65,750                             | 13,800                 | 11,475           | 9,625            | 30,850           | 15,250                                  | 6,975                  | 4,500            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 40-44.....                            | 48,600                             | 10,050                 | 8,425            | 6,675            | 23,450           | 9,700                                   | 4,900                  | 2,650            | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 45-49.....                            | 27,625                             | 5,925                  | 4,850            | 3,650            | 13,200           | 6,275                                   | 2,700                  | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 50-54.....                            | 16,425                             | 3,450                  | 3,125            | ( <sup>4</sup> ) | 7,625            | 3,250                                   | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 55-59.....                            | 16,150                             | 3,850                  | 2,975            | ( <sup>4</sup> ) | 7,425            | 3,025                                   | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| 70 and over.....                      | ( <sup>4</sup> )                   | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> )                        | ( <sup>4</sup> )       | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> ) |
| Unknown.....                          |                                    |                        |                  |                  |                  |   |                        |                  |                  |                  |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Adjusted for all exclusions indicated in footnote 1, as well as for dupli-

cation of workers with more than 1 account discovered through Jan. 15, 1942.

<sup>4</sup> Not computed; sample contains less than 100 workers.

<sup>5</sup> Represents all races other than Negro.



of course, shifting between covered and non-covered employments, which no doubt varies considerably by State.

### Taxable Wages, 1941

The tabulated data for 1941 show an average taxable wage of \$1,011 (table 60) as compared with \$908 in 1940. The average for men in 1941 was \$1,182 and for women, \$573. For white

workers, the 1941 average was \$1,052 and for Negroes, \$500.

Because of the substantial amount of short-term employment among workers in covered occupations, the differences in taxable earnings shown for those who were in covered employment in all 4 quarters of the year are for many purposes more significant than the differences in figures covering all workers regardless of the number of

**Table 59.—Old-age and survivors insurance: Workers with taxable wages in 1941, in 1941 only, and in 1941 and 1 or more previous years, and amount of 1941 taxable wages, by age group, sex, and race <sup>1</sup>**

[Wages in thousands]

| Age group <sup>2</sup>  | Total      |               | Male       |               |                    |                  |                  |                  | Female           |                  |                    |                  |                  |                  |
|---|------------|---------------|------------|---------------|--------------------|------------------|------------------|------------------|------------------|------------------|--------------------|------------------|------------------|------------------|
|   |            |               | Total      |               | White <sup>3</sup> |                  | Negro            |                  | Total            |                  | White <sup>3</sup> |                  | Negro            |                  |
|   | Workers    | Taxable wages | Workers    | Taxable wages | Workers            | Taxable wages    | Workers          | Taxable wages    | Workers          | Taxable wages    | Workers            | Taxable wages    | Workers          | Taxable wages    |
| Workers with taxable wages in 1941                              |            |               |            |               |                    |                  |                  |                  |                  |                  |                    |                  |                  |                  |
| Adjusted total <sup>4</sup>                                     | 40,820,000 | \$41,959,000  |            |               |                    |                  |                  |                  |                  |                  |                    |                  |                  |                  |
| Tabulated total   | 39,866,350 | \$40,287,316  | 28,615,600 | \$33,837,711  | 26,094,975         | \$32,471,211     | 2,520,625        | \$1,366,500      | 11,250,750       | \$9,449,605      | 10,766,325         | \$6,312,286      | 484,425          | \$137,319        |
| Under 20  | 4,271,075  | 1,313,638     | 2,695,875  | 899,605       | 2,464,925          | 859,410          | 230,950          | 40,194           | 1,575,200        | 414,033          | 1,541,700          | 410,404          | 33,500           | 3,630            |
| 20-24   | 7,135,650  | 4,964,578     | 4,441,125  | 3,572,620     | 4,010,050          | 3,414,337        | 431,075          | 158,282          | 2,694,525        | 1,391,958        | 2,603,175          | 1,375,204        | 91,350           | 16,755           |
| 25-29   | 6,261,150  | 6,193,497     | 4,348,600  | 5,059,595     | 3,921,925          | 4,832,871        | 426,675          | 226,724          | 1,912,550        | 1,133,901        | 1,816,150          | 1,108,167        | 96,400           | 25,734           |
| 30-34   | 5,234,350  | 6,003,054     | 3,755,275  | 5,030,197     | 3,376,550          | 4,801,328        | 378,725          | 228,869          | 1,479,075        | 972,857          | 1,391,850          | 944,078          | 87,225           | 28,778           |
| 35-39   | 4,416,600  | 5,624,848     | 3,243,275  | 4,802,630     | 2,936,875          | 4,591,724        | 306,400          | 210,906          | 1,173,325        | 822,218          | 1,107,575          | 798,635          | 65,750           | 23,583           |
| 40-44   | 3,576,050  | 4,683,844     | 2,695,950  | 4,054,472     | 2,432,125          | 3,867,233        | 263,825          | 187,239          | 880,100          | 629,372          | 831,500            | 611,609          | 48,600           | 17,764           |
| 45-49   | 3,056,350  | 4,125,957     | 2,413,950  | 3,665,469     | 2,225,550          | 3,532,541        | 188,400          | 132,927          | 642,400          | 460,488          | 614,775            | 450,671          | 27,625           | 9,817            |
| 50-54   | 2,345,325  | 3,110,966     | 1,921,725  | 2,809,357     | 1,798,475          | 2,726,461        | 123,250          | 82,897           | 423,600          | 301,608          | 407,175            | 295,854          | 16,425           | 5,754            |
| 55-59   | 1,706,050  | 2,173,050     | 1,453,850  | 1,998,000     | 1,373,200          | 1,946,688        | 80,650           | 51,311           | 252,200          | 175,051          | 243,025            | 172,002          | 9,175            | 3,048            |
| 60-64   | 1,041,600  | 1,233,085     | 907,875    | 1,141,099     | 861,175            | 1,113,247        | 46,700           | 27,852           | 133,725          | 91,987           | 129,275            | 90,461           | 4,450            | 1,526            |
| 65-69   | 517,600    | 563,738       | 461,850    | 525,801       | 439,925            | 515,127          | 21,925           | 10,674           | 55,750           | 37,937           | 53,950             | 37,449           | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| 70 and over   | 255,675    | 267,923       | 236,300    | 253,498       | 226,400            | 249,233          | 9,900            | 4,265            | 19,375           | 14,425           | 18,650             | 14,293           | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| Unknown   | 48,875     | 29,138        | 39,930     | 25,368        | 27,800             | 21,009           | 12,150           | 4,359            | 8,925            | 3,770            | 7,525              | 3,459            | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| Workers with taxable wages in 1941 only                         |            |               |            |               |                    |                  |                  |                  |                  |                  |                    |                  |                  |                  |
| Total   | 6,537,075  | \$1,811,024   | 4,076,025  | \$1,341,088   | 3,575,950          | \$1,245,325      | 500,075          | \$95,769         | 2,461,050        | \$469,936        | 2,309,850          | \$452,304        | 151,200          | \$17,632         |
| Under 20  | 2,649,000  | 535,058       | 1,639,075  | 361,630       | 1,490,450          | 342,448          | 148,625          | 19,182           | 1,009,925        | 173,428          | 985,600            | 171,444          | 24,325           | 1,984            |
| 20-24   | 1,159,575  | 351,893       | 690,050    | 249,485       | 578,900            | 227,069          | 111,150          | 22,417           | 469,525          | 102,407          | 428,580            | 97,904           | 40,675           | 4,503            |
| 25-29   | 546,575    | 173,826       | 319,750    | 126,963       | 263,550            | 114,615          | 55,900           | 12,347           | 244,825          | 46,863           | 216,225            | 43,324           | 28,600           | 3,540            |
| 30-34   | 490,050    | 161,451       | 278,475    | 118,477       | 233,500            | 108,165          | 44,975           | 10,312           | 211,575          | 42,974           | 190,675            | 40,014           | 20,900           | 2,960            |
| 35-39   | 429,825    | 146,449       | 247,875    | 109,446       | 208,925            | 99,613           | 38,950           | 9,833            | 181,950          | 37,003           | 166,700            | 34,850           | 15,250           | 2,152            |
| 40-44   | 349,300    | 126,432       | 217,275    | 100,048       | 185,525            | 92,119           | 31,750           | 7,929            | 132,025          | 26,385           | 122,325            | 25,253           | 9,700            | 1,131            |
| 45-49   | 297,550    | 109,812       | 205,475    | 92,300        | 179,975            | 86,535           | 25,500           | 5,764            | 92,075           | 17,512           | 86,800             | 16,865           | 5,275            | 648              |
| 50-54   | 223,625    | 80,949        | 165,500    | 70,184        | 148,675            | 66,834           | 16,825           | 3,349            | 58,125           | 10,766           | 54,875             | 10,353           | 3,250            | 413              |
| 55-59   | 175,050    | 60,276        | 138,975    | 53,033        | 127,150            | 50,713           | 11,825           | 2,320            | 36,075           | 7,243            | 34,350             | 7,089            | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| 60-64   | 108,050    | 36,068        | 91,575     | 32,817        | 84,375             | 31,659           | 7,200            | 1,158            | 16,475           | 3,251            | 15,775             | 3,179            | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| 65-69   | 54,625     | 17,081        | 48,600     | 15,713        | 44,625             | 15,104           | 3,975            | 609              | 6,025            | 1,368            | 5,625              | 1,339            | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| 70 and over   | 32,750     | 11,104        | 30,775     | 10,454        | 28,675             | 10,123           | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> )   | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| Unknown   | 3,100      | 625           | 2,625      | 538           | ( <sup>5</sup> )   | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> )   | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| Workers with taxable wages in 1941 and 1 or more previous years |            |               |            |               |                    |                  |                  |                  |                  |                  |                    |                  |                  |                  |
| Total   | 33,329,275 | \$38,476,292  | 24,539,575 | \$32,496,623  | 22,519,025         | \$31,225,886     | 2,020,550        | \$1,270,737      | 8,789,700        | \$5,979,669      | 8,456,475          | \$5,859,982      | 333,225          | \$119,687        |
| Under 20  | 1,622,075  | 778,580       | 1,056,800  | 537,975       | 974,475            | 516,962          | 82,325           | 21,012           | 565,275          | 240,606          | 556,100            | 238,960          | 9,175            | 1,646            |
| 20-24   | 5,976,075  | 4,612,685     | 3,751,075  | 3,323,134     | 3,431,150          | 3,187,266        | 319,925          | 135,866          | 2,225,000        | 1,289,551        | 2,174,325          | 1,277,299        | 50,675           | 12,251           |
| 25-29   | 5,096,575  | 6,019,671     | 4,028,850  | 4,932,633     | 3,658,075          | 4,718,256        | 370,775          | 214,377          | 1,667,725        | 1,087,038        | 1,599,925          | 1,064,844        | 67,800           | 22,194           |
| 30-34   | 4,744,300  | 5,841,603     | 3,476,800  | 4,911,720     | 3,143,050          | 4,693,163        | 333,750          | 218,557          | 1,267,500        | 929,833          | 1,201,175          | 904,065          | 66,325           | 25,818           |
| 35-39   | 3,986,775  | 5,478,399     | 2,995,400  | 4,693,184     | 2,727,950          | 4,492,111        | 267,450          | 201,073          | 991,375          | 785,215          | 940,875            | 763,785          | 50,500           | 21,430           |
| 40-44   | 3,226,750  | 4,557,412     | 2,478,675  | 3,954,424     | 2,246,600          | 3,775,114        | 232,075          | 179,310          | 748,075          | 602,988          | 709,175            | 586,355          | 38,900           | 16,632           |
| 45-49   | 2,758,800  | 4,016,145     | 2,208,475  | 3,573,169     | 2,045,575          | 3,446,006        | 162,900          | 127,163          | 550,325          | 442,976          | 527,975            | 433,806          | 22,350           | 9,169            |
| 50-54   | 2,121,700  | 3,030,016     | 1,756,225  | 2,739,174     | 1,649,800          | 2,659,626        | 106,425          | 79,547           | 365,475          | 290,843          | 352,300            | 285,501          | 13,175           | 5,341            |
| 55-59   | 1,531,000  | 2,112,774     | 1,314,875  | 1,944,967     | 1,246,050          | 1,895,975        | 68,825           | 48,992           | 216,125          | 167,807          | 208,675            | 164,913          | 7,450            | 2,894            |
| 60-64   | 933,550    | 1,197,018     | 816,300    | 1,108,282     | 776,800            | 1,081,587        | 39,500           | 26,694           | 117,250          | 88,736           | 113,500            | 87,281           | 3,750            | 1,455            |
| 65-69   | 462,975    | 546,657       | 413,250    | 510,088       | 395,300            | 500,023          | 17,950           | 10,065           | 49,725           | 36,569           | 48,325             | 36,110           | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| 70 and over   | 222,925    | 256,819       | 205,525    | 243,044       | 197,725            | 239,110          | 7,800            | 3,934            | 17,400           | 13,775           | 16,875             | 13,660           | ( <sup>5</sup> ) | ( <sup>5</sup> ) |
| Unknown   | 45,775     | 28,512        | 37,325     | 24,830        | 26,475             | 20,683           | 10,850           | 4,147            | 8,450            | 3,682            | 7,250              | 3,402            | ( <sup>5</sup> ) | ( <sup>5</sup> ) |

<sup>1</sup> See table 56, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Adjusted for all exclusions indicated in footnote 1, as well as for duplication of workers with more than 1 account discovered through Jan. 15, 1942.

<sup>5</sup> Not computed; sample contains less than 100 workers.

quarters in which they were employed. Variations in wage rates, for example, are likely to be reflected more clearly in the annual averages for 4-quarter workers than in those for all workers, because part-time and intermittent employees probably constitute a relatively small proportion of the 4-quarter group.

The average taxable wage for all 4-quarter workers in 1941 (table 62) was \$1,425. The average for women 4-quarter workers was \$903, or only 57 percent of that for men (\$1,598). For

all workers in covered employment in 1941, the average taxable wage for women was 58 percent of the average for men.

As compared with 1940, the tabulated data for 1941 show an increase of 13 percent in average taxable wages for all 4-quarter workers. The percentage increase was somewhat smaller for Negro women (8 percent) than for white women (10 percent). Negro men, however, showed a slightly larger percentage increase (15 percent) than did white men (13 percent).

**Table 60.—Old-age and survivors insurance: Average taxable wage of workers with taxable wages in 1941 and in 1941 only, by State, sex, and race <sup>1</sup>**

| State                       | Workers with taxable wages in 1941 |                    |                  |         |                    |                  |        |                    |                  | Workers with taxable wages in 1941 only |                    |                  |       |                    |                  |                  |                    |                  |
|-----------------------------|------------------------------------|--------------------|------------------|---------|--------------------|------------------|--------|--------------------|------------------|---|--------------------|------------------|-------|--------------------|------------------|------------------|--------------------|------------------|
|                             | Total                              |                    |                  | Male    |                    |                  | Female |                    |                  | Total                                   |                    |                  | Male  |                    |                  | Female           |                    |                  |
|                             | Total                              | White <sup>2</sup> | Negro            | Total   | White <sup>2</sup> | Negro            | Total  | White <sup>2</sup> | Negro            | Total                                   | White <sup>2</sup> | Negro            | Total | White <sup>2</sup> | Negro            | Total            | White <sup>2</sup> | Negro            |
| Adjusted total <sup>3</sup> | \$1,028                            |                    |                  |         |                    |                  |        |                    |                  |   |                    |                  |       |                    |                  |                  |                    |                  |
| Tabulated total             | 1,611                              | \$1,052            | \$500            | \$1,182 | \$1,244            | \$542            | \$573  | \$586              | \$283            | \$277                                   | \$288              | \$174            | \$329 | \$348              | \$191            | \$191            | \$196              | \$117            |
| Alabama                     | 745                                | 851                | 488              | 819     | 966                | 515              | 430    | 464                | 226              | 242                                     | 269                | 176              | 272   | 311                | 190              | 152              | 165                | 89               |
| Alaska                      | 1,112                              | 1,112              | ( <sup>4</sup> ) | 1,214   | 1,214              | ( <sup>4</sup> ) | 471    | 471                | ( <sup>4</sup> ) | 366                                     | 366                | ( <sup>4</sup> ) | 402   | 402                | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) |
| Arizona                     | 808                                | 885                | 423              | 981     | 1,001              | 470              | 426    | 433                | ( <sup>4</sup> ) | 250                                     | 252                | ( <sup>4</sup> ) | 292   | 294                | ( <sup>4</sup> ) | 145              | 147                | ( <sup>4</sup> ) |
| Arkansas                    | 530                                | 594                | 327              | 581     | 672                | 341              | 317    | 333                | 175              | 171                                     | 182                | 138              | 183   | 198                | 145              | 132              | 138                | ( <sup>4</sup> ) |
| California                  | 1,078                              | 1,084              | 613              | 1,274   | 1,284              | 669              | 584    | 586                | 361              | 320                                     | 322                | 240              | 399   | 402                | 288              | 193              | 195                | 108              |
| Colorado                    | 836                                | 841                | 490              | 987     | 994                | 563              | 441    | 443                | ( <sup>4</sup> ) | 210                                     | 210                | ( <sup>4</sup> ) | 249   | 249                | ( <sup>4</sup> ) | 145              | 146                | ( <sup>4</sup> ) |
| Connecticut                 | 1,258                              | 1,274              | 698              | 1,488   | 1,512              | 788              | 732    | 739                | 353              | 405                                     | 410                | 293              | 502   | 510                | 353              | 286              | 289                | ( <sup>4</sup> ) |
| Delaware                    | 1,155                              | 1,242              | 526              | 1,345   | 1,453              | 611              | 555    | 596                | 189              | 422                                     | 457                | ( <sup>4</sup> ) | 536   | 588                | ( <sup>4</sup> ) | 189              | 198                | ( <sup>4</sup> ) |
| Dist. of Columbia           | 938                                | 1,059              | 580              | 1,095   | 1,299              | 614              | 615    | 649                | 451              | 273                                     | 298                | 204              | 313   | 361                | 212              | 227              | 236                | 190              |
| Florida                     | 628                                | 736                | 323              | 720     | 878                | 348              | 375    | 409                | 196              | 175                                     | 199                | 113              | 200   | 237                | 118              | 133              | 143                | 100              |
| Georgia                     | 630                                | 750                | 317              | 701     | 879                | 339              | 454    | 498                | 191              | 183                                     | 216                | 116              | 200   | 245                | 128              | 149              | 169                | 71               |
| Hawaii                      | 756                                | 756                | ( <sup>4</sup> ) | 889     | 889                | ( <sup>4</sup> ) | 379    | 379                | ( <sup>4</sup> ) | 263                                     | 263                | ( <sup>4</sup> ) | 311   | 311                | ( <sup>4</sup> ) | 176              | 176                | ( <sup>4</sup> ) |
| Idaho                       | 763                                | 764                | ( <sup>4</sup> ) | 886     | 887                | ( <sup>4</sup> ) | 337    | 358                | ( <sup>4</sup> ) | 209                                     | 209                | ( <sup>4</sup> ) | 244   | 245                | ( <sup>4</sup> ) | 149              | 149                | ( <sup>4</sup> ) |
| Illinois                    | 1,112                              | 1,139              | 644              | 1,340   | 1,378              | 736              | 620    | 631                | 380              | 290                                     | 296                | 223              | 351   | 362                | 261              | 215              | 219                | 151              |
| Indiana                     | 1,059                              | 1,071              | 756              | 1,256   | 1,276              | 836              | 519    | 524                | 299              | 297                                     | 300                | 226              | 368   | 372                | 274              | 178              | 180                | ( <sup>4</sup> ) |
| Iowa                        | 812                                | 814                | 619              | 962     | 965                | 730              | 448    | 450                | ( <sup>4</sup> ) | 234                                     | 234                | ( <sup>4</sup> ) | 289   | 289                | ( <sup>4</sup> ) | 148              | 148                | ( <sup>4</sup> ) |
| Kansas                      | 724                                | 732                | 494              | 842     | 856                | 515              | 374    | 375                | ( <sup>4</sup> ) | 178                                     | 180                | 123              | 208   | 212                | ( <sup>4</sup> ) | 121              | 121                | ( <sup>4</sup> ) |
| Kentucky                    | 789                                | 820                | 530              | 881     | 923                | 557              | 463    | 475                | 267              | 214                                     | 216                | 199              | 233   | 235                | 213              | 166              | 168                | ( <sup>4</sup> ) |
| Louisiana                   | 700                                | 856                | 359              | 780     | 992                | 380              | 384    | 424                | 210              | 183                                     | 218                | 123              | 207   | 264                | 129              | 119              | 127                | 93               |
| Maine                       | 790                                | 791                | ( <sup>4</sup> ) | 929     | 929                | ( <sup>4</sup> ) | 460    | 460                | ( <sup>4</sup> ) | 230                                     | 230                | ( <sup>4</sup> ) | 274   | 274                | ( <sup>4</sup> ) | 161              | 161                | ( <sup>4</sup> ) |
| Maryland                    | 999                                | 1,093              | 552              | 1,182   | 1,310              | 641              | 508    | 554                | 200              | 312                                     | 338                | 212              | 385   | 424                | 254              | 188              | 203                | 111              |
| Massachusetts               | 1,088                              | 1,092              | 664              | 1,316   | 1,323              | 759              | 644    | 646                | 347              | 305                                     | 307                | ( <sup>4</sup> ) | 376   | 378                | ( <sup>4</sup> ) | 217              | 217                | ( <sup>4</sup> ) |
| Michigan                    | 1,310                              | 1,322              | 1,040            | 1,536   | 1,556              | 1,147            | 614    | 621                | 328              | 331                                     | 333                | 299              | 418   | 421                | 374              | 203              | 205                | 146              |
| Minnesota                   | 925                                | 926                | 598              | 1,084   | 1,086              | ( <sup>4</sup> ) | 549    | 549                | ( <sup>4</sup> ) | 232                                     | 232                | ( <sup>4</sup> ) | 263   | 263                | ( <sup>4</sup> ) | 180              | 180                | ( <sup>4</sup> ) |
| Mississippi                 | 545                                | 687                | 299              | 597     | 804                | 315              | 361    | 401                | 144              | 193                                     | 238                | 123              | 207   | 269                | 130              | 153              | 172                | 77               |
| Missouri                    | 916                                | 945                | 508              | 1,076   | 1,119              | 563              | 552    | 564                | 281              | 275                                     | 282                | 199              | 330   | 341                | 231              | 176              | 181                | 111              |
| Montana                     | 890                                | 891                | ( <sup>4</sup> ) | 1,010   | 1,011              | ( <sup>4</sup> ) | 469    | 470                | ( <sup>4</sup> ) | 191                                     | 192                | ( <sup>4</sup> ) | 206   | 206                | ( <sup>4</sup> ) | 165              | 165                | ( <sup>4</sup> ) |
| Nebraska                    | 724                                | 728                | 522              | 860     | 867                | 569              | 416    | 418                | ( <sup>4</sup> ) | 164                                     | 165                | ( <sup>4</sup> ) | 192   | 193                | ( <sup>4</sup> ) | 127              | 128                | ( <sup>4</sup> ) |
| Nevada                      | 970                                | 976                | ( <sup>4</sup> ) | 1,085   | 1,093              | ( <sup>4</sup> ) | 464    | 464                | ( <sup>4</sup> ) | 254                                     | 251                | ( <sup>4</sup> ) | 309   | 306                | ( <sup>4</sup> ) | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) |
| New Hampshire               | 860                                | 862                | ( <sup>4</sup> ) | 1,019   | 1,021              | ( <sup>4</sup> ) | 553    | 554                | ( <sup>4</sup> ) | 233                                     | 235                | ( <sup>4</sup> ) | 261   | 263                | ( <sup>4</sup> ) | 194              | 195                | ( <sup>4</sup> ) |
| New Jersey                  | 1,177                              | 1,210              | 620              | 1,404   | 1,453              | 696              | 659    | 672                | 304              | 352                                     | 364                | 227              | 423   | 443                | 262              | 252              | 259                | 135              |
| New Mexico                  | 683                                | 694                | ( <sup>4</sup> ) | 775     | 788                | ( <sup>4</sup> ) | 352    | 355                | ( <sup>4</sup> ) | 174                                     | 175                | ( <sup>4</sup> ) | 206   | 207                | ( <sup>4</sup> ) | 95               | 92                 | ( <sup>4</sup> ) |
| New York                    | 1,145                              | 1,164              | 624              | 1,354   | 1,381              | 696              | 714    | 723                | 406              | 324                                     | 330                | 205              | 394   | 403                | 243              | 232              | 236                | 136              |
| North Carolina              | 654                                | 746                | 332              | 724     | 851                | 351              | 494    | 536                | 258              | 208                                     | 234                | 130              | 225   | 263                | 139              | 167              | 181                | 80               |
| North Dakota                | 613                                | 612                | ( <sup>4</sup> ) | 698     | 697                | ( <sup>4</sup> ) | 402    | 401                | ( <sup>4</sup> ) | 140                                     | 140                | ( <sup>4</sup> ) | 153   | 153                | ( <sup>4</sup> ) | 116              | 116                | ( <sup>4</sup> ) |
| Ohio                        | 1,195                              | 1,216              | 770              | 1,412   | 1,446              | 843              | 595    | 602                | 311              | 342                                     | 345                | 297              | 427   | 434                | 349              | 210              | 214                | 135              |
| Oklahoma                    | 755                                | 775                | 363              | 866     | 896                | 382              | 406    | 410                | ( <sup>4</sup> ) | 159                                     | 159                | 170              | 179   | 179                | 184              | 120              | 120                | ( <sup>4</sup> ) |
| Oregon                      | 973                                | 974                | ( <sup>4</sup> ) | 1,145   | 1,146              | ( <sup>4</sup> ) | 513    | 514                | ( <sup>4</sup> ) | 305                                     | 305                | ( <sup>4</sup> ) | 385   | 385                | ( <sup>4</sup> ) | 166              | 166                | ( <sup>4</sup> ) |
| Pennsylvania                | 1,142                              | 1,158              | 791              | 1,351   | 1,376              | 862              | 583    | 587                | 431              | 320                                     | 323                | 256              | 398   | 405                | 287              | 201              | 202                | 170              |
| Rhode Island                | 1,046                              | 1,055              | 579              | 1,272   | 1,288              | 622              | 655    | 658                | ( <sup>4</sup> ) | 354                                     | 355                | ( <sup>4</sup> ) | 443   | 444                | ( <sup>4</sup> ) | 252              | 253                | ( <sup>4</sup> ) |
| South Carolina              | 611                                | 740                | 297              | 661     | 851                | 312              | 468    | 506                | 153              | 198                                     | 251                | 117              | 207   | 280                | 122              | 173              | 194                | 77               |
| South Dakota                | 680                                | 687                | ( <sup>4</sup> ) | 795     | 806                | ( <sup>4</sup> ) | 386    | 386                | ( <sup>4</sup> ) | 156                                     | 156                | ( <sup>4</sup> ) | 167   | 167                | ( <sup>4</sup> ) | 139              | 139                | ( <sup>4</sup> ) |
| Tennessee                   | 714                                | 779                | 413              | 802     | 895                | 448              | 469    | 498                | 216              | 234                                     | 251                | 159              | 263   | 286                | 176              | 159              | 169                | 97               |
| Texas                       | 746                                | 794                | 379              | 859     | 930                | 400              | 390    | 400                | 219              | 163                                     | 166                | 138              | 189   | 196                | 144              | 114              | 114                | 116              |
| Utah                        | 815                                | 816                | ( <sup>4</sup> ) | 997     | 999                | ( <sup>4</sup> ) | 333    | 334                | ( <sup>4</sup> ) | 222                                     | 223                | ( <sup>4</sup> ) | 316   | 317                | ( <sup>4</sup> ) | 99               | 99                 | ( <sup>4</sup> ) |
| Vermont                     | 772                                | 774                | ( <sup>4</sup> ) | 910     | 913                | ( <sup>4</sup> ) | 414    | 415                | ( <sup>4</sup> ) | 186                                     | 186                | ( <sup>4</sup> ) | 227   | 228                | ( <sup>4</sup> ) | 123              | 123                | ( <sup>4</sup> ) |
| Virginia                    | 774                                | 883                | 440              | 880     | 1,025              | 482              | 490    | 505                | 265              | 255                                     | 288                | 164              | 300   | 348                | 184              | 153              | 167                | 98               |
| Washington                  | 1,082                              | 1,085              | 662              | 1,280   | 1,283              | 760              | 535    | 536                | ( <sup>4</sup> ) | 316                                     | 317                | ( <sup>4</sup> ) | 404   | 404                | ( <sup>4</sup> ) | 174              | 174                | ( <sup>4</sup> ) |
| West Virginia               | 1,010                              | 1,011              | 997              | 1,120   | 1,126              | 1,055            | 494    | 501                | 285              | 257                                     | 257                | 250              | 302   | 303                | 293              | 146              | 146                | ( <sup>4</sup> ) |
| Wisconsin                   | 1,076                              | 1,077              | 838              | 1,273   | 1,275              | 919              | 554    | 555                | ( <sup>4</sup> ) | 280                                     | 281                | ( <sup>4</sup> ) | 334   | 336                | ( <sup>4</sup> ) | 194              | 194                | ( <sup>4</sup> ) |
| Wyoming                     | 871                                | 874                | ( <sup>4</sup> ) | 995     | 999                | ( <sup>4</sup> ) | 397    | 397                | ( <sup>4</sup> ) | 215                                     | 216                | ( <sup>4</sup> ) | 238   | 240                | ( <sup>4</sup> ) | 170              | 170                | ( <sup>4</sup> ) |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Represents all races other than Negro.

<sup>3</sup> Adjusted for all exclusions indicated in footnote 1, as well as for dupli-

cation of workers with more than 1 account discovered through Jan. 15, 1942.

<sup>4</sup> Not computed; sample contains less than 100 workers.

Twenty-one percent of all covered workers (17 percent of the men and 31 percent of the women) received less than \$200 in taxable wages in 1941 (table 69); 40 percent (34 percent of the men and 57 percent of the women) received less than \$600; on the other hand, 20 percent of the men and 1.4 percent of the women received \$2,000 or more.

**Table 61.—Old-age and survivors insurance: Average 1941 taxable wage of workers with taxable wages in 1941, in 1941 only, and in 1941 and 1 or more previous years, by State and number of quarters with taxable wages <sup>1</sup>**

| State                     | Average 1941 taxable wage of workers with taxable wages in— |                              |                    |                              |                                   |                              |
|---------------------------|---|------------------------------|--------------------|------------------------------|-----------------------------------|------------------------------|
|                           | 1941  |                              | 1941 only          |                              | 1941 and 1 or more previous years |                              |
|                           | 4 quarters in 1941  | Less than 4 quarters in 1941 | 4 quarters in 1941 | Less than 4 quarters in 1941 | 4 quarters in 1941                | Less than 4 quarters in 1941 |
| Total.....                | \$1,425   | \$414                        | \$785              | \$214                        | \$1,446                           | \$525                        |
| Alabama.....              | 1,141   | 294                          | 655                | 194                          | 1,164                             | 371                          |
| Alaska.....               | 1,896   | 708                          | 1,316              | 306                          | 1,909                             | 790                          |
| Arizona.....              | 1,428   | 322                          | 844                | 190                          | 1,448                             | 383                          |
| Arkansas.....             | 964   | 211                          | 531                | 139                          | 983                               | 249                          |
| California.....           | 1,579   | 464                          | 944                | 249                          | 1,597                             | 558                          |
| Colorado.....             | 1,318   | 312                          | 771                | 173                          | 1,330                             | 387                          |
| Connecticut.....          | 1,596   | 556                          | 975                | 313                          | 1,615                             | 712                          |
| Delaware.....             | 1,588   | 538                          | 1,330              | 278                          | 1,598                             | 676                          |
| District of Columbia..... | 1,393   | 482                          | 705                | 218                          | 1,419                             | 589                          |
| Florida.....              | 1,063   | 266                          | 551                | 137                          | 1,082                             | 322                          |
| Georgia.....              | 984   | 252                          | 551                | 144                          | 1,002                             | 321                          |
| Hawaii.....               | 1,174   | 632                          | 578                | 253                          | 1,187                             | 724                          |
| Idaho.....                | 1,359   | 289                          | 648                | 184                          | 1,376                             | 343                          |
| Illinois.....             | 1,488   | 465                          | 785                | 228                          | 1,507                             | 601                          |
| Indiana.....              | 1,490   | 385                          | 839                | 232                          | 1,511                             | 489                          |
| Iowa.....                 | 1,234   | 299                          | 721                | 182                          | 1,250                             | 362                          |
| Kansas.....               | 1,207   | 244                          | 638                | 142                          | 1,226                             | 315                          |
| Kentucky.....             | 1,226   | 294                          | 653                | 168                          | 1,248                             | 374                          |
| Louisiana.....            | 1,136   | 265                          | 612                | 139                          | 1,156                             | 337                          |
| Maine.....                | 1,195   | 302                          | 703                | 190                          | 1,207                             | 361                          |
| Maryland.....             | 1,426   | 408                          | 836                | 239                          | 1,447                             | 500                          |
| Massachusetts.....        | 1,426   | 517                          | 802                | 235                          | 1,442                             | 642                          |
| Michigan.....             | 1,734   | 520                          | 916                | 249                          | 1,756                             | 668                          |
| Minnesota.....            | 1,378   | 369                          | 717                | 193                          | 1,393                             | 457                          |
| Mississippi.....          | 971   | 219                          | 602                | 147                          | 997                               | 277                          |
| Missouri.....             | 1,316   | 379                          | 758                | 220                          | 1,336                             | 490                          |
| Montana.....              | 1,454   | 342                          | 560                | 166                          | 1,474                             | 421                          |
| Nebraska.....             | 1,156   | 258                          | 501                | 131                          | 1,179                             | 336                          |
| Nevada.....               | 1,562   | 417                          | 883                | 234                          | 1,568                             | 485                          |
| New Hampshire.....        | 1,227   | 338                          | 713                | 196                          | 1,237                             | 414                          |
| New Jersey.....           | 1,540   | 529                          | 867                | 267                          | 1,563                             | 668                          |
| New Mexico.....           | 1,224   | 239                          | 729                | 137                          | 1,242                             | 312                          |
| New York.....             | 1,489   | 571                          | 841                | 252                          | 1,506                             | 718                          |
| North Carolina.....       | 976   | 271                          | 569                | 161                          | 993                               | 335                          |
| North Dakota.....         | 1,157   | 218                          | 540                | 119                          | 1,176                             | 283                          |
| Ohio.....                 | 1,589   | 484                          | 883                | 257                          | 1,614                             | 629                          |
| Oklahoma.....             | 1,241   | 261                          | 518                | 131                          | 1,263                             | 338                          |
| Oregon.....               | 1,480   | 389                          | 915                | 248                          | 1,497                             | 466                          |
| Pennsylvania.....         | 1,480   | 458                          | 812                | 246                          | 1,500                             | 588                          |
| Rhode Island.....         | 1,338   | 447                          | 813                | 258                          | 1,358                             | 556                          |
| South Carolina.....       | 944   | 229                          | 576                | 150                          | 961                               | 283                          |
| South Dakota.....         | 1,185   | 221                          | 519                | 135                          | 1,203                             | 276                          |
| Tennessee.....            | 1,105   | 279                          | 685                | 181                          | 1,124                             | 346                          |
| Texas.....                | 1,220   | 268                          | 558                | 125                          | 1,242                             | 345                          |
| Utah.....                 | 1,370   | 308                          | 851                | 184                          | 1,382                             | 366                          |
| Vermont.....              | 1,228   | 231                          | 603                | 153                          | 1,241                             | 359                          |
| Virginia.....             | 1,175   | 312                          | 765                | 185                          | 1,195                             | 389                          |
| Washington.....           | 1,602   | 438                          | 937                | 253                          | 1,622                             | 537                          |
| West Virginia.....        | 1,421   | 399                          | 805                | 202                          | 1,436                             | 506                          |
| Wisconsin.....            | 1,493   | 394                          | 772                | 221                          | 1,513                             | 499                          |
| Wyoming.....              | 1,466   | 336                          | 680                | 185                          | 1,483                             | 404                          |

<sup>1</sup> See table 55, footnote 1.

**Table 62.—Old-age and survivors insurance: Average 1941 taxable wage of workers with taxable wages in 1941, in 1941 only, and in 1941 and 1 or more previous years, by age group, sex, race, and number of quarters with taxable wages <sup>1</sup>**

| Age group, <sup>2</sup> sex, and race | Average 1941 taxable wage of workers with taxable wages in— |                              |                    |                              |                                   |                              |
|---------------------------------------|---|------------------------------|--------------------|------------------------------|-----------------------------------|------------------------------|
|                                       | 1941  |                              | 1941 only          |                              | 1941 and 1 or more previous years |                              |
|                                       | 4 quarters in 1941  | Less than 4 quarters in 1941 | 4 quarters in 1941 | Less than 4 quarters in 1941 | 4 quarters in 1941                | Less than 4 quarters in 1941 |
| Total.....                            | \$1,425   | \$414                        | \$785              | \$214                        | \$1,446                           | \$525                        |
| Under 20.....                         | 686   | 182                          | 573                | 167                          | 717                               | 230                          |
| 20-24.....                            | 1,052   | 290                          | 765                | 226                          | 1,065                             | 318                          |
| 25-29.....                            | 1,361   | 362                          | 853                | 231                          | 1,370                             | 397                          |
| 30-34.....                            | 1,507   | 429                          | 928                | 245                          | 1,517                             | 489                          |
| 35-39.....                            | 1,617   | 547                          | 944                | 258                          | 1,629                             | 652                          |
| 40-44.....                            | 1,642   | 635                          | 1,041              | 271                          | 1,653                             | 764                          |
| 45-49.....                            | 1,673   | 702                          | 1,031              | 284                          | 1,683                             | 849                          |
| 50-54.....                            | 1,649   | 701                          | 980                | 284                          | 1,660                             | 840                          |
| 55-59.....                            | 1,601   | 670                          | 965                | 269                          | 1,612                             | 811                          |
| 60-64.....                            | 1,511   | 617                          | 983                | 261                          | 1,520                             | 739                          |
| 65-69.....                            | 1,429   | 585                          | 899                | 227                          | 1,441                             | 691                          |
| 70 and over.....                      | 1,363   | 617                          | 819                | 254                          | 1,381                             | 743                          |
| White male <sup>3</sup> .....         | 1,654   | 552                          | 929                | 267                          | 1,674                             | 688                          |
| Under 20.....                         | 749   | 207                          | 616                | 189                          | 787                               | 260                          |
| 20-24.....                            | 1,241   | 360                          | 916                | 289                          | 1,256                             | 386                          |
| 25-29.....                            | 1,584   | 476                          | 1,059              | 321                          | 1,592                             | 510                          |
| 30-34.....                            | 1,750   | 589                          | 1,171              | 344                          | 1,758                             | 654                          |
| 35-39.....                            | 1,873   | 766                          | 1,199              | 358                          | 1,883                             | 881                          |
| 40-44.....                            | 1,900   | 873                          | 1,294              | 368                          | 1,909                             | 1,013                        |
| 45-49.....                            | 1,891   | 915                          | 1,255              | 370                          | 1,901                             | 1,075                        |
| 50-54.....                            | 1,830   | 866                          | 1,169              | 351                          | 1,839                             | 1,014                        |
| 55-59.....                            | 1,741   | 791                          | 1,069              | 313                          | 1,751                             | 943                          |
| 60-64.....                            | 1,627   | 701                          | 1,083              | 291                          | 1,636                             | 832                          |
| 65-69.....                            | 1,524   | 642                          | 977                | 249                          | 1,536                             | 755                          |
| 70 and over.....                      | 1,426   | 657                          | 865                | 266                          | 1,444                             | 792                          |
| White female <sup>3</sup> .....       | 914   | 222                          | 570                | 157                          | 927                               | 267                          |
| Under 20.....                         | 612   | 157                          | 525                | 145                          | 634                               | 196                          |
| 20-24.....                            | 806   | 224                          | 580                | 176                          | 809                               | 245                          |
| 25-29.....                            | 912   | 241                          | 584                | 162                          | 918                               | 266                          |
| 30-34.....                            | 989   | 243                          | 640                | 161                          | 997                               | 278                          |
| 35-39.....                            | 1,027   | 251                          | 604                | 168                          | 1,037                             | 295                          |
| 40-44.....                            | 1,031   | 251                          | 617                | 165                          | 1,040                             | 298                          |
| 45-49.....                            | 1,018   | 253                          | 571                | 153                          | 1,028                             | 305                          |
| 50-54.....                            | 1,000   | 260                          | 518                | 153                          | 1,011                             | 313                          |
| 55-59.....                            | 977   | 262                          | 623                | 160                          | 985                               | 314                          |
| 60-64.....                            | 938   | 282                          | (4)                | 172                          | 946                               | 330                          |
| 65 and over.....                      | 919   | 357                          | (4)                | 152                          | 927                               | 414                          |
| Negro male.....                       | 879   | 207                          | 539                | 151                          | 894                               | 236                          |
| Under 20.....                         | 409   | 117                          | 374                | 108                          | 421                               | 143                          |
| 20-24.....                            | 657   | 182                          | 540                | 152                          | 668                               | 199                          |
| 25-29.....                            | 816   | 223                          | 573                | 170                          | 824                               | 240                          |
| 30-34.....                            | 881   | 239                          | 620                | 175                          | 888                               | 259                          |
| 35-39.....                            | 988   | 249                          | 671                | 192                          | 997                               | 270                          |
| 40-44.....                            | 1,022   | 255                          | 647                | 203                          | 1,030                             | 274                          |
| 45-49.....                            | 1,043   | 243                          | (4)                | 183                          | 1,051                             | 268                          |
| 50-54.....                            | 1,003   | 238                          | (4)                | 174                          | 1,014                             | 264                          |
| 55-59.....                            | 985   | 208                          | (4)                | 155                          | 991                               | 230                          |
| 60-64.....                            | 933   | 191                          | (4)                | 133                          | 940                               | 217                          |
| 65 and over.....                      | 781   | 171                          | (4)                | 131                          | 796                               | 191                          |
| Negro female.....                     | 559   | 128                          | 371                | 99                           | 571                               | 152                          |
| Under 20.....                         | 379   | 79                           | (4)                | 74                           | (4)                               | 100                          |
| 20-24.....                            | 453   | 109                          | (4)                | 95                           | 464                               | 125                          |
| 25-29.....                            | 530   | 133                          | (4)                | 107                          | 543                               | 152                          |
| 30-34.....                            | 593   | 149                          | (4)                | 121                          | 593                               | 167                          |
| 35-39.....                            | 582   | 153                          | (4)                | 111                          | 600                               | 180                          |
| 40-44.....                            | 605   | 142                          | (4)                | 96                           | 612                               | 167                          |
| 45-49.....                            | 589   | 141                          | (4)                | 98                           | 596                               | 163                          |
| 50-54.....                            | 608   | 127                          | (4)                | 96                           | 620                               | 143                          |
| 55 and over.....                      | 557   | 121                          | (4)                | 78                           | 562                               | 142                          |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Not computed; sample contains less than 100 workers.

These proportions, however, are very materially affected by the large amount of short-term employment resulting not only from seasonality but also from the shifting of workers between covered and noncovered employment. Of the workers in covered employment in all 4 quarters of 1941, only 1.5 percent received less than \$200 in taxable

**Table 63.—Old-age and survivors insurance: Average taxable wage of workers with taxable wages in 1941, in 1941 only, and in 1941 and 1 or more previous years, by age group, sex, and race <sup>1</sup>**

| Age group <sup>2</sup>  | Total   |                    |                  | Male    |                    |                  | Female           |                    |                  |
|---|---------|--------------------|------------------|---------|--------------------|------------------|------------------|--------------------|------------------|
|   | Total   | White <sup>3</sup> | Negro            | Total   | White <sup>3</sup> | Negro            | Total            | White <sup>3</sup> | Negro            |
| Workers with taxable wages in 1941                              |         |                    |                  |         |                    |                  |                  |                    |                  |
| Adjusted total <sup>4</sup>                                     | \$1,028 |                    |                  | \$1,182 | \$1,244            | \$542            | \$573            | \$586              | \$283            |
| Tabulated total   | 1,011   | \$1,052            | \$500            | 1,182   | 1,244              | 542              | 573              | 586                | 283              |
| Under 20  | 308     | 317                | 166              | 334     | 349                | 174              | 263              | 266                | 108              |
| 20-24   | 696     | 724                | 335              | 804     | 851                | 367              | 517              | 528                | 183              |
| 25-29   | 989     | 1,035              | 483              | 1,163   | 1,232              | 531              | 593              | 610                | 267              |
| 30-34   | 1,147   | 1,205              | 553              | 1,340   | 1,422              | 604              | 658              | 678                | 330              |
| 35-39   | 1,274   | 1,333              | 630              | 1,481   | 1,563              | 688              | 701              | 721                | 359              |
| 40-44   | 1,310   | 1,372              | 656              | 1,504   | 1,590              | 710              | 715              | 736                | 366              |
| 45-49   | 1,350   | 1,402              | 661              | 1,518   | 1,587              | 706              | 717              | 733                | 355              |
| 50-54   | 1,326   | 1,370              | 635              | 1,462   | 1,516              | 673              | 712              | 727                | 350              |
| 55-59   | 1,274   | 1,311              | 605              | 1,374   | 1,418              | 636              | 694              | 708                | 332              |
| 60-64   | 1,184   | 1,215              | 574              | 1,257   | 1,293              | 596              | 688              | 700                | 343              |
| 65-69   | 1,089   | 1,119              | 470              | 1,138   | 1,171              | 487              | 680              | 696                | ( <sup>5</sup> ) |
| 70 and over   | 1,048   | 1,075              | 414              | 1,073   | 1,101              | 431              | 745              | 764                | ( <sup>5</sup> ) |
| Unknown   | 596     | 693                | 345              | 635     | 756                | 359              | 422              | 460                | ( <sup>5</sup> ) |
| Workers with taxable wages in 1941 only                         |         |                    |                  |         |                    |                  |                  |                    |                  |
| Total   | \$277   | \$288              | \$174            | \$329   | \$348              | \$191            | \$191            | \$196              | \$117            |
| Under 20  | 202     | 208                | 122              | 221     | 230                | 129              | 172              | 174                | 82               |
| 20-24   | 303     | 322                | 177              | 362     | 392                | 202              | 218              | 228                | 111              |
| 25-29   | 308     | 329                | 188              | 397     | 434                | 221              | 191              | 200                | 124              |
| 30-34   | 329     | 349                | 201              | 425     | 463                | 229              | 203              | 210                | 142              |
| 35-39   | 341     | 358                | 221              | 442     | 477                | 252              | 203              | 209                | 141              |
| 40-44   | 362     | 381                | 219              | 460     | 497                | 250              | 200              | 206                | 117              |
| 45-49   | 369     | 388                | 208              | 449     | 481                | 226              | 190              | 194                | 123              |
| 50-54   | 362     | 379                | 187              | 424     | 450                | 199              | 185              | 189                | 127              |
| 55-59   | 344     | 358                | 183              | 382     | 399                | 196              | 201              | 206                | ( <sup>5</sup> ) |
| 60-64   | 334     | 348                | 156              | 358     | 375                | 161              | 197              | 202                | ( <sup>5</sup> ) |
| 65-69   | 313     | 327                | 146              | 323     | 338                | 153              | 227              | 238                | ( <sup>5</sup> ) |
| 70 and over   | 339     | 353                | ( <sup>5</sup> ) | 340     | 353                | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> )   | ( <sup>5</sup> ) |
| Unknown   | 202     | ( <sup>5</sup> )   | ( <sup>5</sup> ) | 205     | ( <sup>5</sup> )   | ( <sup>5</sup> ) | ( <sup>5</sup> ) | ( <sup>5</sup> )   | ( <sup>5</sup> ) |
| Workers with taxable wages in 1941 and 1 or more previous years |         |                    |                  |         |                    |                  |                  |                    |                  |
| Total   | \$1,154 | \$1,197            | \$591            | \$1,324 | \$1,387            | \$629            | \$680            | \$693              | \$359            |
| Under 20  | 480     | 494                | 248              | 509     | 531                | 255              | 426              | 430                | 179              |
| 20-24   | 772     | 796                | 400              | 886     | 929                | 425              | 580              | 587                | 242              |
| 25-29   | 1,057   | 1,100              | 539              | 1,224   | 1,290              | 578              | 652              | 666                | 327              |
| 30-34   | 1,231   | 1,288              | 611              | 1,413   | 1,493              | 655              | 734              | 753                | 389              |
| 35-39   | 1,374   | 1,433              | 700              | 1,567   | 1,647              | 752              | 792              | 812                | 424              |
| 40-44   | 1,412   | 1,476              | 723              | 1,595   | 1,680              | 773              | 806              | 827                | 428              |
| 45-49   | 1,456   | 1,508              | 736              | 1,618   | 1,685              | 781              | 805              | 822                | 410              |
| 50-54   | 1,428   | 1,471              | 710              | 1,560   | 1,612              | 747              | 796              | 810                | 405              |
| 55-59   | 1,380   | 1,417              | 680              | 1,479   | 1,522              | 712              | 776              | 790                | 388              |
| 60-64   | 1,282   | 1,313              | 651              | 1,358   | 1,392              | 676              | 757              | 769                | 388              |
| 65-69   | 1,181   | 1,209              | 544              | 1,234   | 1,265              | 561              | 735              | 747                | ( <sup>5</sup> ) |
| 70 and over   | 1,152   | 1,178              | 486              | 1,183   | 1,209              | 504              | 792              | 809                | ( <sup>5</sup> ) |
| Unknown   | 623     | 714                | 367              | 665     | 781                | 382              | 436              | 469                | ( <sup>5</sup> ) |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Adjusted for all exclusions indicated in footnote 1, as well as for duplication of workers with more than 1 account discovered through Jan. 15, 1942.

<sup>5</sup> Not computed; sample contains less than 100 workers.

wages, and only 12 percent received less than \$600. The corresponding percentages for men were 1.1 and 8.3, and for women, 2.7 and 23. Twenty-nine percent of the men and 2.4 percent of the women who were 4-quarter workers received \$2,000 or more. The median wage credit for the men was \$1,545 and for the women, \$847.

Among the States, average taxable wages in 1941 ranged from \$1,310 in Michigan to \$530 in Arkansas (table 60). Among the workers who

**Table 64.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages in 1941 only, by amount of such wages, for each age group, sex, and race <sup>1</sup>**

| Amount of taxable wages         | Total | Age group <sup>1</sup> |                  |       |       |       |       |             |
|---------------------------------|-------|------------------------|------------------|-------|-------|-------|-------|-------------|
|                                 |       | Under 20               | 20-24            | 25-29 | 30-34 | 35-39 | 40-44 | 45 and over |
| Total.....                      | 100.0 | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....                    | 57.9  | 64.7                   | 52.0             | 55.0  | 53.9  | 53.5  | 53.2  | 54.1        |
| 200-399.....                    | 18.9  | 19.3                   | 20.4             | 18.5  | 18.2  | 18.2  | 17.3  | 17.5        |
| 400-599.....                    | 10.1  | 9.1                    | 12.0             | 10.4  | 10.6  | 10.3  | 10.0  | 9.8         |
| 600-799.....                    | 5.4   | 4.0                    | 6.9              | 6.2   | 5.8   | 6.2   | 6.4   | 6.2         |
| 800-999.....                    | 2.9   | 1.6                    | 3.8              | 3.6   | 3.7   | 3.9   | 3.9   | 3.8         |
| 1,000-1,999.....                | 1.7   | .7                     | 2.1              | 2.3   | 2.7   | 2.4   | 2.6   | 2.4         |
| 1,200-1,399.....                | 1.0   | .3                     | 1.3              | 1.4   | 1.7   | 1.7   | 1.8   | 1.6         |
| 1,400-1,599.....                | .7    | .1                     | .8               | 1.0   | 1.1   | 1.2   | 1.4   | 1.2         |
| 1,600-1,799.....                | .4    | .1                     | .3               | .6    | .7    | .7    | .7    | .9          |
| 1,800-1,999.....                | .3    | ( <sup>3</sup> )       | .2               | .4    | .5    | .5    | .6    | .6          |
| 2,000-2,999.....                | .5    | ( <sup>3</sup> )       | .2               | .5    | .8    | 1.0   | 1.5   | 1.2         |
| 3,000.....                      | .2    | ( <sup>3</sup> )       | ( <sup>3</sup> ) | .1    | .3    | .4    | .6    | .7          |
| White male <sup>1</sup> .....   | 100.0 | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....                    | 51.3  | 61.1                   | 42.7             | 42.9  | 42.5  | 42.4  | 42.8  | 47.5        |
| 200-399.....                    | 18.8  | 19.5                   | 20.3             | 17.9  | 17.4  | 17.1  | 17.1  | 17.6        |
| 400-599.....                    | 11.0  | 9.9                    | 13.1             | 12.1  | 12.0  | 11.8  | 10.6  | 10.8        |
| 600-799.....                    | 6.9   | 5.1                    | 8.9              | 8.7   | 7.9   | 8.1   | 8.2   | 7.5         |
| 800-999.....                    | 4.3   | 2.4                    | 6.0              | 6.1   | 6.0   | 6.2   | 5.8   | 4.9         |
| 1,000-1,999.....                | 2.7   | 1.1                    | 3.8              | 4.4   | 4.7   | 4.0   | 4.2   | 3.2         |
| 1,200-1,399.....                | 1.7   | .5                     | 2.4              | 2.8   | 3.0   | 3.0   | 3.1   | 2.1         |
| 1,400-1,599.....                | 1.1   | .2                     | 1.4              | 1.9   | 2.1   | 2.2   | 2.4   | 1.7         |
| 1,600-1,799.....                | .7    | .1                     | .7               | 1.2   | 1.4   | 1.5   | 1.3   | 1.2         |
| 1,800-1,999.....                | .4    | ( <sup>3</sup> )       | .3               | .8    | .9    | 1.0   | .9    | .8          |
| 2,000-2,999.....                | .8    | ( <sup>3</sup> )       | .4               | 1.1   | 1.6   | 2.0   | 2.7   | 1.7         |
| 3,000.....                      | .3    | ( <sup>3</sup> )       | ( <sup>3</sup> ) | .1    | .5    | .7    | .9    | 1.0         |
| White female <sup>1</sup> ..... | 100.0 | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....                    | 64.9  | 67.4                   | 58.0             | 64.7  | 64.0  | 63.8  | 65.9  | 67.9        |
| 200-399.....                    | 19.6  | 19.8                   | 21.3             | 19.1  | 19.0  | 19.5  | 17.5  | 17.8        |
| 400-599.....                    | 9.6   | 8.9                    | 12.5             | 9.5   | 9.8   | 9.2   | 9.3   | 7.7         |
| 600-799.....                    | 3.9   | 3.0                    | 5.6              | 4.3   | 4.1   | 4.5   | 4.3   | 3.4         |
| 800-3,000.....                  | 2.0   | .9                     | 2.6              | 2.4   | 3.1   | 3.0   | 3.0   | 3.2         |
| Negro male.....                 | 100.0 | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....                    | 68.4  | 79.5                   | 65.0             | 62.2  | 62.6  | 59.8  | 59.3  | 67.8        |
| 200-399.....                    | 17.4  | 14.0                   | 20.1             | 20.0  | 18.1  | 18.8  | 18.1  | 16.6        |
| 400-599.....                    | 7.4   | 4.3                    | 8.2              | 9.7   | 8.8   | 9.3   | 10.9  | 7.7         |
| 600-3,000.....                  | 6.8   | 2.2                    | 6.7              | 8.1   | 10.5  | 12.1  | 11.7  | 7.9         |
| Negro female.....               | 100.0 | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....                    | 80.5  | 88.3                   | 82.5             | 78.7  | 73.4  | 75.0  | 80.2  | 81.9        |
| 200-399.....                    | 15.2  | 9.8                    | 14.0             | 16.4  | 19.9  | 19.3  | 15.7  | 13.6        |
| 400-599.....                    | 3.1   | 1.6                    | 2.5              | 3.7   | 5.5   | 3.4   | 2.8   | 3.0         |
| 600-3,000.....                  | 1.2   | .3                     | 1.0              | 1.2   | 1.2   | 2.3   | 1.3   | 1.5         |

received taxable wages in all 4 quarters, the range in averages was from \$1,896 in Alaska and \$1,734 in Michigan to \$944 in South Carolina (table 61).

### Limitations of Employment and Wage Data <sup>3</sup>

When analyzing the employment and wage data, it is essential to keep in mind their sources, limitations with respect to employments covered and wages taxable under the program, and some of the chief technical procedures which affect the sta-

<sup>3</sup> For a more detailed statement, see *Old-Age and Survivors Insurance Statistics, 1940*, appendix. Although relating to data for 1940, the limitations and procedures there described are, for the most part, applicable also to data for 1941. Sources of the data are described in detail in *Old-Age and Survivors Insurance Statistics, 1939*, pp. 9-14.

tistics. Otherwise, mistaken conclusions sometimes result from failure to understand the special characteristics of the statistical material being analyzed.

*Sources of data.*—In order to determine benefit rights under the provisions of title II of the Social Security Act, it is necessary for the Social Security Board to maintain a permanent record of the taxable wages paid in each calendar quarter to each worker in covered employment. For this purpose, a separate wage account is set up for each person to whom a social security account number has been assigned. By the end of 1942, more than 68 mil-

Table 65.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages in 1941, by amount of such wages, for each State <sup>1</sup>

| State                     | Total | Amount of taxable wages |           |           |           |           |               |               |               |               |               |               |               |               |         |
|---------------------------|-------|-------------------------|-----------|-----------|-----------|-----------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------|
|                           |       | \$1-199                 | \$200-399 | \$400-599 | \$600-799 | \$800-999 | \$1,000-1,199 | \$1,200-1,399 | \$1,400-1,599 | \$1,600-1,799 | \$1,800-1,999 | \$2,000-2,199 | \$2,200-2,599 | \$2,600-2,999 | \$3,000 |
| Total.....                | 100.0 | 21.0                    | 10.6      | 8.6       | 8.8       | 8.2       | 7.0           | 6.2           | 5.6           | 4.8           | 4.2           | 3.4           | 4.5           | 2.6           | 4.5     |
| Alabama.....              | 100.0 | 28.4                    | 13.2      | 11.0      | 10.6      | 8.7       | 7.0           | 5.0           | 3.7           | 2.7           | 2.2           | 1.7           | 2.3           | 1.3           | 2.2     |
| Alaska.....               | 100.0 | 17.5                    | 10.9      | 9.7       | 8.2       | 7.4       | 6.2           | 6.9           | 5.5           | 4.0           | 3.6           | 3.8           | 7.0           | 3.9           | 5.4     |
| Arizona.....              | 100.0 | 29.2                    | 11.4      | 8.9       | 7.4       | 6.2       | 5.8           | 6.2           | 5.1           | 3.6           | 4.2           | 3.1           | 4.4           | 1.7           | 2.8     |
| Arkansas.....             | 100.0 | 41.0                    | 15.4      | 11.0      | 10.1      | 6.6       | 4.1           | 2.7           | 1.9           | 1.4           | 1.4           | 1.0           | 1.3           | .8            | 1.3     |
| California.....           | 100.0 | 20.3                    | 10.3      | 8.3       | 7.2       | 6.9       | 6.8           | 6.2           | 5.9           | 5.5           | 5.1           | 4.2           | 5.5           | 3.0           | 4.8     |
| Colorado.....             | 100.0 | 28.1                    | 12.4      | 8.6       | 8.5       | 6.9       | 6.6           | 6.4           | 5.6           | 4.2           | 3.2           | 2.3           | 2.9           | 1.5           | 2.8     |
| Connecticut.....          | 100.0 | 11.7                    | 8.0       | 7.3       | 7.4       | 8.8       | 8.4           | 8.2           | 7.2           | 6.5           | 5.8           | 4.7           | 6.7           | 3.7           | 5.6     |
| Delaware.....             | 100.0 | 18.8                    | 10.0      | 8.0       | 7.2       | 6.9       | 6.6           | 6.1           | 6.3           | 5.7           | 4.3           | 3.6           | 5.3           | 3.2           | 8.0     |
| District of Columbia..... | 100.0 | 21.9                    | 12.4      | 10.3      | 9.8       | 8.4       | 6.9           | 5.5           | 4.5           | 3.6           | 3.0           | 2.5           | 3.7           | 2.2           | 5.3     |
| Florida.....              | 100.0 | 36.0                    | 15.2      | 11.3      | 9.3       | 6.7       | 4.8           | 3.7           | 2.8           | 2.1           | 1.8           | 1.3           | 1.8           | 1.0           | 2.2     |
| Georgia.....              | 100.0 | 32.3                    | 14.6      | 12.0      | 12.5      | 9.1       | 5.1           | 3.3           | 2.4           | 1.7           | 1.4           | 1.1           | 1.4           | .9            | 2.2     |
| Hawaii.....               | 100.0 | 25.7                    | 17.2      | 11.0      | 9.5       | 8.5       | 6.0           | 4.7           | 3.5           | 3.7           | 2.8           | 1.8           | 2.2           | 1.2           | 2.2     |
| Idaho.....                | 100.0 | 31.8                    | 13.8      | 8.6       | 7.2       | 6.7       | 5.8           | 4.8           | 4.7           | 5.0           | 3.0           | 2.7           | 3.0           | 1.3           | 1.6     |
| Illinois.....             | 100.0 | 17.5                    | 9.7       | 8.1       | 8.4       | 8.5       | 7.6           | 6.8           | 6.1           | 5.4           | 4.6           | 3.8           | 4.8           | 3.0           | 5.7     |
| Indiana.....              | 100.0 | 20.3                    | 9.8       | 7.7       | 8.1       | 7.8       | 6.9           | 6.4           | 6.5           | 5.4           | 5.1           | 4.0           | 5.2           | 2.7           | 4.1     |
| Iowa.....                 | 100.0 | 28.0                    | 12.0      | 9.2       | 8.9       | 8.3       | 6.8           | 6.4           | 5.5           | 3.8           | 2.8           | 1.9           | 2.5           | 1.4           | 2.5     |
| Kansas.....               | 100.0 | 34.5                    | 12.5      | 9.2       | 7.5       | 6.2       | 6.0           | 5.8           | 4.2           | 3.7           | 2.9           | 1.9           | 2.5           | 1.2           | 1.9     |
| Kentucky.....             | 100.0 | 28.0                    | 12.6      | 9.8       | 9.0       | 7.6       | 7.0           | 6.5           | 5.4           | 3.8           | 2.7           | 1.7           | 2.3           | 1.3           | 2.3     |
| Louisiana.....            | 100.0 | 33.5                    | 14.1      | 10.7      | 9.7       | 7.0       | 5.0           | 3.7           | 3.2           | 2.5           | 2.5           | 1.8           | 2.3           | 1.3           | 2.7     |
| Maine.....                | 100.0 | 25.1                    | 12.8      | 9.9       | 9.6       | 10.5      | 8.5           | 6.6           | 4.4           | 3.5           | 2.3           | 1.5           | 1.9           | 1.2           | 2.2     |
| Maryland.....             | 100.0 | 20.4                    | 11.1      | 9.0       | 9.3       | 8.6       | 7.0           | 5.9           | 5.5           | 4.6           | 4.1           | 3.3           | 4.5           | 2.6           | 4.1     |
| Massachusetts.....        | 100.0 | 15.3                    | 9.4       | 8.4       | 9.4       | 10.5      | 8.9           | 7.3           | 6.2           | 5.1           | 4.3           | 3.3           | 4.4           | 2.8           | 4.7     |
| Michigan.....             | 100.0 | 15.4                    | 8.3       | 6.7       | 6.2       | 6.1       | 5.8           | 5.8           | 5.7           | 6.1           | 6.6           | 7.1           | 9.0           | 4.4           | 6.8     |
| Minnesota.....            | 100.0 | 24.9                    | 10.5      | 8.6       | 8.2       | 8.3       | 7.0           | 6.3           | 5.5           | 4.8           | 4.1           | 3.0           | 3.4           | 1.9           | 3.5     |
| Mississippi.....          | 100.0 | 39.7                    | 15.5      | 11.5      | 10.4      | 6.1       | 4.1           | 2.7           | 2.2           | 1.7           | 1.6           | .9            | 1.4           | .6            | 1.6     |
| Missouri.....             | 100.0 | 23.2                    | 11.6      | 9.3       | 9.7       | 8.4       | 7.4           | 6.1           | 5.1           | 4.2           | 3.0           | 2.7           | 3.2           | 1.8           | 4.3     |
| Montana.....              | 100.0 | 27.5                    | 12.3      | 8.3       | 6.8       | 6.4       | 5.8           | 5.7           | 6.5           | 4.5           | 4.5           | 3.3           | 3.8           | 2.0           | 2.6     |
| Nebraska.....             | 100.0 | 32.9                    | 12.9      | 9.3       | 8.8       | 7.7       | 6.2           | 5.5           | 4.2           | 3.1           | 2.1           | 1.6           | 2.1           | 1.0           | 2.6     |
| Nevada.....               | 100.0 | 23.1                    | 12.0      | 9.5       | 5.8       | 6.5       | 6.4           | 6.6           | 5.8           | 5.4           | 5.6           | 3.6           | 4.6           | 2.3           | 2.8     |
| New Hampshire.....        | 100.0 | 20.8                    | 11.7      | 9.6       | 10.3      | 9.5       | 10.3          | 7.5           | 6.4           | 3.7           | 3.4           | 2.3           | 1.9           | 1.0           | 1.6     |
| New Jersey.....           | 100.0 | 14.8                    | 9.2       | 8.0       | 8.8       | 8.6       | 7.4           | 7.0           | 6.3           | 5.4           | 5.1           | 4.1           | 5.7           | 3.6           | 6.0     |
| New Mexico.....           | 100.0 | 38.3                    | 11.9      | 8.1       | 8.3       | 6.6       | 5.1           | 4.5           | 3.6           | 3.0           | 2.7           | 2.2           | 3.1           | 1.1           | 1.5     |
| New York.....             | 100.0 | 15.3                    | 9.6       | 8.3       | 9.1       | 8.9       | 7.9           | 6.8           | 6.2           | 5.2           | 4.5           | 3.6           | 4.8           | 3.2           | 6.6     |
| North Carolina.....       | 100.0 | 27.1                    | 13.4      | 11.8      | 15.7      | 12.0      | 6.4           | 3.9           | 2.5           | 1.7           | 1.3           | .9            | 1.1           | .6            | 1.6     |
| North Dakota.....         | 100.0 | 40.2                    | 12.7      | 9.3       | 8.1       | 6.8       | 5.5           | 5.1           | 2.9           | 1.8           | 2.0           | 1.1           | 1.6           | .8            | 2.1     |
| Ohio.....                 | 100.0 | 16.5                    | 8.9       | 7.2       | 7.4       | 7.7       | 6.9           | 6.6           | 6.5           | 6.0           | 5.6           | 4.8           | 6.6           | 3.6           | 5.7     |
| Oklahoma.....             | 100.0 | 34.5                    | 12.2      | 8.7       | 7.5       | 6.4       | 5.6           | 4.7           | 4.1           | 3.9           | 3.5           | 2.2           | 2.6           | 1.4           | 2.7     |
| Oregon.....               | 100.0 | 21.8                    | 11.4      | 8.9       | 7.7       | 7.3       | 6.3           | 6.8           | 7.2           | 6.0           | 4.5           | 3.0           | 4.1           | 1.9           | 3.1     |
| Pennsylvania.....         | 100.0 | 15.2                    | 8.8       | 7.8       | 8.8       | 8.4       | 7.5           | 7.5           | 7.6           | 6.6           | 5.3           | 4.0           | 5.1           | 2.8           | 4.6     |
| Rhode Island.....         | 100.0 | 13.9                    | 9.1       | 8.4       | 10.9      | 12.0      | 10.5          | 7.8           | 6.4           | 5.1           | 3.9           | 2.6           | 3.6           | 2.3           | 3.5     |
| South Carolina.....       | 100.0 | 30.8                    | 13.9      | 11.8      | 14.5      | 10.6      | 5.5           | 3.9           | 2.6           | 1.4           | 1.2           | .8            | 1.1           | .7            | 1.2     |
| South Dakota.....         | 100.0 | 36.2                    | 13.6      | 9.5       | 7.8       | 6.7       | 4.8           | 4.1           | 4.8           | 2.8           | 2.4           | 1.9           | 2.5           | 1.2           | 1.7     |
| Tennessee.....            | 100.0 | 29.6                    | 13.1      | 11.2      | 11.6      | 8.8       | 6.2           | 4.6           | 3.5           | 2.7           | 1.9           | 1.4           | 2.0           | 1.1           | 2.3     |
| Texas.....                | 100.0 | 34.2                    | 13.2      | 9.5       | 8.2       | 6.5       | 5.0           | 4.2           | 3.3           | 3.0           | 2.9           | 2.3           | 3.0           | 1.6           | 3.1     |
| Utah.....                 | 100.0 | 30.4                    | 11.8      | 8.4       | 8.6       | 6.1       | 5.6           | 5.1           | 6.1           | 5.2           | 3.4           | 2.6           | 3.0           | 1.1           | 2.6     |
| Vermont.....              | 100.0 | 29.4                    | 12.2      | 8.9       | 8.2       | 9.7       | 8.7           | 5.5           | 4.3           | 3.1           | 2.6           | 1.9           | 1.8           | 1.3           | 2.4     |
| Virginia.....             | 100.0 | 26.4                    | 13.6      | 10.9      | 10.5      | 8.8       | 6.8           | 5.1           | 4.2           | 3.2           | 2.7           | 1.9           | 2.3           | 1.2           | 2.4     |
| Washington.....           | 100.0 | 21.1                    | 10.0      | 7.4       | 6.9       | 7.1       | 6.4           | 6.0           | 6.8           | 5.6           | 4.8           | 4.4           | 5.9           | 3.0           | 4.6     |
| West Virginia.....        | 100.0 | 19.9                    | 9.4       | 7.7       | 7.8       | 8.0       | 7.7           | 8.1           | 8.9           | 6.6           | 4.7           | 3.1           | 3.6           | 1.8           | 2.7     |
| Wisconsin.....            | 100.0 | 19.8                    | 9.5       | 7.6       | 7.9       | 7.8       | 7.0           | 6.6           | 6.6           | 5.9           | 4.8           | 4.2           | 5.3           | 2.8           | 4.2     |
| Wyoming.....              | 100.0 | 26.8                    | 14.8      | 8.6       | 7.1       | 5.6       | 5.2           | 4.8           | 5.0           | 5.0           | 6.6           | 3.1           | 3.7           | 1.7           | 2.0     |

<sup>1</sup> See table 55, footnote 1.

lion individual employee wage accounts, each with a separate ledger sheet, had been established.

Employers are required to report quarterly the amount of taxable wages paid to each covered employee during the quarter. Each quarterly "wage item" so reported is posted by the Board to the worker's wage account. Thus, an employee's permanent ledger account shows the specific quarters in which he received taxable wages and the amount received in each quarter.<sup>4</sup> This information is necessary in order to determine

whether an employee—or any of his survivors—is eligible for benefits and also to compute the amount of such benefits. It also serves as the source of the data included in the tabulations of covered employment and taxable wages.

The statistics on employment and wages regularly published by the Board are tabulated from data compiled at the time of posting the quarterly wage items reported by employers to the ledger sheets. The nature of these data, therefore, is determined both by the coverage provisions of the act and by the definition of "taxable wages," as well as by technical details of the tabulating procedure.

<sup>4</sup> In 1937, employers were required to report taxable wages on a half-yearly basis, and the records for that year are therefore by half years. Thereafter, records have been maintained on a quarterly basis.

**Table 66.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages in 1941 only, by amount of such wages, for each State<sup>1</sup>**

| State                     | Total | Amount of taxable wages |               |               |               |               |                   |                   |                   |                   |                   |                   |         |
|---------------------------|-------|-------------------------|---------------|---------------|---------------|---------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|---------|
|                           |       | \$1-<br>199             | \$200-<br>399 | \$400-<br>599 | \$600-<br>799 | \$800-<br>999 | \$1,000-<br>1,199 | \$1,200-<br>1,399 | \$1,400-<br>1,599 | \$1,600-<br>1,799 | \$1,800-<br>1,999 | \$2,000-<br>2,999 | \$3,000 |
| Total.....                | 100.0 | 57.9                    | 18.9          | 10.1          | 5.4           | 2.9           | 1.7               | 1.0               | 0.7               | 0.4               | 0.3               | 0.5               | 0.2     |
| Alabama.....              | 100.0 | 62.1                    | 18.3          | 9.4           | 5.0           | 2.0           | 1.2               | .6                | .5                | .1                | .2                | .5                | .1      |
| Alaska.....               | 100.0 | 49.8                    | 18.5          | 9.3           | 9.9           | 4.6           | 3.3               | (2)               | .7                | 1.3               | 1.3               | 1.3               | (2)     |
| Arizona.....              | 100.0 | 64.3                    | 15.9          | 7.1           | 6.4           | 2.0           | 1.0               | 1.3               | .3                | .5                | .4                | .4                | .4      |
| Arkansas.....             | 100.0 | 71.2                    | 17.9          | 6.8           | 2.4           | .6            | .4                | .3                | .2                | (2)               | (2)               | .1                | .1      |
| California.....           | 100.0 | 54.5                    | 17.9          | 10.5          | 6.1           | 3.8           | 2.5               | 1.8               | 1.0               | .8                | .4                | .6                | .1      |
| Colorado.....             | 100.0 | 66.2                    | 17.5          | 8.3           | 3.5           | 1.6           | 1.1               | .8                | .2                | .3                | (2)               | .4                | .1      |
| Connecticut.....          | 100.0 | 41.1                    | 21.3          | 15.0          | 8.2           | 5.2           | 3.2               | 2.1               | 1.6               | .8                | .6                | .7                | .2      |
| Delaware.....             | 100.0 | 51.1                    | 16.7          | 9.6           | 5.9           | 3.4           | 4.3               | 2.5               | 1.7               | 1.0               | .6                | 2.0               | 1.2     |
| District of Columbia..... | 100.0 | 54.3                    | 22.8          | 10.9          | 5.3           | 2.8           | 1.7               | 1.0               | .4                | .4                | .1                | .2                | .1      |
| Florida.....              | 100.0 | 74.3                    | 14.4          | 5.2           | 2.8           | 1.2           | .8                | .3                | .4                | .2                | .1                | .1                | .2      |
| Georgia.....              | 100.0 | 69.6                    | 16.8          | 8.0           | 3.0           | 1.2           | .4                | .4                | .2                | .1                | .1                | .1                | .1      |
| Hawaii.....               | 100.0 | 56.0                    | 24.3          | 9.6           | 4.4           | 2.4           | .7                | 1.4               | .6                | .3                | (2)               | .3                | (2)     |
| Idaho.....                | 100.0 | 66.7                    | 18.8          | 6.6           | 3.2           | 1.8           | 1.7               | .5                | (2)               | .5                | (2)               | .2                | (2)     |
| Illinois.....             | 100.0 | 54.3                    | 20.3          | 11.8          | 6.1           | 3.2           | 1.6               | .9                | .5                | .4                | .3                | .4                | .2      |
| Indiana.....              | 100.0 | 56.2                    | 18.5          | 9.9           | 6.3           | 3.6           | 2.1               | 1.3               | .8                | .4                | .3                | .4                | .2      |
| Iowa.....                 | 100.0 | 65.8                    | 17.2          | 7.1           | 4.0           | 2.1           | 1.4               | .8                | .4                | .4                | .1                | .5                | .2      |
| Kansas.....               | 100.0 | 72.9                    | 14.9          | 6.1           | 2.6           | 1.2           | 1.0               | .8                | .2                | .1                | .1                | (2)               | .1      |
| Kentucky.....             | 100.0 | 63.6                    | 19.7          | 9.0           | 3.9           | 1.6           | 1.0               | .4                | .3                | .1                | .1                | .3                | (2)     |
| Louisiana.....            | 100.0 | 71.8                    | 15.9          | 6.0           | 3.0           | 1.3           | .8                | .3                | .2                | .1                | .2                | .3                | .1      |
| Maine.....                | 100.0 | 62.8                    | 19.9          | 9.0           | 3.9           | 1.9           | .9                | .6                | .3                | .2                | .2                | .2                | .1      |
| Maryland.....             | 100.0 | 52.8                    | 20.3          | 10.6          | 7.1           | 3.9           | 2.0               | 1.3               | .7                | .4                | .2                | .6                | .1      |
| Massachusetts.....        | 100.0 | 51.8                    | 22.1          | 12.3          | 6.2           | 2.9           | 1.6               | 1.0               | .6                | .3                | .3                | .7                | .2      |
| Michigan.....             | 100.0 | 53.3                    | 19.1          | 10.0          | 6.1           | 4.0           | 2.4               | 1.5               | 1.3               | .9                | .5                | .7                | .2      |
| Minnesota.....            | 100.0 | 64.8                    | 16.5          | 8.9           | 4.3           | 2.5           | .9                | .8                | .4                | .3                | .1                | .3                | .2      |
| Mississippi.....          | 100.0 | 69.4                    | 16.4          | 7.1           | 3.4           | 1.3           | 1.0               | .8                | .4                | .1                | .1                | .2                | .1      |
| Missouri.....             | 100.0 | 58.5                    | 19.4          | 10.0          | 5.0           | 2.6           | 1.5               | .8                | .6                | .4                | .2                | .7                | .3      |
| Montana.....              | 100.0 | 67.4                    | 18.6          | 7.1           | 3.1           | 2.2           | .8                | .5                | .2                | (2)               | .1                | (2)               | (2)     |
| Nebraska.....             | 100.0 | 73.3                    | 14.1          | 7.2           | 3.4           | 1.1           | .3                | .1                | .2                | .1                | .1                | .1                | (2)     |
| Nevada.....               | 100.0 | 61.4                    | 16.5          | 10.8          | 4.8           | 2.2           | 1.3               | 1.3               | .4                | .9                | .4                | (2)               | (2)     |
| New Hampshire.....        | 100.0 | 60.2                    | 21.3          | 10.9          | 4.3           | 1.5           | .6                | .4                | .1                | .2                | .1                | .3                | .1      |
| New Jersey.....           | 100.0 | 47.7                    | 21.3          | 12.6          | 7.1           | 4.0           | 2.5               | 1.7               | 1.2               | .5                | .4                | .7                | .3      |
| New Mexico.....           | 100.0 | 76.3                    | 13.7          | 4.1           | 2.1           | 1.0           | .8                | .9                | .3                | .2                | .1                | .3                | .2      |
| New York.....             | 100.0 | 51.2                    | 21.4          | 11.7          | 6.5           | 3.3           | 2.1               | 1.1               | .8                | .5                | .3                | .7                | .4      |
| North Carolina.....       | 100.0 | 63.5                    | 19.3          | 10.0          | 4.7           | 1.4           | .4                | .3                | .1                | .1                | (2)               | .1                | .1      |
| North Dakota.....         | 100.0 | 77.9                    | 13.6          | 5.4           | 1.5           | 1.0           | (2)               | .1                | (2)               | (2)               | .1                | (2)               | (2)     |
| Ohio.....                 | 100.0 | 50.7                    | 18.8          | 11.6          | 6.9           | 4.7           | 2.9               | 1.7               | .9                | .6                | .4                | .6                | .2      |
| Oklahoma.....             | 100.0 | 75.1                    | 14.2          | 5.4           | 2.6           | 1.1           | .7                | .5                | .1                | .1                | (2)               | .1                | (2)     |
| Oregon.....               | 100.0 | 54.7                    | 19.9          | 10.0          | 5.8           | 3.7           | 2.0               | 1.4               | 1.1               | .3                | .3                | .6                | .2      |
| Pennsylvania.....         | 100.0 | 51.0                    | 20.5          | 12.1          | 6.8           | 3.7           | 2.3               | 1.5               | .9                | .4                | .3                | .4                | .1      |
| Rhode Island.....         | 100.0 | 45.4                    | 22.3          | 14.2          | 8.9           | 3.8           | 1.6               | 1.2               | 1.1               | .3                | .1                | .6                | .5      |
| South Carolina.....       | 100.0 | 66.8                    | 17.8          | 8.8           | 3.8           | 1.4           | .4                | .1                | .3                | .1                | .1                | .2                | .2      |
| South Dakota.....         | 100.0 | 74.9                    | 15.1          | 5.8           | 3.1           | .8            | .1                | (2)               | (2)               | (2)               | (2)               | .1                | .1      |
| Tennessee.....            | 100.0 | 64.0                    | 17.2          | 9.1           | 4.3           | 2.2           | 1.1               | .5                | .3                | .4                | .2                | .6                | .1      |
| Texas.....                | 100.0 | 74.9                    | 14.5          | 5.5           | 2.4           | 1.1           | .5                | .4                | .2                | .1                | .1                | .2                | .1      |
| Utah.....                 | 100.0 | 68.2                    | 14.9          | 7.2           | 4.4           | 2.3           | .9                | .5                | .5                | .5                | (2)               | .4                | .2      |
| Vermont.....              | 100.0 | 70.4                    | 16.6          | 6.1           | 3.1           | 2.3           | .8                | .3                | .2                | .2                | (2)               | (2)               | (2)     |
| Virginia.....             | 100.0 | 61.4                    | 18.7          | 9.0           | 4.4           | 2.5           | 1.4               | .8                | .6                | .4                | .2                | .4                | .2      |
| Washington.....           | 100.0 | 54.9                    | 18.3          | 9.9           | 6.6           | 4.0           | 2.4               | 1.2               | .7                | .6                | .4                | .7                | .3      |
| West Virginia.....        | 100.0 | 61.5                    | 17.3          | 9.4           | 4.7           | 3.3           | 1.7               | .8                | .4                | .2                | .3                | .2                | .1      |
| Wisconsin.....            | 100.0 | 56.5                    | 18.4          | 11.0          | 6.4           | 3.5           | 1.7               | 1.0               | .6                | .4                | .2                | .2                | .2      |
| Wyoming.....              | 100.0 | 64.9                    | 19.1          | 7.8           | 4.7           | 1.5           | .7                | .2                | .7                | (2)               | (2)               | .2                | .2      |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Less than 0.05 percent.



*Covered employment.*—The data on employment include only workers whose employment is covered by the old-age and survivors insurance program. This program covers persons in the continental United States, Alaska, and Hawaii whose status is that of employees, as distinguished from the self-employed, in all industries and trades not specifically excluded by the statute. There are no exemptions based on size of firm; and employers' tax returns under the law include all covered workers in their service during each quarter, without regard to the length of their employment.

The principal employments excluded from coverage are: Agricultural labor; domestic service in private homes and college clubs; employment covered by the Railroad Retirement Act; employment by Federal, State, and local governments and certain of their instrumentalities; employment by nonprofit organizations engaged exclusively in religious, educational, literary, scientific, or charitable activities; casual labor in activities outside the ordinary course of the employer's business; and self-employment. Prior to 1939, the wages of workers aged 65 and over were not taxable; and

**Table 67.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages in 1941 and in 1941 only, by number of quarters with taxable wages, for each State <sup>1</sup>**

| State                     | Workers with taxable wages in 1941 |                         |                 |                 |            | Workers with taxable wages in 1941 only |                         |                 |                 |            |
|---------------------------|------------------------------------|-------------------------|-----------------|-----------------|------------|---|-------------------------|-----------------|-----------------|------------|
|                           | Total                              | With taxable wages in — |                 |                 |            | Total                                   | With taxable wages in — |                 |                 |            |
|                           |                                    | 1 quarter only          | 2 quarters only | 3 quarters only | 4 quarters |   | 1 quarter only          | 2 quarters only | 3 quarters only | 4 quarters |
| Total.....                | 100.0                              | 13.3                    | 13.3            | 14.4            | 59.0       | 100.0                                   | 37.8                    | 31.1            | 20.1            | 11.0       |
| Alabama.....              | 100.0                              | 16.5                    | 15.4            | 14.9            | 53.2       | 100.0                                   | 39.9                    | 30.6            | 19.2            | 10.3       |
| Alaska.....               | 100.0                              | 21.3                    | 22.5            | 22.2            | 34.0       | 100.0                                   | 56.9                    | 31.8            | 5.3             | 6.0        |
| Arizona.....              | 100.0                              | 18.0                    | 17.2            | 15.5            | 49.3       | 100.0                                   | 42.0                    | 32.8            | 16.1            | 9.1        |
| Arkansas.....             | 100.0                              | 23.1                    | 19.0            | 15.6            | 42.3       | 100.0                                   | 44.4                    | 32.5            | 14.9            | 8.2        |
| California.....           | 100.0                              | 14.6                    | 14.5            | 15.8            | 55.1       | 100.0                                   | 40.6                    | 31.4            | 17.8            | 10.2       |
| Colorado.....             | 100.0                              | 17.6                    | 15.7            | 14.6            | 52.1       | 100.0                                   | 42.2                    | 32.9            | 18.7            | 6.2        |
| Connecticut.....          | 100.0                              | 8.8                     | 10.3            | 13.4            | 67.5       | 100.0                                   | 28.1                    | 31.4            | 26.6            | 13.9       |
| Delaware.....             | 100.0                              | 13.2                    | 12.8            | 15.2            | 58.8       | 100.0                                   | 38.6                    | 26.6            | 21.1            | 13.7       |
| District of Columbia..... | 100.0                              | 15.0                    | 15.4            | 19.5            | 50.1       | 100.0                                   | 37.4                    | 31.6            | 19.7            | 11.3       |
| Florida.....              | 100.0                              | 20.4                    | 17.5            | 16.7            | 45.4       | 100.0                                   | 48.4                    | 27.1            | 15.4            | 9.1        |
| Georgia.....              | 100.0                              | 17.7                    | 15.9            | 14.9            | 51.5       | 100.0                                   | 42.7                    | 31.2            | 16.5            | 9.6        |
| Hawaii.....               | 100.0                              | 17.6                    | 19.7            | 39.9            | 22.8       | 100.0                                   | 33.3                    | 41.7            | 21.8            | 3.2        |
| Idaho.....                | 100.0                              | 19.5                    | 19.2            | 17.0            | 44.3       | 100.0                                   | 39.9                    | 32.0            | 22.9            | 5.2        |
| Illinois.....             | 100.0                              | 11.2                    | 12.4            | 13.2            | 63.2       | 100.0                                   | 33.8                    | 32.7            | 22.3            | 11.2       |
| Indiana.....              | 100.0                              | 12.2                    | 13.0            | 13.8            | 61.0       | 100.0                                   | 35.7                    | 30.7            | 23.0            | 10.6       |
| Iowa.....                 | 100.0                              | 15.7                    | 15.2            | 14.2            | 54.9       | 100.0                                   | 37.9                    | 33.4            | 19.1            | 9.6        |
| Kansas.....               | 100.0                              | 19.0                    | 17.0            | 14.1            | 49.9       | 100.0                                   | 44.9                    | 31.0            | 16.9            | 7.2        |
| Kentucky.....             | 100.0                              | 16.6                    | 15.6            | 14.7            | 53.1       | 100.0                                   | 42.9                    | 30.2            | 17.3            | 9.6        |
| Louisiana.....            | 100.0                              | 19.6                    | 16.2            | 14.3            | 49.9       | 100.0                                   | 45.5                    | 30.1            | 15.2            | 9.2        |
| Maine.....                | 100.0                              | 16.0                    | 14.1            | 15.3            | 54.6       | 100.0                                   | 41.1                    | 30.8            | 20.3            | 7.8        |
| Maryland.....             | 100.0                              | 12.9                    | 13.6            | 15.4            | 58.1       | 100.0                                   | 34.6                    | 31.4            | 21.8            | 12.2       |
| Massachusetts.....        | 100.0                              | 10.4                    | 10.7            | 16.1            | 62.8       | 100.0                                   | 32.8                    | 30.4            | 24.3            | 12.5       |
| Michigan.....             | 100.0                              | 10.3                    | 11.2            | 13.4            | 65.1       | 100.0                                   | 34.7                    | 30.4            | 22.5            | 12.4       |
| Minnesota.....            | 100.0                              | 15.9                    | 14.1            | 14.9            | 55.1       | 100.0                                   | 44.0                    | 30.7            | 17.9            | 7.4        |
| Mississippi.....          | 100.0                              | 22.6                    | 19.1            | 15.0            | 43.3       | 100.0                                   | 44.2                    | 30.4            | 15.3            | 10.1       |
| Missouri.....             | 100.0                              | 14.2                    | 14.6            | 14.0            | 57.2       | 100.0                                   | 37.8                    | 32.0            | 20.0            | 10.2       |
| Montana.....              | 100.0                              | 17.6                    | 17.9            | 15.3            | 49.2       | 100.0                                   | 42.5                    | 35.9            | 15.2            | 6.4        |
| Nebraska.....             | 100.0                              | 18.4                    | 14.8            | 14.9            | 51.9       | 100.0                                   | 46.9                    | 26.4            | 17.8            | 8.9        |
| Nevada.....               | 100.0                              | 16.7                    | 18.8            | 16.2            | 48.3       | 100.0                                   | 44.6                    | 39.4            | 13.0            | 3.0        |
| New Hampshire.....        | 100.0                              | 13.0                    | 13.1            | 15.1            | 58.8       | 100.0                                   | 38.0                    | 34.1            | 20.6            | 7.3        |
| New Jersey.....           | 100.0                              | 9.9                     | 11.6            | 14.4            | 64.1       | 100.0                                   | 31.8                    | 31.6            | 22.3            | 14.3       |
| New Mexico.....           | 100.0                              | 23.3                    | 16.8            | 14.8            | 45.1       | 100.0                                   | 52.8                    | 26.3            | 14.7            | 6.2        |
| New York.....             | 100.0                              | 10.8                    | 12.1            | 14.6            | 62.5       | 100.0                                   | 34.8                    | 32.0            | 20.9            | 12.3       |
| North Carolina.....       | 100.0                              | 15.1                    | 15.3            | 15.3            | 54.3       | 100.0                                   | 39.2                    | 30.6            | 18.8            | 11.4       |
| North Dakota.....         | 100.0                              | 26.1                    | 16.9            | 14.9            | 42.1       | 100.0                                   | 56.5                    | 25.9            | 12.5            | 5.1        |
| Ohio.....                 | 100.0                              | 10.4                    | 11.7            | 13.5            | 64.4       | 100.0                                   | 31.6                    | 30.7            | 24.1            | 13.6       |
| Oklahoma.....             | 100.0                              | 19.5                    | 16.3            | 13.8            | 50.4       | 100.0                                   | 46.5                    | 31.2            | 14.9            | 7.4        |
| Oregon.....               | 100.0                              | 14.5                    | 16.2            | 15.6            | 53.7       | 100.0                                   | 37.4                    | 34.1            | 19.8            | 8.7        |
| Pennsylvania.....         | 100.0                              | 10.0                    | 10.9            | 12.2            | 66.9       | 100.0                                   | 33.9                    | 30.0            | 23.0            | 13.1       |
| Rhode Island.....         | 100.0                              | 9.2                     | 10.8            | 12.8            | 67.2       | 100.0                                   | 28.5                    | 29.4            | 24.8            | 17.3       |
| South Carolina.....       | 100.0                              | 16.7                    | 15.5            | 14.2            | 53.6       | 100.0                                   | 40.1                    | 30.8            | 17.7            | 11.4       |
| South Dakota.....         | 100.0                              | 20.2                    | 17.0            | 15.1            | 47.7       | 100.0                                   | 43.8                    | 32.0            | 18.5            | 5.7        |
| Tennessee.....            | 100.0                              | 17.9                    | 14.8            | 14.7            | 52.6       | 100.0                                   | 42.0                    | 29.4            | 18.2            | 10.4       |
| Texas.....                | 100.0                              | 19.2                    | 15.9            | 14.7            | 50.2       | 100.0                                   | 47.2                    | 29.3            | 14.8            | 8.7        |
| Utah.....                 | 100.0                              | 18.6                    | 18.7            | 15.0            | 47.7       | 100.0                                   | 42.5                    | 36.7            | 15.0            | 5.8        |
| Vermont.....              | 100.0                              | 20.0                    | 13.9            | 14.7            | 51.4       | 100.0                                   | 53.1                    | 25.9            | 14.6            | 6.4        |
| Virginia.....             | 100.0                              | 15.7                    | 15.6            | 15.2            | 53.5       | 100.0                                   | 38.4                    | 31.2            | 18.3            | 12.1       |
| Washington.....           | 100.0                              | 14.7                    | 15.2            | 14.7            | 55.4       | 100.0                                   | 38.7                    | 33.9            | 18.2            | 9.2        |
| West Virginia.....        | 100.0                              | 12.8                    | 12.3            | 15.1            | 59.8       | 100.0                                   | 41.0                    | 32.2            | 17.8            | 9.0        |
| Wisconsin.....            | 100.0                              | 11.8                    | 12.7            | 13.4            | 62.1       | 100.0                                   | 35.0                    | 31.7            | 22.6            | 10.7       |
| Wyoming.....              | 100.0                              | 20.0                    | 16.4            | 16.2            | 47.4       | 100.0                                   | 45.8                    | 32.1            | 16.2            | 5.9        |

<sup>1</sup> See table 65, footnote 1.

prior to 1940, the crews of documented United States vessels and employees of national banks were also excluded.<sup>5</sup>

**Taxable wages.**—The wages shown in tables are the taxable earnings paid under the old-age and survivors insurance program. Such earnings provide a basis for computing taxes and ultimately

<sup>5</sup> In January 1942, the Bureau of Internal Revenue ruled that services for State-chartered members of the Federal Home Loan Bank System and services for State bank members of the Federal Reserve System were covered employment. This ruling applied retroactively to January 1, 1937; workers and their taxable wages for these services were excluded from the previously published data for 1937-39.

for computing benefits. Only the taxable earnings of employees are shown in the tabulations. Many workers included in the data received additional wages in employments not covered by the program, but these nontaxable earnings are excluded.

Wages in excess of \$3,000 received by an employee in the service of any one employer in a given year are not taxable and hence are also excluded from the tabulations. A worker having more than one employer in any year, however, may

**Table 68.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages in 1941 and in 1941 only, by age group, for each State<sup>1</sup>**

| State                | Percentage distribution by age group <sup>1</sup> |          |       |       |       |       |       |       |       |       |   |          |       |       |       |       |       |       |       |
|----------------------|---|----------|-------|-------|-------|-------|-------|-------|-------|-------|---|----------|-------|-------|-------|-------|-------|-------|-------|
|                      | Workers with taxable wages in 1941                |          |       |       |       |       |       |       |       |       | Workers with taxable wages in 1941 only |          |       |       |       |       |       |       |       |
|                      | Total   | Under 20 | 20-24 | 25-29 | 30-34 | 35-39 | 40-44 | 45-49 | 50-54 | 55-59 | Total                                   | Under 20 | 20-24 | 25-29 | 30-34 | 35-39 | 40-44 | 45-49 | 50-54 |
| Total                | 100.0   | 10.7     | 18.0  | 15.7  | 13.1  | 11.1  | 9.0   | 7.7   | 5.9   | 4.3   | 100.0                                   | 40.6     | 17.7  | 8.6   | 7.5   | 6.6   | 5.3   | 4.6   | 3.4   |
| Alabama              | 100.0   | 10.9     | 19.4  | 17.7  | 15.4  | 11.6  | 8.7   | 6.3   | 4.4   | 2.9   | 100.0                                   | 30.9     | 22.8  | 12.4  | 10.3  | 7.5   | 5.6   | 3.6   | 2.8   |
| Alaska               | 100.0   | 7.4      | 12.9  | 16.8  | 15.8  | 10.8  | 8.9   | 7.8   | 6.8   | 7.0   | 100.0                                   | 20.0     | 21.3  | 9.9   | 13.3  | 6.6   | 6.6   | 4.6   | 2.6   |
| Arizona              | 100.0   | 11.2     | 17.4  | 17.5  | 13.8  | 11.5  | 9.0   | 7.1   | 4.9   | 4.2   | 100.0                                   | 35.6     | 19.6  | 10.3  | 7.0   | 7.0   | 6.3   | 5.0   | 2.9   |
| Arkansas             | 100.0   | 8.3      | 19.5  | 17.7  | 15.3  | 12.2  | 9.1   | 6.5   | 4.7   | 3.2   | 100.0                                   | 19.2     | 25.4  | 14.2  | 12.5  | 9.4   | 8.8   | 4.6   | 3.7   |
| California           | 100.0   | 8.9      | 16.7  | 15.8  | 14.2  | 11.8  | 9.8   | 7.9   | 6.0   | 4.5   | 100.0                                   | 34.4     | 17.6  | 9.1   | 8.1   | 7.3   | 6.1   | 5.8   | 4.2   |
| Colorado             | 100.0   | 11.6     | 17.6  | 15.3  | 13.4  | 10.5  | 8.8   | 7.6   | 6.2   | 4.1   | 100.0                                   | 39.2     | 18.1  | 9.1   | 8.0   | 5.4   | 5.6   | 4.4   | 3.9   |
| Connecticut          | 100.0   | 11.3     | 18.8  | 23.9  | 3.4   | 10.1  | 8.2   | 8.0   | 6.3   | 4.7   | 100.0                                   | 41.7     | 13.4  | 7.3   | 6.3   | 6.7   | 6.0   | 4.9   | 4.1   |
| Delaware             | 100.0   | 10.2     | 17.5  | 17.4  | 14.3  | 11.6  | 8.1   | 7.1   | 5.3   | 3.9   | 100.0                                   | 36.8     | 16.7  | 8.4   | 8.7   | 9.1   | 5.7   | 4.4   | 3.3   |
| District of Columbia | 100.0   | 9.9      | 18.9  | 17.4  | 14.9  | 12.0  | 8.9   | 6.3   | 4.6   | 3.2   | 100.0                                   | 35.6     | 20.1  | 11.7  | 9.0   | 7.7   | 5.1   | 4.2   | 2.1   |
| Florida              | 100.0   | 12.1     | 18.1  | 16.7  | 14.5  | 11.3  | 8.9   | 6.9   | 4.9   | 3.1   | 100.0                                   | 36.6     | 18.0  | 10.5  | 8.3   | 6.8   | 5.8   | 4.8   | 3.3   |
| Georgia              | 100.0   | 12.9     | 20.2  | 17.9  | 15.3  | 10.8  | 8.1   | 5.6   | 3.9   | 2.6   | 100.0                                   | 35.5     | 21.2  | 11.3  | 9.0   | 7.1   | 5.1   | 4.0   | 2.5   |
| Hawaii               | 100.0   | 16.9     | 21.6  | 17.4  | 12.8  | 9.1   | 8.1   | 4.8   | 4.3   | 2.2   | 100.0                                   | 50.8     | 9.9   | 9.5   | 9.7   | 5.6   | 5.7   | 2.5   | 3.2   |
| Idaho                | 100.0   | 12.5     | 17.6  | 16.1  | 13.7  | 11.0  | 7.5   | 6.9   | 6.0   | 4.6   | 100.0                                   | 42.2     | 17.7  | 8.0   | 7.5   | 7.3   | 3.3   | 5.5   | 3.6   |
| Illinois             | 100.0   | 11.2     | 17.3  | 15.2  | 12.9  | 11.1  | 9.0   | 7.9   | 6.2   | 4.6   | 100.0                                   | 44.8     | 14.6  | 7.6   | 7.6   | 6.9   | 5.3   | 4.3   | 3.6   |
| Indiana              | 100.0   | 11.1     | 18.4  | 15.4  | 13.1  | 10.8  | 8.9   | 7.4   | 5.7   | 4.4   | 100.0                                   | 41.6     | 17.1  | 8.2   | 6.7   | 6.1   | 5.2   | 4.8   | 3.4   |
| Iowa                 | 100.0   | 12.4     | 18.4  | 15.1  | 12.1  | 10.5  | 8.5   | 7.4   | 5.8   | 4.3   | 100.0                                   | 42.5     | 17.7  | 7.9   | 5.9   | 6.1   | 5.8   | 4.6   | 3.9   |
| Kansas               | 100.0   | 14.3     | 18.8  | 14.5  | 12.6  | 10.3  | 8.2   | 7.2   | 5.5   | 4.0   | 100.0                                   | 40.6     | 19.5  | 8.9   | 7.0   | 5.4   | 4.6   | 3.7   | 3.8   |
| Kentucky             | 100.0   | 9.3      | 18.1  | 16.1  | 14.4  | 11.8  | 6.8   | 10.8  | 5.5   | 3.8   | 100.0                                   | 33.1     | 21.8  | 11.0  | 9.4   | 7.0   | 5.0   | 4.9   | 2.7   |
| Louisiana            | 100.0   | 11.2     | 18.4  | 17.0  | 13.0  | 11.9  | 9.3   | 6.7   | 4.5   | 2.9   | 100.0                                   | 34.1     | 20.7  | 10.5  | 9.2   | 7.8   | 5.9   | 4.6   | 2.8   |
| Maine                | 100.0   | 12.4     | 16.9  | 13.3  | 11.9  | 10.0  | 8.5   | 8.2   | 7.3   | 5.3   | 100.0                                   | 43.8     | 13.5  | 6.6   | 6.2   | 5.9   | 5.1   | 4.7   | 4.9   |
| Maryland             | 100.0   | 12.3     | 18.8  | 15.4  | 13.5  | 10.7  | 8.6   | 7.1   | 5.4   | 3.9   | 100.0                                   | 42.9     | 17.7  | 8.3   | 7.4   | 6.3   | 4.9   | 4.1   | 3.4   |
| Massachusetts        | 100.0   | 11.3     | 17.1  | 14.2  | 11.8  | 10.1  | 8.9   | 8.3   | 6.8   | 5.3   | 100.0                                   | 50.6     | 13.1  | 5.9   | 5.9   | 5.5   | 5.1   | 4.1   | 3.5   |
| Michigan             | 100.0   | 10.7     | 17.9  | 15.3  | 12.7  | 11.2  | 9.3   | 8.3   | 6.3   | 4.3   | 100.0                                   | 46.6     | 17.0  | 7.3   | 6.2   | 5.6   | 4.7   | 3.9   | 3.2   |
| Minnesota            | 100.0   | 10.0     | 18.6  | 15.7  | 12.9  | 10.6  | 8.8   | 7.6   | 6.3   | 4.7   | 100.0                                   | 39.4     | 20.1  | 8.3   | 7.3   | 6.0   | 5.5   | 4.6   | 3.8   |
| Mississippi          | 100.0   | 10.6     | 20.8  | 18.4  | 16.2  | 11.5  | 8.4   | 5.3   | 3.9   | 2.6   | 100.0                                   | 26.2     | 23.7  | 14.1  | 10.4  | 8.4   | 6.0   | 4.4   | 2.8   |
| Missouri             | 100.0   | 11.1     | 17.1  | 14.8  | 13.9  | 11.7  | 9.1   | 7.5   | 5.8   | 4.2   | 100.0                                   | 35.4     | 17.9  | 9.1   | 8.9   | 7.6   | 6.2   | 5.4   | 3.9   |
| Montana              | 100.0   | 10.9     | 16.2  | 15.7  | 12.6  | 11.1  | 8.4   | 7.1   | 7.8   | 5.1   | 100.0                                   | 38.5     | 17.0  | 8.6   | 7.3   | 7.6   | 6.2   | 4.0   | 4.1   |
| Nebraska             | 100.0   | 13.8     | 18.4  | 14.8  | 12.0  | 10.6  | 8.3   | 7.5   | 5.7   | 4.0   | 100.0                                   | 41.4     | 17.4  | 8.6   | 6.5   | 5.2   | 5.4   | 4.1   | 3.0   |
| Nevada               | 100.0   | 7.1      | 14.4  | 17.4  | 13.3  | 10.6  | 8.4   | 8.2   | 7.0   | 6.0   | 100.0                                   | 28.5     | 13.8  | 10.4  | 8.7   | 7.4   | 6.5   | 5.6   | 8.7   |
| New Hampshire        | 100.0   | 12.7     | 16.3  | 12.4  | 12.6  | 9.8   | 9.4   | 8.4   | 6.6   | 5.4   | 100.0                                   | 51.3     | 11.1  | 4.5   | 4.9   | 5.7   | 4.5   | 5.1   | 3.8   |
| New Jersey           | 100.0   | 11.5     | 18.5  | 15.1  | 12.4  | 10.6  | 9.0   | 7.7   | 6.2   | 4.2   | 100.0                                   | 45.9     | 13.7  | 6.9   | 7.0   | 6.3   | 5.5   | 4.7   | 3.8   |
| New Mexico           | 100.0   | 13.4     | 19.6  | 17.1  | 14.2  | 10.2  | 8.6   | 6.1   | 4.5   | 3.6   | 100.0                                   | 30.9     | 21.1  | 12.7  | 8.6   | 9.0   | 5.6   | 4.7   | 3.1   |
| New York             | 100.0   | 9.3      | 16.6  | 14.4  | 12.9  | 11.5  | 9.9   | 8.7   | 6.6   | 4.9   | 100.0                                   | 44.0     | 14.4  | 7.1   | 6.8   | 6.9   | 5.9   | 5.1   | 3.8   |
| North Carolina       | 100.0   | 12.1     | 21.0  | 17.9  | 14.6  | 11.1  | 8.3   | 5.8   | 4.0   | 2.6   | 100.0                                   | 38.8     | 22.1  | 11.1  | 7.5   | 6.3   | 4.6   | 3.3   | 2.4   |
| North Dakota         | 100.0   | 13.5     | 20.6  | 16.7  | 13.5  | 9.7   | 7.7   | 6.2   | 5.1   | 3.1   | 100.0                                   | 37.1     | 20.9  | 10.7  | 8.7   | 5.1   | 5.4   | 4.5   | 3.2   |
| Ohio                 | 100.0   | 10.3     | 17.5  | 15.2  | 12.7  | 10.9  | 9.0   | 8.2   | 6.4   | 4.8   | 100.0                                   | 41.5     | 18.1  | 7.9   | 6.7   | 6.0   | 5.1   | 4.7   | 3.9   |
| Oklahoma             | 100.0   | 10.7     | 17.7  | 15.4  | 15.2  | 11.9  | 9.8   | 7.7   | 5.2   | 3.4   | 100.0                                   | 34.0     | 22.3  | 10.1  | 8.8   | 7.2   | 5.7   | 4.4   | 3.6   |
| Oregon               | 100.0   | 8.8      | 15.5  | 15.7  | 13.2  | 11.7  | 9.2   | 8.4   | 6.7   | 5.2   | 100.0                                   | 33.1     | 15.9  | 9.0   | 7.7   | 7.4   | 6.8   | 5.9   | 5.2   |
| Pennsylvania         | 100.0   | 9.9      | 18.1  | 14.8  | 12.8  | 10.5  | 8.6   | 7.9   | 6.5   | 4.8   | 100.0                                   | 46.7     | 17.9  | 6.9   | 5.8   | 5.8   | 4.4   | 4.0   | 2.1   |
| Rhode Island         | 100.0   | 13.0     | 17.4  | 14.2  | 11.7  | 10.0  | 8.6   | 7.8   | 6.7   | 4.7   | 100.0                                   | 51.3     | 10.0  | 5.5   | 5.7   | 6.7   | 5.2   | 4.4   | 3.8   |
| South Carolina       | 100.0   | 13.5     | 22.0  | 18.3  | 14.4  | 10.2  | 7.7   | 5.3   | 3.6   | 2.6   | 100.0                                   | 38.2     | 22.5  | 11.0  | 7.9   | 5.9   | 4.8   | 3.8   | 2.0   |
| South Dakota         | 100.0   | 13.4     | 19.5  | 15.0  | 12.9  | 10.7  | 8.3   | 6.4   | 5.5   | 3.8   | 100.0                                   | 39.1     | 21.4  | 8.8   | 7.9   | 6.2   | 4.8   | 2.7   | 3.4   |
| Tennessee            | 100.0   | 11.0     | 19.7  | 17.7  | 14.9  | 11.8  | 8.4   | 6.1   | 4.3   | 3.0   | 100.0                                   | 32.2     | 22.6  | 12.1  | 9.7   | 7.2   | 5.0   | 4.4   | 2.4   |
| Texas                | 100.0   | 12.4     | 17.7  | 16.4  | 14.9  | 12.3  | 9.3   | 6.8   | 4.5   | 2.9   | 100.0                                   | 38.4     | 18.9  | 10.3  | 8.7   | 6.9   | 5.3   | 4.6   | 2.7   |
| Utah                 | 100.0   | 13.6     | 19.6  | 15.4  | 13.0  | 10.7  | 8.1   | 6.7   | 4.9   | 3.9   | 100.0                                   | 44.5     | 16.4  | 8.7   | 7.9   | 5.7   | 4.3   | 4.7   | 2.5   |
| Vermont              | 100.0   | 13.6     | 17.8  | 13.6  | 12.2  | 10.5  | 7.9   | 6.9   | 5.7   | 4.7   | 100.0                                   | 48.9     | 13.0  | 5.7   | 6.7   | 6.3   | 3.8   | 4.8   | 2.3   |
| Virginia             | 100.0   | 12.5     | 20.3  | 17.0  | 13.9  | 10.5  | 8.3   | 6.2   | 4.6   | 3.2   | 100.0                                   | 38.4     | 21.4  | 10.1  | 7.8   | 6.1   | 4.8   | 4.2   | 2.8   |
| Washington           | 100.0   | 9.5      | 16.7  | 14.9  | 13.1  | 11.1  | 9.1   | 7.6   | 6.6   | 5.5   | 100.0                                   | 36.2     | 18.8  | 8.4   | 7.7   | 6.2   | 6.3   | 4.5   | 3.8   |
| West Virginia        | 100.0   | 9.2      | 17.9  | 16.6  | 13.7  | 11.2  | 9.3   | 7.9   | 5.8   | 4.3   | 100.0                                   | 40.7     | 23.1  | 9.1   | 6.7   | 5.6   | 4.3   | 3.5   | 2.7   |
| Wisconsin            | 100.0   | 9.4      | 18.1  | 14.9  | 12.8  | 11.2  | 9.1   | 8.0   | 6.5   | 4.8   | 100.0                                   | 40.3     | 19.1  | 7.1   | 6.6   | 6.7   | 5.2   | 5.0   | 3.8   |
| Wyoming              | 100.0   | 10.6     | 16.4  | 16.2  | 13.3  | 11.3  | 8.9   | 7.9   | 6.0   | 4.9   | 100.0                                   | 37.1     | 18.6  | 10.5  | 9.1   | 5.6   | 4.4   | 4.7   | 3.2   |

<sup>1</sup> See table 56, footnote 1.

<sup>2</sup> Age at birthday in 1941.

Less than 0.05 percent.

receive taxable wages in excess of \$3,000. Such amounts in excess of \$3,000, if received prior to 1940, are counted in computing benefits; but all wages in excess of \$3,000 received in 1940 and

subsequent years are excluded. For this reason, any taxable wages in excess of \$3,000 reported for any one worker were excluded from the tabulations beginning with 1940.

Table 69.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages in 1941, by amount of such wages, for each age group and sex <sup>1</sup>

| Amount of taxable wages | Total | Age group <sup>2</sup> |       |       |       |       |       |       |       |       |       |       |             |
|-------------------------|-------|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------------|
|                         |       | Under 20               | 20-24 | 25-29 | 30-34 | 35-39 | 40-44 | 45-49 | 50-54 | 55-59 | 60-64 | 65-69 | 70 and over |
| Total.....              |       | Total                  |       |       |       |       |       |       |       |       |       |       |             |
|                         |       | 100.0                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....            |       | 21.0                   | 52.0  | 23.9  | 17.5  | 15.5  | 14.5  | 14.6  | 14.4  | 14.3  | 15.5  | 17.1  | 19.7        |
| 200-399.....            |       | 10.6                   | 19.3  | 13.9  | 10.1  | 8.7   | 7.8   | 7.6   | 7.3   | 7.4   | 7.9   | 8.6   | 9.7         |
| 400-599.....            |       | 8.6                    | 11.5  | 12.0  | 8.8   | 7.6   | 6.9   | 6.8   | 6.3   | 6.6   | 6.9   | 7.5   | 7.7         |
| 600-799.....            |       | 8.8                    | 7.8   | 12.4  | 9.4   | 8.4   | 7.6   | 7.5   | 7.2   | 7.4   | 7.4   | 7.9   | 8.0         |
| 800-999.....            |       | 8.2                    | 4.8   | 11.6  | 9.3   | 8.2   | 7.4   | 7.2   | 6.8   | 7.0   | 7.3   | 7.8   | 7.8         |
| 1,000-1,199.....        |       | 7.0                    | 2.2   | 8.5   | 8.6   | 7.7   | 6.8   | 6.7   | 6.4   | 6.5   | 6.8   | 7.2   | 7.1         |
| 1,200-1,399.....        |       | 6.2                    | 1.1   | 6.0   | 7.9   | 7.3   | 6.7   | 6.2   | 6.3   | 6.5   | 6.7   | 6.9   | 7.5         |
| 1,400-1,599.....        |       | 5.6                    | .6    | 4.2   | 7.1   | 7.1   | 6.7   | 6.3   | 6.4   | 6.5   | 6.6   | 6.6   | 6.4         |
| 1,600-1,799.....        |       | 4.8                    | .3    | 2.8   | 5.9   | 6.4   | 6.2   | 5.8   | 6.0   | 5.9   | 5.9   | 5.3   | 4.9         |
| 1,800-1,999.....        |       | 4.2                    | .2    | 1.8   | 4.8   | 5.7   | 5.8   | 5.6   | 5.7   | 5.7   | 5.4   | 4.8   | 4.0         |
| 2,000-2,199.....        |       | 3.4                    | .1    | 1.2   | 3.5   | 4.6   | 5.2   | 4.9   | 5.1   | 4.9   | 4.4   | 3.9   | 3.2         |
| 2,200-2,399.....        |       | 2.6                    | (3)   | .7    | 2.3   | 3.3   | 4.0   | 3.9   | 4.1   | 3.8   | 3.5   | 3.1   | 2.4         |
| 2,400-2,599.....        |       | 2.0                    | (3)   | .4    | 1.5   | 2.5   | 3.2   | 3.3   | 3.2   | 3.1   | 2.8   | 2.3   | 1.9         |
| 2,600-2,799.....        |       | 1.5                    | (3)   | .2    | 1.0   | 1.8   | 2.4   | 2.5   | 2.6   | 2.5   | 2.2   | 1.8   | 1.5         |
| 2,800-2,999.....        |       | 1.1                    | (3)   | .1    | .7    | 1.3   | 1.8   | 2.1   | 2.1   | 2.0   | 1.7   | 1.4   | 1.2         |
| 3,000.....              |       | 4.5                    | (3)   | .3    | 1.6   | 3.9   | 7.0   | 9.0   | 10.1  | 9.9   | 9.0   | 7.8   | 7.0         |
|                         |       | Male                   |       |       |       |       |       |       |       |       |       |       |             |
| Total.....              |       | 100.0                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....            |       | 17.4                   | 50.0  | 20.8  | 13.4  | 11.6  | 10.7  | 11.3  | 11.6  | 12.3  | 13.6  | 15.7  | 19.1        |
| 200-399.....            |       | 9.1                    | 19.4  | 13.0  | 8.4   | 6.9   | 6.1   | 6.1   | 6.1   | 6.3   | 7.1   | 8.0   | 9.2         |
| 400-599.....            |       | 7.3                    | 11.5  | 10.6  | 7.4   | 6.2   | 5.5   | 5.5   | 5.0   | 5.6   | 6.2   | 6.8   | 7.2         |
| 600-799.....            |       | 7.1                    | 7.7   | 10.2  | 7.4   | 6.6   | 5.7   | 5.6   | 5.4   | 5.8   | 6.2   | 6.9   | 7.2         |
| 800-999.....            |       | 6.9                    | 5.1   | 10.3  | 7.6   | 6.7   | 5.8   | 5.7   | 5.5   | 5.8   | 6.3   | 7.0   | 7.3         |
| 1,000-1,199.....        |       | 6.8                    | 2.9   | 9.2   | 8.3   | 7.1   | 6.2   | 6.0   | 5.8   | 6.2   | 6.6   | 7.2   | 7.2         |
| 1,200-1,399.....        |       | 6.8                    | 1.5   | 7.8   | 8.8   | 7.6   | 6.8   | 6.3   | 6.5   | 6.8   | 7.1   | 7.3   | 7.8         |
| 1,400-1,599.....        |       | 6.8                    | .9    | 6.1   | 9.1   | 8.1   | 7.3   | 6.9   | 7.1   | 7.2   | 7.1   | 7.2   | 6.8         |
| 1,600-1,799.....        |       | 6.1                    | .5    | 4.4   | 8.0   | 8.0   | 7.4   | 6.8   | 6.9   | 6.6   | 6.6   | 5.9   | 5.3         |
| 1,800-1,999.....        |       | 5.5                    | .3    | 2.9   | 6.6   | 7.5   | 7.4   | 6.9   | 6.7   | 6.6   | 6.1   | 5.3   | 4.3         |
| 2,000-2,199.....        |       | 4.6                    | .1    | 1.9   | 4.9   | 6.2   | 6.7   | 6.1   | 6.1   | 5.7   | 5.0   | 4.4   | 3.5         |
| 2,200-2,399.....        |       | 3.4                    | .1    | 1.1   | 3.3   | 4.5   | 5.3   | 5.0   | 5.0   | 4.5   | 4.0   | 3.5   | 2.6         |
| 2,400-2,599.....        |       | 2.6                    | (3)   | .7    | 2.2   | 3.4   | 4.2   | 4.2   | 4.0   | 3.6   | 3.2   | 2.6   | 2.0         |
| 2,600-2,799.....        |       | 2.0                    | (3)   | .4    | 1.4   | 2.4   | 3.2   | 3.3   | 3.2   | 2.9   | 2.5   | 2.0   | 1.7         |
| 2,800-2,999.....        |       | 1.5                    | (3)   | .2    | 1.0   | 1.8   | 2.5   | 2.7   | 2.6   | 2.4   | 2.0   | 1.5   | 1.3         |
| 3,000.....              |       | 6.1                    | (3)   | .4    | 2.2   | 5.4   | 9.2   | 11.6  | 12.5  | 11.7  | 10.4  | 8.7   | 7.5         |
|                         |       | Female                 |       |       |       |       |       |       |       |       |       |       |             |
| Total.....              |       | 100.0                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |
| \$1-199.....            |       | 30.5                   | 55.3  | 28.8  | 27.1  | 25.5  | 24.7  | 24.5  | 24.5  | 24.6  | 25.8  | 25.0  | 25.6        |
| 200-399.....            |       | 14.5                   | 19.2  | 15.5  | 14.1  | 13.3  | 12.6  | 12.1  | 11.7  | 12.2  | 12.4  | 12.9  | 13.6        |
| 400-599.....            |       | 12.0                   | 11.6  | 14.2  | 11.9  | 11.0  | 10.8  | 10.8  | 11.4  | 11.2  | 10.7  | 12.1  | 12.1        |
| 600-799.....            |       | 13.4                   | 8.0   | 16.0  | 13.9  | 13.1  | 12.7  | 13.2  | 13.9  | 14.4  | 14.7  | 14.8  | 14.8        |
| 800-999.....            |       | 11.5                   | 4.3   | 13.7  | 13.0  | 12.1  | 11.8  | 11.9  | 11.9  | 12.5  | 12.6  | 13.1  | 12.3        |
| 1,000-1,199.....        |       | 7.4                    | 1.1   | 7.3   | 9.3   | 9.1   | 8.7   | 8.8   | 8.7   | 8.1   | 7.9   | 7.3   | 6.6         |
| 1,200-1,399.....        |       | 4.5                    | .3    | 3.0   | 5.7   | 6.6   | 6.7   | 6.0   | 5.6   | 5.3   | 4.8   | 4.5   | 4.7         |
| 1,400-1,599.....        |       | 2.7                    | .1    | 1.0   | 2.9   | 4.4   | 5.0   | 4.5   | 3.9   | 3.5   | 3.4   | 2.8   | 2.6         |
| 1,600-1,799.....        |       | 1.4                    | (3)   | .3    | 1.1   | 2.3   | 2.8   | 2.9   | 2.8   | 2.4   | 1.9   | 1.4   | 1.6         |
| 1,800-1,999.....        |       | .8                     | (3)   | .1    | .5    | 1.2   | 1.7   | 1.8   | 1.8   | 1.6   | 1.4   | 1.5   | 1.3         |
| 2,000-2,199.....        |       | .4                     | (3)   | (3)   | .2    | .6    | .9    | 1.1   | 1.1   | 1.1   | 1.1   | 1.1   | .8          |
| 2,200-2,399.....        |       | .2                     | (3)   | (3)   | .1    | .3    | .5    | .6    | .6    | .8    | .8    | .6    | .7          |
| 2,400-2,599.....        |       | .4                     | (3)   | (3)   | .1    | .3    | .6    | 1.0   | 1.1   | 1.2   | 1.2   | 1.3   | 1.2         |
| 2,600-2,799.....        |       |                        |       |       |       |       |       |       |       |       |       |       |             |
| 2,800-2,999.....        |       |                        |       |       |       |       |       |       |       |       |       |       |             |
| 3,000.....              |       | .3                     | (3)   | (3)   | .1    | .2    | .5    | .8    | 1.0   | 1.3   | 1.3   | 1.6   | 2.1         |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Less than 0.05 percent.

This procedure of excluding from the tabulated data wages paid in excess of \$3,000 per worker affects the distribution of employees by number of quarters. When an employee has had only one

employer during a year, no quarter of employment is counted in these tabulations after the quarter in which his taxable wages for the year reached a total of \$3,000, except when wages in excess of

Table 70.—Old-age and survivors insurance: Percentage distribution of white <sup>1</sup> workers with taxable wages in 1941, by amount of such wages, for each age group and sex <sup>2</sup>

| Amount of taxable wages | Total            | Age group <sup>3</sup> |                  |       |       |       |       |       |       |       |       |       |             |  |
|-------------------------|------------------|------------------------|------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------------|--|
|                         |                  | Under 20               | 20-24            | 25-29 | 30-34 | 35-39 | 40-44 | 45-49 | 50-54 | 55-59 | 60-64 | 65-69 | 70 and over |  |
| Total.....              | Total            |                        |                  |       |       |       |       |       |       |       |       |       |             |  |
|                         | 100.0            | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |  |
|                         | 19.7             | 50.7                   | 22.0             | 16.2  | 14.3  | 13.5  | 13.4  | 13.2  | 13.5  | 14.6  | 16.1  | 18.7  | 19.9        |  |
|                         | 10.0             | 19.4                   | 13.4             | 9.3   | 7.9   | 7.1   | 6.9   | 6.8   | 6.9   | 7.5   | 8.4   | 9.4   | 10.8        |  |
|                         | 8.3              | 11.8                   | 11.8             | 8.2   | 6.9   | 6.3   | 6.2   | 5.9   | 6.3   | 6.6   | 7.3   | 7.5   | 8.0         |  |
|                         | 8.6              | 8.2                    | 12.7             | 9.2   | 7.8   | 7.0   | 7.0   | 6.8   | 7.1   | 7.2   | 7.7   | 7.9   | 8.2         |  |
|                         | 8.3              | 5.0                    | 12.2             | 9.4   | 8.1   | 7.2   | 7.0   | 6.7   | 6.9   | 7.3   | 7.8   | 7.8   | 7.4         |  |
|                         | 7.2              | 2.4                    | 9.0              | 9.0   | 7.9   | 6.9   | 6.7   | 6.4   | 6.5   | 6.8   | 7.3   | 7.3   | 7.5         |  |
|                         | 6.4              | 1.1                    | 6.4              | 8.3   | 7.7   | 6.9   | 6.4   | 6.4   | 6.6   | 6.8   | 7.0   | 7.7   | 7.6         |  |
|                         | 5.9              | .6                     | 4.4              | 7.6   | 7.5   | 7.0   | 6.5   | 6.5   | 6.7   | 6.7   | 6.8   | 6.5   | 5.8         |  |
|                         | 5.1              | .4                     | 3.0              | 6.3   | 6.8   | 6.5   | 6.1   | 6.2   | 6.0   | 6.1   | 5.4   | 5.1   | 4.0         |  |
|                         | 4.5              | .2                     | 2.0              | 5.1   | 6.2   | 6.2   | 6.0   | 6.0   | 5.9   | 5.6   | 5.0   | 4.1   | 3.7         |  |
|                         | 3.6              | .1                     | 1.3              | 3.7   | 5.0   | 5.5   | 5.2   | 5.4   | 5.1   | 4.6   | 4.1   | 3.4   | 2.6         |  |
|                         | 2.7              | ( <sup>4</sup> )       | .7               | 2.5   | 3.6   | 4.3   | 4.2   | 4.3   | 4.0   | 3.7   | 3.2   | 2.5   | 2.0         |  |
|                         | 2.1              | ( <sup>4</sup> )       | .4               | 1.7   | 2.7   | 3.4   | 3.5   | 3.5   | 3.3   | 2.9   | 2.4   | 2.0   | 1.8         |  |
| 1.6                     | ( <sup>4</sup> ) | .3                     | 1.1              | 1.9   | 2.6   | 2.8   | 2.8   | 2.6   | 2.3   | 1.9   | 1.6   | 1.2   |             |  |
| 1.2                     | ( <sup>4</sup> ) | .1                     | .7               | 1.4   | 2.0   | 2.3   | 2.3   | 2.1   | 1.8   | 1.4   | 1.2   | 1.0   |             |  |
| 4.8                     | ( <sup>4</sup> ) | .3                     | 1.7              | 4.3   | 7.6   | 9.8   | 10.8  | 10.5  | 9.5   | 8.2   | 7.3   | 8.5   |             |  |
| Total.....              | Male             |                        |                  |       |       |       |       |       |       |       |       |       |             |  |
|                         | 100.0            | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |  |
|                         | 15.8             | 48.0                   | 18.5             | 11.5  | 9.8   | 9.4   | 9.9   | 10.3  | 11.2  | 12.5  | 14.9  | 18.2  | 19.7        |  |
|                         | 8.4              | 19.4                   | 12.1             | 7.3   | 5.9   | 5.3   | 5.4   | 5.5   | 5.8   | 6.7   | 7.7   | 8.9   | 10.8        |  |
|                         | 6.8              | 11.9                   | 10.2             | 6.5   | 5.3   | 4.7   | 4.7   | 4.5   | 5.2   | 5.8   | 6.6   | 6.9   | 7.4         |  |
|                         | 6.6              | 8.2                    | 10.2             | 6.8   | 5.7   | 4.9   | 4.9   | 4.9   | 5.4   | 5.9   | 6.6   | 7.1   | 7.5         |  |
|                         | 6.8              | 5.5                    | 10.9             | 7.5   | 6.3   | 5.3   | 5.2   | 5.2   | 5.6   | 6.2   | 6.9   | 7.2   | 7.1         |  |
|                         | 6.9              | 3.1                    | 9.9              | 8.6   | 7.2   | 6.0   | 5.8   | 5.6   | 6.1   | 6.6   | 7.3   | 7.3   | 7.7         |  |
|                         | 7.1              | 1.7                    | 8.5              | 9.4   | 8.0   | 6.9   | 6.4   | 6.6   | 6.8   | 7.2   | 7.4   | 8.0   | 7.8         |  |
|                         | 7.1              | 1.0                    | 6.6              | 9.7   | 8.7   | 7.7   | 7.1   | 7.2   | 7.4   | 7.3   | 7.4   | 7.0   | 6.1         |  |
|                         | 6.5              | .6                     | 4.8              | 8.7   | 8.7   | 7.9   | 7.2   | 7.1   | 6.8   | 6.8   | 6.0   | 5.5   | 4.2         |  |
|                         | 6.0              | .3                     | 3.2              | 7.3   | 8.2   | 7.9   | 7.4   | 7.1   | 6.9   | 6.4   | 5.5   | 4.5   | 4.0         |  |
|                         | 4.9              | .2                     | 2.1              | 5.4   | 6.8   | 7.3   | 6.6   | 6.5   | 6.0   | 5.2   | 4.5   | 3.7   | 2.7         |  |
|                         | 3.7              | .1                     | 1.2              | 3.7   | 5.0   | 5.7   | 5.4   | 5.4   | 4.7   | 4.2   | 3.6   | 2.7   | 2.1         |  |
|                         | 2.9              | ( <sup>4</sup> )       | .7               | 2.4   | 3.8   | 4.6   | 4.6   | 4.3   | 3.9   | 3.4   | 2.7   | 2.1   | 1.8         |  |
| 2.1                     | ( <sup>4</sup> ) | .4                     | 1.6              | 2.7   | 3.5   | 3.6   | 3.5   | 3.1   | 2.7   | 2.1   | 1.7   | 1.3   |             |  |
| 1.7                     | ( <sup>4</sup> ) | .2                     | 1.1              | 2.0   | 2.7   | 3.0   | 2.8   | 2.5   | 2.1   | 1.6   | 1.3   | 1.0   |             |  |
| 6.7                     | ( <sup>4</sup> ) | .5                     | 2.5              | 5.9   | 10.2  | 12.8  | 13.5  | 12.6  | 11.0  | 9.2   | 7.9   | 8.8   |             |  |
| Total.....              | Female           |                        |                  |       |       |       |       |       |       |       |       |       |             |  |
|                         | 100.0            | 100.0                  | 100.0            | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0       |  |
|                         | 29.5             | 54.7                   | 27.4             | 25.8  | 24.5  | 23.7  | 23.8  | 23.7  | 23.5  | 24.9  | 24.3  | 24.7  | 24.4        |  |
|                         | 14.2             | 19.4                   | 15.3             | 13.7  | 12.8  | 12.2  | 11.6  | 11.4  | 12.0  | 12.2  | 12.7  | 13.7  | 10.2        |  |
|                         | 12.0             | 11.8                   | 14.4             | 11.9  | 10.8  | 10.6  | 10.6  | 11.2  | 11.1  | 10.6  | 12.0  | 12.3  | 14.6        |  |
|                         | 13.5             | 8.2                    | 16.5             | 14.2  | 13.1  | 12.7  | 13.1  | 13.9  | 14.5  | 14.8  | 14.9  | 14.9  | 15.8        |  |
|                         | 11.8             | 4.3                    | 14.2             | 13.5  | 12.5  | 12.2  | 12.2  | 12.2  | 12.7  | 13.0  | 13.4  | 12.5  | 10.7        |  |
|                         | 7.7              | 1.2                    | 7.6              | 9.7   | 9.6   | 9.1   | 9.2   | 9.0   | 8.4   | 8.1   | 7.5   | 6.8   | 5.5         |  |
|                         | 4.7              | .3                     | 3.1              | 6.0   | 7.0   | 7.1   | 6.3   | 5.8   | 5.6   | 4.9   | 4.6   | 4.8   | 5.6         |  |
|                         | 2.8              | .1                     | 1.0              | 3.0   | 4.7   | 5.2   | 4.8   | 4.0   | 3.6   | 3.5   | 2.9   | 2.6   | 2.1         |  |
|                         | 1.5              | ( <sup>4</sup> )       | .3               | 1.2   | 2.4   | 2.9   | 3.0   | 2.9   | 2.5   | 2.0   | 1.5   | 1.6   | 1.9         |  |
|                         | .8               | ( <sup>4</sup> )       | .1               | .5    | 1.2   | 1.8   | 1.9   | 1.9   | 1.7   | 1.5   | 1.5   | 1.3   | 1.1         |  |
|                         | .5               | ( <sup>4</sup> )       | ( <sup>4</sup> ) | .2    | .6    | .9    | 1.1   | 1.2   | 1.1   | 1.1   | 1.2   | .8    | .9          |  |
|                         | .3               | ( <sup>4</sup> )       | ( <sup>4</sup> ) | .1    | .3    | .5    | .6    | .6    | .7    | .8    | .6    | .7    | .9          |  |
|                         | .4               | ( <sup>4</sup> )       | ( <sup>4</sup> ) | .1    | .3    | .6    | 1.0   | 1.2   | 1.2   | 1.3   | 1.3   | 1.2   | 1.7         |  |
| 4.3                     | ( <sup>4</sup> ) | ( <sup>4</sup> )       | .1               | .2    | .5    | .8    | 1.0   | 1.4   | 1.3   | 1.6   | 2.1   | 4.6   |             |  |

that amount are erroneously reported by his employer. Technical problems of the annual tabulation, however, have resulted in counting as quarters of employment also any employment for additional employers after the quarter in which the first \$3,000 was paid.

The wages of workers 65 years of age and over who have filed a valid claim and thus become entitled to primary benefits but who have remained in or reentered covered employment are taxable. Such wages have no effect on the amount of the benefits, since that amount is fixed at the date of entitlement. These workers and their wages are nevertheless included in the tabulation.

In classifying the data by State, each worker and all taxable wages received by him during the year are assigned to a single State even though he may have received taxable wages in more than one State. The State to which the worker and his

**Table 72.—Old-age and survivors insurance: Percentage distribution of workers with taxable wages, by number of wage items, for each sex and race, third quarter, 1941 <sup>1</sup>**

| Number of wage items <sup>2</sup> | Total |                    |       | Male  |                    |       | Female           |                    |                  |
|-----------------------------------|-------|--------------------|-------|-------|--------------------|-------|------------------|--------------------|------------------|
|                                   | Total | White <sup>3</sup> | Negro | Total | White <sup>3</sup> | Negro | Total            | White <sup>3</sup> | Negro            |
| Total.....                        | 100.0 | 100.0              | 100.0 | 100.0 | 100.0              | 100.0 | 100.0            | 100.0              | 100.0            |
| 1.....                            | 84.9  | 85.3               | 78.9  | 83.3  | 83.8               | 76.5  | 89.7             | 89.6               | 91.4             |
| 2.....                            | 11.3  | 11.1               | 14.5  | 12.3  | 12.0               | 15.9  | 8.5              | 8.6                | 7.2              |
| 3.....                            | 2.5   | 2.4                | 4.1   | 2.9   | 2.8                | 4.7   | 1.4              | 1.4                | 1.1              |
| 4.....                            | .7    | .7                 | 1.4   | .9    | .8                 | 1.7   | .3               | .3                 | .2               |
| 5.....                            | .3    | .2                 | .6    | .3    | .3                 | .6    | .1               | .1                 | ( <sup>4</sup> ) |
| 6.....                            | .1    | .1                 | .2    | .1    | .1                 | .3    | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) |
| 7.....                            | .1    | .1                 | .1    | .1    | .1                 | .1    | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) |
| 8 or more.....                    | .1    | .1                 | .2    | .1    | .1                 | .2    | ( <sup>4</sup> ) | ( <sup>4</sup> )   | ( <sup>4</sup> ) |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> A wage item represents a quarterly report for a worker from an employer, indicating amount of taxable wages paid to worker during quarter. Except in a small number of cases in which employer reports more than 1 wage item for same worker in quarter, number of wage items for each worker in quarter represents number of his employers in that quarter.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Less than 0.05 percent.

**Table 71.—Old-age and survivors insurance: Percentage distribution of Negro workers with taxable wages in 1941, by amount of such wages, for each age group and sex <sup>1</sup>**

| Amount of taxable wages | Total  | Age group <sup>2</sup> |       |       |       |       |       |       |       |       |       |       |                  |
|-------------------------|--------|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|------------------|
|                         |        | Under<br>20            | 20-24 | 25-29 | 30-34 | 35-39 | 40-44 | 45-49 | 50-54 | 55-59 | 60-64 | 65-69 | 70 and<br>over   |
| Total.....              | Total  |                        |       |       |       |       |       |       |       |       |       |       |                  |
|                         | 100.0  | 100.0                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0            |
| \$1-199.....            | 36.6   | 71.2                   | 46.6  | 34.0  | 29.5  | 26.9  | 27.2  | 28.7  | 30.1  | 32.0  | 34.6  | 41.3  | 48.4             |
| 200-399.....            | 17.0   | 17.8                   | 21.2  | 18.8  | 16.5  | 15.0  | 13.9  | 14.0  | 14.3  | 14.2  | 13.7  | 14.6  | 13.2             |
| 400-599.....            | 13.0   | 6.7                    | 13.8  | 14.9  | 14.5  | 13.4  | 12.9  | 11.7  | 11.8  | 12.8  | 11.5  | 11.7  | 11.1             |
| 600-799.....            | 11.2   | 2.5                    | 8.6   | 12.3  | 14.2  | 13.6  | 12.9  | 11.8  | 11.7  | 10.9  | 11.7  | 10.1  | 8.5              |
| 800-999.....            | 7.4    | .9                     | 4.4   | 7.7   | 9.4   | 9.6   | 9.6   | 8.8   | 8.9   | 7.6   | 8.6   | 8.6   | 7.3              |
| 1,000-1,199.....        | 4.7    | .5                     | 2.2   | 4.8   | 5.6   | 6.5   | 6.6   | 6.6   | 6.2   | 6.7   | 5.8   | 3.9   | 4.0              |
| 1,200-1,399.....        | 3.3    | .2                     | 1.4   | 2.8   | 3.6   | 4.7   | 4.8   | 5.3   | 4.9   | 4.7   | 4.8   | 3.6   | 4.0              |
| 1,400-1,599.....        | 2.5    | .1                     | 1.0   | 2.0   | 2.6   | 3.6   | 3.9   | 4.6   | 4.3   | 4.2   | 2.7   | 3.0   | 1.4              |
| 1,600-1,799.....        | 1.7    | .1                     | .4    | 1.2   | 1.7   | 2.5   | 3.0   | 3.3   | 2.9   | 2.8   | 3.1   | 1.3   | .9               |
| 1,800-3,000.....        | 2.6    | ( <sup>2</sup> )       | .4    | 1.5   | 2.4   | 4.2   | 5.2   | 5.2   | 4.9   | 4.1   | 3.5   | 1.9   | 1.2              |
|                         | Male   |                        |       |       |       |       |       |       |       |       |       |       |                  |
| Total.....              | 100.0  | 100.0                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0            |
| \$1-199.....            | 33.8   | 69.7                   | 42.3  | 29.5  | 26.1  | 24.0  | 24.8  | 26.7  | 28.4  | 30.3  | 33.7  | 39.6  | 47.0             |
| 200-399.....            | 16.5   | 18.6                   | 21.5  | 18.2  | 15.5  | 13.8  | 12.9  | 13.2  | 13.9  | 13.8  | 13.3  | 14.8  | 13.1             |
| 400-599.....            | 13.1   | 7.0                    | 15.0  | 15.6  | 14.5  | 13.0  | 12.5  | 10.8  | 11.4  | 12.6  | 11.2  | 12.2  | 10.9             |
| 600-799.....            | 11.4   | 2.8                    | 9.7   | 13.2  | 14.6  | 13.5  | 12.4  | 11.7  | 11.4  | 10.6  | 11.5  | 9.8   | 8.8              |
| 800-999.....            | 8.0    | 1.0                    | 5.1   | 8.5   | 10.2  | 10.4  | 10.2  | 9.4   | 9.2   | 8.0   | 9.0   | 8.9   | 7.8              |
| 1,000-1,199.....        | 5.4    | .5                     | 2.6   | 5.7   | 6.6   | 7.4   | 7.5   | 7.2   | 6.8   | 7.3   | 6.1   | 4.2   | 4.3              |
| 1,200-1,399.....        | 3.8    | .2                     | 1.7   | 3.4   | 4.3   | 5.5   | 5.6   | 6.0   | 5.5   | 5.1   | 5.1   | 3.8   | 4.3              |
| 1,400-1,599.....        | 3.0    | .1                     | 1.2   | 2.5   | 3.2   | 4.3   | 4.5   | 5.3   | 4.8   | 4.6   | 2.9   | 3.2   | 1.5              |
| 1,600-1,799.....        | 2.0    | .1                     | .5    | 1.5   | 2.1   | 3.0   | 3.5   | 3.7   | 3.2   | 3.2   | 3.4   | 1.4   | 1.0              |
| 1,800-3,000.....        | 3.0    | ( <sup>3</sup> )       | .4    | 1.9   | 2.9   | 5.1   | 6.1   | 6.0   | 5.4   | 4.5   | 3.8   | 2.1   | 1.3              |
|                         | Female |                        |       |       |       |       |       |       |       |       |       |       |                  |
| Total.....              | 100.0  | 100.0                  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0            |
| \$1-199.....            | 52.1   | 82.2                   | 67.0  | 53.2  | 44.1  | 40.9  | 40.7  | 41.2  | 44.6  | 46.0  | 45.6  | 61.1  | 69.0             |
| 200-399.....            | 19.7   | 12.4                   | 19.5  | 21.3  | 21.0  | 20.4  | 19.8  | 19.4  | 17.7  | 18.0  | 18.5  | 12.5  | 13.8             |
| 400-599.....            | 12.4   | 4.6                    | 8.2   | 11.8  | 14.6  | 15.4  | 14.8  | 17.9  | 14.6  | 14.7  | 14.0  | 5.6   | 13.8             |
| 600-799.....            | 9.7    | .4                     | 3.6   | 8.7   | 12.2  | 13.9  | 15.3  | 12.7  | 13.2  | 13.1  | 13.5  | 13.9  | 3.4              |
| 800-3,000.....          | 6.1    | .4                     | 1.7   | 5.0   | 8.1   | 9.4   | 9.4   | 8.8   | 9.9   | 8.2   | 8.4   | 6.9   | ( <sup>2</sup> ) |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Less than 0.05 percent.

taxable wages are assigned is determined by the first wage item tabulated for the worker in the third quarter. If a worker has no taxable wages in the third quarter, the first, second, or fourth quarter—in that order—is substituted.

Taxable earnings include the money value of all wages paid in kind. They exclude tips, unless accounted for to the employer by the employee. Commissions and bonuses are included if they are paid by an employer for services rendered by an individual in an employee status.

*Basis of sample.*—The data on employment and wages shown in tables 54–78 are based upon a random sample consisting of almost exactly 4 percent of all individual employee wage accounts established by the end of 1941. The tabulated data were compiled from all accounts in the sample to which taxable wages paid in 1941 had been posted before July 1, 1942. It is estimated that by that date wage credits for 1941 had been posted to 97.7 percent of all accounts in the sample to which credits for that year will ultimately be

**Table 73.—Old-age and survivors insurance: Workers with taxable wages in 1941, wage items, and average number of wage items per worker, by age group, race, and sex, third quarter, 1941<sup>1</sup>**

| Age group <sup>2</sup>      | Total      |                         |                               | White <sup>4</sup> |                         |                               | Negro            |                         |                               |
|-----------------------------|------------|-------------------------|-------------------------------|--------------------|-------------------------|-------------------------------|------------------|-------------------------|-------------------------------|
|                             | Workers    | Wage items <sup>3</sup> | Average wage items per worker | Workers            | Wage items <sup>3</sup> | Average wage items per worker | Workers          | Wage items <sup>3</sup> | Average wage items per worker |
| Total                       |            |                         |                               |                    |                         |                               |                  |                         |                               |
| Adjusted total <sup>5</sup> | 35,044,000 | 42,621,000              | 1.22                          |                    |                         |                               |                  |                         |                               |
| Tabulated total             | 33,381,325 | 40,598,275              | 1.22                          | 31,009,050         | 37,449,675              | 1.21                          | 2,372,275        | 3,148,600               | 1.33                          |
| Under 20                    | 3,278,675  | 4,158,975               | 1.27                          | 3,093,325          | 3,912,525               | 1.26                          | 185,350          | 246,450                 | 1.33                          |
| 20-24                       | 5,771,000  | 7,148,425               | 1.24                          | 5,384,550          | 6,613,750               | 1.23                          | 386,450          | 534,675                 | 1.38                          |
| 25-29                       | 5,225,725  | 6,377,000               | 1.22                          | 4,813,250          | 5,822,225               | 1.21                          | 412,475          | 554,775                 | 1.34                          |
| 30-34                       | 4,493,750  | 5,446,200               | 1.21                          | 4,116,000          | 4,942,350               | 1.20                          | 377,750          | 503,850                 | 1.33                          |
| 35-39                       | 3,692,500  | 4,492,475               | 1.22                          | 3,391,175          | 4,099,925               | 1.21                          | 301,325          | 392,550                 | 1.30                          |
| 40-44                       | 3,266,225  | 3,906,850               | 1.20                          | 2,997,400          | 3,560,250               | 1.19                          | 268,825          | 346,600                 | 1.29                          |
| 45-49                       | 2,641,600  | 3,159,075               | 1.20                          | 2,463,900          | 2,929,400               | 1.19                          | 177,700          | 229,675                 | 1.29                          |
| 50-54                       | 2,022,150  | 2,406,000               | 1.19                          | 1,908,650          | 2,257,675               | 1.18                          | 113,500          | 148,325                 | 1.31                          |
| 55-59                       | 1,459,100  | 1,733,900               | 1.19                          | 1,386,750          | 1,639,850               | 1.18                          | 72,350           | 94,050                  | 1.30                          |
| 60-64                       | 876,650    | 1,024,925               | 1.17                          | 836,050            | 972,925                 | 1.16                          | 40,600           | 52,000                  | 1.28                          |
| 65-69                       | 418,125    | 476,975                 | 1.14                          | 400,400            | 455,675                 | 1.14                          | 17,725           | 21,300                  | 1.20                          |
| 70 and over                 | 198,775    | 217,625                 | 1.09                          | 190,800            | 208,100                 | 1.09                          | 7,975            | 9,525                   | 1.19                          |
| Unknown                     | 37,050     | 49,850                  | 1.35                          | 26,800             | 35,025                  | 1.31                          | 10,250           | 14,825                  | 1.45                          |
| Male                        |            |                         |                               |                    |                         |                               |                  |                         |                               |
| Tabulated total             | 24,393,900 | 30,450,100              | 1.25                          | 22,381,700         | 27,700,025              | 1.24                          | 2,012,200        | 2,750,075               | 1.37                          |
| Under 20                    | 2,116,550  | 2,762,625               | 1.31                          | 1,953,475          | 2,541,750               | 1.30                          | 163,075          | 220,875                 | 1.35                          |
| 20-24                       | 3,633,550  | 4,697,150               | 1.29                          | 3,309,125          | 4,232,250               | 1.28                          | 324,425          | 464,900                 | 1.43                          |
| 25-29                       | 3,728,025  | 4,698,400               | 1.26                          | 3,385,725          | 4,221,625               | 1.25                          | 342,300          | 476,775                 | 1.39                          |
| 30-34                       | 3,300,200  | 4,123,325               | 1.25                          | 2,988,725          | 3,692,000               | 1.24                          | 311,475          | 431,325                 | 1.38                          |
| 35-39                       | 2,723,600  | 3,418,750               | 1.26                          | 2,474,275          | 3,083,625               | 1.25                          | 249,325          | 335,125                 | 1.34                          |
| 40-44                       | 2,529,125  | 3,091,600               | 1.22                          | 2,298,950          | 2,787,200               | 1.21                          | 230,175          | 304,400                 | 1.32                          |
| 45-49                       | 2,102,000  | 2,566,400               | 1.22                          | 1,946,350          | 2,390,575               | 1.21                          | 155,650          | 205,825                 | 1.32                          |
| 50-54                       | 1,664,950  | 2,015,475               | 1.21                          | 1,564,450          | 1,881,450               | 1.20                          | 100,500          | 134,025                 | 1.33                          |
| 55-59                       | 1,246,350  | 1,502,450               | 1.21                          | 1,181,125          | 1,416,350               | 1.20                          | 65,225           | 86,100                  | 1.32                          |
| 60-64                       | 763,775    | 902,600                 | 1.18                          | 726,625            | 854,250                 | 1.18                          | 37,150           | 48,350                  | 1.30                          |
| 65-69                       | 372,250    | 428,200                 | 1.15                          | 356,075            | 408,575                 | 1.15                          | 16,175           | 19,625                  | 1.21                          |
| 70 and over                 | 183,150    | 201,250                 | 1.10                          | 175,700            | 192,250                 | 1.09                          | 7,450            | 9,000                   | 1.21                          |
| Unknown                     | 30,375     | 41,875                  | 1.38                          | 21,100             | 28,125                  | 1.33                          | 9,275            | 13,750                  | 1.48                          |
| Female                      |            |                         |                               |                    |                         |                               |                  |                         |                               |
| Tabulated total             | 8,987,425  | 10,148,175              | 1.13                          | 8,627,350          | 9,749,650               | 1.13                          | 360,075          | 398,525                 | 1.11                          |
| Under 20                    | 1,162,125  | 1,396,350               | 1.20                          | 1,139,850          | 1,370,775               | 1.20                          | 22,275           | 25,575                  | 1.16                          |
| 20-24                       | 2,137,450  | 2,451,275               | 1.15                          | 2,075,425          | 2,381,500               | 1.15                          | 62,025           | 69,775                  | 1.12                          |
| 25-29                       | 1,497,700  | 1,678,600               | 1.12                          | 1,427,525          | 1,600,600               | 1.12                          | 70,175           | 78,000                  | 1.11                          |
| 30-34                       | 1,193,550  | 1,322,875               | 1.11                          | 1,127,275          | 1,250,350               | 1.11                          | 66,275           | 72,525                  | 1.09                          |
| 35-39                       | 968,900    | 1,073,725               | 1.11                          | 916,900            | 1,016,300               | 1.11                          | 52,000           | 57,425                  | 1.10                          |
| 40-44                       | 737,100    | 815,250                 | 1.11                          | 698,450            | 773,050                 | 1.11                          | 38,650           | 42,200                  | 1.09                          |
| 45-49                       | 539,600    | 592,675                 | 1.10                          | 517,550            | 568,825                 | 1.10                          | 22,050           | 23,850                  | 1.08                          |
| 50-54                       | 357,200    | 390,525                 | 1.09                          | 344,290            | 376,225                 | 1.09                          | 13,000           | 14,300                  | 1.10                          |
| 55-59                       | 212,750    | 231,450                 | 1.09                          | 205,625            | 223,500                 | 1.09                          | 7,125            | 7,950                   | 1.12                          |
| 60-64                       | 112,875    | 122,325                 | 1.08                          | 109,425            | 118,675                 | 1.08                          | 3,450            | 3,650                   | 1.06                          |
| 65-69                       | 45,875     | 48,775                  | 1.06                          | 44,325             | 47,100                  | 1.06                          | ( <sup>6</sup> ) | ( <sup>6</sup> )        | ( <sup>6</sup> )              |
| 70 and over                 | 15,625     | 16,375                  | 1.05                          | 15,100             | 15,850                  | 1.05                          | ( <sup>6</sup> ) | ( <sup>6</sup> )        | ( <sup>6</sup> )              |
| Unknown                     | 6,675      | 7,975                   | 1.19                          | 5,700              | 6,900                   | 1.21                          | ( <sup>6</sup> ) | ( <sup>6</sup> )        | ( <sup>6</sup> )              |

<sup>1</sup> See table 55, footnote 1.  
<sup>2</sup> Age at birthday in 1941.  
<sup>3</sup> For definition of wage item, see table 72, footnote 2.  
<sup>4</sup> Represents all races other than Negro.  
<sup>5</sup> Adjusted for all exclusions indicated in footnote 1, as well as for duplication of workers with more than 1 account discovered through Jan. 15, 1942.  
<sup>6</sup> Not computed; sample contains less than 100 workers.



posted, and that the amount of wages posted included 96.0 percent of the taxable wages paid in 1941 to all employees included in the sample.

When the tabulated data were checked against control totals, it was found that although the sample as a whole represented 4.013 percent of all accounts established through the end of 1941, the percentage is slightly higher or slightly lower for some sex, age, race, wage, or State groups. It was decided, therefore, that no significant error would result from considering all groups as sampled on a 4-percent basis. The data in tables 55-59

and 73-78 represent figures obtained by multiplying the tabulated samples by 25. The annual figures on employment and wages shown in table 53 have been further adjusted to take into account such factors as wage items reported by delinquent employers, workers having more than one account to which wage credits were posted, and wages reported by employers in excess of \$3,000 per employee. So adjusted, the data are fully comparable from year to year. These adjusted totals are also shown in some of the tables with the unadjusted figures.

**Table 74.—Old-age and survivors insurance: Workers with taxable wages in 1941 and 1 or more previous years, wage items, and average number of wage items per worker, by age group, race, and sex, third quarter, 1941<sup>1</sup>**

| Age group <sup>2</sup> | Total      |                         |                               | White <sup>4</sup> |                         |                               | Negro            |                         |                               |
|------------------------|------------|-------------------------|-------------------------------|--------------------|-------------------------|-------------------------------|------------------|-------------------------|-------------------------------|
|                        | Workers    | Wage items <sup>3</sup> | Average wage items per worker | Workers            | Wage items <sup>3</sup> | Average wage items per worker | Workers          | Wage items <sup>3</sup> | Average wage items per worker |
| Total                  |            |                         |                               |                    |                         |                               |                  |                         |                               |
| Tabulated total.....   | 28,942,900 | 35,163,175              | 1.21                          | 26,989,550         | 32,553,450              | 1.21                          | 1,953,350        | 2,609,725               | 1.34                          |
| Under 20.....          | 1,383,150  | 1,822,475               | 1.32                          | 1,313,025          | 1,721,900               | 1.31                          | 70,125           | 100,575                 | 1.43                          |
| 20-24.....             | 4,968,625  | 6,156,900               | 1.24                          | 4,679,025          | 5,750,200               | 1.23                          | 289,600          | 406,700                 | 1.40                          |
| 25-29.....             | 4,858,675  | 5,929,750               | 1.22                          | 4,500,000          | 5,443,750               | 1.21                          | 358,675          | 486,000                 | 1.35                          |
| 30-34.....             | 4,180,850  | 5,063,600               | 1.21                          | 3,844,625          | 4,614,150               | 1.20                          | 336,225          | 449,450                 | 1.34                          |
| 35-39.....             | 3,417,350  | 4,156,425               | 1.22                          | 3,151,550          | 3,809,575               | 1.21                          | 265,800          | 346,850                 | 1.30                          |
| 40-44.....             | 3,042,400  | 3,632,400               | 1.19                          | 2,799,925          | 3,319,225               | 1.19                          | 242,475          | 313,175                 | 1.29                          |
| 45-49.....             | 2,452,300  | 2,931,450               | 1.20                          | 2,294,325          | 2,726,400               | 1.19                          | 157,975          | 205,050                 | 1.30                          |
| 50-54.....             | 1,881,175  | 2,237,125               | 1.19                          | 1,779,700          | 2,104,375               | 1.18                          | 101,475          | 132,750                 | 1.31                          |
| 55-59.....             | 1,349,575  | 1,602,425               | 1.19                          | 1,285,300          | 1,519,050               | 1.18                          | 64,275           | 83,375                  | 1.30                          |
| 60-64.....             | 810,700    | 948,650                 | 1.17                          | 774,825            | 902,525                 | 1.16                          | 35,875           | 46,125                  | 1.29                          |
| 65-69.....             | 384,675    | 439,050                 | 1.14                          | 369,525            | 420,800                 | 1.14                          | 15,150           | 18,250                  | 1.20                          |
| 70 and over.....       | 178,500    | 195,725                 | 1.10                          | 171,975            | 187,850                 | 1.09                          | 6,525            | 7,875                   | 1.21                          |
| Unknown.....           | 34,925     | 47,200                  | 1.35                          | 25,750             | 33,650                  | 1.31                          | 9,175            | 13,550                  | 1.48                          |
| Male                   |            |                         |                               |                    |                         |                               |                  |                         |                               |
| Tabulated total.....   | 21,558,950 | 26,873,875              | 1.25                          | 19,871,925         | 24,558,400              | 1.24                          | 1,687,025        | 2,315,475               | 1.37                          |
| Under 20.....          | 907,025    | 1,241,275               | 1.37                          | 843,775            | 1,148,775               | 1.36                          | 63,250           | 92,500                  | 1.46                          |
| 20-24.....             | 3,145,075  | 4,068,800               | 1.29                          | 2,893,225          | 3,705,225               | 1.28                          | 251,850          | 363,575                 | 1.44                          |
| 25-29.....             | 3,512,150  | 4,423,750               | 1.26                          | 3,205,950          | 3,995,975               | 1.25                          | 306,200          | 427,775                 | 1.40                          |
| 30-34.....             | 3,117,125  | 3,888,775               | 1.25                          | 2,834,175          | 3,497,225               | 1.23                          | 282,950          | 391,550                 | 1.38                          |
| 35-39.....             | 2,559,975  | 3,208,150               | 1.25                          | 2,336,300          | 2,907,925               | 1.24                          | 223,675          | 300,225                 | 1.34                          |
| 40-44.....             | 2,386,850  | 2,909,675               | 1.22                          | 2,176,925          | 2,631,925               | 1.21                          | 209,925          | 277,750                 | 1.32                          |
| 45-49.....             | 1,969,225  | 2,401,500               | 1.22                          | 1,829,950          | 2,216,675               | 1.21                          | 139,275          | 184,825                 | 1.33                          |
| 50-54.....             | 1,558,750  | 1,884,975               | 1.21                          | 1,468,275          | 1,764,275               | 1.20                          | 90,475           | 120,700                 | 1.33                          |
| 55-59.....             | 1,159,425  | 1,395,150               | 1.20                          | 1,101,200          | 1,318,525               | 1.20                          | 58,225           | 76,625                  | 1.32                          |
| 60-64.....             | 707,875    | 837,050                 | 1.18                          | 675,100            | 794,175                 | 1.18                          | 32,775           | 42,875                  | 1.31                          |
| 65-69.....             | 342,725    | 394,450                 | 1.15                          | 328,800            | 377,525                 | 1.15                          | 13,925           | 16,925                  | 1.22                          |
| 70 and over.....       | 164,200    | 180,775                 | 1.10                          | 158,075            | 173,300                 | 1.10                          | 6,125            | 7,475                   | 1.22                          |
| Unknown.....           | 28,550     | 39,550                  | 1.39                          | 20,175             | 26,875                  | 1.33                          | 8,375            | 12,675                  | 1.51                          |
| Female                 |            |                         |                               |                    |                         |                               |                  |                         |                               |
| Tabulated total.....   | 7,383,950  | 8,289,300               | 1.12                          | 7,117,625          | 7,995,050               | 1.12                          | 266,325          | 294,250                 | 1.10                          |
| Under 20.....          | 476,125    | 581,200                 | 1.22                          | 469,250            | 573,125                 | 1.22                          | 6,875            | 8,075                   | 1.17                          |
| 20-24.....             | 1,823,550  | 2,088,100               | 1.15                          | 1,735,800          | 2,044,975               | 1.15                          | 87,750           | 143,125                 | 1.14                          |
| 25-29.....             | 1,346,525  | 1,506,000               | 1.12                          | 1,294,050          | 1,447,775               | 1.12                          | 52,475           | 58,225                  | 1.11                          |
| 30-34.....             | 1,063,725  | 1,174,825               | 1.10                          | 1,010,450          | 1,116,925               | 1.11                          | 53,275           | 57,900                  | 1.09                          |
| 35-39.....             | 857,375    | 948,275                 | 1.11                          | 815,250            | 901,650                 | 1.11                          | 42,125           | 46,625                  | 1.11                          |
| 40-44.....             | 655,550    | 722,725                 | 1.10                          | 623,000            | 687,300                 | 1.10                          | 32,550           | 35,425                  | 1.09                          |
| 45-49.....             | 483,075    | 529,950                 | 1.10                          | 464,375            | 509,725                 | 1.10                          | 18,700           | 20,225                  | 1.08                          |
| 50-54.....             | 322,425    | 352,150                 | 1.09                          | 311,425            | 340,100                 | 1.09                          | 11,000           | 12,050                  | 1.10                          |
| 55-59.....             | 190,150    | 207,275                 | 1.09                          | 184,100            | 200,525                 | 1.09                          | 6,050            | 6,750                   | 1.12                          |
| 60-64.....             | 102,825    | 111,600                 | 1.09                          | 99,725             | 108,550                 | 1.09                          | 3,100            | 3,250                   | 1.05                          |
| 65-69.....             | 41,950     | 44,600                  | 1.06                          | 40,725             | 43,275                  | 1.06                          | ( <sup>5</sup> ) | ( <sup>5</sup> )        | ( <sup>5</sup> )              |
| 70 and over.....       | 14,300     | 14,950                  | 1.05                          | 13,900             | 14,550                  | 1.05                          | ( <sup>5</sup> ) | ( <sup>5</sup> )        | ( <sup>5</sup> )              |
| Unknown.....           | 6,375      | 7,650                   | 1.20                          | 5,575              | 6,775                   | 1.22                          | ( <sup>5</sup> ) | ( <sup>5</sup> )        | ( <sup>5</sup> )              |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> For definition of wage item, see table 72, footnote 2.

<sup>4</sup> Represents all races other than Negro.

<sup>5</sup> Not computed; sample contains less than 100 workers.

For most groups, the 4 percent sample is believed to be sufficiently representative of the universe for purposes of analysis. Distribution of the data into homogeneous groups by age, sex, and amount of wages reveal no abnormalities except in the case of some groups with fewer than 100 workers. In the tables, therefore, averages and percentages for groups including fewer than 100 workers are not shown. When cross-classifications resulted in thin distributions of data, groups were combined.

### Monthly Benefits

The term entitlement may be used to mean either that the claimant has complied with the various requirements in section 202 of the amended Social Security Act for receipt of monthly benefits or the fact that he complies for the first time. Entitlement takes place in the month of compliance with these requirements and terminates in the month of occurrence of the first of the various conditions in section 202 (e. g., death of the beneficiary) which end receipt of benefits. The

Table 75.—Old-age and survivors insurance: Workers with taxable wages in 1941 only, wage items, and average number of wage items per worker, by age group, race, and sex, third quarter, 1941<sup>1</sup>

| Age group <sup>2</sup> | Total       |                         |                               | White <sup>4</sup> |                         |                               | Negro    |                         |                               |
|------------------------|-------------|-------------------------|-------------------------------|--------------------|-------------------------|-------------------------------|----------|-------------------------|-------------------------------|
|                        | Workers     | Wage items <sup>3</sup> | Average wage items per worker | Workers            | Wage items <sup>3</sup> | Average wage items per worker | Workers  | Wage items <sup>3</sup> | Average wage items per worker |
| Total                  |             |                         |                               |                    |                         |                               |          |                         |                               |
| Tabulated total.....   | 4, 438, 425 | 5, 435, 100             | 1.22                          | 4, 019, 500        | 4, 896, 225             | 1.22                          | 418, 925 | 538, 875                | 1.29                          |
| Under 20.....          | 1, 895, 525 | 2, 336, 500             | 1.23                          | 1, 780, 300        | 2, 190, 625             | 1.23                          | 115, 225 | 145, 875                | 1.27                          |
| 20-24.....             | 802, 375    | 991, 525                | 1.24                          | 705, 525           | 863, 550                | 1.22                          | 96, 850  | 127, 975                | 1.32                          |
| 25-29.....             | 367, 050    | 447, 250                | 1.22                          | 313, 250           | 378, 475                | 1.21                          | 53, 800  | 68, 775                 | 1.28                          |
| 30-34.....             | 312, 900    | 382, 600                | 1.22                          | 271, 375           | 328, 200                | 1.21                          | 41, 525  | 54, 400                 | 1.31                          |
| 35-39.....             | 275, 150    | 336, 050                | 1.22                          | 239, 625           | 290, 350                | 1.21                          | 35, 525  | 45, 700                 | 1.29                          |
| 40-44.....             | 223, 825    | 274, 450                | 1.23                          | 197, 475           | 241, 025                | 1.22                          | 26, 350  | 33, 425                 | 1.27                          |
| 45-49.....             | 189, 300    | 227, 625                | 1.20                          | 169, 575           | 203, 000                | 1.20                          | 19, 725  | 24, 625                 | 1.25                          |
| 50-54.....             | 140, 975    | 168, 875                | 1.20                          | 128, 950           | 153, 300                | 1.19                          | 12, 025  | 15, 575                 | 1.30                          |
| 55-59.....             | 109, 525    | 131, 475                | 1.20                          | 101, 450           | 120, 800                | 1.19                          | 8, 075   | 10, 675                 | 1.32                          |
| 60-64.....             | 65, 950     | 76, 275                 | 1.16                          | 61, 225            | 70, 400                 | 1.15                          | 4, 725   | 5, 875                  | 1.24                          |
| 65-69.....             | 33, 450     | 37, 925                 | 1.13                          | 30, 875            | 34, 875                 | 1.13                          | 2, 575   | 3, 050                  | 1.18                          |
| 70 and over.....       | 20, 275     | 21, 900                 | 1.08                          | 18, 825            | 20, 250                 | 1.08                          | (5)      | (5)                     | (5)                           |
| Unknown.....           | (5)         | (5)                     | (5)                           | (5)                | (5)                     | (5)                           | (5)      | (5)                     | (5)                           |
| Male                   |             |                         |                               |                    |                         |                               |          |                         |                               |
| Tabulated total.....   | 2, 834, 950 | 3, 576, 225             | 1.26                          | 2, 509, 775        | 3, 141, 625             | 1.25                          | 325, 175 | 434, 600                | 1.34                          |
| Under 20.....          | 1, 209, 525 | 1, 521, 350             | 1.26                          | 1, 109, 700        | 1, 392, 975             | 1.26                          | 90, 825  | 128, 375                | 1.29                          |
| 20-24.....             | 488, 475    | 628, 350                | 1.29                          | 415, 900           | 527, 025                | 1.27                          | 72, 575  | 101, 325                | 1.40                          |
| 25-29.....             | 215, 875    | 274, 650                | 1.27                          | 179, 775           | 225, 650                | 1.26                          | 36, 100  | 49, 000                 | 1.36                          |
| 30-34.....             | 183, 075    | 234, 550                | 1.28                          | 154, 550           | 194, 775                | 1.26                          | 28, 525  | 39, 775                 | 1.39                          |
| 35-39.....             | 163, 625    | 210, 600                | 1.29                          | 137, 975           | 175, 700                | 1.27                          | 25, 650  | 34, 900                 | 1.36                          |
| 40-44.....             | 142, 275    | 181, 925                | 1.28                          | 122, 025           | 155, 275                | 1.27                          | 20, 250  | 26, 650                 | 1.32                          |
| 45-49.....             | 132, 775    | 164, 900                | 1.24                          | 116, 400           | 143, 900                | 1.24                          | 16, 375  | 21, 000                 | 1.28                          |
| 50-54.....             | 106, 200    | 130, 500                | 1.23                          | 95, 175            | 117, 175                | 1.22                          | 10, 025  | 13, 325                 | 1.33                          |
| 55-59.....             | 86, 925     | 107, 300                | 1.23                          | 79, 925            | 97, 825                 | 1.22                          | 7, 000   | 9, 475                  | 1.35                          |
| 60-64.....             | 55, 900     | 65, 550                 | 1.17                          | 51, 525            | 60, 075                 | 1.17                          | 4, 375   | 5, 475                  | 1.25                          |
| 65-69.....             | 29, 525     | 33, 750                 | 1.14                          | 27, 275            | 31, 650                 | 1.14                          | (5)      | (5)                     | (5)                           |
| 70 and over.....       | 18, 950     | 20, 475                 | 1.08                          | 17, 625            | 18, 950                 | 1.08                          | (5)      | (5)                     | (5)                           |
| Unknown.....           | (5)         | (5)                     | (5)                           | (5)                | (5)                     | (5)                           | (5)      | (5)                     | (5)                           |
| Female                 |             |                         |                               |                    |                         |                               |          |                         |                               |
| Tabulated total.....   | 1, 603, 475 | 1, 858, 875             | 1.16                          | 1, 509, 725        | 1, 754, 600             | 1.16                          | 93, 750  | 104, 275                | 1.11                          |
| Under 20.....          | 686, 000    | 815, 150                | 1.19                          | 670, 600           | 797, 650                | 1.19                          | 15, 400  | 17, 500                 | 1.14                          |
| 20-24.....             | 313, 900    | 363, 175                | 1.16                          | 289, 625           | 336, 525                | 1.16                          | 24, 275  | 26, 650                 | 1.10                          |
| 25-29.....             | 151, 175    | 172, 600                | 1.14                          | 133, 475           | 152, 825                | 1.14                          | 17, 700  | 19, 775                 | 1.12                          |
| 30-34.....             | 129, 825    | 148, 050                | 1.14                          | 116, 825           | 133, 425                | 1.14                          | 13, 000  | 14, 625                 | 1.12                          |
| 35-39.....             | 111, 525    | 125, 450                | 1.12                          | 101, 650           | 114, 650                | 1.13                          | 9, 875   | 10, 800                 | 1.09                          |
| 40-44.....             | 81, 550     | 92, 525                 | 1.13                          | 75, 450            | 85, 750                 | 1.14                          | 6, 100   | 6, 775                  | 1.11                          |
| 45-49.....             | 56, 525     | 62, 725                 | 1.11                          | 53, 175            | 59, 100                 | 1.11                          | 3, 350   | 3, 625                  | 1.08                          |
| 50-54.....             | 34, 775     | 38, 375                 | 1.10                          | 32, 775            | 36, 125                 | 1.10                          | (5)      | (5)                     | (5)                           |
| 55-59.....             | 22, 600     | 24, 175                 | 1.07                          | 21, 525            | 22, 975                 | 1.07                          | (5)      | (5)                     | (5)                           |
| 60-64.....             | 10, 050     | 10, 725                 | 1.07                          | 9, 700             | 10, 325                 | 1.06                          | (5)      | (5)                     | (5)                           |
| 65-69.....             | 3, 925      | 4, 175                  | 1.06                          | 3, 600             | 3, 825                  | 1.06                          | (5)      | (5)                     | (5)                           |
| 70 and over.....       | (5)         | (5)                     | (5)                           | (5)                | (5)                     | (5)                           | (5)      | (5)                     | (5)                           |
| Unknown.....           | (5)         | (5)                     | (5)                           | (5)                | (5)                     | (5)                           | (5)      | (5)                     | (5)                           |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> For definition of wage item, see table 72, footnote 2.

<sup>4</sup> Represents all races other than Negro.

<sup>5</sup> Not computed; sample contains less than 100 workers.

last benefit is payable for the month preceding the month of occurrence of the first of these conditions.

An award is an administrative action which includes both the affirmative adjudication of a claim for benefits and the entry of this adjudication on the records of the Board. Since many awards may be affected by administrative lags and may therefore include awards of benefits with retroactive entitlements, the month of award of a benefit is not necessarily the same as the month of entitlement.

Monthly benefit data can be complete only if given on the basis of period of award. For

example, the 99,622 primary benefits shown in table 88 represent the complete number of primary benefit awards in 1942; these awards include about 7,000 benefits to which the beneficiaries became entitled in 1941 and a few to which entitlement was in 1940. Similarly, the awards of 1943 or even of later years may include primary benefit entitlements of 1942.

Awards may be differentiated according to the period in which the entitlement took place and the various circumstances attending entitlement. Thus, an award of a wife's benefit or a child's benefit based on the wages of a primary beneficiary

**Table 76.—Old-age and survivors insurance: Workers with taxable wages in 1941 only, by age group, sex, race, and year in which account number was issued<sup>1</sup>**

| Age group <sup>2</sup>                           | Total     |                    |         | Male      |                    |         | Female    |                    |         |
|--|-----------|--------------------|---------|-----------|--------------------|---------|-----------|--------------------|---------|
|  | Total     | White <sup>3</sup> | Negro   | Total     | White <sup>3</sup> | Negro   | Total     | White <sup>3</sup> | Negro   |
| Workers with account number issued prior to 1940 |           |                    |         |           |                    |         |           |                    |         |
| Total.....                                       | 1,390,575 | 1,218,600          | 171,975 | 1,054,250 | 911,325            | 142,925 | 336,325   | 307,275            | 29,050  |
| Under 20.....                                    | 169,475   | 155,975            | 13,500  | 110,825   | 98,600             | 12,225  | 58,650    | 57,375             | (4)     |
| 20-24.....                                       | 338,600   | 297,800            | 40,800  | 231,100   | 198,575            | 32,525  | 107,500   | 99,225             | 8,275   |
| 25-29.....                                       | 173,825   | 147,925            | 25,900  | 129,050   | 109,300            | 19,750  | 44,775    | 38,625             | 6,150   |
| 30-34.....                                       | 145,500   | 123,225            | 22,275  | 113,125   | 95,325             | 17,800  | 32,375    | 27,900             | 4,475   |
| 35-39.....                                       | 126,425   | 108,025            | 18,400  | 98,150    | 82,900             | 15,250  | 28,275    | 25,125             | 3,150   |
| 40-44.....                                       | 113,075   | 96,225             | 16,850  | 89,375    | 75,250             | 14,125  | 23,700    | 20,975             | 2,725   |
| 45-49.....                                       | 103,025   | 90,325             | 12,700  | 86,100    | 74,650             | 11,450  | 16,925    | 15,675             | (4)     |
| 50-54.....                                       | 82,850    | 74,175             | 8,675   | 71,300    | 63,550             | 7,750   | 11,550    | 10,625             | (4)     |
| 55-59.....                                       | 68,725    | 62,600             | 6,125   | 61,475    | 55,800             | 5,675   | 7,250     | 6,800              | (4)     |
| 60-64.....                                       | 40,900    | 37,350             | 3,550   | 37,625    | 34,325             | 3,300   | 3,275     | 3,025              | (4)     |
| 65-69.....                                       | 18,700    | 17,150             | (4)     | 17,450    | 15,950             | (4)     | (4)       | (4)                | (4)     |
| 70 and over.....                                 | 7,450     | 6,625              | (4)     | 6,950     | 6,150              | (4)     | (4)       | (4)                | (4)     |
| Unknown.....                                     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     |
| Workers with account number issued in 1940       |           |                    |         |           |                    |         |           |                    |         |
| Total.....                                       | 964,325   | 848,975            | 115,350 | 639,975   | 543,100            | 96,875  | 324,350   | 305,875            | 18,475  |
| Under 20.....                                    | 417,625   | 385,600            | 32,025  | 260,275   | 231,525            | 28,750  | 157,350   | 154,075            | 3,275   |
| 20-24.....                                       | 220,025   | 188,050            | 31,975  | 145,400   | 119,275            | 26,125  | 74,625    | 68,775             | 5,850   |
| 25-29.....                                       | 74,825    | 61,025             | 13,800  | 50,075    | 39,650             | 10,425  | 24,750    | 21,375             | 3,375   |
| 30-34.....                                       | 60,750    | 50,000             | 10,750  | 40,225    | 32,125             | 8,100   | 20,525    | 17,875             | 2,650   |
| 35-39.....                                       | 51,200    | 42,600             | 8,600   | 34,625    | 27,575             | 7,050   | 16,575    | 15,025             | (4)     |
| 40-44.....                                       | 40,625    | 34,925             | 5,700   | 28,350    | 23,375             | 4,975   | 12,275    | 11,550             | (4)     |
| 45-49.....                                       | 36,200    | 31,250             | 4,950   | 27,450    | 23,050             | 4,400   | 8,750     | 8,200              | (4)     |
| 50-54.....                                       | 24,600    | 21,550             | 3,050   | 20,025    | 17,250             | 2,775   | 4,575     | 4,300              | (4)     |
| 55-59.....                                       | 19,375    | 17,300             | (4)     | 16,475    | 14,525             | (4)     | 2,900     | 2,775              | (4)     |
| 60-64.....                                       | 11,375    | 10,100             | (4)     | 10,000    | 8,775              | (4)     | (4)       | (4)                | (4)     |
| 65-69.....                                       | 8,000     | 4,425              | (4)     | 4,500     | 3,925              | (4)     | (4)       | (4)                | (4)     |
| 70 and over.....                                 | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     |
| Unknown.....                                     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     |
| Workers with account number issued in 1941       |           |                    |         |           |                    |         |           |                    |         |
| Total.....                                       | 4,182,175 | 3,818,225          | 363,950 | 2,381,800 | 2,121,525          | 260,275 | 1,800,375 | 1,696,700          | 103,675 |
| Under 20.....                                    | 2,061,900 | 1,934,475          | 127,425 | 1,267,975 | 1,160,325          | 107,650 | 793,925   | 774,150            | 19,775  |
| 20-24.....                                       | 600,950   | 521,900            | 79,050  | 313,550   | 261,050            | 52,500  | 287,400   | 260,550            | 26,850  |
| 25-29.....                                       | 315,925   | 271,125            | 44,800  | 140,625   | 114,900            | 25,725  | 175,300   | 156,225            | 19,075  |
| 30-34.....                                       | 283,800   | 250,950            | 32,850  | 125,125   | 106,050            | 19,075  | 158,675   | 144,900            | 13,775  |
| 35-39.....                                       | 252,200   | 225,000            | 27,200  | 115,100   | 98,450             | 16,650  | 137,100   | 126,550            | 10,550  |
| 40-44.....                                       | 195,600   | 176,700            | 18,900  | 99,550    | 86,900             | 12,650  | 96,050    | 89,800             | 6,250   |
| 45-49.....                                       | 158,325   | 145,200            | 13,125  | 91,925    | 82,275             | 9,650   | 66,400    | 62,925             | 3,475   |
| 50-54.....                                       | 116,175   | 107,825            | 8,350   | 74,175    | 67,875             | 6,300   | 42,000    | 39,950             | (4)     |
| 55-59.....                                       | 86,950    | 81,600             | 5,350   | 61,025    | 56,825             | 4,200   | 25,925    | 24,775             | (4)     |
| 60-64.....                                       | 55,775    | 52,700             | 3,075   | 43,950    | 41,275             | 2,675   | 11,825    | 11,425             | (4)     |
| 65-69.....                                       | 30,925    | 28,675             | (4)     | 26,650    | 24,750             | (4)     | 4,275     | 3,925              | (4)     |
| 70 and over.....                                 | 23,075    | 21,900             | (4)     | 21,675    | 20,675             | (4)     | (4)       | (4)                | (4)     |
| Unknown.....                                     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     | (4)       | (4)                | (4)     |

<sup>1</sup> See table 55, footnote 1.

<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Not computed; sample contains less than 100 workers.

<sup>5</sup> Includes 71,200 workers with first taxable wages in 1941 to whom account number was issued in 1942.

is a subsequent entitlement if the wife or child becomes entitled in a month subsequent to that in which the worker became entitled to primary benefits. An award of monthly survivor benefits is a subsequent entitlement if some other survivor benefit with an earlier month of entitlement or a lump-sum death payment has been awarded with

respect to the wage record of the same deceased worker. All other monthly benefit awards, including all awards of primary benefits, are initial entitlements. Awards of lump-sum death payments may also be classed as initial entitlements.

Just as monthly benefit award data are on a processed-adjudication basis rather than on a true

Table 77.—Old-age and survivors insurance: Number of applicants for account numbers in 1940 and number and percent with first taxable wages in 1940 or 1941, by age group, race, and sex<sup>1</sup>

| Age group <sup>1</sup> | Total            |                                     |         |         |      | White <sup>2</sup> |                                     |         |         |      | Negro            |                                     |         |         |      |
|------------------------|------------------|-------------------------------------|---------|---------|------|--------------------|-------------------------------------|---------|---------|------|------------------|-------------------------------------|---------|---------|------|
|                        | Applicants, 1940 | Applicants with first taxable wages |         |         |      | Applicants, 1940   | Applicants with first taxable wages |         |         |      | Applicants, 1940 | Applicants with first taxable wages |         |         |      |
|                        |                  | Number                              |         | Percent |      |                    | Number                              |         | Percent |      |                  | Number                              |         | Percent |      |
|                        |                  | 1940                                | 1941    | 1940    | 1941 |                    | 1940                                | 1941    | 1940    | 1941 |                  | 1940                                | 1941    | 1940    | 1941 |
| Total                  | 45,226,688       | 2,697,200                           | 977,673 | 51.6    | 18.7 | 4,596,351          | 2,467,960                           | 860,726 | 53.7    | 18.7 | 630,337          | 229,240                             | 116,947 | 36.4    | 18.6 |
| Under 15               | 45,616           | 19,635                              | (5)     | 43.0    | (5)  | 39,667             | 17,215                              | (5)     | 43.4    | (5)  | 5,949            | (5)                                 | (5)     | (5)     | (5)  |
| 15-19                  | 2,091,982        | 1,156,679                           | 421,428 | 55.3    | 20.1 | 1,926,633          | 1,092,632                           | 389,391 | 56.7    | 20.2 | 165,349          | 64,047                              | 32,037  | 38.7    | 19.4 |
| 20-24                  | 866,287          | 480,040                             | 223,071 | 55.4    | 25.8 | 729,838            | 423,912                             | 190,653 | 58.1    | 26.1 | 136,449          | 56,128                              | 32,418  | 41.1    | 23.8 |
| 25-29                  | 465,063          | 248,628                             | 75,861  | 53.5    | 16.3 | 382,192            | 215,820                             | 61,870  | 56.5    | 16.2 | 82,871           | 32,808                              | 13,991  | 39.6    | 16.9 |
| 30-34                  | 385,828          | 197,752                             | 61,591  | 51.3    | 16.0 | 324,184            | 175,340                             | 50,692  | 54.1    | 15.6 | 61,644           | 22,412                              | 10,899  | 36.4    | 17.7 |
| 35-39                  | 330,859          | 164,835                             | 51,909  | 49.8    | 15.7 | 279,711            | 146,053                             | 43,190  | 52.2    | 15.4 | 51,148           | 18,782                              | 8,719   | 36.7    | 17.0 |
| 40-44                  | 285,761          | 126,555                             | 41,187  | 44.3    | 14.4 | 245,531            | 115,197                             | 35,408  | 46.9    | 14.4 | 40,230           | 11,358                              | 5,779   | 28.2    | 14.4 |
| 45-49                  | 236,587          | 100,732                             | 36,701  | 42.6    | 15.5 | 206,381            | 92,702                              | 31,683  | 44.9    | 15.4 | 30,206           | 8,030                               | 5,018   | 26.6    | 16.6 |
| 50-54                  | 185,268          | 76,835                              | 24,941  | 41.5    | 13.5 | 164,276            | 71,445                              | 21,849  | 43.5    | 13.3 | 20,992           | 5,390                               | 3,092   | 25.7    | 14.7 |
| 55-59                  | 138,320          | 54,642                              | 19,643  | 39.5    | 14.2 | 123,413            | 51,094                              | 17,539  | 41.4    | 14.2 | 14,907           | 3,548                               | (5)     | 23.8    | (5)  |
| 60-64                  | 92,551           | 35,475                              | 11,532  | 38.3    | 12.5 | 84,089             | 33,853                              | 10,239  | 40.3    | 12.2 | 8,462            | (5)                                 | (5)     | (5)     | (5)  |
| 65-69                  | 55,367           | 19,168                              | 5,069   | 34.6    | 9.2  | 48,989             | 17,793                              | 4,486   | 36.3    | 9.2  | 6,378            | (5)                                 | (5)     | (5)     | (5)  |
| 70 and over            | 43,372           | 15,262                              | (5)     | 35.2    | (5)  | 40,296             | 14,574                              | (5)     | 36.2    | (5)  | 3,076            | (5)                                 | (5)     | (5)     | (5)  |
| Unknown                | 3,827            | (5)                                 | (5)     | (5)     | (5)  | 1,151              | (5)                                 | (5)     | (5)     | (5)  | 2,676            | (5)                                 | (5)     | (5)     | (5)  |
| Male                   |                  |                                     |         |         |      |                    |                                     |         |         |      |                  |                                     |         |         |      |
| Total                  | 3,080,632        | 1,591,590                           | 648,833 | 51.7    | 21.1 | 2,666,048          | 1,425,188                           | 550,617 | 53.5    | 20.7 | 413,984          | 166,402                             | 98,216  | 40.2    | 23.7 |
| Under 15               | 39,329           | 17,297                              | (5)     | 44.0    | (5)  | 33,884             | 14,987                              | (5)     | 44.2    | (5)  | 5,445            | (5)                                 | (5)     | (5)     | (5)  |
| 15-19                  | 1,224,993        | 686,704                             | 262,103 | 56.1    | 21.4 | 1,101,662          | 633,492                             | 233,386 | 57.5    | 21.2 | 123,331          | 53,212                              | 28,717  | 43.1    | 23.3 |
| 20-24                  | 498,981          | 276,732                             | 147,413 | 55.5    | 29.5 | 411,366            | 237,462                             | 120,926 | 57.7    | 29.4 | 87,615           | 39,270                              | 26,487  | 44.8    | 30.2 |
| 25-29                  | 247,414          | 130,846                             | 50,768  | 52.9    | 20.5 | 199,564            | 109,946                             | 40,199  | 55.1    | 20.1 | 47,850           | 20,900                              | 10,569  | 43.7    | 22.1 |
| 30-34                  | 202,752          | 101,530                             | 40,782  | 50.1    | 20.1 | 167,920            | 87,092                              | 32,570  | 51.9    | 19.4 | 34,832           | 14,438                              | 8,212   | 41.5    | 23.6 |
| 35-39                  | 177,095          | 86,707                              | 35,105  | 49.0    | 19.8 | 147,687            | 74,827                              | 27,957  | 50.7    | 18.0 | 29,408           | 11,880                              | 7,148   | 40.4    | 24.3 |
| 40-44                  | 163,721          | 72,105                              | 28,742  | 44.0    | 17.6 | 139,628            | 64,350                              | 23,698  | 46.1    | 17.0 | 24,093           | 7,755                               | 5,044   | 32.2    | 20.9 |
| 45-49                  | 146,546          | 64,625                              | 27,830  | 44.1    | 19.0 | 126,936            | 58,877                              | 23,369  | 46.4    | 18.4 | 19,610           | 5,748                               | 4,461   | 29.3    | 22.7 |
| 50-54                  | 123,115          | 53,350                              | 20,302  | 43.3    | 16.5 | 108,654            | 49,005                              | 17,489  | 45.1    | 16.1 | 14,461           | 4,345                               | 2,813   | 30.0    | 19.5 |
| 55-59                  | 97,957           | 41,387                              | 16,703  | 42.3    | 17.1 | 87,133             | 38,555                              | 14,726  | 44.2    | 16.9 | 10,824           | 2,832                               | (5)     | 26.2    | (5)  |
| 60-64                  | 70,074           | 28,737                              | 10,138  | 41.0    | 14.5 | 63,621             | 27,335                              | 8,896   | 43.0    | 14.0 | 6,453            | (5)                                 | (5)     | (5)     | (5)  |
| 65-69                  | 46,380           | 16,996                              | 4,562   | 36.6    | 9.8  | 41,121             | 15,813                              | 3,979   | 38.5    | 9.7  | 5,259            | (5)                                 | (5)     | (5)     | (5)  |
| 70 and over            | 38,758           | 13,914                              | (5)     | 35.9    | (5)  | 36,040             | 13,282                              | (5)     | 36.9    | (5)  | 2,718            | (5)                                 | (5)     | (5)     | (5)  |
| Unknown                | 2,917            | (5)                                 | (5)     | (5)     | (5)  | 832                | (5)                                 | (5)     | (5)     | (5)  | 2,085            | (5)                                 | (5)     | (5)     | (5)  |
| Female                 |                  |                                     |         |         |      |                    |                                     |         |         |      |                  |                                     |         |         |      |
| Total                  | 2,146,656        | 1,105,610                           | 328,840 | 51.5    | 15.3 | 1,930,303          | 1,042,772                           | 310,109 | 54.0    | 16.1 | 216,353          | 62,838                              | 18,731  | 29.0    | 8.7  |
| Under 15               | 6,287            | (5)                                 | (5)     | (5)     | (5)  | 5,783              | (5)                                 | (5)     | (5)     | (5)  | 504              | (5)                                 | (5)     | (5)     | (5)  |
| 15-19                  | 866,989          | 469,975                             | 159,325 | 54.2    | 18.4 | 824,971            | 459,140                             | 156,005 | 55.7    | 18.9 | 42,018           | 10,835                              | 3,320   | 25.8    | 7.9  |
| 20-24                  | 367,306          | 203,308                             | 75,658  | 55.4    | 20.6 | 318,472            | 186,450                             | 69,727  | 58.5    | 21.9 | 48,834           | 16,858                              | 5,931   | 34.5    | 12.1 |
| 25-29                  | 217,649          | 117,782                             | 25,093  | 54.1    | 11.5 | 182,628            | 105,874                             | 21,671  | 58.0    | 11.9 | 35,021           | 11,908                              | 3,422   | 34.0    | 9.8  |
| 30-34                  | 183,076          | 96,222                              | 20,809  | 52.6    | 11.4 | 156,264            | 88,248                              | 18,122  | 56.5    | 11.6 | 26,812           | 7,974                               | 2,687   | 29.7    | 10.0 |
| 35-39                  | 153,764          | 78,128                              | 16,804  | 50.8    | 10.9 | 132,024            | 71,226                              | 15,233  | 53.9    | 11.5 | 21,740           | 6,902                               | (5)     | 31.7    | (5)  |
| 40-44                  | 122,400          | 54,450                              | 12,445  | 44.6    | 10.2 | 105,903            | 50,847                              | 11,710  | 48.0    | 11.1 | 16,137           | 3,603                               | (5)     | 22.3    | (5)  |
| 45-49                  | 90,041           | 36,107                              | 8,871   | 40.1    | 9.9  | 79,445             | 33,825                              | 8,314   | 42.6    | 10.5 | 10,596           | (5)                                 | (5)     | (5)     | (5)  |
| 50-54                  | 62,153           | 23,485                              | 4,639   | 37.8    | 7.5  | 55,622             | 22,440                              | 4,360   | 40.3    | 7.8  | 6,531            | (5)                                 | (5)     | (5)     | (5)  |
| 55-59                  | 40,363           | 13,255                              | 2,940   | 32.8    | 7.3  | 36,280             | 12,539                              | 2,813   | 34.6    | 7.8  | 4,083            | (5)                                 | (5)     | (5)     | (5)  |
| 60-64                  | 22,477           | 6,738                               | (5)     | 30.0    | (5)  | 20,468             | 6,518                               | (5)     | 31.8    | (5)  | 2,009            | (5)                                 | (5)     | (5)     | (5)  |
| 65-69                  | 8,987            | (5)                                 | (5)     | (5)     | (5)  | 7,868              | (5)                                 | (5)     | (5)     | (5)  | 1,119            | (5)                                 | (5)     | (5)     | (5)  |
| 70 and over            | 4,614            | (5)                                 | (5)     | (5)     | (5)  | 4,256              | (5)                                 | (5)     | (5)     | (5)  | 358              | (5)                                 | (5)     | (5)     | (5)  |
| Unknown                | 910              | (5)                                 | (5)     | (5)     | (5)  | 319                | (5)                                 | (5)     | (5)     | (5)  | 591              | (5)                                 | (5)     | (5)     | (5)  |

<sup>1</sup> Number of applicants with first taxable wages in 1940 or 1941, based on tabulated data adjusted to include carry-over and delinquent wage items.  
<sup>2</sup> Age at birthday in 1940.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Excludes 396 applicants of unknown sex and/or race.

<sup>5</sup> Not computed; sample contains less than 100 workers.

entitlement basis, so the monthly benefit termination data reflect only processed terminations rather than true terminations of entitlement. The data for monthly benefits in force reflect these processed awards and processed terminations rather than the number of beneficiaries entitled at a given date. Thus, the number of primary benefits in force December 31, 1942, excludes benefits which will be awarded in 1943 or later years with en-

titlement retroactive to 1942 or earlier, if the worker had fulfilled requirements for primary benefits in December 1942 or earlier. At the same time, this number includes cases in which the primary beneficiary died in December 1942 or earlier but in which notice of death was not received by December 31 or was received too late in December to process the termination during the month. Generally, terminations can be

**Table 78.—Old-age and survivors insurance: Number of applicants for account numbers in 1941 and number and percent with first taxable wages in 1941, by age group, race, and sex<sup>1</sup>**

| Age group <sup>2</sup> | Total               |  |                  | White <sup>3</sup>  |  |                  | Negro               |  |                  |
|------------------------|---------------------|--|------------------|---------------------|--|------------------|---------------------|--|------------------|
|                        | Applicants,<br>1941 | Applicants with first<br>taxable wages in 1941 |                  | Applicants,<br>1941 | Applicants with first<br>taxable wages in 1941 |                  | Applicants,<br>1941 | Applicants with first<br>taxable wages in 1941 |                  |
|                        |                     | Number   | Percent          |                     | Number   | Percent          |                     | Number   | Percent          |
| Total.....             | 6,677,584           | 4,234,304                                      | 63.4             | 5,890,916           | 3,868,165                                      | 65.7             | 786,668             | 366,139  | 46.5             |
| Under 15.....          | 105,671             | 63,740   | 50.9             | 91,635              | 47,431   | 51.8             | 14,036              | 6,309  | 44.9             |
| 15-19.....             | 3,068,570           | 2,041,485                                      | 66.5             | 2,807,576           | 1,919,456                                      | 68.4             | 260,994             | 122,029  | 46.8             |
| 20-24.....             | 932,180             | 611,073  | 65.6             | 772,749             | 531,222  | 68.7             | 159,431             | 79,851   | 50.1             |
| 25-29.....             | 505,748             | 319,789  | 63.2             | 414,132             | 274,495  | 66.3             | 91,616              | 45,294   | 49.4             |
| 30-34.....             | 454,981             | 286,392  | 62.9             | 387,155             | 253,458  | 65.5             | 67,826              | 32,934   | 48.6             |
| 35-39.....             | 420,297             | 254,642  | 60.6             | 359,721             | 227,321  | 63.2             | 60,576              | 27,321   | 45.1             |
| 40-44.....             | 339,399             | 196,421  | 57.9             | 295,494             | 177,366  | 60.0             | 43,905              | 19,055   | 43.4             |
| 45-49.....             | 287,142             | 158,543  | 55.2             | 253,659             | 145,565  | 57.4             | 33,483              | 12,978   | 38.8             |
| 50-54.....             | 210,924             | 116,596  | 55.3             | 189,282             | 108,202  | 57.2             | 21,642              | 8,394  | 38.8             |
| 55-59.....             | 159,845             | 86,855   | 54.3             | 144,278             | 81,602   | 56.6             | 15,567              | 5,253  | 33.7             |
| 60-64.....             | 100,381             | 55,388   | 55.2             | 92,002              | 52,324   | 56.9             | 8,379               | 3,064  | 36.6             |
| 65-69.....             | 55,070              | 30,411   | 55.2             | 49,363              | 28,248   | 57.2             | 5,707               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 70 and over.....       | 36,197              | 22,377   | 61.8             | 33,570              | 21,295   | 63.4             | 2,627               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| Unknown.....           | 1,179               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 300                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 879                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| Male                   |                     |  |                  |                     |  |                  |                     |  |                  |
| Total.....             | 3,701,467           | 2,410,148                                      | 65.1             | 3,192,488           | 2,147,601                                      | 67.3             | 508,979             | 262,547  | 51.6             |
| Under 15.....          | 91,652              | 48,719   | 53.2             | 78,475              | 42,616   | 54.3             | 13,177              | 6,103  | 46.3             |
| 15-19.....             | 1,794,206           | 1,238,703                                      | 69.0             | 1,588,969           | 1,136,167                                      | 71.1             | 195,237             | 102,536  | 52.5             |
| 20-24.....             | 473,287             | 319,531  | 67.5             | 379,212             | 266,229  | 70.2             | 94,075              | 53,302   | 56.7             |
| 25-29.....             | 221,354             | 142,346  | 64.3             | 175,031             | 116,236  | 66.4             | 46,323              | 26,110   | 56.4             |
| 30-34.....             | 201,995             | 126,150  | 62.5             | 166,718             | 107,018  | 64.2             | 35,277              | 19,132   | 54.2             |
| 35-39.....             | 192,355             | 116,004  | 60.3             | 157,949             | 99,163   | 62.8             | 34,406              | 16,841   | 48.9             |
| 40-44.....             | 168,991             | 99,730   | 59.0             | 142,784             | 87,009   | 60.9             | 26,207              | 12,721   | 48.5             |
| 45-49.....             | 161,393             | 92,314   | 57.2             | 139,097             | 82,683   | 59.4             | 22,296              | 9,631  | 43.2             |
| 50-54.....             | 131,163             | 74,546   | 56.8             | 115,605             | 68,186   | 59.0             | 15,558              | 6,360  | 40.9             |
| 55-59.....             | 109,374             | 60,924   | 55.7             | 97,567              | 56,778   | 58.2             | 11,807              | 4,146  | 35.1             |
| 60-64.....             | 75,633              | 43,543   | 57.6             | 69,003              | 40,891   | 59.3             | 6,630               | 2,652  | 40.0             |
| 65-69.....             | 46,342              | 26,162   | 56.5             | 41,422              | 24,360   | 58.8             | 4,920               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 70 and over.....       | 32,866              | 20,987   | 63.9             | 30,455              | 20,085   | 65.9             | 2,411               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| Unknown.....           | 856                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 201                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 655                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| Female                 |                     |  |                  |                     |  |                  |                     |  |                  |
| Total.....             | 2,976,117           | 1,824,156                                      | 61.3             | 2,698,428           | 1,720,564                                      | 63.8             | 277,689             | 103,592  | 37.3             |
| Under 15.....          | 14,019              | 6,021  | 35.8             | 13,160              | 4,815  | 36.6             | 859                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 15-19.....             | 1,274,364           | 802,782  | 63.0             | 1,208,607           | 783,289  | 64.8             | 65,757              | 19,493   | 29.6             |
| 20-24.....             | 458,893             | 291,542  | 63.5             | 393,537             | 264,993  | 67.3             | 65,356              | 26,549   | 40.6             |
| 25-29.....             | 284,394             | 177,443  | 62.4             | 239,101             | 158,259  | 66.2             | 45,293              | 19,184   | 42.4             |
| 30-34.....             | 252,986             | 160,242  | 63.3             | 220,437             | 146,440  | 66.4             | 32,549              | 13,802   | 42.4             |
| 35-39.....             | 227,942             | 138,638  | 60.8             | 201,772             | 128,158  | 63.5             | 26,170              | 10,480   | 40.0             |
| 40-44.....             | 170,408             | 96,691   | 56.7             | 152,710             | 90,357   | 59.2             | 17,698              | 6,334  | 35.8             |
| 45-49.....             | 125,749             | 66,229   | 52.7             | 114,562             | 62,882   | 54.9             | 11,187              | 3,347  | 29.9             |
| 50-54.....             | 79,761              | 42,050   | 52.7             | 73,677              | 40,016   | 54.3             | 6,084               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 55-59.....             | 50,471              | 25,931   | 51.4             | 46,711              | 24,824   | 53.1             | 3,760               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 60-64.....             | 24,748              | 11,845   | 47.9             | 22,999              | 11,433   | 49.7             | 1,749               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 65-69.....             | 8,728               | 4,249  | 48.7             | 7,941               | 3,888  | 49.0             | 787                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| 70 and over.....       | 3,331               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 3,115               | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 216                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |
| Unknown.....           | 323                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 99                  | ( <sup>5</sup> )                               | ( <sup>5</sup> ) | 224                 | ( <sup>5</sup> )                               | ( <sup>5</sup> ) |

<sup>1</sup> Number of applicants with taxable wages in 1941 for first time, based on tabulated data adjusted to include carry-over and delinquent wage items.  
<sup>2</sup> Age at birthday in 1941.

<sup>3</sup> Represents all races other than Negro.

<sup>4</sup> Excludes 317 applicants of unknown sex and/or race.  
 Not computed; sample contains less than 100 workers.

**Table 79.—Old-age and survivors insurance: Applicants for account numbers, by year, and estimated number of account-number holders, as of end of year, 1940-42**

| Year      | Applicants for account numbers |                                    | Account-number holders 14 years and over as of end of year |   |      |        |
|-----------|--------------------------------|------------------------------------|--|---|------|--------|
|           | Total                          | Cumulative total as of end of year | Number <sup>1</sup>  | As percent of estimated population 14 years and over <sup>2</sup> |      |        |
|           |                                |                                    |  | Total   | Male | Female |
| 1940..... | 5,181,709                      | 53,790,199                         | 50,400,000   | 49.2  | 67.6 | 31.5   |
| 1941..... | 6,677,584                      | 60,467,783                         | 56,500,000   | 54.6  | 73.1 | 36.1   |
| 1942..... | 7,637,416                      | 68,105,199                         | 63,500,000   | 60.7  | 78.4 | 43.2   |

<sup>1</sup> Estimated by adjusting cumulative total of applicants for duplication and death.<sup>2</sup> Population estimated by Bureau of the Census.**Table 80.—Old-age and survivors insurance: Percentage distribution of applicants for account numbers, by sex, race, and age group, for each quarter, 1942**

| Sex, race, and age group | Total | January-March | April-June | July-September | October-December |
|--------------------------|-------|---------------|------------|----------------|------------------|
| Total.....               | 100.0 | 100.0         | 100.0      | 100.0          | 100.0            |
| Sex:                     |       |               |            |                |                  |
| Male.....                | 46.4  | 52.2          | 50.5       | 49.3           | 36.4             |
| Female.....              | 53.6  | 47.8          | 49.5       | 50.7           | 63.6             |
| Race:                    |       |               |            |                |                  |
| White <sup>1</sup> ..... | 88.1  | 88.1          | 89.8       | 86.5           | 88.4             |
| Negro.....               | 11.9  | 11.9          | 10.2       | 13.5           | 11.6             |
| Age group:               |       |               |            |                |                  |
| Under 20.....            | 48.7  | 38.4          | 57.0       | 52.2           | 43.3             |
| 20-29.....               | 15.3  | 20.6          | 14.2       | 14.7           | 14.0             |
| 30-64.....               | 34.1  | 39.1          | 27.3       | 31.3           | 40.3             |
| 65 and over.....         | 1.9   | 1.9           | 1.5        | 1.8            | 2.4              |

<sup>1</sup> Represents all races other than Negro.**Table 81.—Old-age and survivors insurance: Applicants for account numbers, by State, sex, and race, 1942 <sup>1</sup>**

| State                     | Total     |                    |         | Male      |                    |         | Female    |                    |         |
|---------------------------|-----------|--------------------|---------|-----------|--------------------|---------|-----------|--------------------|---------|
|                           | Total     | White <sup>2</sup> | Negro   | Total     | White <sup>2</sup> | Negro   | Total     | White <sup>2</sup> | Negro   |
| Total.....                | 7,637,416 | 6,732,178          | 905,238 | 3,547,376 | 3,090,231          | 457,145 | 4,090,040 | 3,641,947          | 448,093 |
| Alabama.....              | 161,738   | 111,367            | 50,371  | 87,408    | 55,175             | 32,233  | 74,330    | 56,192             | 18,138  |
| Alaska.....               | 3,767     | 3,756              | 11      | 2,245     | 2,240              | 5       | 1,522     | 1,516              | 6       |
| Arizona.....              | 35,596    | 34,071             | 1,525   | 19,474    | 18,750             | 724     | 16,122    | 15,321             | 801     |
| Arkansas.....             | 127,665   | 96,568             | 31,097  | 70,701    | 50,133             | 20,568  | 56,964    | 46,435             | 10,529  |
| California.....           | 551,778   | 531,804            | 19,974  | 236,710   | 230,517            | 6,193   | 315,068   | 301,287            | 13,781  |
| Colorado.....             | 73,778    | 72,376             | 1,402   | 35,630    | 35,139             | 491     | 38,148    | 37,237             | 911     |
| Connecticut.....          | 97,675    | 92,736             | 4,939   | 39,141    | 37,806             | 1,335   | 58,534    | 54,930             | 3,604   |
| Delaware.....             | 15,835    | 12,460             | 3,375   | 7,182     | 5,651              | 1,531   | 8,653     | 6,809              | 1,844   |
| District of Columbia..... | 56,609    | 34,383             | 22,226  | 18,974    | 12,782             | 6,192   | 37,635    | 21,601             | 16,034  |
| Florida.....              | 124,770   | 85,708             | 39,062  | 63,462    | 42,471             | 20,991  | 61,308    | 43,237             | 18,071  |
| Georgia.....              | 169,214   | 111,484            | 57,730  | 85,241    | 52,502             | 32,739  | 83,973    | 58,982             | 24,991  |
| Hawaii.....               | 20,615    | 20,589             | 26      | 10,350    | 10,336             | 14      | 10,265    | 10,253             | 12      |
| Idaho.....                | 30,551    | 30,490             | 61      | 15,362    | 15,328             | 34      | 15,189    | 15,162             | 27      |
| Illinois.....             | 416,972   | 373,917            | 43,055  | 175,239   | 160,482            | 14,757  | 241,733   | 213,435            | 28,298  |
| Indiana.....              | 209,192   | 194,886            | 14,306  | 87,735    | 83,008             | 4,727   | 121,457   | 111,878            | 9,579   |
| Iowa.....                 | 111,148   | 109,797            | 1,351   | 49,422    | 48,926             | 496     | 61,726    | 60,871             | 855     |
| Kansas.....               | 100,522   | 94,795             | 5,727   | 46,924    | 44,593             | 2,331   | 53,598    | 50,202             | 3,396   |
| Kentucky.....             | 132,483   | 118,564            | 13,919  | 69,760    | 61,883             | 7,877   | 62,723    | 56,681             | 6,042   |
| Louisiana.....            | 123,863   | 79,860             | 44,003  | 69,188    | 41,629             | 27,559  | 54,675    | 38,231             | 16,444  |
| Maine.....                | 48,808    | 48,676             | 132     | 26,587    | 26,526             | 61      | 22,221    | 22,150             | 71      |
| Maryland.....             | 110,093   | 82,521             | 27,572  | 45,132    | 35,029             | 10,103  | 64,961    | 47,492             | 17,469  |
| Massachusetts.....        | 242,819   | 237,484            | 5,335   | 104,198   | 102,368            | 1,830   | 138,621   | 135,116            | 3,505   |
| Michigan.....             | 299,826   | 278,570            | 21,256  | 127,038   | 119,836            | 7,202   | 172,788   | 158,734            | 14,054  |
| Minnesota.....            | 139,168   | 138,219            | 949     | 67,928    | 67,577             | 351     | 71,240    | 70,642             | 598     |
| Mississippi.....          | 105,297   | 59,738             | 45,559  | 66,272    | 32,899             | 33,373  | 39,025    | 26,839             | 12,186  |
| Missouri.....             | 211,564   | 190,625            | 20,939  | 90,685    | 81,732             | 8,953   | 120,879   | 108,893            | 11,986  |
| Montana.....              | 24,074    | 24,011             | 63      | 12,827    | 12,786             | 41      | 11,247    | 11,225             | 22      |
| Nebraska.....             | 67,722    | 66,359             | 1,363   | 33,123    | 32,665             | 458     | 34,599    | 33,694             | 905     |
| Nevada.....               | 10,296    | 9,779              | 517     | 5,828     | 5,631              | 197     | 4,468     | 4,148              | 320     |
| New Hampshire.....        | 24,923    | 24,855             | 68      | 12,692    | 12,661             | 31      | 12,231    | 12,194             | 37      |
| New Jersey.....           | 222,149   | 196,917            | 25,232  | 93,374    | 85,259             | 8,115   | 128,775   | 111,658            | 17,117  |
| New Mexico.....           | 28,119    | 27,601             | 518     | 17,041    | 16,798             | 243     | 11,078    | 10,803             | 275     |
| New York.....             | 780,128   | 717,429            | 62,699  | 340,241   | 320,456            | 19,785  | 439,887   | 396,975            | 42,914  |
| North Carolina.....       | 183,820   | 136,041            | 47,779  | 98,578    | 67,569             | 31,009  | 85,242    | 68,472             | 16,770  |
| North Dakota.....         | 19,818    | 19,797             | 21      | 10,520    | 10,513             | 7       | 9,298     | 9,284              | 14      |
| Ohio.....                 | 495,701   | 377,270            | 28,431  | 166,879   | 155,423            | 11,456  | 238,822   | 221,847            | 16,975  |
| Oklahoma.....             | 142,531   | 128,028            | 14,503  | 75,635    | 67,301             | 8,334   | 66,896    | 60,727             | 6,169   |
| Oregon.....               | 90,540    | 90,149             | 391     | 42,265    | 42,098             | 167     | 48,275    | 48,051             | 224     |
| Pennsylvania.....         | 533,225   | 487,264            | 45,961  | 238,263   | 220,585            | 17,678  | 294,962   | 266,679            | 28,283  |
| Rhode Island.....         | 40,543    | 39,628             | 915     | 18,714    | 18,358             | 356     | 21,829    | 21,270             | 559     |
| South Carolina.....       | 100,001   | 63,677             | 36,324  | 55,264    | 28,755             | 26,509  | 44,737    | 34,922             | 9,815   |
| South Dakota.....         | 25,081    | 25,056             | 25      | 14,166    | 14,150             | 16      | 10,915    | 10,906             | 9       |
| Tennessee.....            | 168,739   | 132,659            | 36,080  | 81,972    | 63,209             | 18,763  | 86,767    | 69,450             | 17,317  |
| Texas.....                | 437,731   | 360,016            | 77,715  | 222,847   | 179,560            | 43,287  | 214,884   | 180,456            | 34,428  |
| Utah.....                 | 45,666    | 45,434             | 232     | 21,042    | 20,976             | 66      | 24,624    | 24,458             | 166     |
| Vermont.....              | 14,931    | 14,895             | 36      | 7,449     | 7,439              | 10      | 7,482     | 7,456              | 26      |
| Virginia.....             | 149,858   | 106,430            | 43,428  | 75,274    | 50,839             | 24,435  | 74,584    | 55,591             | 18,993  |
| Washington.....           | 139,849   | 138,883            | 966     | 61,789    | 61,398             | 391     | 78,060    | 77,485             | 575     |
| West Virginia.....        | 85,124    | 80,435             | 4,689   | 42,203    | 39,548             | 2,655   | 42,921    | 40,887             | 2,034   |
| Wisconsin.....            | 163,078   | 161,807            | 1,271   | 74,672    | 74,252             | 420     | 88,406    | 87,555             | 851     |
| Wyoming.....              | 12,423    | 12,314             | 109     | 6,730     | 6,684              | 46      | 5,693     | 5,630              | 63      |

<sup>1</sup> Excludes 759 applicants of unknown sex and/or race.<sup>2</sup> Represents all races other than Negro.



Table 82.—Old-age and survivors insurance: Applicants for account numbers, by age group, sex, and race, 1942<sup>1</sup>

| Age group <sup>2</sup> | Total     |                    |         | Male      |                    |         | Female    |                    |         |
|------------------------|-----------|--------------------|---------|-----------|--------------------|---------|-----------|--------------------|---------|
|                        | Total     | White <sup>3</sup> | Negro   | Total     | White <sup>3</sup> | Negro   | Total     | White <sup>3</sup> | Negro   |
| Total .....            | 7,637,416 | 6,732,178          | 905,238 | 3,547,376 | 3,090,231          | 457,145 | 4,090,040 | 3,641,947          | 448,099 |
| Under 15.....          | 300,309   | 267,809            | 32,500  | 234,681   | 204,614            | 30,067  | 65,628    | 63,195             | 2,433   |
| 15-19.....             | 3,420,354 | 3,111,364          | 308,990 | 1,778,644 | 1,573,932          | 204,712 | 1,641,710 | 1,537,432          | 104,278 |
| 20-24.....             | 712,266   | 557,479            | 154,787 | 226,179   | 171,308            | 54,871  | 486,087   | 386,171            | 99,916  |
| 25-29.....             | 457,617   | 357,581            | 100,036 | 118,851   | 92,265             | 26,586  | 338,766   | 265,316            | 73,450  |
| 30-34.....             | 489,649   | 408,174            | 81,475  | 147,376   | 123,625            | 23,751  | 342,273   | 284,549            | 57,724  |
| 35-39.....             | 513,960   | 445,514            | 68,446  | 166,468   | 142,679            | 23,789  | 347,492   | 302,835            | 44,657  |
| 40-44.....             | 473,293   | 421,180            | 52,113  | 169,716   | 147,792            | 21,924  | 303,577   | 273,388            | 30,189  |
| 45-49.....             | 417,021   | 376,924            | 40,097  | 157,067   | 137,308            | 19,759  | 259,954   | 239,616            | 20,338  |
| 50-54.....             | 325,015   | 298,462            | 26,553  | 162,619   | 145,478            | 17,141  | 162,396   | 152,984            | 9,412   |
| 55-59.....             | 230,311   | 212,685            | 17,626  | 134,713   | 121,793            | 12,920  | 95,598    | 90,892             | 4,706   |
| 60-64.....             | 152,676   | 141,962            | 10,714  | 105,807   | 97,257             | 8,550   | 46,869    | 44,705             | 2,164   |
| 65-69.....             | 86,033    | 78,604             | 7,429   | 69,904    | 63,399             | 6,505   | 16,129    | 15,205             | 924     |
| 70 and over.....       | 57,824    | 54,042             | 3,782   | 52,270    | 48,786             | 3,484   | 5,554     | 5,256              | 298     |
| Unknown.....           | 1,088     | 398                | 690     | 718       | 236                | 482     | 370       | 162                | 208     |

<sup>1</sup> Excludes 759 applicants of unknown sex and/or race.<sup>3</sup> Represents all races other than Negro.<sup>2</sup> Age at birthday in 1942.

Table 83.—Old-age and survivors insurance: Applicants for account numbers, by age group, sex, race, and quarter, 1942

| Age group <sup>1</sup> | Total                            | Male        |                    |          | Female      |                    |          | Total                              | Male       |                    |          | Female      |                    |          |
|------------------------|----------------------------------|-------------|--------------------|----------|-------------|--------------------|----------|------------------------------------|------------|--------------------|----------|-------------|--------------------|----------|
|                        |                                  | Total       | White <sup>2</sup> | Negro    | Total       | White <sup>2</sup> | Negro    |                                    | Total      | White <sup>2</sup> | Negro    | Total       | White <sup>2</sup> | Negro    |
| Total.....             | January-March 1942 <sup>3</sup>  |             |                    |          |             |                    |          | April-June 1942 <sup>4</sup>       |            |                    |          |             |                    |          |
|                        | 1, 215, 917                      | 634, 255    | 554, 119           | 80, 136  | 581, 662    | 517, 281           | 64, 381  | 1, 983, 931                        | 1,002, 466 | 892, 453           | 110, 013 | 981, 465    | 889, 213           | 92, 252  |
| Under 15.....          | 12, 970                          | 11, 849     | 9, 988             | 1, 861   | 1, 121      | 1, 029             | 92       | 55, 901                            | 47, 832    | 40, 583            | 7, 249   | 8, 069      | 7, 620             | 448      |
| 15-19.....             | 454, 023                         | 272, 675    | 241, 778           | 30, 897  | 181, 348    | 170, 630           | 10, 718  | 1, 074, 918                        | 587, 268   | 532, 251           | 55, 017  | 487, 650    | 465, 007           | 22, 643  |
| 20-24.....             | 158, 839                         | 63, 997     | 51, 041            | 12, 956  | 94, 842     | 79, 059            | 15, 783  | 181, 556                           | 62, 383    | 49, 395            | 12, 988  | 119, 173    | 97, 807            | 21, 366  |
| 25-29.....             | 91, 212                          | 30, 444     | 24, 640            | 5, 804   | 60, 768     | 49, 269            | 11, 499  | 100, 111                           | 27, 489    | 22, 009            | 5, 480   | 72, 622     | 57, 589            | 15, 033  |
| 30-34.....             | 95, 390                          | 36, 503     | 31, 421            | 5, 082   | 58, 887     | 49, 915            | 8, 972   | 105, 178                           | 35, 441    | 30, 490            | 4, 951   | 69, 737     | 58, 367            | 11, 370  |
| 35-39.....             | 97, 021                          | 39, 479     | 34, 457            | 5, 022   | 57, 542     | 50, 607            | 6, 935   | 109, 889                           | 41, 266    | 36, 001            | 5, 265   | 68, 623     | 59, 948            | 8, 675   |
| 40-44.....             | 87, 539                          | 39, 376     | 34, 663            | 4, 713   | 48, 163     | 43, 352            | 4, 811   | 100, 346                           | 43, 636    | 38, 373            | 5, 263   | 56, 710     | 50, 848            | 5, 862   |
| 45-49.....             | 74, 735                          | 40, 010     | 35, 346            | 4, 664   | 34, 725     | 31, 983            | 2, 742   | 84, 379                            | 41, 711    | 37, 158            | 4, 553   | 42, 668     | 39, 262            | 3, 406   |
| 50-54.....             | 56, 467                          | 33, 813     | 30, 455            | 3, 358   | 22, 654     | 21, 145            | 1, 509   | 65, 004                            | 36, 879    | 33, 702            | 3, 177   | 28, 125     | 26, 316            | 1, 809   |
| 55-59.....             | 39, 078                          | 26, 461     | 24, 047            | 2, 414   | 12, 617     | 11, 861            | 756      | 46, 477                            | 29, 995    | 27, 627            | 2, 368   | 16, 482     | 15, 565            | 917      |
| 60-64.....             | 25, 067                          | 19, 060     | 17, 540            | 1, 520   | 6, 007      | 5, 672             | 335      | 30, 901                            | 23, 017    | 21, 412            | 1, 605   | 7, 884      | 7, 448             | 436      |
| 65-69.....             | 13, 962                          | 11, 823     | 10, 658            | 1, 165   | 2, 139      | 1, 984             | 155      | 17, 402                            | 14, 697    | 13, 430            | 1, 267   | 2, 705      | 2, 528             | 177      |
| 70 and over.....       | 9, 493                           | 8, 684      | 8, 049             | 635      | 809         | 761                | 48       | 11, 599                            | 10, 679    | 9, 956             | 723      | 920         | 871                | 48       |
| Unknown.....           | 121                              | 81          | 36                 | 45       | 40          | 14                 | 26       | 270                                | 173        | 66                 | 107      | 97          | 37                 | 60       |
| Total.....             | July-September 1942 <sup>5</sup> |             |                    |          |             |                    |          | October-December 1942 <sup>6</sup> |            |                    |          |             |                    |          |
|                        | 2, 279, 216                      | 1, 124, 041 | 959, 528           | 164, 513 | 1, 155, 175 | 1, 011, 565        | 143, 610 | 2, 158, 352                        | 786, 614   | 684, 131           | 102, 483 | 1, 371, 738 | 1, 223, 888        | 147, 850 |
| Under 15.....          | 109, 798                         | 92, 608     | 80, 392            | 12, 216  | 17, 190     | 16, 154            | 1, 036   | 121, 640                           | 82, 392    | 73, 651            | 8, 741   | 39, 248     | 38, 392            | 856      |
| 15-19.....             | 1, 079, 424                      | 591, 304    | 513, 527           | 77, 777  | 488, 120    | 449, 126           | 38, 994  | 811, 989                           | 327, 397   | 286, 376           | 41, 021  | 484, 592    | 452, 669           | 31, 923  |
| 20-24.....             | 205, 490                         | 65, 816     | 46, 632            | 19, 184  | 139, 674    | 108, 354           | 31, 320  | 166, 381                           | 33, 983    | 24, 240            | 9, 743   | 132, 398    | 100, 951           | 31, 447  |
| 25-29.....             | 129, 773                         | 35, 753     | 26, 591            | 9, 162   | 94, 020     | 71, 843            | 22, 177  | 136, 521                           | 25, 165    | 19, 025            | 6, 140   | 111, 356    | 86, 615            | 24, 741  |
| 30-34.....             | 136, 164                         | 43, 078     | 34, 908            | 8, 170   | 93, 086     | 75, 542            | 17, 544  | 152, 917                           | 32, 354    | 26, 806            | 5, 548   | 120, 563    | 100, 725           | 19, 838  |
| 35-39.....             | 139, 279                         | 46, 988     | 39, 150            | 7, 838   | 92, 291     | 78, 862            | 13, 429  | 167, 771                           | 38, 735    | 33, 071            | 5, 664   | 129, 036    | 113, 418           | 15, 618  |
| 40-44.....             | 125, 989                         | 46, 299     | 39, 574            | 6, 725   | 79, 690     | 70, 900            | 8, 790   | 159, 419                           | 40, 405    | 35, 182            | 5, 223   | 119, 014    | 108, 288           | 10, 726  |
| 45-49.....             | 113, 319                         | 50, 672     | 43, 346            | 7, 326   | 62, 647     | 57, 495            | 5, 152   | 144, 588                           | 47, 037    | 41, 217            | 5, 820   | 97, 551     | 91, 117            | 6, 432   |
| 50-54.....             | 90, 633                          | 47, 225     | 41, 453            | 5, 772   | 43, 408     | 40, 655            | 2, 753   | 113, 220                           | 45, 011    | 40, 177            | 4, 834   | 68, 209     | 64, 868            | 3, 341   |
| 55-59.....             | 65, 043                          | 39, 037     | 34, 735            | 4, 302   | 28, 006     | 24, 641            | 1, 365   | 79, 713                            | 39, 220    | 35, 384            | 3, 836   | 40, 493     | 38, 525            | 1, 968   |
| 60-64.....             | 43, 277                          | 30, 346     | 27, 527            | 2, 819   | 12, 931     | 12, 315            | 616      | 53, 122                            | 33, 073    | 30, 469            | 2, 606   | 20, 047     | 19, 270            | 777      |
| 65-69.....             | 24, 456                          | 19, 979     | 17, 957            | 2, 022   | 4, 477      | 4, 195             | 282      | 30, 213                            | 23, 405    | 21, 354            | 2, 051   | 6, 808      | 6, 498             | 310      |
| 70 and over.....       | 16, 168                          | 14, 651     | 13, 652            | 939      | 1, 517      | 1, 433             | 84       | 20, 564                            | 18, 256    | 17, 129            | 1, 127   | 2, 308      | 2, 191             | 117      |
| Unknown.....           | 403                              | 285         | 84                 | 201      | 118         | 50                 | 68       | 294                                | 179        | 50                 | 129      | 115         | 61                 | 54       |

**Table 84.—Old-age and survivors insurance: Monthly benefits awarded, by type of entitlement, 1942<sup>1</sup>**

[Corrected to May 22, 1943]

| Type of beneficiary                                       | Total    | Initially entitled | Subsequently entitled |
|---|----------|--------------------|-----------------------|
| Total.....  | 258, 116 | 243, 733           | 14, 383               |
| Primary beneficiary.....                                  | 99, 622  | 99, 622            | —                     |
| Wife.....   | 33, 250  | 24, 907            | 8, 343                |
| Child of primary beneficiary.....                         | 4, 859   | 4, 752             | 107                   |
| Child of deceased worker.....                             | 72, 525  | 71, 118            | 1, 407                |
| Widow, aged 65 or over.....                               | 14, 774  | 11, 083            | 3, 691                |
| Widow with 1 or more child beneficiaries in her care..... | 31, 820  | 31, 159            | 661                   |
| Parent.....   | 1, 266   | 1, 092             | 174                   |

<sup>1</sup> Based on 20-percent sample.

processed much more promptly than awards, so that in-force data understate, rather than overstate, the true entitlement situation.

In general, the withholding of benefits because of employment of the beneficiary, employment of entitled husband or father if a primary beneficiary,

**Table 85.—Old-age and survivors insurance: Workers on whose wages claims for monthly benefits were awarded, beneficiaries represented, and monthly amount of benefits, by sex of worker and family classification of beneficiaries, 1942<sup>1</sup>**

[Corrected to May 22, 1943]

| Characteristics of worker and family classification of beneficiaries | Number of workers | Number of beneficiaries | Monthly amount of benefits <sup>2</sup> | Average primary benefit per worker | Average monthly amount per family |
|--|-------------------|-------------------------|---|------------------------------------|-----------------------------------|
| All workers or beneficiaries.....                                    | 151, 629          | 243, 733                | \$4, 447, 784                           | \$24. 43                           | \$29. 33                          |
| Workers entitled to primary benefits, and their dependents:          |                   |                         |   |                                    |                                   |
| Male worker:   |                   |                         |   |                                    |                                   |
| Worker only.....   | 58, 379           | 58, 379                 | 1, 408, 244                             | 24. 12                             | 24. 12                            |
| Worker and wife.....   | 24, 887           | 49, 774                 | 930, 595                                | 24. 98                             | 37. 39                            |
| Worker and 1 or more children.....                                   | 3, 355            | 8, 077                  | 130, 735                                | 23. 12                             | <sup>3</sup> 38. 97               |
| Worker, wife, and 1 or more children.....                            | 20                | 60                      | 954                                     | 23. 90                             | 47. 70                            |
| Female worker:   |                   |                         |   |                                    |                                   |
| Worker only.....   | 12, 971           | 12, 971                 | 248, 129                                | 19. 13                             | 19. 13                            |
| Worker and 1 child.....  | 10                | 20                      | 227                                     | 15. 18                             | 22. 70                            |
| Survivors of deceased workers:                                       |                   |                         |   |                                    |                                   |
| Male worker:   |                   |                         |   |                                    |                                   |
| Widow only.....  | 11, 490           | 11, 490                 | 229, 104                                | 26. 49                             | 19. 94                            |
| Widow and 1 or more children.....                                    | 30, 752           | 82, 194                 | 1, 260, 090                             | 26. 78                             | <sup>4</sup> 40. 98               |
| 1 or more children.....  | 7, 921            | 18, 492                 | 214, 649                                | 22. 80                             | <sup>4</sup> 27. 10               |
| Either or both parents.....  | 717               | 797                     | 10, 638                                 | 26. 66                             | 14. 84                            |
| Female worker:   |                   |                         |   |                                    |                                   |
| 1 or more children.....  | 863               | 1, 184                  | 10, 796                                 | 16. 62                             | <sup>3</sup> 12. 51               |
| Either or both parents.....  | 264               | 295                     | 3, 623                                  | 24. 50                             | 13. 72                            |

<sup>1</sup> Based on 20-percent sample. Supplementary and survivor benefits relate to initial entitlements only.<sup>2</sup> Monthly amount awarded to all beneficiaries without adjustment for deductions.<sup>3</sup> Average amount per family varied according to number of children entitled.<sup>4</sup> Average amount per family was \$34.38 for widow and 1 child entitled to benefits, \$46.38 for widow and 2 children entitled, \$50.52 for widow and 3 or more children entitled.**Table 86.—Old-age and survivors insurance: Workers on whose wages claims for primary benefits were awarded, by sex of worker and family classification of beneficiaries, 1942<sup>1</sup>**

[Corrected to May 22, 1943]

| Sex and marital status of worker and entitlement of wife | Total workers | Workers with 1 or more children entitled | Workers with no children entitled |
|--|---------------|--|-----------------------------------|
| Total.....   | 99, 622       | 3, 385                                   | 96, 237                           |
| Male, total.....   | 86, 641       | 3, 375                                   | 83, 266                           |
| Married:   |               |  |                                   |
| Wife entitled to wife's benefits.....                    | 24, 907       | 20                                       | 24, 887                           |
| Wife not entitled to wife's benefits.....                | 37, 902       | 2, 971                                   | 34, 931                           |
| Other <sup>2</sup> .....                                 | 23, 832       | 384                                      | 23, 448                           |
| Female, total.....                                       | 12, 981       | 10                                       | 12, 971                           |

<sup>1</sup> Based on 20-percent sample. Supplementary benefits relate to initial entitlements only.<sup>2</sup> Single, widowed, divorced, and unknown marital status.

nonattendance at school, or failure to have care of an entitled child, would be shown under "conditional-payment status—suspensions." If, however, some payments were not withheld during the months when those causes operated, and if the causes have since ceased to operate, the benefit is shown in deferred-payment status until the correct total number of monthly payments have been withheld. Thus, if a primary beneficiary returns

**Table 87.—Old-age and survivors insurance: Deceased workers on whose wages claims for monthly benefits or lump-sum payments were awarded, by sex of worker and family classification of beneficiaries, 1942<sup>1</sup>**

[Corrected to May 22, 1943]

| Sex and marital status of worker<br>and entitlement of widow         | Total   | Work-<br>ers with<br>1 or<br>more<br>chil-<br>dren<br>entitled | Work-<br>ers with<br>1 or<br>both<br>parents<br>entitled | Workers with<br>no children or<br>parents entitled |  |
|--|---------|--|--|--|--|
|  |         |  |  | With<br>widow<br>only<br>entitled                  | With<br>lump-<br>sum<br>pay-<br>ment<br>award-<br>ed |
| Total.....   | 155,339 | 39,536   | 981  | 11,490   | 103,332  |
| Male, total.....   | 139,904 | 38,673   | 717  | 11,490   | 89,024   |
| Married:   |         |  |  |  |  |
| Widow entitled to<br>widow's benefits.....                           | 11,083  | 10   | -----  | 11,073   | -----  |
| Widow entitled to<br>widow's current bene-<br>fits.....              | 31,159  | 30,742   | -----  | 2 417  | -----  |
| Widow not entitled to<br>widow's or widow's<br>current benefits..... | 59,975  | 4,889  | -----  | -----  | 55,086   |
| Other 2.....   | 37,687  | 3,032  | 717  | -----  | 33,938   |
| Female, total.....   | 15,435  | 863  | 264  | -----  | 14,308   |

<sup>1</sup> Based on 20-percent sample. Survivor benefits relate to initial entitlements only.<sup>2</sup> Represents widows of deceased primary beneficiaries having 1 or more children entitled to child's benefits prior to death of primary beneficiary.<sup>3</sup> Single, widowed, divorced, and unknown marital status.

to covered employment and renders services for wages of \$15 or more a month in February and March but the February payment was not stopped, his benefit would be shown as in current-payment status for February, in conditional-payment status (suspension) for March, and finally in deferred-payment status for April; despite the fact that he is no longer in covered employment in April, it is necessary to withhold payment in that month to make up for the payment not withheld in February.

Benefits in frozen status result from different

conditions. A primary benefit that is in frozen status because of employment of the beneficiary results from the fact that the beneficiary did not leave covered employment at the time of his entitlement to benefits. If an eligible worker expects that his earnings will decline or if he is already earning less than his previous average, he may file application for benefits even though he expects to continue working. By filing at this time he freezes the rate of his primary benefit, whereas if he did not file until a later date his benefit might be smaller. If his wife or children

**Table 88.—Old-age and survivors insurance: Number and monthly amount of primary benefits awarded<sup>1</sup> in 1942 and benefits in force,<sup>2</sup> December 31, 1942, by age, race, and sex of beneficiary**

[Corrected to Apr. 14, 1943]

| Age <sup>3</sup>   | Awarded, 1942 |                |        |                |             |                | In force, Dec. 31, 1942 |                |         |                |             |                |
|--------------------|---------------|----------------|--------|----------------|-------------|----------------|-------------------------|----------------|---------|----------------|-------------|----------------|
|                    | Total         |                | White  |                | Other races |                | Total                   |                | White   |                | Other races |                |
|                    | Number        | Monthly amount | Number | Monthly amount | Number      | Monthly amount | Number                  | Monthly amount | Number  | Monthly amount | Number      | Monthly amount |
| <b>Total</b> ..... | 99,622        | \$2,355,039    | 95,316 | \$2,278,989    | 4,306       | \$76,050       | 313,484                 | \$7,198,998    | 299,905 | \$6,962,314    | 13,579      | \$236,684      |
| 65.....            | 22,792        | 552,843        | 21,989 | 538,086        | 803         | 14,757         | 22,180                  | 538,170        | 21,404  | 523,993        | 776         | 14,177         |
| 66.....            | 15,467        | 364,382        | 14,713 | 350,669        | 754         | 13,713         | 38,269                  | 895,183        | 36,643  | 865,719        | 1,626       | 29,464         |
| 67.....            | 9,705         | 226,904        | 9,184  | 217,691        | 521         | 9,213          | 45,151                  | 1,020,702      | 43,134  | 985,287        | 2,017       | 35,415         |
| 68.....            | 7,926         | 186,498        | 7,507  | 179,493        | 419         | 7,005          | 46,520                  | 1,029,215      | 44,130  | 989,536        | 2,390       | 39,679         |
| 69.....            | 6,762         | 157,175        | 6,437  | 151,838        | 325         | 5,337          | 38,286                  | 839,853        | 36,514  | 810,466        | 1,772       | 29,387         |
| 70.....            | 7,059         | 166,418        | 6,743  | 160,858        | 316         | 5,560          | 27,024                  | 613,983        | 25,659  | 590,129        | 1,365       | 23,854         |
| 71.....            | 5,808         | 137,153        | 5,565  | 132,882        | 243         | 4,271          | 17,380                  | 414,995        | 16,642  | 401,801        | 738         | 13,194         |
| 72.....            | 5,242         | 121,704        | 4,984  | 117,115        | 258         | 4,589          | 16,484                  | 389,801        | 15,722  | 376,172        | 762         | 13,629         |
| 73.....            | 4,087         | 95,799         | 3,932  | 93,198         | 155         | 2,601          | 13,242                  | 312,376        | 12,783  | 304,245        | 459         | 8,131          |
| 74.....            | 3,431         | 80,631         | 3,313  | 78,547         | 118         | 2,084          | 11,129                  | 262,153        | 10,766  | 255,653        | 363         | 6,500          |
| 75-79.....         | 9,023         | 211,787        | 8,720  | 206,496        | 303         | 5,291          | 29,460                  | 689,650        | 28,447  | 671,692        | 1,013       | 17,958         |
| 80 and over.....   | 2,320         | 53,745         | 2,229  | 52,116         | 91          | 1,629          | 8,359                   | 192,917        | 8,061   | 187,621        | 298         | 5,296          |
| <b>Total</b> ..... | 86,641        | \$2,106,026    | 82,693 | \$2,035,277    | 3,948       | \$70,749       | 273,914                 | \$6,460,093    | 261,447 | \$6,239,416    | 12,467      | \$220,677      |
| 65.....            | 19,096        | 483,065        | 18,378 | 469,521        | 718         | 13,544         | 18,526                  | 469,157        | 17,835  | 456,193        | 691         | 12,964         |
| 66.....            | 13,177        | 321,050        | 12,493 | 308,394        | 684         | 12,656         | 32,355                  | 785,648        | 30,890  | 758,568        | 1,465       | 27,080         |
| 67.....            | 8,322         | 200,239        | 7,839  | 191,567        | 483         | 8,672          | 38,653                  | 902,009        | 36,806  | 869,033        | 1,847       | 32,976         |
| 68.....            | 6,830         | 165,075        | 6,446  | 158,589        | 384         | 6,486          | 40,239                  | 915,422        | 38,066  | 878,713        | 2,173       | 36,709         |
| 69.....            | 5,891         | 140,474        | 5,590  | 135,477        | 301         | 4,997          | 33,319                  | 751,483        | 31,691  | 724,065        | 1,628       | 27,418         |
| 70.....            | 6,214         | 150,084        | 5,922  | 144,907        | 292         | 5,177          | 23,855                  | 554,383        | 22,588  | 531,968        | 1,267       | 22,415         |
| 71.....            | 5,167         | 124,436        | 4,939  | 120,430        | 228         | 4,006          | 15,485                  | 376,788        | 14,798  | 364,458        | 687         | 12,330         |
| 72.....            | 4,707         | 111,230        | 4,466  | 106,893        | 241         | 4,337          | 14,746                  | 355,342        | 14,030  | 342,384        | 716         | 12,958         |
| 73.....            | 3,667         | 87,521         | 3,520  | 85,047         | 147         | 2,474          | 11,899                  | 285,732        | 11,480  | 278,267        | 419         | 7,525          |
| 74.....            | 3,111         | 74,342         | 3,001  | 72,391         | 110         | 1,951          | 10,062                  | 241,085        | 9,716   | 234,561        | 346         | 6,224          |
| 75-79.....         | 8,319         | 198,276        | 8,043  | 193,337        | 276         | 4,939          | 26,988                  | 641,497        | 26,041  | 624,441        | 947         | 17,056         |
| 80 and over.....   | 2,140         | 50,234         | 2,056  | 48,724         | 84          | 1,510          | 7,787                   | 181,487        | 7,506   | 176,465        | 281         | 5,022          |
| <b>Total</b> ..... | 12,981        | \$249,013      | 12,623 | \$243,712      | 358         | \$5,301        | 39,570                  | \$738,905      | 38,458  | \$722,898      | 1,112       | \$16,007       |
| 65.....            | 3,696         | 69,778         | 3,611  | 68,565         | 85          | 1,213          | 3,654                   | 69,013         | 3,569   | 67,800         | 85          | 1,213          |
| 66.....            | 2,290         | 43,332         | 2,220  | 42,275         | 70          | 1,057          | 5,914                   | 109,535        | 5,753   | 107,151        | 161         | 2,384          |
| 67.....            | 1,383         | 26,665         | 1,345  | 26,124         | 38          | 541            | 6,498                   | 118,693        | 6,328   | 116,254        | 170         | 2,439          |
| 68.....            | 1,096         | 21,423         | 1,061  | 20,904         | 35          | 519            | 6,281                   | 113,793        | 6,064   | 110,823        | 217         | 2,970          |
| 69.....            | 871           | 16,701         | 847    | 16,361         | 24          | 340            | 4,967                   | 88,370         | 4,823   | 86,401         | 144         | 1,969          |
| 70.....            | 845           | 16,334         | 821    | 15,951         | 24          | 353            | 3,169                   | 59,600         | 3,071   | 58,161         | 98          | 1,439          |
| 71.....            | 641           | 12,717         | 626    | 12,452         | 15          | 265            | 1,895                   | 38,207         | 1,844   | 37,343         | 51          | 864            |
| 72.....            | 535           | 10,474         | 518    | 10,222         | 17          | 252            | 1,738                   | 34,459         | 1,692   | 33,788         | 46          | 671            |
| 73.....            | 420           | 8,278          | 412    | 8,151          | 8           | 127            | 1,343                   | 26,584         | 1,303   | 25,978         | 40          | 606            |
| 74.....            | 320           | 6,289          | 312    | 6,156          | 8           | 133            | 1,067                   | 21,068         | 1,050   | 20,792         | 17          | 276            |
| 75-79.....         | 704           | 13,511         | 677    | 13,159         | 27          | 362            | 2,472                   | 48,153         | 2,406   | 47,251         | 66          | 902            |
| 80 and over.....   | 180           | 3,511          | 173    | 3,392          | 7           | 119            | 572                     | 11,430         | 555     | 11,156         | 17          | 274            |

<sup>1</sup> Without adjustment for deductions, changes in number or amount, or terminations.

<sup>2</sup> See table 93, footnote 1.

<sup>3</sup> Age at birthday in 1942.

**Table 89.—Old-age and survivors insurance: Number and monthly amount of wife's and widow's benefits awarded<sup>1</sup> in 1942 and benefits in force,<sup>2</sup> December 31, 1942, by age and race of beneficiary**

[Corrected to Apr. 14, 1943]

| Age <sup>3</sup> | Awarded, 1942 |                |        |                |             |                | In force, Dec. 31, 1942 |                |        |                |             |                |
|------------------|---------------|----------------|--------|----------------|-------------|----------------|-------------------------|----------------|--------|----------------|-------------|----------------|
|                  | Total         |                | White  |                | Other races |                | Total                   |                | White  |                | Other races |                |
|                  | Number        | Monthly amount | Number | Monthly amount | Number      | Monthly amount | Number                  | Monthly amount | Number | Monthly amount | Number      | Monthly amount |
| Wife's benefits  |               |                |        |                |             |                |                         |                |        |                |             |                |
| Total.....       | 33,250        | \$414,402      | 32,542 | \$407,731      | 708         | \$6,671        | 88,828                  | \$1,085,543    | 86,882 | \$1,067,539    | 1,946       | \$18,004       |
| Under 20.....    | 1             | 12             | 1      | 12             | 0           | 0              | 1                       | 12             | 1      | 12             | 0           | 0              |
| 20-24.....       | 9,054         | 113,244        | 8,890  | 111,718        | 155         | 1,526          | 8,678                   | 108,393        | 8,531  | 106,951        | 147         | 1,442          |
| 25-29.....       | 5,138         | 64,136         | 4,999  | 62,846         | 139         | 1,290          | 12,180                  | 150,311        | 11,884 | 147,488        | 296         | 2,823          |
| 30-34.....       | 3,676         | 45,657         | 3,561  | 44,883         | 115         | 1,074          | 12,496                  | 151,624        | 12,187 | 148,835        | 309         | 2,789          |
| 35-39.....       | 2,954         | 36,970         | 2,896  | 36,470         | 58          | 500            | 11,268                  | 137,229        | 10,978 | 134,596        | 290         | 2,633          |
| 40-44.....       | 2,610         | 31,595         | 2,455  | 31,082         | 55          | 513            | 9,220                   | 112,372        | 9,025  | 110,608        | 195         | 1,764          |
| 45-49.....       | 2,234         | 27,702         | 2,195  | 27,304         | 39          | 398            | 8,034                   | 96,813         | 7,857  | 95,177         | 177         | 1,636          |
| 50-54.....       | 1,655         | 20,712         | 1,622  | 20,384         | 33          | 328            | 5,960                   | 73,563         | 5,840  | 72,421         | 120         | 1,142          |
| 55-59.....       | 1,464         | 18,176         | 1,429  | 17,843         | 35          | 333            | 6,063                   | 62,020         | 4,939  | 60,881         | 124         | 1,139          |
| 60-64.....       | 1,206         | 15,012         | 1,185  | 14,816         | 21          | 196            | 4,029                   | 49,252         | 3,957  | 48,554         | 72          | 698            |
| 65-69.....       | 895           | 10,952         | 882    | 10,824         | 13          | 128            | 3,114                   | 37,708         | 3,060  | 37,217         | 54          | 491            |
| 70-74.....       | 2,088         | 25,707         | 2,050  | 25,381         | 38          | 326            | 7,311                   | 88,841         | 7,179  | 87,639         | 132         | 1,202          |
| 75-79.....       | 375           | 4,527          | 368    | 4,468          | 7           | 59             | 1,474                   | 17,405         | 1,444  | 17,160         | 30          | 245            |
| 80 and over..... |               |                |        |                |             |                |                         |                |        |                |             |                |
| Widow's benefits |               |                |        |                |             |                |                         |                |        |                |             |                |
| Total.....       | 14,774        | \$296,181      | 14,336 | \$289,518      | 438         | \$6,663        | 28,966                  | \$584,354      | 28,167 | \$572,154      | 799         | \$12,200       |
| Under 20.....    | 3,640         | 74,213         | 3,534  | 72,883         | 106         | 1,630          | 3,595                   | 73,321         | 3,491  | 71,724         | 104         | 1,597          |
| 20-24.....       | 1,944         | 38,544         | 1,878  | 37,561         | 60          | 983            | 4,037                   | 81,127         | 3,930  | 79,527         | 107         | 1,600          |
| 25-29.....       | 1,620         | 32,243         | 1,556  | 31,282         | 64          | 961            | 3,803                   | 76,133         | 3,669  | 74,058         | 134         | 2,075          |
| 30-34.....       | 1,348         | 26,709         | 1,306  | 26,063         | 42          | 646            | 3,330                   | 66,667         | 3,222  | 65,040         | 108         | 1,627          |
| 35-39.....       | 1,184         | 23,300         | 1,147  | 22,747         | 37          | 553            | 2,792                   | 55,596         | 2,717  | 54,460         | 75          | 1,136          |
| 40-44.....       | 1,020         | 20,301         | 992    | 19,905         | 28          | 396            | 2,348                   | 47,107         | 2,283  | 46,155         | 65          | 952            |
| 45-49.....       | 784           | 15,656         | 760    | 15,293         | 24          | 363            | 1,813                   | 36,701         | 1,759  | 35,889         | 54          | 812            |
| 50-54.....       | 735           | 14,872         | 720    | 14,612         | 15          | 260            | 1,660                   | 33,989         | 1,622  | 33,371         | 38          | 618            |
| 55-59.....       | 593           | 11,943         | 580    | 11,738         | 13          | 205            | 1,292                   | 26,199         | 1,262  | 25,724         | 30          | 475            |
| 60-64.....       | 456           | 9,130          | 445    | 8,949          | 11          | 181            | 1,026                   | 20,699         | 1,003  | 20,333         | 23          | 366            |
| 65-69.....       | 1,181         | 23,907         | 1,153  | 23,488         | 28          | 419            | 2,652                   | 54,147         | 2,603  | 53,397         | 49          | 750            |
| 70-74.....       | 269           | 5,363          | 265    | 5,297          | 4           | 66             | 618                     | 12,668         | 606    | 12,476         | 12          | 192            |
| 75-79.....       |               |                |        |                |             |                |                         |                |        |                |             |                |
| 80 and over..... |               |                |        |                |             |                |                         |                |        |                |             |                |

<sup>1</sup> Without adjustment for deductions, changes in number or amount, or terminations.<sup>2</sup> See table 93, footnote 1.<sup>3</sup> Age at birthday in 1942. Person with birthday on Jan. 1, 1943, is shown as age 64; by definition, such person attained age 65 Dec. 31, 1942, because regulations provide that a particular age is attained on day preceding birthday.**Table 90.—Old-age and survivors insurance: Number and monthly amount of widow's current benefits awarded<sup>1</sup> in 1942 and benefits in force,<sup>2</sup> December 31, 1942, by age and race of beneficiary**

[Corrected to Apr. 14, 1943]

| Age group <sup>3</sup> | Awarded, 1942 |                |        |                |             |                | In force, Dec. 31, 1942 |                |        |                |             |                |
|------------------------|---------------|----------------|--------|----------------|-------------|----------------|-------------------------|----------------|--------|----------------|-------------|----------------|
|                        | Total         |                | White  |                | Other races |                | Total                   |                | White  |                | Other races |                |
|                        | Number        | Monthly amount | Number | Monthly amount | Number      | Monthly amount | Number                  | Monthly amount | Number | Monthly amount | Number      | Monthly amount |
| Total.....             | 31,820        | \$622,384      | 29,559 | \$591,885      | 2,261       | \$30,499       | 71,574                  | \$1,399,431    | 66,422 | \$1,329,660    | 5,152       | \$69,771       |
| Under 20.....          | 238           | 3,627          | 195    | 3,030          | 43          | 597            | 297                     | 4,493          | 236    | 3,643          | 61          | 850            |
| 20-24.....             | 2,005         | 32,208         | 1,724  | 28,732         | 281         | 3,476          | 3,478                   | 55,077         | 2,940  | 48,423         | 538         | 6,654          |
| 25-29.....             | 3,348         | 58,774         | 2,975  | 54,037         | 373         | 4,737          | 7,110                   | 122,993        | 6,216  | 111,565        | 894         | 11,428         |
| 30-34.....             | 4,133         | 78,781         | 3,700  | 73,157         | 433         | 5,624          | 9,595                   | 179,511        | 8,580  | 166,279        | 1,015       | 13,232         |
| 35-39.....             | 5,026         | 100,861        | 4,653  | 95,676         | 373         | 5,185          | 11,808                  | 235,353        | 10,942 | 223,275        | 866         | 12,078         |
| 40-44.....             | 5,453         | 112,375        | 5,157  | 108,072        | 296         | 4,303          | 12,802                  | 263,680        | 12,065 | 253,082        | 737         | 10,598         |
| 45-49.....             | 5,325         | 110,316        | 5,105  | 107,216        | 220         | 3,100          | 12,497                  | 259,711        | 11,995 | 252,466        | 502         | 7,245          |
| 50-54.....             | 4,031         | 81,145         | 3,872  | 78,823         | 159         | 2,322          | 9,274                   | 186,377        | 8,903  | 181,070        | 371         | 5,307          |
| 55-59.....             | 1,883         | 37,070         | 1,813  | 36,112         | 70          | 958            | 4,041                   | 79,301         | 3,904  | 77,378         | 137         | 1,923          |
| 60-64.....             | 366           | 6,963          | 353    | 6,766          | 13          | 197            | 618                     | 12,444         | 619    | 12,019         | 29          | 425            |
| 65 and over.....       | 12            | 264            | 12     | 264            | 0           | 0              | 24                      | 491            | 22     | 460            | 2           | 31             |

<sup>1</sup> Without adjustment for deductions, changes in number or amount, or terminations.<sup>2</sup> See table 93, footnote 1.<sup>3</sup> Age at birthday in 1942.

Table 91.—Old-age and survivors insurance: Number and monthly amount of child's benefits awarded<sup>1</sup> in 1942 and benefits in force,<sup>2</sup> December 31, 1942, by age, race, and sex of beneficiary

[Corrected to Apr. 14, 1943]

| Age <sup>3</sup> | Awarded, 1942 |                |        |                |             |                | In force, Dec. 31, 1942 |                |         |                |             |                |
|------------------|---------------|----------------|--------|----------------|-------------|----------------|-------------------------|----------------|---------|----------------|-------------|----------------|
|                  | Total         |                | White  |                | Other races |                | Total                   |                | White   |                | Other races |                |
|                  | Number        | Monthly amount | Number | Monthly amount | Number      | Monthly amount | Number                  | Monthly amount | Number  | Monthly amount | Number      | Monthly amount |
| Total.....       | 77,384        | \$950,351      | 68,974 | \$875,164      | 8,410       | \$75,187       | 185,720                 | \$2,266,304    | 166,153 | \$2,090,793    | 19,567      | \$175,511      |
| Under 1.....     | 2,021         | 23,171         | 1,825  | 21,489         | 196         | 1,682          | 2,004                   | 23,036         | 1,811   | 21,376         | 193         | 1,660          |
| 1.....           | 3,000         | 33,972         | 2,597  | 30,500         | 403         | 3,472          | 4,706                   | 53,563         | 4,127   | 48,885         | 579         | 4,978          |
| 2.....           | 3,065         | 35,003         | 2,645  | 31,387         | 420         | 3,616          | 6,930                   | 78,825         | 6,030   | 70,986         | 900         | 7,839          |
| 3.....           | 3,075         | 35,918         | 2,646  | 32,228         | 429         | 3,690          | 7,742                   | 89,270         | 6,721   | 80,622         | 1,021       | 8,648          |
| 4.....           | 3,213         | 37,548         | 2,795  | 33,988         | 418         | 3,560          | 8,235                   | 96,124         | 7,240   | 87,550         | 995         | 8,574          |
| 5.....           | 3,403         | 40,222         | 2,930  | 36,059         | 473         | 4,163          | 8,660                   | 101,063        | 7,491   | 90,908         | 1,169       | 10,155         |
| 6.....           | 3,449         | 40,682         | 2,977  | 36,526         | 472         | 4,156          | 8,855                   | 104,296        | 7,717   | 94,261         | 1,138       | 10,035         |
| 7.....           | 3,558         | 42,494         | 3,117  | 38,674         | 441         | 3,820          | 9,175                   | 108,629        | 8,048   | 98,772         | 1,127       | 9,857          |
| 8.....           | 3,753         | 45,077         | 3,254  | 40,625         | 499         | 4,452          | 9,709                   | 115,819        | 8,484   | 104,903        | 1,225       | 10,916         |
| 9.....           | 3,770         | 46,051         | 3,307  | 41,966         | 463         | 4,085          | 9,982                   | 120,656        | 8,833   | 110,490        | 1,149       | 10,166         |
| 10.....          | 4,248         | 51,942         | 3,753  | 47,690         | 495         | 4,252          | 10,885                  | 132,395        | 9,608   | 120,998        | 1,277       | 11,397         |
| 11.....          | 4,440         | 54,894         | 3,989  | 50,834         | 451         | 4,060          | 11,491                  | 140,816        | 10,336  | 130,480        | 1,155       | 10,336         |
| 12.....          | 4,849         | 60,756         | 4,352  | 56,264         | 497         | 4,492          | 12,545                  | 156,191        | 11,290  | 144,723        | 1,255       | 11,468         |
| 13.....          | 5,096         | 63,992         | 4,602  | 59,506         | 494         | 4,486          | 13,272                  | 165,469        | 12,005  | 153,975        | 1,267       | 11,494         |
| 14.....          | 5,594         | 69,912         | 5,047  | 64,836         | 547         | 5,076          | 14,501                  | 180,993        | 13,142  | 168,500        | 1,359       | 12,493         |
| 15.....          | 5,900         | 74,388         | 5,346  | 69,356         | 554         | 5,032          | 15,504                  | 195,020        | 14,128  | 182,240        | 1,376       | 12,780         |
| 16.....          | 5,936         | 76,652         | 5,474  | 72,215         | 462         | 4,437          | 16,056                  | 204,698        | 14,794  | 192,706        | 1,262       | 11,992         |
| 17.....          | 5,710         | 74,728         | 5,268  | 70,545         | 442         | 4,183          | 15,468                  | 199,441        | 14,348  | 188,718        | 1,120       | 10,723         |
| 18.....          | 3,191         | 41,590         | 2,948  | 39,225         | 243         | 2,365          |                         |                |         |                |             |                |
| 19.....          | 104           | 1,237          | 95     | 1,152          | 9           | 85             |                         |                |         |                |             |                |
| 20.....          | 9             | 122            | 7      | 99             | 2           | 23             |                         |                |         |                |             |                |
| Male             |               |                |        |                |             |                |                         |                |         |                |             |                |
| Total.....       | 38,913        | \$479,097      | 34,788 | \$442,155      | 4,125       | \$36,942       | 94,552                  | \$1,154,395    | 84,627  | \$1,065,495    | 9,925       | \$88,900       |
| Under 1.....     | 1,039         | 11,977         | 943    | 11,112         | 96          | 865            | 1,035                   | 11,962         | 939     | 11,094         | 96          | 868            |
| 1.....           | 1,516         | 17,357         | 1,316  | 15,609         | 200         | 1,748          | 2,431                   | 27,860         | 2,132   | 25,269         | 299         | 2,591          |
| 2.....           | 1,542         | 17,497         | 1,344  | 15,777         | 198         | 1,720          | 3,544                   | 39,964         | 3,096   | 36,120         | 448         | 3,844          |
| 3.....           | 1,527         | 17,902         | 1,329  | 16,233         | 198         | 1,669          | 3,986                   | 45,923         | 3,467   | 41,578         | 519         | 4,345          |
| 4.....           | 1,635         | 19,035         | 1,426  | 17,204         | 209         | 1,831          | 4,309                   | 50,341         | 3,797   | 45,920         | 512         | 4,421          |
| 5.....           | 1,729         | 20,339         | 1,476  | 18,081         | 253         | 2,258          | 4,461                   | 51,896         | 3,830   | 46,361         | 631         | 5,535          |
| 6.....           | 1,745         | 20,624         | 1,515  | 18,601         | 230         | 2,023          | 4,539                   | 53,728         | 3,979   | 48,799         | 560         | 4,929          |
| 7.....           | 1,807         | 21,553         | 1,565  | 19,521         | 242         | 2,032          | 4,654                   | 55,196         | 4,063   | 50,075         | 591         | 5,121          |
| 8.....           | 1,853         | 22,078         | 1,624  | 20,605         | 229         | 2,073          | 4,864                   | 58,641         | 4,272   | 53,533         | 592         | 5,288          |
| 9.....           | 1,903         | 23,134         | 1,676  | 21,109         | 227         | 2,025          | 5,042                   | 61,076         | 4,491   | 56,207         | 551         | 4,869          |
| 10.....          | 2,180         | 26,803         | 1,939  | 24,723         | 241         | 2,080          | 5,605                   | 68,068         | 4,939   | 62,092         | 666         | 5,976          |
| 11.....          | 2,207         | 27,278         | 1,982  | 25,308         | 225         | 1,970          | 5,820                   | 71,364         | 5,226   | 66,169         | 594         | 5,195          |
| 12.....          | 2,456         | 30,848         | 2,202  | 28,579         | 254         | 2,269          | 6,408                   | 79,925         | 5,762   | 74,041         | 640         | 5,884          |
| 13.....          | 2,577         | 32,451         | 2,352  | 30,383         | 225         | 2,068          | 6,665                   | 82,915         | 6,015   | 77,042         | 650         | 5,873          |
| 14.....          | 2,789         | 34,816         | 2,524  | 32,375         | 265         | 2,441          | 7,296                   | 91,260         | 6,591   | 84,764         | 705         | 6,496          |
| 15.....          | 3,030         | 38,450         | 2,737  | 35,793         | 293         | 2,657          | 7,837                   | 98,683         | 7,139   | 92,164         | 698         | 6,519          |
| 16.....          | 2,904         | 37,594         | 2,689  | 35,531         | 215         | 2,063          | 8,035                   | 102,459        | 7,412   | 95,580         | 623         | 5,879          |
| 17.....          | 2,871         | 37,719         | 2,672  | 35,832         | 199         | 1,887          | 8,021                   | 103,134        | 7,477   | 97,867         | 544         | 5,267          |
| 18.....          | 1,544         | 20,324         | 1,424  | 19,126         | 120         | 1,198          |                         |                |         |                |             |                |
| 19.....          | 54            | 660            | 50     | 618            | 4           | 42             |                         |                |         |                |             |                |
| 20.....          | 5             | 58             | 3      | 35             | 2           | 23             |                         |                |         |                |             |                |
| Female           |               |                |        |                |             |                |                         |                |         |                |             |                |
| Total.....       | 38,471        | \$471,254      | 34,186 | \$433,009      | 4,285       | \$38,245       | 91,168                  | \$1,111,909    | 81,526  | \$1,025,298    | 9,642       | \$86,611       |
| Under 1.....     | 982           | 11,194         | 882    | 10,377         | 100         | 817            | 969                     | 11,074         | 872     | 10,282         | 97          | 792            |
| 1.....           | 1,484         | 16,615         | 1,281  | 14,891         | 203         | 1,724          | 2,275                   | 25,703         | 1,995   | 23,316         | 280         | 2,387          |
| 2.....           | 1,523         | 17,506         | 1,301  | 15,610         | 222         | 1,896          | 3,386                   | 38,861         | 2,934   | 34,866         | 452         | 3,995          |
| 3.....           | 1,548         | 18,016         | 1,317  | 15,995         | 231         | 2,021          | 3,756                   | 43,347         | 3,254   | 39,044         | 502         | 4,303          |
| 4.....           | 1,578         | 18,513         | 1,369  | 16,784         | 209         | 1,729          | 3,926                   | 45,783         | 3,443   | 41,630         | 483         | 4,153          |
| 5.....           | 1,674         | 19,883         | 1,454  | 17,978         | 220         | 1,905          | 4,199                   | 49,167         | 3,661   | 44,547         | 548         | 4,620          |
| 6.....           | 1,704         | 20,068         | 1,462  | 17,925         | 242         | 2,133          | 4,316                   | 50,568         | 3,738   | 45,462         | 578         | 5,106          |
| 7.....           | 1,751         | 20,941         | 1,552  | 19,153         | 199         | 1,788          | 4,521                   | 53,433         | 3,985   | 48,697         | 536         | 4,736          |
| 8.....           | 1,900         | 22,399         | 1,630  | 20,020         | 270         | 2,379          | 4,845                   | 57,178         | 4,212   | 51,550         | 633         | 5,628          |
| 9.....           | 1,867         | 22,917         | 1,631  | 20,857         | 236         | 2,060          | 4,940                   | 59,580         | 4,342   | 54,283         | 598         | 5,297          |
| 10.....          | 2,068         | 25,139         | 1,814  | 22,967         | 254         | 2,172          | 5,280                   | 64,327         | 4,669   | 58,906         | 611         | 5,421          |
| 11.....          | 2,233         | 27,616         | 2,007  | 25,526         | 226         | 2,090          | 5,671                   | 69,452         | 5,110   | 64,311         | 561         | 5,141          |
| 12.....          | 2,393         | 29,908         | 2,150  | 27,685         | 243         | 2,223          | 6,137                   | 76,266         | 5,528   | 70,682         | 609         | 5,584          |
| 13.....          | 2,519         | 31,541         | 2,250  | 29,123         | 269         | 2,418          | 6,607                   | 82,554         | 5,990   | 76,933         | 617         | 5,621          |
| 14.....          | 2,805         | 35,096         | 2,523  | 32,461         | 282         | 2,635          | 7,205                   | 89,733         | 6,551   | 83,736         | 639         | 5,997          |
| 15.....          | 2,870         | 35,938         | 2,609  | 33,563         | 261         | 2,375          | 7,667                   | 96,337         | 6,989   | 90,076         | 678         | 6,261          |
| 16.....          | 3,032         | 39,058         | 2,785  | 36,684         | 247         | 2,374          | 8,021                   | 102,239        | 7,382   | 96,126         | 639         | 6,113          |
| 17.....          | 2,839         | 37,009         | 2,596  | 34,713         | 243         | 2,296          | 7,447                   | 96,307         | 6,871   | 90,851         | 576         | 5,456          |
| 18.....          | 1,647         | 21,266         | 1,524  | 20,099         | 123         | 1,167          |                         |                |         |                |             |                |
| 19.....          | 50            | 577            | 45     | 534            | 5           | 43             |                         |                |         |                |             |                |
| 20.....          | 4             | 64             | 4      | 64             | 0           | 0              |                         |                |         |                |             |                |

<sup>1</sup> Without adjustment for deductions, changes in number or amount, or terminations.<sup>2</sup> See table 93, footnote 1.<sup>3</sup> Age at birthday in 1942; therefore some children represented as age 18. Children aged 19 or 20 represent cases in which award was delayed pending receipt of evidence.

also file for wife's and child's benefits, their benefits will also be shown to be in frozen status. When survivor monthly benefits are in frozen status, it is because the beneficiary has decided, for instance, to remain at work or stay out of school, but he can begin receiving payments without further application (other than notice) when the condition causing deduction terminates.

The amount of monthly benefits certified in a given month is not equal to the amount of monthly benefits in force in current-payment status as of the end of that month, since retroactive payments

are included in the former but not in the latter, and also since some changes in status made after certification for the month may be reflected in the in-force data. The number of monthly benefits certified differs from the number of monthly benefits in force in current-payment status for the latter of these two reasons. The number of monthly benefits certified should be regarded as approximately the number of checks for monthly benefits which the Treasury Department would issue in response to the Board's certifications (though the checks are issued in the month fol-

Table 92.—Old-age and survivors insurance: Number and monthly amount of parent's benefits awarded<sup>1</sup> in 1942 and benefits in force,<sup>2</sup> December 31, 1942, by age, race, and sex of beneficiary

[Corrected to Apr. 14, 1943]

| Age <sup>3</sup> | Awarded, 1942 |                |        |                |             |                | In force, Dec. 31, 1942 |                |        |                |             |                |
|------------------|---------------|----------------|--------|----------------|-------------|----------------|-------------------------|----------------|--------|----------------|-------------|----------------|
|                  | Total         |                | White  |                | Other races |                | Total                   |                | White  |                | Other races |                |
|                  | Number        | Monthly amount | Number | Monthly amount | Number      | Monthly amount | Number                  | Monthly amount | Number | Monthly amount | Number      | Monthly amount |
| Total.....       | 1,266         | \$16,697       | 1,147  | \$15,414       | 119         | \$1,283        | 3,045                   | \$39,693       | 2,751  | \$36,578       | 294         | \$3,115        |
| 55.....          | 131           | 1,617          | 118    | 1,484          | 13          | 133            | 126                     | 1,546          | 113    | 1,413          | 13          | 133            |
| 56.....          | 116           | 1,421          | 101    | 1,262          | 15          | 159            | 221                     | 2,716          | 197    | 2,464          | 24          | 252            |
| 57.....          | 79            | 997            | 68     | 879            | 11          | 118            | 225                     | 2,808          | 197    | 2,511          | 28          | 297            |
| 58.....          | 75            | 983            | 64     | 859            | 11          | 124            | 206                     | 2,606          | 176    | 2,279          | 30          | 327            |
| 59.....          | 71            | 914            | 60     | 795            | 11          | 119            | 196                     | 2,462          | 171    | 2,196          | 25          | 266            |
| 60.....          | 76            | 990            | 71     | 930            | 6           | 60             | 205                     | 2,668          | 190    | 2,513          | 15          | 155            |
| 61.....          | 64            | 842            | 60     | 806            | 4           | 36             | 190                     | 2,482          | 170    | 2,280          | 20          | 202            |
| 62.....          | 69            | 909            | 61     | 817            | 8           | 92             | 215                     | 2,798          | 188    | 2,512          | 27          | 286            |
| 63.....          | 66            | 886            | 60     | 821            | 6           | 65             | 184                     | 2,406          | 164    | 2,190          | 20          | 216            |
| 64.....          | 58            | 807            | 52     | 750            | 6           | 57             | 159                     | 2,073          | 141    | 1,904          | 18          | 169            |
| 65-79.....       | 243           | 3,322          | 224    | 3,116          | 19          | 206            | 605                     | 8,147          | 555    | 7,607          | 50          | 540            |
| 80 and over..... | 218           | 3,009          | 208    | 2,895          | 10          | 114            | 613                     | 6,981          | 489    | 6,709          | 24          | 272            |
| Total.....       | 302           | \$3,896        | 268    | \$3,532        | 34          | \$364          | 659                     | \$8,255        | 586    | \$7,503        | 73          | \$752          |
| 55.....          | 21            | 253            | 18     | 223            | 3           | 30             | 20                      | 241            | 17     | 211            | 3           | 30             |
| 56.....          | 21            | 267            | 19     | 243            | 2           | 24             | 41                      | 514            | 39     | 490            | 2           | 24             |
| 57.....          | 19            | 240            | 17     | 218            | 2           | 22             | 52                      | 608            | 47     | 654            | 5           | 54             |
| 58.....          | 21            | 265            | 19     | 245            | 2           | 20             | 46                      | 550            | 42     | 510            | 4           | 40             |
| 59.....          | 13            | 157            | 9      | 113            | 4           | 41             | 36                      | 424            | 27     | 331            | 9           | 93             |
| 60.....          | 20            | 237            | 17     | 203            | 3           | 34             | 43                      | 524            | 40     | 498            | 3           | 26             |
| 61.....          | 18            | 222            | 16     | 202            | 2           | 20             | 42                      | 511            | 37     | 460            | 5           | 61             |
| 62.....          | 20            | 277            | 18     | 250            | 2           | 27             | 53                      | 676            | 47     | 613            | 6           | 63             |
| 63.....          | 17            | 210            | 16     | 200            | 1           | 10             | 41                      | 508            | 37     | 468            | 4           | 40             |
| 64.....          | 12            | 153            | 9      | 128            | 3           | 25             | 34                      | 403            | 27     | 342            | 7           | 61             |
| 65-79.....       | 64            | 863            | 57     | 787            | 7           | 76             | 148                     | 1,946          | 130    | 1,752          | 18          | 194            |
| 80 and over..... | 56            | 752            | 53     | 720            | 3           | 32             | 103                     | 1,350          | 96     | 1,274          | 7           | 76             |
| Total.....       | 964           | \$12,801       | 879    | \$11,882       | 85          | \$919          | 2,386                   | \$31,438       | 2,165  | \$29,075       | 221         | \$2,363        |
| 65.....          | 110           | 1,364          | 100    | 1,261          | 10          | 103            | 106                     | 1,305          | 96     | 1,202          | 10          | 103            |
| 66.....          | 95            | 1,154          | 82     | 1,019          | 13          | 135            | 180                     | 2,202          | 158    | 1,974          | 22          | 228            |
| 67.....          | 60            | 757            | 51     | 661            | 9           | 96             | 173                     | 2,200          | 150    | 1,957          | 23          | 243            |
| 68.....          | 54            | 718            | 45     | 614            | 9           | 104            | 160                     | 2,056          | 134    | 1,769          | 26          | 287            |
| 69.....          | 58            | 757            | 51     | 682            | 7           | 75             | 160                     | 2,038          | 144    | 1,865          | 16          | 173            |
| 70.....          | 56            | 753            | 54     | 727            | 2           | 26             | 162                     | 2,144          | 150    | 2,015          | 12          | 129            |
| 71.....          | 46            | 620            | 44     | 604            | 2           | 16             | 148                     | 1,971          | 133    | 1,820          | 15          | 151            |
| 72.....          | 49            | 632            | 43     | 567            | 6           | 65             | 162                     | 2,122          | 141    | 1,899          | 21          | 223            |
| 73.....          | 49            | 676            | 44     | 621            | 5           | 55             | 143                     | 1,898          | 127    | 1,722          | 16          | 176            |
| 74.....          | 46            | 654            | 43     | 622            | 3           | 32             | 125                     | 1,670          | 114    | 1,562          | 11          | 108            |
| 75-79.....       | 179           | 2,459          | 167    | 2,329          | 12          | 130            | 457                     | 6,201          | 425    | 5,855          | 32          | 346            |
| 80 and over..... | 162           | 2,257          | 155    | 2,175          | 7           | 82             | 410                     | 5,631          | 393    | 5,435          | 17          | 196            |

<sup>1</sup> Without adjustment for deductions, changes in number or amount, or terminations.

<sup>2</sup> See table 93, footnote 1.

<sup>3</sup> Age at birthday in 1942.



**Table 93.—Old-age and survivors insurance: Number and monthly amount of benefits in force<sup>1</sup> in each payment status,<sup>2</sup> December 31, 1941 and 1942, and actions effected in 1942, by type of benefit**

| Status of benefit and action         | Total   |                | Primary |                | Wife's |                | Child's |                | Widow's |                | Widow's current |                | Parent's |                |
|--------------------------------------|---------|----------------|---------|----------------|--------|----------------|---------|----------------|---------|----------------|-----------------|----------------|----------|----------------|
|                                      | Number  | Monthly amount | Number  | Monthly amount | Number | Monthly amount | Number  | Monthly amount | Number  | Monthly amount | Number          | Monthly amount | Number   | Monthly amount |
| In force, Dec. 31, 1941 <sup>3</sup> | 483,579 | \$8,785,838    | 231,310 | \$5,247,742    | 63,873 | \$771,989      | 123,164 | \$1,496,965    | 15,162  | \$307,029      | 48,076          | \$936,270      | 1,994    | \$25,843       |
| Current-payment status               | 433,722 | 7,815,332      | 199,966 | 4,539,336      | 57,060 | 690,782        | 117,410 | 1,431,804      | 14,963  | 302,481        | 42,339          | 825,502        | 1,984    | 25,727         |
| Deferred-payment status              | 3,554   | 69,078         | 2,615   | 56,570         | 498    | 5,723          | 229     | 2,414          | 115     | 2,716          | 89              | 1,559          | 8        | 96             |
| Conditional-payment status           | 46,303  | 901,428        | 28,729  | 651,836        | 6,315  | 75,484         | 5,525   | 63,047         | 84      | 1,832          | 5,648           | 109,209        | 2        | 20             |
| Suspended                            | 32,797  | 607,152        | 20,238  | 432,362        | 4,158  | 46,732         | 4,422   | 49,888         | 51      | 1,109          | 3,926           | 77,050         | 2        | 20             |
| Frozen                               | 13,506  | 294,276        | 8,491   | 219,474        | 2,157  | 28,752         | 1,103   | 13,159         | 33      | 732            | 1,722           | 32,159         | 0        | 0              |
| Actions in 1942: <sup>4</sup>        |         |                |         |                |        |                |         |                |         |                |                 |                |          |                |
| Benefits awarded                     | 258,116 | 4,655,054      | 99,622  | 2,355,039      | 33,250 | 414,402        | 77,384  | 950,351        | 14,774  | 296,181        | 31,820          | 622,384        | 1,266    | 16,697         |
| Entitlements terminated <sup>5</sup> | 50,069  | 883,924        | 17,457  | 409,456        | 8,304  | 101,700        | 14,785  | 187,726        | 975     | 19,151         | 8,328           | 162,952        | 220      | 2,939          |
| Net adjustments <sup>6</sup>         | -9      | 17,355         | 9       | 5,673          | 9      | 852            | -43     | 6,714          | 5       | 295            | 6               | 3,729          | 5        | 92             |
| In force, Dec. 31, 1942 <sup>4</sup> | 691,617 | 12,574,323     | 313,484 | 7,198,998      | 88,828 | 1,085,543      | 185,720 | 2,266,304      | 28,966  | 584,354        | 71,574          | 1,399,431      | 3,045    | 39,693         |
| Current-payment status               | 598,342 | 10,781,532     | 260,129 | 5,988,797      | 76,634 | 940,782        | 172,505 | 2,111,919      | 28,631  | 576,946        | 57,435          | 1,123,838      | 3,008    | 39,250         |
| Deferred-payment status              | 2,402   | 46,070         | 1,660   | 35,543         | 297    | 3,463          | 206     | 2,224          | 101     | 2,453          | 135             | 2,346          | 3        | 41             |
| Conditional-payment status           | 90,873  | 1,746,721      | 51,695  | 1,174,658      | 11,897 | 141,298        | 13,009  | 152,161        | 234     | 4,955          | 14,004          | 273,247        | 34       | 402            |
| Suspended                            | 74,417  | 1,888,365      | 42,734  | 934,189        | 9,474  | 108,102        | 11,150  | 129,395        | 141     | 2,865          | 10,883          | 213,424        | 33       | 390            |
| Frozen                               | 16,456  | 358,356        | 8,961   | 240,469        | 2,423  | 33,196         | 1,859   | 22,766         | 93      | 2,090          | 3,119           | 59,823         | 1        | 12             |

<sup>1</sup> Represents total benefits awarded after adjustment for terminations and subsequent changes in number and amount of benefits, cumulative beginning January 1940.

<sup>2</sup> Benefit in current-payment status is subject to no deduction or deduction of fixed amount which is less than current month's benefit. Benefit in deferred-payment status is one withheld entirely for definite period. Benefit in conditional-payment status is one withheld entirely for indefinite period; if previously in current or deferred-payment status, it is a suspended benefit; otherwise it is a frozen benefit.

<sup>3</sup> Corrected to Feb. 7, 1942.

<sup>4</sup> Corrected to Feb. 16, 1943.

<sup>5</sup> Benefit is terminated if beneficiary loses entitlement to benefit because of death or other reasons specified in 1939 amendments, sec. 202.

<sup>6</sup> Adjustments result from operation of maximum and minimum provisions of 1939 amendments, sec. 203 (a) and (b), and from other administrative actions.

lowing the month of certification). When reviewed in this light it will be seen that the number of benefits certified, totaled over a 3-month or 12-month period, does not represent the number of beneficiaries at the end of the period, the average number of beneficiaries during the period, or the total number who were beneficiaries at some time during the period. The figure is therefore chiefly of administrative importance as representing the total number of checks payable with respect to certifications of the period. Divided into the total amount certified, it indicates the average benefit check payable for the period but not the average monthly benefit for the period.

### Lump-Sum Payments

Lump-sum payments awarded under the 1939 amendments are those awarded with respect to insured workers who died on or after January 1, 1940, and who left no survivors eligible for immediate monthly benefits (i. e., child's, widow's, widow's current, or parent's benefits). The total number of lump-sum awards may exceed the number of deceased workers on whose wages the awards were made, since lump-sum payments may in certain instances be divided among a number of payees, each payee's share counting as an individual award. The amount of the lump-sum payment payable to one or more persons with respect

**Table 94.—Old-age and survivors insurance: Number and monthly amount of benefits terminated, by reason for termination and type of benefit, 1942**

[Corrected to Jan. 30, 1943]

| Reason for termination                                    | Total  |                | Primary |                | Wife's |                | Child's |                | Widow's |                | Widow's current |                | Parent's |                |
|---|--------|----------------|---------|----------------|--------|----------------|---------|----------------|---------|----------------|-----------------|----------------|----------|----------------|
|   | Number | Monthly amount | Number  | Monthly amount | Number | Monthly amount | Number  | Monthly amount | Number  | Monthly amount | Number          | Monthly amount | Number   | Monthly amount |
| Total   | 50,069 | \$883,924      | 17,457  | \$409,456      | 8,304  | \$101,700      | 14,785  | \$187,726      | 975     | \$19,151       | 8,328           | \$162,952      | 220      | \$2,939        |
| Death of beneficiary                                      | 21,783 | 469,813        | 17,369  | 407,650        | 2,747  | 33,264         | 256     | 2,822          | 908     | 18,010         | 291             | 5,233          | 212      | 2,834          |
| Death of husband  | 5,490  | 67,758         |         |                | 5,490  | 67,758         |         |                |         |                |                 |                |          |                |
| Marriage, remarriage, divorce, or adoption of beneficiary | 3,913  | 64,286         |         |                | 15     | 184            | 912     | 10,090         | 45      | 814            | 2,937           | 53,151         | 4        | 47             |
| Marriage, death, or adoption of last entitled child       | 298    | 5,394          |         |                |        |                |         |                |         |                | 298             | 5,394          |          |                |
| Attainment of age 18 of beneficiary                       | 13,564 | 174,370        |         |                |        |                | 13,564  | 174,370        |         |                |                 |                |          |                |
| Attainment of age 18 of last entitled child               | 4,767  | 98,615         |         |                |        |                |         |                |         |                | 4,767           | 98,615         |          |                |
| Entitlement to equal or larger benefits                   | 58     | 644            |         |                | 30     | 255            | 6       | 57             | 15      | 224            | 5               | 87             | 2        | 21             |
| Other   | 196    | 3,044          | 88      | 1,806          | 22     | 239            | 47      | 387            | 7       | 103            | 30              | 472            | 2        | 37             |

to any worker is equal to six times the worker's primary benefit if the payments are made to the worker's widow or widower, child or children,<sup>6</sup> or parents. If no such persons survive the worker, a lump-sum may be payable to persons equitably

<sup>6</sup> Including children of deceased children if they are entitled to share as distributees under State intestacy laws.

entitled to the extent that they have paid the worker's burial expenses, but not to exceed six times the worker's primary benefit. No lump-sum payments under the 1939 amendments can be awarded unless the claim is filed within 2 years after the death of the worker.

Since August 10, 1939, the only lump-sum pay-

**Table 95.—Old-age and survivors insurance: Number and monthly amount of benefits in force in deferred and conditional-payment status,<sup>1</sup> by reason for withholding payment and type of benefit, December 31, 1942**

[Corrected to Feb. 23, 1943]

| Reason for withholding payment <sup>2</sup>  | Total  |                | Primary |                | Wife's |                | Child's |                | Widow's |                | Widow's current |                | Parent's |                |
|--|--------|----------------|---------|----------------|--------|----------------|---------|----------------|---------|----------------|-----------------|----------------|----------|----------------|
|  | Number | Monthly amount | Number  | Monthly amount | Number | Monthly amount | Number  | Monthly amount | Number  | Monthly amount | Number          | Monthly amount | Number   | Monthly amount |
| Deferred and conditional-payment status  |        |                |         |                |        |                |         |                |         |                |                 |                |          |                |
| Total.....   | 93,275 | \$1,792,791    | 53,355  | \$1,210,201    | 12,194 | \$144,761      | 13,215  | \$154,385      | 335     | \$7,408        | 14,139          | \$275,593      | 37       | \$443          |
| Failure to attend school regularly.....  | 4,151  | 47,926         |         |                |        |                | 4,151   | 47,926         |         |                |                 |                |          |                |
| Employment of beneficiary himself.....   | 72,058 | 1,525,371      | 52,167  | 1,181,245      | 213    | 2,238          | 5,940   | 72,820         | 217     | 4,683          | 13,501          | 264,148        | 20       | 237            |
| Employment of primary beneficiary on whose wages supplementary benefits are payable..... | 13,651 | 159,889        |         |                | 11,741 | 139,440        | 1,910   | 20,449         |         |                |                 |                |          |                |
| Failure to have care of an entitled child.....   | 344    | 6,375          |         |                |        |                |         |                |         |                | 344             | 6,375          |          |                |
| Previous payment of lump-sum attainment claim.....                                       | 596    | 16,552         | 431     | 13,207         | 85     | 1,366          | 9       | 122            | 70      | 1,848          | 1               | 9              | 0        | 0              |
| Payee not determined.....  | 595    | 7,346          | 44      | 1,032          | 5      | 51             | 524     | 5,817          | 5       | 99             | 16              | 337            | 1        | 10             |
| All other.....   | 1,880  | 29,332         | 713     | 14,717         | 150    | 1,666          | 681     | 7,251          | 43      | 778            | 277             | 4,724          | 16       | 196            |
| Deferred-payment status  |        |                |         |                |        |                |         |                |         |                |                 |                |          |                |
| Total.....   | 2,402  | \$46,070       | 1,660   | \$35,543       | 297    | \$3,463        | 206     | \$2,224        | 101     | \$2,453        | 135             | \$2,346        | 3        | \$41           |
| Failure to attend school regularly.....  | 2      | 23             |         |                |        |                | 2       | 23             |         |                |                 |                |          |                |
| Employment of beneficiary himself.....   | 1,463  | 25,886         | 1,223   | 22,227         | 5      | 63             | 99      | 1,228          | 4       | 76             | 131             | 2,281          | 1        | 11             |
| Employment of primary beneficiary on whose wages supplementary benefits are payable..... | 256    | 2,497          |         |                | 205    | 2,023          | 51      | 474            |         |                |                 |                |          |                |
| Failure to have care of an entitled child.....   | 1      | 31             |         |                |        |                |         |                |         |                | 1               | 31             |          |                |
| Previous payment of lump-sum attainment claim.....                                       | 596    | 16,552         | 431     | 13,207         | 85     | 1,366          | 9       | 122            | 70      | 1,848          | 1               | 9              | 0        | 0              |
| All other.....   | 84     | 1,081          | 6       | 109            | 2      | 11             | 45      | 377            | 27      | 529            | 2               | 25             | 2        | 30             |
| Conditional-payment status: Suspended  |        |                |         |                |        |                |         |                |         |                |                 |                |          |                |
| Total.....   | 74,417 | \$1,388,365    | 42,734  | \$934,189      | 9,474  | \$108,102      | 11,150  | \$129,395      | 141     | \$2,865        | 10,885          | \$213,424      | 33       | \$390          |
| Failure to attend school regularly.....  | 3,517  | 40,376         |         |                |        |                | 3,517   | 40,376         |         |                |                 |                |          |                |
| Employment of beneficiary himself.....   | 57,501 | 1,185,703      | 41,990  | 918,726        | 166    | 1,718          | 4,928   | 59,993         | 120     | 2,517          | 10,279          | 202,535        | 18       | 214            |
| Employment of primary beneficiary on whose wages supplementary benefits are payable..... | 10,728 | 121,285        |         |                | 9,155  | 104,678        | 1,573   | 16,607         |         |                |                 |                |          |                |
| Failure to have care of an entitled child.....   | 329    | 6,099          |         |                |        |                |         |                |         |                | 329             | 6,099          |          |                |
| Payee not determined.....  | 592    | 7,320          | 44      | 1,032          | 5      | 51             | 521     | 5,791          | 5       | 99             | 16              | 337            | 1        | 10             |
| All other.....   | 1,750  | 27,582         | 700     | 14,431         | 148    | 1,655          | 611     | 6,628          | 16      | 249            | 261             | 4,453          | 14       | 166            |
| Conditional-payment status: Frozen   |        |                |         |                |        |                |         |                |         |                |                 |                |          |                |
| Total.....   | 16,456 | \$358,356      | 8,961   | \$240,469      | 2,423  | \$33,196       | 1,859   | \$22,766       | 93      | \$2,090        | 3,119           | \$59,823       | 1        | \$12           |
| Failure to attend school regularly.....  | 632    | 7,527          |         |                |        |                | 632     | 7,527          |         |                |                 |                |          |                |
| Employment of beneficiary himself.....   | 13,094 | 313,782        | 8,954   | 240,292        | 42     | 457            | 913     | 11,599         | 93      | 2,090          | 3,091           | 59,332         | 1        | 12             |
| Employment of primary beneficiary on whose wages supplementary benefits are payable..... | 2,667  | 36,107         |         |                | 2,381  | 32,739         | 286     | 3,368          |         |                |                 |                |          |                |
| Failure to have care of an entitled child.....   | 14     | 245            |         |                |        |                |         |                |         |                | 14              | 245            |          |                |
| Payee not determined.....  | 3      | 26             | 0       | 0              | 0      | 0              | 3       | 26             | 0       | 0              | 0               | 0              | 0        | 0              |
| All other.....   | 46     | 669            | 7       | 177            | 0      | 0              | 25      | 246            | 0       | 0              | 14              | 246            | 0        | 0              |

<sup>1</sup> See table 93, footnote 2.  
<sup>2</sup> As provided by 1939 amendments, secs. 203 and 907, except for reason "payee not determined," in which case benefit payments are accrued pending

determination of guardian or other appropriate payee. If more than 1 reason applies, case is classified under first listed applicable reason.

ments under the 1935 act are those awarded with respect to workers who died before January 1, 1940. They amount to 3½ percent of the worker's wages in covered employment between January 1, 1937, and the date of his death. The number of payments awarded exceeds the number of wage

earners on whose wages the payments were awarded. Relatively few lump-sum payments under the 1935 act have been made since the early months of 1940, and these few represent delayed filing of claim or extreme cases of lag in adjudication, principally the former.

**Table 96.—Old-age and survivors insurance: Number and monthly amount of benefits in force,<sup>1</sup> by State of residence<sup>2</sup> of beneficiary and type of benefit, December 31, 1942**

[Corrected to Mar. 19, 1943]

| State                  | Total   |                | Primary |                | Wife's |                | Child's |                | Widow's |                | Widow's current |                | Parent's |                |
|------------------------|---------|----------------|---------|----------------|--------|----------------|---------|----------------|---------|----------------|-----------------|----------------|----------|----------------|
|                        | Number  | Monthly amount | Number  | Monthly amount | Number | Monthly amount | Number  | Monthly amount | Number  | Monthly amount | Number          | Monthly amount | Number   | Monthly amount |
| Total.....             | 691,617 | \$12,574,323   | 313,484 | \$7,198,998    | 88,828 | \$1,085,543    | 185,720 | \$2,266,304    | 28,966  | \$584,354      | 71,574          | \$1,399,431    | 3,045    | \$39,693       |
| Alabama.....           | 10,261  | 147,308        | 3,579   | 70,405         | 814    | 8,493          | 4,145   | 41,112         | 209     | 3,578          | 1,451           | 22,989         | 63       | 731            |
| Alaska.....            | 183     | 3,583          | 100     | 2,440          | 11     | 132            | 58      | 732            | 1       | 25             | 12              | 244            | 1        | 10             |
| Arizona.....           | 1,988   | 33,218         | 725     | 16,354         | 162    | 2,024          | 810     | 9,388          | 40      | 806            | 243             | 4,545          | 8        | 101            |
| Arkansas.....          | 4,470   | 63,373         | 1,773   | 33,106         | 393    | 3,949          | 1,622   | 15,587         | 102     | 1,772          | 563             | 8,753          | 17       | 206            |
| California.....        | 41,094  | 807,179        | 21,494  | 509,657        | 5,263  | 66,949         | 8,955   | 118,552        | 1,599   | 33,167         | 3,608           | 76,419         | 175      | 2,435          |
| Colorado.....          | 5,161   | 95,057         | 2,533   | 57,906         | 649    | 7,897          | 1,282   | 15,642         | 168     | 3,439          | 514             | 9,973          | 15       | 200            |
| Connecticut.....       | 12,659  | 244,388        | 5,635   | 136,063        | 1,806  | 23,043         | 3,039   | 39,951         | 823     | 17,269         | 1,300           | 26,726         | 56       | 796            |
| Delaware.....          | 1,781   | 33,106         | 877     | 19,792         | 253    | 3,020          | 397     | 5,129          | 101     | 1,979          | 144             | 3,077          | 9        | 109            |
| Dist. of Columbia..... | 2,942   | 54,906         | 1,320   | 31,210         | 320    | 4,007          | 831     | 10,245         | 147     | 3,018          | 315             | 6,349          | 6        | 77             |
| Florida.....           | 10,582  | 185,044        | 5,079   | 116,113        | 1,341  | 16,729         | 2,920   | 30,292         | 282     | 5,602          | 937             | 15,958         | 23       | 290            |
| Georgia.....           | 10,072  | 142,857        | 3,459   | 67,935         | 794    | 8,328          | 4,248   | 40,749         | 263     | 5,041          | 1,242           | 20,085         | 66       | 719            |
| Hawaii.....            | 2,203   | 34,689         | 937     | 19,099         | 92     | 1,056          | 934     | 10,254         | 23      | 470            | 213             | 3,729          | 4        | 51             |
| Idaho.....             | 1,707   | 29,219         | 783     | 16,888         | 166    | 1,903          | 522     | 6,116          | 48      | 911            | 180             | 3,297          | 8        | 104            |
| Illinois.....          | 47,701  | 927,076        | 22,635  | 543,882        | 6,534  | 82,634         | 11,444  | 153,531        | 2,092   | 42,847         | 4,793           | 101,311        | 203      | 2,871          |
| Indiana.....           | 18,775  | 337,064        | 8,557   | 192,900        | 2,703  | 31,866         | 4,895   | 61,416         | 750     | 14,522         | 1,807           | 35,588         | 63       | 772            |
| Iowa.....              | 9,216   | 160,018        | 4,621   | 98,357         | 1,452  | 16,456         | 2,015   | 24,072         | 337     | 6,361          | 759             | 14,367         | 32       | 405            |
| Kansas.....            | 6,071   | 103,603        | 2,870   | 61,239         | 829    | 9,218          | 1,534   | 17,098         | 217     | 4,079          | 592             | 11,029         | 29       | 340            |
| Kentucky.....          | 11,477  | 176,245        | 4,221   | 87,482         | 1,137  | 12,488         | 4,397   | 46,789         | 362     | 6,868          | 1,303           | 21,967         | 57       | 651            |
| Louisiana.....         | 7,799   | 119,505        | 2,965   | 58,923         | 645    | 6,675          | 2,830   | 30,478         | 235     | 4,458          | 1,061           | 18,285         | 57       | 686            |
| Maine.....             | 5,919   | 101,427        | 3,030   | 63,615         | 877    | 10,132         | 1,255   | 13,902         | 290     | 4,993          | 471             | 8,418          | 26       | 307            |
| Maryland.....          | 9,977   | 175,837        | 4,330   | 95,554         | 1,153  | 13,566         | 2,809   | 35,396         | 520     | 10,158         | 1,049           | 20,446         | 56       | 720            |
| Massachusetts.....     | 33,653  | 650,192        | 16,551  | 391,437        | 5,082  | 64,773         | 7,062   | 92,740         | 1,870   | 38,850         | 2,971           | 60,781         | 117      | 1,611          |
| Michigan.....          | 28,638  | 531,384        | 11,278  | 266,032        | 3,523  | 43,847         | 9,082   | 122,306        | 1,233   | 25,387         | 3,418           | 72,380         | 104      | 1,432          |
| Minnesota.....         | 10,646  | 205,824        | 5,255   | 125,239        | 1,585  | 19,983         | 2,360   | 30,647         | 408     | 8,640          | 1,005           | 20,851         | 33       | 464            |
| Mississippi.....       | 4,089   | 55,154         | 1,476   | 27,316         | 301    | 2,969          | 1,631   | 14,590         | 94      | 1,693          | 547             | 8,180          | 40       | 406            |
| Missouri.....          | 16,616  | 303,503        | 8,227   | 184,662        | 2,379  | 28,594         | 3,725   | 45,583         | 758     | 15,199         | 1,439           | 28,344         | 88       | 1,121          |
| Montana.....           | 2,100   | 39,039         | 971     | 22,558         | 232    | 2,906          | 588     | 7,369          | 91      | 1,930          | 209             | 4,154          | 9        | 122            |
| Nebraska.....          | 3,623   | 62,935         | 1,803   | 38,586         | 539    | 6,067          | 828     | 9,748          | 130     | 2,542          | 298             | 5,679          | 25       | 313            |
| Nevada.....            | 468     | 8,623          | 207     | 4,899          | 19     | 262            | 182     | 2,276          | 12      | 262            | 44              | 872            | 4        | 52             |
| New Hampshire.....     | 4,142   | 72,853         | 2,248   | 48,198         | 676    | 7,618          | 756     | 8,569          | 182     | 3,421          | 269             | 4,902          | 11       | 145            |
| New Jersey.....        | 30,680  | 611,583        | 14,546  | 358,312        | 4,464  | 58,074         | 6,772   | 92,033         | 1,713   | 36,016         | 3,060           | 65,387         | 125      | 1,761          |
| New Mexico.....        | 1,213   | 18,005         | 412     | 8,450          | 82     | 950            | 523     | 5,321          | 25      | 487            | 164             | 2,710          | 7        | 87             |
| New York.....          | 92,997  | 1,815,729      | 46,875  | 1,108,167      | 13,364 | 166,571        | 18,958  | 255,640        | 4,404   | 90,147         | 8,991           | 189,476        | 405      | 5,728          |
| North Carolina.....    | 12,438  | 171,757        | 4,108   | 77,977         | 984    | 9,820          | 5,475   | 53,713         | 279     | 4,955          | 1,526           | 24,527         | 66       | 765            |
| North Dakota.....      | 925     | 15,746         | 409     | 8,821          | 104    | 1,163          | 206     | 3,061          | 26      | 521            | 118             | 2,156          | 2        | 24             |
| Ohio.....              | 44,914  | 854,928        | 20,521  | 490,482        | 6,471  | 82,019         | 11,118  | 144,131        | 2,197   | 45,191         | 4,432           | 90,775         | 175      | 2,330          |
| Oklahoma.....          | 5,729   | 96,366         | 2,273   | 50,256         | 545    | 6,293          | 1,994   | 22,979         | 129     | 2,420          | 776             | 14,259         | 12       | 159            |
| Oregon.....            | 6,074   | 111,338        | 3,157   | 70,736         | 797    | 9,538          | 1,341   | 16,093         | 241     | 4,776          | 510             | 9,821          | 28       | 374            |
| Pennsylvania.....      | 71,367  | 1,320,580      | 31,421  | 737,592        | 9,548  | 118,007        | 18,928  | 239,791        | 3,348   | 67,089         | 7,783           | 153,643        | 339      | 4,458          |
| Rhode Island.....      | 5,933   | 111,529        | 2,987   | 68,795         | 989    | 12,021         | 1,097   | 13,814         | 370     | 7,397          | 467             | 9,177          | 23       | 325            |
| South Carolina.....    | 6,624   | 87,601         | 1,910   | 36,600         | 426    | 4,404          | 3,153   | 29,546         | 146     | 2,454          | 942             | 14,094         | 47       | 503            |
| South Dakota.....      | 1,223   | 21,569         | 562     | 12,455         | 168    | 2,068          | 326     | 3,885          | 49      | 981            | 116             | 2,158          | 2        | 22             |
| Tennessee.....         | 10,203  | 150,458        | 3,781   | 74,767         | 912    | 9,581          | 3,914   | 39,784         | 267     | 4,947          | 1,258           | 20,613         | 71       | 786            |
| Texas.....             | 19,585  | 309,104        | 7,401   | 153,108        | 1,701  | 18,702         | 7,279   | 80,083         | 467     | 8,668          | 2,642           | 47,456         | 95       | 1,087          |
| Utah.....              | 2,536   | 44,068         | 901     | 20,835         | 256    | 3,142          | 962     | 11,941         | 70      | 1,407          | 342             | 6,682          | 5        | 61             |
| Vermont.....           | 2,422   | 42,785         | 1,232   | 26,982         | 361    | 4,270          | 634     | 6,064          | 101     | 1,984          | 191             | 3,450          | 3        | 35             |
| Virginia.....          | 11,538  | 173,014        | 4,022   | 82,549         | 963    | 10,599         | 4,674   | 48,246         | 341     | 6,375          | 1,471           | 24,433         | 71       | 842            |
| Washington.....        | 10,982  | 212,073        | 5,855   | 136,957        | 1,458  | 18,055         | 2,296   | 29,401         | 413     | 8,456          | 924             | 18,721         | 36       | 453            |
| West Virginia.....     | 11,760  | 190,716        | 3,824   | 84,444         | 1,011  | 11,765         | 5,081   | 60,565         | 267     | 5,131          | 1,518           | 28,086         | 59       | 726            |
| Wisconsin.....         | 15,417  | 292,805        | 7,293   | 172,106        | 2,408  | 29,931         | 3,469   | 45,159         | 730     | 15,081         | 1,463           | 29,826         | 54       | 702            |
| Wyoming.....           | 838     | 14,978         | 401     | 8,964          | 63     | 717            | 263     | 3,179          | 19      | 377            | 88              | 1,681          | 4        | 60             |
| Foreign.....           | 206     | 3,382          | 54      | 1,257          | 23     | 299            | 79      | 949            | 7       | 147            | 32              | 602            | 11       | 128            |

<sup>1</sup> See table 93, footnote 1.

<sup>2</sup> As of Dec. 31, 1942.

Table 97.—Old-age and survivors insurance: Number and monthly amount of benefits in force in current-payment status,<sup>1</sup> by State of residence<sup>2</sup> of beneficiary and type of benefit, December 31, 1942

[Corrected to Mar. 30, 1943]

| State                  | Total   |                | Primary |                | Wife's |                | Child's |                | Widow's |                | Widow's current |                | Parent's |                |
|------------------------|---------|----------------|---------|----------------|--------|----------------|---------|----------------|---------|----------------|-----------------|----------------|----------|----------------|
|                        | Number  | Monthly amount | Number  | Monthly amount | Number | Monthly amount | Number  | Monthly amount | Number  | Monthly amount | Number          | Monthly amount | Number   | Monthly amount |
| Total.....             | 698,342 | \$10,781,632   | 260,129 | \$5,988,797    | 76,634 | \$940,782      | 172,605 | \$2,111,919    | 28,631  | \$576,946      | 57,435          | \$1,123,838    | 3,008    | \$39,250       |
| Alabama.....           | 9,296   | 131,702        | 3,080   | 60,643         | 760    | 7,876          | 3,933   | 39,029         | 208     | 3,846          | 1,263           | 19,887         | 62       | 721            |
| Alaska.....            | 147     | 2,839          | 75      | 1,833          | 8      | 92             | 53      | 672            | 1       | 25             | 10              | 217            | 0        | 0              |
| Arizona.....           | 1,769   | 29,008         | 603     | 13,588         | 141    | 1,768          | 777     | 9,012          | 40      | 866            | 200             | 3,733          | 8        | 101            |
| Arkansas.....          | 3,993   | 55,950         | 1,495   | 27,972         | 341    | 3,454          | 1,548   | 14,938         | 100     | 1,752          | 492             | 7,628          | 17       | 206            |
| California.....        | 34,216  | 665,053        | 17,145  | 407,119        | 4,451  | 86,817         | 8,259   | 109,843        | 1,569   | 32,589         | 2,618           | 56,261         | 174      | 2,424          |
| Colorado.....          | 4,366   | 79,324         | 2,068   | 47,019         | 548    | 6,705          | 1,191   | 14,665         | 164     | 3,345          | 380             | 7,390          | 15       | 200            |
| Connecticut.....       | 10,724  | 206,945        | 4,691   | 114,350        | 1,648  | 19,870         | 2,664   | 35,342         | 813     | 17,029         | 952             | 19,558         | 66       | 796            |
| Delaware.....          | 1,539   | 28,281         | 735     | 16,536         | 221    | 2,646          | 369     | 4,302          | 101     | 1,979          | 104             | 2,209          | 9        | 109            |
| Dist. of Columbia..... | 2,577   | 47,874         | 1,105   | 26,325         | 281    | 3,551          | 772     | 9,566          | 144     | 2,960          | 269             | 5,395          | 6        | 77             |
| Florida.....           | 9,227   | 161,000        | 4,244   | 98,591         | 1,173  | 14,902         | 2,726   | 28,382         | 276     | 5,519          | 785             | 13,316         | 23       | 290            |
| Georgia.....           | 8,941   | 123,666        | 2,904   | 55,967         | 692    | 7,160          | 4,098   | 38,497         | 262     | 5,015          | 1,009           | 16,308         | 66       | 719            |
| Hawaii.....            | 1,966   | 29,757         | 787     | 15,911         | 82     | 937            | 824     | 9,153          | 21      | 410            | 188             | 3,295          | 4        | 51             |
| Idaho.....             | 1,425   | 23,751         | 603     | 12,894         | 141    | 1,602          | 486     | 5,670          | 48      | 911            | 139             | 2,570          | 8        | 104            |
| Illinois.....          | 41,028  | 792,373        | 18,873  | 454,730        | 5,645  | 71,539         | 10,555  | 142,059        | 2,070   | 42,378         | 3,708           | 78,879         | 197      | 2,788          |
| Indiana.....           | 16,441  | 292,977        | 7,235   | 163,584        | 2,402  | 28,480         | 4,601   | 57,963         | 746     | 14,458         | 1,395           | 27,731         | 62       | 761            |
| Iowa.....              | 7,979   | 137,466        | 3,846   | 81,960         | 1,279  | 14,563         | 1,877   | 22,491         | 336     | 6,344          | 660             | 11,703         | 32       | 495            |
| Kansas.....            | 5,288   | 89,370         | 2,621   | 51,761         | 733    | 8,159          | 1,450   | 16,776         | 211     | 3,959          | 414             | 8,375          | 29       | 340            |
| Kentucky.....          | 10,415  | 157,617        | 3,619   | 74,905         | 1,026  | 11,256         | 4,213   | 44,883         | 360     | 6,827          | 1,142           | 18,117         | 55       | 629            |
| Louisiana.....         | 6,820   | 102,843        | 2,394   | 47,682         | 551    | 5,732          | 2,659   | 28,597         | 231     | 4,351          | 929             | 15,805         | 66       | 676            |
| Maine.....             | 4,938   | 84,410         | 2,393   | 50,823         | 745    | 8,740          | 1,141   | 12,820         | 257     | 4,928          | 376             | 6,792          | 26       | 307            |
| Maryland.....          | 8,732   | 153,864        | 3,712   | 82,323         | 1,007  | 11,962         | 2,578   | 32,001         | 517     | 10,092         | 863             | 16,778         | 55       | 708            |
| Massachusetts.....     | 28,620  | 552,938        | 13,640  | 324,938        | 4,337  | 55,739         | 6,355   | 84,294         | 1,848   | 38,437         | 2,324           | 47,929         | 116      | 1,691          |
| Michigan.....          | 24,565  | 450,421        | 9,087   | 214,891        | 2,989  | 37,333         | 8,480   | 114,522        | 1,222   | 25,133         | 2,684           | 57,126         | 103      | 1,416          |
| Minnesota.....         | 9,332   | 178,743        | 4,416   | 105,381        | 1,395  | 17,615         | 2,250   | 29,300         | 400     | 8,433          | 838             | 17,550         | 33       | 464            |
| Mississippi.....       | 3,527   | 45,523         | 1,124   | 20,125         | 240    | 2,310          | 1,553   | 13,966         | 94      | 1,693          | 476             | 7,023          | 40       | 496            |
| Missouri.....          | 14,236  | 258,113        | 6,808   | 153,110        | 2,016  | 24,288         | 3,452   | 42,455         | 747     | 14,943         | 1,125           | 22,196         | 88       | 1,121          |
| Montana.....           | 1,798   | 33,221         | 787     | 18,439         | 198    | 2,531          | 545     | 6,887          | 88      | 1,853          | 171             | 3,389          | 9        | 122            |
| Nebraska.....          | 3,079   | 52,553         | 1,457   | 36,988         | 464    | 5,190          | 769     | 9,076          | 128     | 2,489          | 237             | 4,537          | 24       | 303            |
| Nevada.....            | 391     | 6,995          | 157     | 3,662          | 18     | 250            | 164     | 2,049          | 12      | 262            | 36              | 720            | 4        | 52             |
| New Hampshire.....     | 3,434   | 59,816         | 1,822   | 38,995         | 565    | 6,384          | 667     | 7,535          | 179     | 3,344          | 190             | 3,413          | 11       | 145            |
| New Jersey.....        | 26,471  | 528,221        | 12,260  | 305,066        | 3,866  | 50,878         | 6,185   | 84,507         | 1,690   | 35,461         | 2,345           | 50,548         | 125      | 1,761          |
| New Mexico.....        | 1,066   | 15,562         | 336     | 6,824          | 66     | 794            | 489     | 5,005          | 25      | 487            | 143             | 2,365          | 7        | 87             |
| New York.....          | 79,893  | 1,557,986      | 39,160  | 932,013        | 11,431 | 143,488        | 17,441  | 236,646        | 4,354   | 89,057         | 7,108           | 161,140        | 399      | 5,642          |
| North Carolina.....    | 11,084  | 150,764        | 3,492   | 65,735         | 882    | 8,827          | 5,125   | 50,525         | 278     | 4,939          | 1,242           | 19,984         | 65       | 754            |
| North Dakota.....      | 807     | 13,543         | 331     | 7,167          | 88     | 992            | 258     | 2,977          | 26      | 521            | 102             | 1,862          | 2        | 24             |
| Ohio.....              | 38,682  | 727,192        | 16,982  | 404,502        | 5,544  | 70,244         | 10,392  | 135,190        | 2,175   | 44,719         | 3,414           | 70,207         | 175      | 2,330          |
| Oklahoma.....          | 5,013   | 83,328         | 1,882   | 41,858         | 465    | 5,384          | 1,888   | 21,820         | 128     | 2,407          | 638             | 11,700         | 12       | 159            |
| Oregon.....            | 4,762   | 86,111         | 2,312   | 52,118         | 597    | 7,217          | 1,215   | 14,586         | 235     | 4,620          | 376             | 7,207          | 27       | 363            |
| Pennsylvania.....      | 63,094  | 1,162,237      | 26,879  | 633,307        | 8,425  | 104,852        | 17,562  | 223,250        | 3,318   | 66,389         | 6,575           | 130,024        | 335      | 4,415          |
| Rhode Island.....      | 4,974   | 93,976         | 2,466   | 57,242         | 823    | 10,132         | 941     | 11,959         | 364     | 7,232          | 357             | 7,086          | 23       | 325            |
| South Carolina.....    | 5,905   | 76,114         | 1,603   | 30,390         | 378    | 3,879          | 2,975   | 27,852         | 143     | 2,385          | 759             | 11,105         | 47       | 503            |
| South Dakota.....      | 1,074   | 18,606         | 460     | 10,186         | 150    | 1,839          | 316     | 3,770          | 49      | 981            | 97              | 1,808          | 2        | 22             |
| Tennessee.....         | 8,995   | 129,693        | 3,112   | 60,772         | 778    | 8,127          | 3,715   | 37,842         | 265     | 4,885          | 1,056           | 17,302         | 69       | 765            |
| Texas.....             | 17,207  | 266,890        | 6,125   | 126,028        | 1,514  | 16,658         | 6,825   | 75,300         | 461     | 8,537          | 2,188           | 39,290         | 94       | 1,077          |
| Utah.....              | 2,187   | 37,412         | 720     | 16,733         | 218    | 2,696          | 901     | 11,245         | 66      | 1,327          | 277             | 6,350          | 5        | 61             |
| Vermont.....           | 1,997   | 34,857         | 956     | 20,943         | 286    | 3,442          | 491     | 5,583          | 100     | 1,972          | 161             | 2,882          | 3        | 35             |
| Virginia.....          | 10,187  | 151,330        | 3,343   | 68,815         | 825    | 9,145          | 4,341   | 45,047         | 338     | 6,289          | 1,272           | 21,227         | 68       | 807            |
| Washington.....        | 8,916   | 169,331        | 4,525   | 105,279        | 1,191  | 14,785         | 2,077   | 26,659         | 410     | 8,374          | 677             | 13,751         | 36       | 483            |
| West Virginia.....     | 10,835  | 174,168        | 3,338   | 73,718         | 913    | 10,623         | 4,850   | 58,003         | 265     | 5,090          | 1,410           | 26,008         | 59       | 726            |
| Wisconsin.....         | 13,827  | 253,819        | 6,148   | 144,597        | 2,131  | 26,414         | 3,295   | 42,993         | 722     | 14,940         | 1,177           | 24,173         | 54       | 702            |
| Wyoming.....           | 720     | 12,725         | 325     | 7,308          | 54     | 627            | 245     | 2,966          | 19      | 377            | 73              | 1,387          | 4        | 60             |
| Foreign.....           | 197     | 3,244          | 48      | 1,151          | 22     | 288            | 79      | 949            | 7       | 147            | 32              | 602            | 9        | 107            |

<sup>1</sup> See table 93, footnote 2.<sup>2</sup> As of Dec. 31, 1942.

**Table 98.—Old-age and survivors insurance: Number and amount of monthly benefits and lump-sum payments certified, by month of certification and type of payment, 1942**

[Corrected to July 31, 1943]

| Year and month of certification              | Monthly benefits <sup>1</sup>        |          |         |         |         |                 |          | Lump-sum payments                  |                             |
|--|--------------------------------------|----------|---------|---------|---------|-----------------|----------|------------------------------------|-----------------------------|
|  | Total                                | Primary  | Wife's  | Child's | Widow's | Widow's current | Parent's | Under 1939 amendments <sup>2</sup> | Under 1935 act <sup>3</sup> |
|  | Number of beneficiaries <sup>4</sup> |          |         |         |         |                 |          | Deceased workers                   |                             |
| January.....                                 | 458,593                              | 212,252  | 60,590  | 123,343 | 15,788  | 44,552          | 2,068    | 8,832                              | 227                         |
| February.....                                | 478,140                              | 220,085  | 63,019  | 129,355 | 16,955  | 46,572          | 2,154    | 9,099                              | 209                         |
| March.....                                   | 493,771                              | 226,444  | 65,057  | 133,990 | 18,066  | 48,064          | 2,210    | 8,423                              | 168                         |
| April.....                                   | 511,383                              | 233,291  | 67,169  | 139,677 | 19,172  | 49,786          | 2,288    | 9,902                              | 194                         |
| May.....                                     | 524,693                              | 238,044  | 68,549  | 144,347 | 20,201  | 51,173          | 2,379    | 8,833                              | 170                         |
| June.....                                    | 537,628                              | 242,190  | 69,937  | 148,951 | 21,468  | 52,600          | 2,482    | 9,105                              | 127                         |
| July.....                                    | 551,237                              | 246,841  | 71,703  | 153,032 | 22,787  | 54,282          | 2,592    | 8,376                              | 128                         |
| August.....                                  | 559,884                              | 250,270  | 72,855  | 155,341 | 23,676  | 55,077          | 2,665    | 6,800                              | 139                         |
| September.....                               | 577,320                              | 256,215  | 74,838  | 161,902 | 24,993  | 56,579          | 2,793    | 10,667                             | 107                         |
| October.....                                 | 587,930                              | 259,241  | 76,049  | 165,964 | 26,323  | 57,461          | 2,832    | 8,738                              | 107                         |
| November.....                                | 594,440                              | 259,997  | 76,575  | 169,887 | 27,302  | 57,730          | 2,949    | 7,796                              | 132                         |
| December.....                                | 606,905                              | 264,062  | 77,778  | 174,734 | 28,695  | 58,614          | 3,022    | 9,609                              | 108                         |
| Amount certified (in thousands) <sup>5</sup> |                                      |          |         |         |         |                 |          |                                    |                             |
| Total, 1940.....                             | \$28,859                             | \$18,140 | \$2,393 | \$4,719 | \$541   | \$2,981         | \$85     | \$8,905                            | \$2,831                     |
| Total, 1941.....                             | 80,595                               | 46,998   | 7,037   | 14,671  | 2,747   | 8,865           | 277      | 13,149                             | 180                         |
| Total, 1942.....                             | 122,007                              | 68,320   | 10,645  | 23,414  | 5,784   | 13,399          | 445      | 14,959                             | 79                          |
| January.....                                 | 8,638                                | 4,947    | 759     | 1,607   | 347     | 948             | 30       | 1,255                              | 11                          |
| February.....                                | 9,071                                | 5,169    | 796     | 1,698   | 374     | 1,003           | 31       | 1,282                              | 9                           |
| March.....                                   | 9,352                                | 5,311    | 821     | 1,761   | 397     | 1,030           | 32       | 1,178                              | 7                           |
| April.....                                   | 9,670                                | 5,473    | 845     | 1,832   | 419     | 1,067           | 34       | 1,389                              | 8                           |
| May.....                                     | 9,856                                | 5,569    | 861     | 1,870   | 438     | 1,083           | 35       | 1,231                              | 5                           |
| June.....                                    | 10,091                               | 5,668    | 879     | 1,930   | 464     | 1,114           | 36       | 1,276                              | 8                           |
| July.....                                    | 10,349                               | 5,793    | 904     | 1,978   | 490     | 1,146           | 38       | 1,180                              | 7                           |
| August.....                                  | 10,453                               | 5,856    | 914     | 1,992   | 509     | 1,144           | 38       | 950                                | 7                           |
| September.....                               | 10,965                               | 6,084    | 954     | 2,127   | 551     | 1,207           | 42       | 1,525                              | 3                           |
| October.....                                 | 11,027                               | 6,095    | 961     | 2,148   | 572     | 1,209           | 42       | 1,252                              | 4                           |
| November.....                                | 11,121                               | 6,119    | 966     | 2,194   | 593     | 1,266           | 43       | 1,084                              | 6                           |
| December.....                                | 11,414                               | 6,236    | 985     | 2,277   | 630     | 1,242           | 44       | 1,357                              | 4                           |

<sup>1</sup> Distribution by type estimated.<sup>2</sup> Payable with respect to workers who died after December 1939 if no survivor could be entitled to monthly benefits for month in which worker died.<sup>3</sup> Payable with respect to workers who died prior to January 1940.<sup>4</sup> Differs from number in current-payment status, which takes account of changes in status effective after certification.<sup>5</sup> Includes retroactive payments. Monthly benefits certified do not represent annual or monthly benefits in current-payment status.**Table 99.—Old-age and survivors insurance: Monthly benefits and lump-sum payments certified, by State <sup>1</sup> and type of payment, 1942**

[In thousands; corrected to July 31, 1943]

| State                     | Total <sup>2</sup> | Monthly benefits <sup>3</sup> |               |           | Lump-sum payments under 1939 amendments <sup>4</sup> | State               | Total <sup>2</sup> | Monthly benefits <sup>3</sup> |               |           | Lump-sum payments under 1939 amendments <sup>4</sup> |
|---------------------------|--------------------|-------------------------------|---------------|-----------|--|---------------------|--------------------|-------------------------------|---------------|-----------|--|
|                           |                    | Primary                       | Supplementary | Survivors |  |                     |                    | Primary                       | Supplementary | Survivors |  |
| Total.....                | \$136,966          | \$68,320                      | \$11,985      | \$41,702  | \$14,959   | Montana.....        | 436                | 211                           | 33            | 137       | 55   |
| Alabama.....              | 1,664              | 705                           | 115           | 674       | 170  | Nebraska.....       | 670                | 361                           | 65            | 184       | 60   |
| Alaska.....               | 40                 | 21                            | 2             | 10        | 7  | Nevada.....         | 96                 | 43                            | 4             | 36        | 13   |
| Arizona.....              | 370                | 157                           | 26            | 147       | 40   | New Hampshire.....  | 753                | 453                           | 79            | 153       | 68   |
| Arkansas.....             | 702                | 323                           | 50            | 265       | 64   | New Jersey.....     | 6,670              | 3,433                         | 626           | 1,848     | 763  |
| California.....           | 8,638              | 4,733                         | 713           | 2,186     | 1,006  | New Mexico.....     | 197                | 79                            | 12            | 87        | 19   |
| Colorado.....             | 997                | 538                           | 85            | 275       | 99   | New York.....       | 19,805             | 10,561                        | 1,781         | 5,232     | 2,231  |
| Connecticut.....          | 2,657              | 1,282                         | 248           | 796       | 331  | North Carolina..... | 1,906              | 752                           | 131           | 58        | 208  |
| Delaware.....             | 366                | 193                           | 33            | 95        | 45   | North Dakota.....   | 164                | 80                            | 12            | 58        | 14   |
| District of Columbia..... | 633                | 290                           | 45            | 201       | 97   | Ohio.....           | 9,205              | 4,593                         | 875           | 2,721     | 1,016  |
| Florida.....              | 1,998              | 1,122                         | 188           | 519       | 160  | Oklahoma.....       | 1,042              | 470                           | 73            | 401       | 98   |
| Georgia.....              | 1,590              | 637                           | 104           | 655       | 194  | Oregon.....         | 1,156              | 630                           | 97            | 295       | 134  |
| Hawaii.....               | 357                | 179                           | 17            | 140       | 21   | Pennsylvania.....   | 14,669             | 7,254                         | 1,337         | 4,608     | 1,470  |
| Idaho.....                | 307                | 162                           | 22            | 105       | 28   | Rhode Island.....   | 1,190              | 651                           | 123           | 282       | 134  |
| Illinois.....             | 10,161             | 5,140                         | 889           | 2,902     | 1,230  | South Carolina..... | 972                | 349                           | 62            | 449       | 112  |
| Indiana.....              | 3,737              | 1,881                         | 357           | 1,103     | 396  | South Dakota.....   | 230                | 115                           | 23            | 71        | 21   |
| Iowa.....                 | 1,698              | 929                           | 179           | 447       | 143  | Tennessee.....      | 1,647              | 701                           | 114           | 658       | 174  |
| Kansas.....               | 1,109              | 596                           | 102           | 315       | 96   | Texas.....          | 3,426              | 1,446                         | 232           | 1,350     | 398  |
| Kentucky.....             | 1,948              | 849                           | 155           | 769       | 175  | Utah.....           | 463                | 192                           | 38            | 116       | 38   |
| Louisiana.....            | 1,321              | 543                           | 82            | 530       | 165  | Vermont.....        | 433                | 240                           | 43            | 116       | 34   |
| Maine.....                | 1,050              | 581                           | 107           | 266       | 96   | Virginia.....       | 1,901              | 767                           | 129           | 777       | 228  |
| Maryland.....             | 1,989              | 926                           | 155           | 636       | 272  | Washington.....     | 2,207              | 1,246                         | 187           | 535       | 239  |
| Massachusetts.....        | 7,032              | 3,761                         | 701           | 1,850     | 720  | West Virginia.....  | 2,113              | 838                           | 158           | 932       | 165  |
| Michigan.....             | 5,800              | 2,417                         | 490           | 2,151     | 742  | Wisconsin.....      | 3,168              | 1,641                         | 326           | 903       | 298  |
| Minnesota.....            | 2,228              | 1,211                         | 217           | 603       | 197  | Wyoming.....        | 160                | 82                            | 9             | 55        | 14   |
| Mississippi.....          | 595                | 236                           | 36            | 252       | 71   | Foreign.....        | 43                 | 15                            | 4             | 24        | ( <sup>5</sup> )                                     |
| Missouri.....             | 3,257              | 1,715                         | 294           | 868       | 380  |                     |                    |                               |               |           |  |

<sup>1</sup> Distribution by State estimated.<sup>2</sup> Excludes \$79,000 certified in lump-sum payments under 1935 act; distribution by State not available.<sup>3</sup> Includes retroactive payments. Distribution by type estimated.<sup>4</sup> See table 98, footnote 2.<sup>5</sup> Less than \$500.

# Employment Security

## Employment Service

Beginning January 1942, a placement represents one in which the following four steps have occurred: (1) Receipt of an order (a request for a worker or workers to fill one or more job openings); (2) selection of a person for referral to the vacancy without any restriction on the free choice of the local office such as designation by the employer of any particular individual or group of individuals; (3) referral; and (4) verification from a reliable source, preferably the employer, that the person referred had been hired by the employer. Placements are classified as agricultural and nonagricultural, without the distinction made in previous years between complete and supplementary placements. Nonagricultural placements are reported by race, sex, industry, and occupation, and agricultural by type of activity only.

Prior to July 1942, the number of registrants available for referral to job openings recorded in the active file of the employment offices was reported as of the end of each month. The data were not strictly comparable because of different procedures among and within the States for clearing the files of names of registrants no longer available for referral. Beginning July 1942, the States were instructed to report every 2 months, as of the Saturday nearest the middle of the month, the number of persons who had indicated availability for work within 60 days of the specified date. Inasmuch as not all offices had cleared their files in July on the new basis, data for that month are not comparable and are omitted.

## Unemployment Compensation

*Employment and wages.*—The information on monthly employment and quarterly wages and employment covered by State unemployment compensation laws represents one of the most comprehensive series of employment and wage statistics available in the country. These data are included in the compulsory contribution reports submitted by employers to the individual State employment security agencies.<sup>1</sup> Since 1938, all State agencies have been required to submit an annual report to the Bureau of Employment

Security showing the monthly employment and quarterly wages of all subject employers, classified on the basis of the Social Security Board industrial classification code in 77 "major industry groups"<sup>2</sup> each of which is identified by a 2-digit code. The due date of these reports (July 31) is set well after the end of the calendar year covered in order to ensure the submission of reports unaffected by delinquent reporting and corrections of employer reports. Only a few States compiled such statistics for 1937. All 51 States submitted reports for 1938, but the data for Wisconsin and Pennsylvania were not available on the Social Security Board industrial classification code basis. Complete data by major industry group for all States first became available in 1939. Detailed figures for 1938 and 1939 have already been published.<sup>3</sup> The publication of detailed figures for more recent years has been suspended as a wartime economy. More detailed industry and State data may be made available in response to specific requests of authorized agencies.

The employment figures cover all persons whose "wages" are subject to contributions for unemployment compensation purposes, and no distinction in reporting is made to separate wage earners from corporation officials, executives, and supervisory or clerical personnel. The figures represent the number of covered workers on the pay roll during the last pay period ended within each month. An employer who reimburses his employees on more than one basis (e. g., factory workers paid weekly; office workers, semimonthly) reports a figure which is the sum of the number of workers on the last of all types of pay periods ended in the month.

"Wages" are reported on a quarterly basis and represent the total amount of compensation (wages, salaries, premium payments, bonuses, etc.) paid or payable by the employer to all covered workers during such quarter, even though the entire amount may not be subject to contributions for unemployment compensation purposes. Un-

<sup>2</sup> Effective for 1942 reporting, these data will be further subclassified into 402 "industry groups," each identified by a 3-digit code.

<sup>3</sup> Social Security Board, *Employment and Pay Rolls in State Unemployment Compensation Systems, 1938*, Employment Security Memorandum No. 6, April 1940; and *Employment and Wages of Covered Workers in State Unemployment Compensation Systems, 1939*, Employment Security Memorandum No. 17, August 1941. Summaries have also been included in previous Social Security Yearbooks.

<sup>1</sup> These data supersede previously released preliminary data for 1941, which were estimates based on identical-firm State reports.



Table 100.—Employment security: Summary of selected data, 1936-42

| Year and month | Employment service <sup>1</sup>                                  |   |            |  | Unemployment compensation                 |   |                              |                                 |  |                     |                                  |
|----------------|--|---|------------|--|---|---|------------------------------|---------------------------------|--|---------------------|----------------------------------|
|                | Registrants<br>in active<br>file (end of<br>period) <sup>2</sup> | Applica-<br>tions<br>(new and<br>renewed) | Placements |  | Covered employment <sup>4</sup>           |   | States<br>paying<br>benefits | Benefi-<br>ciaries <sup>7</sup> | Weeks<br>compen-<br>sated <sup>8</sup> | Continued<br>claims | Benefit<br>payments <sup>9</sup> |
|                |  |   | Total      | Non-<br>agricul-<br>tural <sup>3</sup> | Workers <sup>5</sup><br>(in<br>thousands) | Wages <sup>6</sup><br>(in<br>thousands) |                              |                                 |  |                     |                                  |
| Calendar year: |  |   |            |  |   |   |                              |                                 |  |                     |                                  |
| 1936.....      | 6,311,159  | 8,844,804                                 | 5,091,122  | 4,852,846                              | (10)                                      | (10)                                    | 1                            | (10)                            | (10)                                   | (10)                | \$131,073                        |
| 1937.....      | 4,874,631  | 8,022,742                                 | 3,640,934  | 3,144,091                              | (10)                                      | (10)                                    | 1                            | (10)                            | (10)                                   | (10)                | 2,131,578                        |
| 1938.....      | 7,215,973  | 14,597,798                                | 2,950,047  | 2,656,994                              | 11 19,929.4                               | \$26,200,026                            | 23-31                        | (10)                            | 38,075,709                             | 12 45,796,606       | 396,400,423                      |
| 1939.....      | 5,746,146  | 15,094,851                                | 4,514,895  | 4,166,467                              | 11 21,377.5                               | 29,069,447                              | 49-51                        | (10)                            | 13 41,554,089                          | 14 56,533,762       | 15 429,820,056                   |
| 1940.....      | 4,758,697  | 16,517,702                                | 5,244,770  | 3,678,754                              | 11 23,096.2                               | 32,449,899                              | 51                           | (10)                            | 51,084,375                             | 66,676,573          | 520,108,888                      |
| 1941.....      | 4,412,628  | 18,640,168                                | 7,451,472  | 5,427,077                              | 11 26,814.8                               | 42,145,453                              | 51                           | (10)                            | 32,295,377                             | 42,341,845          | 345,707,731                      |
| 1942.....      | 10 1,895,371   | 17,867,908                                | 10,251,068 | 6,939,620                              | (10)                                      | (10)                                    | 51                           | (10)                            | 28,157,730                             | 33,761,563          | 17 345,514,909                   |
| 1938           |  |   |            |  |   |   |                              |                                 |  |                     |                                  |
| January.....   | 6,070,143  | 1,560,855                                 | 136,841    | 121,488                                | 19,892.8                                  |   | 23                           | (10)                            | 136,766                                | 12 2,029,387        | 1,291,188                        |
| February.....  | 6,763,393  | 1,164,862                                 | 131,846    | 120,785                                | 19,699.1                                  | 6,189,095                               | 23                           | 420,000                         | 1,927,966                              | 12 3,847,837        | 19,434,834                       |
| March.....     | 6,784,276  | 1,342,209                                 | 177,157    | 160,756                                | 19,838.0                                  |   | 23                           | 950,000                         | 4,323,454                              | 12 4,492,699        | 43,860,440                       |
| April.....     | 7,258,574  | 1,167,015                                 | 217,576    | 195,722                                | 19,853.4                                  |   | 25                           | 800,000                         | 3,640,345                              | 12 4,168,512        | 36,610,104                       |
| May.....       | 7,524,731  | 1,191,862                                 | 238,998    | 213,769                                | 19,607.1                                  | 6,345,315                               | 25                           | 820,000                         | 3,742,214                              | 12 4,127,648        | 38,605,966                       |
| June.....      | 7,831,063  | 1,364,482                                 | 246,314    | 215,321                                | 19,549.9                                  |   | 25                           | 870,000                         | 3,965,605                              | 12 4,275,212        | 39,819,836                       |
| July.....      | 8,087,724  | 1,238,918                                 | 227,615    | 196,264                                | 19,556.5                                  |   | 28                           | 810,000                         | 3,678,550                              | 12 4,412,304        | 38,519,697                       |
| August.....    | 8,119,187  | 1,176,002                                 | 271,124    | 238,274                                | 19,958.8                                  | 6,465,391                               | 28                           | 970,000                         | 4,398,416                              | 12 4,732,491        | 47,481,727                       |
| September..... | 7,966,176  | 1,070,716                                 | 281,214    | 246,982                                | 20,411.7                                  |   | 29                           | 830,000                         | 3,787,079                              | 12 4,013,791        | 41,583,509                       |
| October.....   | 7,742,721  | 1,183,402                                 | 445,470    | 403,071                                | 20,357.2                                  |   | 29                           | 710,000                         | 3,242,837                              | 12 3,392,598        | 35,271,239                       |
| November.....  | 7,528,676  | 1,086,779                                 | 318,993    | 296,180                                | 20,280.3                                  | 7,200,225                               | 29                           | 590,000                         | 2,663,462                              | 12 3,136,448        | 27,901,671                       |
| December.....  | 7,215,973  | 1,051,056                                 | 256,899    | 248,382                                | 20,147.5                                  |   | 31                           | 570,000                         | 2,569,015                              | 12 3,167,679        | 26,020,227                       |
| 1939           |  |   |            |  |   |   |                              |                                 |  |                     |                                  |
| January.....   | 7,434,459  | 1,401,648                                 | 230,530    | 224,790                                | 20,208.8                                  |   | 49                           | 18 657,208                      | 2,795,006                              | 14 4,362,968        | 29,203,395                       |
| February.....  | 7,080,021  | 1,047,046                                 | 212,059    | 206,668                                | 20,248.9                                  | 6,659,398                               | 49                           | 769,770                         | 3,424,482                              | 14 4,664,028        | 34,744,426                       |
| March.....     | 6,748,571  | 1,237,588                                 | 291,022    | 279,095                                | 20,754.1                                  |   | 49                           | 833,159                         | 4,596,196                              | 14 4,946,670        | 48,873,425                       |
| April.....     | 6,544,711  | 1,172,720                                 | 313,016    | 295,085                                | 20,716.0                                  |   | 49                           | 685,073                         | 3,211,875                              | 5,125,739           | 33,457,526                       |
| May.....       | 6,351,651  | 1,214,035                                 | 405,887    | 374,069                                | 21,052.8                                  | 6,991,730                               | 49                           | 776,006                         | 3,985,850                              | 6,078,138           | 39,929,931                       |
| June.....      | 6,282,598  | 1,263,832                                 | 447,465    | 402,681                                | 21,358.0                                  |   | 49                           | 802,209                         | 4,304,427                              | 5,328,551           | 43,161,144                       |
| July.....      | 6,101,140  | 1,139,334                                 | 406,992    | 369,868                                | 21,298.0                                  |   | 51                           | 764,885                         | 3,444,201                              | 5,161,056           | 35,596,230                       |
| August.....    | 5,789,759  | 1,297,024                                 | 508,119    | 466,451                                | 21,744.8                                  | 7,310,303                               | 51                           | 797,235                         | 4,170,526                              | 5,337,701           | 44,491,421                       |
| September..... | 5,681,826  | 1,287,017                                 | 557,781    | 499,704                                | 22,369.6                                  |   | 51                           | 729,929                         | 3,229,051                              | 3,970,465           | 33,655,902                       |
| October.....   | 5,465,580  | 1,329,446                                 | 479,535    | 418,550                                | 22,458.5                                  |   | 51                           | 501,714                         | 2,612,649                              | 3,534,211           | 26,689,676                       |
| November.....  | 5,228,545  | 1,414,854                                 | 348,994    | 328,722                                | 22,333.7                                  | 8,108,016                               | 51                           | 637,029                         | 2,766,338                              | 3,819,561           | 28,368,903                       |
| December.....  | 5,746,146  | 1,290,307                                 | 313,495    | 300,784                                | 21,987.1                                  |   | 51                           | 658,295                         | 2,970,406                              | 4,204,374           | 30,471,094                       |
| 1940           |  |   |            |  |   |   |                              |                                 |  |                     |                                  |
| January.....   | 6,079,495  | 1,601,060                                 | 255,056    | 228,679                                | 21,845.0                                  |   | 51                           | 877,367                         | 4,021,746                              | 6,037,989           | 41,066,806                       |
| February.....  | 5,920,294  | 1,304,110                                 | 228,118    | 208,508                                | 21,871.6                                  | 7,482,129                               | 51                           | 985,468                         | 4,324,873                              | 5,790,795           | 44,351,485                       |
| March.....     | 5,025,183  | 1,350,595                                 | 273,628    | 242,662                                | 22,198.7                                  |   | 51                           | 1,095,155                       | 4,581,089                              | 5,604,807           | 47,141,650                       |
| April.....     | 5,682,447  | 1,514,837                                 | 339,538    | 286,429                                | 22,304.8                                  |   | 51                           | 960,735                         | 4,167,400                              | 6,598,659           | 42,291,508                       |
| May.....       | 5,724,029  | 1,327,677                                 | 433,037    | 330,721                                | 22,580.5                                  | 7,737,577                               | 51                           | 1,201,004                       | 5,466,298                              | 7,231,111           | 54,897,362                       |
| June.....      | 5,734,450  | 1,318,010                                 | 471,873    | 297,754                                | 22,839.1                                  |   | 51                           | 1,268,566                       | 5,330,884                              | 6,484,177           | 53,636,511                       |
| July.....      | 5,564,671  | 1,400,941                                 | 422,527    | 289,923                                | 22,886.5                                  |   | 51                           | 1,219,629                       | 5,501,392                              | 7,279,416           | 55,749,736                       |
| August.....    | 5,210,660  | 1,273,828                                 | 499,283    | 318,386                                | 23,497.0                                  | 8,035,855                               | 51                           | 1,125,251                       | 5,037,410                              | 6,772,702           | 51,699,791                       |
| September..... | 4,910,827  | 1,206,914                                 | 629,728    | 335,772                                | 23,967.2                                  |   | 51                           | 875,419                         | 3,607,720                              | 4,239,880           | 36,595,246                       |
| October.....   | 4,618,504  | 1,391,254                                 | 724,966    | 384,655                                | 24,273.0                                  |   | 51                           | 698,148                         | 3,175,137                              | 3,996,252           | 32,231,141                       |
| November.....  | 4,568,415  | 1,333,491                                 | 500,154    | 364,512                                | 24,433.4                                  | 9,194,338                               | 51                           | 675,997                         | 2,894,075                              | 3,619,927           | 29,561,342                       |
| December.....  | 4,758,697  | 1,494,985                                 | 466,862    | 390,753                                | 24,457.3                                  |   | 51                           | 666,636                         | 2,976,351                              | 4,020,858           | 30,886,310                       |
| 1941           |  |   |            |  |   |   |                              |                                 |  |                     |                                  |
| January.....   | 5,093,476  | 1,816,359                                 | 455,686    | 379,541                                | 24,561.7                                  |   | 51                           | 825,748                         | 3,737,484                              | 4,896,646           | 39,270,163                       |
| February.....  | 5,101,417  | 1,373,295                                 | 411,410    | 368,055                                | 24,755.4                                  | 8,954,521                               | 51                           | 806,365                         | 3,261,460                              | 4,028,497           | 34,610,683                       |
| March.....     | 5,170,193  | 1,606,120                                 | 429,432    | 393,577                                | 25,348.4                                  |   | 51                           | 761,736                         | 3,153,960                              | 3,701,542           | 33,607,834                       |
| April.....     | 5,097,026  | 1,825,169                                 | 488,997    | 446,420                                | 25,730.4                                  |   | 51                           | 589,598                         | 2,550,992                              | 4,285,148           | 26,997,704                       |
| May.....       | 5,156,288  | 1,538,883                                 | 621,930    | 489,986                                | 26,487.8                                  | 9,993,203                               | 51                           | 595,035                         | 2,967,048                              | 3,904,287           | 31,573,799                       |
| June.....      | 5,126,192  | 1,623,181                                 | 624,120    | 451,722                                | 27,065.2                                  |   | 51                           | 683,933                         | 2,878,217                              | 3,516,671           | 30,561,294                       |
| July.....      | 4,982,430  | 1,597,299                                 | 630,077    | 485,929                                | 27,550.8                                  |   | 51                           | 611,067                         | 2,746,803                              | 3,584,941           | 29,324,615                       |
| August.....    | 4,609,020  | 1,445,912                                 | 671,331    | 495,144                                | 28,073.8                                  | 10,860,639                              | 51                           | 571,864                         | 2,439,382                              | 2,993,208           | 26,494,176                       |
| September..... | 4,355,661  | 1,396,285                                 | 1,107,694  | 531,958                                | 28,310.3                                  |   | 51                           | 493,423                         | 2,110,232                              | 2,628,559           | 22,941,874                       |
| October.....   | 4,228,769  | 1,487,832                                 | 934,570    | 526,564                                | 28,092.8                                  |   | 51                           | 430,016                         | 1,991,970                              | 2,554,128           | 21,430,130                       |
| November.....  | 4,234,455  | 1,327,119                                 | 582,850    | 411,062                                | 28,044.3                                  | 12,337,090                              | 51                           | 470,641                         | 1,937,767                              | 2,602,623           | 21,066,354                       |
| December.....  | 4,412,628  | 1,602,714                                 | 493,375    | 447,119                                | 27,757.2                                  |   | 51                           | 522,982                         | 2,520,091                              | 3,645,295           | 27,447,096                       |
| 1942           |  |   |            |  |   |   |                              |                                 |  |                     |                                  |
| January.....   | 4,898,675  | 1,956,371                                 | 438,604    | 406,564                                | (10)                                      | (10)                                    | 51                           | 796,598                         | 3,553,489                              | 4,581,024           | 41,055,958                       |
| February.....  | 4,888,000  | 1,531,757                                 | 426,881    | 403,717                                | (10)                                      | (10)                                    | 51                           | 837,650                         | 3,351,362                              | 4,104,465           | 39,883,617                       |
| March.....     | 4,559,135  | 1,567,194                                 | 511,001    | 475,362                                | (10)                                      | (10)                                    | 51                           | 803,124                         | 3,457,021                              | 3,929,511           | 43,004,821                       |
| April.....     | 4,397,651  | 1,575,685                                 | 606,281    | 555,494                                | (10)                                      | (10)                                    | 51                           | 688,262                         | 2,909,578                              | 3,505,226           | 36,291,561                       |
| May.....       | 4,253,573  | 1,564,988                                 | 783,100    | 601,861                                | (10)                                      | (10)                                    | 51                           | 69,734                          | 2,571,331                              | 2,952,558           | 31,686,013                       |
| June.....      | 4,279,825  | 1,840,854                                 | 924,847    | 644,436                                | (10)                                      | (10)                                    | 51                           | 552,735                         | 2,433,800                              | 3,131,752           | 30,131,752                       |
| July.....      |  | 1,655,500                                 | 1,005,882  | 556,817                                | (10)                                      | (10)                                    | 51                           | 574,867                         | 2,618,300                              | 3,197,040           | 32,623,872                       |
| August.....    |  | 1,403,188                                 | 981,567    | 639,750                                | (10)                                      | (10)                                    | 51                           | 543,087                         | 2,272,232                              | 2,549,829           | 28,242,473                       |
| September..... | 19 2,400,417   | 1,212,714                                 | 1,397,617  | 649,655                                | (10)                                      | (10)                                    | 51                           | 422,709                         | 1,799,870                              | 1,992,452           | 22,378,134                       |
| October.....   |  | 1,266,553                                 | 1,530,522  | 681,929                                | (10)                                      | (10)                                    | 51                           | 310,451                         | 1,354,074                              | 1,515,943           | 16,887,524                       |
| November.....  | 10 1,895,371   | 1,139,224                                 | 931,445    | 607,692                                | (10)                                      | (10)                                    | 51                           | 221,549                         | 923,919                                | 1,134,512           | 11,563,363                       |
| December.....  |  | 1,153,990                                 | 712,511    | 616,343                                | (10)                                      | (10)                                    | 51                           | 192,578                         | 912,494                                | 1,166,951           | 11,539,232                       |

<sup>1</sup> Data from War Manpower Commission.<sup>2</sup> Beginning September 1942, represents persons who indicated availability for work within 60 days before date to which data relate. Through June 1942, clearance of inactive applications from file varied among and within States and relates to end of month.<sup>3</sup> Excludes forestry and fishery through 1939.<sup>4</sup> Excludes railroads and other groups subject, as of July 1, 1939, to Railroad Unemployment Insurance Act.<sup>5</sup> Represents workers in covered employment on last pay roll of each type (weekly, semi-monthly, etc.) in month.<sup>6</sup> Represents total wages in covered employment for all pay periods ended in year or quarter. Average wages cannot be computed from these figures because data on number of workers relate to last pay roll in month. Wages for 1938 and 1939 adjusted to include, for New York, estimated nontaxable wages (wages in excess of \$3,000 to an individual from 1 employer).

(Footnotes continued on next page.)

der most State laws, the cash value of such perquisites as tips, bonuses, meals, and lodging is regarded as taxable wages and included in the employers' reports.

Because of the different basis upon which they are reported, employment and wage data cannot be used for computing per capita averages of earnings. Workers employed and having earnings during a calendar quarter may not be employed during the last pay period ended in 1 or all 3 months in the quarter; they would thus be excluded from the employment count, while their earnings would be included in the quarterly wage figure. Covered earnings per individual can be estimated by relating total wages to the number of workers with wage credits (table 112). The quotient of total wages and average monthly employment should yield satisfactory approximations of "full-time equivalents" or average wage per job.

Since the data refer only to the employment and wages of persons covered by the State unemployment compensation laws in 1941, they do not include large segments of the employed labor force which are excluded from coverage by size-of-firm and type-of-employment limitations in State laws. It is estimated that the exemption of small firms from the State laws excluded from 2.5 to 3 million wage and salaried workers in covered industries in 1941. In addition to agricultural employment (8-12 million persons) and proprietors, self-employed, and family workers in non-agricultural employment (4-5 million persons), the more significant industrial exclusions are Federal, State, and local government (4.1-4.6 million workers), interstate railroads and allied activities (1.1-1.4 million workers), maritime

employment (approximately 100,000 workers), nonprofit religious, charitable, scientific, and educational organizations (approximately 400,000 workers), and 2-2.3 million domestic workers in private homes.<sup>4</sup>

Because of pay-roll count reporting (as opposed to direct enumeration of individuals), the employment data for 1941 may slightly overstate the actual number of persons employed. Labor turn-

<sup>4</sup> These figures represent the estimated range in monthly employment during the year and thus differ from the estimated number of persons employed at some time during 1941 in services excluded from old-age and survivors insurance (see 1941 Yearbook, p. 115).

**Table 101.—Employment service: Registrants in active file,<sup>1</sup> by State, as of September 12 and November 14, 1942**

| State                     | Sept. 12, 1942 | Nov. 14, 1942 |                                 |
|---------------------------|----------------|---------------|---------------------------------|
|                           |                | Number        | Percentage change from Sept. 12 |
| Total <sup>2</sup> .....  | 2,400,417      | 1,895,371     | -21.0                           |
| Alabama.....              | 41,713         | 32,065        | -23.1                           |
| Arizona.....              | 9,115          | 9,665         | +6.0                            |
| Arkansas.....             | 34,069         | 23,277        | -31.7                           |
| California.....           | 141,167        | 98,689        | -30.1                           |
| Colorado.....             | 12,289         | 9,365         | -23.8                           |
| Connecticut.....          | 17,321         | 15,112        | -12.8                           |
| Delaware.....             | 8,699          | 5,264         | -39.5                           |
| District of Columbia..... | 10,539         | 8,709         | -17.4                           |
| Florida.....              | 45,115         | 36,548        | -19.0                           |
| Georgia.....              | 70,602         | 58,985        | -16.5                           |
| Idaho.....                | 1,972          | 1,985         | + .7                            |
| Illinois.....             | 181,478        | 140,891       | -22.4                           |
| Indiana.....              | 47,868         | 64,656        | +35.1                           |
| Iowa.....                 | 26,280         | 18,589        | -29.3                           |
| Kansas.....               | 21,242         | 16,497        | -22.3                           |
| Kentucky.....             | 56,524         | 41,158        | -27.2                           |
| Louisiana.....            | 26,293         | 19,256        | -26.8                           |
| Maine.....                | 11,165         | 6,833         | -38.8                           |
| Maryland.....             | 22,849         | 13,627        | -40.4                           |
| Massachusetts.....        | 77,764         | 62,155        | -20.1                           |
| Michigan.....             | 70,423         | 66,720        | -5.3                            |
| Minnesota.....            | 32,385         | 28,606        | -11.7                           |
| Mississippi.....          | 22,198         | 17,082        | -23.0                           |
| Missouri.....             | 145,429        | 109,309       | -24.8                           |
| Montana.....              | 2,469          | 1,699         | -31.2                           |
| Nebraska.....             | 13,712         | 8,677         | -36.7                           |
| Nevada.....               | 617            | 550           | -10.9                           |
| New Hampshire.....        | 7,042          | 5,961         | -15.4                           |
| New Jersey.....           | 102,412        | 71,804        | -29.9                           |
| New Mexico.....           | 7,848          | 3,670         | -53.2                           |
| New York.....             | 366,686        | 319,109       | -13.0                           |
| North Carolina.....       | 30,577         | 19,459        | -36.4                           |
| North Dakota.....         | 2,921          | 3,194         | +9.3                            |
| Ohio.....                 | 134,679        | 105,158       | -21.9                           |
| Oklahoma.....             | 46,442         | 33,573        | -27.7                           |
| Oregon.....               | 12,164         | 11,607        | -4.6                            |
| Pennsylvania.....         | 194,077        | 155,644       | -19.8                           |
| Rhode Island.....         | 17,576         | 6,526         | -68.6                           |
| South Carolina.....       | 20,703         | 18,346        | -11.4                           |
| South Dakota.....         | 2,796          | 2,673         | -4.4                            |
| Tennessee.....            | 41,203         | 35,207        | -14.6                           |
| Texas.....                | 143,634        | 98,861        | -31.2                           |
| Utah.....                 | 3,677          | 3,156         | -14.2                           |
| Vermont.....              | 1,936          | 1,899         | -1.8                            |
| Virginia.....             | 23,236         | 18,067        | -22.2                           |
| Washington.....           | 20,120         | 11,793        | -41.4                           |
| West Virginia.....        | 31,085         | 23,110        | -25.7                           |
| Wisconsin.....            | 36,932         | 30,596        | -17.2                           |
| Wyoming.....              | 1,377          | 989           | -28.2                           |

<sup>1</sup> Represents persons who indicated availability for work within 60 days before date to which data relate.

<sup>2</sup> Excludes Alaska and Hawaii; data not available.

**Footnotes to table 100—Continued.**

<sup>7</sup> Data for February-December 1938 estimated; for 1939, represent individuals receiving benefits during week ended nearest middle of month; for 1940, 1941, and 1942, represent average weeks of unemployment compensated during weeks ended in month.

<sup>8</sup> For 1938 and 1939, represents number of benefit payments.

<sup>9</sup> Unadjusted for voided benefit checks. Net (adjusted) payments were: 1938, \$393,785,860; 1939, \$429,297,615; 1940, \$518,700,423; 1941, \$344,320,668; 1942, \$344,084,093.

<sup>10</sup> Not available.

<sup>11</sup> Average monthly employment.

<sup>12</sup> Excludes: California, Maine, and Oregon for January; Massachusetts and Virginia for January-March; Indiana for May-June; and New York for entire year. For February and March, Maine reported continued claims for total unemployment only.

<sup>13</sup> Includes 43,082 payments resulting from recalculation of weekly benefit amounts in Ohio, not allocated by month.

<sup>14</sup> Excludes New York for January-March 1939; data not available.

<sup>15</sup> Includes \$1,176,983 resulting from recalculation of weekly benefit amounts in Ohio, not allocated by month.

<sup>16</sup> As of Nov. 14, 1942. Excludes Alaska and Hawaii; data not available.

<sup>17</sup> Includes \$104,172 resulting from review of 1938-41 seasonal claims in Oregon, not distributed by month.

<sup>18</sup> Includes estimates for several States for which data not available.

<sup>19</sup> As of Sept. 12, 1942. Excludes Alaska and Hawaii; data not available.

over within the pay period may result in the inclusion of workers on the pay rolls of more than one employer, and persons simultaneously holding more than one job may appear in the reports of more than one employer.

Changes in both size-of-firm and type-of-employment coverage of the program somewhat impair direct comparisons with data for earlier years and, to a limited extent, from month to month within the year. The most significant size-of-firm change occurred in the State of Washington, which extended coverage from employers of eight or more workers in 20 weeks to employers

of one or more at any time. Other minor changes are indicated in the footnotes to table 112. Changes in industrial coverage have been minor and limited to inclusion of certain national and State banks, the exclusion of insurance agents paid wholly on a commission basis, and the revision of the definition of agricultural workers to exclude some groups formerly covered by State laws.

In the classification by industry, each place of business is coded on the basis of its principal activity. If a firm conducts different activities at its various establishments, separate industry codes are assigned to each establishment. For example,

Table 102.—*Employment service: Total applications, by State and month, 1942*

| State                       | Total      |                             | January   | February  | March     | April     | May       | June      | July      | August    | September | October   | November  | December  |
|-----------------------------|------------|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
|                             | Number     | Percentage change from 1941 |           |           |           |           |           |           |           |           |           |           |           |           |
| Total.....                  | 17,867,908 | -4.1                        | 1,956,371 | 1,531,757 | 1,567,194 | 1,575,685 | 1,564,988 | 1,840,854 | 1,655,500 | 1,403,168 | 1,212,714 | 1,266,553 | 1,139,224 | 1,153,900 |
| Alabama.....                | 267,543    | -22.6                       | 28,323    | 24,197    | 26,092    | 23,456    | 23,870    | 24,707    | 24,452    | 21,547    | 18,013    | 19,114    | 18,091    | 15,681    |
| Alaska.....                 | 13,463     | -17.6                       | 1,499     | 929       | 1,110     | 986       | 1,307     | 1,145     | 1,023     | 1,083     | 1,273     | 1,269     | 1,057     | 782       |
| Arizona.....                | 79,915     | +22.4                       | 7,884     | 6,151     | 6,020     | 7,017     | 6,829     | 7,146     | 6,487     | 6,346     | 6,703     | 7,088     | 6,465     | 5,779     |
| Arkansas.....               | 329,100    | +33.7                       | 33,042    | 26,494    | 27,486    | 26,431    | 27,599    | 30,107    | 41,859    | 36,682    | 26,078    | 19,078    | 17,258    | 16,986    |
| California.....             | 1,480,500  | -8                          | 174,948   | 141,092   | 130,706   | 129,188   | 116,536   | 135,615   | 143,983   | 110,712   | 100,994   | 99,728    | 99,034    | 97,964    |
| Colorado.....               | 149,153    | -11.3                       | 13,231    | 11,113    | 9,742     | 11,222    | 11,685    | 17,036    | 15,438    | 15,884    | 12,571    | 11,689    | 9,992     | 9,550     |
| Connecticut.....            | 275,645    | -2.7                        | 30,697    | 22,842    | 23,997    | 23,508    | 22,455    | 30,569    | 25,444    | 20,566    | 21,003    | 20,723    | 17,610    | 16,231    |
| Delaware.....               | 35,866     | -8.1                        | 4,894     | 3,393     | 3,080     | 2,501     | 2,642     | 3,752     | 3,445     | 2,727     | 2,296     | 2,194     | 2,409     | 2,533     |
| District of Columbia.....   | 102,541    | -31.8                       | 13,298    | 9,712     | 9,446     | 9,476     | 8,573     | 9,791     | 9,967     | 8,088     | 6,566     | 6,443     | 6,056     | 5,125     |
| Florida.....                | 274,349    | -4.8                        | 25,194    | 20,118    | 19,119    | 23,323    | 23,613    | 30,504    | 27,846    | 23,279    | 21,664    | 21,599    | 19,560    | 18,530    |
| Georgia.....                | 301,742    | -19.7                       | 33,821    | 26,272    | 28,681    | 28,032    | 25,925    | 30,711    | 31,478    | 23,258    | 19,638    | 20,467    | 18,205    | 15,254    |
| Hawaii.....                 | 29,611     | +21.5                       | 3,134     | 6,363     | 2,048     | 1,775     | 1,696     | 2,499     | 1,861     | 2,419     | 1,970     | 1,953     | 2,021     | 1,872     |
| Ideho.....                  | 65,015     | +4                          | 4,997     | 3,087     | 2,970     | 4,748     | 6,190     | 9,910     | 8,768     | 8,462     | 5,936     | 4,319     | 3,181     | 2,447     |
| Illinois.....               | 1,091,539  | +7.9                        | 107,865   | 90,769    | 102,651   | 101,641   | 94,540    | 99,072    | 117,715   | 88,375    | 74,524    | 84,183    | 66,881    | 63,323    |
| Indiana.....                | 539,026    | +12.0                       | 55,318    | 39,617    | 38,995    | 43,074    | 48,058    | 53,865    | 43,362    | 35,345    | 37,035    | 52,646    | 47,767    | 43,944    |
| Iowa.....                   | 209,494    | -14.3                       | 25,903    | 18,339    | 18,580    | 17,906    | 19,672    | 21,162    | 17,628    | 16,723    | 13,771    | 12,348    | 13,259    | 14,203    |
| Kansas <sup>1</sup> .....   | 162,201    | (?)                         | 28,691    | 17,994    | 15,931    | 14,860    | 14,626    | 13,313    | 11,118    | 11,218    | 8,744     | 6,832     | 9,140     | 9,734     |
| Kentucky.....               | 267,677    | +11.1                       | 26,188    | 23,272    | 29,107    | 24,034    | 21,187    | 23,928    | 23,662    | 28,219    | 16,931    | 17,327    | 14,907    | 18,921    |
| Louisiana.....              | 227,314    | -28.8                       | 27,585    | 19,575    | 19,587    | 23,060    | 18,619    | 22,361    | 20,418    | 17,654    | 13,382    | 13,737    | 14,410    | 17,026    |
| Maine.....                  | 132,238    | +5.7                        | 11,390    | 8,672     | 11,223    | 12,549    | 10,666    | 15,603    | 12,263    | 9,910     | 9,166     | 11,369    | 9,332     | 10,095    |
| Maryland.....               | 293,095    | +3.7                        | 31,029    | 25,393    | 26,552    | 26,099    | 24,270    | 29,288    | 25,652    | 23,067    | 21,154    | 21,763    | 19,657    | 19,171    |
| Massachusetts.....          | 645,877    | -6                          | 61,035    | 50,944    | 52,395    | 57,989    | 51,264    | 66,723    | 58,534    | 47,825    | 50,886    | 57,157    | 45,973    | 45,052    |
| Michigan.....               | 833,489    | +11.8                       | 108,078   | 81,351    | 84,901    | 82,236    | 66,482    | 82,450    | 73,713    | 56,816    | 47,550    | 57,617    | 47,860    | 46,345    |
| Minnesota.....              | 324,809    | -10.2                       | 41,210    | 29,664    | 27,606    | 25,477    | 24,976    | 29,145    | 24,840    | 24,354    | 23,114    | 25,381    | 23,901    | 25,081    |
| Mississippi.....            | 217,995    | -24.2                       | 23,378    | 17,104    | 17,932    | 18,638    | 19,702    | 25,307    | 22,638    | 15,978    | 13,771    | 14,421    | 14,927    | 14,179    |
| Missouri <sup>1</sup> ..... | 654,627    | (?)                         | 75,067    | 50,017    | 50,460    | 47,574    | 53,405    | 54,800    | 54,019    | 78,059    | 43,525    | 50,636    | 49,771    | 47,294    |
| Montana.....                | 48,684     | -28.9                       | 7,421     | 4,400     | 4,897     | 4,348     | 4,757     | 5,142     | 3,948     | 3,643     | 2,080     | 2,306     | 1,694     | 4,048     |
| Nebraska.....               | 141,951    | +15.6                       | 12,912    | 9,230     | 11,076    | 9,951     | 13,271    | 16,456    | 17,636    | 12,072    | 11,204    | 10,934    | 8,110     | 9,069     |
| Nevada.....                 | 25,124     | -32.5                       | 3,341     | 2,241     | 2,400     | 2,328     | 2,859     | 2,547     | 2,496     | 1,842     | 1,072     | 1,881     | 1,150     | 1,467     |
| New Hampshire.....          | 54,879     | -24.2                       | 6,813     | 4,191     | 5,080     | 4,825     | 5,120     | 5,893     | 5,478     | 3,778     | 3,543     | 3,797     | 3,065     | 3,293     |
| New Jersey.....             | 606,058    | -4.2                        | 73,960    | 47,900    | 47,584    | 51,728    | 55,396    | 74,450    | 52,462    | 42,928    | 42,016    | 44,940    | 36,514    | 36,180    |
| New Mexico.....             | 57,202     | -10.0                       | 5,032     | 4,951     | 5,045     | 5,811     | 6,645     | 7,500     | 6,939     | 3,619     | 3,868     | 2,831     | 2,255     | 2,706     |
| New York.....               | 2,030,257  | -9.9                        | 227,365   | 167,560   | 176,712   | 187,518   | 187,488   | 239,463   | 185,380   | 151,128   | 123,472   | 129,393   | 112,914   | 141,864   |
| North Carolina.....         | 298,584    | -33.2                       | 39,259    | 30,909    | 32,627    | 30,649    | 31,267    | 29,277    | 27,228    | 21,115    | 15,813    | 12,979    | 14,250    | 13,711    |
| North Dakota.....           | 67,186     | -19.6                       | 6,156     | 5,103     | 4,103     | 4,871     | 4,281     | 5,152     | 4,585     | 11,208    | 6,089     | 6,544     | 4,809     | 4,275     |
| Ohio.....                   | 1,071,811  | +23.2                       | 111,065   | 89,147    | 90,734    | 94,284    | 98,535    | 107,301   | 94,739    | 84,454    | 77,519    | 79,963    | 71,919    | 71,611    |
| Oklahoma.....               | 259,460    | -8.3                        | 28,564    | 27,819    | 23,035    | 23,717    | 21,803    | 22,511    | 21,690    | 22,993    | 19,360    | 17,741    | 15,905    | 14,722    |
| Oregon.....                 | 207,649    | -4.8                        | 19,628    | 16,856    | 19,118    | 20,909    | 24,333    | 24,759    | 17,077    | 14,102    | 13,198    | 14,597    | 11,254    | 11,818    |
| Pennsylvania.....           | 1,259,119  | -4.5                        | 129,510   | 102,432   | 110,548   | 99,460    | 113,969   | 140,342   | 124,252   | 98,607    | 92,765    | 89,434    | 80,431    | 77,369    |
| Rhode Island.....           | 138,826    | +21.8                       | 13,492    | 9,808     | 12,558    | 13,294    | 12,974    | 14,161    | 9,140     | 12,967    | 10,517    | 9,964     | 8,603     | 11,448    |
| South Carolina.....         | 161,553    | -19.4                       | 16,684    | 13,044    | 13,015    | 13,865    | 14,107    | 14,825    | 16,086    | 12,477    | 11,283    | 14,350    | 11,443    | 10,374    |
| South Dakota.....           | 53,233     | -8.1                        | 6,093     | 4,539     | 3,588     | 5,026     | 6,371     | 5,807     | 4,076     | 3,639     | 3,552     | 3,825     | 2,960     | 3,757     |
| Tennessee.....              | 223,829    | -16.6                       | 24,365    | 21,126    | 20,739    | 19,971    | 17,742    | 18,277    | 18,292    | 14,150    | 13,697    | 19,556    | 17,802    | 18,212    |
| Texas.....                  | 999,463    | +1.7                        | 89,586    | 90,917    | 94,364    | 88,313    | 97,215    | 101,582   | 92,087    | 73,511    | 70,593    | 68,159    | 67,430    | 65,736    |
| Utah.....                   | 102,479    | +5.4                        | 11,221    | 8,319     | 8,335     | 11,538    | 8,630     | 18,585    | 10,822    | 6,905     | 4,170     | 4,282     | 4,222     | 5,450     |
| Vermont.....                | 23,449     | -28.3                       | 3,412     | 2,223     | 2,237     | 2,185     | 1,917     | 1,979     | 1,793     | 1,340     | 1,272     | 1,845     | 1,510     | 1,736     |
| Virginia.....               | 234,921    | -17.7                       | 27,338    | 20,516    | 22,382    | 25,914    | 18,354    | 21,650    | 20,328    | 17,154    | 15,581    | 15,722    | 15,129    | 14,853    |
| Washington.....             | 271,993    | -16.7                       | 37,958    | 28,082    | 25,614    | 25,068    | 25,554    | 28,716    | 22,907    | 19,231    | 15,895    | 14,889    | 13,638    | 14,441    |
| West Virginia.....          | 174,669    | -19.7                       | 18,604    | 15,474    | 16,132    | 16,817    | 16,063    | 21,888    | 14,170    | 11,395    | 11,247    | 12,276    | 9,881     | 10,722    |
| Wisconsin.....              | 322,693    | -3.0                        | 35,426    | 28,351    | 26,027    | 24,670    | 27,626    | 36,719    | 29,589    | 22,717    | 23,797    | 24,310    | 22,406    | 21,055    |
| Wyoming.....                | 29,012     | -25.5                       | 2,927     | 2,145     | 2,417     | 1,825     | 2,424     | 5,380     | 4,707     | 1,897     | 1,453     | 1,460     | 1,146     | 1,281     |

<sup>1</sup> Beginning Feb. 16, 1942, data for Kansas City, Kans., included with Kansas City, Mo.

<sup>2</sup> Not comparable.

should a firm which is engaged primarily in manufacturing also operate retail outlets, separate employment and wage data would be reported for each of the functions. Thus, employment and wages for multi-unit employers are classified under the industrial activity and State in which they are operating rather than according to the primary industry or location of the reporting employer. The industry codes assigned in each State are based on periodic "nature-of-business" reports submitted by the employer. In some States, the codes assigned to employers who have changed their industrial activity will not reflect the new activity unless the State has made a resurvey of the industrial classification subsequent to the change.

*Claims and benefits.*—Under all State unemployment compensation laws, the weekly amount and duration of benefits payable to a worker are determined by the amount he has earned in covered employment during a given past period, usually referred to as the base period. Except in Wisconsin, the weekly benefit rate and the duration of benefits thus determined apply to the worker for a 1-year period, commonly called the benefit year. All State laws also provide for a maximum amount of benefits any worker can receive during a benefit year, regardless of the amount of his base-period earnings. In 15 States <sup>5</sup>

<sup>5</sup> Arkansas, Colorado, Connecticut, Illinois, Maine, Maryland, Massachusetts, New Hampshire, New York, Oregon, Rhode Island, South Dakota, Utah, Virginia, West Virginia.

Table 103.—*Employment service: Total placements, by State and month, 1942*

| State                  | Total      | January | February | March   | April   | May     | June    | July      | August  | September | October   | November | December |
|------------------------|------------|---------|----------|---------|---------|---------|---------|-----------|---------|-----------|-----------|----------|----------|
| Total.....             | 10,251,068 | 438,604 | 426,881  | 511,001 | 606,281 | 783,910 | 924,847 | 1,005,882 | 981,567 | 1,397,617 | 1,530,522 | 931,445  | 712,511  |
| Alabama.....           | 87,226     | 5,214   | 8,316    | 9,839   | 9,206   | 7,449   | 8,025   | 4,950     | 4,188   | 5,885     | 10,047    | 7,540    | 6,567    |
| Alaska.....            | 9,111      | 687     | 630      | 670     | 727     | 830     | 874     | 840       | 755     | 968       | 818       | 695      | 617      |
| Arizona.....           | 106,796    | 4,993   | 4,938    | 5,908   | 4,783   | 6,253   | 6,035   | 7,829     | 8,782   | 10,510    | 20,802    | 15,536   | 10,427   |
| Arkansas.....          | 1506,500   | 10,803  | 11,591   | 17,773  | 17,335  | 82,319  | 51,426  | 71,744    | 47,028  | 58,392    | 39,535    | 21,009   | 21,009   |
| California.....        | 1,072,451  | 46,094  | 43,435   | 47,124  | 65,150  | 68,522  | 91,160  | 90,496    | 94,941  | 136,154   | 162,463   | 121,278  | 99,631   |
| Colorado.....          | 120,323    | 2,790   | 2,876    | 4,087   | 6,555   | 7,840   | 13,567  | 14,967    | 19,803  | 15,476    | 14,028    | 12,374   | 5,960    |
| Connecticut.....       | 117,380    | 8,788   | 8,782    | 9,628   | 9,548   | 9,610   | 11,159  | 11,051    | 9,619   | 11,126    | 10,825    | 8,654    | 8,590    |
| Delaware.....          | 21,291     | 1,425   | 985      | 1,276   | 1,451   | 1,558   | 2,051   | 1,794     | 2,080   | 1,782     | 1,913     | 2,499    | 2,477    |
| Dist. of Columbia..... | 61,182     | 6,062   | 5,161    | 5,853   | 6,685   | 6,374   | 6,268   | 5,377     | 4,214   | 4,213     | 3,906     | 3,662    | 3,377    |
| Florida.....           | 109,253    | 6,289   | 5,836    | 5,877   | 9,370   | 11,507  | 10,958  | 10,974    | 10,804  | 9,486     | 8,205     | 9,891    | 10,056   |
| Georgia.....           | 98,843     | 5,995   | 5,900    | 7,688   | 8,837   | 8,428   | 8,257   | 9,561     | 8,975   | 10,087    | 11,635    | 6,929    | 6,551    |
| Hawaii.....            | 20,990     | 1,123   | 859      | 1,036   | 932     | 987     | 1,389   | 1,853     | 1,787   | 1,422     | 1,744     | 7,732    | 2,126    |
| Idaho.....             | 130,161    | 1,383   | 1,436    | 2,447   | 4,079   | 7,174   | 25,089  | 19,893    | 11,240  | 14,189    | 28,940    | 10,754   | 3,540    |
| Illinois.....          | 278,301    | 18,428  | 17,913   | 22,945  | 25,297  | 28,880  | 30,571  | 30,984    | 27,545  | 21,478    | 19,494    | 16,025   | 18,741   |
| Indiana.....           | 178,397    | 10,473  | 10,973   | 12,788  | 15,357  | 18,381  | 14,615  | 13,607    | 13,933  | 21,370    | 16,626    | 15,845   | 14,429   |
| Iowa.....              | 101,536    | 5,890   | 4,507    | 5,836   | 8,496   | 8,796   | 9,655   | 12,699    | 13,090  | 9,719     | 9,429     | 7,802    | 5,617    |
| Kansas.....            | 141,874    | 8,883   | 8,011    | 7,324   | 7,184   | 8,834   | 12,791  | 16,219    | 13,688  | 15,643    | 16,677    | 13,270   | 13,350   |
| Kentucky.....          | 110,445    | 3,361   | 3,558    | 4,155   | 5,812   | 22,003  | 17,416  | 12,276    | 10,036  | 8,743     | 8,427     | 6,955    | 8,223    |
| Louisiana.....         | 74,090     | 7,086   | 5,013    | 5,550   | 6,557   | 6,035   | 6,067   | 5,761     | 5,002   | 6,435     | 7,692     | 7,747    | 5,145    |
| Maine.....             | 64,438     | 3,522   | 3,588    | 3,999   | 4,908   | 5,251   | 5,955   | 5,996     | 7,811   | 8,405     | 5,722     | 4,602    | 4,689    |
| Maryland.....          | 133,368    | 5,967   | 6,070    | 7,006   | 8,732   | 9,208   | 12,086  | 17,368    | 16,891  | 14,674    | 13,584    | 11,129   | 10,653   |
| Massachusetts.....     | 167,034    | 8,599   | 8,914    | 11,137  | 11,656  | 10,633  | 11,449  | 12,339    | 13,609  | 17,664    | 22,725    | 18,174   | 20,135   |
| Michigan.....          | 244,729    | 11,393  | 11,554   | 14,256  | 18,628  | 19,342  | 22,374  | 28,450    | 23,222  | 25,676    | 29,930    | 20,570   | 19,354   |
| Minnesota.....         | 145,526    | 5,323   | 4,793    | 6,113   | 8,673   | 9,458   | 12,885  | 16,815    | 20,478  | 17,383    | 19,112    | 11,224   | 13,269   |
| Mississippi.....       | 471,186    | 4,287   | 4,200    | 3,949   | 4,551   | 7,354   | 15,400  | 20,910    | 15,766  | 148,843   | 203,835   | 35,819   | 6,272    |
| Missouri.....          | 405,623    | 11,540  | 11,393   | 14,917  | 18,782  | 24,314  | 37,953  | 47,673    | 32,446  | 66,277    | 74,684    | 40,044   | 25,600   |
| Montana.....           | 59,081     | 1,239   | 896      | 1,500   | 3,240   | 4,026   | 6,509   | 8,382     | 7,643   | 7,356     | 10,408    | 5,436    | 2,386    |
| Nebraska.....          | 118,069    | 2,228   | 1,771    | 3,230   | 4,853   | 7,406   | 11,822  | 24,568    | 14,455  | 7,927     | 13,491    | 15,153   | 11,165   |
| Nevada.....            | 34,411     | 1,521   | 1,623    | 2,382   | 2,763   | 3,131   | 3,867   | 4,236     | 3,930   | 3,395     | 2,811     | 1,967    | 2,785    |
| New Hampshire.....     | 23,466     | 1,988   | 1,711    | 1,623   | 2,156   | 2,147   | 2,104   | 2,221     | 1,741   | 2,462     | 2,208     | 1,562    | 1,483    |
| New Jersey.....        | 207,868    | 15,114  | 15,367   | 16,204  | 17,508  | 17,632  | 18,358  | 17,175    | 21,668  | 18,248    | 18,295    | 16,500   | 15,809   |
| New Mexico.....        | 43,165     | 1,097   | 1,166    | 2,751   | 2,885   | 5,513   | 4,674   | 5,619     | 3,964   | 3,395     | 4,585     | 3,708    | 3,808    |
| New York.....          | 814,783    | 46,213  | 48,432   | 57,480  | 66,045  | 68,115  | 66,191  | 74,132    | 76,236  | 89,769    | 84,565    | 69,138   | 68,467   |
| North Carolina.....    | 261,219    | 13,182  | 11,891   | 13,163  | 17,773  | 26,097  | 39,103  | 28,368    | 29,686  | 24,285    | 22,385    | 19,863   | 15,423   |
| North Dakota.....      | 56,405     | 1,527   | 1,108    | 1,634   | 2,434   | 2,239   | 2,770   | 4,315     | 14,110  | 9,948     | 9,218     | 4,034    | 3,068    |
| Ohio.....              | 448,174    | 20,671  | 23,136   | 29,369  | 37,531  | 39,411  | 40,473  | 34,273    | 42,735  | 48,583    | 47,918    | 42,484   | 41,590   |
| Oklahoma.....          | 136,708    | 4,649   | 3,589    | 7,405   | 6,266   | 12,349  | 12,143  | 15,288    | 12,397  | 11,113    | 21,801    | 16,878   | 12,830   |
| Oregon.....            | 224,717    | 7,711   | 5,872    | 8,115   | 9,416   | 15,825  | 28,665  | 34,534    | 31,259  | 30,594    | 25,336    | 14,506   | 12,884   |
| Pennsylvania.....      | 343,426    | 20,483  | 21,345   | 24,381  | 25,828  | 29,003  | 30,794  | 32,693    | 31,216  | 33,791    | 33,827    | 29,268   | 30,797   |
| Rhode Island.....      | 50,411     | 2,488   | 2,407    | 3,004   | 2,720   | 2,825   | 3,018   | 4,491     | 5,217   | 7,165     | 7,099     | 6,896    | 6,896    |
| South Carolina.....    | 72,495     | 5,229   | 4,841    | 5,986   | 7,080   | 6,315   | 7,309   | 6,362     | 5,442   | 6,158     | 9,544     | 4,376    | 3,853    |
| South Dakota.....      | 50,343     | 894     | 815      | 1,226   | 2,390   | 2,392   | 5,244   | 5,408     | 14,695  | 6,717     | 4,809     | 2,457    | 3,296    |
| Tennessee.....         | 446,631    | 6,295   | 5,992    | 7,310   | 7,465   | 18,118  | 21,322  | 19,396    | 9,334   | 111,596   | 167,102   | 57,782   | 14,919   |
| Texas.....             | 1,121,058  | 49,866  | 43,857   | 48,388  | 50,371  | 71,655  | 87,708  | 88,924    | 122,296 | 204,922   | 181,732   | 107,700  | 63,639   |
| Utah.....              | 88,134     | 2,283   | 1,909    | 2,279   | 3,159   | 3,958   | 11,895  | 12,238    | 12,821  | 10,785    | 10,922    | 9,274    | 6,551    |
| Vermont.....           | 11,143     | 759     | 707      | 756     | 1,077   | 732     | 907     | 923       | 573     | 2,438     | 1,063     | 484      | 724      |
| Virginia.....          | 103,859    | 7,141   | 7,206    | 9,415   | 9,306   | 8,782   | 7,603   | 9,277     | 9,597   | 10,485    | 9,427     | 7,233    | 8,387    |
| Washington.....        | 318,027    | 8,110   | 9,591    | 10,367  | 16,947  | 18,747  | 41,702  | 48,985    | 49,392  | 43,550    | 36,829    | 18,532   | 15,475   |
| West Virginia.....     | 49,962     | 2,686   | 2,235    | 3,224   | 4,655   | 4,748   | 3,867   | 3,900     | 4,404   | 4,968     | 5,022     | 5,501    | 5,501    |
| Wisconsin.....         | 161,122    | 8,160   | 7,546    | 9,796   | 12,257  | 13,968  | 16,782  | 18,573    | 16,241  | 16,475    | 15,210    | 12,920   | 13,194   |
| Wyoming.....           | 28,827     | 672     | 616      | 772     | 1,365   | 1,832   | 3,664   | 5,618     | 4,989   | 2,971     | 3,188     | 1,964    | 1,176    |

<sup>1</sup> Excludes 267,447 agricultural placements made in September-December 1942 in cooperation with Tennessee office and credited to Tennessee.

the benefit year is the same for all claimants, i. e., it begins and ends at dates specified in the State law.

The beginning of a spell of unemployment by a worker in covered employment is indicated by the filing of an initial claim. Therefore the number of initial claims received in local offices represents the number of separations from covered employment of workers who believe they are eligible for benefits. If the spell of unemployment is the first in the benefit year the claim is known as a new claim, while initial claims filed at the start of second and subsequent spells in the same benefit year are known as additional claims. In five States,<sup>6</sup> workers are not required

to file additional claims and therefore the number of initial claims received in local offices represents an understatement of the number of separations which may result in compensable unemployment. It should also be pointed out that, because of administrative factors, the monthly trend of initial-claim receipts does not necessarily coincide with the trend of separations. For example, in the States with uniform benefit years for all claimants, large numbers of claims are filed in the first few weeks of the new benefit year by claimants who may have been unemployed for some time but have exhausted all benefits due them in the previous benefit year and therefore must wait until the new benefit year begins before becoming again eligible for benefits.

<sup>6</sup> Florida, Indiana, Maryland, Ohio, Pennsylvania.

Table 104.—Employment service: Agricultural placements, by State and month, 1942

| State                     | Total     | January | February | March  | April  | May     | June    | July    | August  | September | October | November | December |
|---------------------------|-----------|---------|----------|--------|--------|---------|---------|---------|---------|-----------|---------|----------|----------|
| Total.....                | 3,311,448 | 32,040  | 23,164   | 35,639 | 50,787 | 182,049 | 280,411 | 349,065 | 341,817 | 747,962   | 848,593 | 323,753  | 96,163   |
| Alabama.....              | 10,405    | 102     | 111      | 372    | 1,179  | 2,153   | 2,738   | 218     | 296     | 1,924     | 1,003   | 179      | 130      |
| Alaska.....               | 38        | 1       | 4        | 2      | 6      | 8       | 1       | 2       | 8       | 2         | 0       | 2        | 2        |
| Arizona.....              | 64,817    | 2,517   | 2,116    | 2,845  | 1,632  | 2,852   | 3,203   | 3,485   | 4,821   | 6,555     | 16,494  | 11,358   | 6,939    |
| Arkansas.....             | 341,162   | 762     | 1,128    | 9,009  | 7,208  | 69,882  | 35,464  | 51,403  | 24,324  | 58,236    | 45,314  | 28,148   | 10,284   |
| California.....           | 304,386   | 3,185   | 3,375    | 3,142  | 3,442  | 9,972   | 25,298  | 24,675  | 25,902  | 65,181    | 83,030  | 44,150   | 13,034   |
| Colorado.....             | 51,292    | 190     | 218      | 582    | 1,126  | 1,654   | 6,547   | 9,196   | 12,108  | 7,172     | 6,473   | 4,834    | 1,192    |
| Connecticut.....          | 9,578     | 71      | 59       | 133    | 253    | 259     | 1,578   | 1,745   | 1,108   | 2,284     | 1,497   | 272      | 319      |
| Delaware.....             | 1,275     | 1       | 1        | 12     | 19     | 10      | 127     | 214     | 353     | 463       | 30      | 41       | 4        |
| District of Columbia..... | 143       | 3       | 2        | 12     | 46     | 19      | 18      | 9       | 16      | 6         | 6       | 6        | 0        |
| Florida.....              | 11,391    | 606     | 711      | 214    | 1,678  | 1,297   | 582     | 52      | 104     | 854       | 374     | 2,868    | 2,051    |
| Georgia.....              | 9,726     | 41      | 87       | 122    | 161    | 239     | 525     | 675     | 1,293   | 2,697     | 3,513   | 300      | 73       |
| Hawaii.....               | 10,335    | 1       | 6        | 7      | 18     | 12      | 80      | 79      | 25      | 578       | 952     | 7,038    | 1,539    |
| Idaho.....                | 76,374    | 209     | 288      | 645    | 1,371  | 4,229   | 20,156  | 14,245  | 5,065   | 7,054     | 15,792  | 6,724    | 596      |
| Illinois.....             | 31,872    | 242     | 252      | 574    | 780    | 4,638   | 5,946   | 7,203   | 6,786   | 2,513     | 1,787   | 640      | 511      |
| Indiana.....              | 6,817     | 61      | 61       | 157    | 201    | 767     | 1,067   | 1,596   | 981     | 1,256     | 412     | 177      | 81       |
| Iowa.....                 | 22,157    | 307     | 521      | 960    | 1,099  | 781     | 1,982   | 5,348   | 4,820   | 1,860     | 2,126   | 1,648    | 705      |
| Kansas.....               | 13,305    | 186     | 226      | 367    | 361    | 418     | 3,138   | 4,041   | 484     | 1,279     | 1,720   | 819      | 266      |
| Kentucky.....             | 16,748    | 22      | 27       | 61     | 62     | 12,452  | 1,179   | 232     | 747     | 598       | 793     | 342      | 233      |
| Louisiana.....            | 11,512    | 33      | 161      | 75     | 865    | 170     | 147     | 25      | 775     | 2,993     | 2,726   | 2,672    | 870      |
| Maine.....                | 9,881     | 41      | 49       | 48     | 63     | 178     | 241     | 339     | 3,503   | 4,077     | 1,022   | 262      | 58       |
| Maryland.....             | 32,621    | 28      | 53       | 84     | 78     | 799     | 4,035   | 10,062  | 6,495   | 5,690     | 3,153   | 1,743    | 401      |
| Massachusetts.....        | 8,303     | 20      | 21       | 81     | 131    | 104     | 246     | 505     | 896     | 2,664     | 3,280   | 311      | 44       |
| Michigan.....             | 39,781    | 111     | 117      | 193    | 535    | 653     | 3,427   | 10,422  | 6,500   | 6,724     | 8,950   | 1,923    | 226      |
| Minnesota.....            | 38,243    | 510     | 522      | 940    | 1,206  | 1,011   | 2,139   | 7,426   | 10,953  | 6,286     | 4,808   | 1,270    | 1,172    |
| Mississippi.....          | 372,669   | 210     | 87       | 83     | 111    | 1,186   | 3,314   | 2,589   | 3,251   | 137,816   | 196,470 | 27,533   | 19       |
| Missouri.....             | 130,859   | 419     | 176      | 408    | 2,835  | 5,477   | 13,564  | 13,377  | 2,909   | 34,641    | 41,940  | 13,753   | 1,360    |
| Montana.....              | 25,822    | 112     | 134      | 577    | 1,383  | 1,760   | 3,373   | 3,128   | 2,217   | 3,721     | 6,919   | 2,134    | 364      |
| Nebraska.....             | 35,989    | 89      | 123      | 216    | 288    | 195     | 895     | 15,343  | 6,741   | 527       | 1,609   | 5,110    | 4,853    |
| Nevada.....               | 2,895     | 92      | 132      | 242    | 252    | 193     | 272     | 687     | 571     | 239       | 107     | 58       | 50       |
| New Hampshire.....        | 2,636     | 50      | 22       | 23     | 78     | 101     | 111     | 118     | 205     | 966       | 714     | 196      | 52       |
| New Jersey.....           | 26,336    | 59      | 54       | 121    | 176    | 1,073   | 4,038   | 4,288   | 7,165   | 4,534     | 3,050   | 1,359    | 389      |
| New Mexico.....           | 12,375    | 281     | 174      | 164    | 407    | 1,761   | 1,388   | 450     | 1,659   | 2,539     | 2,144   | 1,003    | 343      |
| New York.....             | 51,403    | 202     | 180      | 367    | 560    | 657     | 3,891   | 9,851   | 12,425  | 15,480    | 6,592   | 855      | 495      |
| North Carolina.....       | 61,444    | 353     | 367      | 470    | 931    | 5,214   | 17,479  | 5,448   | 8,843   | 10,021    | 8,362   | 3,461    | 343      |
| North Dakota.....         | 36,415    | 239     | 170      | 442    | 679    | 435     | 539     | 2,216   | 12,828  | 8,440     | 7,839   | 1,945    | 643      |
| Ohio.....                 | 24,309    | 122     | 142      | 410    | 1,228  | 1,540   | 2,898   | 3,564   | 4,154   | 4,316     | 3,975   | 1,436    | 524      |
| Oklahoma.....             | 57,069    | 180     | 183      | 228    | 1,473  | 5,851   | 5,428   | 9,607   | 4,811   | 3,552     | 13,417  | 7,891    | 4,468    |
| Oregon.....               | 100,149   | 213     | 322      | 905    | 1,109  | 3,020   | 16,424  | 22,304  | 19,429  | 20,066    | 11,486  | 3,135    | 1,736    |
| Pennsylvania.....         | 19,098    | 115     | 97       | 171    | 354    | 435     | 1,162   | 1,750   | 2,906   | 4,467     | 3,718   | 2,820    | 1,103    |
| Rhode Island.....         | 243       | 3       | 3        | 18     | 47     | 23      | 58      | 11      | 13      | 3         | 34      | 18       | 12       |
| South Carolina.....       | 7,071     | 35      | 49       | 50     | 145    | 236     | 847     | 423     | 238     | 945       | 3,859   | 138      | 106      |
| South Dakota.....         | 21,493    | 78      | 90       | 223    | 333    | 311     | 290     | 2,305   | 9,126   | 2,742     | 2,679   | 1,248    | 2,068    |
| Tennessee.....            | 357,771   | 99      | 79       | 133    | 132    | 11,194  | 13,333  | 11,422  | 1,741   | 103,191   | 159,163 | 50,801   | 6,433    |
| Texas.....                | 636,847   | 19,088  | 9,496    | 8,362  | 12,340 | 21,732  | 36,946  | 45,510  | 51,550  | 164,533   | 140,430 | 69,605   | 27,255   |
| Utah.....                 | 32,885    | 9       | 16       | 23     | 150    | 431     | 7,761   | 7,199   | 5,162   | 4,026     | 4,975   | 2,998    | 135      |
| Vermont.....              | 3,313     | 27      | 28       | 43     | 53     | 63      | 281     | 407     | 61      | 1,900     | 374     | 21       | 52       |
| Virginia.....             | 6,785     | 16      | 34       | 29     | 85     | 122     | 530     | 1,081   | 1,880   | 827       | 941     | 768      | 972      |
| Washington.....           | 140,790   | 289     | 532      | 716    | 1,312  | 3,414   | 22,590  | 29,850  | 32,555  | 27,321    | 17,230  | 4,395    | 580      |
| West Virginia.....        | 1,568     | 7       | 4        | 12     | 25     | 40      | 123     | 325     | 227     | 449       | 194     | 156      | 6        |
| Wisconsin.....            | 15,028    | 258     | 265      | 418    | 529    | 713     | 1,774   | 2,191   | 2,108   | 1,922     | 3,042   | 1,540    | 268      |
| Wyoming.....              | 6,024     | 145     | 89       | 148    | 252    | 315     | 1,232   | 424     | 430     | 732       | 1,650   | 508      | 99       |

<sup>1</sup> Excludes 267,447 agricultural placements made in September-December 1942 in cooperation with Tennessee office and credited to Tennessee.

The number of new claims allowed on first determination during the year approximates the gross number of claimants who were found to be eligible for benefits. However, the number of net allowances is a better measure, since adjustments have been made for cases in which the original determination has been revised after reconsideration. The number of new claims disallowed on first determination represents the number of claims filed by workers who were found to be ineligible for benefits because no wages had been earned in covered employment, earnings or employment were insufficient to satisfy the eligibility requirements, or, in a few States, because of seasonality provisions, misconduct, and voluntary leaving of the job. For the most part, however, misconduct and voluntary quit do not

result in disallowances if other eligibility requirements are met but, instead, result in temporary disqualification, i. e., the claimant must serve additional waiting-period weeks before benefits become payable. Comparable data on the number of new claims are not available for Wisconsin since benefits are not limited to any particular period, such as a benefit year, and therefore it is not possible to distinguish between "new" and "additional" claims.

Continued claims are filed for each completed week of unemployment subsequent to the filing of an initial claim and may relate to either a waiting-period week or a compensable week of unemployment. The trend of continued claims represents the trend of covered unemployment but is also affected by the same administrative

Table 105.—*Employment service: Nonagricultural placements, by State and month, 1942*

| State                     | Total     | January | February | March   | April   | May     | June    | July    | August  | September | October | November | December |
|---------------------------|-----------|---------|----------|---------|---------|---------|---------|---------|---------|-----------|---------|----------|----------|
| Total.....                | 6,939,620 | 406,564 | 403,717  | 475,362 | 555,494 | 601,861 | 644,436 | 656,817 | 639,750 | 649,655   | 681,929 | 607,692  | 616,343  |
| Alabama.....              | 76,821    | 5,112   | 8,205    | 9,467   | 8,027   | 5,296   | 5,287   | 4,732   | 3,892   | 3,961     | 9,044   | 7,361    | 6,437    |
| Alaska.....               | 9,073     | 686     | 626      | 668     | 721     | 822     | 873     | 838     | 747     | 966       | 818     | 693      | 615      |
| Arizona.....              | 41,979    | 2,476   | 2,822    | 3,063   | 3,151   | 3,401   | 2,832   | 4,344   | 3,961   | 3,955     | 4,308   | 4,178    | 3,488    |
| Arkansas.....             | 165,338   | 10,041  | 10,463   | 8,764   | 10,127  | 12,437  | 15,962  | 20,341  | 22,704  | 19,489    | 13,078  | 11,207   | 10,725   |
| California.....           | 768,065   | 42,909  | 40,060   | 43,982  | 61,708  | 88,550  | 65,862  | 71,821  | 69,042  | 70,973    | 79,433  | 77,128   | 86,597   |
| Colorado.....             | 69,031    | 2,600   | 2,658    | 3,505   | 5,429   | 6,186   | 7,020   | 5,771   | 7,695   | 8,304     | 7,555   | 7,540    | 4,768    |
| Connecticut.....          | 107,802   | 8,717   | 8,723    | 9,495   | 9,295   | 9,351   | 9,581   | 9,306   | 8,511   | 8,842     | 9,328   | 8,382    | 8,271    |
| Delaware.....             | 20,016    | 1,424   | 984      | 1,432   | 1,432   | 1,548   | 1,924   | 1,580   | 1,727   | 1,319     | 1,883   | 2,458    | 2,473    |
| District of Columbia..... | 61,039    | 6,059   | 6,159    | 5,841   | 6,639   | 6,355   | 6,250   | 5,368   | 4,228   | 4,207     | 3,900   | 3,656    | 3,377    |
| Florida.....              | 97,862    | 5,683   | 5,125    | 5,663   | 7,692   | 10,210  | 10,376  | 10,922  | 10,700  | 8,632     | 7,831   | 7,023    | 8,005    |
| Georgia.....              | 89,117    | 5,954   | 5,813    | 7,566   | 8,676   | 8,189   | 7,732   | 8,886   | 7,682   | 7,390     | 8,122   | 6,629    | 6,478    |
| Hawaii.....               | 10,655    | 1,122   | 853      | 1,029   | 914     | 975     | 1,309   | 774     | 762     | 844       | 792     | 694      | 587      |
| Idaho.....                | 53,787    | 1,174   | 1,148    | 1,802   | 2,708   | 2,945   | 4,930   | 5,648   | 6,175   | 7,135     | 13,148  | 4,030    | 2,944    |
| Illinois.....             | 246,429   | 18,186  | 17,661   | 22,371  | 24,517  | 24,242  | 24,625  | 23,781  | 20,759  | 18,965    | 17,707  | 15,385   | 18,230   |
| Indiana.....              | 171,580   | 10,412  | 10,912   | 12,631  | 15,156  | 17,614  | 13,548  | 12,011  | 12,952  | 20,114    | 16,214  | 15,668   | 14,348   |
| Iowa.....                 | 79,379    | 5,583   | 3,966    | 4,876   | 7,397   | 8,015   | 7,673   | 7,351   | 8,270   | 7,859     | 7,303   | 6,154    | 4,912    |
| Kansas.....               | 128,569   | 8,697   | 7,785    | 6,957   | 6,823   | 8,416   | 9,653   | 12,178  | 13,204  | 14,364    | 14,957  | 12,451   | 13,084   |
| Kentucky.....             | 93,697    | 3,339   | 3,511    | 4,094   | 5,250   | 9,551   | 16,237  | 12,044  | 9,289   | 8,145     | 7,634   | 6,613    | 7,990    |
| Louisiana.....            | 62,578    | 7,053   | 4,852    | 5,475   | 5,692   | 5,865   | 5,920   | 5,736   | 4,227   | 3,412     | 4,966   | 5,075    | 4,275    |
| Maine.....                | 54,467    | 3,481   | 3,539    | 3,951   | 4,845   | 5,073   | 5,714   | 5,657   | 4,308   | 4,228     | 4,700   | 4,340    | 4,631    |
| Maryland.....             | 100,747   | 5,939   | 6,017    | 6,922   | 8,654   | 8,409   | 8,051   | 7,306   | 10,396  | 8,984     | 10,431  | 9,386    | 10,252   |
| Massachusetts.....        | 158,731   | 8,579   | 8,893    | 11,056  | 11,525  | 10,529  | 11,203  | 11,834  | 12,713  | 15,000    | 19,445  | 17,863   | 20,091   |
| Michigan.....             | 204,948   | 11,282  | 11,417   | 14,063  | 18,093  | 18,689  | 18,947  | 18,028  | 16,722  | 18,952    | 20,980  | 18,647   | 19,128   |
| Minnesota.....            | 107,283   | 4,813   | 4,271    | 5,173   | 7,467   | 8,447   | 10,746  | 9,389   | 9,525   | 11,097    | 14,304  | 9,954    | 12,097   |
| Mississippi.....          | 98,517    | 4,077   | 4,113    | 3,866   | 4,440   | 6,168   | 12,086  | 18,321  | 12,515  | 11,027    | 7,365   | 8,286    | 6,253    |
| Missouri.....             | 274,764   | 11,121  | 11,217   | 14,509  | 15,947  | 18,837  | 24,389  | 34,296  | 29,537  | 31,636    | 32,744  | 26,291   | 24,240   |
| Montana.....              | 33,259    | 1,127   | 762      | 983     | 1,857   | 2,266   | 3,136   | 5,254   | 5,426   | 3,635     | 3,489   | 3,302    | 2,022    |
| Nebraska.....             | 82,080    | 2,139   | 1,648    | 3,014   | 4,565   | 7,211   | 10,927  | 9,225   | 7,714   | 7,400     | 11,882  | 10,043   | 6,312    |
| Nevada.....               | 31,516    | 1,429   | 1,491    | 2,140   | 2,511   | 2,938   | 3,595   | 3,549   | 3,359   | 3,156     | 2,704   | 1,909    | 2,735    |
| New Hampshire.....        | 20,830    | 1,938   | 1,689    | 1,600   | 2,078   | 2,046   | 1,993   | 2,103   | 1,536   | 1,496     | 1,554   | 1,366    | 1,431    |
| New Jersey.....           | 181,532   | 15,055  | 15,313   | 16,083  | 17,332  | 16,559  | 14,320  | 12,887  | 14,493  | 13,714    | 15,215  | 15,141   | 15,420   |
| New Mexico.....           | 30,790    | 816     | 992      | 2,587   | 2,478   | 3,752   | 3,256   | 5,169   | 3,559   | 1,736     | 2,046   | 1,564    | 2,805    |
| New York.....             | 763,380   | 46,011  | 48,522   | 57,113  | 65,485  | 67,458  | 62,300  | 64,281  | 63,811  | 74,289    | 77,973  | 68,283   | 68,124   |
| North Carolina.....       | 199,775   | 12,829  | 11,524   | 12,693  | 16,842  | 20,883  | 21,624  | 22,920  | 20,843  | 14,264    | 14,023  | 16,402   | 14,928   |
| North Dakota.....         | 19,990    | 1,288   | 938      | 1,192   | 1,755   | 1,804   | 2,231   | 2,099   | 1,282   | 1,508     | 1,379   | 2,089    | 2,425    |
| Ohio.....                 | 423,865   | 20,549  | 22,994   | 28,959  | 36,303  | 37,871  | 37,575  | 30,709  | 38,581  | 44,267    | 43,943  | 41,048   | 41,066   |
| Oklahoma.....             | 79,639    | 4,469   | 3,406    | 7,177   | 4,793   | 6,498   | 6,715   | 5,681   | 7,586   | 7,681     | 8,384   | 8,987    | 8,362    |
| Oregon.....               | 124,568   | 7,498   | 5,550    | 7,210   | 8,307   | 12,805  | 12,241  | 12,230  | 11,830  | 10,528    | 13,850  | 11,371   | 11,148   |
| Pennsylvania.....         | 324,328   | 20,368  | 21,248   | 24,210  | 25,474  | 28,568  | 29,632  | 30,943  | 28,310  | 29,324    | 30,109  | 26,448   | 29,694   |
| Rhode Island.....         | 60,168    | 2,485   | 2,404    | 2,986   | 2,673   | 2,802   | 2,960   | 3,070   | 4,478   | 5,214     | 7,131   | 7,081    | 6,884    |
| South Carolina.....       | 65,424    | 5,194   | 4,792    | 5,936   | 6,955   | 6,079   | 6,462   | 5,939   | 5,204   | 5,213     | 5,685   | 4,238    | 3,747    |
| South Dakota.....         | 28,850    | 816     | 725      | 1,003   | 2,057   | 2,081   | 4,954   | 3,103   | 5,569   | 3,975     | 2,130   | 1,209    | 1,228    |
| Tennessee.....            | 88,860    | 6,196   | 5,913    | 7,177   | 7,333   | 6,924   | 7,989   | 7,974   | 7,593   | 8,405     | 7,939   | 6,981    | 8,436    |
| Texas.....                | 484,211   | 30,778  | 34,361   | 40,026  | 38,031  | 49,923  | 50,762  | 43,414  | 40,746  | 40,889    | 41,302  | 38,095   | 36,384   |
| Utah.....                 | 55,249    | 2,274   | 1,953    | 2,256   | 3,009   | 3,527   | 4,134   | 5,039   | 7,659   | 6,759     | 5,947   | 6,276    | 6,416    |
| Vermont.....              | 7,830     | 732     | 679      | 713     | 1,024   | 669     | 626     | 516     | 509     | 658       | 689     | 463      | 672      |
| Virginia.....             | 97,074    | 7,125   | 7,172    | 9,386   | 9,221   | 8,660   | 7,073   | 8,196   | 8,217   | 9,658     | 8,486   | 6,465    | 7,415    |
| Washington.....           | 177,237   | 7,821   | 9,059    | 9,651   | 15,635  | 15,333  | 19,106  | 19,135  | 16,837  | 16,029    | 19,599  | 14,137   | 14,895   |
| West Virginia.....        | 47,994    | 2,679   | 2,281    | 3,212   | 4,630   | 4,312   | 4,625   | 3,542   | 3,673   | 3,955     | 4,774   | 4,866    | 5,495    |
| Wisconsin.....            | 146,094   | 7,902   | 7,281    | 9,378   | 11,728  | 13,255  | 15,008  | 16,382  | 14,133  | 14,553    | 12,168  | 11,380   | 12,962   |
| Wyoming.....              | 22,803    | 527     | 527      | 624     | 1,113   | 1,517   | 2,432   | 5,194   | 4,559   | 2,239     | 1,538   | 1,456    | 1,077    |



factors as those affecting the trend of initial claims.

The first benefit payment issued to a claimant during a benefit year is known as a "first payment." Data on "first payments" do not include the first payments issued to claimants during second or subsequent spells of unemployment in the same benefit year. It therefore follows that the number of first payments issued during the year approximates the number of different persons who

have received benefits during the year, i. e., the number of beneficiaries.

Benefit payments may be classified by type of unemployment: total, part-total, or partial. A period of total unemployment is one during which the claimant performed no work and earned no wages, or had odd jobs with earnings not in excess of a small amount which is specified in the State law as allowable without resulting in a reduction in his benefit payment. A period of part-total

Table 106.—*Employment service: Nonagricultural placements, by quarter, State, and industry division, 1942*<sup>1</sup>

| Quarter and State          | Total     | Forestry and fishing | Mining | Construction | Manufacturing | Transportation, communication, and other public utilities | Wholesale and retail trade | Finance, insurance, and real estate | Service   |           | Government | Establishments not elsewhere classified |
|----------------------------|-----------|----------------------|--------|--------------|---------------|---|----------------------------|-------------------------------------|-----------|-----------|------------|---|
|                            |           |                      |        |              |               |   |                            |                                     | Total     | Domes-tic |            |   |
| Total .....                | 6,904,811 | 3,004                | 42,267 | 1,601,039    | 2,530,138     | 218,520   | 676,484                    | 49,261                              | 1,230,114 | 815,022   | 544,569    | 7,415                                   |
| January-March .....        | 1,280,060 | 907                  | 5,916  | 200,558      | 392,114       | 34,198  | 193,255                    | 13,079                              | 347,030   | 249,470   | 91,196     | 1,807                                   |
| April-June .....           | 1,783,235 | 775                  | 8,503  | 430,039      | 525,464       | 52,364  | 209,377                    | 15,149                              | 411,850   | 293,098   | 126,941    | 2,773                                   |
| July-September .....       | 1,935,552 | 1,648                | 10,581 | 581,620      | 725,451       | 64,443  | 142,222                    | 10,396                              | 248,281   | 142,758   | 149,146    | 1,764                                   |
| October-December .....     | 1,905,964 | 1,674                | 17,267 | 388,822      | 887,109       | 67,515  | 131,630                    | 10,637                              | 222,953   | 129,696   | 177,286    | 1,071                                   |
| Alabama .....              | 76,821    | 11                   | 465    | 18,905       | 32,056        | 1,210   | 4,014                      | 221                                 | 9,599     | 7,258     | 10,295     | 45                                      |
| Alaska .....               | 9,073     | 27                   | 388    | 3,579        | 605           | 706   | 504                        | 32                                  | 870       | 442       | 2,351      | 11                                      |
| Arizona .....              | 41,979    | 4                    | 4,213  | 11,270       | 3,419         | 1,524   | 3,718                      | 137                                 | 11,090    | 8,015     | 6,576      | 28                                      |
| Arkansas .....             | 165,338   | 487                  | 514    | 95,841       | 23,370        | 3,158   | 8,078                      | 546                                 | 20,661    | 14,319    | 12,645     | 38                                      |
| California .....           | 742,636   | 1,051                | 6,048  | 55,177       | 379,274       | 32,477  | 91,277                     | 7,456                               | 112,262   | 55,141    | 57,113     | 501                                     |
| Colorado .....             | 69,031    | 1,061                | 1,741  | 22,900       | 11,704        | 4,091   | 9,644                      | 747                                 | 10,124    | 4,952     | 6,878      | 141                                     |
| Connecticut .....          | 107,802   | 21                   | 34     | 5,074        | 69,811        | 1,496   | 11,244                     | 487                                 | 16,271    | 11,528    | 3,340      | 24                                      |
| Delaware .....             | 20,016    | 0                    | 7      | 904          | 9,011         | 198   | 1,174                      | 84                                  | 7,745     | 7,113     | 782        | 111                                     |
| District of Columbia ..... | 61,039    | 0                    | 3      | 6,027        | 1,941         | 2,429   | 7,352                      | 955                                 | 33,778    | 28,282    | 8,545      | 9                                       |
| Florida .....              | 92,776    | 8                    | 116    | 35,101       | 12,455        | 2,067   | 11,021                     | 707                                 | 19,544    | 11,089    | 11,719     | 38                                      |
| Georgia .....              | 89,117    | 166                  | 258    | 23,498       | 25,434        | 2,859   | 7,959                      | 487                                 | 17,355    | 11,862    | 11,090     | 11                                      |
| Hawaii .....               | 10,655    | 2                    | 5      | 4,987        | 939           | 392   | 639                        | 27                                  | 955       | 551       | 2,647      | 32                                      |
| Idaho .....                | 53,787    | 299                  | 3,296  | 32,596       | 3,768         | 1,377   | 4,041                      | 123                                 | 5,466     | 3,746     | 2,798      | 23                                      |
| Illinois .....             | 246,429   | 2                    | 341    | 32,684       | 121,242       | 8,845   | 26,724                     | 1,813                               | 41,766    | 29,730    | 12,940     | 72                                      |
| Indiana .....              | 171,580   | 2                    | 79     | 9,504        | 104,061       | 5,707   | 17,707                     | 984                                 | 25,196    | 16,949    | 8,297      | 43                                      |
| Iowa .....                 | 79,379    | 10                   | 124    | 25,922       | 23,424        | 2,182   | 9,202                      | 579                                 | 13,132    | 8,990     | 4,773      | 31                                      |
| Kansas .....               | 128,569   | 2                    | 661    | 80,404       | 16,387        | 3,661   | 9,619                      | 483                                 | 14,001    | 9,025     | 3,347      | 40                                      |
| Kentucky .....             | 93,697    | 23                   | 292    | 37,750       | 20,664        | 800   | 5,050                      | 268                                 | 8,695     | 6,068     | 20,005     | 9                                       |
| Louisiana .....            | 62,578    | 2                    | 167    | 13,112       | 11,365        | 2,739   | 7,461                      | 497                                 | 18,553    | 13,935    | 8,697      | 147                                     |
| Maine .....                | 54,467    | 86                   | 13     | 8,808        | 32,415        | 902   | 4,729                      | 160                                 | 4,719     | 2,320     | 2,388      | 20                                      |
| Maryland .....             | 100,747   | 13                   | 40     | 16,770       | 54,903        | 4,061   | 7,378                      | 609                                 | 11,055    | 5,870     | 5,797      | 121                                     |
| Massachusetts .....        | 158,731   | 43                   | 19     | 4,779        | 105,847       | 2,090   | 16,347                     | 960                                 | 16,462    | 6,183     | 11,525     | 59                                      |
| Michigan .....             | 204,948   | 52                   | 405    | 17,159       | 109,016       | 6,057   | 22,733                     | 1,400                               | 29,151    | 18,233    | 18,514     | 461                                     |
| Minnesota .....            | 107,283   | 137                  | 228    | 14,674       | 44,763        | 6,871   | 12,454                     | 699                                 | 22,651    | 10,444    | 4,721      | 85                                      |
| Mississippi .....          | 98,517    | 5                    | 28     | 55,690       | 13,891        | 719   | 4,549                      | 160                                 | 11,568    | 7,421     | 11,784     | 123                                     |
| Missouri .....             | 274,764   | 10                   | 174    | 94,804       | 103,286       | 7,853   | 24,407                     | 2,231                               | 24,952    | 12,849    | 17,017     | 30                                      |
| Montana .....              | 33,259    | 93                   | 3,379  | 17,618       | 2,533         | 2,010   | 2,228                      | 92                                  | 3,256     | 2,085     | 1,991      | 59                                      |
| Nebraska .....             | 77,786    | 2                    | 118    | 48,924       | 7,592         | 3,161   | 6,887                      | 397                                 | 7,360     | 3,674     | 3,331      | 14                                      |
| Nevada .....               | 31,516    | 17                   | 4,212  | 9,739        | 2,179         | 1,577   | 4,413                      | 225                                 | 7,532     | 4,258     | 1,536      | 86                                      |
| New Hampshire .....        | 20,830    | 8                    | 17     | 2,156        | 11,841        | 483   | 2,243                      | 95                                  | 3,031     | 1,563     | 907        | 49                                      |
| New Jersey .....           | 181,532   | 21                   | 135    | 5,840        | 99,131        | 3,510   | 13,386                     | 1,175                               | 43,420    | 34,589    | 14,883     | 31                                      |
| New Mexico .....           | 30,790    | 0                    | 873    | 17,980       | 940           | 5,205   | 960                        | 39                                  | 3,218     | 2,171     | 1,526      | 49                                      |
| New York .....             | 763,380   | 80                   | 250    | 80,025       | 276,718       | 21,126  | 75,217                     | 12,871                              | 261,026   | 177,899   | 33,819     | 2,248                                   |
| North Carolina .....       | 199,775   | 5                    | 246    | 116,324      | 21,453        | 1,223   | 11,826                     | 359                                 | 26,175    | 20,763    | 21,980     | 184                                     |
| North Dakota .....         | 19,990    | 6                    | 177    | 3,301        | 2,752         | 1,132   | 3,796                      | 186                                 | 6,745     | 4,900     | 1,891      | 4                                       |
| Ohio .....                 | 423,865   | 21                   | 788    | 27,177       | 207,691       | 16,262  | 57,380                     | 2,818                               | 88,605    | 64,231    | 22,973     | 130                                     |
| Oklahoma .....             | 79,639    | 167                  | 299    | 34,160       | 8,606         | 3,380   | 7,266                      | 470                                 | 14,843    | 10,954    | 10,412     | 36                                      |
| Oregon .....               | 124,568   | 146                  | 545    | 23,869       | 56,215        | 4,053   | 11,803                     | 672                                 | 14,765    | 9,498     | 12,412     | 88                                      |
| Pennsylvania .....         | 324,328   | 69                   | 5,011  | 61,517       | 129,587       | 7,695   | 27,579                     | 1,782                               | 62,393    | 46,804    | 28,546     | 149                                     |
| Rhode Island .....         | 50,168    | 4                    | 15     | 3,145        | 37,717        | 437   | 2,706                      | 233                                 | 2,887     | 1,828     | 2,989      | 35                                      |
| South Carolina .....       | 65,424    | 3                    | 15     | 27,407       | 8,515         | 1,155   | 4,618                      | 147                                 | 14,195    | 11,561    | 9,346      | 23                                      |
| South Dakota .....         | 28,850    | 18                   | 87     | 17,964       | 1,456         | 462   | 2,174                      | 72                                  | 3,107     | 1,867     | 3,489      | 21                                      |
| Tennessee .....            | 88,800    | 1                    | 245    | 18,250       | 28,574        | 3,500   | 7,438                      | 321                                 | 21,909    | 17,840    | 8,578      | 44                                      |
| Texas .....                | 484,211   | 301                  | 921    | 229,235      | 100,382       | 12,769  | 41,875                     | 1,405                               | 58,579    | 31,369    | 38,481     | 263                                     |
| Utah .....                 | 55,249    | 85                   | 1,328  | 20,982       | 10,595        | 2,886   | 5,737                      | 341                                 | 5,170     | 1,416     | 7,910      | 215                                     |
| Vermont .....              | 7,830     | 8                    | 42     | 1,234        | 3,482         | 165   | 645                        | 30                                  | 1,700     | 1,064     | 522        | 2                                       |
| Virginia .....             | 97,074    | 10                   | 191    | 32,516       | 23,643        | 1,877   | 8,261                      | 363                                 | 16,370    | 12,303    | 13,811     | 32                                      |
| Washington .....           | 177,237   | 168                  | 884    | 32,427       | 72,001        | 9,119   | 27,652                     | 1,402                               | 18,730    | 9,790     | 13,856     | 989                                     |
| West Virginia .....        | 47,994    | 5                    | 2,271  | 6,523        | 11,504        | 1,872   | 3,660                      | 239                                 | 10,856    | 8,715     | 10,972     | 92                                      |
| Wisconsin .....            | 146,094   | 233                  | 89     | 20,286       | 68,371        | 4,948   | 16,381                     | 646                                 | 24,166    | 14,303    | 10,835     | 139                                     |
| Wyoming .....              | 22,803    | 9                    | 470    | 14,491       | 1,600         | 1,442   | 1,298                      | 29                                  | 2,420     | 1,522     | 1,019      | 25                                      |

<sup>1</sup> Excludes 34,809 placements; distribution not available.

unemployment is one during which the claimant has had odd jobs with earnings in an amount which makes him eligible only for a reduced benefit payment. A period of partial unemployment is one during which the claimant earned wages from his regular employer but, because of lack of work, his earnings were so small as to make him eligible for a full or reduced benefit payment.

Workers who have earned wages in covered employment in one State and become unemployed

**Table 107.—Employment service: Nonagricultural placements, by quarter, State, race, and sex, 1942<sup>1</sup>**

| Quarter and State      | Total     | Race      |           | Sex       |           | Percent of total |      |
|------------------------|-----------|-----------|-----------|-----------|-----------|------------------|------|
|                        |           | White     | Nonwhite  | Men       | Women     | White            | Men  |
|                        |           |           |           |           |           |                  |      |
| Total.....             | 6,904,811 | 5,591,451 | 1,313,360 | 4,666,877 | 2,237,934 | 81.0             | 67.6 |
| January-March.....     | 1,280,060 | 1,002,141 | 277,919   | 771,594   | 508,466   | 78.3             | 60.3 |
| April-June.....        | 1,783,235 | 1,409,830 | 373,405   | 1,206,365 | 576,930   | 79.1             | 67.6 |
| July-September.....    | 1,935,552 | 1,591,437 | 344,115   | 1,397,976 | 537,576   | 82.2             | 72.2 |
| October-December.....  | 1,905,964 | 1,588,043 | 317,921   | 1,291,002 | 614,902   | 83.3             | 67.7 |
| Alabama.....           | 76,821    | 45,547    | 31,274    | 56,995    | 19,826    | 59.3             | 74.2 |
| Alaska.....            | 9,073     | 8,251     | 822       | 8,130     | 943       | 90.9             | 89.6 |
| Arizona.....           | 41,979    | 31,791    | 10,188    | 30,154    | 11,825    | 75.7             | 71.8 |
| Arkansas.....          | 165,338   | 112,413   | 52,925    | 130,419   | 34,919    | 68.0             | 78.9 |
| California.....        | 742,636   | 705,219   | 37,417    | 495,338   | 246,298   | 95.0             | 66.8 |
| Colorado.....          | 69,031    | 67,948    | 1,083     | 54,135    | 14,896    | 98.4             | 78.4 |
| Connecticut.....       | 107,802   | 98,017    | 9,785     | 62,424    | 45,378    | 90.9             | 57.9 |
| Delaware.....          | 20,016    | 9,173     | 10,843    | 8,878     | 11,138    | 45.8             | 44.4 |
| Dist. of Columbia..... | 61,039    | 17,214    | 43,825    | 27,638    | 33,401    | 28.2             | 45.3 |
| Florida.....           | 92,776    | 49,997    | 42,779    | 69,914    | 22,802    | 53.9             | 75.4 |
| Georgia.....           | 89,117    | 41,314    | 47,803    | 60,297    | 28,820    | 46.4             | 67.7 |
| Hawaii.....            | 10,655    | 1,889     | 8,766     | 9,201     | 1,454     | 17.7             | 86.4 |
| Idaho.....             | 53,787    | 53,556    | 231       | 46,822    | 6,965     | 99.6             | 87.1 |
| Illinois.....          | 246,429   | 219,555   | 26,874    | 158,502   | 87,927    | 89.1             | 64.3 |
| Indiana.....           | 171,580   | 154,349   | 17,231    | 98,947    | 72,633    | 90.0             | 57.7 |
| Iowa.....              | 79,379    | 77,022    | 2,357     | 56,807    | 22,572    | 97.8             | 71.6 |
| Kansas.....            | 128,569   | 120,466   | 8,103     | 112,090   | 16,479    | 93.7             | 87.2 |
| Kentucky.....          | 93,697    | 79,015    | 14,682    | 73,796    | 19,901    | 84.3             | 78.8 |
| Louisiana.....         | 62,578    | 27,897    | 34,681    | 39,298    | 23,280    | 44.6             | 62.8 |
| Maine.....             | 54,271    | 54,271    | 196       | 40,670    | 13,797    | 99.6             | 74.7 |
| Maryland.....          | 100,747   | 61,221    | 39,526    | 67,672    | 33,075    | 60.8             | 67.2 |
| Massachusetts.....     | 158,731   | 154,627   | 4,104     | 82,587    | 76,144    | 97.4             | 52.0 |
| Michigan.....          | 204,948   | 187,065   | 17,883    | 146,297   | 58,651    | 91.3             | 71.4 |
| Minnesota.....         | 107,283   | 106,544   | 739       | 73,354    | 33,929    | 99.3             | 68.4 |
| Mississippi.....       | 98,517    | 53,744    | 44,773    | 82,098    | 16,419    | 54.6             | 83.3 |
| Missouri.....          | 274,764   | 245,353   | 29,411    | 203,696   | 71,068    | 89.3             | 74.1 |
| Montana.....           | 33,259    | 32,717    | 542       | 29,232    | 4,027     | 98.4             | 87.9 |
| Nebraska.....          | 77,786    | 74,943    | 2,843     | 68,134    | 9,652     | 96.3             | 87.6 |
| Nevada.....            | 31,516    | 29,898    | 1,618     | 25,812    | 5,704     | 94.9             | 81.9 |
| New Hampshire.....     | 20,830    | 20,760    | 70        | 13,822    | 7,008     | 99.7             | 66.4 |
| New Jersey.....        | 181,532   | 133,394   | 48,138    | 87,096    | 94,436    | 73.5             | 48.0 |
| New Mexico.....        | 30,790    | 27,915    | 2,875     | 27,572    | 3,218     | 90.7             | 89.5 |
| New York.....          | 763,380   | 562,805   | 200,575   | 373,638   | 389,742   | 73.7             | 48.9 |
| North Carolina.....    | 199,775   | 84,542    | 114,933   | 164,642   | 35,133    | 42.5             | 82.4 |
| North Dakota.....      | 19,990    | 19,826    | 164       | 12,282    | 7,708     | 99.2             | 61.4 |
| Ohio.....              | 423,865   | 349,289   | 74,576    | 262,948   | 160,917   | 82.4             | 62.0 |
| Oklahoma.....          | 79,639    | 68,211    | 11,428    | 60,407    | 19,232    | 85.7             | 75.9 |
| Oregon.....            | 124,558   | 122,580   | 1,978     | 94,094    | 30,474    | 98.4             | 75.5 |
| Pennsylvania.....      | 324,328   | 273,911   | 50,417    | 196,781   | 127,544   | 98.4             | 60.7 |
| Rhode Island.....      | 50,168    | 48,981    | 1,187     | 30,390    | 19,778    | 97.6             | 60.6 |
| South Carolina.....    | 65,424    | 26,312    | 39,112    | 49,785    | 15,630    | 40.2             | 76.1 |
| South Dakota.....      | 28,550    | 28,041    | 509       | 24,939    | 3,111     | 97.2             | 86.4 |
| Tennessee.....         | 88,860    | 50,335    | 38,525    | 35,982    | 56,856    | 69.5             | 59.5 |
| Texas.....             | 484,211   | 364,342   | 119,869   | 388,045   | 96,166    | 75.2             | 80.1 |
| Utah.....              | 55,249    | 53,196    | 2,053     | 42,600    | 12,649    | 96.3             | 77.1 |
| Vermont.....           | 7,830     | 7,804     | 26        | 4,895     | 2,935     | 99.7             | 62.5 |
| Virginia.....          | 97,074    | 43,441    | 53,633    | 70,686    | 26,388    | 44.8             | 72.8 |
| Washington.....        | 177,237   | 170,096   | 7,141     | 139,619   | 37,618    | 99.4             | 78.8 |
| West Virginia.....     | 47,894    | 41,626    | 6,268     | 31,794    | 16,200    | 86.7             | 66.2 |
| Wisconsin.....         | 146,094   | 143,745   | 2,349     | 97,731    | 48,363    | 98.4             | 66.9 |
| Wyoming.....           | 22,803    | 22,383    | 420       | 19,896    | 2,907     | 98.2             | 87.3 |

<sup>1</sup> Excludes 34,809 placements; distribution not available.

after moving to another State may file claims for benefits under the interstate benefit-payment plan. The State in which the worker files his claim is known as the agent State, while the State to which the claim is forwarded for payment is known as the liable State. Eligibility for benefits is determined by the liable State, and, if the claimant has satisfied all the eligibility requirements of this State, benefit checks are mailed directly to him and are continued until he becomes reemployed

**Table 108.—Employment service: Nonagricultural placements, by quarter, State, and major occupational group, 1942<sup>1</sup>**

| Quarter and State     | Total     | Pro-fessional and man-agerial | Cleri-cal and sales | Service   | Skilled | Semi-skilled | Un-skilled and other |
|-----------------------|-----------|-------------------------------|---------------------|-----------|---------|--------------|----------------------|
| Total.....            | 6,904,811 | 67,072                        | 641,059             | 1,348,131 | 926,604 | 957,040      | 2,964,905            |
| January-March.....    | 1,280,060 | 12,638                        | 157,790             | 390,734   | 136,839 | 180,634      | 401,425              |
| April-June.....       | 1,783,235 | 17,404                        | 166,472             | 447,352   | 240,027 | 225,031      | 686,949              |
| July-September.....   | 1,935,552 | 20,559                        | 149,897             | 265,671   | 298,485 | 260,529      | 940,411              |
| October-December..... | 1,905,964 | 16,471                        | 166,906             | 244,374   | 251,253 | 290,846      | 936,120              |
| Alabama.....          | 76,821    | 413                           | 5,663               | 13,308    | 7,500   | 11,495       | 38,442               |
| Alaska.....           | 9,073     | 100                           | 557                 | 1,324     | 1,437   | 1,336        | 4,319                |
| Arizona.....          | 41,979    | 522                           | 3,683               | 12,722    | 5,349   | 3,368        | 16,335               |
| Arkansas.....         | 165,338   | 1,036                         | 8,898               | 22,562    | 25,092  | 11,427       | 96,323               |
| California.....       | 742,636   | 12,885                        | 110,868             | 126,161   | 78,176  | 80,379       | 334,167              |
| Colorado.....         | 69,031    | 1,152                         | 5,961               | 11,863    | 11,149  | 4,879        | 34,027               |
| Connecticut.....      | 107,802   | 997                           | 12,520              | 19,224    | 8,449   | 28,394       | 38,218               |
| Delaware.....         | 20,016    | 101                           | 1,244               | 8,249     | 1,354   | 2,378        | 6,690                |
| Dist. of Col.....     | 61,039    | 219                           | 6,997               | 37,580    | 2,082   | 2,244        | 11,917               |
| Florida.....          | 92,776    | 1,094                         | 7,481               | 21,302    | 17,474  | 9,070        | 36,355               |
| Georgia.....          | 89,117    | 611                           | 6,723               | 18,757    | 7,418   | 9,437        | 46,171               |
| Hawaii.....           | 10,655    | 41                            | 851                 | 1,290     | 1,269   | 1,112        | 6,092                |
| Idaho.....            | 53,787    | 285                           | 1,504               | 6,218     | 14,297  | 3,262        | 28,221               |
| Illinois.....         | 246,429   | 2,614                         | 27,524              | 47,688    | 31,960  | 35,038       | 101,605              |
| Indiana.....          | 171,580   | 2,152                         | 19,863              | 29,178    | 17,364  | 31,992       | 71,431               |
| Iowa.....             | 79,379    | 759                           | 6,560               | 13,586    | 14,658  | 10,530       | 32,856               |
| Kansas.....           | 128,569   | 1,041                         | 6,477               | 15,188    | 31,027  | 20,008       | 54,828               |
| Kentucky.....         | 93,697    | 582                           | 5,584               | 10,143    | 29,482  | 7,360        | 40,546               |
| Louisiana.....        | 62,578    | 480                           | 6,278               | 20,261    | 7,973   | 5,275        | 22,311               |
| Maine.....            | 54,467    | 257                           | 3,249               | 6,146     | 6,415   | 3,306        | 30,994               |
| Maryland.....         | 100,747   | 475                           | 8,790               | 13,161    | 11,551  | 16,749       | 50,021               |
| Massachusetts.....    | 158,731   | 1,467                         | 16,823              | 21,062    | 17,575  | 31,751       | 70,053               |
| Michigan.....         | 204,948   | 1,822                         | 19,869              | 32,514    | 30,814  | 43,312       | 76,617               |
| Minnesota.....        | 107,283   | 638                           | 7,579               | 25,995    | 10,897  | 11,051       | 51,723               |
| Mississippi.....      | 98,517    | 346                           | 4,916               | 12,345    | 24,658  | 12,671       | 43,081               |
| Missouri.....         | 274,764   | 2,560                         | 25,396              | 30,504    | 57,135  | 60,597       | 98,602               |
| Montana.....          | 33,259    | 372                           | 1,859               | 3,815     | 8,897   | 4,930        | 13,686               |
| Nebraska.....         | 77,786    | 1,048                         | 4,462               | 7,444     | 13,158  | 9,966        | 41,708               |
| Nevada.....           | 31,516    | 122                           | 1,997               | 8,400     | 4,756   | 1,806        | 14,435               |
| New Hampshire.....    | 20,830    | 61                            | 1,765               | 3,439     | 1,514   | 5,104        | 8,947                |
| New Jersey.....       | 181,532   | 1,779                         | 18,925              | 48,360    | 17,468  | 31,058       | 63,942               |
| New Mexico.....       | 30,790    | 265                           | 841                 | 3,192     | 4,219   | 3,220        | 19,053               |
| New York.....         | 763,380   | 9,717                         | 82,825              | 264,339   | 78,825  | 129,213      | 198,461              |
| North Carolina.....   | 199,775   | 698                           | 9,735               | 28,028    | 37,221  | 17,267       | 106,826              |
| North Dakota.....     | 19,990    | 342                           | 1,967               | 6,966     | 1,613   | 1,630        | 7,472                |
| Ohio.....             | 423,865   | 3,369                         | 39,879              | 103,666   | 33,022  | 48,779       | 193,150              |
| Oklahoma.....         | 79,639    | 527                           | 6,286               | 15,254    | 11,370  | 6,512        | 39,680               |
| Oregon.....           | 124,558   | 2,218                         | 11,580              | 18,083    | 18,253  | 16,617       | 57,837               |
| Pennsylvania.....     | 324,328   | 2,373                         | 28,809              | 66,977    | 41,431  | 46,274       | 138,464              |
| Rhode Island.....     | 50,168    | 256                           | 5,659               | 3,433     | 4,775   | 12,282       | 23,763               |
| South Carolina.....   | 65,424    | 172                           | 3,303               | 15,739    | 8,756   | 7,727        | 29,727               |
| South Dakota.....     | 28,550    | 952                           | 1,601               | 3,416     | 5,157   | 3,654        | 14,070               |
| Tennessee.....        | 88,860    | 477                           | 6,705               | 23,173    | 7,660   | 15,482       | 35,363               |
| Texas.....            | 484,211   | 2,329                         | 35,886              | 63,183    | 92,656  | 59,735       | 230,422              |
| Utah.....             | 55,249    | 617                           | 5,690               | 4,933     | 7,300   | 4,361        | 32,348               |
| Vermont.....          | 7,830     | 48                            | 555                 | 1,831     | 984     | 1,329        | 3,053                |
| Virginia.....         | 97,074    | 400                           | 5,764               | 19,809    | 7,028   | 12,843       | 51,230               |
| Washington.....       | 177,237   | 1,049                         | 13,750              | 17,781    | 18,051  | 26,236       | 100,370              |
| West Virginia.....    | 47,894    | 347                           | 3,982               | 11,388    | 4,051   | 3,890        | 24,336               |
| Wisconsin.....        | 146,094   | 2,754                         | 14,416              | 24,637    | 20,537  | 21,247       | 62,503               |
| Wyoming.....          | 22,803    | 101                           | 1,260               | 2,614     | 5,367   | 2,457        | 11,004               |

<sup>1</sup> Excludes 34,809 placements; distribution not available.

or has exhausted all wage credits. Although the data on number of weeks of unemployment compensated on interstate claims are cross-classified by agent and by liable State, they should not be used for an analysis of population movements, since they apply only to workers who have earned sufficient wages in covered employment in a State where they formerly worked and have been unemployed in a different State long enough to draw benefits. The data, of course, do not reflect migration of farm workers to war-industry areas or new entrants into the labor market who have changed their place of residence in seeking work.

Two measures for determining the extent to which a particular State law provides adequate benefits for its unemployed workers are the amount of the weekly benefit payment and the duration of benefits. Table 122 shows for each State a distribution of 1942 payments by size of the weekly check, from which it is possible to make comparisons from State to State of the weekly benefits paid to claimants. Increases in

**Table 109.—Employment service: Nonagricultural placements, by major occupational group, race, and sex, 1942<sup>1</sup>**

| Major occupational group                      | Total     | Race      |           | Sex       |           |
|---|-----------|-----------|-----------|-----------|-----------|
|   |           | White     | Non-white | Men       | Women     |
| Number  |           |           |           |           |           |
| Total .....                                   | 6,904,811 | 5,591,451 | 1,313,360 | 4,666,877 | 2,237,934 |
| Professional and managerial .....             | 67,072    | 66,172    | 900       | 50,329    | 16,743    |
| Clerical and sales .....                      | 641,059   | 631,768   | 9,291     | 205,005   | 436,054   |
| Service .....                                 | 1,348,131 | 756,118   | 592,013   | 479,178   | 868,953   |
| Skilled .....                                 | 926,604   | 902,518   | 24,086    | 852,183   | 74,421    |
| Semiskilled .....                             | 957,040   | 886,330   | 70,710    | 598,012   | 359,028   |
| Unskilled and other .....                     | 2,964,905 | 2,348,545 | 616,360   | 2,482,170 | 482,735   |
| Percentage distribution by occupational group |           |           |           |           |           |
| Total .....                                   | 100.0     | 100.0     | 100.0     | 100.0     | 100.0     |
| Professional and managerial .....             | 1.0       | 1.2       | .1        | 1.1       | .8        |
| Clerical and sales .....                      | 9.3       | 11.3      | .7        | 4.4       | 19.5      |
| Service .....                                 | 19.5      | 13.5      | 45.1      | 10.3      | 38.8      |
| Skilled .....                                 | 13.4      | 16.1      | 1.8       | 18.2      | 3.3       |
| Semiskilled .....                             | 13.9      | 15.9      | 5.4       | 12.8      | 16.0      |
| Unskilled and other .....                     | 42.9      | 42.0      | 46.9      | 53.2      | 21.6      |
| Percentage distribution by race and sex       |           |           |           |           |           |
| Total .....                                   | 100.0     | 81.0      | 19.0      | 67.6      | 32.4      |
| Professional and managerial .....             | 100.0     | 98.7      | 1.3       | 75.0      | 25.0      |
| Clerical and sales .....                      | 100.0     | 98.6      | 1.4       | 32.0      | 68.0      |
| Service .....                                 | 100.0     | 56.1      | 43.9      | 35.5      | 64.5      |
| Skilled .....                                 | 100.0     | 97.4      | 2.6       | 92.0      | 8.0       |
| Semiskilled .....                             | 100.0     | 92.6      | 7.4       | 62.5      | 37.5      |
| Unskilled and other .....                     | 100.0     | 79.2      | 20.8      | 83.7      | 16.3      |

<sup>1</sup> Excludes 34,809 placements; distribution not available.

**Table 110.—Unemployment compensation: Average monthly employment of covered workers and distribution of net increase, by industry division, 1940 and 1941**

[Amounts in thousands]

| Industry division  | Average monthly employment |        | Percentage increase | Net increase |                         |
|--|----------------------------|--------|---------------------|--------------|-------------------------|
|  | 1940                       | 1941   |                     | Number       | Percentage distribution |
| Total.....   | 23,096                     | 26,815 | 16                  | 3,719        | 100                     |
| Mining.....  | 903                        | 951    | 5                   | 48           | 1                       |
| Construction.....  | 1,058                      | 1,605  | 52                  | 547          | 15                      |
| Manufacturing.....   | 10,717                     | 12,993 | 21                  | 2,276        | 61                      |
| Transportation, communication, and other public utilities..... | 1,675                      | 1,795  | 7                   | 120          | 3                       |
| Wholesale and retail trade.....                                | 5,711                      | 6,227  | 9                   | 516          | 14                      |
| Finance, insurance, and real estate.....                       | 1,121                      | 1,175  | 5                   | 54           | 1                       |
| Service.....   | 1,815                      | 1,991  | 10                  | 176          | 5                       |

<sup>1</sup> Includes miscellaneous industry division, which showed a decrease.

the percentage of payments made at the higher benefit rates may be due to either greater base-period earnings among covered workers or amendments to State laws liberalizing the benefit formula, or both. In using the duration data for purposes of measuring adequacy, the most significant figures are those which show the actual duration for claimants who have exhausted their benefit rights, since presumably these individuals are in need of and would have received benefits for a longer period of time if the benefit formula were more "liberal." In both cases the data are tabulated in the form of distributions to permit the application of varying criteria of adequacy in analysis of the data.

**Financial data.**—The Federal Unemployment Tax Act requires each subject employer to pay annually to the Federal Government 3 percent of the wages he has paid in covered employment. Since January 1940, taxes are paid only on the

**Table 111.—Unemployment compensation: Percentage distribution of average monthly employment of covered workers and of total wages in covered employment, by industry division, 1940 and 1941**

| Industry division  | Employment |       | Wages |       |
|--|------------|-------|-------|-------|
|  | 1940       | 1941  | 1940  | 1941  |
| Total.....   | 100.0      | 100.0 | 100.0 | 100.0 |
| Mining.....  | 3.9        | 3.5   | 3.9   | 3.6   |
| Construction.....  | 4.6        | 6.0   | 4.5   | 6.4   |
| Manufacturing.....   | 46.4       | 48.5  | 47.4  | 51.1  |
| Transportation, communication, and other public utilities..... | 7.2        | 6.7   | 8.1   | 7.0   |
| Wholesale and retail trade.....                                | 24.7       | 23.2  | 23.0  | 20.7  |
| Finance, insurance, and real estate.....                       | 4.9        | 4.4   | 6.0   | 5.0   |
| Service.....   | 7.9        | 7.4   | 6.8   | 6.0   |
| Miscellaneous.....   | .4         | .3    | .3    | .2    |

first \$3,000 in wages paid to any one worker. However, if the employer has paid contributions under a State unemployment compensation law,

he may credit such contributions toward the Federal tax up to a maximum of 90 percent of the Federal tax. He may also obtain "additional

**Table 112.—Unemployment compensation: Workers with wage credits, average monthly employment of covered workers, and total wages in covered employment,<sup>1</sup> by State, 1939–41**

| State                     | Statutory size-of-firm inclusion <sup>2</sup><br>(number of workers) | Workers with wage credits <sup>3</sup> |              |              | Average monthly employment |            |            | Wages (in thousands) |              |              |
|---------------------------|--|--|--------------|--------------|----------------------------|------------|------------|----------------------|--------------|--------------|
|                           |  | 1939                                   | 1940         | 1941         | 1939                       | 1940       | 1941       | 1939                 | 1940         | 1941         |
| Total.....                |  | \$30,086,000                           | \$31,947,000 | \$37,200,000 | 21,377,528                 | 23,096,162 | 26,814,844 | \$29,069,447         | \$32,449,899 | \$42,145,453 |
| Alabama.....              | 8 or more.....   | 377,300                                | 448,600      | 608,900      | 260,567                    | 288,869    | 365,653    | 239,012              | 284,866      | 428,449      |
| Alaska.....               | .....do.....   | 23,700                                 | 23,700       | 32,500       | 10,188                     | 12,776     | 17,915     | 18,663               | 23,102       | 39,140       |
| Arizona.....              | 3 or more.....   | 109,700                                | 112,700      | 137,000      | 57,822                     | 60,308     | 68,844     | 73,731               | 78,667       | 101,891      |
| Arkansas.....             | 1 or more <sup>6</sup> .....   | 237,600                                | 271,800      | 334,100      | 139,294                    | 145,179    | 176,596    | 115,762              | 124,406      | 164,219      |
| California.....           | 4 or more.....   | 2,080,000                              | 2,191,000    | 2,740,000    | 1,264,431                  | 1,380,688  | 1,672,183  | 1,998,470            | 2,238,118    | 2,973,482    |
| Colorado.....             | 8 or more.....   | 219,800                                | 224,900      | 276,000      | 129,565                    | 133,464    | 149,115    | 167,012              | 177,512      | 215,677      |
| Connecticut.....          | 5 or more.....   | 667,100                                | 755,400      | 900,000      | 439,796                    | 494,890    | 607,463    | 626,944              | 749,230      | 1,084,330    |
| Delaware.....             | 1 or more.....   | 114,800                                | 127,400      | 131,000      | 60,080                     | 67,585     | 77,192     | 84,401               | 104,172      | 131,092      |
| District of Columbia..... | .....do.....   | 255,800                                | 292,100      | 320,000      | 162,021                    | 176,810    | 201,925    | 216,864              | 245,417      | 289,761      |
| Florida.....              | 8 or more.....   | 412,600                                | 508,300      | 588,900      | 234,270                    | 252,173    | 292,502    | 224,692              | 283,720      | 330,587      |
| Georgia.....              | .....do.....   | 523,500                                | 570,500      | 745,000      | 331,324                    | 360,637    | 434,344    | 304,030              | 334,670      | 470,155      |
| Hawaii.....               | 1 or more.....   | 145,800                                | 135,000      | 174,000      | 73,176                     | 67,059     | 88,856     | 70,524               | 75,003       | 121,621      |
| Idaho.....                | .....do <sup>7</sup> .....   | 119,200                                | 121,800      | 129,000      | 59,935                     | 63,413     | 69,553     | 67,320               | 73,092       | 85,765       |
| Illinois.....             | 6 or more <sup>8</sup> .....   | 2,397,700                              | 2,479,500    | 2,927,700    | 1,604,221                  | 1,799,494  | 2,045,774  | 2,441,940            | 2,774,285    | 3,457,599    |
| Indiana.....              | 8 or more.....   | 787,900                                | 901,100      | 1,117,300    | 547,897                    | 609,636    | 744,775    | 753,384              | 860,883      | 1,240,665    |
| Iowa.....                 | .....do.....   | 356,400                                | 394,800      | 464,300      | 228,651                    | 236,076    | 263,780    | 273,455              | 291,161      | 368,193      |
| Kansas.....               | .....do.....   | 398,000                                | 254,000      | 250,000      | 143,136                    | 149,000    | 176,690    | 168,387              | 178,916      | 238,649      |
| Kentucky.....             | 4 or more <sup>9</sup> .....   | 239,300                                | 427,700      | 506,000      | 245,735                    | 265,874    | 298,736    | 272,019              | 304,223      | 382,530      |
| Louisiana.....            | .....do <sup>10</sup> .....  | 434,600                                | 547,200      | 577,200      | 269,858                    | 289,450    | 336,018    | 288,563              | 319,276      | 412,408      |
| Maine.....                | 8 or more.....   | 214,200                                | 221,200      | 250,100      | 136,908                    | 143,521    | 172,662    | 144,359              | 156,553      | 214,835      |
| Maryland.....             | 4 or more.....   | 533,900                                | 570,000      | 747,300      | 349,312                    | 395,347    | 481,347    | 431,900              | 508,613      | 715,812      |
| Massachusetts.....        | .....do.....   | 1,419,600                              | 1,446,000    | 1,662,700    | 1,007,562                  | 1,113,842  | 1,264,599  | 1,087,978            | 1,529,649    | 1,972,050    |
| Michigan.....             | 8 or more.....   | 1,472,000                              | 1,556,000    | 1,757,500    | 1,007,628                  | 1,123,919  | 1,325,514  | 1,587,439            | 1,908,505    | 2,575,042    |
| Minnesota.....            | 1 or more <sup>11</sup> .....  | 541,000                                | 528,100      | 600,900      | 391,868                    | 373,283    | 400,613    | 495,019              | 501,655      | 586,840      |
| Mississippi.....          | 8 or more.....   | 225,700                                | 245,300      | 306,200      | 106,763                    | 116,820    | 144,173    | 87,219               | 104,193      | 145,190      |
| Missouri.....             | .....do.....   | 745,000                                | 804,100      | 1,017,700    | 527,478                    | 554,111    | 656,763    | 686,265              | 734,694      | 970,653      |
| Montana.....              | 1 or more <sup>12</sup> .....  | 115,600                                | 131,900      | 129,800      | 68,300                     | 73,843     | 77,133     | 90,317               | 101,074      | 109,860      |
| Nebbraska.....            | 8 or more.....   | 172,900                                | 177,000      | 196,000      | 101,922                    | 104,054    | 111,571    | 122,788              | 128,672      | 147,329      |
| Nevada.....               | 1 or more <sup>13</sup> .....  | 46,700                                 | 48,400       | 56,200       | 22,205                     | 24,430     | 28,140     | 31,020               | 35,297       | 43,396       |
| New Hampshire.....        | 4 or more.....   | 150,000                                | 159,000      | 180,000      | 101,248                    | 104,443    | 119,347    | 109,148              | 116,680      | 151,557      |
| New Jersey.....           | 8 or more.....   | 1,273,000                              | 1,402,100    | 1,640,000    | 886,043                    | 973,966    | 1,127,483  | 1,267,407            | 1,491,746    | 1,990,882    |
| New Mexico.....           | 2 or more <sup>14</sup> .....  | 85,900                                 | 95,800       | 117,200      | 42,422                     | 48,840     | 53,577     | 47,382               | 52,868       | 63,668       |
| New York.....             | 4 or more.....   | 4,450,000                              | 4,700,000    | 5,300,000    | 3,148,613                  | 3,313,071  | 3,654,882  | 3,501,208            | 5,324,391    | 6,384,971    |
| North Carolina.....       | 8 or more.....   | 644,700                                | 714,100      | 859,300      | 444,200                    | 467,197    | 549,170    | 396,524              | 437,137      | 575,686      |
| North Dakota.....         | .....do.....   | 50,500                                 | 50,700       | 62,700       | 26,174                     | 27,381     | 29,733     | 29,711               | 31,789       | 36,295       |
| Ohio.....                 | 3 or more.....   | 1,964,100                              | 2,118,100    | 2,610,000    | 1,396,951                  | 1,507,496  | 1,789,319  | 2,028,295            | 2,302,139    | 3,106,872    |
| Oklahoma.....             | 8 or more.....   | 281,000                                | 308,000      | 367,500      | 181,623                    | 184,634    | 207,415    | 233,977              | 242,592      | 285,651      |
| Oregon.....               | 4 or more <sup>15</sup> .....  | 275,500                                | 313,200      | 372,300      | 154,063                    | 192,128    | 232,395    | 230,770              | 255,677      | 355,567      |
| Pennsylvania.....         | 1 or more.....   | 3,053,600                              | 3,185,600    | 3,820,000    | 2,192,067                  | 2,378,716  | 2,675,146  | 2,869,606            | 3,228,821    | 4,150,113    |
| Rhode Island.....         | 4 or more.....   | 294,000                                | 288,000      | 352,600      | 193,455                    | 204,624    | 249,848    | 234,141              | 254,210      | 366,222      |
| South Carolina.....       | 8 or more.....   | 322,000                                | 346,500      | 444,900      | 204,187                    | 220,672    | 267,621    | 162,618              | 187,013      | 260,994      |
| South Dakota.....         | .....do.....   | 56,900                                 | 58,300       | 66,200       | 32,768                     | 34,589     | 36,889     | 37,826               | 40,646       | 44,585       |
| Tennessee.....            | 4 or more.....   | 452,100                                | 489,400      | 646,200      | 292,123                    | 317,678    | 388,261    | 297,381              | 337,815      | 467,533      |
| Texas.....                | .....do.....   | 1,000,600                              | 1,185,300    | 1,351,900    | 652,704                    | 672,466    | 796,706    | 781,084              | 832,677      | 1,064,597    |
| Utah.....                 | 1 or more <sup>16</sup> .....  | 124,800                                | 130,300      | 156,000      | 72,701                     | 80,348     | 90,869     | 90,411               | 102,090      | 126,061      |
| Vermont.....              | 8 or more.....   | 78,100                                 | 79,500       | 96,200       | 46,268                     | 48,432     | 55,070     | 53,619               | 60,601       | 77,508       |
| Virginia.....             | .....do.....   | 548,200                                | 597,000      | 810,600      | 324,529                    | 357,778    | 447,368    | 345,040              | 397,430      | 590,875      |
| Washington.....           | 1 or more <sup>17</sup> .....  | 407,900                                | 452,500      | 622,500      | 264,331                    | 294,323    | 391,426    | 370,574              | 414,352      | 615,122      |
| West Virginia.....        | 8 or more.....   | 411,500                                | 418,800      | 484,000      | 267,802                    | 293,323    | 327,215    | 348,602              | 392,544      | 502,963      |
| Wisconsin.....            | 6 or more <sup>18</sup> .....  | 644,100                                | 682,800      | 790,000      | 437,334                    | 461,510    | 536,945    | 623,135              | 685,899      | 889,729      |
| Wyoming.....              | 1 or more <sup>19</sup> .....  | 58,000                                 | 61,300       | 71,500       | 34,009                     | 34,996     | 38,140     | 41,421               | 42,758       | 50,782       |

<sup>1</sup> Represents average of workers in covered employment on last pay roll of each type (weekly, semimonthly, etc.) in each month and total wages in covered employment for all pay periods ended in year. Excludes railroads and other groups subject, as of July 1, 1939, to Railroad Unemployment Insurance Act.

<sup>2</sup> Represents number of workers employer must have for specified period to be subject to State law.

<sup>3</sup> Estimated number of different workers in each State who have earned wages in covered employment during some period of year.

<sup>4</sup> Represents estimated total adjusted for duplication of individuals employed in more than 1 State during year. Unduplicated total for 1939, 1940, and 1941 was reduced 6, 7, and 9 percent, respectively. For basis of estimates of duplication, see Merriam, Ida C., and Bliss, Elizabeth T., "Effects of Migration on Unemployment Benefit Rights," *Social Security Bulletin*, Vol. 4, No. 9 (September 1941), pp. 3–11.

<sup>5</sup> Total includes, for New York, estimated nontaxable wages (wages in excess of \$3,000 to an individual from 1 employer).

<sup>6</sup> For 1939–40, 1 or more workers in each of 20 different weeks; effective Jan. 1, 1941, 1 or more in each of 10 different weeks.

<sup>7</sup> And total wages of \$78 or more in a quarter.

<sup>8</sup> Coverage changed from 8 or more workers to 6 or more, effective Jan. 1, 1940.

<sup>9</sup> Wages of at least \$50 to each of at least 4 workers in each of 3 quarters; or 8 or more workers in 20 weeks of calendar year.

<sup>10</sup> For 1939–40, or 12 or more in 10 weeks.

<sup>11</sup> Except employers of less than 8 workers located outside corporate limits of city, village, or borough of 10,000 or more population, effective Jan. 1, 1940.

<sup>12</sup> For 1939–40, and total annual wages of \$500 or more; effective Jan. 1, 1941, or total annual wages of \$500 or more.

<sup>13</sup> And total wages of \$225 or more in a quarter.

<sup>14</sup> For January–June 1939, 4 or more workers in each of 20 different weeks of calendar year; effective July 1, 1939, 2 or more workers in 13 weeks of calendar year, or total wages of \$450 or more in a quarter.

<sup>15</sup> And total wages of \$500 or more in a quarter.

<sup>16</sup> For January–June 1939, 4 or more workers; effective July 1, 1939, total wages of \$140 or more in a quarter.

<sup>17</sup> Coverage changed from 8 or more workers in 20 weeks to 1 or more at any time, effective July 1, 1941.

<sup>18</sup> 8 or more workers in current year or 6 or more in preceding year, or, if employer's records do not permit accurate count of workers, total annual wages of \$6,000 or more in preceding calendar year.

<sup>19</sup> And total wages of \$150 or more in a quarter.

credit" toward the Federal tax for reductions in contributions to the State fund because of the operation of an experience-rating scheme which meets the requirements of the Federal act.

All State unemployment compensation laws are financed by requiring subject employers to pay contributions on the wages of covered workers, and, in addition, four States<sup>7</sup> require contribu-

<sup>7</sup> Alabama, California, New Jersey, Rhode Island; Kentucky discontinued employee contributions effective July 1, 1942.

tions from workers. The standard tax rate, which applies to all employers except those whose rates are changed by the experience-rating provisions, is 2.7 percent in all States but Michigan, where it is 3.0 percent. Under experience rating, individual employer contribution rates may be varied from the standard rate on the basis of the employer's experience with the risk of unemployment.

The data presented under the heading "contributions collected" include both employer and

**Table 113.—Unemployment compensation: Employment of covered workers, by State and month, 1941<sup>1</sup>**  
[Workers in thousands]

| State                    | Average monthly employment |                         |  | January  | February | March    | April    | May      | June     | July     | August   | September | October  | November | December | Percentage change, Dec. 1940 to Dec. 1941 <sup>2</sup> |
|--------------------------|----------------------------|-------------------------|--|----------|----------|----------|----------|----------|----------|----------|----------|-----------|----------|----------|----------|--|
|                          | Number                     | Percentage distribution | Percentage change from 1940 <sup>2</sup> |          |          |          |          |          |          |          |          |           |          |          |          |  |
| <b>Total<sup>3</sup></b> | 26,814.8                   | 100.0                   | +16.1                                    | 24,561.7 | 24,755.4 | 25,348.4 | 25,730.4 | 26,487.8 | 27,065.2 | 27,550.8 | 28,073.8 | 28,310.3  | 28,092.8 | 28,044.3 | 27,757.2 | +13.5  |
| Alabama                  | 365.7                      | 1.4                     | +26.6                                    | 317.7    | 319.6    | 327.8    | 327.2    | 350.8    | 364.0    | 377.0    | 383.7    | 402.6     | 403.3    | 401.3    | 402.8    | +29.1  |
| Alaska                   | 17.9                       | .1                      | +40.2                                    | 9.0      | 9.4      | 10.5     | 15.3     | 20.1     | 24.2     | 27.1     | 27.6     | 22.3      | 18.8     | 16.0     | 14.6     | +61.5  |
| Arizona                  | 68.8                       | .3                      | +14.2                                    | 67.2     | 66.2     | 68.1     | 67.8     | 68.7     | 68.4     | 68.7     | 69.7     | 70.0      | 69.7     | 70.1     | 71.6     | +9.9   |
| Arkansas                 | 176.6                      | .7                      | +20.8                                    | 162.9    | 157.6    | 156.6    | 154.9    | 159.3    | 165.2    | 174.8    | 186.9    | 194.5     | 199.5    | 201.5    | 205.4    | +32.2  |
| California               | 1,672.2                    | 6.2                     | +21.1                                    | 1,474.7  | 1,473.5  | 1,535.7  | 1,585.6  | 1,623.2  | 1,677.2  | 1,733.9  | 1,792.6  | 1,799.2   | 1,804.4  | 1,800.9  | 1,765.2  | +22.8  |
| Colorado                 | 149.1                      | .6                      | +11.7                                    | 130.8    | 130.5    | 135.3    | 136.9    | 147.8    | 154.2    | 159.4    | 161.3    | 160.1     | 158.8    | 157.9    | 156.3    | +12.1  |
| Connecticut              | 607.5                      | 2.3                     | +22.7                                    | 544.4    | 552.4    | 570.6    | 585.8    | 603.3    | 618.7    | 627.0    | 631.3    | 637.9     | 640.5    | 642.8    | 634.9    | +17.3  |
| Delaware                 | 77.2                       | .3                      | +14.2                                    | 69.2     | 69.9     | 72.3     | 74.5     | 77.8     | 79.2     | 79.9     | 83.3     | 83.4      | 79.2     | 78.8     | 78.7     | +14.6  |
| Dist. of Columbia        | 201.9                      | .8                      | +14.2                                    | 182.5    | 184.4    | 189.4    | 200.7    | 202.4    | 205.1    | 204.0    | 206.2    | 210.2     | 210.6    | 213.1    | 214.6    | +13.6  |
| Florida                  | 292.5                      | 1.1                     | +16.0                                    | 317.3    | 308.3    | 299.3    | 287.2    | 270.6    | 264.2    | 273.3    | 277.2    | 282.7     | 298.5    | 308.7    | 322.8    | +6.7   |
| Georgia                  | 434.3                      | 1.6                     | +20.4                                    | 406.6    | 414.6    | 413.9    | 415.9    | 421.6    | 425.5    | 439.5    | 454.4    | 465.0     | 461.7    | 455.1    | 438.2    | +13.2  |
| Hawaii                   | 88.9                       | .3                      | +32.5                                    | 77.4     | 77.5     | 80.0     | 81.5     | 84.5     | 95.2     | 100.3    | 96.8     | 92.0      | 92.5     | 95.0     | 93.6     | +35.3  |
| Idaho                    | 69.6                       | .3                      | +9.7                                     | 58.8     | 58.9     | 62.6     | 65.3     | 69.2     | 71.9     | 72.7     | 76.9     | 78.0      | 76.2     | 73.7     | 70.3     | +8.6   |
| Illinois                 | 2,045.8                    | 7.6                     | +13.7                                    | 1,879.3  | 1,886.4  | 1,938.4  | 1,984.3  | 2,036.4  | 2,072.6  | 2,099.0  | 2,129.7  | 2,144.9   | 2,132.4  | 2,132.7  | 2,113.0  | +12.0  |
| Indiana                  | 744.8                      | 2.8                     | +22.2                                    | 654.4    | 665.9    | 699.5    | 725.9    | 755.5    | 770.4    | 775.9    | 799.2    | 797.0     | 777.2    | 766.7    | 749.8    | +14.7  |
| Iowa                     | 263.9                      | 1.0                     | +11.8                                    | 233.0    | 234.2    | 240.6    | 250.8    | 261.7    | 266.6    | 272.8    | 279.9    | 283.6     | 281.8    | 282.9    | 278.5    | +15.0  |
| Kansas                   | 176.7                      | .7                      | +18.6                                    | 158.4    | 158.4    | 163.0    | 168.2    | 175.3    | 179.8    | 184.3    | 186.1    | 185.4     | 183.3    | 187.3    | 190.8    | +22.7  |
| Kentucky                 | 298.7                      | 1.1                     | +12.4                                    | 287.9    | 285.8    | 286.2    | 263.6    | 294.3    | 298.1    | 304.3    | 313.8    | 317.6     | 312.0    | 309.0    | 312.4    | +12.0  |
| Louisiana                | 336.0                      | .3                      | +16.1                                    | 334.0    | 329.6    | 322.2    | 322.6    | 325.6    | 322.4    | 333.4    | 349.4    | 346.5     | 349.4    | 351.4    | 345.1    | +5.2   |
| Maine                    | 172.7                      | .6                      | +20.3                                    | 150.3    | 153.5    | 157.1    | 161.8    | 170.3    | 175.1    | 179.4    | 183.7    | 184.5     | 188.1    | 185.3    | 182.7    | +22.7  |
| Maryland                 | 481.3                      | 1.8                     | +21.8                                    | 442.8    | 444.9    | 454.5    | 465.1    | 473.8    | 484.7    | 494.5    | 504.4    | 509.7     | 500.5    | 504.4    | 496.8    | +13.0  |
| Massachusetts            | 1,264.6                    | 4.7                     | +13.5                                    | 1,190.0  | 1,188.3  | 1,212.7  | 1,237.4  | 1,260.8  | 1,284.1  | 1,286.6  | 1,295.4  | 1,303.6   | 1,306.3  | 1,304.5  | 1,305.6  | +8.6   |
| Michigan                 | 1,325.5                    | 4.9                     | +17.9                                    | 1,237.8  | 1,254.0  | 1,293.2  | 1,307.5  | 1,334.4  | 1,359.1  | 1,342.3  | 1,330.5  | 1,361.3   | 1,373.5  | 1,391.5  | 1,321.1  | +5.8   |
| Minnesota                | 400.6                      | 1.5                     | +7.3                                     | 359.7    | 356.1    | 366.1    | 384.0    | 396.7    | 410.5    | 416.1    | 429.0    | 428.6     | 423.1    | 422.2    | 415.3    | +9.2   |
| Mississippi              | 144.2                      | .5                      | +23.4                                    | 126.9    | 126.9    | 132.0    | 135.0    | 137.6    | 140.8    | 154.1    | 157.2    | 157.6     | 156.9    | 155.8    | 149.5    | +17.2  |
| Missouri                 | 656.8                      | 2.4                     | +18.5                                    | 589.2    | 606.6    | 628.2    | 642.6    | 645.9    | 664.9    | 660.7    | 679.2    | 699.4     | 676.0    | 677.7    | 710.9    | +23.2  |
| Montana                  | 77.1                       | .3                      | +4.5                                     | 69.8     | 68.7     | 70.4     | 73.7     | 75.4     | 77.8     | 81.9     | 82.8     | 83.0      | 82.5     | 80.3     | 79.5     | +2.5   |
| Nebraska                 | 111.6                      | .4                      | +7.2                                     | 99.8     | 100.4    | 103.9    | 109.0    | 113.0    | 115.6    | 115.5    | 117.8    | 116.3     | 117.3    | 115.9    | 114.3    | +10.4  |
| Nevada                   | 28.1                       | .1                      | +15.2                                    | 23.1     | 23.4     | 24.9     | 25.8     | 28.5     | 29.5     | 30.5     | 30.4     | 29.7      | 30.0     | 30.6     | 31.3     | +27.4  |
| New Hampshire            | 119.3                      | .4                      | +14.3                                    | 108.1    | 108.1    | 110.0    | 113.2    | 118.7    | 123.3    | 129.0    | 129.8    | 127.3     | 123.3    | 120.1    | 121.2    | +13.6  |
| New Jersey               | 1,127.5                    | 4.2                     | +15.8                                    | 1,016.5  | 1,041.4  | 1,067.1  | 1,085.0  | 1,112.8  | 1,140.9  | 1,165.5  | 1,183.7  | 1,190.5   | 1,183.7  | 1,179.7  | 1,163.1  | +13.0  |
| New Mexico               | 53.6                       | .2                      | +9.7                                     | 47.0     | 49.6     | 49.5     | 52.0     | 55.2     | 57.6     | 57.7     | 58.8     | 56.9      | 54.5     | 52.7     | 51.4     | +6.8   |
| New York                 | 3,654.9                    | 13.6                    | +10.3                                    | 3,397.6  | 3,431.8  | 3,508.4  | 3,586.3  | 3,631.1  | 3,682.3  | 3,718.9  | 3,787.4  | 3,822.4   | 3,805.0  | 3,778.4  | 3,709.0  | +9.5   |
| North Carolina           | 549.2                      | 2.0                     | +17.5                                    | 523.1    | 566.5    | 550.9    | 538.2    | 535.9    | 538.5    | 541.2    | 573.1    | 578.3     | 553.9    | 547.5    | 543.0    | +7.4   |
| North Dakota             | 29.7                       | .1                      | +8.6                                     | 26.7     | 25.5     | 26.3     | 27.9     | 29.7     | 31.1     | 31.5     | 32.1     | 31.8      | 31.5     | 31.8     | 30.9     | +6.2   |
| Ohio                     | 1,789.3                    | 6.7                     | +18.7                                    | 1,608.3  | 1,632.9  | 1,693.8  | 1,736.1  | 1,791.3  | 1,832.0  | 1,842.6  | 1,871.6  | 1,887.2   | 1,867.1  | 1,866.8  | 1,842.2  | +14.5  |
| Oklahoma                 | 207.4                      | .8                      | +12.3                                    | 188.8    | 187.5    | 194.9    | 196.6    | 202.1    | 205.4    | 210.5    | 216.5    | 218.7     | 215.1    | 223.4    | 229.4    | +17.6  |
| Oregon                   | 232.4                      | .9                      | +21.0                                    | 193.1    | 196.0    | 207.3    | 216.3    | 226.0    | 236.8    | 251.5    | 265.7    | 263.4     | 253.1    | 243.1    | 236.3    | +19.4  |
| Pennsylvania             | 2,675.1                    | 10.0                    | +12.5                                    | 2,470.1  | 2,494.6  | 2,559.8  | 2,564.0  | 2,680.2  | 2,724.6  | 2,740.0  | 2,763.5  | 2,792.3   | 2,771.0  | 2,776.9  | 2,764.8  | +10.7  |
| Rhode Island             | 249.8                      | .9                      | +22.1                                    | 224.2    | 230.8    | 235.6    | 246.9    | 253.1    | 258.3    | 262.3    | 260.2    | 259.9     | 254.9    | 254.3    | 257.4    | +14.0  |
| South Carolina           | 267.6                      | 1.0                     | +21.3                                    | 260.8    | 258.7    | 262.0    | 256.5    | 261.4    | 266.2    | 271.0    | 279.7    | 279.9     | 275.4    | 271.5    | 268.4    | +10.4  |
| South Dakota             | 36.4                       | .1                      | +5.2                                     | 33.3     | 32.7     | 33.4     | 34.6     | 36.9     | 38.0     | 38.5     | 38.4     | 38.1      | 37.7     | 37.5     | 37.6     | +6.8   |
| Tennessee                | 388.3                      | 1.4                     | +22.2                                    | 351.3    | 360.5    | 364.5    | 365.3    | 382.8    | 390.2    | 400.3    | 407.4    | 410.3     | 410.5    | 410.1    | 406.0    | +21.2  |
| Texas                    | 796.7                      | 3.0                     | +18.5                                    | 761.7    | 745.5    | 739.3    | 753.5    | 770.2    | 784.2    | 816.5    | 838.3    | 844.2     | 832.3    | 834.0    | 840.7    | +16.3  |
| Utah                     | 90.9                       | .3                      | +13.1                                    | 77.3     | 77.1     | 80.4     | 83.2     | 86.2     | 90.3     | 94.5     | 99.7     | 103.2     | 101.0    | 99.7     | 97.9     | +16.5  |
| Vermont                  | 55.1                       | .2                      | +13.7                                    | 49.2     | 49.8     | 50.3     | 52.3     | 54.9     | 56.5     | 57.6     | 58.6     | 58.3      | 58.6     | 57.6     | 57.1     | +14.5  |
| Virginia                 | 447.4                      | 1.7                     | +25.0                                    | 436.9    | 423.1    | 427.8    | 425.1    | 440.7    | 449.9    | 460.4    | 466.2    | 469.0     | 462.5    | 456.4    | 450.3    | +12.4  |
| Washington <sup>4</sup>  | 391.4                      | 1.5                     | +33.0                                    | 307.6    | 312.6    | 324.8    | 339.1    | 341.9    | 356.7    | 444.2    | 460.5    | 462.2     | 449.2    | 448.3    | 450.0    | +48.0  |
| West Virginia            | 327.2                      | 1.2                     | +11.6                                    | 303.7    | 306.2    | 314.1    | 249.6    | 324.2    | 339.8    | 344.1    | 348.1    | 354.2     | 348.2    | 345.2    | 349.3    | +9.9   |
| Wisconsin                | 536.9                      | 2.0                     | +16.3                                    | 484.8    | 483.7    | 498.2    | 518.2    | 531.0    | 557.9    | 562.3    | 565.6    | 573.8     | 561.1    | 558.4    | 548.5    | +13.4  |
| Wyoming                  | 38.1                       | .1                      | +9.0                                     | 36.6     | 34.9     | 33.9     | 35.0     | 36.9     | 40.3     | 42.1     | 42.6     | 42.3      | 39.2     | 38.0     | 35.9     | +1.6   |

<sup>1</sup> Represents workers in covered employment on last pay roll of each type (weekly, semimonthly, etc.) in month. See table 112 for statutory size-of-firm inclusion.

<sup>2</sup> Reflects in varying degrees differences between years in coverage provisions of State laws.

<sup>3</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures. Percents based on unrounded data.

<sup>4</sup> Effective July 1, 1941, coverage changed from 8 or more workers in 20 weeks to 1 or more at any time.

employee contributions paid to the State fund but exclude any employer contributions paid to the Federal Government. In States where experience-rating provisions have resulted in reduced rates for a substantial number of employers, total contributions may decrease from one year to another despite increases in taxable wages.

One simple measure which summarizes the financial operations of a State system during a given period is the ratio of benefits paid to contributions collected during the period. This ratio represents the amount of benefits paid for

each dollar of contributions received. During a period of expanding employment such as that which occurred during 1942 the ratio decreases and results in an increase in the total amount of funds available for benefits. A ratio of greater than 1.0 for a State indicates that it has been necessary for the State to draw from its reserve fund in order to meet benefit obligations. In using these data for comparisons among States and between years within a State, however, the following factors should be taken into consideration: employee contribution rates, changes in tax rates due to

Table 114.—Unemployment compensation: Total wages in covered employment, by State and quarter, 1941 <sup>1</sup>

[Amounts in thousands]

| State                         | Total        |                         |  | January-March | April-June  | July-September | October-December |
|-------------------------------|--------------|-------------------------|--|---------------|-------------|----------------|------------------|
|                               | Amount       | Percentage distribution | Percentage change from 1940 <sup>2</sup> |               |             |                |                  |
| Total.....                    | \$42,145,453 | 100.0                   | +29.9                                    | \$8,954,521   | \$9,993,203 | \$10,860,639   | \$12,337,090     |
| Alabama.....                  | 428,449      | 1.0                     | +50.4                                    | 81,801        | 96,008      | 115,928        | 134,712          |
| Alaska.....                   | 39,140       | .1                      | +69.4                                    | 4,618         | 9,885       | 14,858         | 9,779            |
| Arizona.....                  | 101,891      | .2                      | +29.5                                    | 22,762        | 24,907      | 25,067         | 29,155           |
| Arkansas.....                 | 164,219      | .4                      | +32.0                                    | 33,898        | 34,979      | 41,141         | 54,201           |
| California.....               | 2,973,482    | 7.1                     | +32.9                                    | 614,901       | 692,059     | 782,655        | 883,867          |
| Colorado.....                 | 215,677      | .5                      | +21.5                                    | 44,012        | 50,475      | 59,068         | 62,122           |
| Connecticut.....              | 1,084,330    | 2.6                     | +44.7                                    | 220,254       | 253,728     | 280,047        | 330,301          |
| Delaware.....                 | 131,092      | .3                      | +25.8                                    | 26,407        | 34,961      | 32,659         | 37,065           |
| District of Columbia.....     | 289,761      | .7                      | +18.1                                    | 63,122        | 69,705      | 72,493         | 84,441           |
| Florida.....                  | 330,687      | .8                      | +25.4                                    | 85,389        | 75,644      | 76,665         | 92,889           |
| Georgia.....                  | 470,155      | 1.1                     | +40.5                                    | 102,947       | 109,246     | 118,905        | 139,057          |
| Hawaii.....                   | 121,621      | .3                      | +62.2                                    | 23,124        | 27,248      | 34,388         | 36,861           |
| Idaho.....                    | 85,765       | .2                      | +17.3                                    | 17,400        | 20,617      | 23,270         | 24,478           |
| Illinois.....                 | 3,457,599    | 8.2                     | +24.6                                    | 729,987       | 826,882     | 886,190        | 1,014,540        |
| Indiana.....                  | 1,240,665    | 2.9                     | +42.6                                    | 252,820       | 305,232     | 328,378        | 354,235          |
| Iowa.....                     | 368,193      | .9                      | +26.5                                    | 73,737        | 85,973      | 96,259         | 112,224          |
| Kansas.....                   | 238,649      | .6                      | +33.4                                    | 50,313        | 55,771      | 61,551         | 71,014           |
| Kentucky.....                 | 382,530      | .9                      | +25.7                                    | 84,958        | 87,740      | 100,769        | 109,063          |
| Louisiana.....                | 412,408      | 1.0                     | +29.2                                    | 97,281        | 96,698      | 99,296         | 119,133          |
| Maine.....                    | 214,835      | .5                      | +37.2                                    | 43,160        | 49,851      | 56,904         | 64,920           |
| Maryland.....                 | 715,812      | 1.7                     | +40.7                                    | 150,339       | 168,392     | 184,765        | 212,316          |
| Massachusetts.....            | 1,972,050    | 4.7                     | +28.9                                    | 426,090       | 471,214     | 499,634        | 575,112          |
| Michigan.....                 | 2,575,042    | 6.1                     | +34.9                                    | 561,844       | 623,813     | 631,141        | 758,244          |
| Minnesota.....                | 586,840      | 1.4                     | +17.0                                    | 122,086       | 138,355     | 152,462        | 173,937          |
| Mississippi.....              | 145,190      | .3                      | +39.3                                    | 28,534        | 32,082      | 39,918         | 44,656           |
| Missouri.....                 | 970,653      | 2.3                     | +32.1                                    | 202,935       | 222,606     | 247,096        | 298,016          |
| Montana.....                  | 109,860      | .3                      | +8.7                                     | 23,613        | 26,006      | 28,947         | 31,294           |
| Nebraska.....                 | 147,329      | .3                      | +14.5                                    | 30,882        | 35,244      | 38,405         | 42,798           |
| Nevada.....                   | 43,396       | .1                      | +22.9                                    | 8,694         | 10,177      | 11,472         | 13,053           |
| New Hampshire.....            | 151,557      | .4                      | +29.9                                    | 31,485        | 36,032      | 40,658         | 43,382           |
| New Jersey.....               | 1,960,882    | 4.7                     | +31.4                                    | 409,659       | 466,540     | 509,035        | 575,648          |
| New Mexico.....               | 63,668       | .1                      | +20.4                                    | 13,404        | 15,295      | 17,765         | 17,204           |
| New York.....                 | 6,384,971    | 15.1                    | +19.9                                    | 1,413,905     | 1,532,946   | 1,621,098      | 1,817,022        |
| North Carolina.....           | 575,686      | 1.4                     | +31.7                                    | 129,058       | 138,845     | 142,340        | 165,443          |
| North Dakota.....             | 36,295       | .1                      | +14.2                                    | 7,374         | 8,649       | 9,674          | 10,598           |
| Ohio.....                     | 3,106,872    | 7.4                     | +35.0                                    | 638,908       | 750,034     | 805,901        | 912,029          |
| Oklahoma.....                 | 285,651      | .7                      | +17.7                                    | 61,454        | 66,389      | 72,715         | 85,093           |
| Oregon.....                   | 355,567      | .8                      | +39.1                                    | 68,874        | 82,539      | 98,595         | 105,559          |
| Pennsylvania.....             | 4,150,113    | 9.8                     | +28.5                                    | 875,095       | 990,102     | 1,079,060      | 1,205,856        |
| Rhode Island.....             | 366,222      | .9                      | +44.1                                    | 77,429        | 90,306      | 94,135         | 104,352          |
| South Carolina.....           | 260,994      | .6                      | +39.6                                    | 58,080        | 61,285      | 67,030         | 74,599           |
| South Dakota.....             | 44,585       | .1                      | +9.7                                     | 9,571         | 10,832      | 11,657         | 12,525           |
| Tennessee.....                | 467,533      | 1.1                     | +38.4                                    | 99,075        | 107,338     | 119,286        | 141,834          |
| Texas.....                    | 1,064,597    | 2.5                     | +27.9                                    | 239,034       | 245,071     | 269,686        | 310,806          |
| Utah.....                     | 126,061      | .3                      | +23.5                                    | 25,110        | 28,215      | 33,386         | 39,350           |
| Vermont.....                  | 77,508       | .2                      | +27.9                                    | 15,945        | 18,497      | 20,274         | 22,792           |
| Virginia.....                 | 590,875      | 1.4                     | +48.7                                    | 132,487       | 139,038     | 150,504        | 168,846          |
| Washington <sup>3</sup> ..... | 615,122      | 1.5                     | +48.5                                    | 118,082       | 131,627     | 174,178        | 191,235          |
| West Virginia.....            | 502,963      | 1.2                     | +28.1                                    | 105,112       | 113,298     | 141,266        | 143,287          |
| Wisconsin.....                | 889,729      | 2.1                     | +29.8                                    | 186,010       | 213,240     | 228,177        | 262,302          |
| Wyoming.....                  | 50,782       | .1                      | +18.8                                    | 11,462        | 11,587      | 13,888         | 13,845           |

<sup>1</sup> Represents total wages in covered employment for all pay periods ended in year or quarter. See table 112 for statutory size-of-firm inclusion.

<sup>2</sup> Reflects in varying degrees differences between years in coverage provisions of State laws.

<sup>3</sup> Effective July 1, 1941, coverage changed from 8 or more workers in 20 weeks to 1 or more at any time.



experience rating, differences in benefit formulas, and the varying risks of unemployment among the States.

*Appeals.*—All State laws give their workers and employers who may disagree with benefit determinations an opportunity for a fair hearing before an impartial tribunal. These lower appeals bodies

are composed of one referee or a board consisting of a salaried referee and one representative each of employers and employees, or some combination or variant of these two types. Most States permit appeal from the lower tribunal to a higher tribunal, either the head of the agency itself or an independent board of review. If any party remains

Table 115.—Unemployment compensation: Average monthly employment of covered workers, by State and industry division, 1941<sup>1</sup>

| State                            | Total      | Mining  |                  | Construction |                  | Manufacturing |                  | Transportation, <sup>2</sup> communication, and other public utilities |                  | Wholesale and retail trade |                  | Finance, insurance, and real estate |                  | Service   |                  | Miscellaneous <sup>3</sup> |                  |
|----------------------------------|------------|---------|------------------|--------------|------------------|---------------|------------------|--|------------------|----------------------------|------------------|-------------------------------------|------------------|-----------|------------------|----------------------------|------------------|
|                                  |            | Number  | Percent of total | Number       | Percent of total | Number        | Percent of total | Number   | Percent of total | Number                     | Percent of total | Number                              | Percent of total | Number    | Percent of total | Number                     | Percent of total |
| Total, 1939.....                 | 21,377,528 | 812,867 | 3.8              | 960,261      | 4.5              | 9,731,686     | 45.5             | 1,611,461  | 7.5              | 5,374,260                  | 25.2             | 1,048,703                           | 4.9              | 1,723,240 | 8.1              | 115,050                    | 0.5              |
| Total, 1940.....                 | 23,096,162 | 902,820 | 3.9              | 1,057,919    | 4.6              | 10,717,334    | 46.4             | 1,674,534  | 7.2              | 5,711,432                  | 24.7             | 1,120,821                           | 4.9              | 1,815,516 | 7.9              | 95,786                     | .4               |
| Total, 1941.....                 | 26,814,844 | 951,213 | 3.5              | 1,605,022    | 6.0              | 12,993,043    | 48.5             | 1,794,471  | 6.7              | 6,226,447                  | 23.2             | 1,175,370                           | 4.4              | 1,991,410 | 7.4              | 77,868                     | .3               |
| Percentage change from 1940..... | +16.1      | +6.4    | -----            | +51.7        | -----            | +21.2         | -----            | +7.2   | -----            | +9.0                       | -----            | +4.9                                | -----            | +9.7      | -----            | +13.7                      | -----            |
| Alabama.....                     | 365,653    | 34,520  | 9.4              | 29,992       | 8.2              | 195,824       | 53.6             | 19,944   | 5.5              | 60,752                     | 16.6             | 7,085                               | 1.9              | 17,302    | 4.7              | 234                        | .1               |
| Alaska.....                      | 17,915     | 3,450   | 19.3             | 4,410        | 24.6             | 5,308         | 29.6             | 2,027  | 11.3             | 1,962                      | 11.0             | 84                                  | .5               | 580       | 3.2              | 94                         | .5               |
| Arizona.....                     | 68,844     | 14,577  | 21.2             | 6,585        | 9.6              | 8,658         | 12.6             | 6,233  | 9.0              | 22,577                     | 32.8             | 2,095                               | 3.0              | 7,698     | 11.2             | 421                        | .6               |
| Arkansas.....                    | 176,596    | 7,915   | 4.5              | 16,310       | 9.2              | 62,041        | 35.1             | 12,388   | 7.0              | 53,712                     | 30.4             | 5,616                               | 3.2              | 17,113    | 9.7              | 1,501                      | .9               |
| California.....                  | 1,672,183  | 39,228  | 2.3              | 123,444      | 7.4              | 579,799       | 34.7             | 130,626  | 7.8              | 507,845                    | 30.4             | 88,667                              | 5.3              | 192,700   | 11.5             | 9,874                      | .6               |
| Colorado.....                    | 149,115    | 14,849  | 9.9              | 9,971        | 6.7              | 40,489        | 27.2             | 13,871   | 9.3              | 49,274                     | 33.0             | 6,412                               | 4.3              | 13,996    | 9.4              | 253                        | .2               |
| Connecticut.....                 | 607,463    | 675     | .1               | 25,218       | 4.2              | 414,753       | 68.3             | 22,783   | 3.7              | 88,119                     | 14.5             | 27,069                              | 4.5              | 23,867    | 3.9              | 4,979                      | .8               |
| Delaware.....                    | 77,192     | 454     | .6               | 6,339        | 8.2              | 40,542        | 52.5             | 4,019  | 5.2              | 16,739                     | 21.7             | 3,645                               | 4.7              | 5,053     | 6.6              | 401                        | .5               |
| Dist. of Columbia.....           | 201,925    | 0       | 0                | 24,856       | 12.3             | 14,693        | 7.3              | 20,504   | 10.2             | 84,701                     | 41.9             | 19,196                              | 9.5              | 37,751    | 18.7             | 224                        | .1               |
| Florida.....                     | 292,502    | 4,402   | 1.5              | 40,502       | 13.9             | 75,043        | 25.7             | 29,737   | 10.2             | 93,955                     | 32.1             | 10,675                              | 3.6              | 36,830    | 12.6             | 1,358                      | .4               |
| Georgia.....                     | 434,344    | 2,326   | .5               | 39,752       | 9.2              | 230,658       | 53.1             | 26,697   | 6.2              | 93,509                     | 21.5             | 12,177                              | 2.8              | 27,477    | 6.3              | 1,748                      | .4               |
| Hawaii.....                      | 88,556     | 150     | .1               | 20,040       | 22.5             | 27,000        | 30.4             | 8,853  | 10.0             | 22,960                     | 25.9             | 2,105                               | 2.4              | 7,622     | 8.6              | 796                        | .9               |
| Idaho.....                       | 69,553     | 7,509   | 10.8             | 3,639        | 5.2              | 14,905        | 21.4             | 5,519  | 7.9              | 28,292                     | 40.7             | 1,994                               | 2.9              | 6,960     | 10.0             | 735                        | 1.1              |
| Illinois.....                    | 2,045,774  | 49,819  | 2.4              | 85,343       | 4.2              | 1,013,136     | 49.5             | 144,376  | 7.1              | 495,920                    | 24.3             | 99,110                              | 4.8              | 155,135   | 7.6              | 2,935                      | .1               |
| Indiana.....                     | 744,775    | 14,123  | 1.9              | 41,947       | 5.6              | 471,276       | 63.3             | 38,682   | 5.2              | 127,212                    | 17.1             | 15,476                              | 2.5              | 32,680    | 4.4              | 379                        | ( <sup>4</sup> ) |
| Iowa.....                        | 263,570    | 4,767   | 1.8              | 21,649       | 8.2              | 105,227       | 39.9             | 20,345   | 7.7              | 79,813                     | 30.2             | 11,798                              | 4.5              | 18,364    | 7.0              | 1,907                      | .7               |
| Kansas.....                      | 176,690    | 15,188  | 8.6              | 13,763       | 7.8              | 61,337        | 34.7             | 18,213   | 10.3             | 51,287                     | 29.0             | 6,198                               | 3.5              | 10,521    | 6.0              | 1,837                      | .1               |
| Kentucky.....                    | 298,736    | 62,048  | 20.8             | 18,438       | 6.2              | 101,846       | 34.1             | 17,911   | 6.0              | 70,607                     | 23.6             | 8,520                               | 2.8              | 18,566    | 6.2              | 800                        | .3               |
| Louisiana.....                   | 336,018    | 17,740  | 5.3              | 37,446       | 11.1             | 113,181       | 33.7             | 35,342   | 10.5             | 92,968                     | 27.7             | 10,937                              | 3.3              | 27,975    | 8.3              | 429                        | .1               |
| Maine.....                       | 172,662    | 366     | .2               | 9,551        | 5.5              | 115,311       | 66.8             | 8,187  | 4.8              | 28,371                     | 16.4             | 3,529                               | 2.1              | 7,133     | 4.1              | 214                        | .1               |
| Maryland.....                    | 481,347    | 4,054   | .8               | 50,208       | 10.4             | 233,772       | 48.6             | 38,673   | 8.0              | 102,399                    | 21.3             | 22,913                              | 4.8              | 28,254    | 5.9              | 1,074                      | .2               |
| Massachusetts.....               | 1,264,599  | 968     | .1               | 49,327       | 3.9              | 700,921       | 55.4             | 74,687   | 5.9              | 296,128                    | 23.4             | 64,323                              | 5.1              | 75,777    | 6.0              | 2,468                      | .2               |
| Michigan.....                    | 1,325,514  | 17,584  | 1.3              | 35,387       | 2.7              | 868,369       | 65.5             | 64,886   | 4.9              | 232,531                    | 17.6             | 34,517                              | 2.6              | 66,556    | 5.0              | 5,684                      | .4               |
| Minnesota.....                   | 400,613    | 11,849  | 3.0              | 25,339       | 6.3              | 130,863       | 32.7             | 28,843   | 7.2              | 139,606                    | 34.8             | 23,059                              | 5.8              | 39,805    | 9.9              | 1,249                      | .3               |
| Mississippi.....                 | 144,173    | 1,747   | 1.2              | 18,344       | 12.7             | 73,430        | 51.0             | 9,270  | 6.4              | 29,524                     | 20.5             | 2,633                               | 1.8              | 9,093     | 6.3              | 132                        | .1               |
| Missouri.....                    | 656,763    | 10,220  | 1.6              | 51,331       | 7.8              | 280,262       | 42.7             | 51,357   | 7.8              | 182,575                    | 27.8             | 30,195                              | 4.6              | 49,291    | 7.5              | 1,529                      | .2               |
| Montana.....                     | 77,131     | 14,713  | 19.1             | 4,653        | 6.0              | 15,126        | 19.6             | 5,785  | 7.5              | 26,289                     | 34.1             | 2,628                               | 3.4              | 7,841     | 10.2             | 98                         | .1               |
| Nebraska.....                    | 111,571    | 672     | .6               | 6,473        | 5.8              | 31,298        | 28.1             | 12,090   | 10.8             | 43,567                     | 38.5             | 7,481                               | 6.7              | 10,351    | 9.3              | 199                        | .2               |
| Nevada.....                      | 28,140     | 7,288   | 25.9             | 4,317        | 15.3             | 1,341         | 4.8              | 1,730  | 6.1              | 8,970                      | 31.9             | 613                                 | 2.2              | 3,822     | 13.6             | 59                         | .2               |
| New Hampshire.....               | 119,347    | 416     | .4               | 7,670        | 6.4              | 76,361        | 64.0             | 5,154  | 4.3              | 20,353                     | 17.1             | 2,762                               | 2.3              | 6,484     | 5.4              | 147                        | .1               |
| New Jersey.....                  | 1,127,483  | 4,172   | .4               | 45,870       | 4.1              | 732,229       | 64.9             | 72,648   | 6.4              | 164,407                    | 14.6             | 42,358                              | 3.8              | 60,769    | 5.4              | 5,030                      | .4               |
| New Mexico.....                  | 53,577     | 9,977   | 18.6             | 7,281        | 13.6             | 5,070         | 9.5              | 4,323  | 8.1              | 18,716                     | 34.9             | 1,580                               | 2.9              | 6,250     | 11.7             | 380                        | .7               |
| New York.....                    | 3,654,882  | 9,538   | .3               | 140,633      | 3.8              | 1,645,070     | 45.0             | 273,694  | 7.5              | 895,924                    | 24.5             | 302,718                             | 8.3              | 381,401   | 10.4             | 5,904                      | .2               |
| North Carolina.....              | 549,170    | 3,008   | .5               | 47,458       | 8.6              | 361,184       | 65.8             | 20,342   | 3.7              | 84,310                     | 15.4             | 10,900                              | 2.0              | 21,652    | 4.0              | 316                        | ( <sup>4</sup> ) |
| North Dakota.....                | 29,733     | 815     | 2.7              | 1,949        | 6.5              | 4,545         | 15.3             | 3,328  | 11.2             | 15,450                     | 52.0             | 1,284                               | 4.3              | 2,305     | 7.8              | 57                         | .2               |
| Ohio.....                        | 1,789,319  | 31,387  | 1.7              | 85,212       | 4.8              | 1,023,453     | 57.2             | 97,469   | 5.4              | 391,351                    | 21.9             | 56,364                              | 3.2              | 101,349   | 5.7              | 2,734                      | .1               |
| Oklahoma.....                    | 207,415    | 35,871  | 17.3             | 13,447       | 6.5              | 48,737        | 23.5             | 20,862   | 10.0             | 60,958                     | 29.4             | 8,242                               | 4.0              | 16,827    | 8.1              | 2,471                      | 1.2              |
| Oregon.....                      | 232,395    | 2,103   | .9               | 15,328       | 6.6              | 109,502       | 47.1             | 19,056   | 8.2              | 58,961                     | 25.4             | 7,404                               | 3.2              | 18,588    | 8.0              | 1,453                      | .6               |
| Pennsylvania.....                | 2,675,146  | 229,201 | 8.6              | 104,106      | 3.9              | 1,350,727     | 50.5             | 146,151  | 5.5              | 553,586                    | 20.7             | 100,542                             | 3.7              | 180,106   | 6.7              | 10,717                     | .4               |
| Rhode Island.....                | 249,848    | 353     | .2               | 20,074       | 8.0              | 159,129       | 63.7             | 10,828   | 4.3              | 41,430                     | 16.6             | 6,774                               | 2.7              | 10,829    | 4.3              | 431                        | .2               |
| South Carolina.....              | 267,621    | 1,509   | .6               | 29,266       | 10.9             | 170,664       | 63.8             | 9,532  | 3.6              | 42,644                     | 15.9             | 2,958                               | 1.1              | 10,608    | 4.0              | 440                        | .1               |
| South Dakota.....                | 36,389     | 3,066   | 8.4              | 2,177        | 6.0              | 7,941         | 21.8             | 3,330  | 9.2              | 15,657                     | 43.0             | 1,609                               | 4.4              | 2,550     | 7.0              | 59                         | .2               |
| Tennessee.....                   | 388,261    | 16,022  | 4.1              | 34,873       | 9.0              | 195,213       | 50.3             | 19,623   | 5.1              | 87,399                     | 22.5             | 10,311                              | 2.6              | 24,131    | 6.2              | 689                        | .2               |
| Texas.....                       | 796,706    | 66,458  | 8.3              | 91,128       | 11.4             | 218,726       | 27.5             | 87,174   | 11.0             | 234,441                    | 29.4             | 28,465                              | 3.6              | 68,526    | 8.6              | 1,788                      | .2               |
| Utah.....                        | 90,869     | 12,012  | 13.2             | 9,281        | 10.2             | 19,792        | 21.8             | 6,659  | 7.3              | 30,200                     | 33.2             | 3,859                               | 4.3              | 8,995     | 9.9              | 71                         | .1               |
| Vermont.....                     | 55,079     | 1,239   | 2.2              | 2,523        | 4.6              | 32,651        | 59.3             | 3,282  | 6.0              | 10,942                     | 19.9             | 1,658                               | 3.0              | 2,589     | 4.7              | 186                        | .3               |
| Virginia.....                    | 447,368    | 23,263  | 5.2              | 61,346       | 13.7             | 199,237       | 44.5             | 27,254   | 6.1              | 96,438                     | 21.5             | 13,248                              | 3.0              | 25,931    | 5.8              | 651                        | .2               |
| Washington.....                  | 391,426    | 4,676   | 1.2              | 29,564       | 7.6              | 163,231       | 41.7             | 31,768   | 8.1              | 107,335                    | 27.4             | 15,956                              | 4.1              | 36,857    | 9.4              | 2,039                      | .5               |
| West Virginia.....               | 327,215    | 122,918 | 37.6             | 10,804       | 3.3              | 114,682       | 35.1             | 20,430   | 6.2              | 42,069                     | 12.9             | 4,717                               | 1.4              | 11,464    | 3.5              | 131                        | ( <sup>4</sup> ) |
| Wisconsin.....                   | 536,945    | 2,261   | .4               | 16,064       | 3.0              | 324,058       | 60.4             | 33,791   | 6.3              | 110,055                    | 20.5             | 16,963                              | 3.1              | 32,895    | 6.1              | 855                        | .2               |
| Wyoming.....                     | 38,140     | 7,747   | 20.3             | 4,394        | 11.5             | 4,432         | 11.6             | 4,185  | 11.0             | 12,184                     | 31.9             | 948                                 | 2.5              | 4,191     | 11.0             | 59                         | .2               |

<sup>1</sup> Represents average of workers in covered employment on last pay roll of each type (weekly, semimonthly, etc.) in each month. See table 112 for statutory size-of-firm inclusion.

<sup>2</sup> Excludes railroads and other groups subject, as of July 1, 1939, to Railroad Unemployment Insurance Act.

<sup>3</sup> Includes agriculture, forestry, and fishery, and establishments not elsewhere classified.

<sup>4</sup> Less than 0.05 percent.

inconvincing by the decision of the higher appeal tribunal, he may carry his appeal to the courts.

On certain issues, especially labor disputes, many State laws empower the deputy of the agency to refer facts directly to the lower or higher appeal authority, which then makes an initial determina-

tion. The tabulations shown in this volume, however, deal only with review cases, which arise when a lower appeal authority reviews deputy determinations or amended determinations prepared by an adjustment section, or when a higher authority reviews decisions of the deputy or the

**Table 116.—Unemployment compensation: Total wages in covered employment, by State and industry division, 1941<sup>1</sup>**

[Amounts in thousands]

| State                       | Total        | Mining      |                   | Construction |                   | Manufacturing |                   | Transportation, <sup>2</sup> communication, and other public utilities |                   | Wholesale and retail trade |                   | Finance, insurance, and real estate |                   | Service     |                   | Miscellaneous <sup>3</sup> |                   |
|-----------------------------|--------------|-------------|-------------------|--------------|-------------------|---------------|-------------------|--|-------------------|----------------------------|-------------------|-------------------------------------|-------------------|-------------|-------------------|----------------------------|-------------------|
|                             |              | Amount      | Per cent of total | Amount       | Per cent of total | Amount        | Per cent of total | Amount   | Per cent of total | Amount                     | Per cent of total | Amount                              | Per cent of total | Amount      | Per cent of total | Amount                     | Per cent of total |
| Total, 1939                 | \$29,069,447 | \$1,120,981 | 3.9               | \$1,262,491  | 4.3               | \$13,205,042  | 45.4              | \$2,478,062  | 8.5               | \$6,903,465                | 23.7              | \$1,882,901                         | 6.5               | \$2,079,540 | 7.2               | \$139,965                  | 0.5               |
| Total, 1940                 | 32,449,899   | 1,267,524   | 3.9               | 1,447,441    | 4.5               | 15,392,025    | 47.4              | 2,612,419  | 8.1               | 7,462,352                  | 23.0              | 1,959,983                           | 6.0               | 2,203,108   | 6.8               | 105,047                    | .3                |
| Total, 1941                 | 42,145,453   | 1,519,389   | 3.6               | 2,697,140    | 6.4               | 21,537,485    | 51.1              | 2,935,443  | 7.0               | 8,719,238                  | 20.7              | 2,113,718                           | 5.0               | 2,531,719   | 6.0               | 91,321                     | .2                |
| Percentage change from 1940 | +29.9        | +19.9       | -----             | +86.3        | -----             | +39.9         | -----             | +12.1  | -----             | +16.8                      | -----             | +7.8                                | -----             | +14.9       | -----             | +15.1                      | -----             |
| Alabama                     | 428,449      | 41,180      | 9.6               | 39,711       | 9.3               | 229,478       | 53.6              | 24,896   | 5.8               | 65,913                     | 15.4              | 11,644                              | 2.7               | 15,452      | 3.6               | 175                        | (*)               |
| Alaska                      | 39,140       | 8,835       | 22.6              | 15,755       | 40.3              | 8,405         | 21.5              | 1,860  | 4.7               | 3,085                      | 7.9               | 215                                 | .5                | 830         | 2.1               | 155                        | .4                |
| Arizona                     | 101,891      | 26,875      | 26.4              | 11,202       | 11.0              | 12,807        | 12.5              | 8,898  | 8.7               | 29,137                     | 28.6              | 3,961                               | 3.9               | 8,545       | 8.4               | 466                        | .5                |
| Arkansas                    | 164,219      | 9,589       | 5.8               | 17,890       | 10.9              | 53,171        | 32.4              | 12,415   | 7.6               | 48,662                     | 29.6              | 8,355                               | 5.1               | 12,993      | 7.9               | 1,144                      | .7                |
| California                  | 2,973,482    | 78,737      | 2.7               | 237,903      | 8.0               | 1,088,525     | 36.6              | 238,701  | 8.0               | 787,282                    | 26.5              | 162,795                             | 5.5               | 366,329     | 12.3              | 13,210                     | .4                |
| Colorado                    | 215,677      | 23,674      | 11.0              | 19,532       | 9.0               | 64,187        | 29.8              | 21,139   | 9.8               | 62,357                     | 28.9              | 10,939                              | 5.1               | 13,654      | 6.3               | 195                        | .1                |
| Connecticut                 | 1,084,330    | 1,163       | .1                | 46,602       | 4.3               | 763,272       | 70.4              | 43,904   | 4.0               | 133,143                    | 12.3              | 66,660                              | 5.2               | 31,626      | 2.9               | 7,960                      | .8                |
| Delaware                    | 131,092      | 680         | .5                | 9,037        | 6.9               | 82,068        | 62.6              | 5,670  | 4.3               | 20,606                     | 15.7              | 6,756                               | 5.2               | 5,622       | 4.3               | 653                        | .5                |
| Dist. of Columbia           | 289,761      | 0           | 0                 | 35,320       | 12.2              | 27,546        | 9.5               | 34,819   | 12.0              | 115,322                    | 39.8              | 27,080                              | 9.4               | 49,446      | 17.1              | 228                        | (*)               |
| Florida                     | 330,587      | 4,631       | 1.4               | 52,603       | 15.9              | 80,287        | 24.3              | 33,935   | 10.3              | 105,032                    | 31.8              | 16,732                              | 5.1               | 36,224      | 10.9              | 1,143                      | .3                |
| Georgia                     | 470,155      | 2,121       | .5                | 49,618       | 10.6              | 224,691       | 47.8              | 35,932   | 7.6               | 111,008                    | 23.6              | 20,689                              | 4.4               | 25,126      | 5.3               | 970                        | .2                |
| Hawaii                      | 121,621      | 254         | .2                | 32,804       | 27.0              | 29,813        | 24.5              | 16,085   | 13.2              | 30,468                     | 25.1              | 4,152                               | 3.4               | 7,968       | 6.5               | 77                         | .1                |
| Idaho                       | 85,765       | 13,234      | 15.4              | 4,222        | 4.9               | 20,311        | 23.7              | 7,149  | 8.3               | 31,102                     | 36.3              | 2,953                               | 3.5               | 5,770       | 6.7               | 1,024                      | 1.2               |
| Illinois                    | 3,457,599    | 80,739      | 2.3               | 183,400      | 5.3               | 1,774,538     | 51.3              | 257,451  | 7.5               | 757,068                    | 21.9              | 181,021                             | 5.2               | 220,326     | 6.4               | 3,056                      | .1                |
| Indiana                     | 1,240,665    | 21,791      | 1.8               | 87,650       | 7.1               | 835,943       | 67.4              | 59,606   | 4.8               | 165,420                    | 13.3              | 33,734                              | 2.7               | 36,102      | 2.9               | 419                        | (*)               |
| Iowa                        | 368,193      | 5,507       | 1.5               | 40,444       | 11.0              | 167,979       | 42.9              | 28,096   | 7.7               | 96,574                     | 26.2              | 20,318                              | 5.5               | 17,322      | 4.7               | 1,953                      | .5                |
| Kansas                      | 238,649      | 22,955      | 9.6               | 20,874       | 8.8               | 93,621        | 39.2              | 25,811   | 10.8              | 56,239                     | 23.6              | 10,122                              | 4.2               | 8,851       | 3.7               | 176                        | .1                |
| Kentucky                    | 382,530      | 79,077      | 20.7              | 25,299       | 6.6               | 139,465       | 36.5              | 24,641   | 6.4               | 80,607                     | 21.1              | 14,481                              | 3.8               | 18,138      | 4.7               | 822                        | .2                |
| Louisiana                   | 412,408      | 32,332      | 7.8               | 58,024       | 14.1              | 131,573       | 31.9              | 42,472   | 10.3              | 101,591                    | 24.6              | 18,806                              | 4.6               | 27,276      | 6.6               | 334                        | .1                |
| Maine                       | 214,835      | 354         | .2                | 13,428       | 6.3               | 140,906       | 65.6              | 11,859   | 5.5               | 35,245                     | 16.4              | 6,451                               | 3.0               | 6,354       | 2.9               | 238                        | .1                |
| Maryland                    | 715,812      | 5,504       | .8                | 80,776       | 11.3              | 378,194       | 52.8              | 55,400   | 7.7               | 127,360                    | 17.8              | 37,722                              | 5.3               | 29,702      | 4.1               | 1,154                      | .2                |
| Massachusetts               | 1,972,050    | 1,660       | .1                | 88,216       | 4.5               | 1,116,517     | 56.6              | 127,533  | 6.5               | 427,092                    | 21.6              | 118,039                             | 6.0               | 90,193      | 4.6               | 2,800                      | .1                |
| Michigan                    | 2,575,042    | 31,050      | 1.2               | 64,853       | 2.5               | 1,849,712     | 71.8              | 113,901  | 4.4               | 350,962                    | 13.6              | 64,080                              | 2.5               | 92,104      | 3.6               | 8,380                      | .4                |
| Minnesota                   | 586,840      | 22,943      | 3.9               | 37,159       | 6.3               | 215,561       | 36.7              | 44,900   | 7.7               | 183,110                    | 31.2              | 37,500                              | 6.4               | 44,415      | 7.6               | 1,252                      | .2                |
| Mississippi                 | 145,190      | 2,399       | 1.7               | 25,120       | 17.3              | 64,207        | 44.2              | 9,971  | 6.9               | 31,837                     | 21.9              | 4,302                               | 3.0               | 7,257       | 5.0               | 97                         | (*)               |
| Missouri                    | 970,653      | 13,389      | 1.4               | 107,987      | 11.1              | 412,633       | 42.5              | 81,266   | 8.4               | 251,127                    | 25.9              | 50,049                              | 5.2               | 52,811      | 5.4               | 1,391                      | .1                |
| Montana                     | 109,860      | 26,334      | 24.0              | 6,146        | 5.6               | 24,244        | 22.1              | 9,239  | 8.4               | 32,509                     | 29.6              | 3,990                               | 3.6               | 7,311       | 6.7               | 87                         | (*)               |
| Nebraska                    | 147,329      | 709         | .5                | 10,015       | 6.8               | 44,538        | 30.2              | 17,209   | 11.7              | 51,618                     | 35.0              | 13,502                              | 9.2               | 9,517       | 6.5               | 221                        | .1                |
| Nevada                      | 43,396       | 13,611      | 31.4              | 6,165        | 14.2              | 2,281         | 5.3               | 2,797  | 6.5               | 12,281                     | 28.3              | 966                                 | 2.2               | 5,224       | 12.0              | 71                         | .1                |
| New Hampshire               | 151,557      | 572         | .4                | 9,893        | 6.5               | 99,085        | 65.4              | 7,653  | 5.0               | 23,334                     | 15.4              | 5,018                               | 3.3               | 5,858       | 3.9               | 141                        | .1                |
| New Jersey                  | 1,960,882    | 7,519       | .4                | 94,073       | 4.8               | 1,312,319     | 66.9              | 130,246  | 6.7               | 259,131                    | 13.2              | 77,050                              | 3.9               | 73,568      | 3.8               | 6,976                      | .3                |
| New Mexico                  | 63,668       | 16,606      | 26.1              | 9,092        | 14.3              | 5,424         | 8.5               | 5,512  | 8.7               | 19,306                     | 30.3              | 2,170                               | 3.4               | 5,206       | 8.2               | 352                        | .5                |
| New York                    | 6,384,971    | 19,841      | .3                | 261,556      | 4.1               | 2,840,319     | 44.5              | 526,095  | 8.2               | 1,542,324                  | 24.2              | 580,179                             | 9.1               | 606,661     | 9.5               | 7,996                      | .1                |
| North Carolina              | 575,686      | 2,869       | .5                | 54,673       | 9.5               | 359,874       | 62.5              | 26,918   | 4.7               | 94,180                     | 16.4              | 18,549                              | 3.2               | 18,350      | 3.2               | 273                        | (*)               |
| North Dakota                | 36,295       | 1,086       | 3.0               | 2,161        | 6.0               | 5,927         | 16.3              | 4,305  | 11.9              | 18,544                     | 51.1              | 2,104                               | 5.8               | 2,109       | 5.8               | 59                         | .1                |
| Ohio                        | 3,106,672    | 47,185      | 1.5               | 159,877      | 5.1               | 1,969,683     | 63.4              | 163,267  | 5.3               | 540,327                    | 17.4              | 102,532                             | 3.3               | 121,055     | 3.9               | 2,946                      | .1                |
| Oklahoma                    | 285,651      | 64,425      | 22.6              | 16,483       | 5.8               | 71,198        | 24.9              | 30,864   | 10.8              | 71,757                     | 25.1              | 12,871                              | 4.5               | 16,334      | 5.7               | 1,719                      | .6                |
| Oregon                      | 355,567      | 3,276       | .9                | 25,426       | 7.2               | 175,651       | 49.4              | 31,458   | 8.8               | 85,602                     | 24.1              | 12,339                              | 3.5               | 20,367      | 5.7               | 1,458                      | .4                |
| Pennsylvania                | 4,160,113    | 353,047     | 8.5               | 169,873      | 3.9               | 2,315,574     | 55.7              | 241,826  | 5.9               | 721,060                    | 17.4              | 170,989                             | 4.1               | 173,736     | 4.2               | 12,708                     | .3                |
| Rhode Island                | 366,222      | 517         | .1                | 37,461       | 10.2              | 230,271       | 62.9              | 18,212   | 5.0               | 54,049                     | 14.8              | 13,173                              | 3.6               | 12,091      | 3.3               | 448                        | .1                |
| South Carolina              | 260,994      | 1,471       | .6                | 31,736       | 12.2              | 161,552       | 61.9              | 10,445   | 4.0               | 42,318                     | 16.2              | 4,785                               | 1.8               | 8,382       | 3.2               | 305                        | .1                |
| South Dakota                | 44,585       | 5,783       | 13.0              | 2,382        | 5.3               | 10,611        | 23.8              | 4,145  | 9.3               | 16,831                     | 37.8              | 2,573                               | 5.8               | 2,198       | 4.9               | 62                         | .1                |
| Tennessee                   | 467,533      | 19,521      | 4.2               | 53,615       | 11.5              | 229,774       | 49.1              | 25,184   | 5.4               | 101,816                    | 21.8              | 16,294                              | 3.5               | 20,801      | 4.4               | 528                        | .1                |
| Texas                       | 1,064,937    | 127,494     | 12.0              | 128,721      | 12.1              | 294,973       | 27.7              | 118,214  | 11.1              | 283,296                    | 26.6              | 45,248                              | 4.3               | 65,452      | 6.1               | 1,199                      | .1                |
| Utah                        | 126,061      | 21,608      | 17.2              | 15,364       | 12.2              | 27,617        | 21.9              | 9,793  | 7.8               | 36,684                     | 29.1              | 6,219                               | 4.9               | 8,768       | 6.9               | 68                         | (*)               |
| Vermont                     | 77,508       | 2,086       | 2.7               | 3,092        | 4.0               | 48,665        | 62.8              | 4,528  | 5.8               | 13,512                     | 17.4              | 3,233                               | 4.2               | 2,156       | 2.8               | 236                        | .3                |
| Virginia                    | 590,875      | 32,524      | 5.5               | 99,981       | 16.9              | 256,184       | 43.3              | 37,650   | 6.4               | 117,592                    | 19.9              | 22,351                              | 3.8               | 24,061      | 4.1               | 522                        | .1                |
| Washington                  | 615,122      | 8,205       | 1.3               | 51,205       | 8.3               | 285,466       | 46.4              | 49,443   | 8.0               | 152,438                    | 24.8              | 26,725                              | 4.4               | 39,373      | 6.4               | 2,267                      | .4                |
| West Virginia               | 502,963      | 195,041     | 38.8              | 18,486       | 3.7               | 181,635       | 36.1              | 32,032   | 6.4               | 54,605                     | 10.8              | 8,520                               | 1.7               | 12,543      | 2.5               | 131                        | (*)               |
| Wisconsin                   | 889,729      | 3,671       | .4                | 27,614       | 3.1               | 581,938       | 65.4              | 54,192   | 6.1               | 153,356                    | 17.2              | 31,258                              | 3.5               | 36,680      | 4.1               | 1,020                      | .2                |
| Wyoming                     | 50,782       | 13,715      | 27.0              | 5,621        | 11.1              | 6,999         | 13.8              | 5,906  | 11.6              | 13,419                     | 26.4              | 1,514                               | 3.0               | 3,552       | 7.0               | 56                         | .1                |

<sup>1</sup> Represents total wages in covered employment for all pay periods ended in year. See table 112 for statutory size-of-firm inclusion.  
<sup>2</sup> Excludes railroads and other groups subject, as of July 1, 1939, to Railroad Unemployment Insurance Act.

<sup>3</sup> Includes agriculture, forestry, and fishery, and establishments not elsewhere classified.  
<sup>4</sup> Less than 0.05 percent.

Table 117.—Unemployment compensation: Employment of covered workers, by industry and month, 1941<sup>1</sup>

[Workers in thousands]

| Industrial classification <sup>1</sup> | Average monthly employment |                  |                              |  | January  | February | March    | April    | May      | June     | July     | August   | September | October  | November | December |
|--|----------------------------|------------------|------------------------------|--|----------|----------|----------|----------|----------|----------|----------|----------|-----------|----------|----------|----------|
|  | Number                     | Percent of total | Percent of industry division | Percentage change from 1940 <sup>2</sup> |          |          |          |          |          |          |          |          |           |          |          |          |
| Total.....                             | 26,814.8                   | 100.0            | -----                        | +16.1                                    | 24,561.7 | 24,755.4 | 25,348.4 | 25,730.4 | 26,487.8 | 27,065.2 | 27,550.8 | 28,073.8 | 28,310.3  | 28,092.8 | 28,044.3 | 27,757.2 |
| Mining.....                            | 951.2                      | 3.5              | 100.0                        | +5.4                                     | 936.3    | 930.8    | 943.9    | 715.8    | 934.5    | 955.8    | 984.3    | 1,001.9  | 1,010.5   | 1,004.0  | 996.6    | 1,000.2  |
| 10.....                                | 131.9                      | .5               | 13.9                         | +10.8                                    | 122.2    | 122.3    | 125.0    | 130.2    | 133.3    | 136.0    | 137.7    | 137.7    | 136.3     | 135.0    | 133.5    | 132.8    |
| 11.....                                | 92.3                       | .3               | 9.7                          | +1.9                                     | 95.2     | 94.3     | 93.7     | 91.0     | 90.2     | 90.8     | 90.9     | 92.1     | 91.6      | 93.0     | 92.8     | 92.1     |
| 12.....                                | 447.6                      | 1.7              | 47.0                         | +3.2                                     | 467.4    | 466.0    | 465.4    | 221.9    | 428.5    | 439.6    | 459.4    | 473.1    | 485.4     | 485.8    | 485.4    | 492.9    |
| 13.....                                | 188.0                      | .7               | 19.8                         | +4.0                                     | 176.0    | 172.8    | 178.1    | 182.8    | 188.6    | 193.9    | 197.2    | 198.0    | 195.5     | 192.0    | 190.9    | 191.8    |
| 14.....                                | 91.4                       | .3               | 9.6                          | +16.1                                    | 75.5     | 75.4     | 81.7     | 89.9     | 93.9     | 95.5     | 99.1     | 101.0    | 101.7     | 98.2     | 94.9     | 90.6     |
| Construction.....                      | 1,605.0                    | 6.0              | 100.0                        | +51.7                                    | 1,410.6  | 1,375.7  | 1,345.0  | 1,461.7  | 1,553.9  | 1,618.0  | 1,776.6  | 1,829.9  | 1,847.0   | 1,786.7  | 1,698.8  | 1,556.4  |
| 15.....                                | 747.8                      | 2.8              | 46.6                         | +89.7                                    | 764.3    | 703.0    | 654.2    | 657.0    | 668.1    | 701.0    | 798.9    | 828.7    | 841.7     | 814.7    | 791.2    | 751.6    |
| 16.....                                | 386.7                      | 1.4              | 24.1                         | +35.2                                    | 253.7    | 287.9    | 286.6    | 349.8    | 402.7    | 422.2    | 464.5    | 477.9    | 478.5     | 453.8    | 414.6    | 347.9    |
| 17.....                                | 470.5                      | 1.8              | 29.3                         | +24.6                                    | 392.6    | 384.8    | 404.2    | 454.9    | 483.1    | 494.8    | 513.2    | 523.3    | 526.8     | 518.2    | 493.0    | 456.9    |
| Manufacturing.....                     | 12,993.0                   | 48.5             | 100.0                        | +21.2                                    | 11,671.1 | 11,909.9 | 12,224.6 | 12,475.1 | 12,755.1 | 13,128.8 | 13,388.1 | 13,681.8 | 13,796.6  | 13,747.6 | 13,695.6 | 13,442.2 |
| Durable, total.....                    | 6,932.4                    | 25.9             | 53.4                         | +31.0                                    | 6,066.7  | 6,205.5  | 6,407.7  | 6,577.2  | 6,776.9  | 6,993.2  | 7,160.8  | 7,262.0  | 7,384.1   | 7,447.7  | 7,435.9  | 7,421.6  |
| 24.....                                | 587.9                      | 2.2              | 4.5                          | +21.9                                    | 533.8    | 536.2    | 546.8    | 553.1    | 576.8    | 596.3    | 625.1    | 641.4    | 630.6     | 618.3    | 606.8    | 599.4    |
| 25.....                                | 550.3                      | 1.7              | 3.5                          | +14.1                                    | 413.2    | 421.4    | 432.2    | 438.3    | 451.4    | 460.6    | 467.5    | 470.3    | 473.2     | 465.2    | 460.6    | 449.8    |
| 32.....                                | 426.8                      | 1.6              | 3.3                          | +18.3                                    | 375.5    | 380.6    | 394.8    | 415.4    | 428.6    | 439.0    | 447.6    | 454.7    | 456.9     | 452.9    | 444.4    | 431.5    |
| 33.....                                | 1,643.8                    | 6.1              | 12.7                         | +23.6                                    | 1,486.2  | 1,517.8  | 1,557.8  | 1,586.2  | 1,625.7  | 1,664.6  | 1,692.4  | 1,715.5  | 1,725.7   | 1,722.7  | 1,718.6  | 1,712.0  |
| 34.....                                | 674.1                      | 2.5              | 5.2                          | +125.6                                   | 452.0    | 476.5    | 509.3    | 541.3    | 574.3    | 630.6    | 685.0    | 737.5    | 789.1     | 814.7    | 891.2    | 959.0    |
| 35.....                                | 404.9                      | 1.5              | 3.1                          | +26.1                                    | 371.8    | 380.5    | 388.9    | 393.7    | 400.0    | 406.7    | 413.0    | 419.6    | 421.8     | 426.4    | 420.0    | 416.5    |
| 36.....                                | 604.3                      | 2.3              | 4.7                          | +33.7                                    | 504.6    | 523.4    | 545.6    | 565.5    | 590.7    | 614.0    | 633.5    | 644.6    | 654.2     | 657.6    | 658.5    | 659.3    |
| 37.....                                | 1,076.5                    | 4.0              | 8.3                          | +37.6                                    | 938.1    | 952.1    | 987.1    | 1,029.1  | 1,058.6  | 1,091.8  | 1,117.0  | 1,128.7  | 1,140.1   | 1,145.6  | 1,156.1  | 1,174.2  |
| 38.....                                | 654.6                      | 2.5              | 5.0                          | +20.8                                    | 634.1    | 646.5    | 662.6    | 664.6    | 673.6    | 679.8    | 686.5    | 616.0    | 651.4     | 673.5    | 691.6    | 605.8    |
| 39.....                                | 409.2                      | 1.5              | 3.1                          | +24.5                                    | 357.4    | 370.5    | 382.6    | 390.0    | 397.2    | 409.8    | 423.2    | 433.7    | 441.1     | 442.3    | 438.1    | 424.1    |
| Nondurable, total.....                 | 6,060.6                    | 22.6             | 46.6                         | +11.7                                    | 5,604.4  | 5,704.2  | 5,816.9  | 5,898.1  | 5,978.2  | 6,135.6  | 6,227.3  | 6,419.8  | 6,412.5   | 6,299.9  | 6,209.7  | 6,020.6  |
| 20.....                                | 1,292.8                    | 4.8              | 9.9                          | +7.4                                     | 1,125.1  | 1,119.8  | 1,144.8  | 1,193.4  | 1,248.1  | 1,342.8  | 1,392.9  | 1,506.3  | 1,472.5   | 1,383.3  | 1,324.1  | 1,260.1  |
| 21.....                                | 101.8                      | .4               | .8                           | +1.1                                     | 100.7    | 100.2    | 99.0     | 97.9     | 97.4     | 99.5     | 99.9     | 106.8    | 107.6     | 106.1    | 104.8    | 102.3    |
| 22.....                                | 1,379.9                    | 5.2              | 10.6                         | +13.1                                    | 1,312.4  | 1,330.7  | 1,356.3  | 1,369.4  | 1,385.9  | 1,406.8  | 1,406.9  | 1,400.6  | 1,403.0   | 1,404.3  | 1,402.7  | 1,379.8  |
| 23.....                                | 1,026.1                    | 3.8              | 7.9                          | +14.0                                    | 952.6    | 1,008.7  | 1,031.4  | 1,029.2  | 1,023.3  | 1,014.5  | 1,038.1  | 1,089.8  | 1,090.5   | 1,054.5  | 1,025.1  | 995.2    |
| 26.....                                | 377.2                      | 1.4              | 2.9                          | +12.6                                    | 347.1    | 350.4    | 356.9    | 363.4    | 371.7    | 381.9    | 386.7    | 392.9    | 396.8     | 395.1    | 394.6    | 389.1    |
| 27.....                                | 546.2                      | 2.1              | 4.2                          | +3.0                                     | 542.0    | 541.3    | 544.4    | 543.9    | 542.8    | 543.1    | 543.6    | 545.4    | 549.9     | 554.6    | 556.0    | 547.2    |
| 28.....                                | 569.3                      | 2.1              | 4.4                          | +24.1                                    | 508.4    | 519.7    | 536.4    | 547.4    | 545.2    | 557.5    | 566.6    | 582.2    | 600.5     | 616.5    | 622.7    | 628.6    |
| 29.....                                | 167.4                      | .6               | 1.3                          | +11.4                                    | 157.1    | 157.8    | 159.4    | 162.8    | 166.6    | 171.3    | 172.8    | 174.7    | 173.5     | 171.7    | 171.7    | 169.1    |
| 30.....                                | 188.6                      | .7               | 1.4                          | +21.8                                    | 173.3    | 175.6    | 180.0    | 183.4    | 189.6    | 194.7    | 195.9    | 196.7    | 196.5     | 195.9    | 195.6    | 186.4    |
| 31.....                                | 411.3                      | 1.5              | 3.2                          | +11.6                                    | 385.7    | 400.0    | 408.3    | 407.3    | 407.6    | 423.5    | 423.9    | 424.4    | 421.7     | 417.9    | 412.4    | 402.8    |
| Transportation, etc.....               | 1,794.5                    | 6.7              | 100.0                        | +7.2                                     | 1,690.5  | 1,693.6  | 1,723.9  | 1,756.9  | 1,788.9  | 1,814.6  | 1,840.2  | 1,853.5  | 1,861.7   | 1,852.7  | 1,828.0  | 1,829.1  |
| 41.....                                | 145.5                      | .5               | 8.2                          | +5.5                                     | 144.2    | 143.3    | 144.1    | 144.5    | 145.0    | 147.0    | 147.8    | 148.3    | 147.9     | 148.2    | 148.1    | 148.2    |
| 42.....                                | 395.8                      | 1.5              | 22.1                         | +18.4                                    | 351.2    | 353.3    | 366.9    | 381.0    | 394.0    | 400.7    | 409.6    | 417.4    | 429.3     | 438.3    | 414.2    | 408.3    |
| 43.....                                | 151.3                      | .6               | 8.4                          | +12.6                                    | 144.8    | 144.5    | 145.4    | 145.7    | 146.5    | 149.1    | 152.0    | 153.9    | 156.6     | 156.7    | 159.2    | 161.6    |
| 44.....                                | 56.3                       | .2               | 3.1                          | +3.3                                     | 55.4     | 55.0     | 56.9     | 58.1     | 59.2     | 58.2     | 57.4     | 57.1     | 55.8      | 56.9     | 54.2     | 51.6     |
| 45.....                                | 127.7                      | .5               | 7.1                          | +3.4                                     | 120.9    | 124.1    | 127.3    | 127.9    | 133.1    | 129.6    | 131.1    | 130.2    | 127.2     | 131.1    | 126.0    | 123.7    |
| 46.....                                | 442.9                      | 1.6              | 24.7                         | +9.9                                     | 415.2    | 417.2    | 423.5    | 431.2    | 434.9    | 446.4    | 452.9    | 457.1    | 459.7     | 457.3    | 453.1    | 466.3    |
| 48.....                                | 452.9                      | 1.7              | 25.2                         | +2.6                                     | 439.7    | 437.2    | 440.2    | 447.1    | 452.8    | 461.4    | 466.6    | 467.0    | 463.6     | 458.1    | 451.9    | 449.1    |
| 49.....                                | 21.1                       | .1               | 1.2                          | +4.9                                     | 19.1     | 19.0     | 19.6     | 21.4     | 22.4     | 22.2     | 22.8     | 22.5     | 21.6      | 21.1     | 20.7     | 20.3     |
| Trade.....                             | 6,226.4                    | 23.2             | 100.0                        | +9.0                                     | 5,775.7  | 5,763.3  | 5,972.7  | 6,093.5  | 6,177.2  | 6,247.0  | 6,250.6  | 6,362.9  | 6,445.8   | 6,404.7  | 6,561.4  | 6,581.5  |
| 50.....                                | 842.9                      | 3.1              | 13.5                         | +9.0                                     | 805.6    | 802.8    | 813.3    | 823.8    | 833.7    | 843.5    | 854.3    | 870.3    | 875.6     | 870.7    | 886.0    | 854.9    |
| 51.....                                | 786.3                      | 2.9              | 12.6                         | +6.9                                     | 752.2    | 748.8    | 759.4    | 772.1    | 780.6    | 793.3    | 791.4    | 809.5    | 809.8     | 810.4    | 806.6    | 801.6    |
| 52.....                                | 1,095.1                    | 4.1              | 17.6                         | +10.5                                    | 927.9    | 923.3    | 996.6    | 1,035.3  | 1,046.6  | 1,053.8  | 1,029.5  | 1,082.9  | 1,139.2   | 1,159.4  | 1,313.0  | 1,433.9  |
| 54.....                                | 675.6                      | 2.5              | 10.9                         | +7.9                                     | 643.5    | 646.5    | 656.5    | 664.8    | 674.7    | 683.1    | 688.3    | 693.6    | 691.0     | 687.0    | 688.7    | 694.1    |
| 55.....                                | 419.4                      | 1.6              | 6.7                          | +10.5                                    | 406.6    | 409.3    | 420.0    | 431.7    | 438.7    | 441.0    | 439.9    | 434.9    | 420.2     | 404.5    | 397.8    | 388.9    |
| 56.....                                | 382.3                      | 1.4              | 6.2                          | +8.4                                     | 330.7    | 329.7    | 358.4    | 394.5    | 387.2    | 379.0    | 343.1    | 308.5    | 406.6     | 407.0    | 419.0    | 434.1    |
| 57.....                                | 634.4                      | 2.4              | 10.2                         | +8.7                                     | 612.3    | 608.6    | 615.1    | 617.7    | 622.7    | 631.5    | 641.4    | 648.0    | 650.2     | 644.4    | 652.5    | 667.9    |
| 71.....                                | 700.9                      | 2.6              | 11.3                         | +14.9                                    | 646.1    | 647.3    | 662.9    | 680.8    | 703.4    | 718.4    | 725.5    | 737.6    | 737.9     | 720.0    | 717.7    | 712.9    |
| 75.....                                | 189.0                      | .7               | 3.0                          | +13.3                                    | 178.8    | 178.2    | 182.1    | 184.5    | 188.1    | 191.8    | 196.5    | 196.8    | 195.4     | 191.9    | 192.9    | 191.2    |
| 76.....                                | 500.5                      | 1.9              | 8.0                          | +1.7                                     | 472.0    | 468.8    | 478.4    | 488.3    | 501.5    | 511.6    | 520.7    | 524.8    | 520.9     | 509.4    | 507.2    | 502.0    |
| Finance, etc.....                      | 1,175.4                    | 4.4              | 100.0                        | +4.9                                     | 1,147.6  | 1,143.8  | 1,153.9  | 1,170.9  | 1,177.9  | 1,189.9  | 1,200.4  | 1,209.4  | 1,191.5   | 1,182.1  | 1,172.9  | 1,173.1  |
| 60.....                                | 266.1                      | 1.0              | 22.7                         | +10.9                                    | 258.9    | 258.9    | 259.9    | 261.7    | 263.2    | 268.9    | 271.3    | 271.1    | 269.6     | 269.3    | 268.7    | 271.9    |
| 61.....                                | 53.0                       | .2               | 4.5                          | +13.7                                    | 56.1     | 55.0     | 54.2     | 53.4     | 52.3     | 52.1     | 52.8     | 53.7     | 52.1      | 51.6     | 51.3     | 51.6     |
| 62.....                                | 93.3                       | .3               | 7.9                          | +9.3                                     | 89.7     | 89.9     | 91.2     | 93.0     | 94.4     | 95.8     | 96.5     | 96.2     | 94.7      | 93.5     | 92.1     | 92.0     |
| 63.....                                | 360.7                      | 1.4              | 30.7                         | +3.1                                     | 356.7    | 356.9    | 358.4    | 358.7    | 360.1    | 363.5    | 364.8    | 366.0    | 364.6     | 359.2    | 359.1    | 360.7    |
| 64.....                                | 49.4                       | .2               | 4.2                          | +5.0                                     | 48.1     | 48.0     | 48.3     | 48.2     | 48.6     | 49.2     | 50.4     | 50.6     | 50.4      | 50.2     | 49.9     | 50.2     |
| 65.....                                | 309.5                      | 1.2              | 26.3                         | +5.5                                     | 295.6    | 292.6    | 298.5    | 311.9    | 315.5    | 316.6    | 326.5    | 318.7    | 316.2     | 314.8    | 309.0    | 303.9    |
| 66.....                                | 33.4                       | .1               | 2.8                          | +2.2                                     |          |          |          |          |          |          |          |          |           |          |          |          |

Table 118.—Unemployment compensation: Total wages in covered employment, by industry and quarter, 1941<sup>1</sup>  
[Amounts in thousands]

| Industrial classification  | Total        |                  |                              | January-March | April-June  | July-September | October-December |
|--|--------------|------------------|------------------------------|---------------|-------------|----------------|------------------|
|  | Amount       | Percent of total | Percent of industry division |               |             |                |                  |
| Total.....   | \$42,145,453 | 100.0            | -----                        | \$8,954,521   | \$9,993,203 | \$10,860,639   | \$12,337,090     |
| Mining.....  | 1,519,389    | 3.6              | 100.0                        | 340,002       | 331,420     | 416,549        | 431,418          |
| 10 Metal mining.....   | 237,480      | .6               | 15.6                         | 50,720        | 59,219      | 61,993         | 65,548           |
| 11 Anthracite mining.....  | 135,324      | .3               | 8.9                          | 34,030        | 29,641      | 36,410         | 35,243           |
| 12 Bituminous and other soft-coal mining.....  | 673,910      | 1.6              | 44.4                         | 156,049       | 128,181     | 192,835        | 196,845          |
| 13 Crude-petroleum and natural-gas production.....                                       | 344,304      | .8               | 22.7                         | 76,053        | 83,497      | 89,845         | 94,909           |
| 14 Nonmetallic mining and quarrying.....   | 128,371      | .3               | 8.4                          | 23,150        | 30,882      | 35,466         | 38,873           |
| Construction.....  | 2,697,140    | 6.4              | 100.0                        | 523,916       | 607,713     | 745,820        | 819,691          |
| 15 Building construction—general contractors.....  | 1,289,897    | 3.1              | 47.8                         | 283,291       | 273,593     | 339,892        | 393,121          |
| 16 General contractors, other than building.....   | 609,385      | 1.4              | 22.6                         | 93,553        | 145,476     | 184,239        | 186,117          |
| 17 Construction—special trade contractors.....   | 797,948      | 1.9              | 29.6                         | 147,072       | 188,644     | 221,779        | 240,453          |
| Manufacturing.....   | 21,537,485   | 51.1             | 100.0                        | 4,430,600     | 5,114,787   | 5,581,284      | 6,410,814        |
| Durable, total.....  | 12,797,863   | 30.4             | 59.5                         | 2,551,402     | 3,025,682   | 3,314,417      | 3,906,362        |
| 24 Lumber and timber basic products.....   | 613,073      | 1.4              | 2.9                          | 126,301       | 144,079     | 167,252        | 175,441          |
| 25 Furniture and finished lumber products.....   | 530,017      | 1.4              | 2.7                          | 121,751       | 141,216     | 152,952        | 174,098          |
| 32 Stone, clay, and glass products.....  | 664,638      | 1.6              | 3.1                          | 133,315       | 160,524     | 174,927        | 195,872          |
| 33 Iron and steel and their products.....  | 3,161,803    | 7.5              | 14.7                         | 641,327       | 761,675     | 830,582        | 928,219          |
| 34 Transportation equipment (except automobiles).....                                    | 1,455,008    | 3.5              | 6.8                          | 225,687       | 296,468     | 394,789        | 538,064          |
| 35 Nonferrous metals and their products.....   | 1,379,964    | 1.7              | 3.4                          | 155,799       | 176,460     | 189,491        | 218,214          |
| 36 Electrical machinery.....   | 1,161,620    | 2.8              | 5.4                          | 229,041       | 280,723     | 304,449        | 347,407          |
| 37 Machinery (except electrical).....  | 2,313,453    | 5.5              | 10.8                         | 453,031       | 548,890     | 595,699        | 715,833          |
| 38 Automobiles and automobile equipment.....   | 1,468,306    | 3.5              | 6.8                          | 335,511       | 367,591     | 342,543        | 422,361          |
| 39 Miscellaneous manufacturing industries.....   | 629,981      | 1.5              | 2.9                          | 129,339       | 148,056     | 161,733        | 190,853          |
| Nondurable, total.....   | 8,730,622    | 20.7             | 40.5                         | 1,879,198     | 2,080,105   | 2,266,867      | 2,504,452        |
| 20 Food and kindred products.....  | 1,902,853    | 4.5              | 8.8                          | 390,476       | 445,087     | 522,460        | 544,830          |
| 21 Tobacco manufactures.....   | 114,422      | .3               | .5                           | 25,799        | 27,678      | 29,255         | 31,690           |
| 22 Textile-mill products.....  | 1,599,798    | 3.8              | 7.4                          | 342,546       | 387,669     | 405,426        | 464,137          |
| 23 Apparel and other finished products made from fabrics and similar materials.....      | 1,187,766    | 2.8              | 5.5                          | 265,831       | 289,456     | 313,445        | 319,034          |
| 26 Paper and allied products.....  | 620,578      | 1.5              | 2.9                          | 129,028       | 144,996     | 159,405        | 187,149          |
| 27 Printing, publishing, and allied industries.....                                      | 1,032,575    | 2.4              | 4.8                          | 243,418       | 250,432     | 251,776        | 286,949          |
| 28 Chemicals and allied products.....  | 1,081,623    | 2.6              | 5.0                          | 223,382       | 254,915     | 273,481        | 329,845          |
| 29 Products of petroleum and coal.....   | 354,651      | .8               | 1.6                          | 75,578        | 84,608      | 92,522         | 101,943          |
| 30 Rubber products.....  | 335,548      | .8               | 1.6                          | 71,689        | 82,357      | 87,544         | 93,958           |
| 31 Leather and leather products.....   | 509,808      | 1.2              | 2.4                          | 111,451       | 121,907     | 131,553        | 144,897          |
| Transportation, communication, and other public utilities.....                           | 2,935,443    | 7.0              | 100.0                        | 659,759       | 716,505     | 759,414        | 799,765          |
| 41 Street, suburban, and interurban railways, and city and suburban bus lines.....       | 264,343      | .6               | 9.0                          | 61,108        | 63,652      | 68,936         | 70,647           |
| 42 Trucking and/or warehousing for hire.....   | 566,729      | 1.4              | 19.3                         | 119,419       | 136,494     | 147,974        | 182,842          |
| 43 Other transportation, except water transportation.....                                | 225,089      | .6               | 7.7                          | 49,872        | 52,941      | 57,912         | 64,364           |
| 44 Water transportation.....   | 92,031       | .2               | 3.1                          | 20,770        | 22,814      | 22,925         | 25,522           |
| 45 Services allied to transportation, not elsewhere classified.....                      | 179,496      | .4               | 6.1                          | 39,064        | 44,225      | 45,457         | 50,750           |
| 46 Communication: Telephone, telegraph, and related services.....                        | 731,764      | 1.8              | 24.9                         | 167,940       | 180,446     | 189,571        | 193,807          |
| 48 Utilities: Electric and gas.....  | 846,895      | 2.0              | 28.9                         | 195,051       | 208,687     | 219,402        | 224,115          |
| 49 Local utilities and local public services, not elsewhere classified.....              | 29,096       | .1               | 1.0                          | 6,535         | 7,246       | 7,597          | 7,718            |
| Wholesale and retail trade.....  | 8,719,238    | 20.7             | 100.0                        | 1,910,939     | 2,071,241   | 2,166,196      | 2,570,862        |
| 50 Full-service and limited-function wholesalers.....                                    | 1,530,597    | 3.6              | 17.6                         | 324,639       | 350,805     | 370,663        | 454,490          |
| 51 Wholesale distributors, other than full-service and limited-function wholesalers..... | 1,666,039    | 4.0              | 19.1                         | 365,412       | 394,661     | 418,219        | 457,747          |
| 53 Retail general merchandise.....   | 1,105,574    | 2.6              | 12.7                         | 237,770       | 255,522     | 267,316        | 344,966          |
| 54 Retail food (includes liquor stores).....   | 785,627      | 1.9              | 9.0                          | 179,285       | 189,754     | 200,741        | 215,847          |
| 55 Retail automotive.....  | 697,260      | 1.7              | 8.0                          | 154,062       | 181,516     | 174,216        | 187,466          |
| 56 Retail apparel and accessories.....   | 577,278      | 1.1              | 5.2                          | 101,478       | 110,964     | 106,934        | 137,902          |
| 57 Retail trade, not elsewhere classified.....   | 808,165      | 2.1              | 10.0                         | 195,803       | 204,623     | 216,673        | 251,066          |
| 71 Eating and drinking places.....   | 509,694      | 1.4              | 6.9                          | 134,013       | 144,419     | 155,974        | 165,288          |
| 75 Filling stations, garages, and automobile repair services.....                        | 229,845      | .6               | 2.6                          | 51,131        | 55,270      | 59,366         | 64,078           |
| 77 Other wholesale and retail trade.....   | 779,159      | 1.8              | 8.9                          | 167,346       | 183,707     | 196,094        | 232,012          |
| Finance, insurance, and real estate.....   | 2,113,718    | 5.0              | 100.0                        | 500,277       | 513,591     | 521,245        | 578,602          |
| 60 Banks and trust companies.....  | 524,394      | 1.3              | 24.8                         | 124,993       | 126,714     | 128,764        | 143,923          |
| 61 Security dealers and investment banking.....  | 135,402      | .3               | 6.4                          | 32,169        | 31,702      | 32,895         | 38,636           |
| 62 Finance agencies, not elsewhere classified.....                                       | 160,688      | .4               | 7.6                          | 36,959        | 39,075      | 39,584         | 45,070           |
| 63 Insurance carriers.....   | 723,505      | 1.7              | 34.2                         | 175,828       | 177,469     | 178,613        | 191,555          |
| 64 Insurance agents and brokers.....   | 101,067      | .2               | 4.8                          | 23,393        | 23,647      | 24,056         | 30,571           |
| 65 Real estate dealers, agents, and brokers.....   | 375,565      | .9               | 17.8                         | 85,619        | 92,568      | 94,938         | 102,440          |
| 66 Real estate, insurance, loans, law offices: Any combination.....                      | 56,726       | .1               | 2.7                          | 12,659        | 13,837      | 13,876         | 16,354           |
| 67 Holding companies (except real estate holding companies).....                         | 35,771       | .1               | 1.7                          | 8,657         | 8,579       | 8,482          | 10,053           |
| Service.....   | 2,531,719    | 6.0              | 100.0                        | 572,332       | 616,081     | 645,829        | 697,477          |
| 70 Hotels, rooming houses, camps, and other lodging places.....                          | 336,187      | .8               | 13.3                         | 77,615        | 81,178      | 91,841         | 85,553           |
| 72 Personal services.....  | 551,187      | 1.3              | 21.8                         | 122,586       | 137,996     | 141,134        | 149,471          |
| 73 Business services, not elsewhere classified.....                                      | 488,391      | 1.2              | 19.3                         | 113,052       | 116,782     | 118,583        | 139,974          |
| 74 Employment agencies and commercial and trade schools.....                             | 38,282       | .1               | 1.5                          | 7,715         | 8,686       | 9,551          | 12,030           |
| 76 Miscellaneous repair services and hand trades.....                                    | 81,152       | .2               | 3.2                          | 15,503        | 18,750      | 21,178         | 25,721           |
| 78 Motion pictures.....  | 358,901      | .8               | 14.2                         | 83,062        | 87,087      | 89,519         | 99,233           |
| 79 Amusement and recreation and related services, not elsewhere classified.....          | 208,112      | .5               | 8.2                          | 44,677        | 53,180      | 56,364         | 53,891           |
| 80 Medical and other health services.....  | 87,400       | .2               | 3.4                          | 20,166        | 23,731      | 22,109         | 24,394           |
| 81 Law offices and related services.....   | 68,169       | .2               | 2.7                          | 16,213        | 16,301      | 16,239         | 19,416           |
| 82 Educational institutions and agencies.....  | 20,395       | (2)              | .8                           | 5,116         | 5,193       | 3,971          | 5,715            |
| 83 Other professional and social-service agencies and institutions.....                  | 101,205      | .2               | 4.0                          | 20,444        | 22,546      | 26,558         | 31,657           |
| 86 Nonprofit membership organizations.....   | 152,576      | .4               | 6.0                          | 36,640        | 37,150      | 38,078         | 40,708           |
| 90 Domestic service.....   | 32,413       | .1               | 1.3                          | 7,919         | 8,327       | 8,196          | 7,971            |
| 94 Regular government agencies.....  | 7,349        | (2)              | .3                           | 1,224         | 2,174       | 2,208          | 1,743            |
| Miscellaneous.....   | 91,321       | .2               | 100.0                        | 16,696        | 21,865      | 24,299         | 28,461           |

<sup>1</sup> Represents total wages in covered employment for all pay periods ended a year or quarter.

<sup>2</sup> Includes major industry group 19 (ordnance and accessories).

<sup>3</sup> Less than 0.05 percent.

<sup>4</sup> New York accounts for all but 0.09 percent of total.

<sup>5</sup> Wisconsin accounts for all but 9.40 percent of total.

<sup>6</sup> Includes agriculture, forestry, and fishery, and establishments not elsewhere classified.

lower appeal authority. Two types of tabulations are provided: one showing for each of the two levels of appeals authority a distribution of the relative number of cases by issue involved, the other showing for the lower and higher appeals bodies the outcome and source of the appeal. In the latter tabulation, the cases appealed by the claimant are distributed in two groups: (1) modi-

fied in claimant's favor, and (2) not modified in claimant's favor. The fact that a claimant's appeal resulted in no modification in his favor does not necessarily mean that the employer has "won" the case, since in many such cases (especially in States without experience rating) the employer has no interest in the case and therefore is not concerned with the outcome.

Table 119.—Unemployment compensation: Initial claims received in local offices, by State and month, 1942

| State                     | Total      |                             |                         | January   | February | March     | April     | May       | June    | July      | August  | September | October | November | December  |
|---------------------------|------------|-----------------------------|-------------------------|-----------|----------|-----------|-----------|-----------|---------|-----------|---------|-----------|---------|----------|-----------|
|                           | Number     | Percentage change from 1941 | Percentage distribution |           |          |           |           |           |         |           |         |           |         |          |           |
| Total, 1939.....          | 9,764,758  | -----                       | -----                   | 1,238,064 | 687,777  | 656,440   | 1,062,674 | 823,488   | 841,018 | 978,015   | 708,954 | 566,386   | 680,767 | 701,413  | 819,762   |
| Total, 1940.....          | 11,140,012 | -----                       | -----                   | 1,200,079 | 819,180  | 1,002,012 | 1,452,528 | 1,003,458 | 947,325 | 1,130,037 | 729,997 | 635,043   | 721,293 | 680,500  | 817,660   |
| Total, 1941.....          | 8,526,993  | -----                       | -----                   | 953,088   | 565,428  | 664,031   | 1,189,534 | 606,372   | 553,669 | 753,721   | 515,828 | 496,194   | 619,004 | 610,071  | 1,000,033 |
| Total, 1942.....          | 6,323,368  | -26.0                       | 100.0                   | 1,067,347 | 620,358  | 594,271   | 751,836   | 582,587   | 688,235 | 557,349   | 384,860 | 291,457   | 270,270 | 242,079  | 272,719   |
| Alabama.....              | 73,446     | -20.5                       | 1.2                     | 12,242    | 6,078    | 5,122     | 5,815     | 5,398     | 5,447   | 9,007     | 6,662   | 4,505     | 4,735   | 4,317    | 4,118     |
| Alaska.....               | 601        | -69.2                       | (1)                     | 220       | 88       | 51        | 43        | 11        | 7       | 5         | 10      | 101       | 25      | 15       | 25        |
| Arizona.....              | 15,649     | -35.8                       | 2                       | 3,848     | 2,072    | 1,771     | 1,890     | 1,144     | 990     | 937       | 591     | 639       | 602     | 518      | 647       |
| Arkansas.....             | 35,206     | -48.6                       | 6                       | 5,966     | 3,902    | 3,676     | 2,744     | 1,797     | 2,536   | 6,694     | 3,684   | 1,168     | 842     | 908      | 1,289     |
| California.....           | 520,889    | -30.5                       | 8.2                     | 107,971   | 72,046   | 59,145    | 67,078    | 42,732    | 38,182  | 37,968    | 26,091  | 18,607    | 16,346  | 17,168   | 17,555    |
| Colorado.....             | 21,148     | -43.1                       | 3                       | 4,229     | 2,572    | 1,745     | 5,627     | 1,393     | 1,053   | 1,064     | 779     | 674       | 378     | 655      | 779       |
| Connecticut.....          | 87,285     | -18.6                       | 1.4                     | 13,386    | 7,347    | 6,617     | 13,794    | 7,150     | 10,777  | 8,754     | 6,080   | 4,932     | 3,312   | 2,618    | 2,512     |
| Delaware.....             | 12,471     | -30.7                       | 2                       | 3,696     | 2,123    | 1,229     | 1,217     | 1,011     | 894     | 827       | 463     | 220       | 253     | 185      | 253       |
| District of Columbia..... | 11,825     | -48.3                       | 2                       | 3,047     | 1,536    | 1,051     | 1,061     | 873       | 966     | 1,036     | 705     | 478       | 386     | 311      | 375       |
| Florida.....              | 85,838     | -29.0                       | 1.4                     | 13,636    | 8,841    | 7,670     | 8,704     | 6,444     | 7,282   | 11,664    | 5,581   | 3,814     | 5,293   | 3,043    | 3,866     |
| Georgia.....              | 77,312     | -15.9                       | 1.2                     | 12,544    | 7,723    | 6,204     | 7,049     | 5,056     | 5,331   | 6,616     | 7,292   | 5,855     | 5,457   | 4,336    | 3,849     |
| Hawaii.....               | 2,791      | -46.9                       | (1)                     | 620       | 424      | 639       | 366       | 120       | 162     | 62        | 54      | 97        | 54      | 91       | 102       |
| Idaho.....                | 13,796     | -50.9                       | 2                       | 5,582     | 2,457    | 1,752     | 1,495     | 751       | 334     | 655       | 138     | 68        | 49      | 138      | 377       |
| Illinois.....             | 760,051    | -4                          | 12.0                    | 83,359    | 49,957   | 67,561    | 129,360   | 76,691    | 76,274  | 70,262    | 55,794  | 40,903    | 34,864  | 33,800   | 41,226    |
| Indiana.....              | 119,643    | (2)                         | 1.9                     | 31,307    | 12,551   | 9,967     | 14,183    | 10,084    | 8,864   | 9,144     | 5,396   | 4,110     | 4,076   | 4,030    | 5,911     |
| Iowa.....                 | 55,235     | -27.1                       | 9                       | 10,077    | 8,088    | 5,317     | 6,888     | 3,922     | 2,994   | 2,812     | 1,965   | 1,640     | 1,668   | 1,249    | 2,416     |
| Kansas.....               | 39,839     | -27.1                       | 6                       | 10,067    | 5,827    | 4,638     | 4,791     | 3,190     | 2,498   | 2,827     | 1,624   | 1,494     | 1,077   | 920      | 1,426     |
| Kentucky.....             | 64,685     | -19.5                       | 1.0                     | 11,879    | 8,248    | 6,410     | 11,478    | 4,670     | 3,973   | 4,202     | 3,248   | 2,364     | 3,643   | 2,353    | 2,197     |
| Louisiana.....            | 106,595    | -25.6                       | 1.7                     | 19,243    | 10,580   | 9,324     | 13,706    | 8,083     | 7,989   | 11,242    | 8,746   | 5,346     | 4,965   | 3,420    | 3,753     |
| Maine.....                | 33,816     | -40.1                       | 5                       | 3,940     | 2,337    | 5,801     | 7,253     | 2,988     | 3,243   | 1,877     | 1,456   | 1,065     | 829     | 1,415    | 1,612     |
| Maryland.....             | 56,081     | -38.3                       | 9                       | 7,436     | 5,404    | 15,607    | 8,142     | 4,419     | 4,666   | 4,111     | 2,053   | 1,258     | 1,125   | 802      | 1,058     |
| Massachusetts.....        | 292,464    | -35.6                       | 4.2                     | 33,984    | 20,958   | 19,009    | 47,827    | 29,064    | 27,627  | 23,442    | 18,115  | 13,594    | 9,672   | 8,571    | 10,441    |
| Michigan.....             | 413,066    | -32.9                       | 6.5                     | 95,925    | 70,637   | 42,848    | 39,564    | 31,157    | 33,931  | 35,473    | 15,498  | 10,757    | 13,603  | 9,199    | 14,474    |
| Minnesota.....            | 102,239    | -30.5                       | 1.6                     | 27,841    | 13,805   | 10,096    | 11,003    | 6,730     | 6,478   | 6,490     | 4,086   | 2,887     | 2,556   | 4,168    | 6,159     |
| Mississippi.....          | 44,088     | -26.8                       | 7                       | 10,001    | 5,420    | 5,345     | 5,627     | 3,930     | 2,895   | 2,903     | 2,346   | 1,248     | 923     | 1,384    | 2,066     |
| Missouri.....             | 149,439    | -2.4                        | 2.4                     | 25,607    | 14,576   | 11,488    | 14,674    | 9,851     | 9,224   | 12,266    | 10,722  | 11,801    | 10,514  | 8,824    | 9,892     |
| Montana.....              | 13,114     | -50.7                       | 2                       | 5,342     | 1,839    | 1,568     | 1,428     | 803       | 494     | 469       | 301     | 175       | 151     | 150      | 364       |
| Nebraska.....             | 21,543     | -36.7                       | 3                       | 7,298     | 3,209    | 2,347     | 2,240     | 1,237     | 968     | 988       | 782     | 623       | 475     | 409      | 967       |
| Nevada.....               | 4,157      | -56.4                       | 1                       | 1,515     | 643      | 491       | 405       | 204       | 184     | 182       | 110     | 153       | 86      | 68       | 116       |
| New Hampshire.....        | 24,115     | -13.8                       | 4                       | 2,553     | 1,326    | 4,840     | 2,482     | 2,429     | 2,666   | 1,804     | 1,945   | 1,426     | 935     | 881      | 828       |
| New Jersey.....           | 333,742    | -21.6                       | 5.3                     | 63,246    | 31,769   | 25,236    | 32,057    | 30,046    | 36,043  | 34,282    | 21,678  | 17,141    | 16,603  | 12,346   | 13,295    |
| New Mexico.....           | 9,757      | -29.0                       | 2                       | 2,994     | 1,480    | 1,345     | 1,380     | 717       | 478     | 424       | 243     | 218       | 170     | 148      | 160       |
| New York.....             | 1,469,615  | -14.6                       | 23.2                    | 143,079   | 84,294   | 114,108   | 122,764   | 178,629   | 283,895 | 141,296   | 97,095  | 85,009    | 80,819  | 72,628   | 65,999    |
| North Carolina.....       | 93,750     | -31.0                       | 1.5                     | 23,565    | 9,316    | 6,504     | 6,923     | 5,248     | 6,906   | 13,749    | 7,315   | 3,744     | 2,593   | 3,965    | 3,922     |
| North Dakota.....         | 6,833      | -38.9                       | 1                       | 2,588     | 1,201    | 679       | 833       | 426       | 262     | 206       | 94      | 85        | 93      | 124      | 242       |
| Ohio.....                 | 192,356    | -39.7                       | 3.0                     | 48,353    | 22,998   | 19,167    | 19,663    | 14,803    | 15,385  | 16,238    | 11,286  | 6,683     | 6,470   | 5,337    | 5,973     |
| Oklahoma.....             | 56,342     | -25.3                       | 9                       | 11,646    | 7,493    | 6,256     | 8,560     | 4,064     | 3,430   | 3,871     | 2,613   | 1,784     | 2,267   | 1,869    | 2,489     |
| Oregon.....               | 38,740     | -50.5                       | 6                       | 17,233    | 6,340    | 4,159     | 2,793     | 1,760     | 1,673   | 805       | 530     | 300       | 269     | 643      | 2,235     |
| Pennsylvania.....         | 238,939    | -46.5                       | 3.8                     | 47,857    | 27,762   | 24,837    | 22,135    | 20,427    | 22,413  | 21,378    | 15,532  | 9,407     | 8,249   | 7,921    | 11,021    |
| Rhode Island.....         | 89,043     | -10.7                       | 1.4                     | 8,904     | 6,650    | 15,018    | 16,984    | 7,906     | 7,725   | 6,710     | 5,854   | 4,907     | 3,384   | 2,550    | 2,451     |
| South Carolina.....       | 58,509     | -15.5                       | 9                       | 12,014    | 3,722    | 4,669     | 5,694     | 5,704     | 4,001   | 5,617     | 4,303   | 3,191     | 3,309   | 3,135    | 3,210     |
| South Dakota.....         | 5,077      | -41.1                       | 1                       | 878       | 541      | 1,895     | 664       | 318       | 171     | 99        | 102     | 51        | 63      | 86       | 209       |
| Tennessee.....            | 92,024     | -11.6                       | 1.5                     | 16,220    | 9,755    | 8,009     | 11,267    | 6,884     | 6,958   | 9,132     | 7,128   | 4,444     | 4,347   | 3,912    | 3,968     |
| Texas.....                | 139,713    | -41.3                       | 2.2                     | 26,200    | 18,983   | 17,957    | 17,940    | 12,722    | 10,590  | 10,146    | 7,699   | 5,015     | 3,829   | 3,606    | 5,026     |
| Utah.....                 | 12,772     | -50.6                       | 2                       | 3,731     | 2,177    | 1,721     | 1,102     | 655       | 693     | 1,374     | 252     | 294       | 275     | 251      | 247       |
| Vermont.....              | 7,862      | -35.8                       | 1                       | 1,885     | 1,097    | 923       | 764       | 720       | 454     | 413       | 390     | 275       | 352     | 236      | 353       |
| Virginia.....             | 45,263     | -34.4                       | 7                       | 4,321     | 2,371    | 1,342     | 15,439    | 4,230     | 3,903   | 3,570     | 2,350   | 1,855     | 2,343   | 1,533    | 1,986     |
| Washington.....           | 73,460     | -62.0                       | 1.2                     | 27,436    | 12,071   | 10,022    | 7,608     | 3,797     | 3,521   | 2,473     | 1,060   | 628       | 686     | 1,221    | 2,937     |
| West Virginia.....        | 51,657     | -63.0                       | 8                       | 6,631     | 4,391    | 3,091     | 12,022    | 4,384     | 4,628   | 5,833     | 2,877   | 1,687     | 2,684   | 1,793    | 1,636     |
| Wisconsin.....            | 72,828     | -34.6                       | 1.2                     | 15,660    | 12,214   | 7,208     | 6,721     | 5,490     | 5,902   | 4,272     | 4,029   | 2,469     | 2,120   | 2,714    | 4,029     |
| Wyoming.....              | 6,559      | -53.1                       | 1                       | 2,346     | 1,119    | 736       | 589       | 319       | 275     | 218       | 113     | 68        | 53      | 45       | 678       |

<sup>1</sup> Less than 0.05 percent.

<sup>2</sup> Increase of less than 0.05 percent.

<sup>3</sup> Excludes all claims for partial unemployment.

Table 120.—Unemployment compensation: Continued claims received in local offices, by State and month, 1942

| State                    | Total continued claims |                              | Number of continued claims 1942 per 100 workers with wage credits 1941 |                       | Continued claims |           |           |           |           |           |           |           |           |           |           |           |
|--------------------------|------------------------|------------------------------|--|-----------------------|------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
|                          | Number                 | Per-centage change from 1941 | Total and part-total un-employment                                     | Partial un-employment | January          | February  | March     | April     | May       | June      | July      | August    | September | October   | November  | December  |
| Total: 1939 <sup>1</sup> | 56,533,762             |                              |  |                       | 4,362,968        | 4,664,028 | 4,946,670 | 5,125,739 | 6,078,138 | 5,328,551 | 5,161,056 | 5,337,701 | 3,970,465 | 3,534,211 | 3,819,861 | 4,204,374 |
| 1940                     | 66,676,573             |                              |  |                       | 6,037,989        | 5,790,795 | 5,604,807 | 6,598,659 | 7,231,111 | 6,484,177 | 7,279,416 | 5,772,702 | 4,239,880 | 3,996,252 | 3,619,927 | 4,020,858 |
| 1941                     | 42,341,845             |                              |  |                       | 4,896,646        | 4,028,497 | 3,701,542 | 4,285,148 | 3,904,287 | 3,516,671 | 3,584,941 | 2,993,208 | 2,628,859 | 2,554,128 | 2,602,623 | 3,645,295 |
| 1942                     | 33,761,563             | -20.3                        | 86.1   | 6.2                   | 4,581,024        | 4,104,465 | 3,929,511 | 3,505,226 | 2,952,858 | 3,131,752 | 3,197,040 | 2,549,829 | 1,992,452 | 1,515,943 | 1,134,512 | 1,166,951 |
| Ala.                     | 487,898                | -23.4                        | 79.4   | .8                    | 55,538           | 51,342    | 47,111    | 36,658    | 33,685    | 36,406    | 44,868    | 48,176    | 42,127    | 31,574    | 27,931    | 32,452    |
| Alaska                   | 3,626                  | -62.4                        | 11.2   | 0                     | 725              | 781       | 531       | 322       | 154       | 86        | 57        | 67        | 407       | 265       | 120       | 111       |
| Ark.                     | 73,372                 | -37.1                        | 53.5   | (?)                   | 12,741           | 11,446    | 10,300    | 8,664     | 6,384     | 5,039     | 4,527     | 3,805     | 2,727     | 3,000     | 2,466     | 2,273     |
| Ariz.                    | 205,775                | -53.6                        | 60.6   | 1.0                   | 29,500           | 25,599    | 26,260    | 22,776    | 16,517    | 13,108    | 16,804    | 21,891    | 13,899    | 7,236     | 5,478     | 6,707     |
| Calif.                   | 2,871,594              | -34.3                        | 97.3   | 7.5                   | 442,248          | 439,522   | 442,120   | 377,011   | 284,431   | 235,010   | 201,659   | 159,507   | 108,924   | 65,267    | 53,494    | 62,401    |
| Colo.                    | 113,457                | -54.4                        | 39.9   | 1.2                   | 19,646           | 17,641    | 15,097    | 13,500    | 11,918    | 8,928     | 5,589     | 3,516     | 2,518     | 2,019     | 2,969     |           |
| Conn.                    | 321,559                | -11.2                        | 32.4   | 3.3                   | 43,908           | 32,900    | 30,190    | 26,311    | 28,990    | 37,941    | 41,694    | 30,223    | 24,363    | 12,727    | 6,825     | 5,487     |
| Del.                     | 62,045                 | -20.6                        | 41.4   | 6.0                   | 9,263            | 11,631    | 12,237    | 6,997     | 4,463     | 4,418     | 4,703     | 3,095     | 1,975     | 1,356     | 903       | 1,004     |
| D. C.                    | 101,779                | -50.9                        | 31.5   | .3                    | 15,516           | 14,576    | 13,021    | 9,928     | 7,874     | 7,932     | 8,213     | 7,476     | 6,388     | 4,394     | 3,364     | 3,097     |
| Fla.                     | 576,849                | -27.8                        | 96.0   | 1.9                   | 73,097           | 64,778    | 65,680    | 54,192    | 49,000    | 46,523    | 53,577    | 46,776    | 40,401    | 35,036    | 25,670    | 22,119    |
| Ga.                      | 632,575                | +3.7                         | 83.7   | 1.6                   | 82,372           | 76,029    | 72,712    | 64,523    | 55,281    | 52,784    | 54,621    | 47,046    | 40,532    | 32,492    | 27,301    | 26,882    |
| Hawaii                   | 17,816                 | -46.5                        | 6.4  | 3.9                   | 1,952            | 1,852     | 4,159     | 3,835     | 2,413     | 1,545     | 673       | 310       | 441       | 156       | 185       | 295       |
| Idaho                    | 91,293                 | -46.9                        | 70.7   | .1                    | 22,329           | 22,176    | 19,654    | 11,622    | 5,620     | 2,672     | 2,408     | 2,058     | 1,148     | 416       | 361       | 829       |
| Ill.                     | 3,076,477              | +11.6                        | 93.8   | 11.3                  | 290,641          | 216,493   | 200,786   | 267,221   | 347,677   | 405,482   | 399,013   | 307,697   | 226,542   | 157,432   | 120,288   | 137,205   |
| Ind.                     | 887,276                | +20.9                        | 74.2   | 5.2                   | 136,440          | 135,111   | 150,061   | 99,067    | 81,512    | 68,472    | 61,008    | 47,176    | 32,424    | 25,466    | 22,557    | 27,982    |
| Iowa                     | 290,869                | -31.2                        | 60.5   | 2.1                   | 51,130           | 55,294    | 49,968    | 34,980    | 25,808    | 20,418    | 16,100    | 11,568    | 8,152     | 6,480     | 4,872     | 6,099     |
| Kans.                    | 237,106                | -21.2                        | 91.2   | 3.6                   | 37,079           | 38,138    | 40,987    | 30,426    | 22,857    | 17,612    | 13,419    | 9,661     | 9,740     | 6,067     | 4,976     | 5,944     |
| Ky. <sup>2</sup>         | 340,818                | +21.0                        | 64.4   | 2.9                   | 36,154           | 36,740    | 39,258    | 34,486    | 31,784    | 24,938    | 34,053    | 27,107    | 21,199    | 19,451    | 18,629    | 17,019    |
| La.                      | 688,832                | -32.8                        | 115.5  | 3.8                   | 99,481           | 90,289    | 88,089    | 77,731    | 62,645    | 57,653    | 51,721    | 40,354    | 40,202    | 29,135    | 20,907    | 21,625    |
| Maine                    | 162,582                | -36.0                        | 56.2   | 8.8                   | 21,672           | 13,544    | 12,393    | 22,562    | 18,680    | 17,138    | 14,234    | 11,301    | 8,220     | 6,290     | 7,104     | 9,444     |
| Md.                      | 367,439                | -34.2                        | 41.0   | 8.1                   | 42,235           | 35,525    | 35,535    | 40,286    | 48,055    | 38,640    | 37,870    | 28,717    | 17,245    | 12,181    | 10,509    | 11,641    |
| Mass.                    | 1,296,739              | -40.3                        | 73.2   | 4.8                   | 163,966          | 134,072   | 122,828   | 129,396   | 135,106   | 160,359   | 141,701   | 116,872   | 83,672    | 45,285    | 33,579    | 29,903    |
| Mich.                    | 2,625,009              | +56.8                        | 143.4  | 6.0                   | 385,344          | 445,865   | 472,284   | 387,850   | 266,451   | 175,321   | 155,276   | 123,507   | 81,386    | 55,869    | 37,135    | 38,721    |
| Minn.                    | 597,608                | -29.9                        | 94.8   | 4.7                   | 104,318          | 107,313   | 110,623   | 76,747    | 45,455    | 38,459    | 31,526    | 23,481    | 18,067    | 12,928    | 11,424    | 17,267    |
| Miss.                    | 244,550                | -18.8                        | 76.1   | 3.8                   | 39,305           | 35,269    | 38,024    | 33,037    | 26,853    | 19,427    | 13,923    | 11,993    | 8,421     | 5,425     | 5,365     | 7,508     |
| Mo.                      | 970,294                | +5.1                         | 87.5   | 7.8                   | 112,592          | 110,094   | 119,697   | 105,449   | 92,612    | 84,102    | 74,456    | 68,411    | 61,083    | 55,819    | 38,587    | 47,392    |
| Mont.                    | 96,555                 | -48.1                        | 74.4   | (?)                   | 19,871           | 20,455    | 19,959    | 13,172    | 7,922     | 5,214     | 3,767     | 2,226     | 1,276     | 743       | 821       | 1,029     |
| Neb.                     | 127,685                | -31.2                        | 66.2   | 3.0                   | 27,738           | 27,377    | 25,236    | 14,614    | 8,520     | 5,392     | 3,984     | 3,083     | 2,362     | 1,761     | 1,761     | 2,220     |
| Nev.                     | 25,806                 | -61.1                        | 44.8   | 1.1                   | 5,838            | 5,324     | 4,408     | 2,976     | 1,886     | 1,340     | 1,159     | 695       | 573       | 624       | 493       | 490       |
| N. H.                    | 108,943                | -39.4                        | 52.6   | 7.9                   | 12,493           | 9,699     | 13,440    | 13,271    | 11,313    | 13,012    | 8,273     | 8,131     | 6,988     | 4,827     | 4,060     | 3,427     |
| N. J.                    | 1,630,741              | -10.6                        | 84.6   | 14.8                  | 262,825          | 199,893   | 168,453   | 125,512   | 117,274   | 151,692   | 160,841   | 130,530   | 102,311   | 81,026    | 65,630    | 61,754    |
| N. Mex.                  | 70,098                 | -39.2                        | 59.3   | .6                    | 11,756           | 12,490    | 13,500    | 11,260    | 7,437     | 4,686     | 3,195     | 2,011     | 1,313     | 956       | 709       | 755       |
| N. Y.                    | 6,073,624              | -18.9                        | 114.6  | (?)                   | 625,893          | 464,673   | 391,097   | 439,565   | 334,741   | 657,362   | 835,889   | 656,396   | 573,964   | 479,324   | 328,058   | 256,662   |
| N. C.                    | 507,588                | -31.2                        | 54.5   | 4.5                   | 82,984           | 50,334    | 55,014    | 49,595    | 41,892    | 38,178    | 48,755    | 38,623    | 32,264    | 24,752    | 16,921    | 19,276    |
| N. Dak.                  | 47,986                 | -32.9                        | 72.2   | 4.3                   | 9,265            | 10,787    | 9,493     | 7,329     | 3,938     | 2,363     | 1,767     | 1,013     | 565       | 349       | 410       | 707       |
| Ohio                     | 1,504,034              | -15.0                        | 54.0   | 3.6                   | 236,027          | 229,416   | 206,047   | 162,864   | 130,850   | 121,957   | 121,352   | 101,595   | 71,935    | 50,182    | 35,305    | 36,474    |
| Okl.                     | 352,809                | -15.1                        | 95.5   | .5                    | 41,920           | 47,708    | 38,722    | 52,612    | 43,993    | 35,476    | 28,251    | 22,275    | 16,216    | 10,250    | 7,406     | 8,080     |
| Oreg.                    | 185,748                | -48.5                        | 47.1   | 2.8                   | 54,975           | 49,255    | 32,446    | 16,242    | 8,832     | 7,196     | 4,702     | 3,245     | 1,459     | 1,260     | 1,956     | 4,180     |
| Pa.                      | 1,895,964              | -45.2                        | 49.6   | (?)                   | 312,359          | 254,213   | 249,690   | 175,838   | 136,533   | 160,645   | 157,756   | 124,965   | 95,252    | 81,486    | 68,621    | 78,606    |
| R. I.                    | 445,958                | +6.3                         | 118.2  | * 8.3                 | 31,847           | 28,208    | 28,208    | 64,327    | 63,821    | 59,839    | 58,405    | 35,227    | 29,417    | 22,370    | 12,440    | 11,849    |
| S. C.                    | 307,915                | -9.1                         | 67.1   | 2.1                   | 51,179           | 40,320    | 35,912    | 30,161    | 26,188    | 21,508    | 23,447    | 21,094    | 17,167    | 14,220    | 12,721    | 13,998    |
| S. Dak.                  | 33,671                 | -46.3                        | 49.8   | 1.1                   | 6,596            | 5,849     | 5,841     | 5,198     | 3,945     | 2,373     | 1,417     | 484       | 366       | 353       | 535       | 714       |
| Tenn.                    | 743,317                | -3.0                         | 113.2  | 1.8                   | 84,349           | 89,549    | 87,138    | 79,148    | 71,276    | 62,652    | 64,618    | 59,080    | 48,417    | 35,347    | 29,787    | 31,956    |
| Tex. <sup>3</sup>        | 760,006                | -38.2                        | 56.0   | .2                    | 107,734          | 101,456   | 106,066   | 97,550    | 83,244    | 67,079    | 55,736    | 45,961    | 32,150    | 24,022    | 18,172    | 20,204    |
| Utah                     | 75,570                 | -43.0                        | 47.4   | 1.1                   | 17,665           | 15,152    | 14,218    | 8,707     | 4,818     | 3,749     | 3,685     | 2,426     | 1,473     | 988       | 845       | 844       |
| Vt.                      | 42,976                 | -34.5                        | 42.7   | 2.0                   | 6,844            | 6,561     | 6,696     | 5,024     | 3,572     | 2,697     | 2,438     | 2,222     | 1,789     | 1,647     | 1,716     | 1,770     |
| Va.                      | 331,535                | -29.5                        | 39.7   | 1.2                   | 37,493           | 28,132    | 24,989    | 33,164    | 45,710    | 44,924    | 43,025    | 24,449    | 17,908    | 13,450    | 9,077     | 9,214     |
| Wash.                    | 292,276                | -55.9                        | 43.5   | 3.5                   | 85,074           | 68,917    | 54,526    | 31,865    | 15,889    | 11,407    | 7,889     | 5,080     | 2,752     | 1,937     | 2,121     | 4,819     |
| W. Va.                   | 272,143                | -46.3                        | 43.6   | 12.6                  | 27,853           | 24,697    | 22,987    | 26,932    | 29,033    | 31,316    | 37,768    | 20,880    | 12,352    | 17,131    | 11,901    | 9,243     |
| Wis.                     | 453,321                | -4.8                         | 52.6   | 4.7                   | 84,308           | 72,663    | 68,620    | 47,568    | 35,983    | 36,807    | 29,549    | 23,519    | 17,739    | 11,802    | 10,798    | 13,905    |
| Wyo.                     | 30,057                 | -47.7                        | 39.0   | 3.0                   | 6,886            | 7,287     | 6,598     | 3,255     | 2,023     | 1,221     | 902       | 654       | 422       | 250       | 190       | 369       |

<sup>1</sup> Excludes New York for January-March 1939; data not available.<sup>2</sup> Less than 0.05 percent.<sup>3</sup> Claims filed for biweekly benefit periods through June 1942, and weekly thereafter.<sup>4</sup> State law does not provide for filing of claims for partial or part-total unemployment.<sup>5</sup> Claims for partial and part-total unemployment, for which payments were instituted in December 1942, are included in total and part-total.<sup>6</sup> Part-total included in partial.<sup>7</sup> Claims filed for biweekly instead of weekly benefit periods.



**Table 121.—Unemployment compensation: Estimated number of beneficiaries and amount of benefit payments for all, total, and partial unemployment, by State, 1942**

| State                  | Estimated number of beneficiaries <sup>1</sup> (in thousands) | Amount of benefit payments <sup>2</sup> for specified types of unemployment |               |                  |                             |
|------------------------|---|---|---------------|------------------|-----------------------------|
|                        |   | All   | Total         | Partial          |                             |
|                        |   |   |               | Amount           | Percent of all unemployment |
| Total.....             | 2,765.7   | \$345,514,909   | \$327,661,636 | \$10,709,245     | 3.1                         |
| Alabama.....           | 30.1  | 3,297,643   | 3,155,952     | 19,869           | .6                          |
| Alaska.....            | 1.3   | 148,426   | 144,378       | 0                | 0                           |
| Arizona.....           | 4.9   | 477,572   | 463,978       | 209              | ( <sup>5</sup> )            |
| Arkansas.....          | 17.1  | 992,827   | 954,191       | 18,166           | 1.8                         |
| California.....        | 209.1   | 37,502,107  | 34,289,216    | 1,661,993        | 4.4                         |
| Colorado.....          | 9.3   | 826,306   | 780,189       | 21,020           | 2.5                         |
| Connecticut.....       | 37.8  | 3,233,928   | 3,037,664     | 190,626          | 5.9                         |
| Delaware.....          | 6.9   | 511,493   | 460,816       | 43,736           | 8.6                         |
| Dist. of Columbia..... | 6.8   | 1,157,990   | 1,111,280     | 8,895            | .8                          |
| Florida.....           | 50.0  | 4,718,007   | 4,451,811     | 53,131           | 1.1                         |
| Georgia.....           | 39.3  | 4,408,385   | 4,282,976     | 58,871           | 1.3                         |
| Hawaii.....            | 1.9   | 158,654   | 127,598       | 29,193           | 18.4                        |
| Idaho.....             | 7.5   | 831,991   | 800,270       | 573              | 1                           |
| Illinois.....          | 321.7   | 38,181,225  | 34,138,585    | 2,408,890        | 6.3                         |
| Indiana.....           | 85.6  | 9,647,015   | 9,080,787     | 302,809          | 3.1                         |
| Iowa.....              | 27.9  | 2,065,272   | 1,916,486     | 41,436           | 2.0                         |
| Kansas.....            | 17.6  | 1,816,673   | 1,688,239     | 52,134           | 2.9                         |
| Kentucky.....          | 29.7  | 2,530,878   | 2,364,167     | 67,715           | 2.7                         |
| Louisiana.....         | 49.3  | 5,161,813   | 4,904,020     | 121,405          | 2.4                         |
| Maine.....             | 16.9  | 1,189,700   | 1,004,071     | 139,789          | 11.7                        |
| Maryland.....          | 39.2  | 3,845,736   | 3,406,690     | 427,203          | 11.1                        |
| Massachusetts.....     | 112.2   | 11,833,353  | 11,393,454    | 373,504          | 3.2                         |
| Michigan.....          | 191.4   | 40,987,638  | 40,002,514    | 599,094          | 1.5                         |
| Minnesota.....         | 44.9  | 5,636,502   | 5,156,350     | 204,055          | 3.6                         |
| Mississippi.....       | 17.5  | 1,582,631   | 1,498,712     | 51,995           | 3.3                         |
| Missouri.....          | 67.6  | 8,140,005   | 7,701,265     | 345,940          | 4.2                         |
| Montana.....           | 9.8   | 1,226,446   | 1,226,446     | ( <sup>6</sup> ) | —                           |
| Nebraska.....          | 9.3   | 972,848   | 895,528       | 37,360           | 3.8                         |
| Nevada.....            | 1.8   | 274,082   | 260,583       | 5,012            | 1.8                         |
| New Hampshire.....     | 10.9  | 799,207   | 733,538       | 62,245           | 7.8                         |
| New Jersey.....        | 163.7   | 17,878,883  | 16,290,008    | 1,537,286        | 8.6                         |
| New Mexico.....        | 5.4   | 501,967   | 483,090       | 3,972            | .8                          |
| New York.....          | 472.3   | 65,640,456  | 65,572,802    | ( <sup>6</sup> ) | —                           |
| North Carolina.....    | 41.7  | 2,997,498   | 2,860,839     | 114,079          | 3.8                         |
| North Dakota.....      | 3.2   | 367,318   | 330,880       | 18,878           | 5.1                         |
| Ohio.....              | 109.1   | 14,408,108  | 13,647,992    | 495,768          | 3.4                         |
| Oklahoma.....          | 24.2  | 2,795,343   | 2,598,376     | 14,059           | .5                          |
| Oregon.....            | 25.0  | 1,778,296   | 1,604,078     | 63,175           | 3.8                         |
| Pennsylvania.....      | 164.1   | 15,090,859  | 15,090,859    | ( <sup>6</sup> ) | —                           |
| Rhode Island.....      | 46.1  | 4,741,689   | 4,566,990     | ( <sup>7</sup> ) | —                           |
| South Carolina.....    | 22.6  | 1,858,482   | 1,776,604     | 37,680           | 2.0                         |
| South Dakota.....      | 2.7   | 219,424   | 203,724       | 3,667            | 1.7                         |
| Tennessee.....         | 53.1  | 5,603,896   | 5,428,831     | 58,137           | 1.0                         |
| Texas.....             | 54.6  | 4,058,785   | 3,777,541     | 8,468            | .2                          |
| Utah.....              | 5.5   | 996,272   | 931,048       | 15,518           | 1.6                         |
| Vermont.....           | 3.4   | 316,415   | 302,291       | 7,880            | 2.5                         |
| Virginia.....          | 32.5  | 2,738,117   | 2,646,547     | 42,172           | 1.5                         |
| Washington.....        | 25.8  | 2,565,656   | 2,261,692     | 176,484          | 6.9                         |
| West Virginia.....     | 32.1  | 2,313,718   | 1,807,112     | 504,536          | 21.8                        |
| Wisconsin.....         | ( <sup>6</sup> )  | 4,133,440   | 3,733,882     | 247,125          | 6.0                         |
| Wyoming.....           | 3.2   | 353,934   | 316,695       | 13,453           | 3.8                         |

<sup>1</sup> Represents number of first payments made during year.

<sup>2</sup> Unadjusted for voided benefit checks.

<sup>3</sup> Excludes Wisconsin; data not comparable.

<sup>4</sup> Includes \$104,172 resulting from review of 1938-41 seasonal claims in Oregon.

<sup>5</sup> Less than 0.05 percent.

<sup>6</sup> Benefit payments for partial unemployment not provided by State law.

<sup>7</sup> Not available.

**Table 122.—Unemployment compensation: Percentage distribution of weeks of total unemployment compensated, by amount of benefit payment, for each State, 1942**

| State                          | Number of weeks compensated | Percent of weeks compensated <sup>1</sup> in amounts of — |             |               |                 |
|--------------------------------|-----------------------------|---|-------------|---------------|-----------------|
|                                |                             | Less than \$5.00  | \$5.00-9.99 | \$10.00-14.99 | \$15.00 or more |
| Total, 1939.....               | 37,248,599                  | 4.9   | 40.3        | 29.0          | 25.8            |
| Total, 1940.....               | 46,257,981                  | 4.7   | 39.0        | 29.2          | 27.1            |
| Total, 1941.....               | 29,359,117                  | 2.9   | 36.0        | 30.6          | 30.5            |
| Total, 1942 <sup>2</sup> ..... | 25,882,527                  | 1.3   | 25.2        | 29.7          | 43.8            |
| Alabama.....                   | 341,827                     | 10.3  | 45.8        | 24.9          | 19.0            |
| Alaska.....                    | 10,181                      | 8.4   | 12.8        | 78.8          | —               |
| Arizona.....                   | 39,245                      | 28.2  | 28.9        | 42.9          | —               |
| Arkansas.....                  | 125,128                     | 20.0  | 53.0        | 17.6          | 9.4             |
| California.....                | 2,285,932                   | —   | —           | 40.0          | 60.0            |
| Colorado.....                  | 73,580                      | —   | 41.5        | 30.3          | 28.2            |
| Connecticut.....               | 239,146                     | —   | 30.2        | 35.8          | 34.0            |
| Delaware.....                  | 49,610                      | —   | 57.3        | 26.6          | 16.1            |
| Dist. of Columbia.....         | 85,712                      | .1  | 23.5        | 35.7          | 40.7            |
| Florida.....                   | 418,646                     | .1  | 42.4        | 32.9          | 24.6            |
| Georgia.....                   | 465,525                     | 9.9   | 54.8        | 17.6          | 17.7            |
| Hawaii.....                    | 11,453                      | —   | 47.5        | 23.6          | 28.9            |
| Idaho.....                     | 65,471                      | —   | 23.0        | 48.1          | 28.9            |
| Illinois.....                  | 2,400,834                   | —   | 12.3        | 31.9          | 55.8            |
| Indiana.....                   | 707,077                     | .2  | 18.1        | 32.8          | 48.9            |
| Iowa.....                      | 185,133                     | .6  | 41.4        | 27.7          | 30.3            |
| Kansas.....                    | 157,747                     | —   | 37.7        | 31.0          | 31.3            |
| Kentucky.....                  | 282,726                     | 8.6   | 60.2        | 23.7          | 7.5             |
| Louisiana.....                 | 495,207                     | 6.6   | 50.9        | 17.7          | 24.8            |
| Maine.....                     | 115,755                     | ( <sup>3</sup> )  | 68.6        | 24.6          | 6.8             |
| Maryland.....                  | 262,391                     | —   | 21.2        | 31.1          | 47.7            |
| Massachusetts.....             | 1,023,808                   | —   | 35.3        | 33.1          | 31.6            |
| Michigan.....                  | 2,424,906                   | —   | 4.9         | 18.1          | 77.0            |
| Minnesota.....                 | 416,385                     | —   | 22.2        | 36.8          | 41.0            |
| Mississippi.....               | 166,467                     | 10.2  | 51.6        | 18.8          | 19.4            |
| Missouri.....                  | 623,505                     | 3.4   | 30.6        | 24.2          | 41.8            |
| Montana.....                   | 109,024                     | —   | 34.9        | 31.6          | 33.5            |
| Nebraska.....                  | 83,954                      | —   | 38.1        | 36.4          | 25.5            |
| Nevada.....                    | 19,501                      | —   | 9.0         | 28.1          | 62.9            |
| New Hampshire.....             | 79,436                      | —   | 55.5        | 35.3          | 9.2             |
| New Jersey.....                | 1,206,427                   | —   | 18.9        | 32.1          | 49.0            |
| New Mexico.....                | 51,244                      | 11.2  | 45.3        | 21.9          | 21.6            |
| New York.....                  | 5,062,791                   | —   | 23.6        | 32.2          | 44.2            |
| North Carolina.....            | 408,049                     | 18.8  | 65.5        | 13.1          | 2.6             |
| North Dakota.....              | 31,370                      | —   | 41.8        | 30.7          | 27.5            |
| Ohio.....                      | 1,097,639                   | .5  | 21.4        | 36.4          | 41.7            |
| Oklahoma.....                  | 216,073                     | .1  | 28.8        | 28.5          | 42.6            |
| Oregon <sup>2</sup> .....      | 117,460                     | —   | .3          | 23.3          | 76.4            |
| Pennsylvania.....              | 1,276,789                   | —   | 32.5        | 31.3          | 36.2            |
| Rhode Island.....              | 367,733                     | —   | 20.2        | 41.5          | 38.3            |
| South Carolina.....            | 213,333                     | 14.0  | 56.5        | 16.6          | 12.9            |
| South Dakota.....              | 22,648                      | .1  | 68.6        | 21.3          | 10.0            |
| Tennessee.....                 | 570,985                     | .1  | 57.5        | 24.2          | 18.2            |
| Texas.....                     | 428,148                     | —   | 60.1        | 18.9          | 21.0            |
| Utah.....                      | 65,123                      | —   | 20.2        | 29.6          | 50.2            |
| Vermont.....                   | 29,714                      | .1  | 49.9        | 28.2          | 21.8            |
| Virginia.....                  | 282,588                     | 6.5   | 51.2        | 23.5          | 18.8            |
| Washington.....                | 175,907                     | —   | 16.6        | 27.3          | 56.1            |
| West Virginia.....             | 169,383                     | —   | 49.0        | 31.2          | 19.8            |
| Wisconsin.....                 | 301,238                     | —   | 24.3        | 30.3          | 45.4            |
| Wyoming.....                   | 22,568                      | —   | 19.0        | 23.3          | 57.7            |

<sup>1</sup> Excludes residual payments for less than weekly benefit amount except for some such payments in Alaska, Nevada, and Texas in 1940. Distribution for 1939 based on number of benefit payments in week ended nearest 15th of each month.

<sup>2</sup> Includes \$,588 benefit payments resulting from review of 1938-41 seasonal claims in Oregon.

<sup>3</sup> Less than 0.05 percent.

Table 123.—Unemployment compensation: Amount of benefit payments,<sup>1</sup> by State and month, 1942

[Amounts in thousands]

| State                     | Total <sup>2</sup> |                             | January  | February | March    | April    | May      | June     | July     | August   | September | October  | November | December |
|---------------------------|--------------------|-----------------------------|----------|----------|----------|----------|----------|----------|----------|----------|-----------|----------|----------|----------|
|                           | Amount             | Percentage change from 1941 |          |          |          |          |          |          |          |          |           |          |          |          |
| Total <sup>2</sup> .....  | \$345,515          | -0.1                        | \$41,056 | \$39,884 | \$43,035 | \$36,292 | \$31,686 | \$30,224 | \$32,624 | \$28,242 | \$22,378  | \$16,888 | \$11,563 | \$11,539 |
| Alabama.....              | 3,298              | +3.7                        | 280      | 288      | 313      | 256      | 224      | 245      | 288      | 345      | 334       | 249      | 215      | 259      |
| Alaska.....               | 148                | -49.6                       | 28       | 22       | 33       | 22       | 19       | 8        | 5        | 5        | 2         | 3        | 1        | 1        |
| Arizona.....              | 478                | -45.6                       | 91       | 84       | 71       | 59       | 45       | 32       | 30       | 23       | 14        | 11       | 9        | 10       |
| Arkansas.....             | 993                | -55.8                       | 131      | 110      | 130      | 114      | 70       | 52       | 62       | 119      | 95        | 45       | 32       | 33       |
| California.....           | 37,502             | -27.9                       | 5,429    | 5,093    | 6,209    | 4,955    | 4,109    | 3,174    | 2,499    | 2,156    | 1,566     | 939      | 655      | 719      |
| Colorado.....             | 826                | -62.9                       | 150      | 136      | 124      | 60       | 102      | 87       | 73       | 39       | 22        | 15       | 9        | 9        |
| Connecticut.....          | 3,234              | +24.3                       | 333      | 341      | 324      | 170      | 323      | 388      | 455      | 365      | 246       | 144      | 71       | 73       |
| Delaware.....             | 511                | -4.5                        | 66       | 96       | 106      | 58       | 36       | 38       | 40       | 28       | 17        | 10       | 7        | 8        |
| District of Columbia..... | 1,158              | -45.6                       | 139      | 162      | 157      | 119      | 91       | 89       | 93       | 86       | 78        | 56       | 43       | 45       |
| Florida.....              | 4,718              | -15.0                       | 551      | 475      | 542      | 450      | 420      | 413      | 414      | 422      | 341       | 319      | 204      | 167      |
| Georgia.....              | 4,408              | +42.7                       | 489      | 488      | 552      | 441      | 412      | 345      | 353      | 337      | 303       | 261      | 206      | 222      |
| Hawaii.....               | 159                | -7                          | 12       | 13       | 30       | 29       | 21       | 17       | 10       | 8        | 7         | 5        | 4        | 3        |
| Idaho.....                | 832                | -43.4                       | 165      | 193      | 206      | 146      | 56       | 26       | 11       | 13       | 8         | 3        | 1        | 4        |
| Illinois.....             | 38,181             | +34.3                       | 3,269    | 2,670    | 2,474    | 2,590    | 4,365    | 5,186    | 5,054    | 4,181    | 3,137     | 2,110    | 1,441    | 1,704    |
| Indiana.....              | 9,647              | +64.4                       | 1,355    | 1,561    | 1,836    | 1,097    | 897      | 725      | 622      | 497      | 314       | 242      | 217      | 284      |
| Iowa.....                 | 2,065              | -19.0                       | 238      | 386      | 441      | 268      | 193      | 164      | 113      | 82       | 58        | 43       | 36       | 43       |
| Kansas.....               | 1,817              | -2.6                        | 268      | 318      | 335      | 246      | 175      | 132      | 94       | 73       | 55        | 44       | 36       | 41       |
| Kentucky.....             | 2,531              | -4.5                        | 291      | 286      | 331      | 265      | 228      | 227      | 177      | 140      | 113       | 99       | 106      | 106      |
| Louisiana.....            | 5,162              | -28.0                       | 696      | 611      | 671      | 555      | 509      | 432      | 354      | 348      | 338       | 274      | 176      | 198      |
| Maine.....                | 1,190              | -23.2                       | 142      | 97       | 86       | 117      | 155      | 134      | 125      | 91       | 71        | 52       | 51       | 63       |
| Maryland.....             | 3,846              | -21.3                       | 405      | 331      | 341      | 466      | 493      | 453      | 438      | 322      | 205       | 144      | 111      | 137      |
| Massachusetts.....        | 11,833             | -32.9                       | 1,465    | 1,214    | 1,040    | 1,018    | 1,242    | 1,275    | 1,552    | 1,081    | 820       | 522      | 294      | 311      |
| Michigan.....             | 40,988             | +167.0                      | 5,307    | 6,125    | 7,645    | 6,941    | 4,563    | 2,899    | 2,191    | 2,018    | 1,411     | 890      | 541      | 457      |
| Minnesota.....            | 5,637              | -20.7                       | 766      | 1,013    | 1,136    | 825      | 457      | 381      | 299      | 215      | 183       | 111      | 93       | 158      |
| Mississippi.....          | 1,583              | -7.6                        | 214      | 229      | 260      | 226      | 186      | 135      | 88       | 74       | 55        | 40       | 31       | 42       |
| Missouri.....             | 8,140              | +50.9                       | 747      | 879      | 1,114    | 910      | 809      | 741      | 608      | 538      | 546       | 446      | 361      | 441      |
| Montana.....              | 1,226              | -52.0                       | 189      | 280      | 300      | 197      | 101      | 66       | 37       | 23       | 13        | 7        | 6        | 8        |
| Nebraska.....             | 973                | -25.3                       | 157      | 229      | 244      | 124      | 66       | 38       | 33       | 24       | 22        | 13       | 10       | 13       |
| Nevada.....               | 274                | -66.8                       | 57       | 58       | 59       | 37       | 20       | 13       | 10       | 6        | 5         | 3        | 2        | 3        |
| New Hampshire.....        | 799                | -26.1                       | 94       | 77       | 80       | 110      | 84       | 91       | 62       | 52       | 54        | 38       | 28       | 28       |
| New Jersey.....           | 17,879             | +17.5                       | 2,620    | 2,395    | 1,896    | 1,413    | 1,193    | 1,639    | 1,571    | 1,678    | 1,232     | 906      | 668      | 667      |
| New Mexico.....           | 502                | -35.8                       | 72       | 93       | 99       | 80       | 60       | 35       | 25       | 16       | 10        | 5        | 3        | 4        |
| New York.....             | 65,640             | -2.9                        | 5,982    | 4,766    | 4,275    | 4,756    | 3,520    | 4,701    | 9,171    | 8,094    | 6,964     | 6,147    | 4,014    | 3,222    |
| North Carolina.....       | 2,997              | -14.9                       | 436      | 359      | 344      | 293      | 267      | 216      | 229      | 248      | 196       | 181      | 113      | 114      |
| North Dakota.....         | 367                | -28.3                       | 60       | 73       | 83       | 65       | 33       | 18       | 14       | 7        | 4         | 3        | 2        | 5        |
| Ohio.....                 | 14,408             | +18.4                       | 1,921    | 2,064    | 2,251    | 1,638    | 1,386    | 1,216    | 1,099    | 993      | 725       | 473      | 329      | 324      |
| Oklahoma.....             | 2,795              | +6.5                        | 290      | 341      | 415      | 376      | 354      | 313      | 226      | 175      | 130       | 77       | 48       | 50       |
| Oregon.....               | 1,778              | -28.5                       | 227      | 526      | 389      | 203      | 122      | 59       | 43       | 37       | 13        | 12       | 12       | 32       |
| Pennsylvania.....         | 15,091             | -35.9                       | 2,124    | 1,769    | 2,118    | 1,401    | 1,060    | 1,122    | 1,308    | 1,226    | 1,002     | 755      | 585      | 623      |
| Rhode Island.....         | 4,742              | +31.9                       | 305      | 269      | 268      | 512      | 705      | 676      | 676      | 410      | 347       | 267      | 153      | 154      |
| South Carolina.....       | 1,858              | +9.7                        | 237      | 241      | 307      | 197      | 167      | 141      | 135      | 119      | 97        | 78       | 66       | 75       |
| South Dakota.....         | 219                | -34.5                       | 43       | 42       | 37       | 28       | 27       | 16       | 9        | 5        | 3         | 2        | 2        | 3        |
| Tennessee.....            | 5,604              | +19.5                       | 638      | 619      | 727      | 592      | 535      | 469      | 451      | 416      | 390       | 295      | 222      | 250      |
| Texas.....                | 4,059              | -28.7                       | 515      | 514      | 593      | 523      | 476      | 392      | 299      | 242      | 191       | 137      | 82       | 95       |
| Utah.....                 | 996                | -32.1                       | 212      | 217      | 193      | 126      | 68       | 48       | 34       | 30       | 22        | 18       | 14       | 14       |
| Vermont.....              | 316                | -30.9                       | 41       | 49       | 56       | 43       | 27       | 19       | 18       | 14       | 14        | 11       | 10       | 14       |
| Virginia.....             | 2,738              | -7.8                        | 254      | 205      | 191      | 174      | 403      | 402      | 387      | 266      | 177       | 120      | 77       | 82       |
| Washington.....           | 2,566              | -52.9                       | 597      | 574      | 574      | 333      | 153      | 99       | 72       | 50       | 23        | 20       | 14       | 30       |
| West Virginia.....        | 2,314              | -22.9                       | 216      | 205      | 209      | 128      | 243      | 281      | 331      | 244      | 173       | 126      | 86       | 72       |
| Wisconsin.....            | 4,133              | +40.7                       | 672      | 584      | 709      | 500      | 356      | 345      | 280      | 219      | 173       | 101      | 78       | 116      |
| Wyoming.....              | 354                | -45.7                       | 69       | 90       | 107      | 42       | 20       | 8        | 6        | 4        | 3         | 2        | 1        | 2        |

<sup>1</sup> Unadjusted for voided benefit checks.<sup>2</sup> Totals are sums of unrounded figures, therefore may differ slightly from sums of rounded figures. Percents based on unrounded data.<sup>3</sup> Includes \$104,000 resulting from review of 1938-41 seasonal claims in Oregon, not distributed by month.

Table 124.—Unemployment compensation: Weeks of unemployment compensated and amount of benefits paid on interstate claims<sup>1</sup> received as liable and as agent State,<sup>2</sup> by State, 1942

| State                     | Weeks of unemployment compensated on interstate claims received as— |                             |                                  |  | Amount of benefits paid on interstate claims received as— |                             |                |                              |  |                |
|---------------------------|---|-----------------------------|----------------------------------|--|---|-----------------------------|----------------|------------------------------|--|----------------|
|                           | Liable State  |                             |                                  |  | Agent State   |                             | Liable State   |                              |  | Agent State    |
|                           | Number  | Percentage change from 1941 | Percent of all weeks compensated | Ratio (percent) of liable to agent State | Number  | Percentage change from 1941 | Amount         | Percent of all benefits paid | Ratio (percent) of liable to agent State |                |
| Total.....                | 1, 600, 399   | -11.2                       | 5.7                              | 100.0                                    | 1, 600, 399   | -11.2                       | \$20, 778, 184 | 6.0                          | 100.0                                    | \$20, 778, 184 |
| Alabama.....              | 29, 228   | -3.4                        | 8.1                              | 73.7                                     | 39, 640   | +3.1                        | 302, 407       | 9.2                          | 69.5                                     | 434, 809       |
| Alaska.....               | 6, 537  | -46.8                       | 61.9                             | (9)                                      | 285   | -80.2                       | 94, 737        | 63.8                         | (5)                                      | 3, 660         |
| Arizona.....              | 8, 274  | -59.1                       | 20.3                             | 36.8                                     | 22, 466   | -3                          | 101, 435       | 21.2                         | 32.4                                     | 312, 790       |
| Arkansas.....             | 12, 405   | -58.4                       | 9.4                              | 26.6                                     | 46, 644   | +8.8                        | 100, 361       | 10.1                         | 15.6                                     | 642, 603       |
| California.....           | 208, 382  | -5.2                        | 8.0                              | 196.8                                    | 105, 891  | -45.3                       | 3, 218, 389    | 8.6                          | 240.3                                    | 1, 339, 412    |
| Colorado.....             | 10, 867   | -65.5                       | 13.7                             | 56.3                                     | 19, 312   | -18.3                       | 118, 089       | 14.3                         | 44.7                                     | 263, 991       |
| Connecticut.....          | 26, 000   | +14.2                       | 9.8                              | 130.3                                    | 19, 961   | -24.4                       | 351, 992       | 10.9                         | 140.2                                    | 251, 024       |
| Delaware.....             | 5, 465  | -11.9                       | 9.5                              | 167.8                                    | 3, 257  | -31.5                       | 59, 282        | 11.6                         | 159.1                                    | 37, 272        |
| District of Columbia..... | 18, 449   | -25.8                       | 20.6                             | 154.9                                    | 11, 910   | -37.5                       | 252, 112       | 21.8                         | 169.9                                    | 148, 356       |
| Florida.....              | 41, 112   | -2.1                        | 9.0                              | 50.5                                     | 81, 442   | -13.9                       | 474, 523       | 10.1                         | 45.4                                     | 1, 044, 622    |
| Georgia.....              | 41, 082   | +28.8                       | 8.5                              | 108.2                                    | 37, 965   | +9.6                        | 433, 080       | 9.8                          | 101.5                                    | 426, 871       |
| Hawaii.....               | 2, 747  | +82.2                       | 15.6                             | 349.9                                    | 785   | -76.2                       | 43, 091        | 27.2                         | 431.4                                    | 9, 988         |
| Idaho.....                | 8, 861  | -56.2                       | 12.8                             | 80.2                                     | 11, 050   | -35.2                       | 114, 370       | 13.7                         | 75.1                                     | 152, 356       |
| Illinois.....             | 151, 878  | +12.3                       | 5.3                              | 233.6                                    | 65, 005   | +10.1                       | 2, 169, 075    | 5.7                          | 249.0                                    | 871, 110       |
| Indiana.....              | 62, 370   | +90.3                       | 7.9                              | 172.3                                    | 36, 207   | +9.3                        | 855, 154       | 8.9                          | 177.5                                    | 481, 772       |
| Iowa.....                 | 13, 754   | -6.8                        | 6.6                              | 73.0                                     | 18, 850   | -4.8                        | 163, 285       | 7.9                          | 62.9                                     | 259, 601       |
| Kansas.....               | 27, 625   | -2.5                        | 15.7                             | 73.3                                     | 37, 704   | -1.4                        | 316, 385       | 17.4                         | 66.5                                     | 475, 994       |
| Kentucky.....             | 16, 556   | -27.8                       | 5.2                              | 21.9                                     | 75, 760   | +81.4                       | 141, 730       | 5.6                          | 13.6                                     | 1, 042, 809    |
| Louisiana.....            | 28, 044   | -23.3                       | 5.5                              | 98.9                                     | 29, 257   | -2.3                        | 361, 578       | 7.0                          | 104.1                                    | 347, 209       |
| Maine.....                | 7, 416  | -34.5                       | 5.3                              | 107.5                                    | 6, 900  | -38.7                       | 72, 513        | 6.1                          | 87.6                                     | 82, 812        |
| Maryland.....             | 22, 997   | -7.1                        | 7.2                              | 129.4                                    | 17, 775   | -25.9                       | 321, 985       | 8.4                          | 155.1                                    | 207, 645       |
| Massachusetts.....        | 32, 618   | -41.7                       | 3.0                              | 79.2                                     | 41, 190   | -23.2                       | 386, 852       | 3.3                          | 77.8                                     | 497, 501       |
| Michigan.....             | 85, 428   | +71.3                       | 3.3                              | 195.3                                    | 43, 732   | -11.2                       | 1, 394, 733    | 3.4                          | 290.2                                    | 536, 107       |
| Minnesota.....            | 16, 203   | -31.2                       | 3.4                              | 67.6                                     | 23, 953   | -8.0                        | 202, 389       | 3.6                          | 61.1                                     | 331, 507       |
| Mississippi.....          | 17, 265   | -5.8                        | 9.5                              | 55.1                                     | 31, 342   | +24.9                       | 172, 076       | 10.9                         | 44.6                                     | 385, 909       |
| Missouri.....             | 51, 474   | +15.5                       | 7.4                              | 69.2                                     | 74, 394   | +10.8                       | 601, 910       | 7.4                          | 59.4                                     | 1, 012, 587    |
| Montana.....              | 14, 016   | -60.6                       | 12.9                             | 229.8                                    | 6, 099  | -44.9                       | 161, 456       | 13.2                         | 188.7                                    | 85, 547        |
| Nebraska.....             | 9, 755  | -41.3                       | 10.4                             | 76.0                                     | 12, 842   | -9.5                        | 106, 058       | 10.9                         | 61.5                                     | 172, 510       |
| Nevada.....               | 7, 167  | -65.1                       | 34.2                             | 101.3                                    | 7, 078  | -31.5                       | 97, 541        | 35.6                         | 95.6                                     | 101, 982       |
| New Hampshire.....        | 11, 699   | -32.9                       | 12.7                             | 136.3                                    | 8, 585  | -26.0                       | 104, 362       | 13.1                         | 100.4                                    | 103, 989       |
| New Jersey.....           | 42, 381   | +4.0                        | 3.0                              | 71.6                                     | 59, 186   | -10.7                       | 600, 035       | 3.4                          | 76.0                                     | 789, 408       |
| New Mexico.....           | 9, 423  | -49.2                       | 17.6                             | 116.0                                    | 8, 121  | -32.2                       | 104, 503       | 20.8                         | 99.7                                     | 104, 835       |
| New York.....             | 211, 930  | -9.5                        | 4.2                              | 291.5                                    | 72, 702   | -23.1                       | 2, 776, 549    | 4.2                          | 275.4                                    | 1, 008, 353    |
| North Carolina.....       | 25, 216   | -8.6                        | 5.7                              | 98.6                                     | 25, 575   | +22.1                       | 203, 450       | 6.8                          | 68.7                                     | 296, 123       |
| North Dakota.....         | 4, 090  | -41.4                       | 11.4                             | 76.0                                     | 5, 382  | -29.1                       | 43, 923        | 12.0                         | 62.4                                     | 70, 374        |
| Ohio.....                 | 53, 587   | +9.9                        | 4.4                              | 133.8                                    | 40, 044   | -8.5                        | 705, 032       | 4.9                          | 135.7                                    | 520, 154       |
| Oklahoma.....             | 21, 945   | -26.6                       | 9.1                              | 30.8                                     | 71, 341   | +10.7                       | 273, 157       | 9.8                          | 27.6                                     | 988, 244       |
| Oregon.....               | 14, 663   | -26.2                       | 10.7                             | 64.6                                     | 22, 683   | -51.6                       | 199, 806       | 11.2                         | 61.3                                     | 325, 819       |
| Pennsylvania.....         | 33, 652   | -40.9                       | 2.6                              | 48.2                                     | 69, 777   | -6.2                        | 417, 157       | 2.8                          | 45.5                                     | 916, 732       |
| Rhode Island.....         | 15, 892   | +2.7                        | 4.0                              | 106.1                                    | 14, 974   | -15.7                       | 213, 703       | 4.5                          | 123.0                                    | 173, 766       |
| South Carolina.....       | 10, 636   | +14.5                       | 4.6                              | 41.0                                     | 25, 926   | +40.9                       | 107, 281       | 5.8                          | 37.0                                     | 289, 633       |
| South Dakota.....         | 2, 768  | -36.9                       | 11.1                             | 48.5                                     | 5, 707  | -19.7                       | 26, 599        | 12.1                         | 35.6                                     | 74, 759        |
| Tennessee.....            | 44, 733   | +4.4                        | 7.5                              | 76.4                                     | 58, 574   | +43.1                       | 478, 658       | 8.5                          | 64.1                                     | 746, 207       |
| Texas.....                | 29, 998   | -30.3                       | 6.3                              | 46.5                                     | 64, 447   | -9.2                        | 310, 855       | 7.7                          | 36.6                                     | 849, 393       |
| Utah.....                 | 6, 123  | -49.8                       | 8.6                              | 49.5                                     | 12, 376   | -17.9                       | 86, 331        | 8.7                          | 47.8                                     | 180, 584       |
| Vermont.....              | 2, 828  | -48.2                       | 8.8                              | 74.0                                     | 3, 824  | -19.2                       | 30, 039        | 9.5                          | 63.4                                     | 47, 391        |
| Virginia.....             | 34, 507   | +23.4                       | 11.6                             | 140.4                                    | 24, 583   | -27.4                       | 412, 634       | 15.1                         | 147.5                                    | 279, 677       |
| Washington.....           | 14, 092   | -59.1                       | 6.8                              | 44.6                                     | 31, 584   | -51.8                       | 184, 348       | 7.2                          | 43.4                                     | 424, 293       |
| West Virginia.....        | 13, 029   | -43.1                       | 5.8                              | 57.3                                     | 22, 746   | +34.5                       | 140, 406       | 6.1                          | 46.7                                     | 300, 855       |
| Wisconsin.....            | 5, 600  | -6.0                        | 1.6                              | 27.7                                     | 20, 247   | -7.1                        | 71, 121        | 1.7                          | 24.9                                     | 285, 448       |
| Wyoming.....              | 6, 732  | -42.6                       | 25.3                             | 207.5                                    | 3, 244  | -37.4                       | 98, 747        | 27.9                         | 241.1                                    | 40, 954        |

<sup>1</sup> Includes claims for partial unemployment for a number of States although such payments not provided in interstate benefit-payment plan.

<sup>2</sup> Liable State is one to which a claim has been forwarded by agent State for disposition.

<sup>3</sup> Includes 75 weeks compensated by Washington as liable State; distribution by agent State not available.

<sup>4</sup> Includes \$837 in benefits paid by Washington as liable State; distribution by agent State not available.

<sup>5</sup> More than 2,000 percent.

**Table 125.—Unemployment compensation: Weeks of unemployment compensated on interstate claims,<sup>1</sup> by liable and agent State,<sup>2</sup> 1942**

| Liable State              | Total               | Agent State  |             |              |                    |                 |               |                       |               |                     |              |              |             |        |               |              |        |
|---------------------------|---------------------|--------------|-------------|--------------|--------------------|-----------------|---------------|-----------------------|---------------|---------------------|--------------|--------------|-------------|--------|---------------|--------------|--------|
|                           |                     | Ala-<br>bama | Alas-<br>ka | Ari-<br>zona | Ar-<br>kan-<br>sas | Cali-<br>fornia | Colo-<br>rado | Con-<br>necti-<br>cut | Del-<br>aware | Dist.<br>of<br>Col. | Flor-<br>ida | Geor-<br>gia | Haw-<br>aii | Idaho  | Illi-<br>nois | Indi-<br>ana | Iowa   |
| Total.....                | \$ 1,600,399        | 39,640       | 285         | 22,466       | 46,644             | 105,891         | 19,312        | 19,961                | 3,257         | 11,910              | 81,442       | 37,965       | 785         | 11,050 | 65,005        | 36,207       | 18,859 |
| Alabama.....              | 29,228              | -----        | 0           | 49           | 576                | 528             | 82            | 13                    | 1             | 38                  | 3,113        | 5,035        | 0           | 2      | 641           | 429          | 45     |
| Alaska.....               | 6,537               | 0            | -----       | 35           | 17                 | 1,134           | 58            | 1                     | 0             | 0                   | 2            | 3            | 0           | 103    | 30            | 25           | 19     |
| Arizona.....              | 8,274               | 67           | 0           | -----        | 584                | 2,637           | 275           | 5                     | 0             | 2                   | 21           | 19           | 0           | 22     | 147           | 123          | 36     |
| Arkansas.....             | 12,405              | 192          | 0           | 122          | -----              | 1,102           | 81            | 1                     | 0             | 23                  | 182          | 99           | 0           | 7      | 842           | 197          | 20     |
| California.....           | 208,382             | 1,498        | 149         | 10,873       | 15,706             | -----           | 7,089         | 258                   | 35            | 530                 | 2,189        | 988          | 534         | 3,155  | 7,723         | 2,108        | 3,511  |
| Colorado.....             | 10,867              | 31           | 0           | 362          | 279                | 2,790           | -----         | 11                    | 2             | 14                  | 104          | 65           | 0           | 98     | 486           | 51           | 226    |
| Connecticut.....          | 26,000              | 93           | 0           | 129          | 37                 | 668             | 59            | -----                 | 76            | 136                 | 1,236        | 240          | 0           | 12     | 190           | 100          | 27     |
| Delaware.....             | 5,465               | 18           | 0           | 12           | 24                 | 56              | 13            | 13                    | -----         | 10                  | 406          | 64           | 0           | 0      | 24            | 36           | 6      |
| District of Columbia..... | 18,449              | 283          | 1           | 110          | 49                 | 469             | 121           | 92                    | 98            | -----               | 1,581        | 440          | 16          | 18     | 566           | 52           | 18     |
| Florida.....              | 41,112              | 3,678        | 1           | 114          | 504                | 1,002           | 106           | 292                   | 34            | 191                 | -----        | 8,704        | 0           | 13     | 1,183         | 786          | 138    |
| Georgia.....              | 41,082              | 11,332       | 0           | 66           | 236                | 564             | 6             | 46                    | 11            | 99                  | 5,830        | -----        | 0           | 12     | 283           | 276          | 38     |
| Hawaii.....               | 2,747               | 9            | 0           | 17           | 0                  | 1,921           | 3             | 0                     | 0             | 16                  | 76           | 30           | -----       | 27     | 44            | 5            | 5      |
| Idaho.....                | 8,861               | 15           | 5           | 66           | 109                | 953             | 79            | 0                     | 0             | 4                   | 20           | 0            | 0           | -----  | 53            | 15           | 43     |
| Illinois.....             | 151,878             | 1,258        | 25          | 2,199        | 3,647              | 17,481          | 1,642         | 228                   | 145           | 245                 | 7,580        | 1,214        | 4           | 152    | -----         | 13,675       | 6,428  |
| Indiana.....              | 62,370              | 382          | 0           | 196          | 835                | 1,280           | 125           | 9                     | 31            | 58                  | 912          | 184          | 0           | 26     | 9,546         | -----        | 356    |
| Iowa.....                 | 13,754              | 5            | 0           | 90           | 177                | 1,033           | 195           | 0                     | 0             | 5                   | 68           | 23           | 0           | 16     | 3,636         | 224          | -----  |
| Kansas.....               | 27,625              | 50           | 0           | 226          | 856                | 2,677           | 869           | 6                     | 0             | 18                  | 113          | 84           | 0           | 122    | 590           | 263          | 390    |
| Kentucky.....             | 16,556              | 616          | 18          | 142          | 353                | 437             | 37            | 29                    | 10            | 63                  | 423          | 250          | 106         | 284    | 1,067         | 2,431        | 71     |
| Louisiana.....            | 28,944              | 1,007        | 0           | 139          | 3,164              | 1,043           | 67            | 4                     | 1             | 41                  | 930          | 561          | 10          | 20     | 800           | 222          | 74     |
| Maine.....                | 7,416               | 7            | 0           | 0            | 10                 | 170             | 0             | 426                   | 7             | 8                   | 339          | 69           | 0           | 0      | 59            | 20           | 1      |
| Maryland.....             | 22,997              | 151          | 0           | 58           | 120                | 321             | 78            | 84                    | 665           | 1,944               | 968          | 408          | 0           | 7      | 269           | 119          | 20     |
| Massachusetts.....        | 32,618              | 93           | 5           | 118          | 13                 | 1,353           | 19            | 2,014                 | 54            | 169                 | 2,700        | 135          | 0           | 8      | 503           | 155          | 36     |
| Michigan.....             | 85,428              | 1,268        | 0           | 770          | 3,919              | 4,628           | 328           | 93                    | 27            | 159                 | 3,788        | 1,306        | 0           | 29     | 8,761         | 5,319        | 715    |
| Minnesota.....            | 16,203              | 62           | 8           | 108          | 164                | 3,616           | 164           | 11                    | 11            | 69                  | 236          | 59           | 9           | 71     | 1,409         | 235          | 939    |
| Mississippi.....          | 17,265              | 2,766        | 0           | 38           | 1,183              | 202             | 11            | 0                     | 6             | 17                  | 471          | 308          | 0           | 7      | 770           | 117          | 8      |
| Missouri.....             | 51,474              | 370          | 1           | 366          | 3,955              | 5,337           | 934           | 14                    | 8             | 128                 | 542          | 270          | 9           | 92     | 7,533         | 773          | 1,743  |
| Montana.....              | 14,016              | 16           | 1           | 117          | 38                 | 1,957           | 351           | 0                     | 0             | 0                   | 38           | 0            | 0           | 1,112  | 149           | 30           | 162    |
| Nebraska.....             | 9,755               | 3            | 0           | 101          | 204                | 2,087           | 627           | 0                     | 0             | 16                  | 28           | 6            | 0           | 130    | 386           | 86           | 1,493  |
| Nevada.....               | 7,167               | 35           | 6           | 181          | 62                 | 3,076           | 147           | 15                    | 0             | 0                   | 8            | 16           | 0           | 330    | 74            | 39           | 23     |
| New Hampshire.....        | 11,699              | 11           | 0           | 16           | 0                  | 65              | 17            | 237                   | 5             | 10                  | 467          | 44           | 0           | 0      | 65            | 27           | 0      |
| New Jersey.....           | 42,381              | 454          | 0           | 193          | 91                 | 1,890           | 76            | 948                   | 475           | 436                 | 4,641        | 1,203        | 3           | 2      | 665           | 191          | 35     |
| New Mexico.....           | 9,423               | 43           | 0           | 1,360        | 320                | 1,515           | 994           | 0                     | 0             | 0                   | 38           | 0            | 0           | 32     | 153           | 23           | 27     |
| New York.....             | 211,930             | 2,175        | 5           | 1,300        | 715                | 16,167          | 835           | 13,200                | 790           | 4,020               | 29,766       | 5,374        | 31          | 75     | 6,468         | 1,368        | 522    |
| North Carolina.....       | 25,216              | 821          | 2           | 36           | 134                | 187             | 48            | 21                    | 59            | 512                 | 1,099        | 2,507        | 0           | 19     | 194           | 139          | 7      |
| North Dakota.....         | 4,090               | 0            | 0           | 26           | 10                 | 555             | 23            | 0                     | 0             | 0                   | 46           | 0            | 0           | 0      | 64            | 8            | 115    |
| Ohio.....                 | 53,587              | 980          | 1           | 518          | 358                | 3,148           | 252           | 105                   | 26            | 131                 | 3,152        | 772          | 1           | 25     | 2,104         | 3,527        | 133    |
| Oklahoma.....             | 21,945              | 198          | 0           | 466          | 2,115              | 4,311           | 378           | 4                     | 0             | 37                  | 81           | 180          | 0           | 33     | 595           | 230          | 91     |
| Oregon.....               | 14,663              | 15           | 4           | 105          | 336                | 3,464           | 181           | 9                     | 0             | 0                   | 23           | 30           | 16          | 1,684  | 61            | 28           | 78     |
| Pennsylvania.....         | 33,652              | 222          | 1           | 56           | 118                | 893             | 82            | 455                   | 487           | 263                 | 2,127        | 475          | 0           | 3      | 839           | 297          | 141    |
| Rhode Island.....         | 15,892              | 91           | 1           | 54           | 18                 | 383             | 10            | 980                   | 17            | 36                  | 1,083        | 344          | 0           | 13     | 82            | 66           | 33     |
| South Carolina.....       | 10,636              | 407          | 0           | 0            | 99                 | 91              | 1             | 10                    | 1             | 212                 | 664          | 2,644        | 0           | 0      | 117           | 44           | 73     |
| South Dakota.....         | 2,768               | 0            | 0           | 3            | 3                  | 486             | 73            | 16                    | 0             | 0                   | 17           | 14           | 0           | 30     | 150           | 53           | 270    |
| Tennessee.....            | 44,733              | 7,488        | 2           | 61           | 2,257              | 1,290           | 101           | 31                    | 5             | 112                 | 1,434        | 2,471        | 26          | 46     | 2,619         | 1,181        | 59     |
| Texas.....                | 29,998              | 456          | 4           | 712          | 2,656              | 3,756           | 382           | 16                    | 4             | 44                  | 666          | 360          | 12          | 52     | 764           | 342          | 184    |
| Utah.....                 | 6,123               | 14           | 1           | 359          | 0                  | 2,735           | 490           | 21                    | 0             | 2                   | 5            | 1            | 0           | 617    | 84            | 21           | 28     |
| Vermont.....              | 2,828               | 0            | 0           | 0            | 0                  | 33              | 1             | 151                   | 0             | 11                  | 125          | 37           | 0           | 0      | 27            | 7            | 0      |
| Virginia.....             | 34,507              | 748          | 0           | 90           | 58                 | 211             | 7             | 44                    | 133           | 1,968               | 1,583        | 743          | 2           | 5      | 366           | 193          | 14     |
| Washington.....           | <sup>3</sup> 14,092 | 20           | 34          | 85           | 371                | 2,759           | 192           | 0                     | 3             | 8                   | 26           | 21           | 0           | 2,188  | 226           | 65           | 122    |
| West Virginia.....        | 13,029              | 172          | 10          | 106          | 87                 | 131             | 35            | 23                    | 17            | 81                  | 358          | 133          | 0           | 31     | 383           | 204          | 10     |
| Wisconsin.....            | 5,600               | 20           | 0           | 80           | 4                  | 374             | 58            | 23                    | 13            | 23                  | 113          | 25           | 0           | 23     | 1,131         | 257          | 212    |
| Wyoming.....              | 6,732               | 0            | 0           | 86           | 73                 | 925             | 1,510         | 2                     | 0             | 1                   | 21           | 7            | 0           | 233    | 84            | 22           | 105    |

See footnotes at end of table.

Table 125.—Unemployment compensation: Weeks of unemployment compensated on interstate claims,<sup>1</sup> by liable and agent State,<sup>2</sup> 1942—Continued

| Liable State              | Agent State |               |                |       |               |                         |               |                |                       |               |              |               |             |                       |               |                    |             |  |
|---------------------------|-------------|---------------|----------------|-------|---------------|-------------------------|---------------|----------------|-----------------------|---------------|--------------|---------------|-------------|-----------------------|---------------|--------------------|-------------|--|
|                           | Kan-<br>sas | Ken-<br>tucky | Loui-<br>siana | Maine | Mary-<br>land | Mas-<br>sachu-<br>setts | Mich-<br>igan | Min-<br>nesota | Mis-<br>sis-<br>sippi | Mis-<br>souri | Mon-<br>tana | Ne-<br>braska | Ne-<br>vada | New<br>Hamp-<br>shire | New<br>Jersey | New<br>Mex-<br>ico | New<br>York |  |
| Total.....                | 37,704      | 75,760        | 29,257         | 6,900 | 17,775        | 41,190                  | 43,732        | 23,953         | 31,342                | 74,394        | 6,099        | 12,842        | 7,078       | 8,585                 | 59,186        | 8,121              | 72,702      |  |
| Alabama.....              | 120         | 807           | 1,516          | 1     | 79            | 73                      | 974           | 48             | 4,242                 | 402           | 2            | 20            | 0           | 0                     | 72            | 51                 | 577         |  |
| Alaska.....               | 29          | 7             | 0              | 0     | 16            | 0                       | 40            | 421            | 4                     | 68            | 112          | 64            | 13          | 0                     | 0             | 13                 | 2           |  |
| Arizona.....              | 148         | 110           | 96             | 10    | 5             | 28                      | 57            | 45             | 104                   | 337           | 20           | 14            | 78          | 0                     | 7             | 706                | 44          |  |
| Arkansas.....             | 296         | 155           | 1,375          | 12    | 11            | 14                      | 532           | 59             | 572                   | 1,634         | 1            | 42            | 17          | 0                     | 45            | 66                 | 80          |  |
| California.....           | 7,047       | 1,403         | 2,256          | 166   | 249           | 911                     | 2,658         | 5,177          | 947                   | 20,218        | 1,592        | 4,176         | 5,291       | 86                    | 1,231         | 2,903              | 6,937       |  |
| Colorado.....             | 729         | 160           | 79             | 0     | 28            | 69                      | 56            | 104            | 34                    | 1,078         | 48           | 521           | 105         | 1                     | 9             | 339                | 74          |  |
| Connecticut.....          | 19          | 83            | 100            | 439   | 171           | 3,712                   | 218           | 17             | 568                   | 38            | 1            | 12            | 4           | 277                   | 1,194         | 11                 | 10,905      |  |
| Delaware.....             | 0           | 27            | 42             | 4     | 1,165         | 60                      | 25            | 0              | 10                    | 3             | 0            | 0             | 0           | 0                     | 522           | 0                  | 370         |  |
| District of Columbia..... | 114         | 214           | 83             | 13    | 1,935         | 259                     | 309           | 86             | 68                    | 206           | 1            | 12            | 37          | 37                    | 668           | 56                 | 2,786       |  |
| Florida.....              | 140         | 846           | 772            | 278   | 312           | 1,371                   | 1,213         | 225            | 732                   | 595           | 4            | 61            | 11          | 239                   | 1,953         | 26                 | 5,743       |  |
| Georgia.....              | 18          | 606           | 752            | 17    | 165           | 147                     | 4,017         | 81             | 899                   | 197           | 1            | 46            | 0           | 41                    | 282           | 21                 | 785         |  |
| Hawaii.....               | 20          | 11            | 6              | 16    | 14            | 29                      | 0             | 25             | 2                     | 38            | 15           | 11            | 2           | 0                     | 0             | 0                  | 119         |  |
| Idaho.....                | 82          | 16            | 6              | 0     | 0             | 0                       | 27            | 99             | 11                    | 98            | 350          | 97            | 47          | 0                     | 0             | 26                 | 10          |  |
| Illinois.....             | 2,929       | 4,495         | 3,206          | 96    | 505           | 821                     | 11,630        | 4,708          | 1,361                 | 13,878        | 140          | 1,053         | 96          | 60                    | 840           | 344                | 4,851       |  |
| Indiana.....              | 472         | 29,689        | 299            | 17    | 81            | 73                      | 3,013         | 528            | 813                   | 1,806         | 31           | 124           | 0           | 5                     | 94            | 55                 | 515         |  |
| Iowa.....                 | 524         | 26            | 34             | 0     | 5             | 1                       | 177           | 1,624          | 15                    | 2,108         | 15           | 1,345         | 0           | 1                     | 59            | 19                 | 44          |  |
| Kansas.....               | 101         | 165           | 0              | 13    | 14            | 157                     | 107           | 82             | 10,361                | 49            | 1,016        | 39            | 0           | 34                    | 109           | 21                 | 21          |  |
| Kentucky.....             | 65          | 138           | 12             | 197   | 38            | 1,419                   | 208           | 427            | 589                   | 5             | 2            | 10            | 6           | 101                   | 24            | 344                | 469         |  |
| Louisiana.....            | 257         | 188           | 7              | 19    | 39            | 264                     | 62            | 7,464          | 660                   | 0             | 60           | 3             | 0           | 111                   | 384           | 0                  | 540         |  |
| Maine.....                | 10          | 8             | 13             | 28    | 2,912         | 34                      | 0             | 281            | 6                     | 0             | 0            | 8             | 10          | 1,506                 | 107           | 0                  | 540         |  |
| Maryland.....             | 78          | 214           | 124            | 20    | 227           | 323                     | 296           | 111            | 63                    | 252           | 0            | 141           | 18          | 0                     | 986           | 1                  | 3,356       |  |
| Massachusetts.....        | 44          | 59            | 45             | 2,082 | 227           | 330                     | 66            | 21             | 126                   | 34            | 1            | 15            | 3,492       | 961                   | 16            | 6,377              | 14          |  |
| Michigan.....             | 931         | 11,626        | 835            | 67    | 173           | 389                     | 1,929         | 757            | 5,147                 | 127           | 272          | 10            | 43          | 418                   | 74            | 2,641              | 291         |  |
| Minnesota.....            | 225         | 36            | 41             | 0     | 30            | 57                      | 640           | 55             | 548                   | 277           | 250          | 68            | 0           | 73                    | 54            | 84                 | 84          |  |
| Mississippi.....          | 26          | 192           | 6,361          | 0     | 0             | 18                      | 291           | 10             | 608                   | 1             | 20           | 3             | 0           | 0                     | 38            | 219                | 583         |  |
| Missouri.....             | 15,570      | 859           | 454            | 32    | 108           | 112                     | 1,451         | 485            | 365                   | 55            | 732          | 41            | 0           | 130                   | 219           | 35                 | 14          |  |
| Montana.....              | 193         | 28            | 52             | 0     | 4             | 24                      | 105           | 1,385          | 28                    | 366           | 32           | 302           | 209         | 1                     | 18            | 35                 | 98          |  |
| Nebraska.....             | 765         | 18            | 48             | 0     | 9             | 34                      | 83            | 246            | 1                     | 1,326         | 32           | 6             | 0           | 8                     | 36            | 98                 | 610         |  |
| Nevada.....               | 135         | 8             | 1              | 9     | 5             | 3                       | 35            | 57             | 13                    | 155           | 56           | 43            | 0           | 0                     | 42            | 54                 | 610         |  |
| New Hampshire.....        | 0           | 11            | 27             | 823   | 34            | 7,935                   | 61            | 0              | 44                    | 9             | 0            | 0             | 0           | 0                     | 110           | 0                  | 610         |  |
| New Jersey.....           | 153         | 371           | 552            | 117   | 1,223         | 986                     | 720           | 98             | 375                   | 400           | 13           | 86            | 19          | 205                   | 19            | 7,741              | 14          |  |
| New Mexico.....           | 352         | 0             | 77             | 0     | 0             | 0                       | 39            | 25             | 44                    | 254           | 12           | 79            | 76          | 0                     | 10            | 273                | 54          |  |
| New York.....             | 847         | 1,475         | 2,121          | 1,541 | 4,703         | 11,880                  | 5,428         | 969            | 1,599                 | 1,854         | 113          | 408           | 236         | 1,509                 | 36,355        | 0                  | 854         |  |
| North Carolina.....       | 29          | 398           | 271            | 17    | 1,567         | 214                     | 303           | 21             | 224                   | 116           | 19           | 14            | 0           | 22                    | 599           | 16                 | 0           |  |
| North Dakota.....         | 29          | 6             | 0              | 3     | 0             | 7                       | 44            | 1,551          | 0                     | 54            | 313          | 58            | 18          | 0                     | 0             | 2                  | 0           |  |
| Ohio.....                 | 220         | 12,161        | 311            | 20    | 289           | 178                     | 3,756         | 365            | 870                   | 63            | 138          | 4             | 22          | 532                   | 100           | 1,883              | 126         |  |
| Oklahoma.....             | 3,231       | 121           | 452            | 0     | 16            | 29                      | 316           | 55             | 138                   | 2,514         | 37           | 185           | 17          | 0                     | 0             | 390                | 51          |  |
| Oregon.....               | 177         | 26            | 41             | 19    | 0             | 11                      | 43            | 269            | 63                    | 724           | 310          | 232           | 84          | 0                     | 11            | 51                 | 34          |  |
| Pennsylvania.....         | 35          | 250           | 282            | 103   | 1,324         | 478                     | 942           | 111            | 124                   | 141           | 19           | 23            | 3           | 53                    | 10,058        | 12                 | 6,198       |  |
| Rhode Island.....         | 7           | 24            | 67             | 494   | 190           | 6,750                   | 106           | 12             | 544                   | 87            | 6            | 29            | 5           | 409                   | 488           | 7                  | 2,342       |  |
| South Carolina.....       | 42          | 99            | 167            | 15    | 204           | 52                      | 120           | 50             | 379                   | 154           | 0            | 5             | 0           | 10                    | 195           | 22                 | 512         |  |
| South Dakota.....         | 92          | 7             | 11             | 0     | 0             | 8                       | 47            | 638            | 0                     | 111           | 30           | 120           | 0           | 0                     | 13            | 0                  | 0           |  |
| Tennessee.....            | 70          | 4,661         | 835            | 99    | 378           | 80                      | 2,743         | 28             | 6,548                 | 1,750         | 28           | 10            | 36          | 33                    | 126           | 37                 | 453         |  |
| Texas.....                | 1,004       | 248           | 4,448          | 10    | 38            | 44                      | 270           | 134            | 560                   | 1,158         | 62           | 86            | 46          | 16                    | 44            | 1,266              | 226         |  |
| Utah.....                 | 21          | 3             | 1              | 0     | 0             | 1                       | 39            | 80             | 1                     | 244           | 70           | 44            | 289         | 1                     | 22            | 102                | 66          |  |
| Vermont.....              | 14          | 20            | 9              | 136   | 11            | 749                     | 0             | 4              | 87                    | 0             | 1            | 0             | 0           | 461                   | 34            | 0                  | 587         |  |
| Virginia.....             | 3           | 2,382         | 486            | 74    | 1,736         | 175                     | 311           | 40             | 251                   | 308           | 12           | 45            | 25          | 18                    | 504           | 15                 | 1,737       |  |
| Washington.....           | 114         | 40            | 48             | 0     | 0             | 8                       | 103           | 332            | 9                     | 342           | 700          | 257           | 28          | 9                     | 7             | 23                 | 141         |  |
| West Virginia.....        | 62          | 1,418         | 82             | 83    | 492           | 43                      | 464           | 12             | 47                    | 90            | 20           | 9             | 1           | 17                    | 135           | 61                 | 349         |  |
| Wisconsin.....            | 23          | 39            | 49             | 48    | 16            | 31                      | 809           | 1,142          | 7                     | 177           | 40           | 74            | 3           | 5                     | 20            | 8                  | 115         |  |
| Wyoming.....              | 193         | 8             | 21             | 0     | 0             | 0                       | 17            | 124            | 3                     | 189           | 1,262        | 495           | 55          | 0                     | 0             | 49                 | 0           |  |

See footnotes at end of table.

Table 125.—Unemployment compensation: Weeks of unemployment compensated on interstate claims,<sup>1</sup> by liable and agent State,<sup>2</sup> 1942—Continued

| Liable State         | Agent State            |                      |        |               |             |                        |                 |                        |                      |                |        |        |              |               |                 |                       |                |              |
|----------------------|------------------------|----------------------|--------|---------------|-------------|------------------------|-----------------|------------------------|----------------------|----------------|--------|--------|--------------|---------------|-----------------|-----------------------|----------------|--------------|
|                      | North<br>Caro-<br>lina | North<br>Da-<br>kota | Ohio   | Okla-<br>homa | Ore-<br>gon | Pean-<br>syl-<br>vania | Rhode<br>Island | South<br>Caro-<br>lina | South<br>Da-<br>kota | Ten-<br>nessee | Texas  | Utah   | Verm-<br>ont | Vir-<br>golia | Wash-<br>ington | West<br>Vir-<br>ginia | Wis-<br>consin | Wyo-<br>ming |
| Total                | 25,575                 | 5,382                | 40,044 | 71,341        | 22,683      | 69,777                 | 14,974          | 25,926                 | 5,707                | 58,674         | 64,447 | 12,376 | 3,824        | 24,583        | 31,584          | 22,746                | 20,247         | 3,244        |
| Alabama              | 456                    | 0                    | 757    | 467           | 13          | 347                    | 12              | 441                    | 13                   | 5,655          | 1,142  | 3      | 1            | 220           | 0               | 151                   | 13             |              |
| Alaska               | 0                      | 67                   | 16     | 17            | 479         | 47                     | 0               | 65                     | 10                   | 75             | 33     | 0      | 0            | 3,403         | 4               | 83                    | 22             |              |
| Arizona              | 0                      | 7                    | 74     | 1,060         | 75          | 38                     | 4               | 11                     | 1                    | 44             | 961    | 147    | 4            | 13            | 53              | 0                     | 29             | 6            |
| Arkansas             | 58                     | 5                    | 69     | 1,694         | 12          | 63                     | 7               | 36                     | 0                    | 856            | 1,553  | 7      | 0            | 55            | 100             | 14                    | 47             | 50           |
| California           | 543                    | 1,435                | 2,754  | 29,045        | 12,155      | 1,903                  | 295             | 268                    | 1,415                | 3,179          | 16,591 | 7,254  | 62           | 645           | 8,542           | 554                   | 1,438          | 710          |
| Colorado             | 21                     | 6                    | 41     | 623           | 187         | 51                     | 10              | 48                     | 13                   | 63             | 711    | 471    | 0            | 16            | 241             | 32                    | 50             | 324          |
| Connecticut          | 160                    | 17                   | 247    | 154           | 3           | 2,052                  | 1,521           | 171                    | 20                   | 92             | 224    | 0      | 270          | 182           | 3               | 55                    | 20             | 37           |
| Delaware             | 92                     | 0                    | 19     | 7             | 1           | 1,833                  | 85              | 54                     | 0                    | 112            | 38     | 0      | 0            | 207           | 9               | 26                    | 72             | 0            |
| District of Columbia | 1,060                  | 43                   | 492    | 154           | 42          | 1,677                  | 24              | 520                    | 0                    | 591            | 197    | 44     | 37           | 2,193         | 43              | 480                   | 16             | 35           |
| Florida              | 1,081                  | 6                    | 1,271  | 185           | 84          | 1,889                  | 160             | 1,123                  | 36                   | 1,687          | 973    | 18     | 156          | 641           | 36              | 239                   | 250            | 10           |
| Georgia              | 1,671                  | 0                    | 791    | 267           | 13          | 566                    | 4               | 7,444                  | 19                   | 5,195          | 706    | 12     | 14           | 421           | 15              | 31                    | 29             | 10           |
| Hawaii               | 21                     | 0                    | 1      | 40            | 27          | 1                      | 1               | 13                     | 5                    | 20             | 53     | 1      | 0            | 18            | 40              | 6                     | 21             | 18           |
| Idaho                | 15                     | 39                   | 7      | 90            | 751         | 0                      | 0               | 20                     | 29                   | 17             | 59     | 622    | 8            | 0             | 4,891           | 1                     | 48             | 33           |
| Illinois             | 967                    | 277                  | 3,530  | 9,432         | 490         | 1,808                  | 161             | 579                    | 485                  | 7,387          | 8,077  | 168    | 49           | 539           | 1,052           | 711                   | 9,367          | 263          |
| Indiana              | 108                    | 88                   | 3,104  | 842           | 51          | 474                    | 0               | 80                     | 39                   | 3,853          | 709    | 31     | 7            | 197           | 53              | 238                   | 912            | 29           |
| Iowa                 | 0                      | 67                   | 133    | 416           | 75          | 79                     | 0               | 0                      | 320                  | 51             | 308    | 18     | 0            | 15            | 153             | 62                    | 557            | 31           |
| Kansas               | 9                      | 3                    | 77     | 6,275         | 245         | 64                     | 7               | 26                     | 82                   | 157            | 1,668  | 95     | 5            | 29            | 216             | 12                    | 38             | 85           |
| Kentucky             | 231                    | 26                   | 1,754  | 302           | 20          | 279                    | 208             | 106                    | 0                    | 2,105          | 375    | 4      | 0            | 370           | 7               | 808                   | 39             | 0            |
| Louisiana            | 318                    | 0                    | 134    | 1,281         | 28          | 128                    | 2               | 106                    | 0                    | 754            | 7,866  | 27     | 0            | 72            | 52              | 47                    | 46             | 13           |
| Maine                | 55                     | 0                    | 0      | 183           | 15          | 32                     | 183             | 12                     | 0                    | 5              | 183    | 0      | 116          | 25            | 0               | 12                    | 16             | 0            |
| Maryland             | 1,026                  | 19                   | 719    | 54            | 10          | 4,417                  | 72              | 443                    | 8                    | 712            | 148    | 0      | 22           | 2,000         | 67              | 2,081                 | 3              | 1            |
| Massachusetts        | 216                    | 0                    | 478    | 92            | 0           | 887                    | 7,848           | 206                    | 7                    | 34             | 190    | 33     | 935          | 253           | 21              | 57                    | 88             | 2            |
| Michigan             | 912                    | 210                  | 6,704  | 1,583         | 151         | 2,978                  | 78              | 332                    | 178                  | 10,199         | 1,428  | 32     | 27           | 538           | 297             | 955                   | 2,228          | 49           |
| Minnesota            | 31                     | 980                  | 212    | 164           | 233         | 120                    | 10              | 41                     | 855                  | 21             | 460    | 34     | 0            | 33            | 738             | 11                    | 2,416          | 28           |
| Mississippi          | 141                    | 4                    | 184    | 191           | 21          | 104                    | 11              | 107                    | 75                   | 1,554          | 1,239  | 0      | 10           | 57            | 1               | 5                     | 0              | 5            |
| Missouri             | 159                    | 49                   | 391    | 2,252         | 213         | 256                    | 30              | 121                    | 176                  | 1,296          | 2,080  | 87     | 11           | 158           | 313             | 86                    | 309            | 216          |
| Montana              | 6                      | 1,192                | 38     | 148           | 765         | 27                     | 0               | 1                      | 531                  | 22             | 209    | 386    | 14           | 10            | 3,257           | 8                     | 122            | 545          |
| Nebraska             | 8                      | 6                    | 24     | 410           | 256         | 10                     | 0               | 25                     | 205                  | 33             | 383    | 70     | 0            | 13            | 175             | 0                     | 46             | 214          |
| Nevada               | 0                      | 5                    | 33     | 154           | 293         | 25                     | 0               | 0                      | 15                   | 23             | 92     | 1,697  | 0            | 1             | 151             | 0                     | 29             | 21           |
| New Hampshire        | 29                     | 0                    | 27     | 10            | 0           | 28                     | 277             | 88                     | 0                    | 27             | 14     | 0      | 509          | 22            | 3               | 37                    | 0              | 0            |
| New Jersey           | 1,140                  | 6                    | 850    | 366           | 70          | 11,316                 | 231             | 1,143                  | 48                   | 506            | 651    | 33     | 130          | 924           | 252             | 299                   | 35             | 0            |
| New Mexico           | 5                      | 0                    | 32     | 1,157         | 80          | 1                      | 0               | 0                      | 16                   | 70             | 2,396  | 66     | 0            | 0             | 52              | 9                     | 25             | 27           |
| New York             | 3,959                  | 44                   | 6,587  | 1,237         | 258         | 25,100                 | 3,360           | 4,692                  | 193                  | 1,705          | 3,688  | 161    | 1,206        | 3,842         | 591             | 1,337                 | 781            | 67           |
| North Carolina       | -----                  | 1                    | 270    | 102           | 3           | 1,138                  | 47              | 5,249                  | 1                    | 1,419          | 217    | 9      | 32           | 5,844         | 32              | 332                   | 51             | 0            |
| North Dakota         | 1                      | -----                | 44     | 21            | 206         | 9                      | 3               | 5                      | 194                  | 0              | 42     | 9      | 0            | 0             | 483             | 0                     | 93             | 10           |
| Ohio                 | 405                    | 12                   | -----  | 384           | 119         | 5,696                  | 58              | 99                     | 31                   | 3,113          | 1,035  | 59     | 31           | 578           | 149             | 5,016                 | 275            | 26           |
| Oklahoma             | 30                     | 0                    | 146    | -----         | 94          | 39                     | 13              | 19                     | 10                   | 194            | 4,817  | 34     | 0            | 34            | 92              | 46                    | 9              | 22           |
| Oregon               | 59                     | 222                  | 44     | 419           | -----       | 13                     | 0               | 15                     | 138                  | 40             | 164    | 199    | 0            | 29            | 5,089           | 6                     | 29             | 68           |
| Pennsylvania         | 444                    | 6                    | 3,078  | 111           | 46          | -----                  | 59              | 249                    | 30                   | 303            | 344    | 0      | 16           | 614           | 71              | 1,519                 | 142            | 5            |
| Rhode Island         | 73                     | 2                    | 138    | 30            | 6           | 270                    | -----           | 112                    | 0                    | 30             | 144    | 6      | 52           | 178           | 19              | 9                     | 39             | 0            |
| South Carolina       | 2,920                  | 1                    | 82     | 110           | 0           | 195                    | 13              | -----                  | 18                   | 441            | 80     | 0      | 0            | 267           | 23              | 92                    | 5              | 0            |
| South Dakota         | 0                      | 102                  | 2      | 70            | 100         | 0                      | 0               | -----                  | 2                    | 65             | 30     | 0      | 0            | 0             | 95              | 0                     | 58             | 52           |
| Tennessee            | 1,428                  | 11                   | 1,483  | 546           | 13          | 306                    | 51              | 929                    | 26                   | -----          | 1,180  | 10     | 4            | 1,232         | 41              | 279                   | 75             | 18           |
| Texas                | 56                     | 26                   | 144    | 8,454         | 168         | 72                     | 0               | 112                    | 16                   | 402            | -----  | 52     | 16           | 76            | 144             | 130                   | 12             | 48           |
| Utah                 | 4                      | 0                    | 3      | 94            | 198         | 0                      | 0               | 9                      | 1                    | 9              | 162    | -----  | 0            | 0             | 151             | 15                    | 5              | 110          |
| Vermont              | 37                     | 7                    | 12     | 10            | 0           | 39                     | 70              | 21                     | 0                    | 52             | 0      | -----  | 0            | 25            | 0               | 47                    | 0              | 3            |
| Virginia             | 5,504                  | 22                   | 765    | 99            | 0           | 1,577                  | 41              | 707                    | 24                   | 4,104          | 309    | 8      | 40           | -----         | 47              | 6,887                 | 86             | 0            |
| Washington           | 84                     | 299                  | 49     | 245           | 4,373       | 23                     | 0               | 27                     | 98                   | 62             | 158    | 184    | 0            | 0             | -----           | 0                     | 104            | 30           |
| West Virginia        | 427                    | 11                   | 3,078  | 111           | 23          | 1,668                  | 11              | 101                    | 0                    | 276            | 96     | 1      | 38           | 1,954         | 13              | -----                 | 55             | 0            |
| Wisconsin            | 0                      | 36                   | 156    | 63            | 27          | 131                    | 7               | 15                     | 33                   | 54             | 68     | 1      | 2            | 43            | 52              | 0                     | -----          | 0            |
| Wyoming              | 5                      | 28                   | 0      | 120           | 191         | 1                      | 0               | 0                      | 238                  | 38             | 119    | 220    | 0            | 0             | 256             | 0                     | 36             | -----        |

<sup>1</sup> Includes claims for partial unemployment for a number of States although such payments not provided in interstate benefit-payment plan.

<sup>2</sup> Liable State is one to which a claim has been forwarded by agent State for disposition.

<sup>3</sup> Includes 75 weeks compensated by Washington as liable State; distribution by agent State not available.



**Table 126.—Unemployment compensation: Weeks compensated and benefits paid <sup>1</sup> for total and partial unemployment, by industry division and selected major industry group, 1941**

| Industry division and major industry group                                       | Total unemployment |               |                         |               | Partial unemployment <sup>2</sup> |               |                         |               | Percentage distribution of average monthly covered employment |
|--|--------------------|---------------|-------------------------|---------------|-----------------------------------|---------------|-------------------------|---------------|---|
|  | Weeks compensated  | Benefits paid | Percentage distribution |               | Weeks compensated                 | Benefits paid | Percentage distribution |               |   |
|  |                    |               | Weeks compensated       | Benefits paid |                                   |               | Weeks compensated       | Benefits paid |   |
| Total.....   | 29,359,117         | \$324,755,992 | 100.0                   | 100.0         | 1,728,153                         | \$11,956,997  | 100.0                   | 100.0         | 100.0   |
| Mining.....  | 1,755,409          | 21,719,892    | 6.0                     | 6.7           | 123,064                           | 1,028,747     | 7.1                     | 8.6           | 3.5   |
| Construction.....  | 3,303,013          | 39,944,687    | 11.3                    | 12.3          | 55,291                            | 442,565       | 3.2                     | 3.7           | 6.0   |
| Manufacturing.....   | 12,440,413         | 133,820,880   | 42.4                    | 41.2          | 1,046,953                         | 6,804,239     | 60.6                    | 57.0          | 48.5  |
| Food and kindred products.....   | 1,823,816          | 19,417,533    | 6.2                     | 6.0           | 166,479                           | 1,209,981     | 9.6                     | 10.1          | 4.8   |
| Textile-mill products.....   | 1,727,782          | 15,344,661    | 5.9                     | 4.7           | 108,674                           | 532,552       | 6.3                     | 4.9           | 5.2   |
| Apparel and other finished products made from fabrics and similar materials..... | 2,333,982          | 25,165,517    | 7.9                     | 7.7           | 321,096                           | 2,190,630     | 18.6                    | 18.3          | 3.8   |
| Lumber and timber basic products.....  | 778,676            | 8,110,048     | 2.7                     | 2.5           | 23,345                            | 170,698       | 1.4                     | 1.4           | 2.2   |
| Printing, publishing, and allied industries.....                                 | 472,830            | 5,659,959     | 1.6                     | 1.7           | 29,511                            | 193,263       | 1.5                     | 1.6           | 2.1   |
| Iron and steel and their products.....   | 677,302            | 8,153,938     | 2.3                     | 2.5           | 36,766                            | 255,102       | 2.1                     | 2.1           | 6.1   |
| Machinery (except electrical).....   | 310,141            | 3,917,567     | 1.1                     | 1.2           | 9,063                             | 60,790        | .5                      | .5            | 4.0   |
| Automobiles and automobile equipment.....  | 693,292            | 10,264,762    | 2.4                     | 3.2           | 65,910                            | 430,934       | 3.8                     | 3.6           | 2.5   |
| Transportation, communication, and other public utilities <sup>3</sup> .....     | 1,287,499          | 14,816,798    | 4.4                     | 4.6           | 76,601                            | 585,009       | 4.4                     | 4.9           | 6.7   |
| Wholesale and retail trade.....  | 6,558,431          | 69,681,787    | 22.3                    | 21.5          | 312,464                           | 2,251,105     | 18.1                    | 18.8          | 23.2  |
| Finance, insurance, and real estate.....   | 883,424            | 10,654,451    | 3.0                     | 3.3           | 12,873                            | 96,753        | .7                      | .8            | 4.4   |
| Service.....   | 2,728,209          | 29,943,360    | 9.3                     | 9.2           | 85,631                            | 635,856       | 5.0                     | 5.3           | 7.4   |
| Miscellaneous <sup>4</sup> .....   | 402,719            | 4,174,137     | 1.3                     | 1.2           | 15,226                            | 112,693       | .9                      | .9            | .3  |

<sup>1</sup> Unadjusted for voided benefit checks.<sup>2</sup> Based on 45 States. Excludes Florida, Indiana, Minnesota, Ohio, Rhode Island, and South Dakota; data not available.<sup>3</sup> Excludes interstate railroads. See footnote 4.<sup>4</sup> Includes agriculture, forestry, and fishery, establishments not elsewhere classified, establishments with industry unknown, and some interstate railroads now covered by Railroad Unemployment Insurance Act.**Table 127.—Unemployment compensation: Distribution of beneficiaries by exhaustion of benefits, for each weekly benefit amount, 48 States,<sup>1</sup> benefit years ended in 1941**

| Weekly benefit amount           | Total benefi-<br>ciaries | Beneficiaries exhausting benefits, with actual duration of— |                      |           |            |             |                     | Beneficiaries<br>not exhaust-<br>ing benefits |
|---------------------------------|--------------------------|---|----------------------|-----------|------------|-------------|---------------------|---|
|                                 |                          | Total   | Less than 4<br>weeks | 4-7 weeks | 8-11 weeks | 12-15 weeks | 16 weeks or<br>more |   |
| Number                          |                          |   |                      |           |            |             |                     |   |
| Total.....                      | 4,651,927                | 2,250,713   | 109,149              | 322,138   | 322,729    | 903,700     | 592,997             | 2,401,214                                     |
| Less than \$5.00.....           | 207,193                  | 117,176   | 11,172               | 18,771    | 14,050     | 17,794      | 55,389              | 90,017  |
| 5.00-9.99.....                  | 1,757,584                | 976,075   | 72,444               | 192,382   | 165,614    | 349,853     | 195,782             | 781,509                                       |
| 10.00-14.99.....                | 1,337,022                | 659,101   | 19,651               | 78,206    | 90,104     | 290,942     | 180,198             | 677,921                                       |
| 15.00 or more.....              | 1,350,128                | 498,361   | 5,882                | 32,779    | 52,961     | 245,111     | 161,628             | 851,767                                       |
| As percent of all beneficiaries |                          |   |                      |           |            |             |                     |   |
| Total.....                      | 100.0                    | 48.4  | 2.3                  | 6.9       | 6.9        | 19.5        | 12.8                | 51.6  |
| Less than \$5.00.....           | 4.4                      | 2.5   | .2                   | .4        | .3         | .4          | 1.2                 | 1.9   |
| 5.00-9.99.....                  | 37.8                     | 21.0  | 1.6                  | 4.1       | 3.6        | 7.5         | 4.2                 | 16.8  |
| 10.00-14.99.....                | 28.8                     | 14.2  | .4                   | 1.7       | 1.9        | 6.3         | 3.9                 | 14.6  |
| 15.00 or more.....              | 29.0                     | 10.7  | .1                   | .7        | 1.1        | 5.3         | 3.5                 | 18.3  |

<sup>1</sup> Excludes Alaska, District of Columbia, and Massachusetts; data not available.

Table 123.—Unemployment compensation: Number of beneficiaries, percentage distribution by exhaustion of benefits, average actual duration of benefits of beneficiaries not exhausting benefits, and average potential duration of all eligible claimants, by State, benefit years ended in 1941

| State                             | Total beneficiaries |                          | Percentage distribution of total beneficiaries |                   |           |            |             |                  |                         | Average actual duration for beneficiaries not exhausting benefits (weeks) | Average potential duration for all eligible claimants (weeks) |
|-----------------------------------|---------------------|--------------------------|--|-------------------|-----------|------------|-------------|------------------|-------------------------|---|---|
|                                   | Number              | Benefit years ended in—  | Exhausting benefits, with actual duration of—  |                   |           |            |             |                  | Not exhausting benefits |   |   |
|                                   |                     |                          | Total  | Less than 4 weeks | 4-7 weeks | 8-11 weeks | 12-15 weeks | 16 weeks or more |                         |   |   |
| Alabama                           | 52,952              | 1941                     | 46.6   | (1)               | (1)       | 5.1        | 10.0        | 30.9             | 54.0                    | 8.2   | 18.2  |
| Alaska <sup>1</sup>               |                     |                          |  |                   |           |            |             |                  |                         |   |   |
| Arizona                           | 12,994              | 1941                     | 53.0   | 5.6               | 12.4      | 8.9        | 26.1        |                  | 47.0                    | 6.4   | (2)   |
| Arkansas                          | 40,712              | do                       | 49.2   |                   | 3.9       | 11.4       | 9.1         | 24.8             | 50.8                    | 7.8   | 14.1  |
| California                        | 353,224             | do                       | 48.4   |                   |           | 2.3        | 8.7         | 40.4             | 51.6                    | 8.7   | 17.5  |
| Colorado                          | 27,093              | do                       | 47.5   |                   |           | 7.6        | 12.5        | 27.4             | 52.5                    | 7.3   | 15.0  |
| Connecticut                       | 76,247              | Year ended June 1941     | 47.5   | 2.4               | 21.9      | 10.4       | 12.8        |                  | 52.5                    | 4.8   | 9.8   |
| Delaware                          | 11,731              | 1941                     | 59.9   | .7                | 31.5      | 14.7       | 13.0        |                  | 40.1                    | 4.7   | 9.3   |
| District of Columbia <sup>1</sup> |                     |                          |  |                   |           |            |             |                  |                         |   |   |
| Florida                           | 57,300              | 1941                     | 60.0   |                   | 6.1       | 17.7       | 19.2        | 17.0             | 40.0                    | 7.3   | 13.5  |
| Georgia                           | 72,317              | do                       | 51.7   | 7.4               | 11.6      | 7.9        | 6.0         | 18.8             | 48.3                    | 6.0   | 11.8  |
| Hawaii                            | 3,723               | do                       | 17.9   |                   |           | 3.7        | 3.2         | 11.0             | 82.1                    | 6.1   | 14.7  |
| Idaho                             | 15,223              | do                       | 32.2   |                   | .3        | 10.1       | 9.8         | 12.0             | 67.8                    | 8.8   | 14.6  |
| Illinois                          | 359,362             | Year ended March 1941    | 40.4   |                   | 7.4       | 12.7       | 9.8         | 10.5             | 59.6                    | 5.8   | 13.3  |
| Indiana                           | 67,846              | 1941                     | 39.3   | .3                | 10.5      | 11.6       | 16.3        | .6               | 60.7                    | 5.1   | (2)   |
| Iowa                              | 48,740              | do                       | 57.1   | 8.0               | 22.6      | 11.4       | 15.1        |                  | 42.9                    | 5.9   | 10.5  |
| Kansas                            | 29,828              | do                       | 62.8   | 11.4              | 25.5      | 14.5       | 9.6         | 1.8              | 37.2                    | 5.1   | 8.9   |
| Kentucky                          | 54,861              | do                       | 41.7   | .5                | .5        | .5         | 4.4         | 35.8             | 58.3                    | 6.6   | 15.5  |
| Louisiana                         | 79,826              | do                       | 59.4   | 2.0               | 20.0      | 13.9       | 10.0        | 13.5             | 40.6                    | 7.7   | 12.5  |
| Maine                             | 52,242              | Year ended March 1941    | 28.0   |                   | (1)       | (1)        | .9          | 27.1             | 72.0                    | 6.5   | 16.0  |
| Maryland                          | 68,601              | do                       | 42.0   |                   | 1.4       | 12.9       | 10.6        | 17.1             | 58.0                    | 6.3   | 14.3  |
| Massachusetts <sup>1</sup>        |                     |                          |  |                   |           |            |             |                  |                         |   |   |
| Michigan                          | 285,760             | 1941                     | 20.0   | (1)               | (1)       | 4.7        | 6.8         | 8.5              | 80.0                    | 4.5   | 15.0  |
| Minnesota                         | 81,533              | do                       | 55.9   |                   | .4        | 10.8       | 16.4        | 28.3             | 44.1                    | 7.6   | 14.8  |
| Mississippi                       | 38,309              | do                       | 63.1   | .6                | 11.2      | 9.0        | 32.3        |                  | 46.9                    | 6.3   | 14.0  |
| Missouri                          | 141,876             | do                       | 51.6   | 5.4               | 13.6      | 8.3        | 24.3        |                  | 48.4                    | 5.1   | (2)   |
| Montana                           | 26,694              | do                       | 60.0   |                   |           |            |             | 60.0             | 40.0                    | 8.7   | 16.0  |
| Nebraska                          | 17,406              | do                       | 49.2   |                   |           | 8.7        | 14.0        | 26.5             | 50.8                    | 7.7   | 14.9  |
| Nevada                            | 7,463               | do                       | 51.2   |                   | 7.3       | 15.0       | 9.7         | 19.2             | 48.8                    | 7.8   | 14.3  |
| New Hampshire                     | 34,329              | Year ended February 1941 | 36.8   |                   | 11.1      | 13.5       | 9.7         | 2.5              | 63.2                    | 5.0   | 12.0  |
| New Jersey                        | 203,963             | 1941                     | 58.2   | 4.6               | 23.5      | 12.9       | 12.0        | 5.2              | 41.8                    | 5.9   | 10.3  |
| New Mexico                        | 11,057              | do                       | 47.9   |                   |           | 6.2        | 13.7        | 28.0             | 52.1                    | 7.6   | 15.0  |
| New York                          | 836,237             | Year ended March 1941    | 54.7   |                   |           |            | 54.7        |                  | 45.3                    | 6.6   | 13.0  |
| North Carolina                    | 105,805             | 1941                     | 42.5   |                   |           |            |             | 42.5             | 57.5                    | 5.8   | 16.0  |
| North Dakota                      | 5,925               | do                       | 54.8   | .3                | .9        | 7.8        | 18.6        | 27.2             | 45.2                    | 8.8   | 14.6  |
| Ohio                              | 205,779             | do                       | 43.6   |                   |           |            | 10.4        | 33.2             | 56.4                    | 6.9   | 16.0  |
| Oklahoma                          | 47,281              | do                       | 69.7   | 14.6              | 28.2      | 13.8       | 7.6         | 5.5              | 30.3                    | 5.3   | 8.8   |
| Oregon                            | 31,940              | do                       | 39.8   | 5.8               | 18.6      | 11.1       | 2.9         | 1.4              | 60.2                    | 4.0   | 9.6   |
| Pennsylvania                      | 463,922             | do                       | 57.5   | 11.3              | 12.1      | 8.4        | 25.7        |                  | 42.5                    | 5.7   | 10.1  |
| Rhode Island                      | 87,665              | Year ended March 1941    | 53.7   | .4                | 21.3      | 19.4       | 11.5        | 1.1              | 46.3                    | 4.7   | 10.4  |
| South Carolina                    | 32,574              | 1941                     | 39.5   | (1)               | .1        | 1.0        | 4.6         | 33.8             | 60.5                    | 6.1   | 15.8  |
| South Dakota                      | 5,180               | Year ended March 1941    | 45.8   |                   |           |            |             | 45.8             | 54.2                    | 7.2   | 14.0  |
| Tennessee                         | 77,159              | 1941                     | 45.7   |                   |           |            |             | 45.7             | 54.3                    | 7.0   | 16.0  |
| Texas                             | 140,378             | do                       | 66.1   | 4.0               | 23.9      | 15.8       | 10.2        | 12.2             | 33.9                    | 6.3   | 10.8  |
| Utah                              | 14,500              | Year ended July 6, 1941  | 49.9   |                   |           | 26.1       | 10.3        | 13.5             | 50.1                    | 6.1   | 12.9  |
| Vermont                           | 9,066               | 1941                     | 43.9   |                   |           | 10.5       | 33.4        |                  | 56.1                    | 5.8   | 13.3  |
| Virginia                          | 72,144              | Year ended March 1941    | 44.1   |                   | 4.4       | 14.5       | 10.0        | 15.2             | 55.9                    | 4.9   | 14.0  |
| Washington                        | 79,601              | 1941                     | 48.2   |                   | 8.4       | 16.0       | 9.6         | 17.2             | 51.8                    | 6.6   | 13.8  |
| West Virginia                     | 46,126              | Year ended March 1941    | 48.5   |                   |           |            | 48.5        |                  | 51.5                    | 6.4   | 14.0  |
| Wisconsin                         | 47,300              | 1941                     | 43.1   | 15.3              | 11.4      | 8.1        | 3.0         | 5.3              | 56.9                    | 3.7   | (2)   |
| Wyoming                           | 10,133              | do                       | 19.6   |                   | 2.9       | 9.4        | 7.3         |                  | 80.4                    | 5.3   | 12.0  |

<sup>1</sup> Less than 0.05 percent.

<sup>2</sup> Data not available.

<sup>3</sup> Based on data for January-June 1941.

<sup>4</sup> Includes claimants who filed claims prior to effective date of amendment providing for flat duration.

<sup>5</sup> Represents disqualified claimants, who exhausted benefits in 13 weeks.

Table 129.—Unemployment compensation: First payments issued, exhaustions of benefit rights, and ratio of exhaustions to first payments, by State, 1942

| State                        | First payments |                             | Exhaustions of benefit rights |                             | Ratio (percent) of exhaustions to first payments |                  |
|------------------------------|----------------|-----------------------------|-------------------------------|-----------------------------|--|------------------|
|                              | Number         | Percentage change from 1941 | Number                        | Percentage change from 1941 | 1941   | 1942             |
| Total.....                   | 12,765,727     | 1-18.2                      | 21,077,699                    | 2-30.2                      | 346.3  | 440.2            |
| Alabama.....                 | 30,117         | -13.0                       | 9,803                         | -36.4                       | 44.5   | 32.5             |
| Alaska.....                  | 1,317          | -52.7                       | 215                           | -69.7                       | 25.5   | 16.3             |
| Arizona.....                 | 4,857          | -48.8                       | 3,136                         | -48.2                       | ( <sup>5</sup> )                                 | ( <sup>5</sup> ) |
| Arkansas.....                | 17,063         | -54.7                       | 8,619                         | -44.8                       | 41.5   | 50.5             |
| California.....              | 209,076        | -27.0                       | 84,681                        | -36.1                       | 46.3   | 40.5             |
| Colorado.....                | 9,279          | -52.6                       | 3,594                         | -62.4                       | 48.9   | 38.7             |
| Connecticut.....             | 37,835         | +4.1                        | 8,620                         | -37.1                       | 37.7   | 22.8             |
| Delaware.....                | 6,921          | -18.4                       | 3,164                         | -30.5                       | 53.6   | 45.7             |
| Dist. of Columbia.....       | 6,832          | -46.1                       | 3,064                         | -50.4                       | 48.7   | 44.8             |
| Florida.....                 | 50,020         | -9.1                        | 24,576                        | -20.1                       | 55.9   | 49.1             |
| Georgia.....                 | 39,290         | -1.5                        | 19,703                        | -21.8                       | ( <sup>5</sup> )                                 | 50.1             |
| Hawaii.....                  | 1,880          | -33.5                       | 546                           | -62.3                       | 51.3   | 29.0             |
| Idaho.....                   | 7,543          | -36.8                       | 3,173                         | -58.3                       | 63.7   | 42.1             |
| Illinois.....                | 321,721        | +17.6                       | 81,781                        | -18.4                       | 36.6   | 25.4             |
| Indiana.....                 | 685,589        | +26.2                       | ( <sup>5</sup> )              | ( <sup>5</sup> )            | ( <sup>5</sup> )                                 | ( <sup>5</sup> ) |
| Iowa.....                    | 27,882         | -18.9                       | 13,446                        | -25.7                       | 52.6   | 48.2             |
| Kansas.....                  | 17,631         | -31.6                       | 7,479                         | -41.8                       | 49.9   | 42.4             |
| Kentucky.....                | 29,717         | -1.8                        | 11,532                        | -28.6                       | 53.3   | 38.8             |
| Louisiana.....               | 49,310         | -35.1                       | 32,531                        | -33.6                       | 64.4   | 66.0             |
| Maine.....                   | 16,906         | -33.1                       | 4,545                         | -41.8                       | 30.9   | 26.9             |
| Maryland.....                | 39,211         | -20.9                       | 13,302                        | -46.7                       | 50.4   | 33.9             |
| Massachusetts.....           | 112,181        | -32.8                       | 38,508                        | -46.1                       | 42.8   | 34.3             |
| Michigan.....                | 191,398        | +3.7                        | 82,276                        | +126.1                      | 19.7   | 43.0             |
| Minnesota.....               | 44,851         | -24.6                       | 21,476                        | -32.5                       | 53.5   | 47.9             |
| Mississippi.....             | 17,500         | -20.1                       | 7,652                         | -25.9                       | 47.2   | 43.7             |
| Missouri.....                | 67,588         | -20.1                       | 33,158                        | -22.8                       | ( <sup>5</sup> )                                 | 49.1             |
| Montana.....                 | 9,784          | -47.4                       | 3,563                         | -61.2                       | 49.4   | 36.4             |
| Nebraska.....                | 9,301          | -27.2                       | 3,772                         | -37.4                       | 47.1   | 40.6             |
| Nevada.....                  | 1,829          | -64.6                       | 758                           | -75.5                       | 59.8   | 41.4             |
| New Hampshire.....           | 10,936         | -30.5                       | 2,638                         | -48.2                       | 32.4   | 24.1             |
| New Jersey.....              | 163,722        | -7.4                        | 72,302                        | -13.1                       | 47.1   | 44.2             |
| New Mexico.....              | 5,377          | -30.6                       | 1,861                         | -51.1                       | 49.2   | 34.6             |
| New York.....                | 472,341        | -18.9                       | 202,236                       | -36.0                       | 54.3   | 42.8             |
| North Carolina.....          | 41,667         | -22.4                       | 16,395                        | -31.0                       | 44.3   | 39.3             |
| North Dakota.....            | 3,204          | -33.3                       | 1,027                         | -65.4                       | 61.9   | 32.1             |
| Ohio.....                    | 109,123        | -2.2                        | 40,070                        | -18.4                       | 44.9   | 36.7             |
| Oklahoma.....                | 24,222         | -28.8                       | 11,016                        | -49.2                       | 63.8   | 45.5             |
| Oregon.....                  | 24,953         | -20.8                       | 7,974                         | -40.7                       | 42.7   | 32.0             |
| Pennsylvania.....            | 164,069        | -48.2                       | 73,455                        | -50.5                       | ( <sup>5</sup> )                                 | 44.8             |
| Rhode Island.....            | 46,114         | +8.0                        | 23,865                        | -3.4                        | 57.9   | 51.8             |
| South Carolina.....          | 22,635         | -5.9                        | 8,977                         | +3.3                        | 36.1   | 39.7             |
| South Dakota.....            | 2,704          | -41.2                       | 1,434                         | -33.3                       | 46.8   | 53.0             |
| Tennessee.....               | 53,118         | -3.3                        | 22,935                        | -3.4                        | 44.5   | 43.2             |
| Texas.....                   | 54,597         | -34.9                       | 30,610                        | -38.6                       | 59.5   | 56.1             |
| Utah.....                    | 5,510          | -51.0                       | 1,778                         | -66.0                       | 46.6   | 32.3             |
| Vermont.....                 | 3,352          | -33.8                       | 1,343                         | -42.9                       | 46.4   | 40.1             |
| Virginia.....                | 32,526         | -17.2                       | 14,626                        | -23.0                       | 48.4   | 45.0             |
| Washington.....              | 25,835         | -44.3                       | 7,605                         | -61.8                       | 42.9   | 29.4             |
| West Virginia.....           | 32,134         | -9.2                        | 6,879                         | -36.7                       | 30.7   | 21.4             |
| Wisconsin <sup>1</sup> ..... |                |                             |                               |                             |  |                  |
| Wyoming.....                 | 3,159          | -47.4                       | ( <sup>5</sup> )              | ( <sup>5</sup> )            | ( <sup>5</sup> )                                 | ( <sup>5</sup> ) |

<sup>1</sup> Based on 50 States.<sup>2</sup> Based on 48 States.<sup>3</sup> Based on 44 States.<sup>4</sup> Based on 47 States.<sup>5</sup> Data not comparable.<sup>6</sup> Estimated by State agency.

Table 130.—Unemployment compensation: Ratio of net new claims allowed, beneficiaries, and exhaustions of benefit rights, 1942, to workers with wage credits, 1941, by State

| State                  | Workers with wage credits, 1941 | Net new claims allowed <sup>1</sup> | Ratio (percent) to workers with wage credits |                            |                               |
|------------------------|---------------------------------|-------------------------------------|--|----------------------------|-------------------------------|
|                        |                                 |                                     | Net new claims allowed                       | Beneficiaries <sup>2</sup> | Exhaustions of benefit rights |
| Total.....             | 37,200,000                      | 4,477,983                           | 10.0   | 7.6                        | 3.1                           |
| Alabama.....           | 608,900                         | 47,896                              | 7.9  | 4.9                        | 1.6                           |
| Alaska.....            | 32,500                          | 1,534                               | 4.7  | 4.1                        | .7                            |
| Arizona.....           | 137,000                         | 7,837                               | 5.7  | 3.5                        | ( <sup>5</sup> )              |
| Arkansas.....          | 334,100                         | 21,663                              | 6.5  | 5.1                        | 2.6                           |
| California.....        | 2,740,000                       | 259,412                             | 9.5  | 7.6                        | 3.1                           |
| Colorado.....          | 276,000                         | 14,218                              | 5.2  | 3.4                        | 1.3                           |
| Connecticut.....       | 900,000                         | ( <sup>5</sup> )                    | ( <sup>5</sup> )                             | 4.2                        | 1.0                           |
| Delaware.....          | 131,000                         | 8,376                               | 6.4  | 5.3                        | 2.4                           |
| Dist. of Columbia..... | 320,000                         | ( <sup>5</sup> )                    | ( <sup>5</sup> )                             | 2.1                        | 1.0                           |
| Florida.....           | 588,900                         | 69,745                              | 10.1   | 8.5                        | 4.2                           |
| Georgia.....           | 742,000                         | 54,958                              | 7.4  | 5.3                        | 2.7                           |
| Hawaii.....            | 174,000                         | 2,535                               | 1.5  | 1.1                        | .3                            |
| Idaho.....             | 129,000                         | 8,249                               | 6.4  | 5.8                        | 2.5                           |
| Illinois.....          | 2,927,700                       | 396,946                             | 13.6   | 11.0                       | 2.8                           |
| Indiana.....           | 1,117,300                       | ( <sup>5</sup> )                    | ( <sup>5</sup> )                             | ( <sup>5</sup> )           | ( <sup>5</sup> )              |
| Iowa.....              | 464,300                         | 35,368                              | 7.6  | 6.0                        | 2.9                           |
| Kansas.....            | 250,000                         | 21,456                              | 8.6  | 7.1                        | 3.0                           |
| Kentucky.....          | 506,000                         | 30,960                              | 6.1  | 5.9                        | 2.3                           |
| Louisiana.....         | 577,200                         | 68,558                              | 11.5   | 8.5                        | 5.6                           |
| Maine.....             | 250,100                         | 23,041                              | 9.2  | 6.8                        | 1.8                           |
| Maryland.....          | 747,300                         | 61,649                              | 8.2  | 5.2                        | 1.8                           |
| Massachusetts.....     | 1,662,700                       | 147,362                             | 8.9  | 6.7                        | 2.3                           |
| Michigan.....          | 1,757,500                       | 215,773                             | 12.3   | 10.9                       | 4.7                           |
| Minnesota.....         | 600,900                         | 54,973                              | 9.1  | 7.5                        | 3.6                           |
| Mississippi.....       | 306,200                         | 21,373                              | 7.0  | 5.7                        | 2.5                           |
| Missouri.....          | 1,017,700                       | 94,619                              | 9.3  | 6.6                        | 3.3                           |
| Montana.....           | 129,800                         | 11,137                              | 8.6  | 7.5                        | 2.7                           |
| Nebraska.....          | 196,000                         | 11,152                              | 5.7  | 4.7                        | 1.9                           |
| Nevada.....            | 56,200                          | 2,513                               | 4.5  | 3.3                        | 1.3                           |
| New Hampshire.....     | 180,000                         | 16,586                              | 9.2  | 6.1                        | 1.5                           |
| New Jersey.....        | 1,640,000                       | 199,384                             | 12.2   | 10.0                       | 4.4                           |
| New Mexico.....        | 117,200                         | 7,026                               | 6.0  | 4.6                        | 1.6                           |
| New York.....          | 5,300,000                       | 662,582                             | 12.5   | 8.9                        | 3.8                           |
| North Carolina.....    | 859,300                         | 50,227                              | 5.8  | 4.8                        | 1.9                           |
| North Dakota.....      | 62,700                          | 3,491                               | 5.6  | 5.1                        | 1.6                           |
| Ohio.....              | 2,610,000                       | 151,211                             | 5.8  | 4.2                        | 1.5                           |
| Oklahoma.....          | 367,500                         | 30,915                              | 8.4  | 6.6                        | 3.0                           |
| Oregon.....            | 372,300                         | 36,230                              | 9.7  | 6.7                        | 2.1                           |
| Pennsylvania.....      | 3,820,000                       | 218,099                             | 5.7  | 4.3                        | 1.9                           |
| Rhode Island.....      | 352,600                         | 63,886                              | 18.7   | 13.1                       | 6.8                           |
| South Carolina.....    | 444,900                         | 35,663                              | 8.0  | 5.1                        | 2.0                           |
| South Dakota.....      | 66,200                          | 4,091                               | 6.2  | 4.1                        | 2.2                           |
| Tennessee.....         | 646,200                         | 67,873                              | 10.5   | 8.2                        | 3.5                           |
| Texas.....             | 1,351,900                       | 70,635                              | 5.2  | 4.0                        | 2.3                           |
| Utah.....              | 156,000                         | 6,143                               | 3.9  | 3.5                        | 1.1                           |
| Vermont.....           | 96,200                          | 5,020                               | 5.2  | 3.5                        | 1.4                           |
| Virginia.....          | 810,600                         | 40,724                              | 5.0  | 4.0                        | 1.8                           |
| Washington.....        | 622,500                         | 39,464                              | 6.3  | 4.2                        | 1.2                           |
| West Virginia.....     | 484,000                         | 39,894                              | 8.2  | 6.6                        | 1.4                           |
| Wisconsin.....         | 790,000                         | 51,830                              | 6.6  | ( <sup>5</sup> )           | ( <sup>5</sup> )              |
| Wyoming.....           | 71,500                          | 3,701                               | 5.2  | 4.4                        | ( <sup>5</sup> )              |

<sup>1</sup> Differs from gross allowances because some decisions were reversed upon reconsideration.<sup>2</sup> Represents first payments made during year; see table 129.<sup>3</sup> Represents estimated total adjusted for duplication of individuals employed in more than 1 State.<sup>4</sup> Excludes Connecticut, District of Columbia, and Indiana.<sup>5</sup> Based on 48 States.<sup>6</sup> Based on 49 States.<sup>7</sup> Based on 47 States.

Not comparable.

**Table 131.—Unemployment compensation: Contributions collected, benefits paid, and ratio of benefits to contributions, by State, 1942 and cumulative through 1942**

[Amounts in thousands]

| State                  | Month and year benefits first payable | Contributions collected <sup>1</sup> |                         | Interest credited |                         | Benefits paid <sup>2</sup> |                         | Transfers to railroad unemployment insurance account, cumulative through 1942 | Funds available for benefits <sup>3</sup> as of Dec. 31, 1942 | Ratio (percent) of benefits paid to contributions collected |                   |       |      |      |  | Since benefits first payable to Dec. 31, 1942 |
|------------------------|---------------------------------------|--------------------------------------|-------------------------|-------------------|-------------------------|----------------------------|-------------------------|---|---|---|-------------------|-------|------|------|--|---|
|                        |                                       | 1942                                 | Cumulative through 1942 | 1942              | Cumulative through 1942 | 1942                       | Cumulative through 1942 |   |   | 1938 <sup>4</sup>   | 1939 <sup>4</sup> | 1940  | 1941 | 1942 |  |   |
| Total.....             |                                       | \$1,139,331                          | \$5,300,940             | \$68,179          | \$225,183               | \$344,084                  | \$2,032,335             | \$105,901   | \$3,387,887   | 81.8  | 54.4              | 60.7  | 34.2 | 39.2 |  | 747.5   |
| Alabama.....           | January 1938.....                     | 13,315                               | 57,826                  | 728               | 2,147                   | 3,281                      | 23,620                  |   | 36,352  | 124.9   | 50.4              | 49.0  | 28.6 | 24.6 |  | 48.1  |
| Alaska.....            | January 1939.....                     | 1,334                                | 4,266                   | 52                | 143                     | 147                        | 1,317                   | 13  | 3,079   |   | 64.0              | 90.1  | 31.6 | 11.0 |  | 38.8  |
| Arizona.....           | January 1938.....                     | 3,466                                | 13,934                  | 144               | 435                     | 472                        | 6,071                   | 338   | 7,960   | 106.7   | 70.5              | 63.0  | 35.2 | 13.6 |  | 50.8  |
| Arkansas.....          | January 1939.....                     | 6,183                                | 22,077                  | 256               | 852                     | 987                        | 7,999                   | 1,088   | 13,843  |   | 52.9              | 88.4  | 57.2 | 16.0 |  | 47.4  |
| California.....        | January 1938.....                     | 118,748                              | 492,623                 | 5,536             | 19,713                  | 37,173                     | 216,336                 | 7,804   | 288,196   | 38.2  | 49.8              | 85.1  | 56.6 | 31.3 |  | 50.7  |
| Colorado.....          | January 1939.....                     | 5,793                                | 29,388                  | 364               | 1,363                   | 823                        | 16,680                  | 1,528   | 18,543  |   | 68.8              | 89.5  | 43.0 | 14.2 |  | 51.7  |
| Connecticut.....       | January 1938.....                     | 27,149                               | 114,174                 | 1,796             | 5,059                   | 3,212                      | 28,352                  | 792   | 90,090  | 95.1  | 30.7              | 27.1  | 11.1 | 11.8 |  | 28.6  |
| Delaware.....          | January 1939.....                     | 1,747                                | 13,192                  | 237               | 771                     | 504                        | 2,584                   | 461   | 10,918  |   | 29.8              | 35.1  | 18.8 | 28.8 |  | 27.7  |
| Dist. of Columbia..... | January 1938.....                     | 8,243                                | 39,367                  | 662               | 2,292                   | 1,148                      | 8,474                   | 790   | 32,395  | 26.3  | 21.0              | 36.7  | 32.8 | 13.9 |  | 25.2  |
| Florida.....           | January 1939.....                     | 9,195                                | 40,056                  | 392               | 1,512                   | 4,648                      | 20,071                  | 1,509   | 19,989  |   | 54.0              | 98.1  | 67.9 | 50.6 |  | 66.1  |
| Georgia.....           | do.....                               | 11,386                               | 54,074                  | 822               | 2,731                   | 4,401                      | 15,161                  | 2,439   | 39,206  |   | 40.4              | 50.5  | 29.0 | 38.7 |  | 39.1  |
| Hawaii.....            | do.....                               | 2,532                                | 11,791                  | 235               | 714                     | 158                        | 881                     | 80  | 11,545  |   | 15.5              | 14.5  | 6.9  | 6.2  |  | 10.3  |
| Idaho.....             | September 1938.....                   | 3,188                                | 12,872                  | 101               | 386                     | 828                        | 6,865                   | 373   | 6,020   | (?)   | 109.6             | 102.9 | 65.5 | 26.0 |  | 69.2  |
| Illinois.....          | July 1939.....                        | 97,279                               | 431,479                 | 6,507             | 21,937                  | 38,105                     | 126,819                 | 13,841  | 312,755   |   | 49.9              | 62.5  | 35.4 | 39.2 |  | 45.2  |
| Indiana.....           | April 1938.....                       | 28,957                               | 136,054                 | 1,771             | 5,814                   | 9,614                      | 51,423                  | 3,190   | 87,255  | 140.5   | 48.9              | 44.1  | 21.9 | 33.2 |  | 47.0  |
| Iowa.....              | July 1938.....                        | 8,441                                | 46,738                  | 615               | 2,073                   | 2,063                      | 16,497                  | 2,122   | 30,281  | 65.7  | 63.8              | 52.1  | 29.2 | 24.4 |  | 44.4  |
| Kansas.....            | January 1939.....                     | 7,078                                | 31,941                  | 450               | 1,671                   | 1,814                      | 7,991                   | 2,725   | 22,897  |   | 42.0              | 43.6  | 39.0 | 25.6 |  | 36.4  |
| Kentucky.....          | do.....                               | 13,510                               | 66,943                  | 1,079             | 3,620                   | 2,516                      | 14,783                  | 2,752   | 53,028  |   | 43.8              | 44.3  | 29.2 | 18.6 |  | 30.5  |
| Louisiana.....         | January 1938.....                     | 12,723                               | 56,978                  | 565               | 2,165                   | 5,147                      | 28,967                  | 1,180   | 28,996  | 44.9  | 60.5              | 83.9  | 71.8 | 40.5 |  | 58.6  |
| Maine.....             | do.....                               | 7,444                                | 27,483                  | 248               | 659                     | 1,182                      | 13,755                  | 255   | 14,132  | 143.3   | 73.9              | 85.4  | 30.8 | 15.9 |  | 57.9  |
| Maryland.....          | do.....                               | 23,467                               | 83,964                  | 1,020             | 2,763                   | 3,827                      | 31,258                  | 1,195   | 54,273  | 99.9  | 47.5              | 52.8  | 29.3 | 16.3 |  | 41.7  |
| Massachusetts.....     | do.....                               | 37,303                               | 236,598                 | 2,897             | 10,228                  | 11,581                     | 106,963                 | 2,313   | 137,550   | 75.4  | 52.0              | 81.2  | 38.0 | 31.0 |  | 54.8  |
| Michigan.....          | July 1938.....                        | 57,150                               | 296,747                 | 3,030             | 9,609                   | 40,952                     | 160,477                 | 1,931   | 143,948   | 290.3   | 82.2              | 53.4  | 22.7 | 71.7 |  | 68.4  |
| Minnesota.....         | January 1938.....                     | 13,002                               | 74,547                  | 731               | 2,814                   | 5,616                      | 38,202                  | 2,517   | 36,642  |   | 67.6              | 53.2  | 78.9 | 64.1 |  | 60.9  |
| Mississippi.....       | April 1938.....                       | 4,816                                | 17,749                  | 168               | 578                     | 1,578                      | 8,346                   | 642   | 9,338   | 78.9  | 65.4              | 86.0  | 48.8 | 32.8 |  | 56.1  |
| Missouri.....          | January 1939.....                     | 19,167                               | 115,282                 | 2,007             | 6,614                   | 8,130                      | 26,238                  | 4,871   | 90,787  |   | 27.9              | 36.9  | 23.1 | 42.4 |  | 32.1  |
| Montana.....           | July 1939.....                        | 3,303                                | 16,433                  | 157               | 656                     | 1,224                      | 7,686                   | 1,186   | 8,216   | 56.2  | 115.5             | 56.0  | 37.0 | 74.2 |  | 74.2  |
| Nebraska.....          | January 1939.....                     | 2,820                                | 18,475                  | 255               | 1,060                   | 969                        | 5,413                   | 1,682   | 12,440  |   | 33.3              | 67.6  | 63.6 | 34.4 |  | 47.0  |
| Nevada.....            | do.....                               | 2,356                                | 6,835                   | 53                | 186                     | 273                        | 3,028                   | 357   | 3,636   |   | 86.1              | 119.0 | 75.3 | 11.6 |  | 56.8  |
| New Hampshire.....     | January 1938.....                     | 4,582                                | 20,057                  | 242               | 823                     | 794                        | 8,455                   | 238   | 12,187  | 99.5  | 54.4              | 87.2  | 35.3 | 17.3 |  | 53.3  |
| New Jersey.....        | January 1939.....                     | 64,048                               | 285,388                 | 4,830             | 14,969                  | 17,812                     | 63,854                  | 4,269   | 232,235   |   | 32.6              | 32.8  | 24.6 | 27.8 |  | 29.0  |
| New Mexico.....        | December 1938.....                    | 1,673                                | 8,519                   | 90                | 351                     | 501                        | 3,732                   | 515   | 4,624   | (?)   | 85.8              | 86.7  | 49.1 | 29.9 |  | 61.1  |
| New York.....          | January 1938.....                     | 176,337                              | 787,206                 | 8,122             | 27,122                  | 65,573                     | 398,851                 | 6,858   | 408,620   | 69.7  | 68.8              | 77.8  | 46.1 | 37.2 |  | 57.8  |
| North Carolina.....    | do.....                               | 18,038                               | 71,575                  | 920               | 2,903                   | 2,981                      | 23,664                  | 1,103   | 49,711  | 84.0  | 39.4              | 40.4  | 29.2 | 16.5 |  | 38.0  |
| North Dakota.....      | January 1939.....                     | 764                                  | 5,253                   | 61                | 255                     | 366                        | 2,040                   | 577   | 2,890   |   | 55.2              | 71.7  | 66.0 | 47.9 |  | 60.2  |
| Ohio.....              | do.....                               | 53,403                               | 335,931                 | 5,854             | 19,426                  | 14,387                     | 74,780                  | 8,535   | 272,042   |   | 42.7              | 42.0  | 16.6 | 26.9 |  | 31.1  |
| Oklahoma.....          | December 1938.....                    | 6,526                                | 37,991                  | 541               | 2,058                   | 2,786                      | 13,425                  | 1,001   | 25,623  | (?)   | 75.9              | 59.8  | 38.9 | 42.7 |  | 52.5  |
| Oregon.....            | January 1938.....                     | 11,850                               | 44,535                  | 488               | 1,405                   | 1,769                      | 18,303                  | 590   | 27,046  |   | 98.4              | 71.5  | 60.8 | 29.1 |  | 47.2  |
| Pennsylvania.....      | do.....                               | 122,753                              | 522,105                 | 6,119             | 17,522                  | 14,963                     | 208,773                 | 6,699   | 324,156   | 102.3   | 69.5              | 53.0  | 24.0 | 12.2 |  | 46.1  |
| Rhode Island.....      | do.....                               | 16,097                               | 63,434                  | 650               | 1,767                   | 4,704                      | 31,192                  | 152   | 33,856  | 113.8   | 70.3              | 80.0  | 26.8 | 29.2 |  | 56.1  |
| South Carolina.....    | July 1938.....                        | 6,325                                | 29,298                  | 435               | 1,457                   | 1,822                      | 8,725                   | 691   | 21,340  | 28.3  | 55.7              | 53.7  | 27.0 | 23.8 |  | 37.7  |
| South Dakota.....      | January 1939.....                     | 831                                  | 5,753                   | 92                | 358                     | 219                        | 1,321                   | 403   | 4,387   |   | 35.0              | 34.6  | 42.5 | 26.3 |  | 34.5  |
| Tennessee.....         | January 1938.....                     | 14,727                               | 57,272                  | 577               | 1,883                   | 5,594                      | 27,198                  | 1,527   | 30,430  | 90.8  | 52.6              | 73.0  | 42.9 | 38.0 |  | 54.9  |
| Texas.....             | do.....                               | 19,916                               | 121,529                 | 1,728             | 6,310                   | 4,075                      | 39,696                  | 4,227   | 83,916  | 43.0  | 47.4              | 44.9  | 36.0 | 20.5 |  | 38.9  |
| Utah.....              | do.....                               | 4,577                                | 17,729                  | 167               | 529                     | 992                        | 8,277                   | 517   | 9,464   | 117.6   | 63.1              | 60.6  | 47.3 | 21.7 |  | 54.4  |
| Vermont.....           | do.....                               | 1,919                                | 9,314                   | 127               | 404                     | 316                        | 3,083                   | 327   | 6,308   |   | 58.1              | 37.6  | 68.1 | 26.5 |  | 38.9  |
| Virginia.....          | do.....                               | 11,585                               | 58,212                  | 726               | 2,425                   | 2,732                      | 21,682                  | 2,454   | 36,500  | 67.9  | 44.4              | 58.8  | 29.6 | 23.6 |  | 43.4  |
| Washington.....        | January 1939.....                     | 23,286                               | 75,535                  | 962               | 2,971                   | 2,549                      | 23,578                  | 1,675   | 53,253  |   | 68.8              | 87.4  | 39.0 | 10.9 |  | 41.4  |
| West Virginia.....     | January 1938.....                     | 11,059                               | 62,054                  | 745               | 2,145                   | 2,303                      | 25,507                  | 1,002   | 37,690  | 135.1   | 42.2              | 37.8  | 25.8 | 20.8 |  | 49.1  |
| Wisconsin.....         | July 1936.....                        | 16,492                               | 104,673                 | 1,696             | 7,241                   | 4,119                      | 26,652                  | 1,964   | 83,298  | 57.8  | 24.4              | 36.8  | 21.7 | 25.0 |  | 33.5  |
| Wyoming.....           | January 1939.....                     | 1,450                                | 7,689                   | 76                | 294                     | 353                        | 3,378                   | 602   | 4,002   |   | 82.6              | 104.8 | 49.7 | 24.2 |  | 63.4  |

<sup>1</sup> Represents contributions and penalties and interest from employers, and contributions from employees; includes contributions through June 1939 from railroads and other groups subject thereafter to Railroad Unemployment Insurance Act, and refunds of \$40,562,000 deposited June 30, 1938, by Federal Government in unemployment trust fund accounts of 15 States, collected on pay rolls for 1936 under title IX of Social Security Act. Adjusted for refunds of contributions and for disbonored contribution checks. 1942 contribution rates (percent of taxable wages) were: for employers, 2.7 percent except in Michigan where rate was 3.0 percent; for employees, 1.5 percent in Rhode Island to June 30, 1942, thereafter 0.5 percent, and 1.0 percent in Alabama, California, Kentucky (discontinued July 1, 1942), and New Jersey. Experience rating, resulting in modified employer contribution rates, effective in 34 States in 1942.

<sup>2</sup> Adjusted for voided benefit checks; includes benefits paid through June

1939 to employees of railroads and other groups subject thereafter to Railroad Unemployment Insurance Act.

<sup>3</sup> Represents sum of balances in State clearing account and benefit-payment account, and in State unemployment trust fund account in the Treasury. State unemployment trust fund accounts reflect transfers to railroad unemployment insurance account and include interest credited.

<sup>4</sup> Reflects inclusion through June 1939 of benefits and contributions relating to railroads and other groups subject thereafter to Railroad Unemployment Insurance Act.

<sup>5</sup> Excludes Idaho, New Mexico, and Oklahoma because of limited benefit experience; includes Indiana and Mississippi for April-December, and Iowa Michigan, and South Carolina for July-December.

<sup>6</sup> Includes Illinois and Montana for July-December.  
<sup>7</sup> Excludes Wisconsin prior to January 1938.

Table 132.—Unemployment compensation: Amount of contributions <sup>1</sup> and ratio (percent) of benefits <sup>2</sup> to contributions, by State, industry division, and selected major industry group, 1941

(Amounts in thousands)

| State                  | Total       |          | Mining   |          | Construction |          | Manufacturing |          |                           |          |                       |          |   |          |                                  |          |       |
|------------------------|-------------|----------|----------|----------|--------------|----------|---------------|----------|---------------------------|----------|-----------------------|----------|---|----------|----------------------------------|----------|-------|
|                        |             |          |          |          |              |          | Total         |          | Food and kindred products |          | Textile-mill products |          | Apparel and other finished products made from fabrics and similar materials |          | Lumber and timber basic products |          |       |
|                        | Amount      | Per-cent | Amount   | Per-cent | Amount       | Per-cent | Amount        | Per-cent | Amount                    | Per-cent | Amount                | Per-cent | Amount  | Per-cent | Amount                           | Per-cent |       |
| Total.....             | \$1,055,790 | 32.7     | \$41,753 | 56.0     | \$73,979     | 56.1     | \$551,363     | 26.1     | \$48,047                  | 44.3     | \$42,932              | 37.6     | \$31,374  | 88.2     | \$16,094                         | 53.0     |       |
| Alabama.....           | 11,461      | 27.7     | 1,216    | 32.3     | 1,368        | 30.8     | 6,357         | 24.1     | 232                       | 44.0     | 1,553                 | 31.8     | 136   | 59.2     | 663                              | 31.8     |       |
| Alaska.....            | 1,005       | 29.3     | 229      | 40.2     | 394          | 9.3      | 224           | 51.7     | 195                       | 47.8     | 1                     | (*)      | 0   | -----    | 16                               | 106.3    |       |
| Arizona.....           | 2,638       | 33.2     | 712      | 29.3     | 295          | 45.5     | 331           | 32.8     | 95                        | 28.3     | 0                     | -----    | 0   | -----    | 62                               | 69.8     |       |
| Arkansas.....          | 4,245       | 53.0     | 253      | 195.5    | 479          | 46.9     | 1,381         | 47.2     | 173                       | 67.5     | 29                    | 35.7     | 35  | 91.7     | 653                              | 43.1     |       |
| California.....        | 93,938      | 55.4     | 4,990    | 47.3     | 8,407        | 49.1     | 34,195        | 46.8     | 5,982                     | 111.1    | 329                   | 78.9     | 1,295   | 123.9    | 1,691                            | 113.6    |       |
| Colorado.....          | 5,468       | 40.8     | 623      | 87.2     | 517          | 70.5     | 1,619         | 26.8     | 435                       | 46.7     | (*)                   | 25       | 34.6  | 29       | 176.9                            | 29       | 176.9 |
| Connecticut.....       | 22,892      | 11.4     | 28       | 52.0     | 1,141        | 28.0     | 16,576        | 9.0      | 240                       | 14.9     | 1,644                 | 24.3     | 558   | 59.8     | 18                               | 10.1     |       |
| Delaware.....          | 2,941       | 18.2     | 17       | 28.8     | 234          | 51.7     | 1,741         | 14.5     | 108                       | 44.8     | 116                   | 35.2     | 47  | 79.6     | 10                               | 20.8     |       |
| Dist. of Columbia..... | 6,975       | 30.5     | 0        | -----    | 856          | 63.5     | 625           | 20.3     | 217                       | 19.4     | 0                     | -----    | 2   | 113.5    | 16                               | 15.5     |       |
| Florida.....           | 8,373       | 66.3     | 109      | 48.0     | 1,394        | 69.3     | 2,045         | 81.2     | 428                       | 124.0    | 5                     | 222.8    | 26  | 122.9    | 340                              | 66.6     |       |
| Georgia.....           | 11,913      | 25.9     | 56       | 31.2     | 1,317        | 33.2     | 5,798         | 29.9     | 585                       | 27.6     | 2,592                 | 26.4     | 470   | 55.7     | 443                              | 14.1     |       |
| Hawaii.....            | 1,857       | 8.6      | 4        | (*)      | 789          | 2.1      | 324           | 28.0     | 259                       | 33.0     | 0                     | -----    | 5   | (*)      | 2                                | (*)      |       |
| Idaho.....             | 2,513       | 58.5     | 547      | 34.1     | 122          | 100.2    | 548           | 111.3    | 137                       | 33.5     | (*)                   | (*)      | 1   | (*)      | 343                              | 155.2    |       |
| Illinois.....          | 84,074      | 33.8     | 2,052    | 146.8    | 4,695        | 62.2     | 44,429        | 26.1     | 5,724                     | 31.5     | 434                   | 70.5     | 1,927   | 116.7    | 243                              | 24.2     |       |
| Indiana.....           | 27,194      | 21.6     | 534      | 67.6     | 2,244        | 31.7     | 19,206        | 19.2     | 1,260                     | 29.3     | 188                   | 62.8     | 480   | 34.2     | 141                              | 18.2     |       |
| Iowa.....              | 9,369       | 27.2     | 147      | 238.3    | 1,067        | 51.2     | 4,012         | 19.5     | 1,457                     | 21.3     | 34                    | 86.4     | 92  | 31.7     | 212                              | 7.1      |       |
| Kansas.....            | 4,740       | 39.3     | 516      | 71.5     | 557          | 68.3     | 1,705         | 31.3     | 614                       | 53.7     | (*)                   | (*)      | 26  | 73.1     | 12                               | 43.8     |       |
| Kentucky.....          | 13,438      | 19.7     | 3,021    | 21.9     | 940          | 35.6     | 4,995         | 14.6     | 855                       | 20.3     | 166                   | 25.4     | 309   | 37.1     | 274                              | 22.0     |       |
| Louisiana.....         | 10,392      | 68.9     | 812      | 42.5     | 1,542        | 152.0    | 3,338         | 57.6     | 630                       | 94.0     | 69                    | 92.0     | 124   | 101.5    | 568                              | 53.7     |       |
| Maine.....             | 5,540       | 28.0     | 9        | 249.4    | 353          | 29.2     | 3,675         | 27.2     | 195                       | 51.6     | 946                   | 22.1     | 43  | 63.6     | 305                              | 40.7     |       |
| Maryland.....          | 18,083      | 27.0     | 138      | 105.0    | 2,106        | 24.1     | 9,677         | 25.7     | 985                       | 46.2     | 609                   | 54.3     | 719   | 96.8     | 86                               | 25.8     |       |
| Massachusetts.....     | 48,230      | 36.6     | 42       | 38.1     | 2,239        | 94.9     | 27,722        | 29.8     | 1,547                     | 46.2     | 5,267                 | 32.8     | 1,404   | 83.9     | 73                               | 42.7     |       |
| Michigan.....          | 70,986      | 21.6     | 918      | 38.6     | 1,836        | 46.4     | 51,706        | 21.2     | 2,215                     | 24.2     | 243                   | 57.5     | 277   | 50.7     | 403                              | 70.6     |       |
| Minnesota.....         | 11,063      | 64.2     | 569      | 52.9     | 1,058        | 151.0    | 4,281         | 41.4     | 1,045                     | 47.8     | 143                   | 37.0     | 201   | 89.2     | 151                              | 93.4     |       |
| Mississippi.....       | 3,762       | 45.5     | 63       | 42.3     | 677          | 85.8     | 1,673         | 36.0     | 167                       | 35.3     | 127                   | 49.7     | 210   | 39.5     | 567                              | 38.1     |       |
| Missouri.....          | 24,300      | 22.2     | 348      | 90.8     | 2,863        | 23.5     | 10,388        | 23.7     | 1,686                     | 22.5     | 108                   | 22.9     | 1,038   | 40.0     | 145                              | 24.0     |       |
| Montana.....           | 2,840       | 90.0     | 695      | 78.9     | 163          | 316.8    | 626           | 66.7     | 138                       | 149.5    | 0                     | -----    | (*)   | (*)      | 130                              | 86.8     |       |
| Nebraska.....          | 1,911       | 68.2     | 19       | 177.4    | 248          | 161.6    | 609           | 57.8     | 417                       | 59.2     | (*)                   | (*)      | 20  | 90.9     | 4                                | 35.8     |       |
| Nevada.....            | 1,172       | 70.4     | 368      | 84.0     | 166          | 59.4     | 62            | 39.1     | 25                        | 46.5     | 0                     | -----    | 0   | -----    | 4                                | (*)      |       |
| New Hampshire.....     | 3,651       | 29.6     | 15       | 147.1    | 263          | 41.5     | 2,415         | 26.6     | 52                        | 27.9     | 636                   | 26.2     | 20  | 35.3     | 94                               | 42.5     |       |
| New Jersey.....        | 66,538      | 22.9     | 260      | 10.2     | 3,280        | 40.6     | 44,833        | 19.6     | 2,522                     | 20.9     | 3,439                 | 43.2     | 3,167   | 88.1     | 92                               | 9.6      |       |
| New Mexico.....        | 1,672       | 46.8     | 434      | 43.7     | 244          | 62.9     | 144           | 93.9     | 38                        | 46.1     | (*)                   | (*)      | 5   | 33.4     | 45                               | 205.2    |       |
| New York.....          | 151,432     | 44.6     | 356      | 53.9     | 6,638        | 118.8    | 70,225        | 41.0     | 5,687                     | 39.4     | 3,504                 | 53.5     | 12,653  | 109.8    | 308                              | 32.5     |       |
| North Carolina.....    | 14,566      | 24.2     | 69       | 27.2     | 1,441        | 18.1     | 9,227         | 25.5     | 428                       | 12.9     | 5,697                 | 28.5     | 158   | 41.1     | 535                              | 9.8      |       |
| North Dakota.....      | 931         | 55.0     | 28       | 157.3    | 57           | 286.7    | 153           | 48.5     | 106                       | 57.8     | (*)                   | (*)      | (*)   | (*)      | 1                                | (*)      |       |
| Ohio.....              | 76,622      | 15.9     | 1,218    | 85.7     | 4,102        | 43.2     | 48,582        | 11.2     | 2,508                     | 21.4     | 496                   | 27.5     | 1,027   | 58.7     | 119                              | 16.9     |       |
| Oklahoma.....          | 7,119       | 36.9     | 1,560    | 42.4     | 437          | 69.2     | 1,788         | 29.4     | 425                       | 43.6     | 32                    | 67.3     | 11  | 78.9     | 69                               | 57.6     |       |
| Oregon.....            | 8,975       | 27.7     | 87       | 69.5     | 739          | 31.3     | 4,605         | 25.5     | 535                       | 35.1     | 88                    | 21.9     | 61  | 76.4     | 2,363                            | 32.1     |       |
| Pennsylvania.....      | 104,081     | 22.6     | 9,318    | 67.4     | 4,159        | 55.4     | 57,815        | 15.5     | 3,245                     | 22.5     | 4,818                 | 54.7     | 3,288   | 44.4     | 255                              | 27.7     |       |
| Rhode Island.....      | 14,271      | 25.2     | 20       | 26.9     | 1,480        | 16.4     | 9,138         | 24.7     | 369                       | 17.9     | 3,932                 | 28.0     | 121   | 75.2     | 9                                | 46.2     |       |
| South Carolina.....    | 6,775       | 25.0     | 37       | 17.6     | 846          | 43.8     | 4,231         | 24.0     | 176                       | 21.7     | 3,057                 | 22.5     | 56  | 69.0     | 341                              | 26.1     |       |
| South Dakota.....      | 703         | 47.6     | 47       | 46.8     | 62           | 179.1    | 154           | 39.1     | 105                       | 44.3     | 0                     | -----    | 0   | -----    | 18                               | 18.4     |       |
| Tennessee.....         | 11,905      | 39.4     | 563      | 42.4     | 1,426        | 42.2     | 5,883         | 44.0     | 548                       | 39.5     | 1,100                 | 64.7     | 350   | 98.7     | 244                              | 67.9     |       |
| Texas.....             | 16,359      | 34.8     | 1,737    | 37.3     | 3,288        | 36.2     | 4,781         | 31.0     | 962                       | 40.8     | 200                   | 24.3     | 353   | 43.7     | 337                              | 38.2     |       |
| Utah.....              | 3,230       | 45.4     | 568      | 49.4     | 410          | 52.1     | 704           | 38.9     | 230                       | 64.6     | 18                    | 107.7    | 13  | 111.1    | 9                                | 35.5     |       |
| Vermont.....           | 1,809       | 25.3     | 49       | 45.4     | 81           | 93.9     | 1,189         | 21.2     | 37                        | 27.3     | 180                   | 30.0     | 17  | 34.4     | 83                               | 24.2     |       |
| Virginia.....          | 9,690       | 30.6     | 798      | 41.2     | 2,284        | 14.9     | 4,000         | 30.5     | 251                       | 51.8     | 762                   | 46.0     | 251   | 64.9     | 265                              | 18.0     |       |
| Washington.....        | 15,685      | 34.7     | 214      | 59.0     | 1,337        | 53.3     | 7,331         | 36.5     | 872                       | 53.5     | 21                    | 34.8     | 76  | 77.6     | 2,693                            | 62.8     |       |
| West Virginia.....     | 11,778      | 25.5     | 4,905    | 30.1     | 483          | 29.0     | 4,329         | 19.0     | 148                       | 42.4     | 104                   | 32.1     | 62  | 28.6     | 187                              | 44.4     |       |
| Wisconsin.....         | 13,357      | 22.0     | 72       | 31.1     | 701          | 43.1     | 9,787         | 17.2     | 710                       | 23.6     | 242                   | 57.8     | 218   | 41.6     | 301                              | 15.0     |       |
| Wyoming.....           | 1,331       | 49.0     | 363      | 35.7     | 150          | 98.6     | 182           | 54.0     | 51                        | 80.3     | 0                     | -----    | (*)   | (*)      | 20                               | 180.9    |       |

<sup>1</sup> Represents contributions from employers and employees. 1941 contribution rates (percent of taxable wages) were: for employers, 2.7 percent except in Michigan, where rate was 3.0 percent; for employees, 1.5 percent in Rhode

Island, and 1.0 percent in Alabama, California, Kentucky, and New Jersey. Experience rating, resulting in modified employer contribution rates, effective in 17 States in 1941. Totals are sums of unrounded

**Table 132.—Unemployment compensation: Amount of contributions<sup>1</sup> and ratio (percent) of benefits<sup>2</sup> to contributions, by State, industry division, and selected major industry group, 1941—Continued**

(Amounts in thousands)

| State                  | Manufacturing—Continued                     |         |                                   |         |                               |         |                                      |         | Transportation, communication, and other public utilities <sup>3</sup> |         | Wholesale and retail trade |         | Finance, insurance, and real estate |         | Service  |         |
|------------------------|---|---------|-----------------------------------|---------|-------------------------------|---------|--------------------------------------|---------|--|---------|----------------------------|---------|-------------------------------------|---------|----------|---------|
|                        | Printing, publishing, and allied industries |         | Iron and steel and their products |         | Machinery (except electrical) |         | Automobiles and automobile equipment |         |  |         |                            |         |                                     |         |          |         |
|                        | Amount                                      | Percent | Amount                            | Percent | Amount                        | Percent | Amount                               | Percent | Amount   | Percent | Amount                     | Percent | Amount                              | Percent | Amount   | Percent |
| Total.....             | \$23,595                                    | 25.6    | \$83,255                          | 10.4    | \$56,906                      | 7.2     | \$42,301                             | 25.8    | \$72,029   | 22.1    | \$205,393                  | 36.2    | \$47,595                            | 23.0    | \$61,265 | 51.5    |
| Alabama.....           | 61  | 37.5    | 2,025                             | 16.1    | 136                           | 6.4     | 11                                   | 27.9    | 483  | 36.2    | 1,400                      | 31.7    | 267                                 | 23.1    | 365      | 40.4    |
| Alaska.....            | 5   | (4)     | 0                                 |         | 0                             |         | 0                                    |         | 47   | 32.7    | 80                         | 29.7    | 5                                   | (9)     | 22       | 39.5    |
| Arizona.....           | 40  | 16.0    | 18                                | 19.4    | 2                             | (9)     | (5)                                  | 0       | 235  | 20.8    | 743                        | 34.3    | 89                                  | 13.4    | 221      | 42.6    |
| Arkansas.....          | 64  | 18.7    | 20                                | 25.6    | 2                             | 68.1    | (5)                                  | (9)     | 329  | 48.0    | 1,232                      | 35.4    | 200                                 | 17.9    | 341      | 48.0    |
| California.....        | 1,846                                       | 40.6    | 4,288                             | 17.2    | 2,122                         | 19.1    | 888                                  | 52.1    | 7,442  | 27.0    | 23,603                     | 72.5    | 4,869                               | 37.6    | 10,008   | 82.0    |
| Colorado.....          | 116   | 19.6    | 411                               | 6.7     | 121                           | 7.2     | 13                                   | 12.6    | 545  | 23.5    | 1,557                      | 34.2    | 253                                 | 19.1    | 348      | 48.1    |
| Connecticut.....       | 306   | 17.5    | 3,384                             | 4.1     | 2,972                         | 3.4     | 51                                   | 13.6    | 827  | 12.4    | 2,621                      | 14.4    | 927                                 | 11.5    | 615      | 25.1    |
| Delaware.....          | 34  | 8.6     | 166                               | 8.7     | 50                            | (4)     | 2                                    | (9)     | 145  | 18.2    | 505                        | 17.4    | 146                                 | 7.4     | 138      | 21.8    |
| Dist. of Columbia..... | 287   | 19.5    | 12                                | 16.1    | 5                             | 57.8    | 4                                    | (9)     | 885  | 12.5    | 2,818                      | 28.9    | 621                                 | 21.6    | 1,163    | 33.9    |
| Florida.....           | 169   | 32.2    | 35                                | 25.4    | 29                            | 32.7    | 12                                   | 17.1    | 869  | 42.7    | 2,613                      | 61.2    | 391                                 | 25.3    | 922      | 80.8    |
| Georgia.....           | 176   | 18.2    | 166                               | 16.0    | 160                           | 11.9    | 135                                  | 67.8    | 913  | 14.3    | 2,707                      | 19.9    | 470                                 | 12.9    | 627      | 21.5    |
| Hawaii.....            | 21  | 9.7     | 6                                 | (9)     | 7                             | (9)     | 1                                    | (9)     | 177  | 4.4     | 405                        | 6.9     | 44                                  | 4.7     | 112      | 12.7    |
| Idaho.....             | 39  | 22.9    | 5                                 | (9)     | 1                             | (9)     | 1                                    | (9)     | 193  | 26.8    | 840                        | 38.9    | 80                                  | 13.1    | 156      | 52.5    |
| Illinois.....          | 3,453                                       | 32.4    | 8,590                             | 13.1    | 7,373                         | 8.9     | 631                                  | 25.5    | 6,557  | 17.5    | 17,076                     | 34.9    | 4,039                               | 22.6    | 5,150    | 54.9    |
| Indiana.....           | 233   | 28.4    | 4,929                             | 7.3     | 1,806                         | 19.9    | 2,556                                | 32.2    | 1,009  | 19.7    | 2,985                      | 20.5    | 430                                 | 18.2    | 778      | 27.6    |
| Iowa.....              | 270   | 12.7    | 339                               | 8.1     | 736                           | 9.9     | 17                                   | 13.5    | 734  | 17.0    | 2,445                      | 21.8    | 471                                 | 12.2    | 443      | 28.9    |
| Kansas.....            | 89  | 29.5    | 68                                | 18.1    | 77                            | 22.5    | 29                                   | 7.8     | 464  | 24.2    | 1,129                      | 30.1    | 166                                 | 18.0    | 198      | 49.3    |
| Kentucky.....          | 241   | 8.2     | 1,231                             | 4.2     | 213                           | 3.5     | 114                                  | 15.6    | 821  | 12.7    | 2,579                      | 23.0    | 434                                 | 11.5    | 621      | 26.7    |
| Louisiana.....         | 141   | 33.2    | 97                                | 33.2    | 73                            | 41.8    | 18                                   | 20.0    | 1,093  | 74.3    | 2,477                      | 44.7    | 430                                 | 24.9    | 693      | 59.4    |
| Maine.....             | 55  | 22.5    | 78                                | 9.5     | 217                           | 3.6     | 0                                    |         | 309  | 31.5    | 873                        | 22.1    | 151                                 | 10.6    | 163      | 50.9    |
| Maryland.....          | 360   | 13.5    | 1,886                             | 12.8    | 411                           | 7.3     | 153                                  | 58.1    | 1,412  | 22.8    | 3,110                      | 30.4    | 862                                 | 17.1    | 749      | 42.6    |
| Massachusetts.....     | 1,298                                       | 29.8    | 2,323                             | 12.6    | 3,255                         | 5.3     | 105                                  | 64.2    | 3,262  | 29.1    | 10,022                     | 40.0    | 2,675                               | 28.8    | 2,196    | 63.2    |
| Michigan.....          | 941   | 12.3    | 5,172                             | 22.9    | 6,060                         | 9.5     | 28,167                               | 24.1    | 3,216  | 14.8    | 9,089                      | 18.4    | 1,631                               | 11.2    | 2,357    | 32.5    |
| Minnesota.....         | 299   | 48.6    | 445                               | 20.3    | 588                           | 8.3     | 101                                  | 51.4    | 715  | 56.7    | 3,197                      | 67.0    | 496                                 | 37.0    | 715      | 83.3    |
| Mississippi.....       | 34  | 9.5     | 7                                 | 27.4    | 9                             | (9)     | 8                                    | 29.0    | 293  | 38.5    | 789                        | 18.8    | 103                                 | 6.8     | 191      | 26.2    |
| Missouri.....          | 659   | 14.1    | 1,059                             | 11.9    | 694                           | 6.3     | 482                                  | 84.4    | 2,085  | 10.4    | 6,081                      | 18.6    | 1,193                               | 14.6    | 1,307    | 30.7    |
| Montana.....           | 55  | 23.2    | 11                                | 9.7     | 6                             | 34.8    | 0                                    |         | 240  | 50.3    | 831                        | 82.9    | 97                                  | 22.9    | 186      | 113.6   |
| Nebraska.....          | 26  | 59.4    | 29                                | 39.9    | 15                            | 41.2    | 1                                    | (9)     | 164  | 41.7    | 584                        | 55.3    | 137                                 | 19.4    | 144      | 65.5    |
| Nevada.....            | 12  | 27.3    | (9)                               | (9)     | 1                             | (9)     | 0                                    |         | 75   | 35.1    | 331                        | 72.1    | 26                                  | 28.2    | 141      | 85.2    |
| New Hampshire.....     | 62  | 15.5    | 55                                | 8.3     | 188                           | 4.1     | (9)                                  | (9)     | 175  | 17.7    | 539                        | 27.0    | 95                                  | 15.7    | 145      | 74.6    |
| New Jersey.....        | 908   | 22.7    | 3,386                             | 10.2    | 3,553                         | 4.1     | 1,216                                | 20.5    | 4,484  | 13.7    | 8,520                      | 22.3    | 2,418                               | 17.8    | 2,501    | 38.6    |
| New Mexico.....        | 21  | 22.8    | 2                                 | (9)     | 1                             | (9)     | 0                                    |         | 147  | 33.8    | 501                        | 33.9    | 55                                  | 20.9    | 137      | 44.2    |
| New York.....          | 5,726                                       | 30.6    | 6,506                             | 11.1    | 5,421                         | 7.2     | 1,745                                | 23.9    | 12,844   | 24.2    | 34,447                     | 44.0    | 12,939                              | 29.7    | 13,775   | 56.9    |
| North Carolina.....    | 138   | 8.9     | 61                                | 5.1     | 88                            | 6.4     | 21                                   | 11.2    | 680  | 7.6     | 2,249                      | 26.6    | 427                                 | 7.5     | 463      | 19.4    |
| North Dakota.....      | 29  | 7.7     | 4                                 | (9)     | 0                             |         | 1                                    | (9)     | 113  | 31.7    | 475                        | 33.8    | 49                                  | 9.5     | 54       | 51.9    |
| Ohio.....              | 1,808                                       | 11.8    | 12,964                            | 6.5     | 9,241                         | 4.4     | 2,860                                | 15.0    | 4,185  | 11.2    | 13,135                     | 17.8    | 2,351                               | 11.0    | 2,973    | 27.1    |
| Oklahoma.....          | 134   | 22.6    | 175                               | 15.2    | 125                           | 19.4    | 10                                   | 18.8    | 793  | 18.6    | 1,772                      | 36.2    | 306                                 | 26.4    | 417      | 48.4    |
| Oregon.....            | 129   | 15.3    | 168                               | 12.2    | 198                           | 5.0     | 19                                   | 8.5     | 732  | 22.8    | 2,006                      | 29.6    | 268                                 | 16.3    | 501      | 40.8    |
| Pennsylvania.....      | 2,033                                       | 15.0    | 17,997                            | 6.1     | 5,313                         | 4.0     | 1,151                                | 10.2    | 6,189  | 11.0    | 18,010                     | 19.3    | 3,903                               | 12.1    | 4,410    | 24.5    |
| Rhode Island.....      | 204   | 23.4    | 1,056                             | 9.4     | 1,365                         | 6.0     | 32                                   | 22.5    | 715  | 16.9    | 1,992                      | 31.3    | 443                                 | 21.6    | 466      | 46.1    |
| South Carolina.....    | 54  | 16.6    | 5                                 | (9)     | 36                            | 8.8     | 4                                    | (9)     | 274  | 21.9    | 1,049                      | 17.7    | 113                                 | 6.0     | 217      | 21.0    |
| South Dakota.....      | 10  | 20.0    | 4                                 | (9)     | 4                             | (9)     | 0                                    |         | 62   | 25.6    | 287                        | 33.1    | 46                                  | 25.4    | 43       | 38.2    |
| Tennessee.....         | 234   | 19.3    | 604                               | 30.7    | 108                           | 18.8    | 84                                   | 60.4    | 654  | 28.5    | 2,468                      | 31.9    | 373                                 | 12.7    | 524      | 41.8    |
| Texas.....             | 163   | 36.3    | 184                               | 16.2    | 379                           | 17.8    | 139                                  | 15.5    | 1,298  | 50.7    | 3,656                      | 32.4    | 552                                 | 26.5    | 1,017    | 33.6    |
| Utah.....              | 60  | 27.4    | 69                                | 17.4    | 19                            | (9)     | 4                                    | 28.1    | 255  | 47.9    | 922                        | 40.7    | 145                                 | 27.0    | 225      | 60.8    |
| Vermont.....           | 20  | 18.0    | 61                                | 6.2     | 409                           | 1.4     | 0                                    |         | 88   | 19.9    | 290                        | 16.7    | 54                                  | 12.6    | 53       | 54.3    |
| Virginia.....          | 76  | 18.7    | 174                               | 12.2    | 27                            | 8.3     | 89                                   | 23.4    | 439  | 25.3    | 1,486                      | 41.9    | 312                                 | 11.2    | 361      | 41.4    |
| Washington.....        | 243   | 15.3    | 240                               | 10.9    | 278                           | 5.0     | 30                                   | 20.3    | 1,272  | 26.0    | 3,826                      | 29.3    | 637                                 | 15.2    | 1,010    | 34.9    |
| West Virginia.....     | 59  | 25.9    | 1,387                             | 17.9    | 50                            | 10.7    | 0                                    |         | 584  | 18.8    | 1,040                      | 28.3    | 167                                 | 14.2    | 266      | 45.3    |
| Wisconsin.....         | 137   | 33.7    | 1,353                             | 4.5     | 2,963                         | 3.4     | 1,393                                | 41.9    | 381  | 44.3    | 1,648                      | 26.5    | 206                                 | 23.5    | 544      | 47.9    |
| Wyoming.....           | 18  | 17.2    | 0                                 |         | 1                             | (9)     | 0                                    |         | 154  | 42.2    | 348                        | 44.4    | 37                                  | 8.4     | 94       | 56.3    |

figures, therefore may differ slightly from sums of rounded figures. Ratios based on unrounded data.

<sup>2</sup> Unadjusted for voided benefit checks.

<sup>3</sup> Excludes interstate railroads (major industry group 40).

<sup>4</sup> Not computed; benefits and/or contributions less than \$500.

<sup>5</sup> Less than \$500.



**Table 133.—Unemployment compensation: Number of rated experience-rating accounts, percentage distribution, and percent with reduced rates, by contribution rate, industry division, and size of pay roll, 34 States, 1942 <sup>1</sup>**

| Classification   | Number               | Percentage distribution | Percent with reduced rates |
|--|----------------------|-------------------------|----------------------------|
| <b>EMPLOYER CONTRIBUTION RATE (PERCENT) <sup>2</sup></b>       |                      |                         |                            |
| Total.....   | 268,166              | 100.0                   |                            |
| 0.0.....   | 4,957                | 1.8                     |                            |
| 0.135-0.9.....   | 64,195               | 24.0                    |                            |
| 1.0-1.8.....   | 81,172               | 30.3                    |                            |
| 1.9-2.6.....   | 30,520               | 11.4                    |                            |
| 2.7 <sup>3</sup> .....   | 64,399               | 24.0                    |                            |
| 2.75-3.6.....  | 17,783               | 6.6                     |                            |
| 3.7-4.0.....   | 5,140                | 1.9                     |                            |
| <b>INDUSTRY DIVISION</b>                                       |                      |                         |                            |
| Total.....   | 268,166              | 100.0                   | 67.4                       |
| Mining.....  | 6,312                | 2.4                     | 43.2                       |
| Construction.....  | 21,114               | 7.9                     | 36.4                       |
| Manufacturing.....   | 51,580               | 19.2                    | 66.9                       |
| Transportation, communication, and other public utilities..... | 11,544               | 4.3                     | 70.3                       |
| Wholesale and retail trade.....                                | 117,925              | 44.0                    | 72.9                       |
| Finance, insurance, and real estate.....                       | 18,597               | 6.9                     | 82.4                       |
| Service.....   | 38,849               | 14.5                    | 65.7                       |
| Miscellaneous <sup>4</sup> .....                               | 2,245                | .8                      | 46.0                       |
| <b>SIZE OF 1941 TAXABLE PAY ROLL</b>                           |                      |                         |                            |
| Total.....   | <sup>5</sup> 268,166 | 100.0                   | 67.4                       |
| Less than \$5,000.....   | 66,006               | 24.8                    | 61.6                       |
| 5,000-9,999.....   | 51,457               | 19.4                    | 61.9                       |
| 10,000-19,999.....   | 55,066               | 20.8                    | 69.7                       |
| 20,000-49,999.....   | 50,039               | 18.9                    | 73.5                       |
| 50,000-99,999.....   | 20,687               | 7.8                     | 74.2                       |
| 100,000-999,999.....   | 20,161               | 7.6                     | 75.9                       |
| 1,000,000 or more.....   | 1,938                | .7                      | 83.4                       |

<sup>1</sup> For States included see table 134; 17 States have no provision for experience rating. Excludes 576 Ohio accounts with rates pending.

<sup>2</sup> Represents percent of taxable pay roll.

<sup>3</sup> Standard rate was 2.7 percent except in Michigan, where rate was 3 percent.

<sup>4</sup> Includes agriculture, forestry, and fishery, and establishments not elsewhere classified.

<sup>5</sup> Includes 2,812 rated accounts not distributed by size of pay roll.

**Table 134.—Unemployment compensation: Estimated effect of experience rating on employer contributions, <sup>1</sup> 1942 and cumulative through 1942, as of March 10, 1943**

| State               | Average contribution rate based on 1941 pay-roll distribution | Decrease in contributions |         |                                  | Date reduced rates under experience rating became effective |
|---------------------|---|---------------------------|---------|----------------------------------|---|
|                     |   | 1942                      |         | Cumulative amount (in thousands) |   |
|                     |   | Amount (in thousands)     | Percent |                                  |   |
| Total.....          | 1.7   | \$292,756                 | 36      | \$355,290                        | -----   |
| Alabama.....        | 1.4   | 7,332                     | 44      | 9,891                            | Apr. 1941   |
| Arizona.....        | 2.4   | 385                       | 11      | 385                              | Jan. 1942   |
| Arkansas.....       | 2.2   | 1,176                     | 19      | 1,176                            | Apr. 1942   |
| California.....     | 2.4   | 11,016                    | 11      | 16,928                           | Jan. 1941   |
| Colorado.....       | 1.7   | 2,745                     | 37      | 2,745                            | Jan. 1942   |
| Connecticut.....    | 2.1   | 8,244                     | 22      | 12,322                           | Apr. 1941   |
| Delaware.....       | .9  | 2,453                     | 67      | 2,453                            | Jan. 1942   |
| Florida.....        | 2.2   | 1,954                     | 19      | 1,954                            | Do.   |
| Georgia.....        | 2.0   | 3,941                     | 26      | 3,941                            | Do.   |
| Hawaii.....         | 1.0   | 2,858                     | 63      | 4,037                            | Apr. 1941   |
| Indiana.....        | 1.8   | 13,428                    | 33      | 17,711                           | Jan. 1940   |
| Iowa.....           | 1.8   | 4,346                     | 33      | 4,346                            | Jan. 1942   |
| Kansas.....         | 1.9   | 2,712                     | 30      | 4,145                            | Jan. 1941   |
| Kentucky.....       | 2.3   | 1,850                     | 15      | <sup>2</sup> 1,623               | Do.   |
| Massachusetts.....  | 1.5   | 27,612                    | 44      | 27,612                           | Jan. 1942   |
| Michigan.....       | 1.7   | 40,001                    | 43      | 40,001                           | Do.   |
| Minnesota.....      | 2.0   | 4,914                     | 26      | 8,403                            | Jan. 1941   |
| Missouri.....       | 1.5   | 14,232                    | 44      | 14,232                           | Jan. 1942   |
| Nebraska.....       | 1.4   | 2,319                     | 48      | 4,812                            | Jan. 1940   |
| New Hampshire.....  | 2.4   | 551                       | 11      | 786                              | Jan. 1941   |
| New Jersey.....     | 1.6   | 26,378                    | 41      | 26,378                           | Jan. 1942   |
| New Mexico.....     | 2.1   | 462                       | 22      | 462                              | Do.   |
| North Dakota.....   | 1.9   | 332                       | 30      | 332                              | Do.   |
| Ohio.....           | 1.2   | 55,515                    | 56      | 55,515                           | Do.   |
| Oklahoma.....       | 1.5   | 4,363                     | 44      | 4,363                            | Do.   |
| Oregon.....         | 2.3   | 1,980                     | 15      | 2,145                            | July 1941   |
| South Carolina..... | 2.0   | 2,283                     | 26      | 2,283                            | Jan. 1942   |
| South Dakota.....   | 1.3   | 742                       | 52      | 1,210                            | Jan. 1940   |
| Texas.....          | 1.3   | 15,956                    | 52      | 30,180                           | Jan. 1941   |
| Vermont.....        | 2.1   | 573                       | 22      | 738                              | Do.   |
| Virginia.....       | 1.5   | 8,808                     | 44      | 14,080                           | Do.   |
| West Virginia.....  | 2.0   | 4,606                     | 26      | 5,980                            | Do.   |
| Wisconsin.....      | 1.4   | 13,689                    | 48      | 32,121                           | Jan. 1938   |
| Wyoming.....        | 2.7   | 0                         | -----   | 0                                | Jan. 1942   |

<sup>1</sup> Contribution rates in excess of 2.7 percent were assigned in 1942 in 16 States (Alabama, Arkansas, Colorado, Iowa, Massachusetts, Michigan, Minnesota, Missouri, New Jersey, New Mexico, Ohio, Oklahoma, South Carolina, Texas, Wisconsin, and Wyoming).

<sup>2</sup> Less than decrease in 1942 because average rate in 1941 was 2.76 percent resulting from rates in excess of 2.7 percent.

Table 135.—Unemployment compensation: Source and outcome of cases reviewed by lower appeals authorities, by State, 1942

| State                     | Total number of cases disposed of by lower appeals authorities | Cases involving review of decisions of initial authorities |                              |   |                                      |                              |                                  |                                      |  |                                      |
|---------------------------|--|--|------------------------------|---|--------------------------------------|------------------------------|----------------------------------|--------------------------------------|--|--------------------------------------|
|                           |  | Number of cases <sup>1</sup>                               | Number of claimants involved | Number of cases per 1,000 new benefit claims disposed of on first determination | Number of cases appealed by claimant |                              |                                  | Number of cases appealed by employer |  |                                      |
|                           |  |  |                              |   | Total                                | Modified in claimant's favor | Not modified in claimant's favor | Total                                | Not modified against claimant's interest | Modified against claimant's interest |
| Total.....                | 68,756   | 54,797   | 50,872                       | 11.0  | 49,006                               | 22,340                       | 26,666                           | 5,787                                | 3,343                                    | 2,444                                |
| Alabama.....              | 794  | 588  | 588                          | 10.2  | 390                                  | 200                          | 190                              | 198                                  | 96                                       | 102                                  |
| Alaska.....               | 0  | 0  | 0                            | -----   | 0                                    | 0                            | 0                                | 0                                    | 0  | 0                                    |
| Arizona.....              | 101  | 95   | 95                           | 7.5   | 77                                   | 51                           | 26                               | 18                                   | 12                                       | 6                                    |
| Arkansas.....             | 511  | 466  | 463                          | 14.2  | 425                                  | 190                          | 235                              | 41                                   | 13                                       | 28                                   |
| California.....           | 4,274  | 2,574  | 2,850                        | 6.7   | 2,133                                | 1,037                        | 1,096                            | 441                                  | 296                                      | 145                                  |
| Colorado.....             | 428  | 360  | 369                          | 16.1  | 361                                  | 195                          | 166                              | 8                                    | 5  | 3                                    |
| Connecticut.....          | 1,978  | 1,549  | 1,619                        | 19.6  | 1,380                                | 468                          | 912                              | 168                                  | 57                                       | 111                                  |
| Delaware.....             | 98   | 90   | 115                          | 7.6   | 79                                   | 24                           | 55                               | 11                                   | 7  | 4                                    |
| District of Columbia..... | 162  | 108  | 108                          | 6.9   | 108                                  | 37                           | 71                               | 0                                    | 0  | 0                                    |
| Florida.....              | 633  | 446  | 446                          | 4.8   | 425                                  | 276                          | 149                              | 21                                   | 10                                       | 11                                   |
| Georgia.....              | 886  | 750  | 1,221                        | 9.3   | 631                                  | 332                          | 299                              | 117                                  | 70                                       | 47                                   |
| Hawaii.....               | 14   | 10   | 10                           | 2.2   | 10                                   | 2                            | 8                                | 0                                    | 0  | 0                                    |
| Idaho.....                | 206  | 141  | 143                          | 10.0  | 141                                  | 77                           | 64                               | 0                                    | 0  | 0                                    |
| Illinois.....             | 4,894  | 3,795  | 3,795                        | 8.0   | 3,273                                | 1,467                        | 1,806                            | 522                                  | 259                                      | 263                                  |
| Indiana.....              | 893  | 567  | 567                          | 4.4   | 498                                  | 147                          | 351                              | 69                                   | 39                                       | 30                                   |
| Iowa.....                 | 1,104  | 970  | 1,023                        | 17.9  | 841                                  | 365                          | 476                              | 129                                  | 84                                       | 45                                   |
| Kansas.....               | 245  | 219  | 219                          | 6.9   | 189                                  | 70                           | 119                              | 30                                   | 17                                       | 13                                   |
| Kentucky.....             | 1,682  | 1,590  | 1,590                        | 32.1  | 1,075                                | 470                          | 605                              | 515                                  | 287                                      | 228                                  |
| Louisiana.....            | 349  | 328  | 328                          | 2.9   | 326                                  | 193                          | 133                              | 2                                    | 0  | 2                                    |
| Maine.....                | 455  | 364  | 364                          | 11.7  | 306                                  | 135                          | 171                              | 58                                   | 29                                       | 29                                   |
| Maryland.....             | 2,008  | 1,670  | 1,674                        | 26.3  | 1,666                                | 854                          | 812                              | 4                                    | 2  | 2                                    |
| Massachusetts.....        | 4,065  | 2,611  | 2,611                        | 12.0  | 2,383                                | 716                          | 1,667                            | 228                                  | 78                                       | 150                                  |
| Michigan.....             | 3,319  | 2,086  | 2,903                        | 7.1   | 1,770                                | 866                          | 904                              | 316                                  | 187                                      | 129                                  |
| Minnesota.....            | 1,660  | 1,146  | 1,146                        | 14.5  | 808                                  | 346                          | 462                              | 338                                  | 146                                      | 192                                  |
| Mississippi.....          | 191  | 176  | 176                          | 4.7   | 176                                  | 47                           | 129                              | 0                                    | 0  | 0                                    |
| Missouri.....             | 1,420  | 1,341  | 1,781                        | 9.6   | 897                                  | 407                          | 490                              | 444                                  | 327                                      | 117                                  |
| Montana.....              | 94   | 61   | 61                           | 3.7   | 61                                   | 40                           | 21                               | 0                                    | 0  | 0                                    |
| Nebraska.....             | 242  | 207  | 234                          | 10.1  | 116                                  | 28                           | 88                               | 91                                   | 26                                       | 65                                   |
| Nevada.....               | 44   | 41   | 41                           | 7.9   | 41                                   | 35                           | 6                                | 0                                    | 0  | 0                                    |
| New Hampshire.....        | 191  | 162  | 163                          | 7.4   | 151                                  | 53                           | 98                               | 11                                   | 2  | 9                                    |
| New Jersey.....           | 2,882  | 2,250  | 2,250                        | 8.7   | 2,205                                | 1,144                        | 1,061                            | 45                                   | 30                                       | 15                                   |
| New Mexico.....           | 33   | 31   | 31                           | 2.6   | 31                                   | 13                           | 18                               | 0                                    | 0  | 7                                    |
| New York.....             | 11,650   | 9,535  | 9,535                        | 11.9  | 9,518                                | 4,812                        | 4,706                            | 17                                   | 10                                       | 7                                    |
| North Carolina.....       | 1,049  | 1,019  | 1,019                        | 12.4  | 830                                  | 205                          | 625                              | 189                                  | 105                                      | 84                                   |
| North Dakota.....         | 91   | 79   | 79                           | 13.3  | 31                                   | 15                           | 16                               | 48                                   | 23                                       | 25                                   |
| Ohio.....                 | 3,200  | 2,890  | 2,911                        | 12.1  | 2,474                                | 803                          | 1,671                            | 416                                  | 264                                      | 152                                  |
| Oklahoma.....             | 1,044  | 955  | 955                          | 19.9  | 929                                  | 465                          | 464                              | 26                                   | 16                                       | 10                                   |
| Oregon.....               | 375  | 227  | 467                          | 4.9   | 173                                  | 91                           | 82                               | 54                                   | 30                                       | 24                                   |
| Pennsylvania.....         | 6,683  | 6,177  | 6,177                        | 20.9  | 6,171                                | 3,377                        | 2,794                            | 6                                    | 2  | 4                                    |
| Rhode Island.....         | 1,766  | 1,303  | 1,303                        | 16.8  | 1,303                                | 354                          | 949                              | 0                                    | 0  | 0                                    |
| South Carolina.....       | 812  | 628  | 628                          | 11.6  | 465                                  | 189                          | 276                              | 163                                  | 65                                       | 98                                   |
| South Dakota.....         | 70   | 70   | 70                           | 10.3  | 53                                   | 14                           | 39                               | 17                                   | 13                                       | 4                                    |
| Tennessee.....            | 614  | 515  | 515                          | 5.4   | 510                                  | 217                          | 293                              | 5                                    | 4  | 1                                    |
| Texas.....                | 1,944  | 1,829  | 1,829                        | 16.8  | 1,243                                | 555                          | 688                              | 586                                  | 417                                      | 169                                  |
| Utah.....                 | 43   | 43   | 43                           | 3.7   | 39                                   | 17                           | 22                               | 4                                    | 4  | 0                                    |
| Vermont.....              | 72   | 56   | 56                           | 8.1   | 51                                   | 26                           | 25                               | 5                                    | 4  | 1                                    |
| Virginia.....             | 159  | 111  | 111                          | 2.1   | 100                                  | 33                           | 67                               | 11                                   | 5  | 6                                    |
| Washington.....           | 1,556  | 1,176  | 2,855                        | 17.9  | 1,156                                | 345                          | 811                              | 20                                   | 9  | 11                                   |
| West Virginia.....        | 1,203  | 980  | 1,751                        | 18.8  | 748                                  | 444                          | 304                              | 231                                  | 173                                      | 58                                   |
| Wisconsin.....            | 539  | 383  | 559                          | 5.4   | 219                                  | 84                           | 135                              | 164                                  | 120                                      | 44                                   |
| Wyoming.....              | 30   | 20   | 20                           | 2.7   | 20                                   | 9                            | 11                               | 0                                    | 0  | 0                                    |

<sup>1</sup> Includes cases reviewed on motion of lower appeals authority.

Table 136.—Unemployment compensation: Source and outcome of cases reviewed by higher appeals authorities, by State, 1942

| State                            | Total number of cases disposed of by higher appeals authorities | Cases involving review of decisions of initial and lower appeals authorities |                              |   |                                      |                              |                                  |                                      |  |                                      |
|----------------------------------|---|--|------------------------------|---|--------------------------------------|------------------------------|----------------------------------|--------------------------------------|--|--------------------------------------|
|                                  |   | Number of cases <sup>1</sup>   | Number of claimants involved | Number of cases per 100 cases reviewed by lower appeals authorities | Number of cases appealed by claimant |                              |                                  | Number of cases appealed by employer |  |                                      |
|                                  |   |  |                              |   | Total                                | Modified in claimant's favor | Not modified in claimant's favor | Total                                | Not modified against claimant's interest | Modified against claimant's interest |
| Total.....                       | 9,386   | 7,228  | 21,155                       | 13.2  | 4,561                                | 1,517                        | 3,044                            | 2,118                                | 1,188                                    | 930                                  |
| Alabama.....                     | 125   | 120  | 142                          | 20.4  | 23                                   | 17                           | 6                                | 86                                   | 8  | 78                                   |
| Alaska.....                      | 0   | 0  | 0                            | .....   | 0                                    | 0                            | 0                                | 0                                    | 0  | 0                                    |
| Arizona.....                     | 4   | 3  | 3                            | 3.2   | 1                                    | 1                            | 0                                | 1                                    | 1  | 0                                    |
| Arkansas.....                    | 24  | 23   | 245                          | 4.9   | 13                                   | 2                            | 11                               | 8                                    | 6  | 2                                    |
| California.....                  | 1,056   | 981  | 7,156                        | 38.1  | 459                                  | 173                          | 286                              | 522                                  | 313                                      | 209                                  |
| Colorado.....                    | 17  | 16   | 16                           | 4.3   | 9                                    | 3                            | 6                                | 0                                    | 0  | 0                                    |
| Connecticut <sup>2</sup> .....   | .....   | .....  | .....                        | .....   | .....                                | .....                        | .....                            | .....                                | .....                                    | .....                                |
| Delaware.....                    | 14  | 14   | 19                           | 13.6  | 11                                   | 2                            | 9                                | 1                                    | 1  | 0                                    |
| District of Columbia.....        | 0   | 0  | 0                            | 0   | 0                                    | 0                            | 0                                | 0                                    | 0  | 0                                    |
| Florida.....                     | 43  | 42   | 42                           | 9.4   | 15                                   | 5                            | 10                               | 25                                   | 20                                       | 5                                    |
| Georgia.....                     | 48  | 47   | 511                          | 6.3   | 37                                   | 6                            | 31                               | 9                                    | 9  | 0                                    |
| Hawaii <sup>2</sup> .....        | .....   | .....  | .....                        | .....   | .....                                | .....                        | .....                            | .....                                | .....                                    | .....                                |
| Idaho.....                       | 13  | 11   | 11                           | 7.8   | 9                                    | 1                            | 8                                | 2                                    | 0  | 2                                    |
| Illinois <sup>2</sup> .....      | 573   | 569  | 569                          | 15.0  | 421                                  | 70                           | 351                              | 147                                  | 104                                      | 43                                   |
| Indiana.....                     | 57  | 55   | 64                           | 9.7   | 51                                   | 26                           | 25                               | 4                                    | 1  | 3                                    |
| Iowa.....                        | 94  | 90   | 184                          | 9.3   | 53                                   | 25                           | 28                               | 37                                   | 30                                       | 7                                    |
| Kansas.....                      | 17  | 17   | 17                           | 7.8   | 10                                   | 1                            | 9                                | 7                                    | 5  | 2                                    |
| Kentucky.....                    | 196   | 178  | 264                          | 11.2  | 59                                   | 12                           | 47                               | 119                                  | 46                                       | 73                                   |
| Kentucky.....                    | 29  | 27   | 27                           | 8.2   | 20                                   | 2                            | 18                               | 3                                    | 2  | 1                                    |
| Louisiana.....                   | 30  | 29   | 29                           | 8.0   | 27                                   | 8                            | 19                               | 2                                    | 2  | 0                                    |
| Maine.....                       | .....   | .....  | .....                        | .....   | .....                                | .....                        | .....                            | .....                                | .....                                    | .....                                |
| Maryland.....                    | 262   | 245  | 304                          | 14.7  | 244                                  | 132                          | 112                              | 1                                    | 1  | 0                                    |
| Massachusetts <sup>2</sup> ..... | .....   | .....  | .....                        | .....   | .....                                | .....                        | .....                            | .....                                | .....                                    | .....                                |
| Michigan.....                    | 207   | 154  | 812                          | 7.4   | 71                                   | 9                            | 62                               | 62                                   | 47                                       | 15                                   |
| Minnesota.....                   | 601   | 381  | 381                          | 33.2  | 127                                  | 10                           | 117                              | 254                                  | 48                                       | 206                                  |
| Mississippi.....                 | 28  | 25   | 25                           | 14.2  | 25                                   | 9                            | 16                               | 0                                    | 0  | 0                                    |
| Missouri.....                    | 186   | 111  | 389                          | 8.3   | 38                                   | 23                           | 15                               | 60                                   | 32                                       | 28                                   |
| Montana.....                     | 4   | 4  | 4                            | 6.6   | 3                                    | 1                            | 2                                | 1                                    | 1  | 0                                    |
| Nebraska <sup>2</sup> .....      | .....   | .....  | .....                        | .....   | .....                                | .....                        | .....                            | .....                                | .....                                    | .....                                |
| Nevada.....                      | 2   | 0  | 0                            | 0   | 0                                    | 0                            | 0                                | 0                                    | 0  | 0                                    |
| New Hampshire <sup>2</sup> ..... | .....   | .....  | .....                        | .....   | .....                                | .....                        | .....                            | .....                                | .....                                    | .....                                |
| New Jersey.....                  | 1,172   | 423  | 423                          | 18.8  | 330                                  | 195                          | 135                              | 42                                   | 35                                       | 7                                    |
| New Mexico.....                  | 0   | 0  | 0                            | 0   | 0                                    | 0                            | 0                                | 0                                    | 0  | 0                                    |
| New York.....                    | 1,399   | 1,270  | 1,302                        | 13.3  | 833                                  | 231                          | 602                              | 303                                  | 243                                      | 60                                   |
| North Carolina.....              | 126   | 125  | 673                          | 12.3  | 92                                   | 19                           | 73                               | 24                                   | 14                                       | 10                                   |
| North Dakota.....                | 8   | 8  | 8                            | 10.1  | 3                                    | 3                            | 0                                | 2                                    | 1  | 1                                    |
| Ohio.....                        | 1,111   | 602  | 2,963                        | 20.8  | 442                                  | 109                          | 333                              | 160                                  | 47                                       | 113                                  |
| Oklahoma.....                    | 38  | 38   | 199                          | 4.0   | 26                                   | 18                           | 8                                | 12                                   | 10                                       | 2                                    |
| Oregon.....                      | 42  | 36   | 155                          | 15.9  | 21                                   | 5                            | 16                               | 15                                   | 5  | 10                                   |
| Pennsylvania.....                | 879   | 849  | 849                          | 13.7  | 572                                  | 254                          | 318                              | 11                                   | 10                                       | 1                                    |
| Rhode Island.....                | 80  | 62   | 62                           | 4.8   | 62                                   | 24                           | 38                               | 0                                    | 0  | 0                                    |
| South Carolina.....              | 79  | 72   | 72                           | 11.5  | 49                                   | 18                           | 31                               | 13                                   | 11                                       | 2                                    |
| South Dakota.....                | 21  | 19   | 19                           | 27.1  | 15                                   | 4                            | 11                               | 4                                    | 2  | 2                                    |
| Tennessee.....                   | 71  | 67   | 933                          | 13.0  | 63                                   | 16                           | 47                               | 3                                    | 3  | 0                                    |
| Texas.....                       | 288   | 97   | 97                           | 5.3   | 58                                   | 21                           | 37                               | 37                                   | 24                                       | 13                                   |
| Utah.....                        | 5   | 5  | 5                            | 11.6  | 4                                    | 0                            | 4                                | 1                                    | 1  | 0                                    |
| Vermont.....                     | 1   | 1  | 1                            | 1.8   | 0                                    | 0                            | 0                                | 1                                    | 1  | 0                                    |
| Virginia.....                    | 14  | 13   | 212                          | 11.7  | 13                                   | 2                            | 11                               | 0                                    | 0  | 0                                    |
| Washington.....                  | 144   | 143  | 295                          | 12.2  | 125                                  | 8                            | 117                              | 18                                   | 17                                       | 1                                    |
| West Virginia.....               | 195   | 173  | 771                          | 17.7  | 91                                   | 49                           | 42                               | 75                                   | 50                                       | 25                                   |
| Wisconsin.....                   | 80  | 80   | 899                          | 20.9  | 35                                   | 3                            | 32                               | 45                                   | 36                                       | 9                                    |
| Wyoming.....                     | 3   | 3  | 3                            | 15.0  | 1                                    | 0                            | 1                                | 1                                    | 1  | 0                                    |

<sup>1</sup> Includes cases appealed by initial authority and cases reviewed on motion of higher appeals authority.

<sup>2</sup> Has only 1 appeals authority.

<sup>3</sup> Excludes 48 labor-dispute cases involving 15,928 claimants, handled by State director of labor.

**Table 137.—Unemployment compensation: Percentage distribution of cases reviewed by lower appeals authorities, by issue involved, for each State, 1942**

| State                     | Number of cases involving review of initial authority decisions | Percentage distribution by issue involved |                   |          |              |               |                          |            |           |
|---------------------------|---|---|-------------------|----------|--------------|---------------|--------------------------|------------|-----------|
|                           |   | Ability, availability, not unemployed     | Voluntary leaving | Coverage | Wage credits | Labor dispute | Refusal of suitable work | Misconduct | All other |
| Total, 51 States.....     | 54,797  | 30.7                                      | 24.1              | 5.2      | 6.4          | 9.7           | 9.6                      | 6.6        | 7.7       |
| Alabama.....              | 588   | 67.4                                      | 16.0              | .2       | .9           | 0             | 8.5                      | 1.4        | 5.6       |
| Alaska.....               | 0   |   |                   |          |              |               |                          |            |           |
| Arizona.....              | 95  | 20.0                                      | 55.8              | 4.2      | 1.1          | 0             | 2.1                      | 12.6       | 4.2       |
| Arkansas.....             | 466   | 27.2                                      | 18.7              | 3.4      | 9.9          | 17.2          | 8.8                      | 3.4        | 11.4      |
| California.....           | 2,574   | 45.1                                      | 3.9               | 4.2      | 4.4          | 8.2           | 27.8                     | 1.7        | 4.7       |
| Colorado.....             | 369   | 17.6                                      | 37.5              | .5       | .5           | 0             | 27.4                     | 14.1       | 2.4       |
| Connecticut.....          | 1,549   | 51.7                                      | 34.3              | .8       | .6           | .3            | 2.6                      | 8.6        | 1.1       |
| Delaware.....             | 90  | 6.7                                       | 52.3              | 2.2      | 3.3          | 0             | 14.4                     | 21.1       | 0         |
| District of Columbia..... | 108   | .9  | 6.5               | 3.7      | 82.4         | 0             | 2.8                      | 2.8        | .9        |
| Florida.....              | 446   | 17.9                                      | 33.0              | 13.9     | 8.1          | .7            | 7.6                      | 16.6       | 2.2       |
| Georgia.....              | 750   | 43.1                                      | 22.0              | 5.9      | 6.0          | .4            | 6.4                      | 15.1       | 1.1       |
| Hawaii.....               | 110   |   |                   |          |              |               |                          |            |           |
| Idaho.....                | 141   | 12.1                                      | 43.3              | 9.9      | 20.6         | 2.8           | 2.1                      | 3.5        | 5.7       |
| Illinois.....             | 3,795   | 22.7                                      | 25.8              | 9.5      | 12.0         | 0             | 15.7                     | 10.2       | 4.1       |
| Indiana.....              | 567   | 16.2                                      | 27.9              | 2.6      | 1.6          | 0             | 26.5                     | 9.3        | 15.9      |
| Iowa.....                 | 970   | 8.4                                       | 67.7              | 4.8      | 2.1          | 3.0           | 2.3                      | 9.7        | 2.0       |
| Kansas.....               | 219   | 63.6                                      | 20.5              | 3.2      | 2.7          | 0             | 5.9                      | 4.1        | 0         |
| Kentucky.....             | 1,590   | 17.2                                      | 43.9              | .5       | 2.3          | 6.5           | 12.4                     | 15.0       | 2.2       |
| Louisiana.....            | 328   | 38.0                                      | 17.1              | 7.9      | 23.5         | 4.0           | 3.4                      | 6.1        | 0         |
| Maine.....                | 364   | 59.2                                      | 22.8              | 0        | 1.1          | .8            | 7.4                      | 8.2        | .5        |
| Maryland.....             | 1,670   | 37.6                                      | 31.3              | .1       | .2           | 0             | 14.7                     | 15.1       | 1.0       |
| Massachusetts.....        | 2,611   | 30.5                                      | 41.0              | .4       | 2.8          | 13.2          | 2.1                      | 9.0        | 1.0       |
| Michigan.....             | 2,086   | 22.4                                      | 25.9              | 11.6     | 4.9          | 8.6           | 9.7                      | 10.3       | 6.6       |
| Minnesota.....            | 1,146   | 1.2                                       | 44.6              | 1.6      | 2.8          | 30.5          | 4.8                      | 9.7        | 4.8       |
| Mississippi.....          | 176   | 74.5                                      | 4.5               | 0        | 17.0         | 0             | 1.7                      | 1.7        | .6        |
| Missouri.....             | 1,341   | 35.2                                      | 28.7              | 5.3      | 7.4          | 1.9           | 4.4                      | 11.5       | 5.6       |
| Montana.....              | 61  | 31.1                                      | 23.0              | 0        | 23.0         | 0             | 9.8                      | 3.3        | 9.8       |
| Nebraska.....             | 207   | 19.3                                      | 35.8              | 2.4      | 11.1         | 2.4           | 14.0                     | 3.4        | 11.6      |
| Nevada.....               | 41  | 87.8                                      | 4.9               | 0        | 0            | 0             | 4.9                      | 2.4        | 0         |
| New Hampshire.....        | 162   | 4.9                                       | 73.5              | .6       | 0            | 0             | 10.5                     | 9.3        | 1.2       |
| New Jersey.....           | 2,250   | 80.8                                      | 10.0              | 1.6      | .6           | 0             | 1.3                      | 2.6        | 3.1       |
| New Mexico.....           | 31  | 12.9                                      | 35.4              | 6.5      | 22.6         | 9.7           | 3.2                      | 9.7        | 0         |
| New York.....             | 9,535   | 21.3                                      | 11.8              | 15.7     | 14.5         | .3            | 11.3                     | 2.6        | 22.5      |
| North Carolina.....       | 1,019   | 62.4                                      | 18.6              | .2       | .5           | 0             | 9.2                      | 7.7        | 1.4       |
| North Dakota.....         | 79  | 15.2                                      | 48.1              | 5.1      | 6.3          | 0             | 3.8                      | 11.4       | 10.1      |
| Ohio.....                 | 2,890   | 25.4                                      | 23.5              | 2.4      | 12.7         | .2            | 18.9                     | 3.9        | 13.0      |
| Oklahoma.....             | 955   | 85.5                                      | 4.9               | .7       | 3.9          | 1.8           | .4                       | 2.3        | .5        |
| Oregon.....               | 227   | 47.6                                      | 7.9               | 4.4      | 7.9          | 12.8          | 3.1                      | 4.0        | 12.3      |
| Pennsylvania.....         | 6,177   | 2.8                                       | 25.3              | .7       | 1.2          | 60.8          | 3.4                      | 0          | 5.8       |
| Rhode Island.....         | 1,303   | 79.4                                      | 10.3              | 0        | 2.0          | 0             | 5.0                      | .6         | 2.7       |
| South Carolina.....       | 628   | 25.2                                      | 32.0              | .6       | 1.3          | .2            | 17.0                     | 21.3       | 2.4       |
| South Dakota.....         | 70  | 0   | 80.0              | 2.9      | 1.4          | 0             | 1.4                      | 12.9       | 1.4       |
| Tennessee.....            | 515   | 74.6                                      | 7.0               | 5.8      | 5.8          | 0             | 1.9                      | 3.7        | 1.2       |
| Texas.....                | 1,829   | 19.8                                      | 45.8              | 0        | 1.0          | .1            | 5.6                      | 19.7       | 8.0       |
| Utah.....                 | 43  | 44.2                                      | 7.0               | 14.0     | 2.3          | 0             | 18.6                     | 2.3        | 11.6      |
| Vermont.....              | 56  | 23.2                                      | 37.5              | 0        | 1.8          | 0             | 8.9                      | 26.8       | 1.8       |
| Virginia.....             | 111   | 17.1                                      | 28.9              | 0        | 0            | 12.6          | 18.0                     | 15.3       | 8.1       |
| Washington.....           | 1,176   | 58.7                                      | 9.6               | 3.7      | 9.5          | 6.0           | 8.7                      | 1.4        | 2.4       |
| West Virginia.....        | 980   | 30.7                                      | 42.3              | .6       | 6.1          | .8            | 6.3                      | 10.3       | 2.9       |
| Wisconsin.....            | 383   | 12.0                                      | 24.0              | 4.2      | 0            | 2.6           | 14.6                     | 30.9       | 11.7      |
| Wyoming.....              | 120   |   |                   |          |              |               |                          |            |           |

1 Percentage distribution not computed; less than 25 cases.

Table 138.—Unemployment compensation: Percentage distribution of cases reviewed by higher appeals authorities, by issue involved, for each State, 1942 <sup>1</sup>

| State                               | Number of cases involving review of initial and lower appeals authority decisions | Percentage distribution by issue involved |                   |          |              |               |                          |            |           |
|-------------------------------------|---|---|-------------------|----------|--------------|---------------|--------------------------|------------|-----------|
|                                     |   | Ability, availability, not unemployed     | Voluntary leaving | Coverage | Wage credits | Labor dispute | Refusal of suitable work | Misconduct | All other |
| Total, 46 States <sup>1</sup> ..... | 7,228   | 29.0                                      | 16.6              | 11.1     | 4.9          | 13.4          | 9.1                      | 4.2        | 11.7      |
| Alabama.....                        | 120   | 71.7                                      | 11.7              | .8       | 0            | 2.5           | 7.5                      | 0          | 5.8       |
| California.....                     | 981   | 50.6                                      | .9                | 4.1      | 1.3          | 28.0          | 12.2                     | .5         | 2.4       |
| Florida.....                        | 42  | 14.3                                      | 19.0              | 52.5     | 0            | 0             | 7.1                      | 7.1        | 0         |
| Georgia.....                        | 47  | 38.4                                      | 14.9              | 8.5      | 10.6         | 4.3           | 10.6                     | 10.6       | 2.1       |
| Illinois <sup>2</sup> .....         | 569   | 29.2                                      | 18.3              | 12.1     | 12.0         | 0             | 17.0                     | 6.3        | 5.1       |
| Indiana.....                        | 55  | 27.3                                      | 12.7              | 5.5      | 3.6          | 3.6           | 25.5                     | 12.7       | 9.1       |
| Iowa.....                           | 90  | 7.8                                       | 60.0              | 5.6      | 3.3          | 2.2           | 0                        | 17.8       | 3.3       |
| Kentucky.....                       | 178   | 17.4                                      | 44.9              | 1.7      | .6           | 1.1           | 14.0                     | 19.7       | .6        |
| Louisiana.....                      | 27  | 44.5                                      | 14.8              | 11.1     | 14.8         | 0             | 3.7                      | 7.4        | 3.7       |
| Maine.....                          | 29  | 82.8                                      | 10.3              | 0        | 0            | 0             | 0                        | 6.9        | 0         |
| Maryland.....                       | 245   | 48.2                                      | 19.2              | 2.4      | .8           | .4            | 14.3                     | 11.0       | 3.7       |
| Michigan.....                       | 154   | 19.5                                      | 30.0              | 20.1     | 1.3          | 5.8           | 9.7                      | 9.7        | 3.9       |
| Minnesota.....                      | 381   | 0   | 31.0              | 0        | .5           | 55.4          | 2.6                      | 6.6        | 3.9       |
| Mississippi.....                    | 25  | 64.0                                      | 4.0               | 8.0      | 24.0         | 0             | 0                        | 0          | 0         |
| Missouri.....                       | 111   | 20.7                                      | 23.4              | 28.0     | 9.0          | .9            | 2.7                      | 9.0        | 6.3       |
| New Jersey.....                     | 423   | 81.4                                      | 5.0               | 6.4      | .9           | 0             | .2                       | .9         | 5.2       |
| New York.....                       | 1,270   | 13.6                                      | 6.5               | 29.1     | 8.5          | .1            | 9.3                      | 1.0        | 31.9      |
| North Carolina.....                 | 125   | 47.6                                      | 18.5              | 1.6      | .8           | 1.6           | 8.9                      | 8.9        | 12.1      |
| Ohio.....                           | 602   | 15.9                                      | 10.8              | 13.6     | 8.0          | 8.8           | 12.3                     | .8         | 29.8      |
| Oklahoma.....                       | 38  | 50.0                                      | 13.2              | 5.3      | 5.3          | 18.4          | 2.6                      | 2.6        | 2.6       |
| Oregon.....                         | 36  | 16.6                                      | 2.8               | 11.1     | 2.8          | 55.5          | 2.8                      | 2.8        | 5.6       |
| Pennsylvania.....                   | 849   | 9.7                                       | 31.3              | 2.8      | 3.8          | 37.1          | 6.4                      | .1         | 8.8       |
| Rhode Island.....                   | 62  | 74.1                                      | 6.5               | 0        | 6.5          | 0             | 8.1                      | 1.6        | 3.2       |
| South Carolina.....                 | 72  | 20.8                                      | 26.4              | 16.7     | 1.4          | 0             | 9.7                      | 15.3       | 9.7       |
| Tennessee.....                      | 67  | 41.7                                      | 9.0               | 4.5      | 6.0          | 35.8          | 0                        | 1.5        | 1.5       |
| Texas.....                          | 97  | 10.3                                      | 39.2              | 24.7     | 3.1          | 0             | 1.0                      | 16.5       | 5.2       |
| Washington.....                     | 143   | 52.4                                      | 7.0               | 7.0      | 3.5          | 14.0          | 9.8                      | 2.1        | 4.2       |
| West Virginia.....                  | 173   | 34.1                                      | 39.4              | 0        | 6.9          | 4.6           | 8.1                      | 5.2        | 1.7       |
| Wisconsin.....                      | 80  | 11.2                                      | 25.0              | 11.2     | 0            | 1.3           | 12.5                     | 25.0       | 13.8      |

<sup>1</sup> Excludes 5 States (Connecticut, Hawaii, Massachusetts, Nebraska, New Hampshire) which have only 1 appeals authority. Total for 46 States

includes 17 States with less than 25 cases, for which data are not shown.

<sup>2</sup> Excludes 48 labor-dispute cases handled by State director of labor.

Table 139.—Unemployment compensation: New claims disposed of on first determination, number allowed, and percent disallowed by reason, by State, 1942

| State                     | Total dispositions | Allowed   | Disallowed as percent of total dispositions |                           |                  | State                        | Total dispositions | Allowed | Disallowed as percent of total dispositions |                           |                  |
|---------------------------|--------------------|-----------|---|---------------------------|------------------|------------------------------|--------------------|---------|---|---------------------------|------------------|
|                           |                    |           | Total <sup>1</sup>                          | Insufficient wage credits | No wage record   |                              |                    |         | Total <sup>1</sup>                          | Insufficient wage credits | No wage record   |
| Total.....                | 4,250,403          | 3,576,061 | 15.9  | <sup>2</sup> 9.7          | <sup>2</sup> 4.8 | Missouri.....                | 126,108            | 92,623  | 26.6  | 18.2                      | 5.5              |
| Alabama.....              | 54,730             | 47,669    | 12.9  | 9.7                       | 3.2              | Montana.....                 | 12,151             | 10,953  | 9.9   | 4.2                       | 2.4              |
| Alaska.....               | 2,027              | 1,513     | 25.4  | 11.5                      | 8.0              | Nebraska.....                | 15,708             | 11,618  | 26.0  | 17.8                      | 8.3              |
| Arizona.....              | 9,508              | 7,721     | 18.8  | 13.8                      | 4.4              | Nevada.....                  | 3,499              | 2,513   | 28.2  | 23.9                      | 3.2              |
| Arkansas.....             | 26,685             | 20,876    | 21.8  | 7.7                       | 14.0             | New Hampshire.....           | 17,959             | 16,489  | 8.2   | 5.5                       | 2.7              |
| California.....           | 302,630            | 251,327   | 17.0  | 12.8                      | 4.2              | New Jersey.....              | 215,235            | 198,674 | 7.7   | 5.1                       | 2.6              |
| Colorado.....             | 18,445             | 14,134    | 23.4  | 10.2                      | 9.7              | New Mexico.....              | 9,211              | 6,767   | 26.5  | 16.3                      | 10.3             |
| Connecticut.....          | 67,648             | 52,829    | 21.9  | 3.6                       | 3.1              | New York.....                | 741,666            | 644,978 | 13.0  | 7.3                       | 5.7              |
| Delaware.....             | 9,584              | 8,244     | 14.0  | 9.7                       | 4.3              | North Carolina.....          | 68,400             | 49,704  | 27.3  | 10.7                      | 11.0             |
| District of Columbia..... | 12,149             | 9,266     | 23.7  | 20.5                      | 3.0              | North Dakota.....            | 4,680              | 3,418   | 27.0  | 18.8                      | 7.3              |
| Florida.....              | 81,619             | 58,470    | 28.4  | 20.1                      | 6.8              | Ohio.....                    | 203,462            | 146,653 | 27.9  | <sup>3</sup> 16.9         | 7.7              |
| Georgia.....              | 67,609             | 53,247    | 21.2  | 13.2                      | 6.6              | Oklahoma.....                | 40,922             | 30,221  | 26.1  | 19.0                      | 2.9              |
| Hawaii.....               | 3,146              | 2,526     | 19.7  | 17.9                      | .3               | Oregon.....                  | 39,548             | 35,412  | 10.5  | 6.6                       | 2.7              |
| Idaho.....                | 10,611             | 7,818     | 26.3  | 15.7                      | 1.7              | Pennsylvania.....            | 234,325            | 216,762 | 7.5   | 4.8                       | 2.7              |
| Illinois.....             | 439,103            | 358,440   | 11.5  | 6.3                       | 5.3              | Rhode Island.....            | 68,930             | 64,238  | 6.8   | 3.3                       | 3.5              |
| Indiana.....              | 107,603            | 98,820    | 8.2   | 7.9                       | .7               | South Carolina.....          | 44,934             | 35,379  | 21.3  | 16.6                      | 4.7              |
| Iowa.....                 | 46,258             | 35,651    | 22.9  | 9.3                       | 4.7              | South Dakota.....            | 5,166              | 4,244   | 17.8  | 5.6                       | 8.0              |
| Kansas.....               | 24,662             | 21,085    | 14.5  | 9.0                       | 5.5              | Tennessee.....               | 83,577             | 66,857  | 20.0  | 15.6                      | 4.4              |
| Kentucky.....             | 41,172             | 30,686    | 25.5  | 16.3                      | 9.2              | Texas.....                   | 86,385             | 69,556  | 19.5  | 8.7                       | 9.2              |
| Louisiana.....            | 86,126             | 63,966    | 25.7  | 23.8                      | 1.9              | Utah.....                    | 7,728              | 6,016   | 22.2  | 14.9                      | 6.0              |
| Maine.....                | 26,007             | 22,938    | 11.8  | 5.6                       | 6.2              | Vermont.....                 | 5,853              | 4,941   | 15.6  | 12.4                      | 3.8              |
| Maryland.....             | 55,689             | 51,075    | 8.3   | 4.7                       | 3.5              | Virginia.....                | 45,471             | 40,500  | 10.9  | 6.3                       | 3.2              |
| Massachusetts.....        | 179,727            | 151,031   | 16.0  | 4.2                       | 3.0              | Washington.....              | 47,688             | 36,902  | 22.5  | 14.4                      | 8.1              |
| Michigan.....             | 247,042            | 212,043   | 14.2  | 9.8                       | 4.4              | West Virginia.....           | 46,239             | 39,685  | 14.2  | 5.7                       | 8.4              |
| Minnesota.....            | 63,723             | 53,591    | 15.9  | 11.3                      | 4.6              | Wisconsin <sup>4</sup> ..... | 57,036             | 51,525  | 9.7   | ( <sup>1</sup> )          | ( <sup>1</sup> ) |
| Mississippi.....          | 29,676             | 20,849    | 29.7  | 18.6                      | 5.9              | Wyoming.....                 | 5,360              | 3,597   | 32.9  | 19.6                      | 5.6              |

<sup>1</sup> Includes disallowances for reasons other than insufficient wage credits and no wage record.

<sup>2</sup> Excludes Wisconsin; data not comparable.

<sup>3</sup> Relates to insufficient weeks of employment and/or earnings in base period.

<sup>4</sup> Represents all initial claims (new and additional) for total and part-total unemployment; excludes claims for partial unemployment.

# Public Assistance

The tables in this section relate to recipients and payments under special types of assistance and general assistance. See table of contents for references to discussion of public assistance in relation to income payments and other forms of public aid, analysis of developments in 1942 in special types of public assistance and general assistance, and statements on the source of funds for these programs.

The data for special types of public assistance represent programs in States with plans approved by the Social Security Board and analogous programs administered by States without Federal

participation; in a few States with approved plans, State plans without Federal participation are administered concurrently. In old-age assistance and aid to the blind, the recipient is the individual whose application for assistance has been approved formally and who is receiving assistance payments. In old-age assistance, this unit of count may in some States represent two or more eligible individuals in the same household to whom a single payment is made. In aid to dependent children, two units of count are used—the number of children for whom aid has been approved and the number of families with children receiving aid.

**Table 140.—Old-age assistance: Recipients, by State and month, 1942**

[Corrected to Jan. 30, 1943]

| State                       | January   | February  | March     | April     | May       | June      | July      | August    | September | October   | November  | December  |
|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total <sup>1</sup> .....    | 2,243,329 | 2,244,823 | 2,248,642 | 2,248,536 | 2,251,187 | 2,253,522 | 2,252,173 | 2,251,082 | 2,248,497 | 2,244,915 | 2,236,612 | 2,229,518 |
| Alabama.....                | 20,768    | 20,765    | 20,866    | 21,094    | 21,182    | 21,262    | 21,656    | 21,903    | 21,815    | 21,471    | 21,478    | 21,562    |
| Alaska.....                 | 1,570     | 1,579     | 1,577     | 1,574     | 1,571     | 1,563     | 1,561     | 1,563     | 1,552     | 1,548     | 1,549     | 1,544     |
| Arizona.....                | 9,295     | 9,339     | 9,382     | 9,424     | 9,472     | 9,499     | 9,525     | 9,548     | 9,597     | 9,590     | 9,595     | 9,624     |
| Arkansas.....               | 25,037    | 24,949    | 25,001    | 25,004    | 25,025    | 25,120    | 25,350    | 25,151    | 25,048    | 24,858    | 24,717    | 24,788    |
| California.....             | 158,478   | 158,590   | 158,550   | 158,312   | 158,032   | 157,597   | 156,968   | 156,602   | 155,937   | 155,386   | 154,481   | 153,896   |
| Colorado <sup>2</sup> ..... | 42,951    | 42,968    | 42,957    | 42,897    | 42,918    | 42,787    | 42,705    | 42,516    | 42,512    | 42,405    | 42,393    | 42,189    |
| Connecticut.....            | 17,856    | 17,744    | 17,766    | 17,738    | 17,660    | 17,583    | 17,533    | 17,460    | 17,363    | 17,266    | 17,116    | 16,971    |
| Delaware.....               | 2,446     | 2,412     | 2,384     | 2,364     | 2,356     | 2,331     | 2,305     | 2,265     | 2,233     | 2,221     | 2,183     | 2,153     |
| District of Columbia.....   | 3,589     | 3,587     | 3,585     | 3,598     | 3,538     | 3,528     | 3,566     | 3,515     | 3,486     | 3,443     | 3,360     | 3,323     |
| Florida.....                | 39,115    | 39,403    | 41,022    | 41,949    | 42,576    | 43,139    | 43,379    | 43,549    | 43,591    | 43,597    | 43,454    | 43,294    |
| Georgia.....                | 59,034    | 60,601    | 62,125    | 63,320    | 64,593    | 66,195    | 67,158    | 67,845    | 68,311    | 69,319    | 70,330    | 70,774    |
| Hawaii.....                 | 1,807     | 1,788     | 1,764     | 1,743     | 1,734     | 1,710     | 1,675     | 1,655     | 1,644     | 1,613     | 1,587     | 1,564     |
| Idaho.....                  | 9,783     | 9,802     | 9,785     | 9,816     | 9,872     | 9,903     | 9,881     | 9,825     | 9,799     | 9,781     | 9,773     | 9,859     |
| Illinois.....               | 149,510   | 149,766   | 149,975   | 150,266   | 150,403   | 150,409   | 150,559   | 150,710   | 150,862   | 150,972   | 150,811   | 150,568   |
| Indiana.....                | 69,986    | 70,148    | 70,312    | 70,458    | 70,466    | 70,512    | 70,437    | 70,291    | 70,192    | 69,841    | 69,287    | 68,667    |
| Iowa.....                   | 56,990    | 56,838    | 56,747    | 56,693    | 56,586    | 56,555    | 56,436    | 56,299    | 56,184    | 55,924    | 55,682    | 55,616    |
| Kansas.....                 | 30,838    | 30,972    | 31,056    | 31,048    | 31,092    | 31,076    | 31,039    | 30,887    | 30,876    | 30,876    | 30,646    | 30,597    |
| Kentucky.....               | 59,868    | 59,693    | 59,022    | 58,157    | 57,558    | 56,823    | 56,112    | 55,679    | 54,762    | 54,236    | 53,636    | 53,147    |
| Louisiana.....              | 35,646    | 35,620    | 35,572    | 35,553    | 35,592    | 35,676    | 35,765    | 35,858    | 35,485    | 37,536    | 37,906    | 38,085    |
| Maine.....                  | 15,235    | 15,359    | 15,453    | 15,466    | 15,767    | 15,901    | 15,966    | 16,014    | 16,208    | 16,153    | 16,140    | 16,056    |
| Maryland.....               | 17,264    | 17,178    | 17,064    | 16,881    | 16,754    | 16,536    | 16,338    | 16,097    | 15,848    | 15,639    | 15,400    | 15,188    |
| Massachusetts.....          | 87,895    | 87,690    | 87,559    | 87,136    | 86,816    | 86,628    | 86,177    | 86,192    | 86,163    | 85,815    | 85,357    | 84,775    |
| Michigan.....               | 93,423    | 93,295    | 93,159    | 93,005    | 92,821    | 92,465    | 91,861    | 91,439    | 91,180    | 90,746    | 90,082    | 89,608    |
| Minnesota.....              | 63,566    | 63,570    | 63,572    | 63,422    | 63,340    | 63,139    | 63,006    | 62,828    | 62,840    | 62,627    | 62,390    | 62,196    |
| Mississippi.....            | 27,780    | 27,726    | 27,501    | 27,277    | 27,057    | 26,902    | 26,679    | 26,782    | 26,781    | 26,654    | 26,486    | 26,287    |
| Missouri.....               | 117,308   | 116,884   | 116,792   | 116,384   | 115,778   | 115,501   | 114,934   | 114,482   | 114,261   | 113,857   | 113,381   | 113,475   |
| Montana.....                | 12,520    | 12,508    | 12,531    | 12,488    | 12,502    | 12,467    | 12,458    | 12,439    | 12,411    | 12,344    | 12,245    | 12,197    |
| Nebraska.....               | 29,759    | 29,812    | 29,824    | 29,648    | 29,558    | 29,579    | 29,416    | 29,285    | 29,102    | 28,920    | 28,649    | 28,449    |
| Nevada.....                 | 2,273     | 2,247     | 2,250     | 2,243     | 2,230     | 2,209     | 2,199     | 2,192     | 2,178     | 2,160     | 2,129     | 2,120     |
| New Hampshire.....          | 7,265     | 7,274     | 7,284     | 7,295     | 7,304     | 7,312     | 7,279     | 7,275     | 7,262     | 7,264     | 7,239     | 7,175     |
| New Jersey.....             | 30,697    | 30,589    | 30,453    | 30,263    | 30,065    | 29,880    | 29,707    | 29,617    | 29,429    | 29,326    | 29,008    | 28,749    |
| New Mexico.....             | 5,056     | 5,050     | 5,094     | 5,110     | 5,102     | 5,102     | 5,144     | 5,169     | 5,175     | 5,173     | 5,109     | 5,094     |
| New York.....               | 121,699   | 121,396   | 121,396   | 120,679   | 119,760   | 118,915   | 118,391   | 117,910   | 117,941   | 117,464   | 116,152   | 114,860   |
| North Carolina.....         | 39,035    | 39,028    | 39,134    | 39,206    | 39,222    | 39,223    | 39,352    | 39,279    | 39,287    | 39,166    | 38,966    | 38,791    |
| North Dakota.....           | 9,485     | 9,509     | 9,535     | 9,531     | 9,515     | 9,539     | 9,552     | 9,491     | 9,451     | 9,391     | 9,308     | 9,248     |
| Ohio.....                   | 139,638   | 139,577   | 139,380   | 139,345   | 139,357   | 139,373   | 139,322   | 139,240   | 139,244   | 138,763   | 138,630   | 138,458   |
| Oklahoma.....               | 77,829    | 77,752    | 77,690    | 77,625    | 77,770    | 77,749    | 77,843    | 77,797    | 78,060    | 78,181    | 78,331    | 78,099    |
| Oregon.....                 | 21,872    | 21,928    | 21,862    | 21,812    | 21,848    | 21,751    | 21,608    | 21,560    | 21,411    | 21,154    | 20,871    | 20,632    |
| Pennsylvania.....           | 101,480   | 100,686   | 100,297   | 99,460    | 98,887    | 97,342    | 96,918    | 96,956    | 96,513    | 95,808    | 94,685    | 94,165    |
| Rhode Island.....           | 7,387     | 7,414     | 7,424     | 7,436     | 7,423     | 7,422     | 7,430     | 7,471     | 7,448     | 7,419     | 7,395     | 7,354     |
| South Carolina.....         | 19,040    | 20,059    | 20,294    | 20,473    | 20,913    | 21,030    | 21,272    | 21,329    | 21,393    | 21,406    | 21,358    | 21,381    |
| South Dakota.....           | 14,931    | 14,898    | 14,883    | 14,853    | 14,838    | 14,797    | 14,727    | 14,691    | 14,674    | 14,620    | 14,573    | 14,476    |
| Tennessee.....              | 37,862    | 36,505    | 35,953    | 35,827    | 37,648    | 39,995    | 40,285    | 40,489    | 40,642    | 40,587    | 40,544    | 40,427    |
| Texas.....                  | 162,953   | 166,123   | 167,306   | 169,055   | 171,636   | 174,154   | 175,527   | 176,911   | 178,175   | 179,522   | 180,655   | 181,581   |
| Utah.....                   | 14,757    | 14,746    | 14,742    | 14,667    | 14,610    | 14,569    | 14,554    | 14,513    | 14,444    | 14,358    | 14,240    | 14,170    |
| Vermont.....                | 5,512     | 5,502     | 5,512     | 5,525     | 5,567     | 5,495     | 5,543     | 5,500     | 5,470     | 5,437     | 5,393     | 5,367     |
| Virginia.....               | 20,203    | 20,167    | 20,105    | 20,011    | 19,905    | 19,783    | 19,692    | 19,602    | 19,529    | 19,362    | 19,180    | 18,980    |
| West Virginia.....          | 63,675    | 63,985    | 64,222    | 64,419    | 64,637    | 64,498    | 64,478    | 64,405    | 64,214    | 63,845    | 63,562    | 63,191    |
| Wisconsin.....              | 22,418    | 22,783    | 22,975    | 23,158    | 23,276    | 23,487    | 23,623    | 23,806    | 23,541    | 23,148    | 22,811    | 22,617    |
| Wyoming.....                | 54,475    | 54,441    | 54,326    | 54,249    | 54,139    | 53,958    | 53,728    | 53,575    | 53,451    | 53,214    | 52,886    | 52,696    |
|                             | 3,570     | 3,578     | 3,592     | 3,579     | 3,568     | 3,537     | 3,517     | 3,510     | 3,511     | 3,509     | 3,513     | 3,505     |

<sup>1</sup> All 51 States have plans approved by Social Security Board.

<sup>2</sup> Includes recipients aged 60 but under 65 years.



The number of children for whom aid has been approved may be less than the total number of children in the families receiving aid. For general

assistance, the unit of count is the case, which may represent either a family or an individual living alone.

**Table 141.—Aid to dependent children: Families receiving aid, by State and month, 1942 <sup>1</sup>**

[Corrected to Jan. 30, 1943]

| State  | January             | February            | March               | April               | May                 | June                | July    | August  | September | October | November | December |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------|---------|-----------|---------|----------|----------|
| Total, 51 States.....                                | 396,523             | 399,776             | 401,999             | 401,126             | 399,253             | 395,552             | 390,547 | 387,172 | 383,249   | 375,171 | 366,267  | 349,320  |
| Total, States with approved plans <sup>2</sup> ..... | 392,703             | 395,966             | 398,155             | 397,303             | 395,435             | 391,755             | 386,798 | 383,455 | 379,602   | 371,560 | 362,778  | 345,859  |
| Alabama.....   | 5,839               | 5,737               | 5,750               | 5,645               | 5,555               | 5,599               | 5,572   | 5,595   | 5,523     | 5,368   | 5,264    | 5,246    |
| Alaska.....  | 62                  | 63                  | 63                  | 66                  | 61                  | 50                  | 48      | 47      | 45        | 43      | 41       | 40       |
| Arizona.....   | 2,429               | 2,395               | 2,395               | 2,375               | 2,362               | 2,317               | 2,234   | 2,188   | 2,109     | 2,069   | 1,993    | 1,824    |
| Arkansas.....  | 6,222               | 6,277               | 6,291               | 6,345               | 6,298               | 6,257               | 6,262   | 6,153   | 6,108     | 6,015   | 5,866    | 5,755    |
| California.....                                      | 14,864              | 14,674              | 14,478              | 14,289              | 14,001              | 13,050              | 12,900  | 12,423  | 11,866    | 11,407  | 10,611   | 10,191   |
| Colorado.....  | 6,130               | 6,186               | 6,188               | 6,166               | 6,118               | 5,938               | 5,695   | 5,588   | 5,471     | 5,316   | 5,089    | 4,924    |
| Connecticut.....                                     | 1,115               | 1,213               | 1,355               | 1,527               | 1,600               | 1,725               | 1,821   | 1,920   | 2,002     | 2,064   | 2,105    | 2,098    |
| Delaware.....  | 570                 | 559                 | 539                 | 504                 | 476                 | 462                 | 440     | 431     | 414       | 388     | 384      | 364      |
| District of Columbia.....                            | 1,084               | 1,117               | 1,101               | 1,137               | 1,130               | 1,130               | 1,140   | 1,062   | 1,053     | 1,049   | 1,005    | 983      |
| Florida <sup>3</sup> .....                           | 5,408               | 5,404               | 5,649               | 5,790               | 5,820               | 5,705               | 5,570   | 5,301   | 5,437     | 5,380   | 5,231    | 5,181    |
| Georgia.....   | 4,581               | 4,591               | 4,645               | 4,658               | 4,678               | 4,717               | 4,720   | 4,693   | 4,669     | 4,648   | 4,653    | 4,644    |
| Hawaii.....  | 1,054               | 1,018               | 1,093               | 957                 | 921                 | 888                 | 836     | 777     | 752       | 735     | 726      | 691      |
| Idaho.....   | 3,084               | 3,100               | 3,095               | 3,080               | 3,053               | 2,999               | 2,894   | 2,794   | 2,709     | 2,568   | 2,466    | 2,424    |
| Illinois.....  | <sup>3</sup> 19,278 | <sup>3</sup> 21,971 | <sup>3</sup> 22,579 | <sup>3</sup> 22,910 | <sup>3</sup> 23,118 | <sup>3</sup> 23,036 | 22,523  | 22,610  | 23,172    | 23,415  | 24,566   | 25,432   |
| Indiana.....   | 15,562              | 15,497              | 15,416              | 15,305              | 15,182              | 14,944              | 14,583  | 14,293  | 14,035    | 13,634  | 13,133   | 12,706   |
| Iowa.....  | 5,274               | 5,263               | 5,252               | 5,235               | 5,193               | 5,166               | 5,157   | 5,119   | 5,061     | 5,021   | 4,994    | 4,924    |
| Kansas.....  | 6,680               | 6,684               | 6,663               | 6,676               | 6,767               | 6,745               | 6,625   | 6,496   | 6,348     | 6,073   | 5,841    | 5,670    |
| Kentucky <sup>4</sup> .....                          | 580                 | 580                 | 490                 | 490                 | 490                 | 470                 | 460     | 460     | 440       | 440     | 440      | 440      |
| Louisiana.....                                       | 15,359              | 15,318              | 15,316              | 15,242              | 15,116              | 15,053              | 14,874  | 14,609  | 14,041    | 13,750  | 13,552   | 13,479   |
| Maine.....   | 1,789               | 1,784               | 1,802               | 1,810               | 1,823               | 1,820               | 1,808   | 1,784   | 1,782     | 1,750   | 1,737    | 1,748    |
| Maryland.....  | 5,925               | 5,921               | 5,910               | 5,764               | 5,593               | 5,372               | 5,187   | 4,995   | 4,814     | 4,651   | 4,538    | 4,441    |
| Massachusetts.....                                   | 12,436              | 12,446              | 12,415              | 12,324              | 12,166              | 12,001              | 11,772  | 11,588  | 11,514    | 10,479  | 10,314   | 9,797    |
| Michigan.....  | 21,513              | 21,451              | 21,399              | 21,236              | 21,062              | 20,765              | 20,304  | 19,985  | 19,426    | 18,970  | 18,198   | 17,653   |
| Minnesota.....                                       | 9,239               | 9,279               | 9,270               | 9,246               | 9,130               | 8,906               | 8,741   | 8,581   | 8,487     | 8,320   | 8,002    | 7,807    |
| Mississippi.....                                     | 2,621               | 2,644               | 2,634               | 2,619               | 2,607               | 2,575               | 2,543   | 2,570   | 2,565     | 2,538   | 2,506    | 2,466    |
| Missouri.....  | 14,255              | 14,207              | 14,196              | 14,223              | 14,192              | 14,098              | 14,061  | 13,976  | 13,893    | 13,854  | 13,651   | 13,594   |
| Montana.....   | 2,620               | 2,639               | 2,658               | 2,657               | 2,659               | 2,609               | 2,532   | 2,479   | 2,420     | 2,346   | 2,206    | 2,131    |
| Nebraska <sup>5</sup> .....                          | 5,747               | 5,737               | 5,699               | 5,620               | 5,517               | 5,413               | 5,287   | 5,163   | 4,982     | 4,826   | 4,633    | 4,502    |
| Nevada.....  | 114                 | 114                 | 109                 | 112                 | 114                 | 104                 | 104     | 101     | 101       | 107     | 114      | 111      |
| New Hampshire.....                                   | 760                 | 778                 | 798                 | 805                 | 831                 | 841                 | 853     | 843     | 852       | 853     | 850      | 845      |
| New Jersey.....                                      | 9,322               | 9,189               | 9,054               | 8,878               | 8,646               | 8,380               | 7,913   | 7,750   | 7,651     | 7,448   | 7,246    | 7,001    |
| New Mexico.....                                      | 2,278               | 2,272               | 2,303               | 2,337               | 2,379               | 2,365               | 2,420   | 2,419   | 2,459     | 2,448   | 2,408    | 2,382    |
| New York.....  | 30,058              | 30,169              | 29,682              | 28,972              | 28,168              | 27,661              | 27,195  | 26,951  | 27,030    | 26,142  | 25,167   | 24,228   |
| North Carolina.....                                  | 9,965               | 9,990               | 10,040              | 10,002              | 9,997               | 9,910               | 9,782   | 9,659   | 9,561     | 9,383   | 9,188    | 9,018    |
| North Dakota.....                                    | 2,502               | 2,511               | 2,514               | 2,532               | 2,521               | 2,501               | 2,460   | 2,405   | 2,362     | 2,287   | 2,228    | 2,187    |
| Ohio.....  | 11,918              | 11,815              | 11,758              | 11,682              | 11,606              | 11,535              | 11,316  | 11,262  | 11,149    | 10,978  | 10,872   | 10,739   |
| Oklahoma.....  | 19,474              | 19,306              | 19,245              | 19,136              | 19,225              | 19,115              | 19,362  | 19,252  | 19,042    | 18,715  | 18,301   | 17,889   |
| Oregon.....  | 2,102               | 2,121               | 2,126               | 2,086               | 2,066               | 2,025               | 1,942   | 1,895   | 1,845     | 1,766   | 1,700    | 1,640    |
| Pennsylvania.....                                    | 56,055              | 54,963              | 54,244              | 52,558              | 50,265              | 47,757              | 46,065  | 45,251  | 44,196    | 42,496  | 39,802   | 38,607   |
| Rhode Island.....                                    | 1,275               | 1,273               | 1,256               | 1,257               | 1,278               | 1,241               | 1,244   | 1,255   | 1,257     | 1,222   | 1,235    | 1,222    |
| South Carolina.....                                  | 3,989               | 3,966               | 4,002               | 4,011               | 4,027               | 4,020               | 4,012   | 3,996   | 3,937     | 3,893   | 3,855    | 3,835    |
| South Dakota.....                                    | 1,794               | 1,806               | 1,836               | 1,844               | 1,870               | 1,863               | 1,871   | 1,860   | 1,861     | 1,849   | 1,807    | 1,795    |
| Tennessee.....                                       | 14,048              | 14,087              | 14,066              | 14,052              | 13,933              | 14,223              | 14,017  | 13,915  | 13,841    | 13,754  | 13,733   | 13,656   |
| Texas.....   | 2,798               | 4,614               | 7,362               | 9,599               | 12,569              | 15,054              | 17,318  | 19,088  | 20,349    | 21,560  | 22,165   | 11,870   |
| Utah.....  | 4,065               | 4,034               | 3,970               | 3,877               | 3,712               | 3,489               | 3,350   | 3,183   | 2,983     | 2,788   | 2,588    | 2,449    |
| Vermont.....   | 723                 | 730                 | 729                 | 727                 | 726                 | 725                 | 714     | 704     | 697       | 689     | 684      | 670      |
| Virginia.....  | 4,855               | 4,928               | 4,968               | 5,024               | 5,028               | 4,963               | 4,897   | 4,846   | 4,849     | 4,797   | 4,712    | 4,670    |
| Washington.....                                      | 5,235               | 5,209               | 5,170               | 5,103               | 5,024               | 4,876               | 4,686   | 4,511   | 4,369     | 4,122   | 3,960    | 3,817    |
| West Virginia.....                                   | 11,292              | 11,659              | 11,977              | 12,238              | 12,389              | 12,673              | 12,889  | 13,045  | 12,656    | 12,042  | 11,630   | 11,309   |
| Wisconsin.....                                       | 11,952              | 11,919              | 11,849              | 11,710              | 11,478              | 11,095              | 10,759  | 10,609  | 10,390    | 10,049  | 9,775    | 9,589    |
| Wyoming.....   | 779                 | 775                 | 760                 | 768                 | 763                 | 748                 | 728     | 702     | 674       | 636     | 602      | 590      |

<sup>1</sup> Figures in italics represent programs administered without Federal participation.

<sup>2</sup> 47 States made payments under plans approved by Social Security Board; plan for Kentucky was approved December 29 but no payments were made.

<sup>3</sup> Includes program administered without Federal participation.

<sup>4</sup> Estimated.

<sup>5</sup> In addition, some families were aided from local funds without State or Federal participation under State mothers'-pension law; some of these families also received aid under approved plan.

Table 142.—*Aid to dependent children: Children receiving aid, by State and month, 1942*<sup>1</sup>

[Corrected to Jan. 30, 1943]

| State  | January | February | March   | April   | May     | June    | July    | August  | September | October | November | December |
|--|---------|----------|---------|---------|---------|---------|---------|---------|-----------|---------|----------|----------|
| Total, 51 States                               | 956,942 | 963,797  | 968,218 | 965,933 | 961,048 | 952,048 | 939,487 | 930,228 | 921,371   | 901,559 | 881,064  | 850,921  |
| Total, States with approved plans <sup>2</sup> | 947,970 | 954,865  | 959,196 | 956,922 | 952,036 | 943,079 | 930,622 | 921,422 | 912,773   | 893,070 | 872,725  | 842,739  |
| Alabama  | 16,727  | 16,470   | 16,445  | 16,106  | 15,909  | 15,704  | 15,895  | 15,983  | 15,744    | 15,313  | 14,626   | 14,944   |
| Alaska   | 138     | 154      | 154     | 166     | 146     | 138     | 155     | 154     | 127       | 125     | 122      | 129      |
| Arizona  | 6,498   | 6,414    | 6,370   | 6,323   | 6,385   | 6,178   | 6,003   | 5,894   | 5,706     | 5,657   | 5,423    | 5,285    |
| Arkansas                                       | 16,036  | 16,152   | 16,217  | 16,371  | 16,306  | 16,206  | 16,304  | 16,097  | 16,021    | 15,869  | 15,570   | 15,084   |
| California                                     | 35,403  | 35,092   | 34,498  | 34,009  | 33,536  | 32,550  | 31,106  | 29,786  | 28,484    | 27,421  | 25,885   | 24,953   |
| Colorado                                       | 15,129  | 15,248   | 15,273  | 15,223  | 15,052  | 14,611  | 14,101  | 13,799  | 13,548    | 13,218  | 12,697   | 12,346   |
| Connecticut                                    | 2,979   | 3,180    | 3,372   | 3,814   | 4,075   | 4,421   | 4,725   | 4,946   | 5,190     | 5,344   | 5,433    | 5,398    |
| Delaware                                       | 1,672   | 1,636    | 1,582   | 1,495   | 1,419   | 1,373   | 1,322   | 1,300   | 1,185     | 1,061   | 1,058    | 973      |
| District of Columbia                           | 3,150   | 3,253    | 3,185   | 3,294   | 3,308   | 3,306   | 3,317   | 3,250   | 3,229     | 3,224   | 3,010    | 3,022    |
| Florida <sup>3</sup>                           | 12,992  | 12,920   | 13,488  | 13,718  | 13,768  | 13,559  | 13,042  | 12,628  | 12,978    | 12,259  | 12,244   | 11,996   |
| Georgia  | 11,200  | 11,248   | 11,362  | 11,396  | 11,424  | 11,529  | 11,529  | 11,439  | 11,346    | 11,291  | 11,292   | 11,242   |
| Hawaii   | 3,338   | 3,215    | 3,159   | 3,015   | 2,882   | 2,760   | 2,588   | 2,422   | 2,333     | 2,280   | 2,242    | 2,127    |
| Idaho  | 7,835   | 7,898    | 7,906   | 7,877   | 7,797   | 7,691   | 7,449   | 7,212   | 7,035     | 6,679   | 6,413    | 6,343    |
| Illinois                                       | 43,393  | 44,471   | 50,920  | 51,682  | 52,251  | 52,276  | 51,161  | 51,381  | 52,555    | 52,931  | 55,591   | 57,603   |
| Indiana  | 32,384  | 32,218   | 32,063  | 31,792  | 31,527  | 31,084  | 30,532  | 29,988  | 29,549    | 28,827  | 27,854   | 27,088   |
| Iowa   | 7,325   | 7,285    | 7,198   | 7,188   | 7,105   | 7,040   | 6,988   | 6,948   | 6,786     | 6,652   | 6,493    | 6,359    |
| Kansas   | 16,050  | 16,060   | 15,985  | 16,015  | 16,305  | 16,280  | 16,034  | 15,811  | 15,493    | 14,766  | 14,212   | 13,846   |
| Kentucky <sup>4</sup>                          | 1,240   | 1,250    | 1,420   | 1,450   | 1,610   | 1,550   | 1,580   | 1,510   | 1,470     | 1,470   | 1,470    | 1,470    |
| Louisiana                                      | 39,066  | 38,826   | 38,851  | 38,753  | 38,473  | 38,301  | 38,129  | 37,312  | 35,923    | 35,336  | 34,794   | 34,560   |
| Maine  | 4,878   | 4,866    | 4,931   | 4,963   | 5,003   | 5,049   | 5,008   | 4,990   | 5,002     | 4,933   | 4,889    | 4,912    |
| Maryland                                       | 16,360  | 16,379   | 16,363  | 15,978  | 15,516  | 14,902  | 14,344  | 13,829  | 13,341    | 12,960  | 12,718   | 12,472   |
| Massachusetts                                  | 30,479  | 30,447   | 30,367  | 30,166  | 29,763  | 29,445  | 28,785  | 28,382  | 28,103    | 25,368  | 25,031   | 23,905   |
| Michigan                                       | 50,208  | 49,954   | 49,758  | 49,272  | 48,686  | 48,024  | 46,948  | 45,264  | 45,082    | 44,018  | 42,316   | 44,116   |
| Minnesota                                      | 21,968  | 22,072   | 22,121  | 22,048  | 21,840  | 21,451  | 21,127  | 20,797  | 20,545    | 20,095  | 19,273   | 18,811   |
| Mississippi                                    | 6,764   | 6,809    | 6,777   | 6,727   | 6,676   | 6,604   | 6,524   | 6,580   | 6,577     | 6,499   | 6,405    | 6,306    |
| Missouri                                       | 32,690  | 32,518   | 32,535  | 32,565  | 32,550  | 32,339  | 32,244  | 32,105  | 31,903    | 31,821  | 31,462   | 31,390   |
| Montana  | 6,465   | 6,496    | 6,546   | 6,570   | 6,595   | 6,454   | 6,277   | 6,153   | 6,021     | 5,853   | 5,525    | 5,326    |
| Nebraska <sup>5</sup>                          | 12,871  | 12,837   | 12,748  | 12,586  | 12,333  | 12,101  | 11,836  | 11,598  | 11,250    | 10,950  | 10,540   | 10,271   |
| Nevada   | 269     | 265      | 250     | 227     | 251     | 241     | 222     | 214     | 215       | 212     | 254      | 244      |
| New Hampshire                                  | 1,885   | 1,943    | 2,002   | 2,031   | 2,084   | 2,110   | 2,141   | 2,116   | 2,136     | 2,154   | 2,145    | 2,136    |
| New Jersey                                     | 21,286  | 20,902   | 20,644  | 20,219  | 19,713  | 19,107  | 18,035  | 17,683  | 17,510    | 17,041  | 16,641   | 16,079   |
| New Mexico                                     | 6,628   | 6,633    | 6,738   | 6,847   | 6,968   | 6,971   | 7,103   | 7,088   | 7,200     | 7,137   | 7,011    | 6,941    |
| New York                                       | 59,476  | 59,691   | 58,716  | 57,377  | 56,127  | 54,930  | 54,317  | 53,825  | 54,013    | 52,430  | 50,656   | 49,013   |
| North Carolina                                 | 23,524  | 23,559   | 23,652  | 23,521  | 23,441  | 23,202  | 22,863  | 22,597  | 22,420    | 21,958  | 21,479   | 21,203   |
| North Dakota                                   | 6,966   | 6,970    | 6,992   | 7,036   | 7,000   | 6,942   | 6,842   | 6,725   | 6,562     | 6,335   | 6,184    | 6,060    |
| Ohio   | 31,243  | 31,057   | 30,845  | 30,608  | 30,478  | 30,247  | 29,805  | 29,751  | 29,484    | 28,777  | 28,477   | 28,082   |
| Oklahoma                                       | 45,691  | 45,459   | 45,223  | 45,107  | 45,171  | 45,163  | 44,881  | 44,690  | 44,196    | 43,398  | 42,554   | 41,713   |
| Oregon   | 4,964   | 5,006    | 5,017   | 4,924   | 4,868   | 4,772   | 4,602   | 4,513   | 4,367     | 4,168   | 3,989    | 3,831    |
| Pennsylvania                                   | 140,494 | 137,952  | 136,295 | 132,194 | 126,220 | 120,145 | 115,670 | 113,348 | 110,666   | 106,483 | 100,452  | 97,708   |
| Rhode Island                                   | 3,582   | 3,558    | 3,513   | 3,513   | 3,558   | 3,456   | 3,438   | 3,438   | 3,409     | 3,377   | 3,336    | 3,319    |
| South Carolina                                 | 11,702  | 11,597   | 11,633  | 11,759  | 11,829  | 11,762  | 11,665  | 11,583  | 11,479    | 11,308  | 11,202   | 11,187   |
| South Dakota                                   | 4,208   | 4,247    | 4,303   | 4,315   | 4,369   | 4,355   | 4,374   | 4,380   | 4,380     | 4,375   | 4,215    | 4,188    |
| Tennessee                                      | 34,870  | 34,905   | 34,781  | 34,741  | 34,565  | 35,408  | 35,068  | 34,936  | 34,782    | 34,631  | 34,649   | 34,474   |
| Texas  | 5,898   | 5,821    | 5,762   | 5,669   | 5,664   | 5,607   | 5,607   | 5,607   | 5,607     | 5,607   | 5,607    | 5,607    |
| Utah   | 10,663  | 10,530   | 10,385  | 10,150  | 9,767   | 9,167   | 8,927   | 8,339   | 7,864     | 7,359   | 6,844    | 6,506    |
| Vermont  | 1,940   | 1,955    | 1,947   | 1,946   | 1,939   | 1,929   | 1,904   | 1,870   | 1,848     | 1,831   | 1,810    | 1,777    |
| Virginia                                       | 14,134  | 14,293   | 14,325  | 14,448  | 14,461  | 14,313  | 14,093  | 13,984  | 13,925    | 14,313  | 13,445   | 13,295   |
| Washington                                     | 12,642  | 12,561   | 12,503  | 12,377  | 12,150  | 11,782  | 11,369  | 10,981  | 10,680    | 10,139  | 9,714    | 9,350    |
| West Virginia                                  | 30,116  | 31,076   | 31,805  | 32,438  | 32,897  | 33,651  | 34,242  | 34,696  | 33,794    | 32,430  | 31,443   | 30,660   |
| Wisconsin                                      | 27,486  | 27,444   | 27,295  | 27,037  | 26,593  | 25,839  | 25,057  | 24,713  | 24,178    | 23,574  | 23,071   | 22,674   |
| Wyoming  | 2,037   | 2,027    | 1,998   | 2,007   | 1,995   | 1,942   | 1,894   | 1,841   | 1,779     | 1,692   | 1,608    | 1,578    |

<sup>1</sup> Figures in italics represent programs administered without Federal participation.<sup>2</sup> 47 States made payments under plans approved by Social Security Board; plan for Kentucky was approved December 29 but no payments were made.<sup>3</sup> Includes program administered without Federal participation.<sup>4</sup> Estimated.<sup>5</sup> In addition, some children were aided from local funds without State or Federal participation under State mothers'-pension law; some of these children also received aid under approved plan.

Table 143.—Aid to the blind: Recipients, by State and month, 1942 <sup>1</sup>

[Corrected to Jan. 30, 1943]

| State  | January | February | March  | April  | May    | June   | July   | August | September | October | November | December |
|--|---------|----------|--------|--------|--------|--------|--------|--------|-----------|---------|----------|----------|
| Total, 49 States <sup>2</sup> .....                  | 77,700  | 77,954   | 78,186 | 78,468 | 78,582 | 78,917 | 78,708 | 78,966 | 79,159    | 79,016  | 78,829   | 79,113   |
| Total, States with approved plans <sup>3</sup> ..... | 53,095  | 53,455   | 53,764 | 53,914 | 54,129 | 54,378 | 54,480 | 54,601 | 54,651    | 54,583  | 54,449   | 54,643   |
| Alabama.....   | 635     | 628      | 631    | 648    | 654    | 643    | 649    | 651    | 651       | 649     | 645      | 642      |
| Arizona.....   | 405     | 400      | 399    | 403    | 408    | 415    | 415    | 426    | 419       | 419     | 414      | 407      |
| Arkansas.....  | 1,153   | 1,152    | 1,159  | 1,168  | 1,166  | 1,171  | 1,183  | 1,180  | 1,171     | 1,165   | 1,159    | 1,160    |
| California <sup>4</sup> .....                        | 7,268   | 7,294    | 7,265  | 7,237  | 7,202  | 7,217  | 7,149  | 7,111  | 7,091     | 7,061   | 7,018    | 6,964    |
| Colorado.....  | 636     | 640      | 637    | 640    | 639    | 641    | 638    | 638    | 637       | 636     | 632      | 625      |
| Connecticut <sup>4</sup> .....                       | 215     | 207      | 209    | 209    | 214    | 205    | 221    | 210    | 204       | 200     | 191      | 199      |
| District of Columbia.....                            | 259     | 261      | 267    | 276    | 286    | 292    | 299    | 297    | 296       | 292     | 291      | 290      |
| Florida <sup>4</sup> .....                           | 2,688   | 2,721    | 2,713  | 2,731  | 2,734  | 2,738  | 2,738  | 2,733  | 2,731     | 2,729   | 2,707    | 2,697    |
| Georgia.....   | 1,843   | 1,880    | 1,923  | 1,952  | 1,988  | 2,033  | 2,066  | 2,099  | 2,120     | 2,150   | 2,172    | 2,187    |
| Hawaii.....  | 74      | 76       | 74     | 76     | 78     | 79     | 78     | 76     | 74        | 74      | 76       | 72       |
| Idaho.....   | 283     | 281      | 278    | 277    | 275    | 274    | 274    | 274    | 275       | 278     | 275      | 278      |
| Illinois.....  | 7,631   | 7,544    | 7,610  | 7,612  | 7,415  | 7,482  | 7,166  | 7,280  | 7,452     | 7,886   | 7,529    | 7,486    |
| Indiana.....   | 2,358   | 2,356    | 2,350  | 2,359  | 2,363  | 2,356  | 2,354  | 2,367  | 2,369     | 2,358   | 2,350    | 2,348    |
| Iowa.....  | 1,550   | 1,547    | 1,548  | 1,538  | 1,539  | 1,539  | 1,541  | 1,538  | 1,542     | 1,540   | 1,529    | 1,527    |
| Kansas.....  | 1,356   | 1,345    | 1,342  | 1,344  | 1,344  | 1,346  | 1,337  | 1,331  | 1,320     | 1,306   | 1,295    | 1,281    |
| Kentucky.....  |         |          |        |        |        |        |        |        |           |         |          | 359      |
| Louisiana.....                                       | 1,295   | 1,311    | 1,312  | 1,312  | 1,325  | 1,333  | 1,349  | 1,357  | 1,363     | 1,400   | 1,432    | 1,455    |
| Maine.....   | 1,081   | 1,078    | 1,081  | 1,081  | 1,081  | 1,080  | 1,075  | 1,060  | 1,050     | 1,040   | 1,035    | 1,027    |
| Maryland.....  | 642     | 638      | 633    | 630    | 625    | 614    | 612    | 601    | 588       | 580     | 564      | 557      |
| Massachusetts.....                                   | 1,152   | 1,154    | 1,140  | 1,129  | 1,124  | 1,120  | 1,112  | 1,106  | 1,099     | 1,080   | 1,062    | 1,035    |
| Michigan.....  | 1,374   | 1,383    | 1,381  | 1,392  | 1,392  | 1,396  | 1,386  | 1,390  | 1,384     | 1,376   | 1,369    | 1,373    |
| Minnesota.....                                       | 1,008   | 1,011    | 1,015  | 1,017  | 1,021  | 1,027  | 1,034  | 1,039  | 1,035     | 1,036   | 1,030    | 1,026    |
| Mississippi.....                                     | 1,239   | 1,257    | 1,305  | 1,345  | 1,365  | 1,370  | 1,363  | 1,365  | 1,364     | 1,357   | 1,345    | 1,334    |
| Missouri.....  | 3,017   | 3,000    | 2,982  | 3,114  | 3,097  | 3,100  | 3,119  | 3,110  | 3,126     | 3,198   | 3,144    | 3,100    |
| Montana.....   | 288     | 303      | 311    | 321    | 330    | 329    | 326    | 326    | 314       | 313     | 314      | 318      |
| Nebraska <sup>4</sup> .....                          | 747     | 742      | 741    | 735    | 729    | 732    | 723    | 723    | 723       | 715     | 703      | 698      |
| Nevada.....  | 26      | 27       | 27     | 27     | 28     | 26     | 26     | 26     | 26        | 26      | 26       | 27       |
| New Hampshire.....                                   | 337     | 336      | 335    | 331    | 334    | 338    | 330    | 332    | 329       | 327     | 326      | 326      |
| New Jersey.....                                      | 736     | 732      | 731    | 731    | 726    | 716    | 717    | 709    | 708       | 699     | 696      | 683      |
| New Mexico.....                                      | 231     | 229      | 229    | 231    | 234    | 235    | 235    | 238    | 240       | 241     | 241      | 241      |
| New York.....  | 2,806   | 2,816    | 2,808  | 2,783  | 2,757  | 2,757  | 2,747  | 2,776  | 2,835     | 2,817   | 2,753    | 2,688    |
| North Carolina.....                                  | 2,177   | 2,204    | 2,236  | 2,236  | 2,232  | 2,215  | 2,242  | 2,241  | 2,248     | 2,238   | 2,239    | 2,234    |
| North Dakota.....                                    | 137     | 139      | 140    | 138    | 137    | 135    | 133    | 132    | 134       | 136     | 137      | 139      |
| Ohio.....  | 4,002   | 3,993    | 3,979  | 3,940  | 3,937  | 3,941  | 3,926  | 3,902  | 3,856     | 3,873   | 3,882    | 3,858    |
| Oklahoma.....  | 2,194   | 2,184    | 2,201  | 2,189  | 2,190  | 2,184  | 2,192  | 2,193  | 2,174     | 2,153   | 2,153    | 2,144    |
| Oregon.....  | 475     | 474      | 472    | 468    | 467    | 466    | 462    | 456    | 453       | 443     | 438      | 438      |
| Pennsylvania.....                                    | 13,431  | 13,928   | 13,603 | 13,901 | 13,913 | 13,981 | 13,917 | 13,949 | 13,904    | 13,885  | 13,881   | 13,857   |
| Rhode Island.....                                    | 101     | 99       | 99     | 99     | 95     | 95     | 95     | 95     | 95        | 97      | 96       | 96       |
| South Carolina.....                                  | 806     | 810      | 812    | 805    | 816    | 815    | 823    | 828    | 827       | 812     | 810      | 817      |
| South Dakota.....                                    | 249     | 250      | 252    | 250    | 252    | 255    | 254    | 257    | 255       | 258     | 259      | 255      |
| Tennessee.....                                       | 1,597   | 1,568    | 1,558  | 1,563  | 1,577  | 1,657  | 1,663  | 1,664  | 1,664     | 1,667   | 1,657    | 1,652    |
| Texas.....   | 2,179   | 2,445    | 2,673  | 2,808  | 2,989  | 3,135  | 3,285  | 3,440  | 3,593     | 3,728   | 3,870    | 3,986    |
| Utah.....  | 177     | 178      | 175    | 174    | 175    | 167    | 163    | 165    | 162       | 165     | 153      | 148      |
| Vermont.....   | 163     | 162      | 161    | 162    | 163    | 157    | 159    | 160    | 157       | 157     | 156      | 156      |
| Virginia.....  | 1,075   | 1,075    | 1,087  | 1,082  | 1,082  | 1,080  | 1,081  | 1,078  | 1,070     | 1,061   | 1,057    | 1,046    |
| Washington.....                                      | 1,038   | 1,040    | 1,025  | 1,017  | 1,007  | 990    | 975    | 966    | 948       | 938     | 925      | 906      |
| West Virginia.....                                   | 978     | 986      | 1,010  | 1,017  | 1,020  | 1,031  | 1,033  | 1,040  | 1,034     | 1,018   | 1,008    | 996      |
| Wisconsin.....                                       | 1,951   | 1,932    | 1,930  | 1,934  | 1,919  | 1,922  | 1,908  | 1,899  | 1,886     | 1,869   | 1,857    | 1,844    |
| Wyoming.....   | 137     | 138      | 137    | 136    | 138    | 137    | 135    | 132    | 133       | 132     | 128      | 126      |

<sup>1</sup> Figures in italics represent programs administered without Federal participation.<sup>2</sup> Delaware and Alaska do not administer aid to the blind.<sup>3</sup> 44 States made payments throughout the year under plans approved by Social Security Board; Kentucky began payments in December.<sup>4</sup> Includes program administered without Federal participation.

Table 144.—General assistance in the continental United States: Cases receiving assistance, by State and month, 1942

[Corrected to Jan. 30, 1943]

| State                           | January | February | March   | April   | May     | June    | July             | August           | September        | October | November | December           |
|---------------------------------|---------|----------|---------|---------|---------|---------|------------------|------------------|------------------|---------|----------|--------------------|
| Total <sup>1</sup> .....        | 836,000 | 817,000  | 785,000 | 723,000 | 657,000 | 607,000 | 566,000          | 551,000          | 528,000          | 503,000 | 470,000  | 459,000            |
| Alabama.....                    | 2,269   | 2,271    | 2,271   | 2,292   | 2,292   | 2,290   | 2,356            | 2,403            | 2,404            | 2,307   | 2,262    | 2,292              |
| Arizona.....                    | 2,593   | 2,821    | 2,832   | 2,772   | 2,705   | 2,665   | 2,634            | 2,622            | 2,616            | 2,455   | 2,435    | 2,475              |
| Arkansas <sup>2</sup> .....     | 3,978   | 3,924    | 3,893   | 3,813   | 3,835   | 3,822   | 3,787            | 3,891            | 3,775            | 3,699   | 3,598    | 3,634              |
| California.....                 | 32,295  | 31,647   | 30,989  | 29,346  | 27,262  | 25,902  | 24,449           | 22,740           | 21,019           | 19,197  | 17,595   | 16,931             |
| Colorado <sup>3</sup> .....     | 12,689  | 13,382   | 12,760  | 10,333  | 9,008   | 8,198   | 7,759            | 7,301            | 6,935            | 6,731   | 6,505    | 6,505              |
| Connecticut.....                | 7,376   | 7,158    | 6,813   | 6,231   | 5,663   | 5,233   | 4,887            | 4,720            | 4,509            | 4,290   | 4,112    | 4,051              |
| Delaware.....                   | 767     | 740      | 689     | 588     | 560     | 625     | 501              | 484              | 479              | 467     | 439      | 430                |
| District of Columbia.....       | 2,040   | 1,977    | 1,902   | 1,844   | 1,702   | 1,600   | 1,639            | 1,472            | 1,358            | 1,342   | 1,247    | 1,220              |
| Florida.....                    | 7,825   | 8,117    | 7,216   | 7,198   | 6,911   | 6,730   | 6,647            | 6,698            | 6,675            | 6,161   | 6,059    | 5,906              |
| Georgia.....                    | 6,142   | 6,085    | 5,646   | 6,403   | 5,317   | 4,762   | 4,801            | 4,739            | 4,524            | 4,536   | 4,316    | 4,512              |
| Idaho <sup>4</sup> .....        | 1,322   | 1,304    | 1,310   | 1,185   | 1,107   | 1,107   | 1,085            | 1,069            | 1,045            | 1,006   | 969      | 921                |
| Illinois.....                   | 100,747 | 99,051   | 96,976  | 90,714  | 82,099  | 72,208  | 68,668           | 68,287           | 66,604           | 61,813  | 58,048   | 56,595             |
| Indiana <sup>5</sup> .....      | 27,671  | 25,957   | 25,006  | 21,755  | 18,346  | 16,069  | 14,384           | 13,735           | 13,593           | 12,980  | 12,676   | 12,956             |
| Iowa.....                       | 19,845  | 19,308   | 18,718  | 16,398  | 13,025  | 12,820  | 12,197           | 11,969           | 11,391           | 10,584  | 9,892    | 10,100             |
| Kansas.....                     | 12,390  | 11,471   | 11,146  | 9,994   | 9,964   | 8,376   | 7,822            | 7,398            | 7,100            | 6,619   | 6,261    | 6,008              |
| Kentucky <sup>4</sup> .....     | 4,700   | 4,800    | 4,500   | 4,300   | 3,600   | 3,300   | 3,400            | 3,400            | 3,300            | 3,200   | 3,200    | 3,000              |
| Louisiana.....                  | 11,854  | 11,904   | 11,874  | 11,795  | 11,757  | 11,635  | <sup>6</sup> 746 | <sup>6</sup> 778 | <sup>6</sup> 740 | 2,039   | 3,437    | 3,987              |
| Maine.....                      | 6,033   | 5,629    | 5,491   | 5,132   | 4,600   | 4,112   | 3,954            | 3,713            | 3,639            | 3,454   | 3,444    | 3,616              |
| Maryland.....                   | 7,143   | 7,080    | 7,096   | 6,752   | 6,390   | 6,134   | 5,933            | 5,841            | 5,941            | 5,726   | 5,650    | 5,687              |
| Massachusetts.....              | 36,905  | 35,560   | 33,544  | 31,700  | 29,198  | 27,268  | 26,300           | 25,836           | 25,105           | 23,658  | 21,806   | 20,349             |
| Michigan.....                   | 38,235  | 37,823   | 36,564  | 33,086  | 28,718  | 25,988  | 24,254           | 23,360           | 22,138           | 20,903  | 19,013   | 19,009             |
| Minnesota.....                  | 24,087  | 23,542   | 22,753  | 20,433  | 17,268  | 15,248  | 14,120           | 13,545           | 12,943           | 12,234  | 11,560   | 11,662             |
| Mississippi.....                | 700     | 680      | 696     | 587     | 596     | 656     | 571              | 633              | 518              | 519     | 451      | 653                |
| Missouri <sup>2</sup> .....     | 16,578  | 16,362   | 15,968  | 15,121  | 14,026  | 13,278  | 12,997           | 12,869           | 12,542           | 12,147  | 11,744   | 11,842             |
| Montana.....                    | 3,368   | 3,116    | 2,993   | 2,656   | 2,227   | 2,077   | 1,896            | 1,776            | 1,735            | 1,636   | 1,637    | 1,592              |
| Nebraska.....                   | 7,163   | 6,945    | 6,522   | 5,597   | 4,851   | 4,364   | 3,958            | 3,704            | 3,605            | 3,517   | 3,299    | 3,345              |
| Nevada.....                     | 463     | 485      | 550     | 431     | 469     | 469     | 425              | 481              | 353              | 337     | 352      | 356                |
| New Hampshire.....              | 3,989   | 3,790    | 3,651   | 3,398   | 3,022   | 2,823   | 2,672            | 2,637            | 2,585            | 2,497   | 2,432    | <sup>4</sup> 2,400 |
| New Jersey <sup>2</sup> .....   | 24,516  | 23,730   | 21,872  | 19,811  | 18,077  | 16,470  | 15,704           | 15,368           | 14,712           | 13,883  | 12,819   | 12,097             |
| New Mexico <sup>2</sup> .....   | 1,291   | 1,323    | 1,377   | 1,273   | 1,261   | 1,238   | 1,185            | 1,146            | 1,163            | 1,198   | 1,188    | 1,246              |
| New York <sup>7</sup> .....     | 177,742 | 173,285  | 169,866 | 161,378 | 152,740 | 145,286 | 139,809          | 134,481          | 129,809          | 124,943 | 113,649  | 107,392            |
| North Carolina.....             | 4,823   | 4,655    | 4,547   | 4,220   | 3,878   | 3,788   | 3,662            | 3,590            | 3,423            | 3,304   | 3,286    | 3,483              |
| North Dakota.....               | 3,540   | 3,233    | 3,020   | 2,711   | 2,101   | 1,858   | 1,692            | 1,427            | 1,343            | 1,336   | 1,332    | 1,481              |
| Ohio.....                       | 46,471  | 45,752   | 43,377  | 38,936  | 34,693  | 31,690  | 29,889           | 28,985           | 27,578           | 26,030  | 24,243   | 23,384             |
| Oklahoma <sup>8</sup> .....     | 10,430  | 9,682    | 9,518   | 8,507   | 7,905   | 9,930   | 6,102            | 7,544            | 6,956            | 6,728   | 6,445    | 6,396              |
| Oregon.....                     | 6,288   | 5,911    | 5,419   | 4,906   | 4,393   | 4,083   | 3,820            | 3,571            | 3,392            | 3,207   | 3,104    | 3,053              |
| Pennsylvania.....               | 82,489  | 79,868   | 71,944  | 62,285  | 54,158  | 48,417  | 46,669           | 46,715           | 44,834           | 42,035  | 37,553   | 36,337             |
| Rhode Island <sup>9</sup> ..... | 3,587   | 3,574    | 4,921   | 4,735   | 4,122   | 4,036   | 3,589            | 3,387            | 2,928            | 2,725   | 2,585    | 2,550              |
| South Carolina.....             | 2,398   | 2,389    | 2,236   | 2,296   | 2,161   | 2,305   | 2,271            | 2,470            | 2,313            | 2,470   | 2,367    | 2,374              |
| South Dakota.....               | 3,538   | 3,969    | 3,595   | 3,617   | 2,894   | 2,436   | 2,233            | 1,816            | 1,582            | 1,707   | 1,651    | 1,677              |
| Tennessee <sup>4</sup> .....    | 2,700   | 2,700    | 2,700   | 2,300   | 2,200   | 2,300   | 2,000            | 2,000            | 2,000            | 2,000   | 2,000    | 2,000              |
| Texas.....                      | 9,054   | 8,931    | 8,999   | 8,491   | 7,688   | 6,155   | 5,768            | 6,295            | 5,876            | 5,429   | 5,221    | 5,279              |
| Utah.....                       | 4,509   | 4,229    | 3,949   | 3,470   | 3,038   | 2,824   | 2,664            | 2,558            | 2,415            | 2,280   | 2,134    | 2,048              |
| Vermont.....                    | 1,628   | 1,584    | 1,558   | 1,423   | 1,232   | 1,258   | 1,164            | 1,144            | 1,061            | 1,153   | 1,182    | 1,292              |
| Virginia.....                   | 5,176   | 5,240    | 5,186   | 4,967   | 4,730   | 4,590   | 4,331            | 4,168            | 4,102            | 4,093   | 3,984    | 3,971              |
| Washington.....                 | 8,983   | 8,425    | 7,760   | 6,892   | 6,479   | 5,999   | 5,528            | 5,201            | 4,898            | 4,764   | 4,778    | 5,227              |
| West Virginia.....              | 15,270  | 15,982   | 15,464  | 14,368  | 12,736  | 11,586  | 11,740           | 11,624           | 10,623           | 9,534   | 8,855    | 8,928              |
| Wisconsin.....                  | 23,590  | 22,948   | 21,764  | 20,153  | 17,737  | 16,125  | 14,619           | 13,553           | 12,713           | 12,035  | 11,366   | 11,531             |
| Wyoming.....                    | 1,135   | 1,147    | 1,098   | 1,001   | 846     | 750     | 684              | 643              | 660              | 615     | 605      | 645                |

<sup>1</sup> Partly estimated; does not represent sum of State figures because total excludes estimated number of cases in 3 States receiving medical care, hospitalization, and/or burial only and includes estimated number of cases in Rhode Island aided by local officials in January and February, and number of cases in Oklahoma estimated to exclude duplication.

<sup>2</sup> State program only; excludes program administered by local officials.

<sup>3</sup> Includes unknown number of cases receiving medical care, hospitalization, and/or burial only.

<sup>4</sup> Estimated.

<sup>5</sup> Excludes cases receiving assistance in kind only and, for a few counties, cases receiving cash payments.

<sup>6</sup> Represents cases with employable persons in New Orleans only; State-wide program not in operation during July-September.

<sup>7</sup> Includes cases receiving medical care only; number believed by State agency to be insignificant.

<sup>8</sup> Represents cases aided under program administered by State Board of Public Welfare and under program administered by county commissioners; duplication believed to be large.

<sup>9</sup> Partly estimated.

Table 145.—Old-age assistance: Payments to recipients, by State and month, 1942

[In dollars; corrected to Jan. 30, 1943]

| State                       | Total       | January    | February   | March      | April      | May        | June       | July       | August     | September  | October    | November   | December   |
|-----------------------------|-------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Total <sup>1</sup> .....    | 596,801,392 | 48,000,661 | 48,596,481 | 48,353,910 | 48,527,934 | 48,958,628 | 49,185,310 | 49,650,930 | 50,110,566 | 50,393,082 | 50,986,613 | 51,797,922 | 52,239,355 |
| Alabama.....                | 2,436,520   | 188,129    | 188,401    | 191,706    | 197,169    | 202,331    | 204,260    | 211,496    | 215,480    | 214,261    | 204,434    | 206,704    | 212,149    |
| Alaska.....                 | 553,207     | 45,839     | 46,229     | 46,209     | 46,204     | 46,344     | 46,036     | 45,986     | 46,181     | 46,056     | 45,996     | 46,106     | 46,020     |
| Arizona.....                | 3,979,517   | 318,470    | 320,562    | 322,216    | 324,097    | 325,868    | 326,990    | 328,602    | 330,627    | 333,358    | 333,927    | 356,612    | 358,188    |
| Arkansas.....               | 2,801,388   | 208,601    | 208,049    | 208,424    | 208,298    | 208,250    | 208,610    | 210,235    | 216,344    | 225,701    | 231,758    | 302,554    | 364,564    |
| California.....             | 68,795,940  | 5,783,218  | 5,783,428  | 5,785,376  | 5,775,779  | 5,763,133  | 5,747,387  | 5,723,542  | 5,710,169  | 5,690,858  | 5,674,672  | 5,677,776  | 5,680,602  |
| Colorado <sup>2</sup> ..... | 18,080,403  | 1,412,900  | 1,756,821  | 1,329,361  | 1,328,151  | 1,371,745  | 1,325,844  | 1,409,525  | 1,575,699  | 1,573,705  | 1,570,332  | 1,694,189  | 1,732,131  |
| Connecticut.....            | 6,184,864   | 517,976    | 517,426    | 518,137    | 518,582    | 518,010    | 516,501    | 516,167    | 516,398    | 515,011    | 513,283    | 510,254    | 507,119    |
| Delaware.....               | 354,761     | 30,501     | 30,338     | 30,084     | 30,043     | 30,111     | 30,011     | 29,777     | 29,370     | 29,008     | 28,919     | 28,470     | 28,129     |
| Dist. of Columbia.....      | 1,122,119   | 93,930     | 94,151     | 94,203     | 94,834     | 95,210     | 92,838     | 94,088     | 93,054     | 94,075     | 93,772     | 92,191     | 91,773     |
| Florida.....                | 7,228,436   | 544,092    | 551,237    | 579,415    | 595,397    | 605,356    | 614,165    | 618,458    | 622,182    | 624,336    | 625,693    | 624,581    | 623,524    |
| Georgia.....                | 7,036,469   | 508,368    | 526,396    | 543,501    | 555,982    | 569,098    | 585,952    | 596,826    | 605,306    | 613,452    | 628,994    | 645,368    | 657,216    |
| Hawaii.....                 | 296,766     | 23,861     | 24,168     | 24,176     | 24,059     | 24,071     | 24,023     | 23,848     | 25,343     | 25,746     | 25,900     | 25,743     | 25,828     |
| Idaho.....                  | 2,871,675   | 224,331    | 225,369    | 225,626    | 228,370    | 231,217    | 233,410    | 234,092    | 241,724    | 241,866    | 260,375    | 261,178    | 264,215    |
| Illinois.....               | 47,756,040  | 3,731,546  | 3,785,019  | 3,836,001  | 3,897,509  | 3,936,911  | 3,973,346  | 4,016,724  | 4,062,688  | 4,097,751  | 4,123,663  | 4,143,716  | 4,151,166  |
| Indiana.....                | 16,630,065  | 1,314,188  | 1,327,261  | 1,335,996  | 1,349,939  | 1,378,805  | 1,397,062  | 1,400,989  | 1,409,312  | 1,418,701  | 1,427,908  | 1,434,622  | 1,435,282  |
| Iowa.....                   | 14,574,815  | 1,205,322  | 1,205,472  | 1,206,322  | 1,207,437  | 1,208,742  | 1,213,990  | 1,216,274  | 1,217,477  | 1,221,200  | 1,222,377  | 1,223,644  | 1,226,648  |
| Kansas.....                 | 8,587,586   | 710,987    | 723,369    | 725,634    | 719,050    | 693,868    | 693,366    | 695,764    | 702,141    | 708,885    | 732,587    | 739,865    | 742,370    |
| Kentucky.....               | 6,670,144   | 559,039    | 562,009    | 560,558    | 558,083    | 559,904    | 557,330    | 561,089    | 561,089    | 553,819    | 549,828    | 545,492    | 542,314    |
| Louisiana.....              | 5,890,382   | 472,623    | 473,442    | 473,297    | 473,697    | 474,976    | 476,717    | 477,813    | 479,770    | 477,847    | 523,829    | 537,915    | 548,456    |
| Maine.....                  | 4,045,927   | 320,654    | 323,909    | 326,774    | 327,920    | 334,348    | 337,518    | 339,728    | 342,162    | 347,660    | 347,831    | 349,072    | 348,351    |
| Maryland.....               | 3,767,744   | 320,785    | 320,589    | 319,828    | 318,353    | 316,872    | 314,997    | 313,676    | 311,160    | 309,559    | 309,234    | 307,132    | 305,529    |
| Massachusetts.....          | 33,438,853  | 2,606,145  | 2,613,991  | 2,614,471  | 2,611,053  | 2,624,112  | 2,856,497  | 2,861,688  | 2,876,303  | 2,879,047  | 2,890,022  | 2,903,518  | 2,902,006  |
| Michigan.....               | 21,664,441  | 1,695,273  | 1,706,021  | 1,723,112  | 1,754,338  | 1,793,610  | 1,819,412  | 1,824,836  | 1,831,191  | 1,836,837  | 1,839,686  | 1,868,066  | 1,972,059  |
| Minnesota.....              | 16,934,875  | 1,400,076  | 1,402,461  | 1,404,188  | 1,408,621  | 1,409,946  | 1,408,026  | 1,407,470  | 1,411,015  | 1,419,732  | 1,419,931  | 1,420,351  | 1,423,058  |
| Mississippi.....            | 2,923,333   | 249,416    | 249,894    | 248,046    | 246,015    | 244,080    | 242,784    | 240,904    | 241,918    | 241,918    | 240,920    | 239,562    | 237,820    |
| Missouri.....               | 19,898,902  | 1,534,913  | 1,535,807  | 1,542,803  | 1,540,500  | 1,540,973  | 1,545,356  | 1,546,813  | 1,549,975  | 1,557,314  | 1,562,936  | 1,566,856  | 1,566,856  |
| Montana.....                | 3,363,455   | 269,954    | 271,197    | 273,408    | 274,146    | 280,132    | 281,629    | 283,027    | 284,436    | 285,322    | 286,534    | 286,366    | 287,313    |
| Nebraska.....               | 6,933,705   | 597,215    | 598,995    | 599,433    | 543,353    | 549,889    | 551,337    | 548,846    | 547,280    | 604,960    | 602,004    | 597,144    | 593,249    |
| Nevada.....                 | 810,752     | 67,853     | 67,527     | 68,072     | 68,228     | 68,188     | 67,731     | 67,661     | 67,687     | 67,881     | 67,021     | 66,650     | 66,753     |
| New Hampshire.....          | 1,995,423   | 162,290    | 162,995    | 163,690    | 165,425    | 166,438    | 166,438    | 165,911    | 166,447    | 167,451    | 167,475    | 168,153    | 172,710    |
| New Jersey.....             | 8,152,384   | 684,208    | 685,760    | 685,016    | 681,448    | 677,916    | 676,509    | 675,406    | 676,293    | 679,282    | 680,178    | 676,731    | 673,646    |
| New Mexico.....             | 1,031,286   | 80,868     | 80,778     | 82,090     | 82,797     | 82,671     | 82,662     | 83,790     | 85,360     | 86,946     | 88,736     | 97,411     | 97,177     |
| New York.....               | 39,094,753  | 3,248,772  | 3,244,886  | 3,237,372  | 3,205,143  | 3,123,902  | 3,109,880  | 3,287,353  | 3,244,125  | 3,305,929  | 3,387,549  | 3,374,066  | 3,325,245  |
| North Carolina.....         | 4,852,494   | 399,974    | 401,108    | 403,072    | 404,305    | 404,767    | 406,183    | 406,752    | 406,124    | 406,455    | 405,789    | 404,718    | 403,244    |
| North Dakota.....           | 2,112,352   | 171,744    | 173,193    | 173,902    | 175,018    | 175,595    | 177,384    | 178,122    | 177,840    | 178,330    | 177,321    | 176,992    | 176,911    |
| Ohio.....                   | 41,262,774  | 3,308,435  | 3,313,335  | 3,316,981  | 3,325,597  | 3,337,834  | 3,351,197  | 3,362,765  | 3,375,407  | 3,390,258  | 3,719,475  | 3,727,001  | 3,733,889  |
| Oklahoma.....               | 18,764,870  | 1,470,318  | 1,477,398  | 1,484,685  | 1,490,200  | 1,499,231  | 1,590,971  | 1,596,374  | 1,601,219  | 1,606,141  | 1,613,995  | 1,622,166  | 1,712,172  |
| Oregon.....                 | 6,048,086   | 488,490    | 492,118    | 493,385    | 496,174    | 502,700    | 506,437    | 507,858    | 512,142    | 514,340    | 513,274    | 511,270    | 509,898    |
| Pennsylvania.....           | 27,664,929  | 2,291,076  | 2,296,379  | 2,235,363  | 2,270,183  | 2,254,811  | 2,236,022  | 2,227,690  | 2,362,316  | 2,362,574  | 2,356,210  | 2,335,805  | 2,436,500  |
| Rhode Island.....           | 2,102,396   | 163,011    | 165,701    | 169,057    | 171,158    | 172,912    | 174,446    | 176,771    | 179,395    | 180,908    | 181,917    | 183,030    | 184,090    |
| South Carolina.....         | 2,653,941   | 205,538    | 210,582    | 218,597    | 224,016    | 237,153    | 240,172    | 224,495    | 221,532    | 220,324    | 217,702    | 216,822    | 217,068    |
| South Dakota.....           | 3,403,198   | 283,422    | 283,409    | 283,615    | 283,910    | 284,324    | 284,104    | 283,451    | 283,206    | 283,364    | 283,488    | 283,691    | 283,214    |
| Tennessee.....              | 5,497,802   | 395,197    | 392,471    | 393,959    | 404,510    | 434,559    | 473,632    | 499,275    | 500,823    | 502,376    | 501,097    | 500,380    | 499,523    |
| Texas.....                  | 41,221,479  | 3,132,869  | 3,187,637  | 3,242,942  | 3,290,445  | 3,358,779  | 3,432,664  | 3,486,543  | 3,552,680  | 3,619,049  | 3,692,205  | 3,584,577  | 3,641,089  |
| Utah.....                   | 4,710,123   | 397,313    | 397,777    | 397,524    | 395,789    | 394,632    | 394,370    | 393,224    | 391,998    | 390,268    | 388,079    | 385,371    | 383,778    |
| Vermont.....                | 1,103,664   | 95,126     | 95,410     | 95,942     | 96,555     | 98,081     | 98,947     | 98,212     | 97,559     | 97,543     | 97,180     | 96,668     | 96,441     |
| Virginia.....               | 2,452,058   | 205,635    | 207,495    | 207,200    | 205,985    | 205,077    | 204,953    | 203,471    | 202,963    | 202,959    | 202,338    | 202,473    | 201,509    |
| Washington.....             | 25,806,076  | 2,118,339  | 2,133,488  | 2,146,221  | 2,156,017  | 2,166,608  | 2,164,836  | 2,166,158  | 2,165,594  | 2,161,029  | 2,151,347  | 2,144,255  | 2,132,184  |
| West Virginia.....          | 4,857,989   | 387,440    | 395,855    | 400,765    | 405,821    | 409,532    | 414,536    | 417,144    | 420,929    | 417,575    | 406,157    | 395,665    | 386,570    |
| Wisconsin.....              | 15,308,161  | 1,267,633  | 1,271,655  | 1,278,194  | 1,280,309  | 1,278,015  | 1,277,647  | 1,276,606  | 1,275,771  | 1,278,157  | 1,277,229  | 1,273,984  | 1,272,961  |
| Wyoming.....                | 1,072,010   | 86,856     | 87,513     | 88,051     | 88,922     | 88,901     | 88,213     | 87,605     | 87,362     | 87,378     | 93,506     | 93,856     | 93,847     |

<sup>1</sup> All 51 States have plans approved by Social Security Board.<sup>2</sup> Includes payments to recipients aged 60 but under 65 years.

Table 146.—Aid to dependent children: Payments to recipients, by State and month, 1942<sup>1</sup>

[In dollars; corrected to Jan. 30, 1943]

| State  | Total       | January    | February   | March      | April      | May        | June       | July       | August     | September  | October    | November   | December   |
|--|-------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Total, 51 States <sup>2</sup>                  | 158,939,562 | 13,345,728 | 13,586,580 | 13,673,407 | 13,623,411 | 13,484,806 | 13,351,900 | 13,254,505 | 13,364,285 | 13,088,013 | 12,881,401 | 12,621,922 | 12,663,604 |
| Total, States with approved plans <sup>3</sup> | 157,968,287 | 13,264,603 | 13,503,926 | 13,591,286 | 13,542,238 | 13,399,852 | 13,269,418 | 13,173,112 | 13,283,531 | 13,008,782 | 12,801,014 | 12,544,144 | 12,586,381 |
| Alabama  | 1,026,908   | 80,592     | 80,539     | 83,723     | 81,802     | 84,436     | 85,768     | 89,307     | 92,774     | 90,712     | 85,618     | 84,934     | 86,703     |
| Alaska   | 27,737      | 2,202      | 2,202      | 2,202      | 2,604      | 2,519      | 2,644      | 2,344      | 2,519      | 2,239      | 2,119      | 2,099      | 2,044      |
| Arizona  | 909,958     | 81,417     | 80,481     | 80,431     | 79,909     | 79,619     | 78,232     | 75,862     | 74,455     | 72,105     | 71,106     | 69,176     | 67,165     |
| Arkansas                                       | 1,147,627   | 89,508     | 90,569     | 90,814     | 91,502     | 90,607     | 89,620     | 89,476     | 89,304     | 92,228     | 92,945     | 113,110    | 127,941    |
| California                                     | 8,206,939   | 730,864    | 748,647    | 742,994    | 735,288    | 724,952    | 699,416    | 672,602    | 677,713    | 651,125    | 629,365    | 608,161    | 585,812    |
| Colorado                                       | 2,133,066   | 188,265    | 190,367    | 191,003    | 190,606    | 188,920    | 183,242    | 175,997    | 173,148    | 169,911    | 165,746    | 159,883    | 155,978    |
| Connecticut                                    | 1,147,232   | 50,372     | 55,536     | 65,244     | 76,401     | 86,700     | 95,972     | 105,906    | 113,079    | 119,161    | 123,622    | 127,208    | 128,031    |
| Delaware                                       | 189,189     | 19,157     | 18,725     | 17,876     | 16,747     | 16,233     | 15,669     | 15,010     | 14,840     | 14,612     | 13,752     | 13,533     | 13,035     |
| Dist. of Columbia                              | 486,622     | 39,589     | 41,005     | 40,593     | 41,510     | 41,355     | 41,310     | 41,711     | 40,038     | 41,079     | 40,467     | 39,518     | 38,447     |
| Florida <sup>3</sup>                           | 1,593,045   | 128,343    | 127,692    | 134,427    | 137,221    | 138,749    | 138,720    | 136,814    | 134,077    | 132,973    | 130,901    | 127,332    | 125,796    |
| Georgia  | 1,262,361   | 101,245    | 102,047    | 103,737    | 104,253    | 104,968    | 106,629    | 106,744    | 106,342    | 105,980    | 106,212    | 107,034    | 107,170    |
| Hawaii   | 1,416,770   | 40,011     | 38,717     | 38,399     | 36,815     | 36,181     | 35,400     | 33,528     | 32,135     | 31,827     | 31,708     | 31,597     | 30,452     |
| Idaho  | 1,124,831   | 95,918     | 97,169     | 97,944     | 98,409     | 98,336     | 97,586     | 94,938     | 94,048     | 91,732     | 88,667     | 85,586     | 84,504     |
| Illinois                                       | 8,882,367   | 613,837    | 610,942    | 612,552    | 613,821    | 614,452    | 615,499    | 616,201    | 617,348    | 618,995    | 620,698    | 622,473    | 624,549    |
| Indiana  | 5,384,074   | 468,219    | 467,918    | 467,006    | 465,293    | 464,088    | 459,792    | 451,886    | 444,821    | 439,581    | 431,267    | 417,461    | 406,742    |
| Iowa   | 720,180     | 61,829     | 61,042     | 61,821     | 61,014     | 63,480     | 60,589     | 59,939     | 60,309     | 58,456     | 56,458     | 56,479     | 56,283     |
| Kansas   | 2,738,170   | 229,247    | 232,757    | 233,977    | 233,932    | 229,329    | 229,554    | 225,723    | 226,459    | 227,255    | 226,309    | 218,996    | 214,602    |
| Kentucky <sup>4</sup>                          | 191,000     | 14,800     | 16,600     | 15,400     | 14,800     | 16,200     | 16,500     | 16,600     | 16,700     | 16,100     | 16,100     | 16,100     | 16,100     |
| Louisiana                                      | 4,742,215   | 408,873    | 409,058    | 409,675    | 407,629    | 404,026    | 402,121    | 397,124    | 390,589    | 379,822    | 377,021    | 375,294    | 380,983    |
| Maine  | 897,849     | 72,785     | 72,473     | 73,498     | 73,842     | 74,888     | 75,412     | 75,433     | 75,472     | 76,398     | 75,543     | 75,600     | 76,500     |
| Maryland                                       | 2,079,432   | 193,323    | 193,753    | 194,280    | 188,812    | 180,779    | 174,162    | 167,904    | 162,610    | 161,951    | 155,689    | 153,799    | 152,370    |
| Massachusetts                                  | 8,154,433   | 725,846    | 728,968    | 724,703    | 709,329    | 684,163    | 673,551    | 657,867    | 645,154    | 667,357    | 655,743    | 653,920    | 627,832    |
| Michigan                                       | 10,537,426  | 923,632    | 921,926    | 918,440    | 919,160    | 913,797    | 904,833    | 883,773    | 866,114    | 841,667    | 819,697    | 785,059    | 839,328    |
| Minnesota                                      | 3,676,898   | 321,874    | 323,327    | 324,290    | 323,370    | 317,803    | 310,255    | 304,614    | 299,434    | 296,435    | 294,641    | 283,315    | 277,540    |
| Mississippi                                    | 622,949     | 52,996     | 53,434     | 53,215     | 52,829     | 52,451     | 51,861     | 51,258     | 51,788     | 51,761     | 51,084     | 50,512     | 49,730     |
| Missouri                                       | 4,518,448   | 330,217    | 329,941    | 330,878    | 332,110    | 332,507    | 330,919    | 325,959    | 324,627    | 322,662    | 322,604    | 318,309    | 317,715    |
| Montana  | 929,098     | 79,500     | 80,484     | 81,260     | 81,631     | 82,081     | 80,700     | 78,792     | 77,355     | 75,777     | 73,832     | 69,936     | 67,741     |
| Nebraska <sup>5</sup>                          | 1,906,344   | 181,648    | 180,977    | 179,537    | 159,438    | 156,541    | 153,601    | 149,807    | 146,252    | 157,083    | 152,360    | 146,702    | 142,398    |
| Nevada   | 32,498      | 2,794      | 2,810      | 2,698      | 2,555      | 2,815      | 2,762      | 2,510      | 2,426      | 2,436      | 2,716      | 2,100      | 2,796      |
| New Hampshire                                  | 475,452     | 34,889     | 35,967     | 37,254     | 38,286     | 38,964     | 40,189     | 40,582     | 41,247     | 41,237     | 42,358     | 42,180     | 42,279     |
| New Jersey                                     | 3,137,103   | 295,796    | 291,014    | 287,477    | 281,533    | 275,573    | 266,642    | 252,570    | 246,621    | 244,371    | 237,853    | 232,857    | 224,796    |
| New Mexico                                     | 842,015     | 60,972     | 60,839     | 62,527     | 63,977     | 66,196     | 65,967     | 68,227     | 69,745     | 72,632     | 75,652     | 85,120     | 87,161     |
| New York                                       | 10,687,868  | 1,464,653  | 1,493,267  | 1,476,823  | 1,435,946  | 1,381,386  | 1,361,687  | 1,363,322  | 1,348,948  | 1,367,899  | 1,368,853  | 1,330,761  | 1,294,323  |
| North Carolina                                 | 1,997,905   | 169,496    | 169,735    | 171,371    | 170,816    | 170,971    | 170,179    | 167,684    | 165,052    | 163,721    | 161,552    | 159,398    | 157,930    |
| North Dakota                                   | 936,456     | 79,066     | 79,420     | 80,263     | 81,289     | 80,710     | 79,799     | 78,075     | 77,759     | 76,857     | 75,172     | 73,894     | 73,582     |
| Ohio   | 5,308,421   | 472,157    | 457,821    | 448,827    | 441,270    | 436,459    | 444,581    | 433,400    | 435,325    | 436,989    | 434,678    | 434,497    | 432,417    |
| Oklahoma                                       | 4,962,356   | 390,236    | 395,748    | 405,029    | 410,318    | 419,654    | 421,555    | 429,207    | 428,758    | 425,822    | 419,622    | 412,158    | 404,249    |
| Oregon   | 1,083,125   | 92,500     | 93,819     | 94,719     | 94,209     | 93,944     | 93,834     | 90,436     | 89,644     | 87,829     | 85,676     | 84,311     | 82,144     |
| Pennsylvania                                   | 23,845,008  | 2,110,410  | 2,149,016  | 2,141,719  | 2,115,853  | 2,036,243  | 1,938,634  | 1,859,450  | 2,022,324  | 1,959,243  | 1,883,577  | 1,767,485  | 1,861,054  |
| Rhode Island                                   | 782,581     | 60,140     | 61,150     | 63,527     | 64,676     | 66,639     | 65,087     | 66,025     | 65,828     | 66,967     | 67,398     | 67,232     | 67,912     |
| South Carolina                                 | 768,123     | 65,150     | 65,108     | 64,865     | 65,284     | 66,059     | 67,227     | 63,437     | 62,600     | 62,724     | 62,013     | 61,742     | 61,824     |
| South Dakota                                   | 634,307     | 51,125     | 51,617     | 52,526     | 52,720     | 53,436     | 53,555     | 53,825     | 53,776     | 53,834     | 53,396     | 52,420     | 52,074     |
| Tennessee                                      | 3,205,801   | 262,752    | 263,766    | 264,685    | 269,817    | 262,480    | 270,571    | 269,722    | 269,090    | 268,385    | 268,135    | 268,587    | 267,841    |
| Texas  | 2,753,681   | 56,920     | 94,567     | 153,144    | 199,757    | 200,607    | 310,584    | 355,792    | 591,283    | 216,087    | 227,865    | 239,906    | 253,219    |
| Utah   | 1,821,620   | 177,354    | 176,838    | 175,924    | 169,778    | 163,479    | 161,173    | 150,763    | 143,549    | 135,201    | 129,942    | 121,526    | 116,093    |
| Vermont  | 278,995     | 23,599     | 24,009     | 23,833     | 23,750     | 23,702     | 23,803     | 23,306     | 22,970     | 22,833     | 22,704     | 22,469     | 22,017     |
| Virginia                                       | 1,205,434   | 97,788     | 100,556    | 101,935    | 103,173    | 103,342    | 102,636    | 100,165    | 99,484     | 100,365    | 99,466     | 98,418     | 98,046     |
| Washington                                     | 2,484,348   | 214,565    | 215,612    | 214,942    | 213,026    | 210,676    | 213,453    | 211,823    | 207,543    | 204,531    | 197,336    | 192,587    | 188,254    |
| West Virginia                                  | 4,501,482   | 343,489    | 350,366    | 368,013    | 377,397    | 383,955    | 384,159    | 400,426    | 405,388    | 394,888    | 373,930    | 358,126    | 343,345    |
| Wisconsin                                      | 5,203,078   | 468,236    | 471,389    | 473,946    | 469,682    | 451,522    | 439,203    | 426,537    | 421,697    | 417,215    | 415,221    | 406,129    | 402,301    |
| Wyoming  | 288,847     | 25,969     | 25,850     | 25,372     | 26,022     | 25,864     | 25,076     | 24,502     | 23,834     | 22,993     | 22,010     | 20,893     | 20,456     |

<sup>1</sup> Figures in italics represent programs administered without Federal participation.<sup>2</sup> 47 States made payments under plans approved by Social Security Board; plan for Kentucky was approved December 29 but no payments were made.<sup>3</sup> Includes program administered without Federal participation.<sup>4</sup> Estimated.<sup>5</sup> In addition, payments were made from local funds without State or Federal participation to families under State mothers' pension law; some of these families also receive aid under approved plan.



Table 147.—Aid to the blind: Payments to recipients, by State and month, 1942 <sup>1</sup>

[In dollars; corrected to Jan. 30, 1943]

| State  | Total      | January   | February  | March     | April     | May       | June      | July      | August    | September | October   | November  | December  |
|--|------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Total, 49 States <sup>2</sup> .....                  | 24,690,243 | 2,030,467 | 2,018,339 | 2,030,614 | 2,038,149 | 2,039,204 | 2,053,691 | 2,055,092 | 2,070,399 | 2,081,801 | 2,085,060 | 2,085,941 | 2,101,486 |
| Total, States with approved plans <sup>3</sup> ..... | 15,951,049 | 1,278,339 | 1,292,555 | 1,301,417 | 1,310,630 | 1,313,776 | 1,325,204 | 1,334,035 | 1,341,065 | 1,354,763 | 1,359,284 | 1,366,162 | 1,373,819 |
| Alabama.....   | 75,584     | 5,721     | 5,682     | 5,808     | 6,076     | 6,253     | 6,204     | 6,583     | 6,790     | 6,738     | 6,488     | 6,480     | 6,761     |
| Arizona.....   | 166,074    | 13,363    | 13,217    | 13,228    | 13,434    | 13,666    | 13,951    | 13,966    | 14,123    | 14,264    | 14,182    | 14,419    | 14,261    |
| Arkansas.....  | 150,241    | 11,134    | 11,121    | 11,205    | 11,319    | 11,325    | 11,282    | 11,391    | 11,700    | 12,022    | 12,321    | 16,625    | 18,796    |
| California <sup>4</sup> .....                        | 4,024,285  | 339,935   | 341,478   | 339,605   | 339,381   | 337,221   | 338,244   | 334,865   | 333,300   | 332,168   | 331,431   | 329,720   | 326,937   |
| Colorado.....  | 254,802    | 20,751    | 20,988    | 21,089    | 21,142    | 21,191    | 21,303    | 21,413    | 21,507    | 21,479    | 21,415    | 21,326    | 21,198    |
| Connecticut <sup>4</sup> .....                       | 76,216     | 6,490     | 6,207     | 6,090     | 6,408     | 6,407     | 6,662     | 6,956     | 6,672     | 6,260     | 5,907     | 5,846     | 6,311     |
| Dist. of Columbia.....                               | 112,006    | 8,008     | 8,081     | 8,316     | 8,711     | 9,574     | 9,830     | 10,082    | 10,111    | 9,972     | 9,793     | 9,738     | 9,790     |
| Florida <sup>4</sup> .....                           | 494,308    | 39,669    | 40,492    | 40,525    | 41,059    | 41,319    | 41,473    | 41,624    | 41,594    | 41,667    | 41,726    | 41,605    | 41,555    |
| Georgia.....   | 284,550    | 20,781    | 21,366    | 21,944    | 22,340    | 22,871    | 23,544    | 24,024    | 24,504    | 24,884    | 25,516    | 26,084    | 26,692    |
| Hawaii.....  | 15,541     | 1,159     | 1,198     | 1,157     | 1,245     | 1,272     | 1,318     | 1,323     | 1,339     | 1,350     | 1,381     | 1,446     | 1,348     |
| Idaho.....   | 82,909     | 6,539     | 6,670     | 6,582     | 6,601     | 6,632     | 6,651     | 6,704     | 6,942     | 7,071     | 7,525     | 7,480     | 7,612     |
| Illinois.....  | 2,723,869  | 226,650   | 218,049   | 225,182   | 226,028   | 223,707   | 227,584   | 219,887   | 225,878   | 228,531   | 228,462   | 221,942   | 231,979   |
| Indiana.....   | 678,236    | 50,363    | 50,382    | 50,602    | 51,056    | 51,443    | 51,761    | 53,243    | 56,464    | 65,228    | 65,572    | 65,777    | 66,335    |
| Iowa.....  | 502,725    | 39,662    | 40,569    | 41,155    | 41,241    | 41,608    | 41,914    | 43,329    | 42,463    | 42,739    | 42,829    | 42,574    | 42,642    |
| Kansas.....  | 389,932    | 32,792    | 32,711    | 32,786    | 32,753    | 31,519    | 31,951    | 31,878    | 32,332    | 32,106    | 33,110    | 33,056    | 32,908    |
| Kentucky.....  | 4,475      |           |           |           |           |           |           |           |           |           |           |           | 4,475     |
| Louisiana.....                                       | 280,449    | 21,971    | 22,275    | 22,344    | 22,460    | 22,695    | 22,808    | 23,004    | 23,078    | 23,361    | 24,560    | 25,518    | 26,375    |
| Maine.....   | 291,113    | 24,649    | 24,540    | 24,595    | 24,604    | 24,597    | 24,561    | 24,458    | 24,129    | 23,930    | 23,781    | 23,701    | 23,568    |
| Maryland.....  | 165,185    | 14,555    | 14,272    | 14,098    | 14,086    | 13,987    | 13,866    | 13,735    | 13,756    | 13,546    | 13,356    | 13,121    | 13,007    |
| Massachusetts.....                                   | 328,654    | 27,608    | 27,814    | 27,632    | 27,484    | 27,447    | 27,596    | 27,566    | 27,546    | 27,476    | 27,193    | 26,885    | 26,347    |
| Michigan.....  | 434,915    | 34,426    | 34,863    | 35,071    | 35,762    | 36,075    | 36,666    | 36,401    | 36,788    | 36,817    | 36,695    | 36,686    | 36,665    |
| Minnesota.....                                       | 340,449    | 27,217    | 27,328    | 27,590    | 27,718    | 27,930    | 28,176    | 28,458    | 28,786    | 29,159    | 29,382    | 29,357    | 29,348    |
| Mississippi.....                                     | 169,185    | 12,647    | 12,924    | 13,710    | 14,260    | 14,527    | 14,592    | 14,517    | 14,546    | 14,538    | 14,448    | 14,298    | 14,178    |
| Missouri.....  | 1,090,054  | 88,572    | 88,072    | 88,072    | 86,503    | 86,031    | 84,578    | 85,096    | 84,851    | 81,849    | 82,110    | 82,320    | 82,000    |
| Montana.....   | 93,005     | 6,724     | 7,211     | 7,423     | 7,692     | 8,026     | 8,102     | 8,064     | 8,080     | 7,840     | 7,823     | 7,924     | 8,096     |
| Nebraska <sup>4</sup> .....                          | 187,960    | 15,712    | 15,673    | 15,572    | 15,669    | 15,702    | 15,874    | 15,739    | 15,737    | 15,746    | 15,641    | 15,482    | 15,413    |
| Nevada.....  | 11,415     | 940       | 980       | 980       | 980       | 960       | 910       | 940       | 941       | 940       | 940       | 930       | 968       |
| New Hampshire.....                                   | 94,301     | 7,810     | 7,827     | 7,972     | 7,907     | 7,999     | 8,018     | 7,871     | 7,756     | 7,716     | 7,715     | 7,812     | 7,898     |
| New Jersey.....                                      | 211,942    | 17,717    | 17,658    | 17,717    | 17,744    | 17,733    | 17,556    | 17,637    | 17,511    | 17,788    | 17,693    | 17,664    | 17,524    |
| New Mexico.....                                      | 55,558     | 4,232     | 4,210     | 4,244     | 4,284     | 4,325     | 4,459     | 4,500     | 4,648     | 4,818     | 4,945     | 5,429     | 5,464     |
| New York.....  | 949,350    | 77,450    | 77,880    | 76,989    | 77,393    | 75,172    | 76,207    | 79,650    | 79,434    | 82,150    | 83,282    | 82,990    | 80,753    |
| North Carolina.....                                  | 405,834    | 32,674    | 33,163    | 33,699    | 33,820    | 33,886    | 33,506    | 33,997    | 34,069    | 34,886    | 34,116    | 34,335    | 34,383    |
| North Dakota.....                                    | 36,800     | 3,061     | 3,085     | 3,094     | 3,058     | 3,049     | 2,949     | 2,860     | 3,512     | 3,442     | 2,918     | 2,855     | 2,917     |
| Ohio.....  | 992,447    | 81,776    | 82,083    | 82,174    | 81,475    | 81,682    | 82,647    | 82,826    | 82,547    | 83,001    | 83,411    | 84,211    | 84,614    |
| Oklahoma.....  | 592,424    | 45,331    | 45,303    | 47,901    | 48,765    | 49,415    | 49,902    | 50,756    | 51,070    | 50,724    | 50,498    | 50,914    | 50,845    |
| Oregon.....  | 155,649    | 12,632    | 12,717    | 12,832    | 12,830    | 12,850    | 12,906    | 12,986    | 13,098    | 13,256    | 12,992    | 13,152    | 13,398    |
| Pennsylvania.....                                    | 4,983,856  | 415,966   | 418,683   | 414,965   | 414,008   | 414,739   | 415,415   | 415,128   | 417,664   | 415,718   | 414,264   | 414,587   | 412,739   |
| Rhode Island.....                                    | 26,222     | 2,158     | 2,163     | 2,216     | 2,227     | 2,163     | 2,120     | 2,149     | 2,178     | 2,179     | 2,232     | 2,218     | 2,219     |
| South Carolina.....                                  | 102,884    | 8,491     | 8,640     | 8,796     | 8,727     | 8,845     | 8,730     | 8,465     | 8,519     | 8,590     | 8,310     | 8,308     | 8,463     |
| South Dakota.....                                    | 46,598     | 3,759     | 3,758     | 3,797     | 3,804     | 3,862     | 3,912     | 3,881     | 3,927     | 3,893     | 4,001     | 4,028     | 3,976     |
| Tennessee.....                                       | 242,212    | 18,560    | 19,075    | 19,243    | 19,907    | 19,656    | 20,613    | 20,753    | 20,844    | 20,876    | 20,988    | 20,864    | 20,883    |
| Texas.....   | 877,722    | 50,462    | 50,268    | 61,310    | 64,449    | 68,415    | 71,846    | 75,436    | 79,104    | 82,596    | 85,974    | 89,447    | 92,395    |
| Utah.....  | 56,221     | 4,750     | 4,802     | 4,790     | 4,840     | 4,854     | 4,750     | 4,705     | 4,637     | 4,567     | 4,653     | 4,496     | 4,377     |
| Vermont.....   | 42,871     | 3,611     | 3,584     | 3,554     | 3,620     | 3,652     | 3,532     | 3,564     | 3,594     | 3,556     | 3,552     | 3,526     | 3,526     |
| Virginia.....  | 167,287    | 13,635    | 13,867    | 14,124    | 14,023    | 14,068    | 13,975    | 13,928    | 13,961    | 13,867    | 13,876    | 14,003    | 13,960    |
| Washington.....                                      | 420,874    | 36,815    | 36,931    | 36,486    | 36,261    | 35,981    | 35,420    | 34,859    | 34,706    | 33,991    | 33,622    | 33,216    | 32,586    |
| West Virginia.....                                   | 271,273    | 21,427    | 21,587    | 22,268    | 22,682    | 22,767    | 23,128    | 23,404    | 23,532    | 23,406    | 22,801    | 22,335    | 21,936    |
| Wisconsin.....                                       | 554,616    | 40,728    | 40,400    | 40,455    | 40,452    | 40,223    | 40,804    | 40,686    | 40,439    | 40,041    | 45,736    | 45,369    | 45,283    |
| Wyoming.....   | 45,175     | 3,584     | 3,592     | 3,569     | 3,561     | 3,523     | 3,565     | 3,774     | 3,692     | 3,759     | 3,944     | 3,842     | 3,801     |

<sup>1</sup> Figures in italics represent programs administered without Federal participation.<sup>2</sup> Delaware and Alaska do not administer aid to the blind.<sup>3</sup> 44 States made payments throughout the year under plans approved by Social Security Board; Kentucky began payments in December.<sup>4</sup> Includes program administered without Federal participation.

Table 148.—General assistance in the continental United States: Payments to cases, by State and month, 1942

[In dollars; corrected to Jan. 30, 1943]

| State                           | Total       | January    | February   | March      | April      | May        | June       | July       | August     | September  | October    | November   | December   |
|---------------------------------|-------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Total <sup>1</sup> .....        | 180,529,000 | 20,141,000 | 19,225,000 | 18,820,000 | 17,179,000 | 15,394,000 | 14,149,000 | 13,647,000 | 13,313,000 | 12,991,000 | 12,552,000 | 11,536,000 | 11,582,000 |
| Alabama.....                    | 257,400     | 19,880     | 20,045     | 20,158     | 20,607     | 20,701     | 21,487     | 22,682     | 23,257     | 23,401     | 21,390     | 20,652     | 23,050     |
| Arizona.....                    | 648,347     | 54,799     | 54,373     | 54,598     | 53,880     | 53,510     | 52,515     | 52,500     | 52,239     | 51,982     | 50,901     | 57,418     | 53,632     |
| Arkansas <sup>2</sup> .....     | 289,510     | 24,343     | 23,957     | 23,827     | 25,267     | 24,284     | 24,208     | 24,061     | 24,577     | 23,751     | 23,522     | 23,309     | 24,401     |
| California.....                 | 6,979,379   | 715,893    | 690,068    | 688,742    | 684,618    | 656,472    | 643,867    | 591,222    | 539,852    | 503,645    | 418,415    | 411,411    | 465,174    |
| Colorado <sup>3</sup> .....     | 2,073,367   | 244,556    | 261,522    | 242,601    | 188,177    | 167,197    | 158,721    | 142,118    | 133,564    | 127,519    | 131,010    | 136,764    | 139,618    |
| Connecticut.....                | 1,874,014   | 222,724    | 206,865    | 204,740    | 178,667    | 164,516    | 145,689    | 133,593    | 128,761    | 124,018    | 123,006    | 118,738    | 122,698    |
| Delaware.....                   | 138,553     | 16,679     | 15,830     | 14,787     | 11,881     | 10,942     | 10,345     | 9,950      | 9,523      | 9,774      | 9,812      | 9,500      | * 9,500    |
| Dist. of Columbia.....          | 485,708     | 50,966     | 49,602     | 48,303     | 46,358     | 43,103     | 40,058     | 37,824     | 37,108     | 36,061     | 34,377     | 31,680     | 30,263     |
| Florida.....                    | 595,326     | 53,743     | 58,450     | 52,859     | 50,435     | 49,584     | 48,332     | 48,581     | 48,323     | 47,151     | 44,624     | 42,712     | 44,502     |
| Georgia.....                    | 465,178     | 43,649     | 44,022     | 41,230     | 38,827     | 39,261     | 36,603     | 36,716     | 37,070     | 35,916     | 36,148     | 35,741     | 36,995     |
| Idaho <sup>4</sup> .....        | 204,081     | 19,007     | 18,843     | 19,129     | 18,050     | 16,695     | 16,859     | 16,648     | 16,438     | 15,934     | 15,659     | 15,716     | 15,103     |
| Illinois.....                   | 23,362,067  | 2,456,144  | 2,378,359  | 2,364,528  | 2,208,593  | 2,035,448  | 1,738,646  | 1,749,404  | 1,797,837  | 1,795,982  | 1,729,908  | 1,590,760  | 1,516,458  |
| Indiana <sup>5</sup> .....      | 3,301,259   | 439,843    | 402,147    | 388,905    | 332,711    | 261,038    | 233,049    | 215,118    | 199,067    | 211,327    | 198,677    | 199,755    | 219,622    |
| Iowa.....                       | 2,731,151   | 342,587    | 328,769    | 322,714    | 257,525    | 214,126    | 194,194    | 179,670    | 182,807    | 180,143    | 175,312    | 168,199    | 185,105    |
| Kansas.....                     | 1,894,149   | 220,534    | 207,618    | 203,524    | 179,711    | 163,210    | 149,366    | 138,241    | 131,818    | 130,933    | 126,170    | 122,588    | 120,436    |
| Kentucky <sup>4</sup> .....     | 481,000     | 50,000     | 51,000     | 48,000     | 44,000     | 39,000     | 34,000     | 36,000     | 36,000     | 35,000     | 36,000     | 37,000     | 35,000     |
| Louisiana.....                  | 1,416,510   | 191,922    | 193,601    | 193,511    | 192,462    | 191,813    | 189,893    | * 19,274   | * 20,071   | * 18,868   | 58,470     | 67,955     | 78,668     |
| Maine.....                      | 1,258,324   | 145,404    | 132,121    | 130,277    | 123,692    | 105,813    | 95,595     | 89,379     | 84,234     | 91,811     | 83,399     | 83,049     | 93,550     |
| Maryland.....                   | 1,715,134   | 163,108    | 160,848    | 163,781    | 144,146    | 134,595    | 131,980    | 130,001    | 128,346    | 137,239    | 136,292    | 139,810    | 144,988    |
| Massachusetts.....              | 8,791,510   | 1,029,242  | 925,191    | 906,112    | 839,918    | 731,848    | 654,389    | 686,156    | 633,592    | 629,229    | 617,952    | 555,402    | 582,179    |
| Michigan.....                   | 7,839,406   | 926,195    | 884,184    | 930,698    | 790,033    | 642,004    | 596,028    | 568,580    | 530,406    | 510,574    | 509,558    | 446,819    | 504,327    |
| Minnesota.....                  | 4,334,286   | 578,740    | 561,486    | 522,294    | 436,035    | 350,305    | 302,826    | 283,353    | 268,762    | 259,454    | 255,041    | 253,317    | 259,673    |
| Mississippi.....                | 33,394      | 2,716      | 2,764      | 2,778      | 2,722      | 2,734      | 2,578      | 2,980      | 3,029      | 2,738      | 2,865      | 2,639      | 2,851      |
| Missouri <sup>2</sup> .....     | 2,688,880   | 254,492    | 258,871    | 249,960    | 226,448    | 203,486    | 191,242    | 187,084    | 188,882    | 196,402    | 218,575    | 235,018    | 278,420    |
| Montana.....                    | 446,432     | 55,237     | 51,914     | 50,573     | 43,000     | 36,391     | 34,456     | 31,040     | 29,007     | 29,633     | 27,808     | 29,157     | 28,096     |
| Nebraska.....                   | 710,681     | 91,367     | 86,316     | 84,670     | 68,082     | 57,108     | 49,723     | 46,641     | 44,790     | 46,154     | 45,230     | 43,990     | 46,610     |
| Nevada.....                     | 76,376      | 6,938      | 6,944      | 7,214      | 6,446      | 7,046      | 6,985      | 5,956      | 5,775      | 5,869      | 5,634      | 5,681      | 5,888      |
| New Hampshire.....              | 867,038     | 102,705    | 92,189     | 90,888     | 81,432     | 72,315     | 65,246     | 61,382     | 61,682     | 59,979     | 58,756     | 60,464     | * 60,000   |
| New Jersey <sup>3</sup> .....   | 5,039,653   | 612,167    | 583,628    | 544,169    | 476,151    | 419,815    | 381,939    | 364,796    | 351,468    | 348,261    | 332,723    | 314,980    | 309,556    |
| New Mexico <sup>1</sup> .....   | 167,767     | 13,175     | 13,750     | 14,353     | 11,583     | 11,290     | 11,082     | 11,381     | 11,493     | 15,455     | 16,500     | 15,740     | 18,965     |
| New York.....                   | 65,096,605  | 6,797,613  | 6,583,351  | 6,472,538  | 6,061,518  | 5,596,225  | 5,316,794  | 5,207,262  | 5,119,808  | 4,945,991  | 4,705,113  | 4,269,742  | 4,020,659  |
| North Carolina.....             | 340,784     | 33,946     | 32,614     | 32,467     | 29,505     | 27,741     | 26,750     | 27,944     | 25,725     | 25,950     | 25,680     | 25,332     | 27,130     |
| North Dakota.....               | 388,451     | 56,402     | 48,679     | 46,330     | 41,171     | 31,282     | 28,013     | 25,103     | 21,547     | 21,349     | 21,728     | 22,484     | 24,363     |
| Ohio.....                       | 7,885,483   | 950,332    | 918,857    | 874,057    | 773,470    | 659,802    | 604,625    | 559,953    | 545,433    | 529,887    | 516,130    | 472,250    | 450,687    |
| Oklahoma.....                   | 507,988     | 53,287     | 49,054     | 46,685     | 40,754     | 40,305     | 51,218     | 29,463     | 37,790     | 34,915     | 40,199     | 41,069     | 43,249     |
| Oregon.....                     | 1,101,101   | 121,679    | 114,793    | 110,348    | 99,308     | 92,147     | 88,220     | 83,774     | 81,528     | 79,376     | 77,498     | 75,584     | 76,846     |
| Pennsylvania.....               | 12,730,032  | 1,635,506  | 1,440,186  | 1,365,694  | 1,241,077  | 1,090,424  | 900,570    | 933,317    | 916,636    | 900,429    | 858,159    | 661,386    | 786,638    |
| Rhode Island <sup>7</sup> ..... | 1,576,831   | 165,029    | 149,949    | 182,770    | 161,973    | 139,991    | 129,357    | 127,992    | 117,034    | 104,977    | 102,232    | 97,293     | 98,234     |
| South Carolina.....             | 237,433     | 19,865     | 20,229     | 18,860     | 19,993     | 18,583     | 19,953     | 19,935     | 21,081     | 20,200     | 20,510     | 19,807     | 19,317     |
| South Dakota.....               | 450,079     | 55,304     | 59,407     | 53,825     | 53,026     | 42,549     | 31,593     | 30,591     | 25,991     | 21,888     | 25,870     | 24,061     | 25,974     |
| Tennessee <sup>4</sup> .....    | 177,000     | 15,000     | 16,000     | 17,000     | 15,000     | 14,000     | 13,000     | 15,000     | 15,000     | 14,000     | 14,000     | 14,000     | 15,000     |
| Texas.....                      | 824,848     | 84,607     | 80,422     | 81,681     | 76,768     | 70,388     | 63,156     | 60,483     | 61,245     | 65,528     | 61,103     | 60,860     | 58,607     |
| Utah.....                       | 995,349     | 128,041    | 113,261    | 111,330    | 94,138     | 81,279     | 76,914     | 72,994     | 70,664     | 67,001     | 63,312     | 59,106     | 57,309     |
| Vermont.....                    | 306,561     | 28,891     | 27,659     | 30,214     | 25,543     | 23,484     | 25,216     | 23,835     | 23,416     | 21,843     | 24,307     | 24,647     | 27,506     |
| Virginia.....                   | 580,436     | 53,825     | 56,024     | 56,205     | 53,087     | 49,502     | 48,606     | 45,040     | 44,183     | 43,260     | 43,892     | 43,297     | 43,515     |
| Washington.....                 | 1,728,752   | 195,348    | 182,383    | 170,010    | 156,682    | 140,768    | 141,518    | 137,280    | 128,671    | 121,159    | 114,764    | 114,448    | 125,721    |
| West Virginia.....              | 1,619,437   | 171,641    | 182,297    | 169,845    | 158,833    | 137,389    | 132,617    | 128,848    | 130,246    | 119,667    | 99,365     | 93,712     | 94,974     |
| Wisconsin.....                  | 4,498,463   | 580,418    | 534,263    | 528,784    | 459,865    | 369,212    | 337,516    | 334,824    | 286,252    | 270,862    | 272,162    | 246,884    | 277,421    |
| Wyoming.....                    | 176,062     | 18,960     | 19,836     | 18,698     | 17,870     | 14,702     | 13,822     | 12,437     | 11,840     | 11,759     | 11,663     | 11,859     | 12,616     |

<sup>1</sup> Partly estimated; does not represent sum of State figures because total excludes payments in 3 States for medical care, hospitalization, and/or burial and includes estimated amount of payments in Rhode Island to cases aided by local officials in January and February.

<sup>2</sup> State program only; excludes program administered by local officials.

<sup>3</sup> Includes payments for medical care, hospitalization, and/or burial.

<sup>4</sup> Estimated.

<sup>5</sup> Represents approximately 70 percent of total; excludes assistance in kind and, for a few counties, cash payments.

<sup>6</sup> Represents payments to cases with employable persons in New Orleans only; State-wide program not in operation during July-September.

<sup>7</sup> Partly estimated.

# References on Social Security

## Bibliographic Notes

References to periodical publications are designated by an abbreviated title: "1941 Yrbk." for *Social Security Yearbook, 1941*; "7th An. Rept." for *Seventh Annual Report of the Social Security Board*; "Soc. Sec. Bull." for *Social Security Bulletin*; and "Emp. Sec. Rev." for *Employment Security Review*. References to Soc. Sec. Bull. include issues for January 1942–March 1943, and to Emp. Sec. Rev. for January–December 1942. Initials in parentheses following Soc. Sec. Bull. signify regular sections of the periodical (PA for public assistance, ES for employment security, OASI for old-age and survivors insurance, and SED for social and economic data); except for data which appear each month or quarter, references carry month of issue and page. References to other Social Security Board publications are cited by italic figures which are keys to numbered items in the list of publications (pp. 197–201).

For bibliographic references to processed material issued by the Social Security Board in prior years, see *Social Security Yearbooks* for 1939 (pp. 241–250), 1940 (pp. 315–325), and 1941 (pp. 259–267); for unannotated lists of recent governmental and nongovernmental publications in the field of social security, see monthly issues of the *Social Security Bulletin*.

## GENERAL

### Financial Factors

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## GENERAL<sup>2</sup>

### Printed Periodicals

1. *Seventh Annual Report of the Social Security Board for the fiscal year 1941-42*.<sup>3</sup> 81 pp. 15 cents.  
\*First . . . 1935-36, 131 pp. Second . . . 1936-37, 205 pp., 30 cents. \*Third . . . 1937-38, 249 pp. Fourth . . . 1938-39, 309 pp., 40 cents. Fifth . . . 1939-40, 208 pp., 30 cents. Sixth . . . 1940-41, 216 pp., 30 cents.
2. *Social Security Bulletin*.<sup>4</sup> Office of the Executive Director. Monthly. Beginning with Vol. 1: Nos. 1-3 (March 1938). Subscription price, \$2.00 a year in the United States, Canada, and Mexico; in other countries, \$3.75 a year. Single copies, 20 cents.
3. *Social Security Yearbook, 1941*. Office of the Executive Director. Annual supplement to the *Social Security Bulletin*. 288 pp. 70 cents.  
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8. *Compilation of the Social Security Laws; Including the Social Security Act, as amended, and related enactments through the 76th Congress*. Rev. 1941. 90 pp. 10 cents.
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<sup>2</sup> This category includes publications dealing with general aspects of social security; for items limited to a specific program, see under that program.

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<sup>4</sup> See pp. 198 and 201 for lists of separates of special articles.



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